Union Calendar No. 334

112TH CONGRESS 2D SESSION

H. R. 365

[Report No. 112-478]

To encourage, enhance, and integrate Blue Alert plans throughout the United States in order to disseminate information when a law enforcement officer is seriously injured or killed in the line of duty.

IN THE HOUSE OF REPRESENTATIVES

January 20, 2011

Mr. Grimm (for himself and Mr. Pierluisi) introduced the following bill; which was referred to the Committee on the Judiciary

May 11, 2012

Additional sponsors: Mr. Shuster, Mr. Rogers of Michigan, Mr. Platts, Mr. Dent, Mr. King of New York, Mr. Meeks, Mr. Fitzpatrick, Mrs. Maloney, Mr. Southerland, Ms. Chu, Mr. Courtney, Mr. Cooper, Mr. Lobiondo, Mr. Faleomavaega, Ms. Bordallo, Mr. Sablan, Mr. Nunes, Mrs. Capito, Ms. Sutton, Mr. Barletta, Mr. Coble, Mr. Gibson, Mrs. Miller of Michigan, Mr. Diaz-Balart, Mr. Long, Mr. Tonko, Mr. Latourette, Mr. Doggett, Mr. Sherman, Mr. Meehan, Mr. Reed, Mr. Heinrich, Mr. Rangel, Mr. Towns, Mr. Reichert, Mr. Gosar, Mr. Ellison, Mr. Schock, Mr. West, Mr. Holden, Mr. Daniel E. Lungren of California, Mr. Berman, Ms. Richardson, Mr. Runyan, Mr. Hanna, Mr. Poe of Texas, Mr. Carson of Indiana, Mr. Cicilline, Mr. Nugent, Mr. Johnson of Ohio, Mr. Al Green of Texas, Mr. Pascrell, Mr. Costa, Mr. Austria, Mr. Chabot, Mr. Conyers, and Mr. Gallegly

May 11, 2012

Reported with an amendment, committed to the Committee of the Whole House on the State of the Union, and ordered to be printed

[Strike out all after the enacting clause and insert the part printed in italic]

[For text of introduced bill, see copy of bill as introduced on January 20, 2011]

A BILL

To encourage, enhance, and integrate Blue Alert plans throughout the United States in order to disseminate information when a law enforcement officer is seriously injured or killed in the line of duty.

1	Be it enacted by the Senate and House of Representa-
2	tives of the United States of America in Congress assembled
3	SECTION 1. SHORT TITLE.
4	This Act may be cited as the "National Blue Alert Ac
5	of 2012".
6	SEC. 2. DEFINITIONS.
7	In this Act:
8	(1) Coordinator.—The term "Coordinator"
9	means the Blue Alert Coordinator of the Department
10	of Justice designated under section $4(a)$.
11	(2) Blue Alert.—The term "Blue Alert" means
12	information relating to the serious injury or death o
13	a law enforcement officer in the line of duty sen
14	through the network.
15	(3) Blue Alert Plan.—The term "Blue Alert
16	plan" means the plan of a State, unit of local govern
17	ment, or Federal agency participating in the network
18	for the dissemination of information received as a
19	Blue Alert.
20	(4) Law enforcement officer.—The term
21	"law enforcement officer" shall have the same mean
22	ing as in section 1204 of the Omnibus Crime Control
23	and Safe Streets Act of 1968 (42 U.S.C. 3796b(6)).

1	(5) Network.—The term "network" means the
2	Blue Alert communications network established by the
3	Attorney General under section 3.
4	(6) State.—The term "State" means each of the
5	50 States, the District of Columbia, the Common-
6	wealth of Puerto Rico, the United States Virgin Is-
7	lands, Guam, American Samoa, and the Common-
8	wealth of the Northern Mariana Islands.
9	SEC. 3. BLUE ALERT COMMUNICATIONS NETWORK.
10	The Attorney General shall establish a national Blue
11	Alert communications network within the Department of
12	Justice to issue Blue Alerts through the initiation, facilita-
13	tion, and promotion of Blue Alert plans, in coordination
14	with States, units of local government, law enforcement
15	agencies, and other appropriate entities.
16	SEC. 4. BLUE ALERT COORDINATOR; GUIDELINES.
17	(a) Coordination Within Department of Jus-
18	TICE.—The Attorney General shall assign an existing offi-
19	cer of the Department of Justice to act as the national coor-
20	$dinator\ of\ the\ Blue\ Alert\ communications\ network.$
21	(b) Duties of the Coordinator.—The Coordinator
22	shall—
23	(1) provide assistance to States and units of
24	local government that are using Blue Alert plans;

1	(2) establish voluntary guidelines for States and
2	units of local government to use in developing Blue
3	Alert plans that will promote compatible and inte-
4	grated Blue Alert plans throughout the United States,
5	including—
6	(A) a list of the resources necessary to estab-
7	lish a Blue Alert plan;
8	(B) criteria for evaluating whether a situa-
9	tion warrants issuing a Blue Alert;
10	(C) guidelines to protect the privacy, dig-
11	nity, independence, and autonomy of any law
12	enforcement officer who may be the subject of a
13	Blue Alert and the family of the law enforcement
14	officer;
15	(D) guidelines that a Blue Alert should only
16	be issued with respect to a law enforcement offi-
17	cer if—
18	(i) the law enforcement agency in-
19	volved—
20	(I) confirms—
21	(aa) the death or serious in-
22	jury of the law enforcement offi-
23	cer; or
24	(bb) the attack on the law en-
25	forcement officer and that there is

1	an indication of the death or seri-
2	ous injury of the officer; or
3	(II) concludes that the law en-
4	forcement officer is missing in the line
5	$of\ duty;$
6	(ii) there is an indication of serious
7	injury to or death of the law enforcement of-
8	ficer;
9	(iii) the suspect involved has not been
10	apprehended; and
11	(iv) there is sufficient descriptive infor-
12	mation of the suspect involved and any rel-
13	evant vehicle and tag numbers;
14	(E) guidelines—
15	(i) that information relating to a law
16	enforcement officer who is seriously injured
17	or killed in the line of duty should be pro-
18	vided to the National Crime Information
19	Center database operated by the Federal
20	Bureau of Investigation under section 534
21	of title 28, United States Code, and any rel-
22	evant crime information repository of the
23	$State\ involved;$
24	(ii) that a Blue Alert should, to the
25	maximum extent practicable (as determined

1	by the Coordinator in consultation with law
2	enforcement agencies of States and units of
3	local governments), be limited to the geo-
4	graphic areas most likely to facilitate the
5	apprehension of the suspect involved or
6	which the suspect could reasonably reach,
7	which should not be limited to State lines;
8	(iii) for law enforcement agencies of
9	States or units of local government to de-
10	velop plans to communicate information to
11	neighboring States to provide for seamless
12	communication of a Blue Alert; and
13	(iv) providing that a Blue Alert should
14	be suspended when the suspect involved is
15	apprehended or when the law enforcement
16	agency involved determines that the Blue
17	Alert is no longer effective; and
18	(F) guidelines for—
19	(i) the issuance of Blue Alerts through
20	the network; and
21	(ii) the extent of the dissemination of
22	alerts issued through the network;
23	(3) develop protocols for efforts to apprehend sus-
24	pects that address activities during the period begin-
25	ning at the time of the initial notification of a law

1	enforcement agency that a suspect has not been appre-
2	hended and ending at the time of apprehension of a
3	suspect or when the law enforcement agency involved
4	determines that the Blue Alert is no longer effective,
5	including protocols regulating—
6	(A) the use of public safety communications;
7	(B) command center operations; and
8	(C) incident review, evaluation, debriefing,
9	and public information procedures;
10	(4) work with States to ensure appropriate re-
11	gional coordination of various elements of the net-
12	work;
13	(5) establish an advisory group to assist States,
14	units of local government, law enforcement agencies,
15	and other entities involved in the network with initi-
16	ating, facilitating, and promoting Blue Alert plans,
17	which shall include—
18	(A) to the maximum extent practicable, rep-
19	resentation from the various geographic regions
20	of the United States; and
21	(B) members who are—
22	(i) representatives of a law enforcement
23	organization representing rank-and-file offi-
24	cers;

1	(ii) representatives of other law en-
2	forcement agencies and public safety com-
3	munications;
4	(iii) broadcasters, first responders, dis-
5	patchers, and radio station personnel; and
6	(iv) representatives of any other indi-
7	viduals or organizations that the Coordi-
8	nator determines are necessary to the suc-
9	cess of the network;
10	(6) act as the nationwide point of contact for—
11	(A) the development of the network; and
12	(B) regional coordination of Blue Alerts
13	through the network; and
14	(7) determine—
15	(A) what procedures and practices are in
16	use for notifying law enforcement and the public
17	when a law enforcement officer is killed or seri-
18	ously injured in the line of duty; and
19	(B) which of the procedures and practices
20	are effective and that do not require the expendi-
21	ture of additional resources to implement.
22	(c) Limitations.—
23	(1) VOLUNTARY PARTICIPATION.—The guidelines
24	established under subsection (b)(2), protocols devel-
25	oped under subsection (b)(3), and other programs es-

- 1 tablished under subsection (b), shall not be manda-2 tory.
- 3 (2)DISSEMINATION INFORMATION.—The OFquidelines established under subsection (b)(2) shall, to the maximum extent practicable (as determined by 5 6 the Coordinator in consultation with law enforcement agencies of States and units of local government), 7 8 provide that appropriate information relating to a 9 Blue Alert is disseminated to the appropriate officials 10 of law enforcement agencies, public health agencies, and other agencies.
 - Privacy and civil liberties PROTEC-TIONS.—The guidelines established under subsection (b) shall—
- 15 (A) provide mechanisms that ensure that 16 Blue Alerts comply with all applicable Federal, 17 State, and local privacy laws and regulations; 18 and
- 19 (B) include standards that specifically pro-20 vide for the protection of the civil liberties, in-21 cluding the privacy, of law enforcement officers 22 who are seriously injured or killed in the line of 23 duty and the families of the officers.
- 24 (d) Cooperation With Other Agencies.—The Coordinator shall cooperate with the Secretary of Homeland

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1	Security, the Secretary of Transportation, the Chairman of
2	the Federal Communications Commission, and appropriate
3	offices of the Department of Justice in carrying out activi-
4	ties under this Act.
5	(e) Restrictions on Coordinator.—The Coordi-
6	nator may not—
7	(1) perform any official travel for the sole pur-
8	pose of carrying out the duties of the Coordinator;
9	(2) lobby any officer of a State regarding the
10	funding or implementation of a Blue Alert plan; or
11	(3) host a conference focused solely on the Blue
12	Alert program that requires the expenditure of Fed-
13	eral funds.
14	(f) Reports.—Not later than 1 year after the date of
15	enactment of this Act, and annually thereafter, the Coordi-
16	nator shall submit to Congress a report on the activities
17	of the Coordinator and the effectiveness and status of the
18	Blue Alert plans that are in effect or being developed.
19	SEC. 5. GRANT PROGRAM FOR SUPPORT OF BLUE ALERT
20	PLANS.
21	Section 1701(b) of title I of the Omnibus Crime Con-
22	trol and Safe Streets Act of 1968 (42 U.S.C. 3796dd(b))
23	is amended—
24	(1) in paragraph (16), by striking "and" at the
25	end;

1	(2) by redesignating paragraph (17) as para-
2	graph (18); and
3	(3) by inserting after paragraph (16) the fol-
4	lowing:
5	"(17) to assist a State in the development or en-
6	hancement of programs and activities in support of
7	a Blue Alert plan and the network (as those terms are
8	defined in section 2 of the National Blue Alert Act of
9	2012), including—
10	"(A) developing and implementing edu-
11	cation and training programs, and associated
12	materials, relating to Blue Alert plans;
13	"(B) developing and implementing law en-
14	forcement programs, and associated equipment,
15	relating to Blue Alert plans; and
16	"(C) developing and implementing new
17	technologies to improve the communication of
18	Blue Alerts; and".
19	SEC. 6. AUTHORIZATION OF APPROPRIATIONS.
20	Section 1001(a)(11) of the Omnibus Crime Control
21	and Safe Streets Act of 1968 is amended by adding at the
22	end the following:
23	" $(C)(i)$ Of amounts authorized to be appropriated to
24	carry out part Q in any fiscal year, \$10,000,000 is author-

- 1 ized to be appropriated for grants for the purposes described
- 2 in section 1701(b)(17).
- 3 "(ii) Amounts appropriated pursuant to clause (i)
- $4\ \ \textit{shall remain available until expended.}".$

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