

111TH CONGRESS  
1ST SESSION

# S. 661

To strengthen American manufacturing through improved industrial energy efficiency, and for other purposes.

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IN THE SENATE OF THE UNITED STATES

MARCH 19, 2009

Mr. BINGAMAN (for himself, Ms. COLLINS, Ms. STABENOW, Ms. SNOWE, Mr. BAYH, Mr. BROWN, and Mr. PRYOR) introduced the following bill; which was read twice and referred to the Committee on Energy and Natural Resources

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## A BILL

To strengthen American manufacturing through improved industrial energy efficiency, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Restoring America’s  
5 Manufacturing Leadership through Energy Efficiency Act  
6 of 2009”.

1 **SEC. 2. INDUSTRIAL ENERGY EFFICIENCY GRANT PRO-**  
 2 **GRAM.**

3 Section 399A of the Energy Policy and Conservation  
 4 Act (42 U.S.C. 6371h-1) is amended—

5 (1) in the section heading, by inserting “**AND**  
 6 **INDUSTRY**” before the period at the end;

7 (2) by redesignating subsections (h) and (i) as  
 8 subsections (i) and (j), respectively; and

9 (3) by inserting after subsection (g) the fol-  
 10 lowing:

11 “(h) **INDUSTRIAL ENERGY EFFICIENCY GRANT PRO-**  
 12 **GRAM.**—

13 “(1) **IN GENERAL.**—The Secretary shall carry  
 14 out a program under which the Secretary shall pro-  
 15 vide grants to eligible lenders to pay the Federal  
 16 share of creating a revolving loan program under  
 17 which loans are provided to commercial and indus-  
 18 trial manufacturers to implement commercially avail-  
 19 able technologies or processes that significantly—

20 “(A) reduce systems energy intensity, in-  
 21 cluding the use of energy intensive feedstocks;  
 22 and

23 “(B) improve the industrial competitive-  
 24 ness of the United States.

25 “(2) **ELIGIBLE LENDERS.**—To be eligible to re-  
 26 ceive a grant under this subsection, a lender shall—

1           “(A) be a community and economic devel-  
2           opment lender that the Secretary certifies meets  
3           the requirements of this subsection;

4           “(B) lead a partnership that includes par-  
5           ticipation by, at a minimum—

6                     “(i) a State government agency; and

7                     “(ii) a private financial institution or  
8           other provider of loan capital;

9           “(C) submit an application to the Sec-  
10          retary, and receive the approval of the Sec-  
11          retary, for a grant to carry out a loan program  
12          described in paragraph (1); and

13          “(D) ensure that non-Federal funds are  
14          provided to match, on at least a dollar-for-dol-  
15          lar basis, the amount of Federal funds that are  
16          provided to carry out a revolving loan program  
17          described in paragraph (1).

18          “(3) PRIORITY.—In making grants under this  
19          subsection, the Secretary shall provide a priority to  
20          partnerships that include a power producer or dis-  
21          tributor.

22          “(4) AWARD.—The amount of a grant provided  
23          to an eligible lender shall not exceed \$100,000,000  
24          for any fiscal year.

1           “(5) ELIGIBLE PROJECTS.—A program for  
2           which a grant is provided under this subsection shall  
3           be designed to accelerate the implementation of in-  
4           dustrial and commercial applications of technologies  
5           or processes that—

6                   “(A) improve energy efficiency;

7                   “(B) enhance the industrial competitive-  
8                   ness of the United States; and

9                   “(C) achieve such other goals as the Sec-  
10                  retary determines to be appropriate.

11           “(6) EVALUATION.—The Secretary shall evalu-  
12           ate applications for grants under this subsection on  
13           the basis of—

14                   “(A) the description of the program to be  
15                   carried out with the grant;

16                   “(B) the commitment to provide non-Fed-  
17                   eral funds in accordance with paragraph  
18                   (2)(D);

19                   “(C) program sustainability over a 10-year  
20                   period;

21                   “(D) the capability of the applicant;

22                   “(E) the quantity of energy savings or en-  
23                   ergy feedstock minimization;

24                   “(F) the advancement of the goal under  
25                   this Act of 25-percent energy avoidance;

1           “(G) the ability to fund energy efficient  
2           projects not later than 120 days after the date  
3           of the grant award; and

4           “(H) such other factors as the Secretary  
5           determines appropriate.

6           “(7) AUTHORIZATION OF APPROPRIATIONS.—  
7           There is authorized to be appropriated to carry out  
8           this subsection \$500,000,000 for each of fiscal years  
9           2010 through 2012.”.

10 **SEC. 3. COORDINATION OF RESEARCH AND DEVELOPMENT**  
11                           **OF ENERGY EFFICIENT TECHNOLOGIES FOR**  
12                           **INDUSTRY.**

13           As part of the research and development activities of  
14 the Industrial Technologies Program of the Department  
15 of Energy, the Secretary of Energy shall establish, as ap-  
16 propriate, collaborative research and development partner-  
17 ships with other programs within the Office of Energy Ef-  
18 ficiency and Renewable Energy, including the Building  
19 Technologies Program, the Office of Electricity Delivery  
20 and Energy Reliability, and programs of the Office of  
21 Science—

22           (1) to leverage the research and development  
23           expertise of those programs to promote early stage  
24           energy efficiency technology development; and

1           (2) to apply the knowledge and expertise of the  
2           Industrial Technologies Program to help achieve the  
3           program goals of the other programs.

4 **SEC. 4. ENERGY EFFICIENT TECHNOLOGIES ASSESSMENT.**

5           (a) IN GENERAL.—Not later than 60 days after the  
6           date of enactment of this Act, the Secretary of Energy  
7           shall commence an assessment of commercially available,  
8           cost competitive energy efficiency technologies that are not  
9           widely implemented within the United States for the en-  
10          ergy intensive industries of—

11           (1) steel;

12           (2) aluminum;

13           (3) forest and paper products;

14           (4) food processing;

15           (5) metal casting;

16           (6) glass;

17           (7) chemicals; and

18           (8) other industries that (as determined by the  
19          Secretary)—

20           (A) use large quantities of energy;

21           (B) emit large quantities of greenhouse  
22          gas; or

23           (C) use a rapidly increasing quantity of en-  
24          ergy.

1 (b) REPORT.—Not later than 1 year after the date  
2 of enactment of this Act, the Secretary shall publish a re-  
3 port, based on the assessment conducted under subsection  
4 (a), that contains—

5 (1) a detailed inventory describing the cost, en-  
6 ergy, and greenhouse gas emission savings of each  
7 technology described in subsection (a);

8 (2) for each technology, the total cost, energy,  
9 and greenhouse gas emissions savings if the tech-  
10 nology is implemented throughout the industry of  
11 the United States;

12 (3) for each industry, an assessment of total  
13 possible cost, energy, and greenhouse gas emissions  
14 savings possible if state-of-the art, cost-competitive,  
15 commercial energy efficiency technologies were  
16 adopted; and

17 (4) for each industry, a comparison to the Eu-  
18 ropean Union, Japan, and other appropriate coun-  
19 tries of energy efficiency technology adoption rates,  
20 as determined by the Secretary.

21 **SEC. 5. FUTURE OF INDUSTRY PROGRAM.**

22 (a) IN GENERAL.—Section 452(c)(2) of the Energy  
23 Independence and Security Act of 2007 (42 U.S.C.  
24 17111(c)(2)) is amended by striking the section heading

1 and inserting the following: “**FUTURE OF INDUSTRY**  
2 **PROGRAM**”.

3 (b) **INDUSTRY-SPECIFIC ROAD MAPS**.—Section  
4 452(c)(2) of the Energy Independence and Security Act  
5 of 2007 (42 U.S.C. 17111(c)(2)) is amended—

6 (1) in subparagraph (E), by striking “and” at  
7 the end;

8 (2) by redesignating subparagraph (F) as sub-  
9 paragraph (G); and

10 (3) by inserting after subparagraph (E) the fol-  
11 lowing:

12 “(F) research to establish (through the In-  
13 dustrial Technologies Program and in collabora-  
14 tion with energy-intensive industries) a road  
15 map process under which—

16 “(i) industry-specific studies are con-  
17 ducted to determine the intensity of energy  
18 use, greenhouse gas emissions, and waste  
19 and operating costs, by process and sub-  
20 process;

21 “(ii) near-, mid-, and long-term tar-  
22 gets of opportunity are established for syn-  
23 ergistic improvements in efficiency, sus-  
24 tainability, and resilience; and

1                   “(iii) public/private actionable plans  
2                   are created to achieve roadmap goals;  
3                   and”.

4           (c) INDUSTRIAL RESEARCH AND ASSESSMENT CEN-  
5   TERS.—

6           (1) IN GENERAL.—Section 452(e) of the En-  
7   ergy Independence and Security Act of 2007 (42  
8   U.S.C. 17111(e)) is amended—

9           (A) by redesignating paragraphs (1)  
10           through (5) as subparagraphs (A) through (E),  
11           respectively, and indenting appropriately;

12           (B) by striking “The Secretary” and in-  
13           serting the following:

14           “(1) IN GENERAL.—The Secretary”;

15           (C) in subparagraph (A) (as redesignated  
16           by subparagraph (A)), by inserting before the  
17           semicolon at the end the following: “, including  
18           assessments of sustainable manufacturing goals  
19           and the implementation of information tech-  
20           nology advancements for supply chain analysis,  
21           logistics, industrial and manufacturing proc-  
22           esses, and other purposes”; and

23           (D) by adding at the end the following:

24           “(2) CENTERS OF EXCELLENCE.—

1           “(A) IN GENERAL.—The Secretary shall  
2           establish a Center of Excellence at up to 10 of  
3           the highest performing industrial research and  
4           assessment centers, as determined by the Sec-  
5           retary.

6           “(B) DUTIES.—A Center of Excellence  
7           shall coordinate with and advise the industrial  
8           research and assessment centers located in the  
9           region of the Center of Excellence.

10           “(C) FUNDING.—Subject to the availability  
11           of appropriations, of the funds made available  
12           under subsection (f), the Secretary shall use to  
13           support each Center of Excellence not less than  
14           \$500,000 for fiscal year 2010 and each fiscal  
15           year thereafter, as determined by the Secretary.

16           “(3) EXPANSION OF CENTERS.—The Secretary  
17           shall provide funding to establish additional indus-  
18           trial research and assessment centers at institutions  
19           of higher education that do not have industrial re-  
20           search and assessment centers established under  
21           paragraph (1).

22           “(4) COORDINATION.—

23           “(A) IN GENERAL.—To increase the value  
24           and capabilities of the industrial research and  
25           assessment centers, the centers shall—

1           “(i) coordinate with Manufacturing  
2           Extension Partnership Centers of the Na-  
3           tional Institute of Science and Technology;

4           “(ii) coordinate with the Building  
5           Technologies Program of the Department  
6           of Energy to provide building assessment  
7           services to manufacturers;

8           “(iii) increase partnerships with the  
9           National Laboratories of the Department  
10          of Energy to leverage the expertise and  
11          technologies of the National Laboratories  
12          for national industrial and manufacturing  
13          needs;

14          “(iv) identify opportunities for reduc-  
15          ing greenhouse gas emissions; and

16          “(v) promote sustainable manufac-  
17          turing practices for small- and medium-  
18          sized manufacturers.

19          “(5) OUTREACH.—The Secretary shall provide  
20          funding for—

21                 “(A) outreach activities by the industrial  
22                 research and assessment centers to inform  
23                 small- and medium-sized manufacturers of the  
24                 information, technologies, and services avail-  
25                 able; and

1           “(B) a full-time equivalent employee at  
2 each center of excellence whose primary mission  
3 shall be to coordinate and leverage the efforts  
4 of the center with—

5                   “(i) Federal and State efforts;

6                   “(ii) the efforts of utilities; and

7                   “(iii) the efforts of other centers in  
8 the region of the center of excellence.

9           “(6) WORKFORCE TRAINING.—

10           “(A) IN GENERAL.—The Secretary shall  
11 pay the Federal share of associated internship  
12 programs under which students work with in-  
13 dustries and manufactures to implement the  
14 recommendations of industrial research and as-  
15 sessment centers.

16           “(B) FEDERAL SHARE.—The Federal  
17 share of the cost of carrying out internship pro-  
18 grams described in subparagraph (A) shall be  
19 50 percent.

20           “(C) FUNDING.—Subject to the availability  
21 of appropriations of appropriations, of the  
22 funds made available under subsection (f), the  
23 Secretary shall use to carry out this paragraph  
24 not less than \$5,000,000 for fiscal year 2010  
25 and each fiscal year thereafter.

1           “(7) SMALL BUSINESS LOANS.—The Adminis-  
2           trator of the Small Business Administration shall, to  
3           the maximum practicable, expedite consideration of  
4           applications from eligible small business concerns for  
5           loans under the Small Business Act (15 U.S.C. 631  
6           et seq.) for loans to implement recommendations of  
7           industrial research and assessment centers estab-  
8           lished under paragraph (1).”.

9           (d) FUTURE OF INDUSTRY PROGRAM.—Section  
10          452(f) of the Energy Independence and Security Act of  
11          2007 (42 U.S.C. 17111(f)) is amended—

12                 (1) in paragraph (1)—

13                         (A) in subparagraph (C), by striking  
14                         “\$196,000,000” and inserting “\$216,000,000”;

15                         (B) in subparagraph (D), by striking  
16                         “\$202,000,000” and inserting “\$232,000,000”;

17                         and

18                         (C) in subparagraph (E), by striking  
19                         “\$208,000,000” and inserting “\$248,000,000”;

20                         and

21                 (2) by adding at the end the following:

22                         “(4) INDUSTRIAL RESEARCH AND ASSESSMENT  
23                         CENTERS.—Of the amounts made available under  
24                         paragraph (1), the Secretary shall use to provide

1 funding to industrial research and assessment cen-  
2 ters under subsection (e) not less than—

3 “(A) \$20,000,000 for fiscal year 2010;

4 “(B) \$30,000,000 for fiscal year 2011; and

5 “(C) \$40,000,000 for fiscal year 2012 and  
6 each fiscal year thereafter.”.

7 **SEC. 6. SUSTAINABLE MANUFACTURING INITIATIVE.**

8 (a) IN GENERAL.—Part E of title III of the Energy  
9 Policy and Conservation Act (42 U.S.C. 6341) is amended  
10 by adding at the end the following:

11 **“SEC. 376. SUSTAINABLE MANUFACTURING INITIATIVE.**

12 “(a) IN GENERAL.—As part of the Industrial Tech-  
13 nologies Program of the Department of Energy, the Sec-  
14 retary shall carry out a sustainable manufacturing initia-  
15 tive under which the Secretary shall conduct onsite tech-  
16 nical reviews and followup implementation—

17 “(1) to maximize the energy efficiency of sys-  
18 tems;

19 “(2) to identify and reduce harmful emissions  
20 and hazardous waste;

21 “(3) to identify and reduce the use of water in  
22 manufacturing processes;

23 “(4) to identify material substitutes that are  
24 not harmful to the environment; and

1           “(5) to achieve such other goals as the Sec-  
2           retary determines to be appropriate.

3           “(b) COORDINATION.—The Secretary shall carry out  
4 the initiative in coordination with—

5           “(1) the Manufacturing Extension Partnership  
6           Program of the National Institute of Standards and  
7           Technology; and

8           “(2) the Administrator of the Environmental  
9           Protection Agency.

10          “(c) RESEARCH AND DEVELOPMENT PROGRAM FOR  
11 SUSTAINABLE MANUFACTURING AND INDUSTRIAL TECH-  
12 NOLOGIES AND PROCESSES.—As part of the Industrial  
13 Technologies Program of the Department of Energy, the  
14 Secretary shall carry out a joint industry-government  
15 partnership program to conduct research and development  
16 of new sustainable manufacturing and industrial tech-  
17 nologies and processes that maximize the energy efficiency  
18 of systems, reduce pollution, and conserve natural re-  
19 sources.

20          “(d) AUTHORIZATION OF APPROPRIATIONS.—There  
21 are authorized to be appropriated such sums as are nec-  
22 essary to carry out this section.”.

23          (b) TABLE OF CONTENTS.—The table of contents of  
24 the Energy Policy and Conservation Act (42 U.S.C. prec.

1 6201) is amended by adding at the end of the items relat-  
 2 ing to part E of title III the following:

“Sec. 376. Sustainable manufacturing initiative.”.

3 **SEC. 7. INNOVATION IN INDUSTRY GRANTS.**

4 Section 1008 of the Energy Policy Act of 2005 (42  
 5 U.S.C. 16396) is amended by adding at the end the fol-  
 6 lowing:

7 “(g) INNOVATION IN INDUSTRY GRANTS.—

8 “(1) IN GENERAL.—As part of the program  
 9 under this section, the Secretary shall carry out a  
 10 program to pay the Federal share of competitively  
 11 awarding grants to State-industry partnerships in  
 12 accordance with this subsection to develop, dem-  
 13 onstrate, and commercialize new technologies or  
 14 processes for industries that significantly—

15 “(A) reduce energy use and energy inten-  
 16 sive feedstocks;

17 “(B) reduce pollution and greenhouse gas  
 18 emissions;

19 “(C) reduce industrial waste; and

20 “(D) improve domestic industrial cost com-  
 21 petitiveness.

22 “(2) ADMINISTRATION.—

23 “(A) APPLICATIONS.—A State-industry  
 24 partnership seeking a grant under this sub-  
 25 section shall submit to the Secretary an applica-

1           tion for a grant to carry out a project to dem-  
2           onstrate an innovative energy efficiency tech-  
3           nology or process described in paragraph (1).

4           “(B) COST SHARING.—To be eligible to re-  
5           ceive a grant under this subsection, a State-in-  
6           dustry partnership shall agree to match, on at  
7           least a dollar-for-dollar basis, the amount of  
8           Federal funds that are provided to carry out  
9           the project.

10           “(C) GRANT.—The Secretary shall provide  
11           to a State-industry partnership selected under  
12           this subsection a 1-time grant of not more than  
13           \$500,000 to initiate the project.

14           “(3) ELIGIBLE PROJECTS.—A project for which  
15           a grant is received under this subsection shall be de-  
16           signed to demonstrate successful—

17           “(A) industrial applications of energy effi-  
18           cient technologies or processes that reduce costs  
19           to industry and prevent pollution and green-  
20           house gas releases; or

21           “(B) energy efficiency improvements in  
22           material inputs, processes, or waste streams to  
23           enhance the industrial competitiveness of the  
24           United States.

1           “(4) EVALUATION.—The Secretary shall evalu-  
2           ate applications for grants under this subsection on  
3           the basis of—

4                   “(A) the description of the concept;

5                   “(B) cost-efficiency;

6                   “(C) the capability of the applicant;

7                   “(D) the quantity of energy savings;

8                   “(E) the commercialization or marketing  
9           plan; and

10                   “(F) such other factors as the Secretary  
11           determines to be appropriate.”.

12 **SEC. 8. STUDY OF ADVANCED ENERGY TECHNOLOGY MAN-**  
13 **UFACTURING CAPABILITIES IN THE UNITED**  
14 **STATES.**

15           (a) IN GENERAL.—The Secretary of Energy shall  
16           enter into an arrangement with the National Academy of  
17           Sciences under which the Academy shall conduct a study  
18           of the development of advanced manufacturing capabilities  
19           for various energy technologies, including—

20                   (1) an assessment of the manufacturing supply  
21           chains of established and emerging industries;

22                   (2) an analysis of—

23                           (A) the manner in which supply chains  
24           have changed over the 25-year period ending on  
25           the date of enactment of this Act;

1 (B) current trends in supply chains; and

2 (C) the energy intensity of each part of the  
3 supply chain and opportunities for improve-  
4 ment;

5 (3) for each technology or manufacturing sec-  
6 tor, an analysis of which sections of the supply chain  
7 are critical for the United States to retain or develop  
8 to be competitive in the manufacturing of the tech-  
9 nology;

10 (4) an assessment of which emerging energy  
11 technologies the United States should focus on to  
12 create or enhance manufacturing capabilities; and

13 (5) recommendations on the leveraging the ex-  
14 pertise of energy efficiency and renewable energy  
15 user facilities so that best materials and manufac-  
16 turing practices are designed and implemented.

17 (b) REPORT.—Not later than 2 years after the date  
18 on which the Secretary enters into the agreement with the  
19 Academy described in subsection (a), the Academy shall  
20 submit to the Committee on Energy and Natural Re-  
21 sources of the Senate, the Committee on Energy and Com-  
22 merce of the House of Representatives, and the Secretary  
23 a report describing the results of the study required under  
24 this section, including any findings and recommendations.

1 **SEC. 9. INDUSTRIAL TECHNOLOGIES STEERING COM-**  
2 **MITTEE.**

3 The Secretary of Energy shall establish an advisory  
4 steering committee to provide recommendations to the  
5 Secretary on planning and implementation of the Indus-  
6 trial Technologies Program of the Department of Energy.

7 **SEC. 10. AUTHORIZATION OF APPROPRIATIONS.**

8 There are authorized to be appropriated to the Sec-  
9 retary such sums as are necessary to carry out this Act.

○