

111TH CONGRESS  
2D SESSION

# S. 987

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IN THE HOUSE OF REPRESENTATIVES

DECEMBER 2, 2010

Referred to the Committee on Foreign Affairs

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## AN ACT

To protect girls in developing countries through the prevention of child marriage, and for other purposes.

1       *Be it enacted by the Senate and House of Representa-*  
2       *tives of the United States of America in Congress assembled,*

1 **SECTION 1. SHORT TITLE.**

2 This Act may be cited as the “International Pro-  
3 tecting Girls by Preventing Child Marriage Act of 2010”.

4 **SEC. 2. FINDINGS.**

5 Congress makes the following findings:

6 (1) Child marriage, also known as “forced mar-  
7 riage” or “early marriage”, is a harmful traditional  
8 practice that deprives girls of their dignity and  
9 human rights.

10 (2) Child marriage as a traditional practice, as  
11 well as through coercion or force, is a violation of ar-  
12 ticle 16 of the Universal Declaration of Human  
13 Rights, which states, “Marriage shall be entered into  
14 only with the free and full consent of intending  
15 spouses”.

16 (3) According to the United Nations Children’s  
17 Fund (UNICEF), an estimated 60,000,000 girls in  
18 developing countries now ages 20 through 24 were  
19 married under the age of 18, and if present trends  
20 continue more than 100,000,000 more girls in devel-  
21 oping countries will be married as children over the  
22 next decade, according to the Population Council.

23 (4) Between  $\frac{1}{2}$  and  $\frac{3}{4}$  of all girls are married  
24 before the age of 18 in Niger, Chad, Mali, Ban-  
25 gladesh, Guinea, the Central African Republic, Mo-

1 zambique, Burkina Faso, and Nepal, according to  
2 Demographic Health Survey data.

3 (5) Factors perpetuating child marriage include  
4 poverty, a lack of educational or employment oppor-  
5 tunities for girls, parental concerns to ensure sexual  
6 relations within marriage, the dowry system, and the  
7 perceived lack of value of girls.

8 (6) Child marriage has negative effects on the  
9 health of girls, including significantly increased risk  
10 of maternal death and morbidity, infant mortality  
11 and morbidity, obstetric fistula, and sexually trans-  
12 mitted diseases, including HIV/AIDS.

13 (7) According to the United States Agency for  
14 International Development (USAID), increasing the  
15 age at first birth for a woman will increase her  
16 chances of survival. Currently, pregnancy and child-  
17 birth complications are the leading cause of death  
18 for women 15 to 19 years old in developing coun-  
19 tries.

20 (8) Most countries with high rates of child mar-  
21 riage have a legally established minimum age of  
22 marriage, yet child marriage persists due to strong  
23 traditional norms and the failure to enforce existing  
24 laws.

1           (9) Secretary of State Hillary Clinton has stat-  
2       ed that child marriage is “a clear and unacceptable  
3       violation of human rights”, and that “the Depart-  
4       ment of State categorically denounces all cases of  
5       child marriage as child abuse”.

6           (10) According to an International Center for  
7       Research on Women analysis of Demographic and  
8       Health Survey data, areas or regions in developing  
9       countries in which 40 percent or more of girls under  
10      the age of 18 are married are considered high-preva-  
11      lence areas for child marriage.

12          (11) Investments in girls’ schooling, creating  
13      safe community spaces for girls, and programs for  
14      skills building for out-of-school girls are all effective  
15      and demonstrated strategies for preventing child  
16      marriage and creating a pathway to empower girls  
17      by addressing conditions of poverty, low status, and  
18      norms that contribute to child marriage.

19   **SEC. 3. CHILD MARRIAGE DEFINED.**

20      In this Act, the term “child marriage” means the  
21      marriage of a girl or boy, not yet the minimum age for  
22      marriage stipulated in law in the country in which the girl  
23      or boy is a resident or, where there is no such law, under  
24      the age of 18.

1 **SEC. 4. SENSE OF CONGRESS.**

2 It is the sense of Congress that—

3 (1) child marriage is a violation of human  
4 rights, and the prevention and elimination of child  
5 marriage should be a foreign policy goal of the  
6 United States;

7 (2) the practice of child marriage undermines  
8 United States investments in foreign assistance to  
9 promote education and skills building for girls, re-  
10 duce maternal and child mortality, reduce maternal  
11 illness, halt the transmission of HIV/AIDS, prevent  
12 gender-based violence, and reduce poverty; and

13 (3) expanding educational opportunities for  
14 girls, economic opportunities for women, and reduc-  
15 ing maternal and child mortality are critical to  
16 achieving the Millennium Development Goals and  
17 the global health and development objectives of the  
18 United States, including efforts to prevent HIV/  
19 AIDS.

20 **SEC. 5. STRATEGY TO PREVENT CHILD MARRIAGE IN DE-**  
21 **VELOPING COUNTRIES.**

22 (a) ASSISTANCE AUTHORIZED.—

23 (1) IN GENERAL.—The President is authorized  
24 to provide assistance, including through multilateral,  
25 nongovernmental, and faith-based organizations, to  
26 prevent the incidence of child marriage in developing

1 countries through the promotion of educational,  
2 health, economic, social, and legal empowerment of  
3 girls and women.

4 (2) PRIORITY.—In providing assistance author-  
5 ized under paragraph (1), the President shall give  
6 priority to—

7 (A) areas or regions in developing coun-  
8 tries in which 40 percent or more of girls under  
9 the age of 18 are married; and

10 (B) activities to—

11 (i) expand and replicate existing com-  
12 munity-based programs that are successful  
13 in preventing the incidence of child mar-  
14 riage;

15 (ii) establish pilot projects to prevent  
16 child marriage; and

17 (iii) share evaluations of successful  
18 programs, program designs, experiences,  
19 and lessons.

20 (b) STRATEGY REQUIRED.—

21 (1) IN GENERAL.—The President shall establish  
22 a multi-year strategy to prevent child marriage and  
23 promote the empowerment of girls at risk of child  
24 marriage in developing countries, which should ad-

1 dress the unique needs, vulnerabilities, and potential  
2 of girls under age 18 in developing countries.

3 (2) CONSULTATION.—In establishing the strat-  
4 egy required by paragraph (1), the President shall  
5 consult with Congress, relevant Federal departments  
6 and agencies, multilateral organizations, and rep-  
7 resentatives of civil society.

8 (3) ELEMENTS.—The strategy required by  
9 paragraph (1) shall—

10 (A) focus on areas in developing countries  
11 with high prevalence of child marriage;

12 (B) encompass diplomatic initiatives be-  
13 tween the United States and governments of  
14 developing countries, with attention to human  
15 rights, legal reforms, and the rule of law;

16 (C) encompass programmatic initiatives in  
17 the areas of education, health, income genera-  
18 tion, changing social norms, human rights, and  
19 democracy building; and

20 (D) be submitted to Congress not later  
21 than one year after the date of the enactment  
22 of this Act.

23 (c) REPORT.—Not later than three years after the  
24 date of the enactment of this Act, the President should  
25 submit to Congress a report that includes—

1           (1) a description of the implementation of the  
2           strategy required by subsection (b);

3           (2) examples of best practices or programs to  
4           prevent child marriage in developing countries that  
5           could be replicated; and

6           (3) an assessment, including data disaggregated  
7           by age and sex to the extent possible, of current  
8           United States funded efforts to specifically prevent  
9           child marriage in developing countries.

10          (d) COORDINATION.—Assistance authorized under  
11          subsection (a) shall be integrated with existing United  
12          States development programs.

13          (e) ACTIVITIES SUPPORTED.—Assistance authorized  
14          under subsection (a) may be made available for activities  
15          in the areas of education, health, income generation, agri-  
16          culture development, legal rights, democracy building, and  
17          human rights, including—

18                (1) support for community-based activities that  
19                encourage community members to address beliefs or  
20                practices that promote child marriage and to edu-  
21                cate parents, community leaders, religious leaders,  
22                and adolescents of the health risks associated with  
23                child marriage and the benefits for adolescents, es-  
24                pecially girls, of access to education, health care,  
25                livelihood skills, microfinance, and savings programs;



1           (2) support for activities to educate girls in pri-  
2       mary and secondary school at the appropriate age  
3       and keeping them in age-appropriate grade levels  
4       through adolescence;

5           (3) support for activities to reduce education  
6       fees and enhance safe and supportive conditions in  
7       primary and secondary schools to meet the needs of  
8       girls, including—

9           (A) access to water and suitable hygiene  
10       facilities, including separate lavatories and la-  
11       trines for girls;

12           (B) assignment of female teachers;

13           (C) safe routes to and from school; and

14           (D) eliminating sexual harassment and  
15       other forms of violence and coercion;

16       (4) support for activities that allow adolescent  
17       girls to access health care services and proper nutri-  
18       tion, which is essential to both their school perform-  
19       ance and their economic productivity;

20       (5) assistance to train adolescent girls and their  
21       parents in financial literacy and access economic op-  
22       portunities, including livelihood skills, savings,  
23       microfinance, and small-enterprise development;

24       (6) support for education, including through  
25       community and faith-based organizations and youth

1 programs, that helps remove gender stereotypes and  
 2 the bias against girls used to justify child marriage,  
 3 especially efforts targeted at men and boys, pro-  
 4 motes zero tolerance for violence, and promotes gen-  
 5 der equality, which in turn help to increase the per-  
 6 ceived value of girls;

7 (7) assistance to create peer support and female  
 8 mentoring networks and safe social spaces specifi-  
 9 cally for girls; and

10 (8) support for local advocacy work to provide  
 11 legal literacy programs at the community level to en-  
 12 sure that governments and law enforcement officials  
 13 are meeting their obligations to prevent child and  
 14 forced marriage.

## 15 **SEC. 6. RESEARCH AND DATA.**

16 It is the sense of Congress that the President and  
 17 all relevant agencies should, as part of their ongoing re-  
 18 search and data collection activities—

19 (1) collect and make available data on the inci-  
 20 dence of child marriage in countries that receive for-  
 21 eign or development assistance from the United  
 22 States where the practice of child marriage is preva-  
 23 lent; and

24 (2) collect and make available data on the im-  
 25 pact of the incidence of child marriage and the age

1 at marriage on progress in meeting key development  
2 goals.

3 **SEC. 7. DEPARTMENT OF STATE'S COUNTRY REPORTS ON**  
4 **HUMAN RIGHTS PRACTICES.**

5 The Foreign Assistance Act of 1961 is amended—

6 (1) in section 116 (22 U.S.C. 2151n), by add-  
7 ing at the end the following new subsection:

8 “(g) The report required by subsection (d) shall in-  
9 clude, for each country in which child marriage is preva-  
10 lent, a description of the status of the practice of child  
11 marriage in such country. In this subsection, the term  
12 ‘child marriage’ means the marriage of a girl or boy, not  
13 yet the minimum age for marriage stipulated in law or  
14 under the age of 18 if no such law exists, in the country  
15 in which such girl or boy is a resident.”; and

16 (2) in section 502B (22 U.S.C. 2304), by add-  
17 ing at the end the following new subsection:

18 “(i) The report required by subsection (b) shall in-  
19 clude, for each country in which child marriage is preva-  
20 lent, a description of the status of the practice of child  
21 marriage in such country. In this subsection, the term  
22 ‘child marriage’ means the marriage of a girl or boy, not  
23 yet the minimum age for marriage stipulated in law or

- 1 under the age of 18 if no such law exists, in the country
- 2 in which such girl or boy is a resident.”.

Passed the Senate December 1, 2010.

Attest:

NANCY ERICKSON,  
*Secretary.*