111TH CONGRESS 1ST SESSION

S. 752

To reform the financing of Senate elections, and for other purposes.

IN THE SENATE OF THE UNITED STATES

March 31, 2009

Mr. Durbin (for himself and Mr. Specter) introduced the following bill; which was read twice and referred to the Committee on Rules and Administration

A BILL

To reform the financing of Senate elections, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
- 4 (a) Short Title.—This Act may be cited as the
- 5 "Fair Elections Now Act".
- 6 (b) Table of Contents.—The table of contents of
- 7 this Act is as follows:
 - Sec. 1. Short title; table of contents.

TITLE I—FAIR ELECTIONS FINANCING OF SENATE ELECTION CAMPAIGNS

Subtitle A—Fair Elections Financing Program

Sec. 101. Findings and declarations.

Sec. 102. Eligibility requirements and benefits of Fair Elections financing of Senate election campaigns.

"TITLE V—FAIR ELECTIONS FINANCING OF SENATE ELECTION CAMPAIGNS

"Subtitle A—General Provisions

- "Sec. 501. Definitions.
- "Sec. 502. Fair Elections Fund.

"Subtitle B—Eligibility and Certification

- "Sec. 511. Eligibility.
- "Sec. 512. Qualifying contribution requirement.
- "Sec. 513. Contribution and expenditure requirements.
- "Sec. 514. Debate requirement.
- "Sec. 515. Certification.

"Subtitle C—Benefits

- "Sec. 521. Benefits for participating candidates.
- "Sec. 522. Allocations from the Fund.
- "Sec. 523. Matching payments for qualified small dollar contributions.
- "Sec. 524. Political advertising vouchers.

"Subtitle D—Administrative Provisions

- "Sec. 531. Fair Elections Oversight Board.
- "Sec. 532. Administration provisions.
- "Sec. 533. Violations and penalties.
- Sec. 103. Prohibition on joint fundraising committees.
- Sec. 104. Limitation on coordinated expenditures by political party committees with participating candidates.

TITLE II—IMPROVING VOTER INFORMATION

- Sec. 201. Broadcasts relating to all Senate candidates.
- Sec. 202. Broadcast rates for participating candidates.
- Sec. 203. FCC to prescribe standardized form for reporting candidate campaign ads.

TITLE III—RESPONSIBILITIES OF THE FEDERAL ELECTION COMMISSION

- Sec. 301. Petition for certiorari.
- Sec. 302. Filing by Senate candidates with Commission.
- Sec. 303. Electronic filing of FEC reports.

TITLE IV—MISCELLANEOUS PROVISIONS

- Sec. 401. Severability.
- Sec. 402. Effective date.

1	TITLE I—FAIR ELECTIONS FI-
2	NANCING OF SENATE ELEC-
3	TION CAMPAIGNS
4	Subtitle A—Fair Elections
5	Financing Program
6	SEC. 101. FINDINGS AND DECLARATIONS.
7	(a) Undermining of Democracy by Campaign
8	CONTRIBUTIONS FROM PRIVATE SOURCES.—The Senate
9	finds and declares that the current system of privately fi-
10	nanced campaigns for election to the United States Senate
11	has the capacity, and is often perceived by the public, to
12	undermine democracy in the United States by—
13	(1) creating a culture that fosters actual or per-
14	ceived conflicts of interest by encouraging Senators
15	to accept large campaign contributions from private
16	interests that are directly affected by Federal legis-
17	lation;
18	(2) diminishing or appearing to diminish Sen-
19	ators' accountability to constituents by compelling
20	legislators to be accountable to the major contribu-
21	tors who finance their election campaigns;
22	(3) undermining the meaning of the right to
23	vote by allowing monied interests to have a dis-
24	proportionate and unfair influence within the polit-
25	ical process;

- 1 (4) imposing large, unwarranted costs on tax-2 payers through legislative and regulatory distortions 3 caused by unequal access to lawmakers for campaign 4 contributors;
 - (5) making it difficult for some qualified candidates to mount competitive Senate election campaigns;
 - (6) disadvantaging challengers and discouraging competitive elections; and
 - (7) burdening incumbents with a preoccupation with fundraising and thus decreasing the time available to carry out their public responsibilities.
- 13 (b) Enhancement of Democracy by Providing 14 Allocations From the Fair Elections Fund.—The 15 Senate finds and declares that providing the option of the 16 replacement of large private campaign contributions with 17 allocations from the Fair Elections Fund for all primary,

runoff, and general elections to the Senate would enhance

- 19 American democracy by—
- 20 (1) reducing the actual or perceived conflicts of 21 interest created by fully private financing of the elec-22 tion campaigns of public officials and restoring pub-23 lic confidence in the integrity and fairness of the 24 electoral and legislative processes through a program 25 which allows participating candidates to adhere to

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- substantially lower contribution limits for contributors with an assurance that there will be sufficient funds for such candidates to run viable electoral campaigns;
 - (2) increasing the public's confidence in the accountability of Senators to the constituents who elect them, which derives from the program's qualifying criteria to participate in the voluntary program and the conclusions that constituents may draw regarding candidates who qualify and participate in the program;
 - (3) helping to reduce the ability to make large campaign contributions as a determinant of a citizen's influence within the political process by facilitating the expression of support by voters at every level of wealth, encouraging political participation, and incentivizing participation on the part of Senators through the matching of small dollar contributions;
 - (4) potentially saving taxpayers billions of dollars that may be (or that are perceived to be) currently allocated based upon legislative and regulatory agendas skewed by the influence of campaign contributions;

1	(5) creating genuine opportunities for all Amer-
2	icans to run for the Senate and encouraging more
3	competitive elections;
4	(6) encouraging participation in the electoral
5	process by citizens of every level of wealth; and
6	(7) freeing Senators from the incessant pre-
7	occupation with raising money, and allowing them
8	more time to carry out their public responsibilities.
9	SEC. 102. ELIGIBILITY REQUIREMENTS AND BENEFITS OF
10	FAIR ELECTIONS FINANCING OF SENATE
11	ELECTION CAMPAIGNS.
12	The Federal Election Campaign Act of 1971 (2
13	U.S.C. 431 et seq.) is amended by adding at the end the
14	following:
15	"TITLE V—FAIR ELECTIONS FI-
16	NANCING OF SENATE ELEC-
17	TION CAMPAIGNS
18	"Subtitle A—General Provisions
19	"SEC. 501. DEFINITIONS.
20	"In this title:
21	"(1) Allocation from the fund.—The term
22	'allocation from the Fund' means an allocation of
23	money from the Fair Elections Fund to a partici-
24	pating candidate pursuant to section 522.

1	"(2) Board.—The term 'Board' means the
2	Fair Elections Oversight Board established under
3	section 531.
4	"(3) Fair elections qualifying period.—
5	The term 'Fair Elections qualifying period' means,
6	with respect to any candidate for Senator, the pe-
7	riod—
8	"(A) beginning on the date on which the
9	candidate files a statement of intent under sec-
10	tion $511(a)(1)$; and
11	"(B) ending on the date that is 30 days
12	before—
13	"(i) the date of the primary election;
14	or
15	"(ii) in the case of a State that does
16	not hold a primary election, the date pre-
17	scribed by State law as the last day to
18	qualify for a position on the general elec-
19	tion ballot.
20	"(4) Fair elections start date.—The term
21	'Fair Elections start date' means, with respect to
22	any candidate, the date that is 180 days before—
23	"(A) the date of the primary election; or
24	"(B) in the case of a State that does not
25	hold a primary election, the date prescribed by

1	State law as the last day to qualify for a posi-
2	tion on the general election ballot.
3	"(5) Fund.—The term 'Fund' means the Fair
4	Elections Fund established by section 502.
5	"(6) Immediate family.—The term 'imme-
6	diate family' means, with respect to any candidate—
7	"(A) the candidate's spouse;
8	"(B) a child, stepchild, parent, grand-
9	parent, brother, half-brother, sister, or half-sis-
10	ter of the candidate or the candidate's spouse;
11	and
12	"(C) the spouse of any person described in
13	subparagraph (B).
14	"(7) MATCHING CONTRIBUTION.—The term
15	'matching contribution' means a matching payment
16	provided to a participating candidate for qualified
17	small dollar contributions, as provided under section
18	523.
19	"(8) Nonparticipating candidate.—The
20	term 'nonparticipating candidate' means a candidate
21	for Senator who is not a participating candidate.
22	"(9) Participating candidate.—The term
23	'participating candidate' means a candidate for Sen-
24	ator who is certified under section 515 as being eli-
25	gible to receive an allocation from the Fund.

1	"(10) QUALIFYING CONTRIBUTION.—The term
2	'qualifying contribution' means, with respect to a
3	candidate, a contribution that—
4	"(A) is in an amount that is—
5	"(i) not less than the greater of \$5 or
6	the amount determined by the Commission
7	under section 531; and
8	"(ii) not more than the greater of
9	\$100 or the amount determined by the
10	Commission under section 531;
11	"(B) is made by an individual—
12	"(i) who is a resident of the State in
13	which such Candidate is seeking election;
14	and
15	"(ii) who is not otherwise prohibited
16	from making a contribution under this Act;
17	"(C) is made during the Fair Elections
18	qualifying period; and
19	"(D) meets the requirements of section
20	512(b).
21	"(11) Qualified small dollar contribu-
22	TION.—The term 'qualified small dollar contribution'
23	means, with respect to a candidate, any contribution
24	(or series of contributions)—

1	"(A) which is not a qualifying contribution
2	(or does not include a qualifying contribution);
3	"(B) which is made by an individual who
4	is not prohibited from making a contribution
5	under this Act; and
6	"(C) the aggregate amount of which does
7	not exceed the greater of—
8	"(i) \$100 per election; or
9	"(ii) the amount per election deter-
10	mined by the Commission under section
11	531.
12	"SEC. 502. FAIR ELECTIONS FUND.
13	"(a) Establishment.—There is established in the
14	Treasury a fund to be known as the 'Fair Elections Fund'.
15	"(b) Amounts Held by Fund.—The Fund shall
16	consist of the following amounts:
17	"(1) Appropriated amounts.—
18	"(A) In general.—Amounts appropriated
19	to the Fund.
20	"(B) Sense of the senate regarding
21	APPROPRIATIONS.—It is the sense of the Senate
22	that—
23	"(i) there should be imposed on any
24	payment made to any person (other than a
25	State or local government or a foreign na-

1	tion) who has contracts with the Govern-
2	ment of the United States in excess of
3	\$10,000,000 a tax equal to 0.50 percent of
4	amount paid pursuant to such contracts,
5	except that the aggregate tax for any per-
6	son for any taxable year shall not exceed
7	\$500,000; and
8	"(ii) the revenue from such tax should
9	be appropriated to the Fund.
10	"(2) Voluntary contributions.—Voluntary
11	contributions to the Fund.
12	"(3) Other deposited—Amounts deposited
13	into the Fund under—
14	"(A) section 513(c) (relating to exceptions
15	to contribution requirements);
16	"(B) section 521(c) (relating to remittance
17	of allocations from the Fund);
18	"(C) section 533 (relating to violations);
19	and
20	"(D) any other section of this Act.
21	"(4) Investment returns.—Interest on, and
22	the proceeds from, the sale or redemption of, any
23	obligations held by the Fund under subsection (e).
24	"(c) Investment.—The Commission shall invest
25	portions of the Fund in obligations of the United States

1	in the same manner as provided under section 9602(b)
2	of the Internal Revenue Code of 1986.
3	"(d) Use of Fund.—
4	"(1) In General.—The sums in the Fund
5	shall be used to provide benefits to participating
6	candidates as provided in subtitle C.
7	"(2) Insufficient amounts.—Under regula-
8	tions established by the Commission, rules similar to
9	the rules of section 9006(c) of the Internal Revenue
10	Code shall apply.
11	"Subtitle B—Eligibility and
12	Certification
13	"SEC. 511. ELIGIBILITY.
	"(a) In Company A and didata for Constanting dist
14	"(a) In General.—A candidate for Senator is eligi-
1415	ble to receive an allocation from the Fund for any election
	ble to receive an allocation from the Fund for any election
15	ble to receive an allocation from the Fund for any election
15 16	ble to receive an allocation from the Fund for any election if the candidate meets the following requirements:
15 16 17	ble to receive an allocation from the Fund for any election if the candidate meets the following requirements: "(1) The candidate files with the Commission a
15 16 17 18	ble to receive an allocation from the Fund for any election if the candidate meets the following requirements: "(1) The candidate files with the Commission a statement of intent to seek certification as a partici-
15 16 17 18 19	ble to receive an allocation from the Fund for any election if the candidate meets the following requirements: "(1) The candidate files with the Commission a statement of intent to seek certification as a participating candidate under this title during the period
15 16 17 18 19 20	ble to receive an allocation from the Fund for any election if the candidate meets the following requirements: "(1) The candidate files with the Commission a statement of intent to seek certification as a participating candidate under this title during the period beginning on the Fair Elections start date and end-
15 16 17 18 19 20 21	ble to receive an allocation from the Fund for any election if the candidate meets the following requirements: "(1) The candidate files with the Commission a statement of intent to seek certification as a participating candidate under this title during the period beginning on the Fair Elections start date and ending on the last day of the Fair Elections qualifying

1	"(3) Not later than the last day of the Fair
2	Elections qualifying period, the candidate files with
3	the Commission an affidavit signed by the candidate
4	and the treasurer of the candidate's principal cam-
5	paign committee declaring that the candidate—
6	"(A) has complied and, if certified, will
7	comply with the contribution and expenditure
8	requirements of section 513;
9	"(B) if certified, will comply with the de-
10	bate requirements of section 514;
11	"(C) if certified, will not run as a non-
12	participating candidate during such year in any
13	election for the office that such candidate is
14	seeking; and
15	"(D) has either qualified or will take steps
16	to qualify under State law to be on the ballot.
17	"(b) General Election.—Notwithstanding sub-
18	section (a), a candidate shall not be eligible to receive an
19	allocation from the Fund for a general election or a gen-
20	eral runoff election unless the candidate's party nominated
21	the candidate to be placed on the ballot for the general
22	election or the candidate otherwise qualified to be on the
23	hallot under State law

1	"SEC. 512. QUALIFYING CONTRIBUTION REQUIREMENT.
2	"(a) In General.—A candidate for Senator meets
3	the requirement of this section if, during the Fair Elec-
4	tions qualifying period, the candidate obtains—
5	"(1) a number of qualifying contributions equal
6	to the greater of—
7	"(A) the sum of—
8	"(i) 2,000; plus
9	"(ii) 500 for each congressional dis-
10	trict in the State with respect to which the
11	candidate is seeking election; or
12	"(B) the amount determined by the Com-
13	mission under section 531; and
14	"(2) a total dollar amount of qualifying con-
15	tributions equal to the greater of—
16	"(A) 10 percent of the amount of the allo-
17	cation such candidate would be entitled to re-
18	ceive for the primary election under section
19	522(c)(1) (determined without regard to para-
20	graph (5) thereof) if such candidate were a par-
21	ticipating candidate; or
22	"(B) the amount determined by the Com-
23	mission under section 531.
24	"(b) Requirements Relating to Receipt of
25	QUALIFYING CONTRIBUTION.—Each qualifying contribu-

26 tion—

1	"(1) may be made by means of a personal
2	check, money order, debit card, credit card, or elec-
3	tronic payment account;
4	"(2) shall be accompanied by a signed state-
5	ment containing—
6	"(A) the contributor's name and the con-
7	tributor's address in the State in which the con-
8	tributor is registered to vote; and
9	"(B) an oath declaring that the contrib-
10	utor—
11	"(i) understands that the purpose of
12	the qualifying contribution is to show sup-
13	port for the candidate so that the can-
14	didate may qualify for Fair Elections fi-
15	nancing;
16	"(ii) is making the contribution in his
17	or her own name and from his or her own
18	funds;
19	"(iii) has made the contribution will-
20	ingly; and
21	"(iv) has not received any thing of
22	value in return for the contribution; and
23	"(3) shall be acknowledged by a receipt that is
24	sent to the contributor with a copy kept by the can-
25	didate for the Commission and a copy kept by the

1	candidate for the election authorities in the State
2	with respect to which the candidate is seeking elec-
3	tion.
4	"(c) Verification of Qualifying Contribu-
5	TIONS.—The Commission shall establish procedures for
6	the auditing and verification of qualifying contributions to
7	ensure that such contributions meet the requirements of
8	this section.
9	"SEC. 513. CONTRIBUTION AND EXPENDITURE REQUIRE-
10	MENTS.
11	"(a) General Rule.—A candidate for Senator
12	meets the requirements of this section if, during the elec-
13	tion cycle of the candidate, the candidate—
14	"(1) except as provided in subsection (b), ac-
15	cepts no contributions other than—
16	"(A) qualifying contributions;
17	"(B) qualified small dollar contributions;
18	"(C) allocations from the Fund under sec-
19	tion 522;
20	"(D) matching contributions under section
21	523; and
22	"(E) vouchers provided to the candidate
23	under section 524;
24	"(2) makes no expenditures from any amounts
25	other than from—

1	"(A) qualifying contributions;
2	"(B) qualified small dollar contributions;
3	"(C) allocations from the Fund under sec-
4	tion 522;
5	"(D) matching contributions under section
6	523; and
7	"(E) vouchers provided to the candidate
8	under section 524; and
9	"(3) makes no expenditures from personal
10	funds or the funds of any immediate family member
11	(other than funds received through qualified small
12	dollar contributions and qualifying contributions).
13	For purposes of this subsection, a payment made by a po-
14	litical party in coordination with a participating candidate
15	shall not be treated as a contribution to or as an expendi-
16	ture made by the participating candidate.
17	"(b) Contributions for Leadership PACs,
18	ETC.—A political committee of a participating candidate
19	which is not an authorized committee of such candidate
20	may accept contributions other than contributions de-
21	scribed in subsection (a)(1) from any person if—
22	"(1) the aggregate contributions from such per-
23	son for any calendar year do not exceed \$100 and

1	"(2) no portion of such contributions is dis-
2	bursed in connection with the campaign of the par-
3	ticipating candidate.
4	"(c) Exception.—Notwithstanding subsection (a), a
5	candidate shall not be treated as having failed to meet
6	the requirements of this section if any contributions that
7	are not qualified small dollar contributions, qualifying con-
8	tributions, or contributions that meet the requirements of
9	subsection (b) and that are accepted before the date the
10	candidate files a statement of intent under section
11	511(a)(1) are—
12	"(1) returned to the contributor; or
13	"(2) submitted to the Commission for deposit in
14	the Fund.
15	"SEC. 514. DEBATE REQUIREMENT.
16	"A candidate for Senator meets the requirements of
17	this section if the candidate participates in at least—
18	"(1) 1 public debate before the primary election
19	with other participating candidates and other willing
20	candidates from the same party and seeking the
21	same nomination as such candidate; and
22	"(2) 2 public debates before the general election
23	with other participating candidates and other willing
24	candidates seeking the same office as such can-
25	didate.

1 "SEC. 515. CERTIFICATION.

2	"(a) In General.—Not later than 5 days after a
3	candidate for Senator files an affidavit under section
4	511(a)(3), the Commission shall—
5	"(1) certify whether or not the candidate is a
6	participating candidate; and
7	"(2) notify the candidate of the Commission's
8	determination.
9	"(b) Revocation of Certification.—
10	"(1) In General.—The Commission may re-
11	voke a certification under subsection (a) if—
12	"(A) a candidate fails to qualify to appear
13	on the ballot at any time after the date of cer-
14	tification; or
15	"(B) a candidate otherwise fails to comply
16	with the requirements of this title, including
17	any regulatory requirements prescribed by the
18	Commission.
19	"(2) Repayment of Benefits.—If certifi-
20	cation is revoked under paragraph (1), the candidate
21	shall repay to the Fund an amount equal to the
22	value of benefits received under this title plus inter-
23	est (at a rate determined by the Commission) on any
24	such amount received.

"Subtitle C—Benefits

2	"SEC. 521. BENEFITS FOR PARTICIPATING CANDIDATES.
3	"(a) In General.—For each election with respect
4	to which a candidate is certified as a participating can-
5	didate, such candidate shall be entitled to—
6	"(1) an allocation from the Fund to make or
7	obligate to make expenditures with respect to such
8	election, as provided in section 522;
9	"(2) matching contributions, as provided in sec-
10	tion 523; and
11	"(3) for the general election, vouchers for
12	broadcasts of political advertisements, as provided in
13	section 524.
14	"(b) Restriction on Uses of Allocations From
15	THE FUND.—Allocations from the Fund received by a par-
16	ticipating candidate under sections 522 and matching con-
17	tributions under section 523 may only be used for cam-
18	paign-related costs.
19	"(c) Remitting Allocations From the Fund.—
20	"(1) In general.—Not later than the date
21	that is 45 days after an election in which the partici-
22	pating candidate appeared on the ballot, such par-
23	ticipating candidate shall remit to the Commission
24	for deposit in the Fund an amount equal to the less-
25	er of—

1	"(A) the amount of money in the can-
2	didate's campaign account; or
3	"(B) the sum of the allocations from the
4	Fund received by the candidate under section
5	522 and the matching contributions received by
6	the candidate under section 523.
7	"(2) Exception.—In the case of a candidate
8	who qualifies to be on the ballot for a primary run-
9	off election, a general election, or a general runoff
10	election, the amounts described in paragraph (1)
11	may be retained by the candidate and used in such
12	subsequent election.
13	"SEC. 522. ALLOCATIONS FROM THE FUND.
14	"(a) In General.—The Commission shall make allo-
15	cations from the Fund under section 521(a)(1) to a par-
16	ticipating candidate—
17	"(1) in the case of amounts provided under
18	subsection (c)(1), not later than 48 hours after the
19	date on which such candidate is certified as a par-
20	ticipating candidate under section 515;
21	"(2) in the case of a general election, not later
22	than 48 hours after—
23	"(A) the date of the certification of the re-
	(11) the date of the certification of the re-
24	sults of the primary election or the primary

1 "(B) in any case in which there is no pri-2 mary election, the date the candidate qualifies 3 to be placed on the ballot; and 4 "(3) in the case of a primary runoff election or

"(3) in the case of a primary runoff election or a general runoff election, not later than 48 hours after the certification of the results of the primary election or the general election, as the case may be.

8 "(b) METHOD OF PAYMENT.—The Commission shall 9 distribute funds available to participating candidates 10 under this section through the use of an electronic funds 11 exchange or a debit card.

12 "(c) Amounts.—

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"(1) Primary election allocation; initial allocation.—Except as provided in paragraph (5), the Commission shall make an allocation from the Fund for a primary election to a participating candidate in an amount equal to 67 percent of the base amount with respect to such participating candidate.

"(2) Primary runoff election allocation from the Fund for a primary runoff election to a participating candidate in an amount equal to 25 percent of the amount the participating candidate was eligible to receive under this section for the primary election.

"(3) GENERAL ELECTION ALLOCATION.—Except as provided in paragraph (5), the Commission shall make an allocation from the Fund for a general election to a participating candidate in an amount equal to the base amount with respect to such candidate.

> "(4) GENERAL RUNOFF ELECTION ALLOCA-TION.—The Commission shall make an allocation from the Fund for a general runoff election to a participating candidate in an amount equal to 25 percent of the base amount with respect to such candidate.

"(5) Uncontested elections.—

"(A) IN GENERAL.—In the case of a primary or general election that is an uncontested election, the Commission shall make an allocation from the Fund to a participating candidate for such election in an amount equal to 25 percent of the allocation which such candidate would be entitled to under this section for such election if this paragraph did not apply.

"(B) Uncontested election defined.—For purposes of this subparagraph, an election is uncontested if not more than 1 candidate has campaign funds (including payments

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1	from the Fund) in an amount equal to or great-
2	er than 10 percent of the allocation a partici-
3	pating candidate would be entitled to receive
4	under this section for such election if this para-
5	graph did not apply.
6	"(d) Base Amount.—
7	"(1) In general.—Except as otherwise pro-
8	vided in this subsection, the base amount for any
9	candidate is an amount equal to the greater of—
10	"(A) the sum of—
11	"(i) \$750,000; plus
12	"(ii) \$150,000 for each congressional
13	district in the State with respect to which
14	the candidate is seeking election; or
15	"(B) the amount determined by the Com-
16	mission under section 531.
17	"(2) Indexing.—In each odd-numbered year
18	after 2012—
19	"(A) each dollar amount under paragraph
20	(1)(A) shall be increased by the percent dif-
21	ference between the price index (as defined in
22	section $315(e)(2)(A)$) for the 12 months pre-
23	ceding the beginning of such calendar year and
24	the price index for calendar year 2011;

1	"(B) each dollar amount so increased shall
2	remain in effect for the 2-year period beginning
3	on the first day following the date of the last
4	general election in the year preceding the year
5	in which the amount is increased and ending on
6	the date of the next general election; and
7	"(C) if any amount after adjustment under
8	subparagraph (A) is not a multiple of \$100,
9	such amount shall be rounded to the nearest
10	multiple of \$100.
11	"SEC. 523. MATCHING PAYMENTS FOR QUALIFIED SMALL
10	DOTT 1D GOVERNMENT 110
12	DOLLAR CONTRIBUTIONS.
12 13	"(a) In General.—The Commission shall pay to
13	"(a) In General.—The Commission shall pay to
13 14	"(a) In General.—The Commission shall pay to each participating candidate an amount equal to 400 per-
13 14 15 16	"(a) IN GENERAL.—The Commission shall pay to each participating candidate an amount equal to 400 percent of the amount of qualified small dollar contributions
13 14 15 16 17	"(a) IN GENERAL.—The Commission shall pay to each participating candidate an amount equal to 400 percent of the amount of qualified small dollar contributions received by the candidate from individuals who are resi-
13 14 15 16 17	"(a) IN GENERAL.—The Commission shall pay to each participating candidate an amount equal to 400 percent of the amount of qualified small dollar contributions received by the candidate from individuals who are residents of the State in which such participating candidate
13 14 15 16 17	"(a) IN GENERAL.—The Commission shall pay to each participating candidate an amount equal to 400 percent of the amount of qualified small dollar contributions received by the candidate from individuals who are residents of the State in which such participating candidate is seeking election after the date on which such candidate
13 14 15 16 17 18	"(a) IN GENERAL.—The Commission shall pay to each participating candidate an amount equal to 400 percent of the amount of qualified small dollar contributions received by the candidate from individuals who are residents of the State in which such participating candidate is seeking election after the date on which such candidate is certified under section 515.
13 14 15 16 17 18 19 20	"(a) In General.—The Commission shall pay to each participating candidate an amount equal to 400 percent of the amount of qualified small dollar contributions received by the candidate from individuals who are residents of the State in which such participating candidate is seeking election after the date on which such candidate is certified under section 515. "(b) LIMITATION.—The aggregate payments under
13 14 15 16 17 18 19 20 21	"(a) In General.—The Commission shall pay to each participating candidate an amount equal to 400 percent of the amount of qualified small dollar contributions received by the candidate from individuals who are residents of the State in which such participating candidate is seeking election after the date on which such candidate is certified under section 515. "(b) LIMITATION.—The aggregate payments under subsection (a) with respect to any candidate shall not ex-

1	section 522 (determined without regard to sub-
2	section (e)(5) thereof); or
3	"(2) the percentage of such allocation deter-
4	mined by the Commission under section 531.
5	"(c) Time of Payment.—The Commission shall
6	make payments under this section not later than 2 busi-
7	ness days after the receipt of a report made under sub-
8	section (d).
9	"(d) Reports.—
10	"(1) In General.—Each participating can-
11	didate shall file reports of receipts of qualified small
12	dollar contributions at such times and in such man-
13	ner as the Commission may by regulations prescribe
14	"(2) Contents of Reports.—Each report
15	under this subsection shall disclose—
16	"(A) the amount of each qualified small
17	dollar contribution received by the candidate;
18	"(B) the amount of each qualified small
19	dollar contribution received by the candidate
20	from a resident of the State in which the can-
21	didate is seeking election; and
22	"(C) the name, address, and occupation of
23	each individual who made a qualified small dol-
24	lar contribution to the candidate.

1	"(3) Frequency of Reports.—Reports under
2	this subsection shall be made no more frequently
3	than—
4	"(A) once every month until the date that
5	is 90 days before the date of the election;
6	"(B) once every week after the period de-
7	scribed in subparagraph (A) and until the date
8	that is 21 days before the election; and
9	"(C) once every day after the period de-
10	scribed in subparagraph (B).
11	"(4) Limitation on regulations.—The
12	Commission may not prescribe any regulations with
13	respect to reporting under this subsection with re-
14	spect to any election after the date that is 180 days
15	before the date of such election.
16	"(e) Appeals.—The Commission shall provide a
17	written explanation with respect to any denial of any pay-
18	ment under this section and shall provide the opportunity
19	for review and reconsideration within 5 business days of
20	such denial.
21	"SEC. 524. POLITICAL ADVERTISING VOUCHERS.
22	"(a) In General.—The Commission shall establish
23	and administer a voucher program for the purchase of
24	airtime on broadcasting stations for political advertise-
25	ments in accordance with the provisions of this section.

1	"(b) Candidates.—The Commission shall only dis-
2	burse vouchers under the program established under sub-
3	section (a) to participants certified pursuant to section
4	515 who have agreed in writing to keep and furnish to
5	the Commission such records, books, and other informa-
6	tion as it may require.
7	"(c) Amounts.—The Commission shall disburse
8	vouchers to each candidate certified under subsection (b)
9	in an aggregate amount equal to the greater of—
10	"(1) \$100,000 multiplied by the number of con-
11	gressional districts in the State with respect to
12	which such candidate is running for office; or
13	"(2) the amount determined by the Commission
14	under section 531.
15	"(d) Use.—
16	"(1) Exclusive use.—Vouchers disbursed by
17	the Commission under this section may be used only
18	for the purchase of broadcast airtime for political
19	advertisements relating to a general election for the
20	office of Senate by the participating candidate to
21	which the vouchers were disbursed, except that—
22	"(A) a candidate may exchange vouchers
23	with a political party under paragraph (2); and
24	"(B) a political party may use vouchers
25	only to purchase broadcast airtime for political

advertisements for generic party advertising (as defined by the Commission in regulations), to support candidates for State or local office in a general election, or to support participating candidates of the party in a general election for Federal office, but only if it discloses the value of the voucher used as an expenditure under section 315(d).

"(2) Exchange with political party committee.—

"(A) IN GENERAL.—A participating candidate who receives a voucher under this section may transfer the right to use all or a portion of the value of the voucher to a committee of the political party of which the individual is a candidate in exchange for money in an amount equal to the cash value of the voucher or portion exchanged.

"(B) CONTINUATION OF CANDIDATE OBLI-GATIONS.—The transfer of a voucher, in whole or in part, to a political party committee under this paragraph does not release the candidate from any obligation under the agreement made under subsection (b) or otherwise modify that agreement or its application to that candidate.

1	"(C) Party committee obligations.—
2	Any political party committee to which a vouch-
3	er or portion thereof is transferred under sub-
4	paragraph (A)—
5	"(i) shall account fully, in accordance
6	with such requirements as the Commission
7	may establish, for the receipt of the vouch-
8	er; and
9	"(ii) may not use the transferred
10	voucher or portion thereof for any purpose
11	other than a purpose described in para-
12	graph (1)(B).
13	"(D) Voucher as a contribution
14	UNDER FECA.—If a candidate transfers a
15	voucher or any portion thereof to a political
16	party committee under subparagraph (A)—
17	"(i) the value of the voucher or por-
18	tion thereof transferred shall be treated as
19	a contribution from the candidate to the
20	committee, and from the committee to the
21	candidate, for purposes of sections 302
22	and 304;
23	"(ii) the committee may, in exchange,
24	provide to the candidate only funds subject
25	to the prohibitions, limitations, and report-

1	ing requirements of title III of this Act;
2	and
3	"(iii) the amount, if identified as a
4	'voucher exchange' shall not be considered
5	a contribution for the purposes of sections
6	315 and 513.
7	"(e) Value; Acceptance; Redemption.—
8	"(1) Voucher.—Each voucher disbursed by
9	the Commission under this section shall have a value
10	in dollars, redeemable upon presentation to the
11	Commission, together with such documentation and
12	other information as the Commission may require,
13	for the purchase of broadcast airtime for political
14	advertisements in accordance with this section.
15	"(2) Acceptance.—A broadcasting station
16	shall accept vouchers in payment for the purchase of
17	broadcast airtime for political advertisements in ac-
18	cordance with this section.

"(3) Redemption.—The Commission shall redeem vouchers accepted by broadcasting stations under paragraph (2) upon presentation, subject to such documentation, verification, accounting, and application requirements as the Commission may impose to ensure the accuracy and integrity of the voucher redemption system.

1 "(4) Expiration.—

- "(A) CANDIDATES.—A voucher may only be used to pay for broadcast airtime for political advertisements to be broadcast before midnight on the day before the date of the Federal election in connection with which it was issued and shall be null and void for any other use or purpose.
 - "(B) EXCEPTION FOR POLITICAL PARTY COMMITTEES.—A voucher held by a political party committee may be used to pay for broadcast airtime for political advertisements to be broadcast before midnight on December 31st of the odd-numbered year following the year in which the voucher was issued by the Commission.
- "(5) Voucher as expenditure under the use of a voucher to purchase broadcast airtime constitutes an expenditure as defined in section 301(9)(A).
- 21 "(f) Definitions.—In this section:
- "(1) Broadcasting station.—The term broadcasting station' has the meaning given that term by section 315(f)(1) of the Communications Act of 1934.

1	"(2) Political party.—The term 'political
2	party' means a major party or a minor party as de-
3	fined in section 9002(3) or (4) of the Internal Rev-
4	enue Code of 1986 (26 U.S.C. 9002 (3) or (4)).
5	"Subtitle D—Administrative
6	Provisions
7	"SEC. 531. FAIR ELECTIONS OVERSIGHT BOARD.
8	"(a) Establishment.—There is established within
9	the Federal Election Commission an entity to be known
10	as the 'Fair Elections Oversight Board'.
11	"(b) Structure and Membership.—
12	"(1) In general.—The Board shall be com-
13	posed of 5 members appointed by the President by
14	and with the advice and consent of the Senate, of
15	whom—
16	"(A) 2 shall be appointed after consulta-
17	tion with the majority leader of the Senate;
18	"(B) 2 shall be appointed after consulta-
19	tion with the minority leader of the Senate; and
20	"(C) 1 shall be appointed upon the rec-
21	ommendation of the members appointed under
22	subparagraphs (A) and (B).
23	"(2) Qualifications.—
24	"(A) IN GENERAL.—The members shall be
25	individuals who are nonpartisan and, by reason

1	of their education, experience, and attainments,
2	exceptionally qualified to perform the duties of
3	members of the Board.
4	"(B) Prohibition.—No member of the
5	Board may be—
6	"(i) an employee of the Federal Gov-
7	ernment;
8	"(ii) a registered lobbyist; or
9	"(iii) an officer or employee of a polit-
10	ical party or political campaign.
11	"(3) Date.—Members of the Board shall be
12	appointed not later than 60 days after the date of
13	the enactment of this Act.
14	"(4) Terms.—A member of the Board shall be
15	appointed for a term of 5 years.
16	"(5) Vacancies.—A vacancy on the Board
17	shall be filled not later than 30 calendar days after
18	the date on which the Board is given notice of the
19	vacancy, in the same manner as the original ap-
20	pointment. The individual appointed to fill the va-
21	cancy shall serve only for the unexpired portion of
22	the term for which the individual's predecessor was
23	appointed.

1	"(6) Chairperson.—The Board shall des-
2	ignate a Chairperson from among the members of
3	the Board.
4	"(c) Duties and Powers.—
5	"(1) Administration.—
6	"(A) IN GENERAL.—The Board shall have
7	such duties and powers as the Commission may
8	prescribe, including the power to administer the
9	provisions of this title.
10	"(2) Review of fair elections financ-
11	ING.—
12	"(A) IN GENERAL.—After each general
13	election for Federal office, the Board shall con-
14	duct a comprehensive review of the Fair Elec-
15	tions financing program under this title, includ-
16	ing—
17	"(i) the maximum dollar amount of
18	qualified small dollar contributions under
19	section 501(11);
20	"(ii) the maximum and minimum dol-
21	lar amounts for qualifying contributions
22	under section 501(10);
23	"(iii) the number and value of quali-
24	fying contributions a candidate is required

1	to obtain under section 512 to qualify for
2	allocations from the Fund;
3	"(iv) the amount of allocations from
4	the Fund that candidates may receive
5	under section 522;
6	"(v) the maximum amount of match-
7	ing contributions a candidate may receive
8	under section 523;
9	"(vi) the amount and usage of vouch-
10	ers under section 524;
11	"(vii) the overall satisfaction of par-
12	ticipating candidates and the American
13	public with the program; and
14	"(viii) such other matters relating to
15	financing of Senate campaigns as the
16	Board determines are appropriate.
17	"(B) Criteria for review.—In con-
18	ducting the review under subparagraph (A), the
19	Board shall consider the following:
20	"(i) Qualifying contributions
21	AND QUALIFIED SMALL DOLLAR CON-
22	TRIBUTIONS.—The Board shall consider
23	whether the number and dollar amount of
24	qualifying contributions required and max-
25	imum dollar amount for such qualifying

contributions and qualified small dollar contributions strikes a balance regarding the importance of voter involvement, the need to assure adequate incentives for participating, and fiscal responsibility, taking into consideration the number of primary and general election participating candidates, the electoral performance of those candidates, program cost, and any other information the Board determines is appropriate.

"(ii) Review of program benefits.—The Board shall consider whether the totality of the amount of funds allowed to be raised by participating candidates (including through qualifying contributions and small dollar contributions), allocations from the Fund under sections 522, matching contributions under section 523, and vouchers under section 524 are sufficient for voters in each State to learn about the candidates to cast an informed vote, taking into account the historic amount of spending by winning candidates, media costs, primary election dates, and any other in-

1	formation the Board determines is appro-
2	priate.
3	"(C) Adjustment of amounts.—
4	"(i) In general.—Based on the re-
5	view conducted under subparagraph (A),
6	the Board shall provide for the adjust-
7	ments of the following amounts:
8	"(I) the maximum dollar amount
9	of qualified small dollar contributions
10	under section 501(11)(C);
11	"(II) the maximum and min-
12	imum dollar amounts for qualifying
13	contributions under section
14	501(10)(A);
15	"(III) the number and value of
16	qualifying contributions a candidate is
17	required to obtain under section
18	512(a)(1);
19	"(IV) the base amount for can-
20	didates under section 522(d);
21	"(V) the maximum amount of
22	matching contributions a candidate
23	may receive under section 523(b); and
24	"(VI) the dollar amount for
25	vouchers under section 524(c).

1	"(ii) Regulations.—The Commis-
2	sion shall promulgate regulations providing
3	for the adjustments made by the Board
4	under clause (i).
5	"(D) Report.—Not later than March 30
6	following any general election for Federal office,
7	the Board shall submit a report to Congress on
8	the review conducted under paragraph (1).
9	Such report shall contain a detailed statement
10	of the findings, conclusions, and recommenda-
11	tions of the Board based on such review.
12	"(d) Meetings and Hearings.—
13	"(1) Meetings.—The Board may hold such
14	hearings, sit and act at such times and places, take
15	such testimony, and receive such evidence as the
16	Board considers advisable to carry out the purposes
17	of this Act.
18	"(2) QUORUM.—Three members of the Board
19	shall constitute a quorum for purposes of voting, but
20	a quorum is not required for members to meet and
21	hold hearings.
22	"(e) Reports.—Not later than March 30, 2011, and
23	every 2 years thereafter, the Board shall submit to the
24	Senate Committee on Rules and Administration a report
25	documenting, evaluating, and making recommendations

1	relating to the administrative implementation and enforce-
2	ment of the provisions of this title.
3	"(f) Administration.—
4	"(1) Compensation of members.—
5	"(A) IN GENERAL.—Each member, other
6	than the Chairperson, shall be paid at a rate
7	equal to the daily equivalent of the minimum
8	annual rate of basic pay prescribed for level IV
9	of the Executive Schedule under section 5315
10	of title 5, United States Code.
11	"(B) Chairperson.—The Chairperson
12	shall be paid at a rate equal to the daily equiva-
13	lent of the minimum annual rate of basic pay
14	prescribed for level III of the Executive Sched-
15	ule under section 5314 of title 5, United States
16	Code.
17	"(2) Personnel.—
18	"(A) DIRECTOR.—The Board shall have a
19	staff headed by an Executive Director. The Ex-
20	ecutive Director shall be paid at a rate equiva-
21	lent to a rate established for the Senior Execu-
22	tive Service under section 5382 of title 5,
23	United States Code.
24	"(B) STAFF APPOINTMENT.—With the ap-
25	proval of the Chairperson, the Executive Direc-

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tor may appoint such personnel as the Executive Director and the Board determines to be appropriate.

- "(C) ACTUARIAL EXPERTS AND CONSULT-ANTS.—With the approval of the Chairperson, the Executive Director may procure temporary and intermittent services under section 3109(b) of title 5, United States Code.
- "(D) DETAIL OF GOVERNMENT EMPLOY-EES.—Upon the request of the Chairperson, the head of any Federal agency may detail, without reimbursement, any of the personnel of such agency to the Board to assist in carrying out the duties of the Board. Any such detail shall not interrupt or otherwise affect the civil service status or privileges of the Federal employee.
- "(E) OTHER RESOURCES.—The Board shall have reasonable access to materials, resources, statistical data, and other information from the Library of Congress and other agencies of the executive and legislative branches of the Federal Government. The Chairperson of the Board shall make requests for such access in writing when necessary.

1	"(g) AUTHORIZATION OF APPROPRIATIONS.—There
2	are authorized to be appropriated such sums as are nec-
3	essary to carry out the purposes of this subtitle.
4	"SEC. 532. ADMINISTRATION PROVISIONS.
5	"The Commission shall prescribe regulations to carry
6	out the purposes of this title, including regulations—
7	"(1) to establish procedures for—
8	"(A) verifying the amount of valid quali-
9	fying contributions with respect to a candidate;
10	"(B) effectively and efficiently monitoring
11	and enforcing the limits on the raising of quali-
12	fied small dollar contributions;
13	"(C) effectively and efficiently monitoring
14	and enforcing the limits on the use of personal
15	funds by participating candidates;
16	"(D) monitoring the use of allocations
17	from the Fund and matching contributions
18	under this title through audits or other mecha-
19	nisms; and
20	"(E) the administration of the voucher
21	program under section 524; and
22	"(2) regarding the conduct of debates in a man-
23	ner consistent with the best practices of States that
24	provide public financing for elections.

1 "SEC. 533. VIOLATIONS AND PENALTIES.

2	"(a) Civil Penalty for Violation of Contribu-
3	TION AND EXPENDITURE REQUIREMENTS.—If a can-
4	didate who has been certified as a participating candidate
5	under section 515(a) accepts a contribution or makes an
6	expenditure that is prohibited under section 513, the Com-
7	mission shall assess a civil penalty against the candidate
8	in an amount that is not more than 3 times the amount
9	of the contribution or expenditure. Any amounts collected
10	under this subsection shall be deposited into the Fund.
11	"(b) Repayment for Improper Use of Fair
12	ELECTIONS FUND.—
13	"(1) In General.—If the Commission deter-
14	mines that any benefit made available to a partici-
15	pating candidate under this title was not used as
16	provided for in this title or that a participating can-
17	didate has violated any of the dates for remission of
18	funds contained in this title, the Commission shall
19	so notify the candidate and the candidate shall pay
20	to the Fund an amount equal to—
21	"(A) the amount of benefits so used or not
22	remitted, as appropriate; and
23	"(B) interest on any such amounts (at a
24	rate determined by the Commission).
25	"(2) OTHER ACTION NOT PRECLUDED.—Any
26	action by the Commission in accordance with this

1	subsection shall not preclude enforcement pro-
2	ceedings by the Commission in accordance with sec-
3	tion 309(a), including a referral by the Commission
4	to the Attorney General in the case of an apparent
5	knowing and willful violation of this title.".
6	SEC. 103. PROHIBITION ON JOINT FUNDRAISING COMMIT-
7	TEES.
8	Section 302(e) of the Federal Election Campaign Act
9	of 1971 (2 U.S.C. 432(e)) is amended by adding at the
10	end the following new paragraph:
11	"(6) No authorized committee of a participating
12	candidate (as defined in section 501) may establish
13	a joint fundraising committee with a political com-
14	mittee other than an authorized committee of a can-
15	didate.".
16	SEC. 104. LIMITATION ON COORDINATED EXPENDITURES
17	BY POLITICAL PARTY COMMITTEES WITH
18	PARTICIPATING CANDIDATES.
19	(a) In General.—Section 315(d)(3) of the Federal
20	Election Campaign Act of 1971 (2 U.S.C. 441a(d)) is
21	amended—
22	(1) by redesignating subparagraphs (A) and
23	(B) as subparagraphs (B) and (C), respectively; and

1	(2) by inserting before subparagraph (B), as re-
2	designated by paragraph (1), the following new sub-
3	paragraph:
4	"(A) in the case of a candidate for election
5	to the office of Senator who is a participating
6	candidate (as defined in section 501), the lesser
7	of—
8	"(i) 10 percent of the allocation from
9	the Fair Elections Fund that the partici-
10	pating candidate is eligible to receive for
11	the general election under section 522(c);
12	or
13	"(ii) the amount which would (but for
14	this subparagraph) apply with respect to
15	such candidate under subparagraph (B);".
16	(b) Conforming Amendment.—Subparagraph (B)
17	of section 315(d)(3) of such Act, as redesignated by sub-
18	section (a), is amended by inserting "who is not a partici-
19	pating candidate (as so defined)" after "office of Sen-
20	ator".

TITLE II—IMPROVING VOTER 1 **INFORMATION** 2 3 SEC. 201. BROADCASTS RELATING TO ALL SENATE CAN-4 DIDATES. 5 (a) Lowest Unit Charge; National Commit-TEES.—Section 315(b) of the Communications Act of 7 1934 (47 U.S.C. 315(b)) is amended— (1) by striking "to such office" in paragraph 8 9 (1) and inserting "to such office, or by a national 10 committee of a political party on behalf of such can-11 didate in connection with such campaign,"; and (2) by inserting "for pre-emptible use thereof" 12 after "station" in subparagraph (A) of paragraph 13 14 (1).15 (b) Preemption; Audits.—Section 315 of such Act (47 U.S.C. 315) is amended— 16 17 (1) by redesignating subsections (f) and (g) as 18 subsections (e) and (f), respectively and moving 19 them to follow the existing subsection (e); 20 (2) by redesignating the existing subsection (e) 21 as subsection (c); and 22 (3) by inserting after subsection (c) (as redesig-23 nated by paragraph (2)) the following: 24 "(d) Preemption.—

- "(1) IN GENERAL.—Except as provided in paragraph (2), and notwithstanding the requirements of subsection (b)(1)(A), a licensee shall not preempt the use of a broadcasting station by a legally qualified candidate for Senate who has purchased and paid for such use.
- "(2) CIRCUMSTANCES BEYOND CONTROL OF LI-7 8 CENSEE.—If a program to be broadcast by a broad-9 casting station is preempted because of cir-10 cumstances beyond the control of the station, any 11 candidate or party advertising spot scheduled to be 12 broadcast during that program shall be treated in 13 the same fashion as a comparable commercial adver-14 tising spot.
- "(e) Audits.—During the 30-day period preceding a gen-16 a primary election and the 60-day period preceding a gen-17 eral election, the Commission shall conduct such audits 18 as it deems necessary to ensure that each broadcaster to 19 which this section applies is allocating television broadcast 20 advertising time in accordance with this section and sec-21 tion 312."
- (c) Revocation of License for Failure To Per-
- 23 MIT Access.—Section 312(a)(7) of the Communications
- 24 Act of 1934 (47 U.S.C. 312(a)(7)) is amended—
- 25 (1) by striking "or repeated";

1	(2) by inserting "or cable system" after "broad-
2	casting station"; and
3	(3) by striking "his candidacy" and inserting
4	"the candidacy of the candidate, under the same
5	terms, conditions, and business practices as apply to
6	the most favored advertiser of the licensee".
7	(d) STYLISTIC AMENDMENTS.—Section 315 of such
8	Act (47 U.S.C. 315) is amended—
9	(1) by striking "the" in subsection $(f)(1)$, as re-
10	designated by subsection (b)(1), and inserting
11	"Broadcasting station.—";
12	(2) by striking "the" in subsection (f)(2), as re-
13	designated by subsection (b)(1), and inserting "LI-
14	CENSEE; STATION LICENSEE.—"; and
15	(3) by inserting "Regulations.—" in sub-
16	section (g), as redesignated by subsection (b)(1), be-
17	fore "The Commission".
18	SEC. 202. BROADCAST RATES FOR PARTICIPATING CAN-
19	DIDATES.
20	Section 315(b) of the Communications Act of 1934
21	(47 U.S.C. 315(b)), as amended by subsection (a), is
22	amended—
23	(1) in paragraph (1)(A), by striking "paragraph
24	(2)" and inserting "paragraphs (2) and (3)"; and
25	(2) by adding at the end the following:

1	"(3) Participating candidates.—In the case
2	of a participating candidate (as defined under sec-
3	tion 501(9) of the Federal Election Campaign Act of
4	1971), the charges made for the use of any broad-
5	casting station for a television broadcast shall not
6	exceed 80 percent of the lowest charge described in
7	paragraph (1)(A) during—
8	"(A) the 45 days preceding the date of a
9	primary or primary runoff election in which the
10	candidate is opposed; and
11	"(B) the 60 days preceding the date of a
12	general or special election in which the can-
13	didate is opposed.
14	"(4) Rate cards.—A licensee shall provide to
15	a candidate for Senate a rate card that discloses—
16	"(A) the rate charged under this sub-
17	section; and
18	"(B) the method that the licensee uses to
19	determine the rate charged under this sub-
20	section.".
21	SEC. 203. FCC TO PRESCRIBE STANDARDIZED FORM FOR
22	REPORTING CANDIDATE CAMPAIGN ADS.
23	(a) In General.—Within 90 days after the date of
24	enactment of this Act, the Federal Communications Com-
25	mission shall initiate a rulemaking proceeding to establish

- 1 a standardized form to be used by broadcasting stations,
- 2 as defined in section 315(f)(1) of the Communications Act
- 3 of 1934 (47 U.S.C. 315(f)(1)), to record and report the
- 4 purchase of advertising time by or on behalf of a candidate
- 5 for nomination for election, or for election, to Federal elec-
- 6 tive office.
- 7 (b) Contents.—The form prescribed by the Com-
- 8 mission under subsection (a) shall require, broadcasting
- 9 stations to report to the Commission and to the Federal
- 10 Election Commission, at a minimum—
- 11 (1) the station call letters and mailing address;
- 12 (2) the name and telephone number of the sta-
- tion's sales manager (or individual with responsi-
- bility for advertising sales);
- 15 (3) the name of the candidate who purchased
- the advertising time, or on whose behalf the adver-
- tising time was purchased, and the Federal elective
- office for which he or she is a candidate;
- 19 (4) the name, mailing address, and telephone
- 20 number of the person responsible for purchasing
- 21 broadcast political advertising for the candidate;
- 22 (5) notation as to whether the purchase agree-
- 23 ment for which the information is being reported is
- a draft or final version; and

1	(6) the following information about the adver-
2	tisement:
3	(A) The date and time of the broadcast.
4	(B) The program in which the advertise-
5	ment was broadcast.
6	(C) The length of the broadcast airtime.
7	(c) Internet Access.—In its rulemaking under
8	subsection (a), the Commission shall require any broad-
9	casting station required to file a report under this section
10	that maintains an Internet website to make available a
11	link to such reports on that website.
12	TITLE III—RESPONSIBILITIES
13	OF THE FEDERAL ELECTION
14	COMMISSION
15	SEC. 301. PETITION FOR CERTIORARI.
15 16	SEC. 301. PETITION FOR CERTIORARI. Section 307(a)(6) of the Federal Election Campaign
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16 17 18	Section 307(a)(6) of the Federal Election Campaign Act of 1971 (2 U.S.C. 437d(a)(6)) is amended by insert- ing "(including a proceeding before the Supreme Court on
16 17 18 19	Section 307(a)(6) of the Federal Election Campaign Act of 1971 (2 U.S.C. 437d(a)(6)) is amended by inserting "(including a proceeding before the Supreme Court on certiorari)" after "appeal".
16 17 18 19 20	Section 307(a)(6) of the Federal Election Campaign Act of 1971 (2 U.S.C. 437d(a)(6)) is amended by inserting "(including a proceeding before the Supreme Court on certiorari)" after "appeal". SEC. 302. FILING BY SENATE CANDIDATES WITH COMMIS-
16 17 18 19 20 21	Section 307(a)(6) of the Federal Election Campaign Act of 1971 (2 U.S.C. 437d(a)(6)) is amended by inserting "(including a proceeding before the Supreme Court on certiorari)" after "appeal". SEC. 302. FILING BY SENATE CANDIDATES WITH COMMISSION.
16 17 18 19 20 21	Section 307(a)(6) of the Federal Election Campaign Act of 1971 (2 U.S.C. 437d(a)(6)) is amended by inserting "(including a proceeding before the Supreme Court on certiorari)" after "appeal". SEC. 302. FILING BY SENATE CANDIDATES WITH COMMISSION. Section 302(g) of the Federal Election Campaign Act

1	filed under this Act shall be filed with the Commis-
2	sion.".
3	SEC. 303. ELECTRONIC FILING OF FEC REPORTS.
4	Section 304(a)(11) of the Federal Election Campaign
5	Act of 1971 (2 U.S.C. 434(a)(11)) is amended—
6	(1) in subparagraph (A), by striking "under
7	this Act—" and all that follows and inserting
8	"under this Act shall be required to maintain and
9	file such designation, statement, or report in elec-
10	tronic form accessible by computers.";
11	(2) in subparagraph (B), by striking "48
12	hours" and all that follows through "filed electroni-
13	cally)" and inserting "24 hours"; and
14	(3) by striking subparagraph (D).
15	TITLE IV—MISCELLANEOUS
16	PROVISIONS
17	SEC. 401. SEVERABILITY.
18	If any provision of this Act or amendment made by
19	this Act, or the application of a provision or amendment
20	to any person or circumstance, is held to be unconstitu-
21	tional, the remainder of this Act and amendments made
22	by this Act, and the application of the provisions and
23	amendment to any person or circumstance, shall not be
24	affected by the holding.

1 SEC. 402. EFFECTIVE DATE.

- 2 Except as otherwise provided for in this Act, this Act
- 3 and the amendments made by this Act shall take effect

4 on January 1, 2011.

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