Union Calendar No. 126

112TH CONGRESS 1ST SESSION

H. R. 1892

[Report No. 112-197]

To authorize appropriations for fiscal year 2012 for intelligence and intelligence-related activities of the United States Government, the Community Management Account, and the Central Intelligence Agency Retirement and Disability System, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

May 13, 2011

Mr. Rogers of Michigan introduced the following bill; which was referred to the Select Committee on Intelligence (Permanent Select)

SEPTEMBER 2, 2011

Reported with an amendment, committed to the Committee of the Whole House on the State of the Union, and ordered to be printed

[Strike out all after the enacting clause and insert the part printed in italic]

[For text of introduced bill, see copy of bill as introduced on May 13, 2011]

A BILL

To authorize appropriations for fiscal year 2012 for intelligence and intelligence-related activities of the United States Government, the Community Management Account, and the Central Intelligence Agency Retirement and Disability System, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
- 4 (a) Short Title.—This Act may be cited as the "In-
- 5 telligence Authorization Act for Fiscal Year 2012".
- 6 (b) Table of Contents.—The table of contents for
- 7 this Act is as follows:
 - Sec. 1. Short title; Table of contents.
 - Sec. 2. Definitions.

TITLE I—INTELLIGENCE ACTIVITIES

- Sec. 101. Authorization of appropriations.
- Sec. 102. Classified Schedule of Authorizations.
- Sec. 103. Intelligence Community Management Account.

TITLE II—CENTRAL INTELLIGENCE AGENCY RETIREMENT AND DISABILITY SYSTEM

Sec. 201. Authorization of appropriations.

TITLE III—GENERAL PROVISIONS

- Sec. 301. Increase in employee compensation and benefits authorized by law.
- Sec. 302. Restriction on conduct of intelligence activities.
- Sec. 303. Annual report on hiring of National Security Education Program participants.

TITLE IV—MATTERS RELATING TO ELEMENTS OF THE INTELLIGENCE COMMUNITY

Subtitle A—Central Intelligence Agency

- Sec. 401. Burial allowance.
- Sec. 402. Solicitation of gifts.
- Sec. 403. Acceptance of gifts, devises, and bequests.
- Sec. 404. Creating an official record of the Osama bin Laden operation.

Subtitle B—Other Elements

- Sec. 411. Codification of Office of Intelligence and Analysis of the Department of Homeland Security as element of the intelligence community.
- Sec. 412. Report and strategic plan on drug trafficking organizations and impact on public lands.
- Sec. 413. Report on training standards of defense intelligence workforce.

TITLE V—OTHER MATTERS

Sec. 501. Report on airspace restrictions for use of unmanned aerial vehicles along the border of the United States and Mexico.

1	SEC. 2. DEFINITIONS.
2	In this Act:
3	(1) Congressional intelligence commit-
4	TEES.—The term "congressional intelligence commit-
5	tees'' means—
6	(A) the Select Committee on Intelligence of
7	the Senate; and
8	(B) the Permanent Select Committee on In-
9	telligence of the House of Representatives.
10	(2) Intelligence community.—The term "in-
11	telligence community" has the meaning given that
12	term in section 3(4) of the National Security Act of
13	1947 (50 U.S.C. 401a(4)).
14	TITLE I—INTELLIGENCE
15	ACTIVITIES
16	SEC. 101. AUTHORIZATION OF APPROPRIATIONS.
17	Funds are hereby authorized to be appropriated for fis-
18	cal year 2012 for the conduct of the intelligence and intel-
19	ligence-related activities of the following elements of the
20	United States Government:
21	(1) The Office of the Director of National Intel-
22	ligence.
23	(2) The Central Intelligence Agency.
24	(3) The Department of Defense.
25	(4) The Defense Intelligence Agency.
26	(5) The National Security Agency.

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1
             (6) The Department of the Army, the Depart-
 2
        ment of the Navy, and the Department of the Air
        Force.
 3
 4
             (7) The Coast Guard.
 5
             (8) The Department of State.
 6
             (9) The Department of the Treasury.
 7
             (10) The Department of Energy.
 8
             (11) The Department of Justice.
 9
             (12) The Federal Bureau of Investigation.
10
             (13) The Drug Enforcement Administration.
11
             (14) The National Reconnaissance Office.
12
             (15) The National Geospatial-Intelligence Agen-
13
        cy.
14
             (16) The Department of Homeland Security.
15
   SEC. 102. CLASSIFIED SCHEDULE OF AUTHORIZATIONS.
16
        (a) Specifications of Amounts and Personnel
   Levels.—The amounts authorized to be appropriated
   under section 101 and, subject to section 103, the authorized
18
   personnel ceilings as of September 30, 2012, for the conduct
   of the intelligence activities of the elements listed in para-
   graphs (1) through (16) of section 101, are those specified
   in the classified Schedule of Authorizations prepared to ac-
   company the bill H.R. 1892 of the One Hundred Twelfth
   Congress.
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1	(b) Availability of Classified Schedule of Au-
2	THORIZATIONS.—
3	(1) Availability to committees of con-
4	GRESS.—The classified Schedule of Authorizations re-
5	ferred to in subsection (a) shall be made available to
6	the Committee on Appropriations of the Senate, the
7	Committee on Appropriations of the House of Rep-
8	resentatives, and to the President.
9	(2) Distribution by the president.—Subject
10	to paragraph (3), the President shall provide for suit-
11	able distribution of the classified Schedule of Author-
12	izations, or of appropriate portions of the Schedule,
13	within the executive branch.
14	(3) Limits on disclosure.—In carrying out
15	paragraph (2), the President may disclose only that
16	budget-related information necessary to execute the
16 17 18	budget-related information necessary to execute the
17	budget-related information necessary to execute the classified Schedule of Authorizations and shall not
17 18 19	budget-related information necessary to execute the classified Schedule of Authorizations and shall not disclose the Schedule or any portion of the Schedule
17 18 19	budget-related information necessary to execute the classified Schedule of Authorizations and shall not disclose the Schedule or any portion of the Schedule publicly.
17 18 19 20	budget-related information necessary to execute the classified Schedule of Authorizations and shall not disclose the Schedule or any portion of the Schedule publicly. SEC. 103. INTELLIGENCE COMMUNITY MANAGEMENT ACCOUNTY.
17 18 19 20 21 22	budget-related information necessary to execute the classified Schedule of Authorizations and shall not disclose the Schedule or any portion of the Schedule publicly. SEC. 103. INTELLIGENCE COMMUNITY MANAGEMENT ACCOUNT.

25 ligence for fiscal year 2012 the sum of \$590,339,000. Within

- 1 such amount, funds identified in the classified Schedule of
- 2 Authorizations referred to in section 102(a) for advanced
- 3 research and development shall remain available until Sep-
- 4 tember 30, 2013.
- 5 (b) Authorized Personnel Levels.—The elements
- 6 within the Intelligence Community Management Account of
- 7 the Director of National Intelligence are authorized 794
- 8 full-time or full-time equivalent personnel as of September
- 9 30, 2012. Personnel serving in such elements may be perma-
- 10 nent employees of the Office of the Director of National In-
- 11 telligence or personnel detailed from other elements of the
- 12 United States Government.
- 13 (c) Classified Authorizations.—
- 14 (1) Authorization of Appropriations.—In
- 15 addition to amounts authorized to be appropriated
- 16 for the Intelligence Community Management Account
- by subsection (a), there are authorized to be appro-
- 18 priated for the Community Management Account for
- 19 fiscal year 2012 such additional amounts as are spec-
- 20 ified in the classified Schedule of Authorizations re-
- 21 ferred to in section 102(a). Such additional amounts
- for advanced research and development shall remain
- 23 available until September 30, 2013.
- 24 (2) Authorization of Personnel.—In addi-
- 25 tion to the personnel authorized by subsection (b) for

1	elements of the Intelligence Community Management
2	Account as of September 30, 2012, there are author-
3	ized such additional personnel for the Community
4	Management Account as of that date as are specified
5	in the classified Schedule of Authorizations referred to
6	in section $102(a)$.
7	TITLE II—CENTRAL INTEL-
8	LIGENCE AGENCY RETIRE-
9	MENT AND DISABILITY SYS-
10	TEM
11	SEC. 201. AUTHORIZATION OF APPROPRIATIONS.
12	There is authorized to be appropriated for the Central
13	Intelligence Agency Retirement and Disability Fund for fis-
14	cal year 2012 the sum of \$514,000,000.
15	TITLE III—GENERAL
16	PROVISIONS
17	SEC. 301. INCREASE IN EMPLOYEE COMPENSATION AND
18	BENEFITS AUTHORIZED BY LAW.
19	Appropriations authorized by this Act for salary, pay,
20	retirement, and other benefits for Federal employees may
21	be increased by such additional or supplemental amounts
22	as may be necessary for increases in such compensation or
23	benefits authorized by law.

1	SEC. 302. RESTRICTION ON CONDUCT OF INTELLIGENCE
2	ACTIVITIES.
3	The authorization of appropriations by this Act shall
4	not be deemed to constitute authority for the conduct of any
5	intelligence activity which is not otherwise authorized by
6	the Constitution or the laws of the United States.
7	SEC. 303. ANNUAL REPORT ON HIRING OF NATIONAL SECU-
8	RITY EDUCATION PROGRAM PARTICIPANTS.
9	(a) Report.—Subtitle C of title X of the National Se-
10	curity Act of 1947 (50 U.S.C. 401 et seq.) is amended by
11	adding at the end the following new section:
12	"ANNUAL REPORT ON HIRING OF NATIONAL SECURITY
13	EDUCATION PROGRAM PARTICIPANTS
14	"SEC. 1025. Not later than 90 days after the end of
15	each fiscal year, the head of each element of the intelligence
16	community shall submit to the congressional intelligence
17	committees a report, which may be in classified form, con-
18	taining the number of personnel hired by such element dur-
19	ing such fiscal year that were at any time a recipient of
20	a grant or scholarship under the David L. Boren National
21	Security Education Act of 1991 (50 U.S.C. 1901 et seq.).".
22	(b) Table of Contents Amendment.—The table of
23	contents in the first section of such Act is amended by in-
24	serting after the item relating to section 1024 the following
25	new item:

"Sec. 1025. Annual report on hiring of National Security Education Program participants.".

1	TITLE IV—MATTERS RELATING
2	TO ELEMENTS OF THE INTEL-
3	LIGENCE COMMUNITY
4	Subtitle A—Central Intelligence
5	Agency
6	SEC. 401. BURIAL ALLOWANCE.
7	(a) In General.—Section 11 of the Central Intel-
8	ligence Agency Act of 1949 (50 U.S.C. 403k) is amended—
9	(1) in the heading, by inserting "AND BURIAL
10	ALLOWANCE" after "GRATUITIES"; and
11	(2) by adding at the end the following new sub-
12	section:
13	" $(c)(1)$ At the request of a representative of the estate
14	of any officer or employee of the Agency (as determined in
15	accordance with the laws of a State) who dies in a manner
16	described in subsection (a)(1), the Director may pay to such
17	estate a burial allowance.
18	"(2) A burial allowance paid under paragraph (1)
19	may be used to cover burial expenses, including recovery,
20	mortuary, funeral or memorial service, cremation, burial
21	costs, and costs of transportation by common carrier to the
22	place selected for final disposition of the deceased.
23	"(3) Each payment made under this subsection shall
24	he—

1	"(A) in an amount not greater than \$15,000
2	plus the actual costs of transportation referred to in
3	paragraph (2); and
4	"(B) in addition to any other benefit that may
5	be due under any other provision of law.
6	"(4) The Director may annually increase the amount
7	in paragraph (3)(A) to reflect any increase in the Consumer
8	Price Index occurring during the preceding year.
9	"(5) The Director may pay the burial benefit author-
10	ized under this subsection more than once for funeral, me-
11	morial, or burial expenses stemming from a single death
12	of an officer or employee of the Agency if the remains of
13	such officer or employee were not recovered, were recovered
14	after considerable delay, or were not recovered intact.".
15	(b) Effective Date of Authority to Increase
16	Allowance.—Section 11(c)(4) of the Central Intelligence
17	Agency Act of 1949, as added by subsection (a), shall take
18	effect on the date that is one year after the date of the enact-
19	ment of this Act.
20	SEC. 402. SOLICITATION OF GIFTS.
21	Section 12(a) of the Central Intelligence Agency Act
22	of 1949 (50 U.S.C. 403l(a)) is amended—
23	(1) in the first sentence—
24	(A) by striking "Subject" and inserting
25	"(1) Subject"; and

1	(B) by striking "may accept" and inserting
2	"may solicit, accept";
3	(2) in the second sentence—
4	(A) by striking "general"; and
5	(B) by striking "employees or dependents of
6	employees of the Agency" and inserting "employ-
7	ees of the Agency, dependents of employees of the
8	Agency, or survivors of deceased employees of the
9	Agency who died in a manner described in sec-
10	tion $11(a)(1)$ "; and
11	(3) by adding at the end the following new para-
12	graph:
13	"(2) The Director shall issue regulations to carry out
14	the authority to solicit gifts under paragraph (1). Such reg-
15	ulations shall ensure that any solicitation is consistent with
16	all relevant ethical constraints and principles, including the
17	avoidance of any prohibited conflict of interest or appear-
18	ance of impropriety.".
19	SEC. 403. ACCEPTANCE OF GIFTS, DEVISES, AND BEQUESTS.
20	Section 12 of the Central Intelligence Agency Act of
21	1949 (50 U.S.C. 4031) is amended by adding at the end
22	the following new subsection:
23	"(f)(1) Subject to limitations established by the Direc-
24	tor, a covered employee may accept a gift from a source

1	other than a foreign government or an agent of a foreign
2	government.
3	"(2) The Director shall issue regulations to carry out
4	this subsection. Such regulations shall address any poten-
5	tial counterintelligence concerns with generally accepting
6	gifts under this subsection and prior to the acceptance of
7	any individual gift.
8	"(3) In this subsection, the term 'covered employee'
9	means an employee of the Agency who suffered an injury
10	or illness that—
11	"(A) resulted from hostile or terrorist activities;
12	or
13	"(B) occurred under other circumstances deter-
14	mined by the Director to be analogous to subpara-
15	graph (A).".
16	SEC. 404. CREATING AN OFFICIAL RECORD OF THE OSAMA
17	BIN LADEN OPERATION.
18	(a) Findings.—The Congress finds the following:
19	(1) On May 1, 2011, United States personnel
20	killed terrorist leader Osama bin Laden during the
21	course of a targeted strike against his secret com-
22	pound in Abbottabad, Pakistan.
23	(2) Osama bin Laden was the leader of the al
24	Qaeda terrorist organization, the most significant ter-

- 1 rorism threat to the United States and the inter-2 national community.
 - (3) Osama bin Laden was the architect of terrorist attacks which killed nearly 3,000 civilians on September 11, 2001, the most deadly terrorist attack against our Nation, in which al Qaeda terrorists hijacked four airplanes and crashed them into the World Trade Center in New York City, the Pentagon in Washington, D.C., and, due to heroic efforts by civilian passengers to disrupt the terrorists, near Shanksville, Pennsylvania.
 - (4) Osama bin Laden planned or supported numerous other deadly terrorist attacks against the United States and its allies, including the 1998 bombings of United States embassies in Kenya and Tanzania and the 2000 attack on the U.S.S. Cole in Yemen, and against innocent civilians in countries around the world, including the 2004 attack on commuter trains in Madrid, Spain and the 2005 bombings of the mass transit system in London, England.
 - (5) Following the September 11, 2001, terrorist attacks, the United States, under President George W. Bush, led an international coalition into Afghanistan to dismantle al Qaeda, deny them a safe haven in Af-

- ghanistan and ungoverned areas along the Pakistani
 border, and bring Osama bin Laden to justice.
 - (6) President Barack Obama in 2009 committed additional forces and resources to efforts in Afghanistan and Pakistan as "the central front in our enduring struggle against terrorism and extremism".
 - (7) The valiant members of the United States Armed Forces have courageously and vigorously pursued al Qaeda and its affiliates in Afghanistan and around the world.
 - (8) The anonymous, unsung heroes of the intelligence community have pursued al Qaeda and affiliates in Afghanistan, Pakistan, and around the world with tremendous dedication, sacrifice, and professionalism.
 - (9) The close collaboration between the Armed Forces and the intelligence community prompted the Director of National Intelligence, General James Clapper, to state, "Never have I seen a more remarkable example of focused integration, seamless collaboration, and sheer professional magnificence as was demonstrated by the Intelligence Community in the ultimate demise of Osama bin Laden.".
 - (10) While the death of Osama bin Laden represents a significant blow to the al Qaeda organiza-

1	tion and its affiliates and to terrorist organizations
2	around the world, terrorism remains a critical threat
3	to United States national security.
4	(11) President Obama said, "For over two dec-
5	ades, bin Laden has been al Qaeda's leader and sym-
6	bol, and has continued to plot attacks against our
7	country and our friends and allies. The death of bin
8	Laden marks the most significant achievement to date
9	in our Nation's effort to defeat al Qaeda.".
10	(b) Sense of Congress.—It is the sense of Congress
11	that—
12	(1) the raid that killed Osama bin Laden dem-
13	onstrated the best of the intelligence communities ca-
14	pabilities and teamwork;
15	(2) for years to come, Americans will look back
16	at this event as a defining point in the history of the
17	United States;
18	(3) it is vitally important that the United States
19	memorialize all the events that led to the raid so that
20	future generations will have an official record of the
21	events that transpired before, during, and as a result
22	of the operation; and
23	(4) preserving this history now will allow the
24	United States to have an accurate account of the

1	events while those that participated in the events are
2	still serving in the Government.
3	(c) Report on the Operation That Killed Osama
4	BIN LADEN.—Not later than one year after the date of the
5	enactment of this Act, the Director of the Central Intel-
6	ligence Agency, in consultation with other agencies and en-
7	tities involved in the operation that killed Osama bin
8	Laden, shall submit to the congressional intelligence com-
9	mittees a classified report that memorializes such operation
10	including a description of the events leading up to the dis-
11	covery of the location of Osama bin Laden, the planning
12	and execution of the raid, and the results of the intelligence
13	gained from the raid.
14	(d) Preservation of Records.—The Director of the
15	Central Intelligence Agency shall preserve any records, in-
16	cluding intelligence information and assessments, used to
17	generate the report described in subsection (c).
18	Subtitle B—Other Elements
19	SEC. 411. CODIFICATION OF OFFICE OF INTELLIGENCE AND
20	ANALYSIS OF THE DEPARTMENT OF HOME-
21	LAND SECURITY AS ELEMENT OF THE INTEL-
22	LIGENCE COMMUNITY.
23	Section 3(4)(K) of the National Security Act of 1947
24	(50 U.S.C. $401a(4)(K)$) is amended to read as follows:

1	"(K) The Office of Intelligence and Analysis
2	of the Department of Homeland Security.".
3	SEC. 412. REPORT AND STRATEGIC PLAN ON DRUG TRAF-
4	FICKING ORGANIZATIONS AND IMPACT ON
5	PUBLIC LANDS.
6	(a) Requirement for Report.—Not later than one
7	year after the date of the enactment of this Act, the Director
8	of National Intelligence shall submit to the congressional
9	intelligence committees a report on—
10	(1) the intelligence collection efforts of the United
11	States that assess the threat from covered entities that
12	are currently or have previously used public lands in
13	the United States to further their operations; and
14	(2) efforts to protect public lands of the United
15	States from illegal drug grows.
16	(b) Contents.—The report required by subsection (a)
17	shall include the following:
18	(1) An assessment of the intelligence collection ef-
19	forts of the United States dedicated to covered entities.
20	(2) An assessment of any problems that may re-
21	duce the overall effectiveness of United States intel-
22	ligence collection and analysis to identify and protect
23	public lands from illegal drug grows and other activi-
24	ties and threats of covered entities, including—

1	(A) intelligence collection gaps or inefficien-
2	cies;
3	(B) information sharing practices in the in-
4	telligence community and other agencies, includ-
5	ing Federal land management agencies; and
6	(C) cooperation among Federal departments
7	or agencies.
8	(3) A strategic plan prepared by the Director of
9	National Intelligence that describes actions the appro-
10	priate elements of the intelligence community can
11	take to close intelligence gaps related to covered enti-
12	ties, and the use by such entities of public lands for
13	illegal purposes, including threat assessments from all
14	Federal land management agencies.
15	(4) A description of appropriate goals, schedules,
16	milestones, or metrics to measure the long-term effec-
17	tiveness of actions implemented to carry out the plan
18	described in paragraph (4).
19	(c) Implementation of Strategic Plan.—Not later
20	than 30 days after the date on which the Director of Na-
21	tional Intelligence submits the report required by subsection
22	(a), the Director shall begin implementation of the strategic
23	plan described in subsection $(b)(4)$.
24	(d) Definitions.—In this section:

1	(1) Covered enti-				
2	ty" means a drug trafficking organization or other				
3	actor involved in drug trafficking generally.				
4	(2) Federal land management agency.—The				
5	term "Federal land management agency" includes—				
6	(A) the Forest Service of the Department of				
7	A griculture;				
8	(B) the Bureau of Land Management of the				
9	Department of the Interior;				
10	(C) the National Park Service of the De-				
11	partment of the Interior;				
12	(D) the Fish and Wildlife Service of the De-				
13	partment of the Interior; and				
14	(E) the Bureau of Reclamation of the De-				
15	partment of the Interior.				
16	(3) Public Lands.—The term "public lands"				
17	has the meaning given that term in section 103 of the				
18	Federal Land Policy and Management Act of 197				
19	(43 U.S.C. 1702).				
20	SEC. 413. REPORT ON TRAINING STANDARDS OF DEFENSE				
21	INTELLIGENCE WORKFORCE.				
22	(a) REPORT.—Not later than 180 days after the date				
23	of the enactment of this Act, the Director of National Intel-				
24	ligence and the Under Secretary of Defense for Intelligence				
25	shall submit to the Permanent Select Committee on Intel-				

1	ligence and the Committee on Armed Services of the House
2	of Representatives and the Select Committee on Intelligence
3	and the Committee on Armed Services of the Senate a re-
4	port on the training standards of the defense intelligence
5	workforce. Such report shall include—
6	(1) a description of existing training, education,
7	and professional development standards applied to
8	personnel of defense intelligence components; and
9	(2) an assessment of the ability to implement a
10	certification program for personnel of the defense in-
11	telligence components based on achievement of re-
12	quired training, education, and professional develop-
13	ment standards.
14	(b) Definitions.—In this section:
15	(1) Defense intelligence components.—The
16	term "defense intelligence components" means—
17	(A) the National Security Agency;
18	(B) the Defense Intelligence Agency;
19	(C) the National Geospatial-Intelligence
20	Agency;
21	(D) the National Reconnaissance Office;
22	(E) the intelligence elements of the Army,
23	the Navy, the Air Force, and the Marine Corps;
24	and

1	(F) other offices within the Department of
2	Defense for the collection of specialized national
3	intelligence through reconnaissance programs.
4	(2) Defense intelligence workforce.—The
5	term "defense intelligence workforce" means the per-
6	sonnel of the defense intelligence components.
7	TITLE V—OTHER MATTERS
8	SEC. 501. REPORT ON AIRSPACE RESTRICTIONS FOR USE
9	OF UNMANNED AERIAL VEHICLES ALONG THE
10	BORDER OF THE UNITED STATES AND MEX-
11	ICO.
12	Not later than 90 days after the date of the enactment
13	of this Act, the Secretary of Homeland Security shall sub-
14	mit to the congressional intelligence committees, the Com-
15	mittee on Homeland Security of the House of Representa-
16	tives, and the Committee on Homeland Security and Gov-
17	ernmental Affairs of the Senate a report on whether restric-
18	tions on the use of airspace are hampering the use of un-
19	manned aerial vehicles by the Department of Homeland Se-
20	curity along the international border between the United
21	States and Mexico.

Union Calendar No. 126

112TH CONGRESS H. R. 1892

[Report No. 112-197]

BILL

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Reported with an amendment, committed to the Committee of the Whole House on the State of the Union, and ordered to be printed