

112TH CONGRESS  
1ST SESSION

# H. R. 3472

To prevent forfeited fishing vessels from being transferred to private parties  
and for other purposes.

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## IN THE HOUSE OF REPRESENTATIVES

NOVEMBER 17, 2011

Mr. YOUNG of Alaska introduced the following bill; which was referred to the Committee on Transportation and Infrastructure, and in addition to the Committees on Natural Resources, Energy and Commerce, and Ways and Means, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

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## A BILL

To prevent forfeited fishing vessels from being transferred  
to private parties and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Pirate Fishing Vessel  
5 Disposal Act of 2011”.

6 **SEC. 2. FINDINGS.**

7 Congress finds the following:

1           (1) Stateless vessels forfeited to the United  
2           States for engaging in illegal, unreported, and un-  
3           regulated fishing are of little inherent economic  
4           value, and have no useful commercial fishing pur-  
5           pose other than engaging in this type of pirate fish-  
6           ing.

7           (2) The environmental harm of allowing vessels  
8           seized for illegal, unreported, or unregulated fishing  
9           to return to such fishing activities far outweighs any  
10          damage to the environment caused by sinking or  
11          otherwise disposing of such vessels at appropriate  
12          depths and distances from shore after proper decon-  
13          tamination procedures and disposal site selection  
14          have been followed.

15          (3) Maritime threats to the United States in-  
16          creasingly involve asymmetrical warfare and the  
17          Navy and Coast Guard need to be prepared for such  
18          threats.

19          (4) Using vessels forfeited for engaging in ille-  
20          gal, unreported, or unregulated fishing in live-fire  
21          sinking exercises represents an important oppor-  
22          tunity for the Armed Forces to prepare for such  
23          asymmetrical maritime warfare.

24          (5) Since the oils and hazardous and toxic sub-  
25          stances aboard such vessels pose a threat to the ma-

1       rine environment, and since such vessels are essen-  
2       tially abandoned assets, it is appropriate to use the  
3       Oil Spill Liability Trust Fund to prevent pollution  
4       and pay for decontamination costs for such vessels.

5   **SEC. 3. DEFINITIONS.**

6       In this Act:

7           (1) ADMINISTRATOR.—Except as otherwise spe-  
8       cifically provided, the term “Administrator” means  
9       the Administrator of the Maritime Administration.

10          (2) COMMANDANT.—The term “Commandant”  
11       means the Commandant of the United States Coast  
12       Guard.

13          (3) FORFEITED VESSEL.—The term “forfeited  
14       vessel” means a foreign or stateless vessel that is  
15       forfeited to the United States for engaging in illegal,  
16       unreported, or unregulated fishing under any of the  
17       living marine resource statutes implemented by the  
18       Secretary of Commerce.

19          (4) ILLEGAL, UNREPORTED, OR UNREGULATED  
20       FISHING.—The term “illegal, unreported, or unregu-  
21       lated fishing” means fishing activities—

22           (A) conducted by a national or foreign ves-  
23       sel in waters under the jurisdiction of a nation  
24       without the permission of that nation, or in  
25       contravention of its laws and regulations, in-

cluding activities that have not been reported,  
or have been misreported, to the relevant national authority of that nation in contravention of its laws and regulations;

(B) conducted by a vessel flying the flag of a nation that is a member of a regional fisheries management organization in contravention of the conservation and management measures adopted by that organization and by which that nation is bound, including activities that have not been reported, or have been misreported, in contravention of the reporting requirements of that organization;

(C) conducted by a vessel flying the flag of a nation that is a cooperating non-member of a regional fisheries management organization that are inconsistent with the commitments undertaken by that nation as a cooperating non-member of that organization, including activities that have not been reported, or have been misreported, in a manner that is inconsistent with those commitments; or

(D) conducted in the area of application of a regional fisheries management organization by a vessel without nationality or by a vessel

1 flying the flag of a nation that is not a member  
 2 nor a cooperating non-member of that organiza-  
 3 tion and that undermines the effectiveness of  
 4 the conservation and management measures of  
 5 that organization.

6 (5) UNDER SECRETARY.—The term “Under  
 7 Secretary” means the Under Secretary for Oceans  
 8 and Atmosphere of the Department of Commerce.

9 **SEC. 4. USE OF FORFEITED VESSELS.**

10 (a) SINKING.—

11 (1) AUTHORITY.—The Commandant is author-  
 12 ized to use a vessel described in paragraph (2) for  
 13 live-fire sinking exercises if the Commandant deter-  
 14 mines that the vessel would be useful for such exer-  
 15 cises.

16 (2) VESSEL DESCRIBED.—A vessel described in  
 17 this paragraph is a vessel that is—

18 (A) transferred to the Commandant under  
 19 paragraph (3); or

20 (B) otherwise under the administrative  
 21 control of the Commandant as a forfeited ves-  
 22 sel.

23 (3) REQUIREMENT TO TRANSFER VESSEL.—  
 24 The head of an agency or department of the United  
 25 States with administrative control over a forfeited

1 vessel shall transfer such vessel to the Commandant  
2 for use in live-fire sinking exercises authorized under  
3 paragraph (1) if the Commandant determines that  
4 the vessel would be useful for such exercises.

5 (b) SCRAPPING OR RECYCLING OR TRANSFER FOR  
6 LAW ENFORCEMENT OR OTHER PURPOSES.—If a for-  
7 feited vessel is not transferred to or utilized by the Com-  
8 mandant for sinking exercises under subsection (a), the  
9 forfeited vessel shall be transferred to or otherwise under  
10 the control of the Commandant, the Administrator, or the  
11 Under Secretary, as appropriate, and be—

12 (1) scrapped or recycled by a facility in the  
13 United States or disposed of on land;

14 (2) sold or donated to a developing nation solely  
15 for the purposes of fisheries enforcement, provided  
16 that any fishing gear is removed from the vessel; or

17 (3) donated to a not-for-profit institution or  
18 governmental agency solely for the purposes of edu-  
19 cation, research, or other public interest purposes  
20 with agreement from the recipient entity that vessel  
21 will never be utilized for illegal, unreported, or un-  
22 regulated fishing or related activities.

23 (c) LIMITATION ON EXERCISES.—The sinking exer-  
24 cises authorized by subsection (a) shall take place only—

25 (1) in water not less than 1,000 fathoms deep;

1           (2) not less than 50 nautical miles from any  
2       land;

3           (3) not outside the exclusive economic zone of  
4       the United States; and

5           (4) outside of any—

6                 (A) habitat area of particular concern  
7       identified under the Magnuson-Stevens Fishery  
8       Conservation and Management Act (16 U.S.C.  
9       1801 et seq.); or

10                (B) critical habitat, as defined in section  
11       3(5) of the Endangered Species Act of 1973  
12       (16 U.S.C. 1532(5)).

13       (d) PARTICIPATION OF THE ARMED FORCES.—The  
14       Commandant may invite the Secretary of the Army, the  
15       Secretary of the Navy, or the Secretary of the Air Force  
16       to participate in sinking exercises authorized by subsection  
17       (a).

18       **SEC. 5. DECONTAMINATION OF FORFEITED VESSELS.**

19       (a) REQUIREMENT FOR DECONTAMINATION.—Before  
20       sinking a forfeited vessel in exercises authorized by section  
21       4(a), the Commandant shall—

22                (1) remove from such vessel any material that  
23       may degrade the marine environment, including pe-  
24       troleum products, to the maximum extent prac-

1        ticable with best current techniques and in compli-  
2        ance with—

3                (A) the General Permit for the Transport  
4                of Target Vessels set out in section 229.2 of  
5                title 40, Code of Federal Regulations, or any  
6                similar subsequent permit issued by the Admin-  
7                istrator of the Environmental Protection Agen-  
8                cy pursuant to section 102 of the Protection,  
9                Research, and Sanctuaries Act of 1972 (33  
10              U.S.C. 1412);

11              (B) the Marine Protection, Research, and  
12              Sanctuaries Act of 1972 (33 U.S.C. 1401 et  
13              seq.); and

14              (C) the guidance recommending best man-  
15              agement practices for vessel preparation devel-  
16              oped by the Maritime Administration and the  
17              Environmental Protection Agency pursuant to  
18              section 3504(b) of the Bob Stump National De-  
19              fense Authorization Act for Fiscal Year 2003  
20              (Public Law 107–314; 16 U.S.C. 1220 note);

21              (2) consult with the Administrator, the Sec-  
22              retary of the Navy, and the Administrator of the  
23              Environmental Protection Agency on the proper pro-  
24              cedures to decontaminate such vessel; and



1           (3) remove from such vessel and properly dis-  
2           pose of any fishing gear and other materials that are  
3           likely to float or pose an entanglement hazard and  
4           become a threat to marine life.

5           (b) INAPPLICABILITY OF THE TOXIC SUBSTANCES  
6 CONTROL ACT.—The Toxic Substances Control Act (15  
7 U.S.C. 2601 et seq.) shall not apply to the sinking of a  
8 forfeited vessel in exercises authorized by section 4(a) and  
9 in compliance with this Act.

10 **SEC. 6. FUNDING.**

11           (a) SINKING, SCRAPPING, AND RECYCLING.—

12                 (1) AUTHORIZATION.—The Commandant is au-  
13           thorized—

14                 (A) for a forfeited vessel to be sunk in ex-  
15           ercises as authorized by section 4(a), to utilize  
16           funds from the Oil Spill Liability Trust Fund  
17           established by section 9509 of the Internal Rev-  
18           enue Code of 1986 for the costs of berthing,  
19           towing, decontamination, and other prepara-  
20           tions for such exercises; or

21                 (B) for a forfeited vessel to be scrapped or  
22           recycled as authorized by section 4(b)(1), to uti-  
23           lize or transfer to the Administrator or Under  
24           Secretary, as appropriate, funds from such  
25           Trust Fund for the costs of berthing, towing,

1           and for such scrapping or recycling, if such  
2           costs exceed the scrap value of the vessel.

3           (2) ALLOWANCE OF EXPENDITURES FROM OIL  
4           SPILL LIABILITY TRUST FUND.—Paragraph (1) of  
5           section 9509(c) of the Internal Revenue Code of  
6           1986 is amended by striking “and” at the end of  
7           subparagraph (E), by striking the period at the end  
8           of subparagraph (F) and inserting “, and”, and by  
9           adding at the end the following new subparagraph:

10                   “(G) for the payment of costs authorized  
11                   under the Pirate Fishing Vessel Disposal Act of  
12                   2011.”.

13           (b) SALE OR DONATION.—Section 311(e)(1) of the  
14           Magnuson-Stevens Fishery Conservation and Manage-  
15           ment Act (16 U.S.C. 1861(e)(1)) is amended—

16                   (1) in subparagraph (E), by striking “and” at  
17                   the end;

18                   (2) in subparagraph (F), by striking the period  
19                   at the end and inserting a semicolon and “and”; and

20                   (3) by adding at the end the following:

21                   “(G) expenses or reimburse costs associated  
22                   with the sale or donation of a vessel under para-  
23                   graph (2) or (3) of section 4(b) of the Pirate Fish-  
24                   ing Vessel Disposal Act of 2011, including berthing,

1       towing, decontamination, and other preparation of  
2       the vessel for sale or transfer.”.

3   **SEC. 7. EFFECTIVE DATE.**

4       This Act shall apply to all forfeited vessels surren-  
5   dered or seized and forfeited after September 1, 2011.

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