

112<sup>TH</sup> CONGRESS  
2<sup>D</sup> SESSION

# H. R. 3521

---

IN THE SENATE OF THE UNITED STATES

FEBRUARY 9, 2012

Received; read twice and referred to the Committee on the Budget

---

## AN ACT

To amend the Congressional Budget and Impoundment Control Act of 1974 to provide for a legislative line-item veto to expedite consideration of rescissions, and for other purposes.

1        *Be it enacted by the Senate and House of Representa-*  
2        *tives of the United States of America in Congress assembled,*

1 **SECTION 1. SHORT TITLE.**

2 This Act may be cited as the “Expedited Legislative  
3 Line-Item Veto and Rescissions Act of 2012”.

4 **SEC. 2. CONGRESSIONAL CONSIDERATION OF PROPOSED**  
5 **RESCISSIONS AND DEFERRALS OF BUDGET**  
6 **AUTHORITY AND OBLIGATION LIMITATIONS.**

7 Title X of the Congressional Budget and Impound-  
8 ment Control Act of 1974 (2 U.S.C. 621 et seq.) is amend-  
9 ed by striking all of part B (except for sections 1015,  
10 1016, and 1013, which are transferred and redesignated  
11 as sections 1017, 1018, and 1019, respectively) and part  
12 C and by inserting after part A the following:

13 “PART B—CONGRESSIONAL CONSIDERATION OF PRO-  
14 POSED RESCISSIONS AND DEFERRALS OF BUDGET  
15 AUTHORITY AND OBLIGATION LIMITATIONS  
16 “CONGRESSIONAL CONSIDERATION OF PROPOSED RESCIS-  
17 SIONS AND DEFERRALS OF BUDGET AUTHORITY AND  
18 OBLIGATION LIMITATIONS

19 “SEC. 1011. (a) PROPOSED RESCISSIONS.—Within  
20 10 days after the enactment of any bill or joint resolution  
21 providing any funding, the President may propose, in the  
22 manner provided in subsection (b), the rescission of all or  
23 part of any dollar amount of such funding.

24 “(b) SPECIAL MESSAGE.—If the President proposes  
25 that Congress rescind funding, the President shall trans-

1 mit a special message to Congress containing the informa-  
2 tion specified in this subsection.

3           “(1) PACKAGING OF REQUESTED RESCIS-  
4           SIONS.—For each piece of legislation that provides  
5           funding, the President shall request at most 2 pack-  
6           ages of rescissions and the rescissions in each pack-  
7           age shall apply only to funding contained in that leg-  
8           islation. The President shall not include the same re-  
9           scission in both packages.

10           “(2) TRANSMITTAL.—The President shall de-  
11           liver each message requesting a package of rescis-  
12           sions to the Secretary of the Senate if the Senate is  
13           not in session and to the Clerk of the House of Rep-  
14           resentatives if the House is not in session. The  
15           President shall make a copy of the transmittal mes-  
16           sage publicly available, and shall publish in the Fed-  
17           eral Register a notice of the message and informa-  
18           tion on how it can be obtained.

19           “(3) CONTENTS OF SPECIAL MESSAGE.—For  
20           each request to rescind funding under this part, the  
21           transmittal message shall—

22                   “(A) specify—

23                           “(i) the dollar amount to be re-  
24                           scinded;

1 “(ii) the agency, bureau, and account  
2 from which the rescission shall occur;

3 “(iii) the program, project, or activity  
4 within the account (if applicable) from  
5 which the rescission shall occur;

6 “(iv) the amount of funding, if any,  
7 that would remain for the account, pro-  
8 gram, project, or activity if the rescission  
9 request is enacted; and

10 “(v) the reasons the President re-  
11 quests the rescission.

12 “(B) designate each separate rescission re-  
13 quest by number; and include proposed legisla-  
14 tive text of an approval bill to accomplish the  
15 requested rescissions which may not include—

16 “(i) any changes in existing law, other  
17 than the rescission of funding; or

18 “(ii) any supplemental appropriations,  
19 transfers, or reprogrammings.

20 “GRANTS OF AND LIMITATIONS ON PRESIDENTIAL  
21 AUTHORITY

22 “SEC. 1012. (a) PRESIDENTIAL AUTHORITY TO  
23 WITHHOLD FUNDING.—Notwithstanding any other provi-  
24 sion of law and if the President proposes a rescission of  
25 funding under this part, the President may, subject to the

1 time limits provided in subsection (c), temporarily with-  
2 hold that funding from obligation.

3 “(b) WITHHOLDING AVAILABLE ONLY ONCE PER  
4 PROPOSED RESCISSION.—Except as provided in section  
5 1019, the President may not invoke the authority to with-  
6 hold funding granted by subsection (a) for any other pur-  
7 pose.

8 “(c) TIME LIMITS.—The President shall make avail-  
9 able for obligation any funding withheld under subsection  
10 (a) on the earliest of—

11 “(1) the day on which the President determines  
12 that the continued withholding or reduction no  
13 longer advances the purpose of legislative consider-  
14 ation of the approval bill;

15 “(2) the 60th day following the date of enact-  
16 ment of the appropriations measure to which the ap-  
17 proval bill relates; or

18 “(3) the last day that the President determines  
19 the obligation of the funding in question can no  
20 longer be fully accomplished in a prudent manner  
21 before its expiration.

22 “(d) DEFICIT REDUCTION.—

23 “(1) IN GENERAL.—Funds that are rescinded  
24 under this part shall be dedicated only to reducing  
25 the deficit or increasing the surplus.

1           “(2) ADJUSTMENT OF LEVELS IN THE CONCUR-  
2           RENT RESOLUTION ON THE BUDGET.—Not later  
3           than 3 days of session after the date of enactment  
4           of an approval bill as provided under this part, the  
5           chairs of the Committees on the Budget of the Sen-  
6           ate and the House of Representatives shall revise al-  
7           locations and aggregates and other appropriate lev-  
8           els under the appropriate concurrent resolution on  
9           the budget to reflect the rescissions, and the Com-  
10          mittees on Appropriations of the House of Rep-  
11          resentatives and the Senate shall report revised sub-  
12          allocations pursuant to section 302(b) of title III, as  
13          appropriate.

14           “(3) ADJUSTMENTS TO STATUTORY LIMITS.—  
15          Not later than 3 days after enactment of an ap-  
16          proval bill provided under this section, the President  
17          shall revise downward by the amount of the rescis-  
18          sions applicable limits under the Balanced Budget  
19          and Emergency Deficit Control Act of 1985.

20          “PROCEDURES FOR EXPEDITED CONSIDERATION  
21          “SEC. 1013. (a) EXPEDITED CONSIDERATION.—

22           “(1) INTRODUCTION OF APPROVAL BILL.—The  
23          majority leader of each House or a designee shall  
24          (by request) introduce an approval bill as defined in  
25          section 1015 not later than the third day of session  
26          of that House after the date of receipt of a special

1 message transmitted to the Congress under section  
2 1011(b).

3 “(2) CONSIDERATION IN THE HOUSE OF REP-  
4 REPRESENTATIVES.—

5 “(A) REFERRAL AND REPORTING.—Any  
6 committee of the House of Representatives to  
7 which an approval bill is referred shall report it  
8 to the House without amendment not later than  
9 the third legislative day after the date of its in-  
10 troduction. If a committee fails to report the  
11 bill within that period or the House has adopt-  
12 ed a concurrent resolution providing for ad-  
13 journment sine die at the end of a Congress,  
14 such committee shall be automatically dis-  
15 charged from further consideration of the bill  
16 and it shall be placed on the appropriate cal-  
17 endar.

18 “(B) PROCEEDING TO CONSIDERATION.—  
19 Not later than 3 legislative days after the ap-  
20 proval bill is reported or a committee has been  
21 discharged from further consideration thereof,  
22 it shall be in order to move to proceed to con-  
23 sider the approval bill in the House. Such a mo-  
24 tion shall be in order only at a time designated  
25 by the Speaker in the legislative schedule within

1 two legislative days after the day on which the  
2 proponent announces an intention to the House  
3 to offer the motion provided that such notice  
4 may not be given until the approval bill is re-  
5 ported or a committee has been discharged  
6 from further consideration thereof. Such a mo-  
7 tion shall not be in order after the House has  
8 disposed of a motion to proceed with respect to  
9 that special message. The previous question  
10 shall be considered as ordered on the motion to  
11 its adoption without intervening motion. A mo-  
12 tion to reconsider the vote by which the motion  
13 is disposed of shall not be in order.

14 “(C) CONSIDERATION.—If the motion to  
15 proceed is agreed to, the House shall imme-  
16 diately proceed to consider the approval bill in  
17 the House without intervening motion. The ap-  
18 proval bill shall be considered as read. All  
19 points of order against the approval bill and  
20 against its consideration are waived. The pre-  
21 vious question shall be considered as ordered on  
22 the approval bill to its passage without inter-  
23 vening motion except 2 hours of debate equally  
24 divided and controlled by the proponent and an  
25 opponent and one motion to limit debate on the



1 bill. A motion to reconsider the vote on passage  
2 of the approval bill shall not be in order.

3 “(3) CONSIDERATION IN THE SENATE.—

4 “(A) COMMITTEE ACTION.—The appro-  
5 priate committee of the Senate shall report  
6 without amendment the approval bill as defined  
7 in section 1015(2) not later than the third ses-  
8 sion day after introduction. If a committee fails  
9 to report the approval bill within that period or  
10 the Senate has adopted a concurrent resolution  
11 providing for adjournment sine die at the end  
12 of a Congress, the Committee shall be auto-  
13 matically discharged from further consideration  
14 of the approval bill and it shall be placed on the  
15 appropriate calendar.

16 “(B) MOTION TO PROCEED.—Not later  
17 than 3 session days after the approval bill is re-  
18 ported in the Senate or the committee has been  
19 discharged thereof, it shall be in order for any  
20 Senator to move to proceed to consider the ap-  
21 proval bill in the Senate. The motion shall be  
22 decided without debate and the motion to re-  
23 consider shall be deemed to have been laid on  
24 the table. Such a motion shall not be in order

1 after the Senate has disposed of a prior motion  
2 to proceed with respect to the approval bill.

3 “(C) CONSIDERATION.—If a motion to  
4 proceed to the consideration of the approval bill  
5 is agreed to, the Senate shall immediately pro-  
6 ceed to consideration of the approval bill with-  
7 out intervening motion, order, or other busi-  
8 ness, and the approval bill shall remain the un-  
9 finished business of the Senate until disposed  
10 of. Consideration on the bill in the Senate  
11 under this subsection, and all debatable motions  
12 and appeals in connection therewith, shall not  
13 exceed 10 hours equally divided in the usual  
14 form. All points of order against the approval  
15 bill or its consideration are waived. Consider-  
16 ation in the Senate on any debatable motion or  
17 appeal in connection with the approval bill shall  
18 be limited to not more than 1 hour. A motion  
19 to postpone, or a motion to proceed to the con-  
20 sideration of other business, or a motion to re-  
21 commit the approval bill is not in order. A mo-  
22 tion to reconsider the vote by which the ap-  
23 proval bill is agreed to or disagreed to is not in  
24 order.

1           “(4) AMENDMENTS PROHIBITED.—No amend-  
2           ment to, or motion to strike a provision from, an ap-  
3           proval bill considered under this section shall be in  
4           order in either the Senate or the House of Rep-  
5           resentatives.

6           “(5) COORDINATION WITH ACTION BY OTHER  
7           HOUSE.—

8           “(A) IN GENERAL.—If, before passing the  
9           approval bill, one House receives from the other  
10          a bill—

11                   “(i) the approval bill of the other  
12                   House shall not be referred to a com-  
13                   mittee; and

14                   “(ii) the procedure in the receiving  
15                   House shall be the same as if no approval  
16                   bill had been received from the other  
17                   House until the vote on passage, when the  
18                   bill received from the other House shall  
19                   supplant the approval bill of the receiving  
20                   House.

21           “(B) This paragraph shall not apply to the  
22           House of Representatives.

23           “(b) LIMITATION.—Subsection (a) shall apply only to  
24           an approval bill, as such term is defined in section  
25           1015(2), introduced pursuant to subsection (a)(1).

1       “(c) EXTENDED TIME PERIOD.—If Congress ad-  
2 journals at the end of a Congress prior to the expiration  
3 of the periods described in sections 1012(c)(2) and 1014  
4 and an approval bill was then pending in either House  
5 of Congress or a committee thereof, or an approval bill  
6 had not yet been introduced with respect to a special mes-  
7 sage, or before the applicable 10-day period specified in  
8 section 1011(a) has expired, then within the first 3 days  
9 of session, the President shall transmit to Congress an ad-  
10 ditional special message containing all of the information  
11 in the previous, pending special message and an approval  
12 bill may be introduced within the first five days of session  
13 of the next Congress and shall be treated as an approval  
14 bill under this part, and the time periods described in sec-  
15 tions 1012(c)(2) and 1014 shall commence on the day of  
16 introduction of that approval bill.

17       “(d) APPROVAL BILL PROCEDURE.—In order for an  
18 approval bill to be considered under the procedures set  
19 forth in this part, the bill must meet the definition of an  
20 approval bill and must be introduced no later than the  
21 third day of session following the beginning of the period  
22 described in section 1013(a)(1) or the fifth day in the case  
23 of subsection (c).

24       “(e) CBO ESTIMATE.—Upon receipt of a special  
25 message under section 1101 proposing to rescind all or

1 part of any funding, CBO shall prepare and submit to the  
2 appropriate committees of the House of Representatives  
3 and the Senate an estimate of the reduction in budget au-  
4 thority which would result from the enactment of the pro-  
5 posed rescissions.

6 “TREATMENT OF RESCISSIONS

7 “SEC. 1014. Rescissions proposed by the President  
8 under this part shall take effect only upon enactment of  
9 the applicable approval bill. If an approval bill is not en-  
10 acted into law within 60 days from the enactment of the  
11 appropriation measure to which the approval bill relates,  
12 then the approval bill shall not be eligible for expedited  
13 consideration under the provisions of this part.

14 “DEFINITIONS

15 “SEC. 1015. As used in this part:

16 “(1) APPROPRIATION MEASURE.—The term  
17 ‘appropriation measure’ means an Act referred to in  
18 section 105 of title 1, United States Code, including  
19 any general or special appropriation Act, or any Act  
20 making supplemental, deficiency, or continuing ap-  
21 propriations, that has been enacted into law pursu-  
22 ant to article I, section 7, of the Constitution of the  
23 United States.

24 “(2) APPROVAL BILL.—The term ‘approval bill’  
25 means a bill which only approves rescissions of fund-

1 ing in a special message transmitted by the Presi-  
2 dent under this part and—

3 “(A) the title of which is as follows: ‘A bill  
4 approving the proposed rescissions transmitted  
5 by the President on \_\_\_\_\_’, the blank space  
6 being filled in with the date of transmission of  
7 the relevant special message and the public law  
8 number to which the message relates; and

9 “(B) which provides only the following  
10 after the enacting clause: ‘That the Congress  
11 approves the proposed rescissions \_\_\_\_\_’, the  
12 blank space being filled in with the list of the  
13 rescissions contained in the President’s special  
14 message, ‘as transmitted by the President in a  
15 special message on \_\_\_\_\_’, the blank space  
16 being filled in with the appropriate date, ‘re-  
17 garding \_\_\_\_\_.’, the blank space being filled  
18 in with the public law number to which the spe-  
19 cial message relates.

20 “(3) RESCIND OR RESCISSION.—The terms ‘re-  
21 scind’ or ‘rescission’ mean to permanently cancel or  
22 prevent budget authority or outlays available under  
23 an obligation limit from having legal force or effect.

1           “(4) CONGRESSIONAL BUDGET OFFICE.—The  
2 term ‘CBO’ means the Director of the Congressional  
3 Budget Office.

4           “(5) COMPTROLLER GENERAL.—The term  
5 ‘Comptroller General’ means the Comptroller Gen-  
6 eral of the United States.

7           “(6) DEFERRAL OF BUDGET AUTHORITY.—The  
8 term ‘deferral of budget authority’ includes—

9                   “(A) withholding or delaying the obliga-  
10 tions or expenditure of budget authority  
11 (whether by establishing reserves or otherwise)  
12 provided for projects or activities; or

13                   “(B) any other type of Executive action or  
14 inaction which effectively precludes the obliga-  
15 tion or expenditure of budget authority, includ-  
16 ing authority to obligate by contract in advance  
17 of appropriations as specifically authorized by  
18 law.

19           “(7) FUNDING.—(A) Except as provided in sub-  
20 paragraph (B), the term ‘funding’ means all or part  
21 of the dollar amount of budget authority or obliga-  
22 tion limit—

23                   “(i) specified in an appropriation measure,  
24 or the dollar amount of budget authority or ob-  
25 ligation limit required to be allocated by a spe-

1           cific proviso in an appropriation measure for  
2           which a specific dollar figure was not included;

3           “(ii) represented separately in any table,  
4           chart, or explanatory text included in the state-  
5           ment of managers or the governing committee  
6           report accompanying such law; or

7           “(iii) represented by the product of the es-  
8           timated procurement cost and the total quantity  
9           of items specified in an appropriation measure  
10          or included in the statement of managers or the  
11          governing committee report accompanying such  
12          law.

13          “(B) The term ‘funding’ does not include—

14               “(i) direct spending;

15               “(ii) budget authority in an appropriation  
16               measure which funds direct spending provided  
17               for in other law;

18               “(iii) any existing budget authority can-  
19               celed in an appropriation measure; or

20               “(iv) any restriction or condition in an ap-  
21               propriation measure or the accompanying state-  
22               ment of managers or committee reports on the  
23               expenditure of budget authority for an account,  
24               program, project, or activity, or on activities in-  
25               volving such expenditure.



1           “(8) WITHHOLD.—The terms ‘withhold’ and  
2           ‘withholding’ apply to any executive action or inac-  
3           tion that precludes the obligation of funding at a  
4           time when it would otherwise have been available to  
5           an agency for obligation. The terms do not include  
6           administrative or preparatory actions undertaken  
7           prior to obligation in the normal course of imple-  
8           menting budget laws.

9                           “EXPIRATION

10          “SEC. 1016. On December 15, 2015, the amend-  
11          ments made by the Expedited Legislative Line-Item Veto  
12          and Rescissions Act of 2012 shall be replaced by the provi-  
13          sions of part B of the Impoundment Control Act of 1974  
14          as in effect immediately before the date of enactment of  
15          the Expedited Legislative Line-Item Veto and Rescissions  
16          Act of 2012.”.

17         **SEC. 3. TECHNICAL AND CONFORMING AMENDMENTS.**

18           (a) EXERCISE OF RULEMAKING POWERS.—Section  
19          904 of the Congressional Budget Act of 1974 (2 U.S.C.  
20          621 note) is amended—

21                   (1) in subsection (a), by striking “1017” and  
22                   inserting “1013”; and

23                   (2) in subsection (d), by striking “section  
24                   1017” and inserting “section 1013”.

25           (b) CLERICAL AMENDMENTS.—(1) The last sentence  
26          of section 1(a) of the Congressional Budget and Impound-

1 ment Control Act of 1974 is amended to read as follows:  
 2 “Sections 1011 through 1016 of part B of title X may  
 3 be cited as the ‘Expedited Legislative Line-Item Veto and  
 4 Rescissions Act of 2012’.”.

5 (2) Section 1017 of such Act (as redesignated) is  
 6 amended by striking “section 1012 or 1013” each place  
 7 it appears and inserting “section 1011 or 1019” and sec-  
 8 tion 1018 (as redesignated) is amended by striking “cal-  
 9 endar” and “of continuous session”.

10 (3) Section 1019(c) of such Act (as redesignated) is  
 11 amended by striking “1012” and inserting “1011”.

12 (4) TABLE OF CONTENTS.—The table of contents set  
 13 forth in section 1(b) of the Congressional Budget and Im-  
 14 poundment Control Act of 1974 is amended by striking  
 15 the items relating to parts B and C (including all of the  
 16 items relating to the sections therein) of title X and insert-  
 17 ing the following:

“PART B—CONGRESSIONAL CONSIDERATION OF PROPOSED RESCISSIONS AND  
 DEFERRALS OF BUDGET AUTHORITY AND OBLIGATION LIMITATIONS

“Sec. 1011. Congressional consideration of proposed rescissions and deferrals  
 of budget authority and obligation limitations.

“Sec. 1012. Grants of and limitations on presidential authority.

“Sec. 1013. Procedures for Expedited Consideration.

“Sec. 1014. Treatment of rescissions.

“Sec. 1015. Definitions.

“Sec. 1016. Expiration.”.

18 (c) EFFECTIVE DATE.—The amendments made by  
 19 this Act shall apply to funding as defined in section  
 20 1015(8) of the Congressional Budget Act and Impound-

1 ment Control of 1974 in any Act enacted after the date  
2 of enactment of this Act.

3 **SEC. 4. APPROVAL MEASURES CONSIDERED.**

4 Section 314 of the Congressional Budget Act of 1974  
5 is amended—

6 (1) by redesignating subsections (b) through (e)  
7 as subsections (c) through (f) and by inserting after  
8 subsection (a) the following new subsection:

9 “(b) ADJUSTMENTS FOR RESCISSIONS.—(1) When-  
10 ever an approval bill passes the House of Representatives,  
11 the Committee on the Budget shall immediately reduce the  
12 applicable allocations under section 302(a) by the total  
13 amount of reductions in budget authority and in outlays  
14 resulting from such approval bill.

15 “(2) As used in this subsection, the term ‘approval  
16 bill’ has the meaning given to such term in section 1015.”;  
17 and

18 (2) in subsection (d) (as redesignated), by in-  
19 serting “or (b)” after “subsection (a)”.

Passed the House of Representatives February 8,  
2012.

Attest:

KAREN L. HAAS,

*Clerk.*