Calendar No. 212 S. RES. 341

111TH CONGRESS 1ST SESSION

Supporting peace, security, and innocent civilians affected by conflict in Yemen.

IN THE SENATE OF THE UNITED STATES

NOVEMBER 5, 2009

Mr. CARDIN (for himself, Mr. LUGAR, and Mr. CASEY) submitted the following resolution; which was referred to the Committee on Foreign Relations

NOVEMBER 18, 2009 Reported by Mr. KERRY, without amendment

RESOLUTION

Supporting peace, security, and innocent civilians affected by conflict in Yemen.

Whereas the people and Government of Yemen currently face tremendous security challenges, including the presence of a substantial number of al Qaeda militants, a rebellion in the northern part of the country, unrest in southern regions, and piracy in the Gulf of Aden;

Whereas these security challenges are compounded by a lack of governance throughout portions of the country;

Whereas this lack of governance creates a de facto safe haven for al Qaeda and militant forces in regions of Yemen;

- Whereas Yemen also faces significant development challenges, reflected in its ranking of 140 out of 182 countries in the United Nations Development Program's 2009 Human Development Index;
- Whereas Yemen is also confronted with limited and rapidly depleting natural resources, including oil, which accounts for over 75 percent of government revenue, and water, ¹/₃ of which goes to the cultivation of qat, a narcotic to which a vast number of Yemenis are addicted;
- Whereas government subsidies are contributing to the depletion of Yemen's scarce resources;
- Whereas the people of Yemen suffer from a lack of certain government services, including a robust education and skills training system;
- Whereas the Department of State's 2009 International Religious Freedom Report notes that nearly all of the oncesizeable Jewish population in Yemen has emigrated, and, based on fears for the Jewish community's safety in the country, the United States Government has initiated a special process to refer Yemeni Jews for refugee resettlement in the United States;
- Whereas women in Yemen have faced entrenched discrimination, obstacles in accessing basic education, and genderbased violence in their homes, communities, and workplaces while little is done to enforce or bolster the equality of women;
- Whereas these challenges pose a threat not only to the Republic of Yemen, but to the region and to the national security of the United States;
- Whereas, to the extent that Yemen serves as a base for terrorist operations and recruitment, these threats must be

given sufficient consideration in the global strategy of the United States to combat terrorism;

- Whereas this threat has materialized in the past, including the March 18 and September 17, 2008, attacks on the United States Embassy in Sana'a and the October 12, 2000, attack on the U.S.S. Cole while it was anchored in the Port of Aden, as well as numerous other terrorist attacks;
- Whereas the population of Yemen has suffered greatly from conflict and underdevelopment in Yemen;
- Whereas up to 150,000 civilians have fled their homes in northern Yemen since 2004 in response to conflict between Government of Yemen forces and al-Houthi rebel forces; and
- Whereas the people and Government of the United States support peace in Yemen and improved security, economic development, and basic human rights for the people of Yemen: Now, therefore, be it
 - 1 *Resolved*, That the Senate—
- 2 (1) supports the innocent civilians in Yemen,
 3 especially displaced persons, who have suffered from
 4 instability, terrorist operations, and chronic under5 development in Yemen;
- 6 (2) recognizes the serious threat instability and
 7 terrorism in Yemen pose to the security of the
 8 United States, the region, and the population in
 9 Yemen;

(3) calls on the President to give sufficient
 weight to the situation in Yemen in efforts to pre vent terrorist attacks on the United States, United
 States allies, and Yemeni civilians;

5 (4) calls on the President to promote economic
6 and political reforms necessary to advance economic
7 development and good governance in Yemen;

8 (5) applauds steps that have been taken by the
9 President and the United Nations High Commis10 sioner for Refugees to assist displaced persons in
11 Yemen;

(6) urges the Government of Yemen and rebel
forces to immediately halt hostilities, allow medical
and humanitarian aid to reach civilians displaced by
conflict, and create an environment that will enable
a return to normal life for those displaced by the
conflict; and

(7) calls on the President and international
community to use all appropriate measures to assist
the people of Yemen to prevent Yemen from becoming a failed state.

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