

112TH CONGRESS  
1ST SESSION

# H. R. 3653

To establish a commission to develop a national strategy and recommendations for reducing fatalities resulting from child abuse and neglect.

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## IN THE HOUSE OF REPRESENTATIVES

DECEMBER 13, 2011

Mr. DOGGETT (for himself, Mr. CROWLEY, Mr. LEWIS of Georgia, Mr. STARK, Mr. McDERMOTT, Mr. BLUMENAUER, Mr. PASCRELL, Mr. NEAL, Mr. RANGEL, and Mr. BECERRA) introduced the following bill; which was referred to the Committee on Education and the Workforce

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## A BILL

To establish a commission to develop a national strategy and recommendations for reducing fatalities resulting from child abuse and neglect.

1       *Be it enacted by the Senate and House of Representa-*  
2       *tives of the United States of America in Congress assembled,*

3       **SECTION 1. COMMISSION.**

4       This Act may be cited as the “Protect our Kids Act  
5       of 2011”.

6       **SEC. 2. FINDINGS.**

7       Congress finds that—

8               (1) deaths from child abuse and neglect are  
9       preventable;

1           (2) deaths from child abuse and neglect are sig-  
2           nificantly underreported and there is no national  
3           standard for reporting such deaths;

4           (3) according to the National Child Abuse and  
5           Neglect Data System, in fiscal year 2009 approxi-  
6           mately 1,770 children in the United States are re-  
7           ported to have died from child abuse and neglect,  
8           and many experts believe that the actual number  
9           may be significantly more;

10          (4) nearly half of the number of children in the  
11          United States who die from abuse are under the age  
12          of 1, and more than 80 percent are under the age  
13          of 4;

14          (5) in 2009, child neglect accounted for nearly  
15          36 percent of fatalities and physical abuse for 23  
16          percent, and over 36 percent of these fatalities were  
17          caused by multiple forms of maltreatment;

18          (6) each year approximately 6,000,000 children  
19          in the United States are referred to child protective  
20          services because of allegations of potential abuse or  
21          neglect; and

22          (7) increased understanding of deaths from  
23          child abuse and neglect can lead to improvement in  
24          agency systems and practices to protect children and  
25          prevent child abuse and neglect.

1 **SEC. 3. ESTABLISHMENT OF COMMISSION.**

2 (a) ESTABLISHMENT.—There is established the Com-  
3 mission to Eliminate Child Abuse and Neglect Fatalities  
4 (in this Act referred to as the “Commission”).

5 (b) MEMBERSHIP.—

6 (1) COMPOSITION.—

7 (A) NUMBER.—The Commission shall be  
8 composed of not fewer than 12 and not more  
9 than 15 members, all of whom shall be ap-  
10 pointed by the President.

11 (B) QUALIFICATIONS.—Each member ap-  
12 pointed under subparagraph (A) shall have ex-  
13 perience in 1 or more areas consisting of—

14 (i) State child welfare agency adminis-  
15 tration;

16 (ii) child welfare advocacy;

17 (iii) child development;

18 (iv) trauma and crisis intervention;

19 (v) pediatrics;

20 (vi) child psychology and mental  
21 health;

22 (vii) emergency medicine;

23 (viii) forensic pathology or medical in-  
24 vestigation of injury and fatality;

25 (ix) social work with field experience;

(x) academia at an institution of higher education, as that term is defined in section 101 of the Higher Education Act of 1965 (20 U.S.C. 1001), with a focus on 1 or more of the other areas listed under this subparagraph;

(xi) law enforcement, with experience handling child abuse and neglect matters;

(xii) civil law, with experience handling child abuse and neglect matters;

(xiii) criminal law, with experience handling child abuse and neglect matters;

(xiv) substance abuse treatment;

(xv) education at an elementary school or secondary school, as those terms are defined in section 9101 of the Elementary and Secondary Education Act of 1965 (20 U.S.C. 7801);

(xvi) epidemiology; and

(xvii) computer science or software engineering with a background in interoperability standards.

(C) EXPERIENCE.—The Commission shall have 1 or more members with experience in each of the areas listed in subparagraph (B).

1           (2) DATE.—The appointments of the members  
2           of the Commission shall be made not later than 90  
3           days after the date of enactment of this Act.

4           (c) PERIOD OF APPOINTMENT; VACANCIES.—Mem-  
5           bers shall be appointed for the life of the Commission. Any  
6           vacancy in the Commission shall not affect its powers, but  
7           shall be filled in the same manner as the original appoint-  
8           ment.

9           (d) INITIAL MEETING.—Not later than 30 days after  
10          the date on which all members of the Commission have  
11          been appointed, the Commission shall hold its first meet-  
12          ing.

13          (e) MEETINGS.—The Commission shall meet at the  
14          call of the Chairperson.

15          (f) QUORUM.—A majority of the members of the  
16          Commission shall constitute a quorum, but a lesser num-  
17          ber of members may hold hearings.

18          (g) CHAIRPERSON.—The President shall select a  
19          Chairperson for the Commission from among its members.

20   **SEC. 4. DUTIES OF THE COMMISSION.**

21          (a) STUDY.—

22                (1) IN GENERAL.—The Commission shall con-  
23                duct a thorough study on reducing fatalities from  
24                child abuse and neglect.

1           (2) MATTERS STUDIED.—The matters studied  
2       by the Commission shall include—

3           (A) the incidence of fatalities from child  
4       abuse and neglect in the United States and  
5       whether that incidence has been increasing over  
6       time;

7           (B) the feasibility of establishing a system  
8       that accurately records incidents of child abuse  
9       and neglect;

10          (C) practices that can prevent fatalities  
11       from child abuse and neglect;

12          (D) the role of parental substance abuse,  
13       parental mental health issues, and domestic vio-  
14       lence in increasing the incidence of child abuse  
15       and neglect;

16          (E) the adequacy and effectiveness of pro-  
17       grams, including child health services, mental  
18       health services, child protective services, child  
19       welfare services, education, child care, juvenile  
20       justice services, and law enforcement activities,  
21       designed to identify and prevent child (includes  
22       youth) fatalities that are intentionally caused or  
23       that occur due to negligence, neglect, or a fail-  
24       ure to exercise proper care;

1 (F) the effectiveness of Federal, State, and  
2 local policies and systems aimed at appro-  
3 priately identifying and collecting accurate, uni-  
4 form data on child fatalities in a coordinated  
5 fashion, including the identification of the most  
6 and least effective policies and systems in prac-  
7 tice;

8 (G) the adequacy of Federal, State, and  
9 local efforts to obtain an appropriate distribu-  
10 tion of properly trained child health services,  
11 mental health services, child protective services,  
12 child welfare services, education, child care, ju-  
13 venile justice services, and law enforcement per-  
14 sonnel to identify and prevent child fatalities;

15 (H) the current (as of the date of the  
16 study) resource limitations and barriers to pre-  
17 venting fatalities from child abuse and neglect,  
18 and how to improve efficiency of use of those  
19 current resources to improve child welfare out-  
20 comes;

21 (I) identification of best practices in evalu-  
22 ating programs for effectiveness in preventing  
23 child abuse and neglect and fatalities from child  
24 abuse and neglect;

1 (J) methods of prioritizing child abuse and  
2 neglect prevention services for families with the  
3 highest need, including exploring prioritization  
4 based on risk factors beyond poverty;

5 (K) the correlation between animal abuse  
6 and child abuse, including whether additional  
7 research and policy changes could better ad-  
8 dress that correlation and whether there are  
9 warning signs that animal abuse may escalate  
10 to child abuse;

11 (L) methods of improving data collection  
12 and utilization, such as increasing interoper-  
13 ability among State and local systems and using  
14 other effective and financially feasible ap-  
15 proaches;

16 (M) identification of best practices and  
17 models for promoting child welfare, specifically  
18 addressing child abuse and neglect;

19 (N) identification of requirements and na-  
20 tional standards for training and education for  
21 child welfare workers;

22 (O) the potential impact of a Federal law  
23 mandating the review of fatalities of children;

24 (P) the development of a model protocol  
25 for assuring that civil and criminal legal pro-

ceedings are closely coordinated between child protection and law enforcement agencies, including coordination between law enforcement personnel, child protection services personnel, prosecutors, medical providers, victim advocates, and mental health professionals;

(Q) the potential effectiveness of a targeted public education campaign focused on community involvement to reduce child abuse and neglect;

(R) possible modifications to confidentiality laws that would increase access to information and better protect child victims;

(S) examination of public and private models for improving child welfare outcomes, including suggestions for expanding the most effective approaches;

(T) examination of sources for available data beyond fatalities, such as data on serious injuries and “near misses”;

(U) development of guidelines for the type of instances that should be tracked to improve child welfare response and interventions to prevent fatalities from child abuse and neglect; and

1 (V) consideration of past recommendations  
2 from the Advisory Board on Child Abuse and  
3 Neglect, including updates on those rec-  
4 ommendations.

5 (3) MATERIALS STUDIED.—The Commission  
6 shall review all current (as of the date of the study)  
7 research and documentation, including the National  
8 Survey of Child and Adolescent Well-Being and re-  
9 search and recommendations from Government Ac-  
10 countability Office, to identify lessons, solutions, and  
11 needed improvements related to reducing fatalities  
12 from child abuse and neglect.

13 (b) COORDINATION.—The Commission shall—

14 (1) provide opportunities for graduate and doc-  
15 toral students to coordinate research with the Com-  
16 mission; and

17 (2) coordinate with institutions of higher edu-  
18 cation, as defined in section 101 of the Higher Edu-  
19 cation Act of 1965 (20 U.S.C. 1001), interested in  
20 supporting the work of the Commission.

21 (c) RECOMMENDATIONS.—The Commission shall de-  
22 velop recommendations for Federal, State, and local agen-  
23 cies, and private sector and nonprofit organizations to im-  
24 plement a comprehensive national strategy that reduces  
25 fatalities from child abuse and neglect.

1 (d) REPORT.—

2 (1) IN GENERAL.—Not later than 3 years after  
3 the date of the enactment of this Act, the Commis-  
4 sion shall submit a report to the President and Con-  
5 gress, which shall contain a detailed statement of  
6 the findings and conclusions of the Commission, to-  
7 gether with its recommendations for such legislation  
8 and administrative actions as it considers appro-  
9 priate.

10 (2) ONLINE ACCESS.—The Commission shall  
11 make the report under paragraph (1) available on  
12 the publicly available Internet website of the Depart-  
13 ment of Health and Human Services.

14 **SEC. 5. POWERS OF THE COMMISSION.**

15 (a) HEARINGS.—

16 (1) IN GENERAL.—The Commission may hold  
17 such hearings, sit and act at such times and places,  
18 take such testimony, and receive such evidence as  
19 the Commission considers advisable to carry out this  
20 Act.

21 (2) LOCATION.—The location of hearings under  
22 paragraph (1) shall include—

23 (A) areas with high fatality rates from  
24 child abuse and neglect; and

1 (B) areas that have shown a decrease in  
2 fatalities from child abuse and neglect.

3 (3) SUBJECT.—The Commission shall hold  
4 hearings under paragraph (1)—

5 (A) to examine the Federal, State, and  
6 local policies and available resources that affect  
7 fatalities from child abuse and neglect; and

8 (B) to explore the matters studied under  
9 section 4(a)(2).

10 (b) INFORMATION FROM FEDERAL AGENCIES.—The  
11 Commission may secure directly from any Federal depart-  
12 ment or agency such information as the Commission con-  
13 sidered necessary to carry out this Act. Upon request of  
14 the Chairperson of the Commission, the head of such de-  
15 partment or agency shall furnish such information to the  
16 Commission.

17 (c) POSTAL SERVICES.—The Commission may use  
18 the United States mails in the same manner and under  
19 the same conditions as other departments and agencies of  
20 the Federal Government.

21 (d) GIFTS.—The Commission may accept, use, and  
22 dispose of gifts or donations of services or property.

23 **SEC. 6. COMMISSION PERSONNEL MATTERS.**

24 (a) COMPENSATION OF MEMBERS.—Each member of  
25 the Commission who is not an officer or employee of the

1 Federal Government shall be compensated at a rate equal  
2 to the daily equivalent of the annual rate of basic pay pre-  
3 scribed for level IV of the Executive Schedule under sec-  
4 tion 5315 of title 5, United States Code, for each day (in-  
5 cluding travel time) during which such member is engaged  
6 in the performance of the duties of the Commission. All  
7 members of the Commission who are officers or employees  
8 of the United States shall serve without compensation in  
9 addition to that received for their services as officers or  
10 employees of the United States.

11 (b) TRAVEL EXPENSES.—The members of the Com-  
12 mission shall be allowed travel expenses, including per  
13 diem in lieu of subsistence, at rates authorized for employ-  
14 ees of agencies under subchapter I of chapter 57 of title  
15 5, United States Code, while away from their homes or  
16 regular places of business in the performance of services  
17 for the Commission.

18 (c) STAFF.—

19 (1) IN GENERAL.—The Chairperson of the  
20 Commission may, without regard to the civil service  
21 laws and regulations, appoint and terminate an exec-  
22 utive director and such other additional personnel as  
23 may be necessary to enable the Commission to per-  
24 form its duties. The employment of an executive di-

1 rector shall be subject to confirmation by the Com-  
2 mission.

3 (2) COMPENSATION.—The Chairperson of the  
4 Commission may fix the compensation of the execu-  
5 tive director and other personnel without regard to  
6 chapter 51 and subchapter III of chapter 53 of title  
7 5, United States Code, relating to classification of  
8 positions and General Schedule pay rates, except  
9 that the rate of pay for the executive director and  
10 other personnel may not exceed the rate payable for  
11 level V of the Executive Schedule under section 5316  
12 of such title.

13 (d) DETAIL OF GOVERNMENT EMPLOYEES.—Any  
14 Federal Government employee may be detailed to the  
15 Commission without reimbursement, and such detail shall  
16 be without interruption or loss of civil service status or  
17 privilege.

18 (e) PROCUREMENT OF TEMPORARY AND INTERMIT-  
19 TENT SERVICES.—The Chairperson of the Commission  
20 may procure temporary and intermittent services under  
21 section 3109(b) of title 5, United States Code, at rates  
22 for individuals that do not exceed the daily equivalent of  
23 the annual rate of basic pay prescribed for level V of the  
24 Executive Schedule under section 5316 of such title.

1 **SEC. 7. TERMINATION OF THE COMMISSION.**

2 (a) IN GENERAL.—The Commission shall terminate  
3 on the earlier of—

4 (1) the 90th day after the date on which the  
5 Commission submits its report under section 4(d); or

6 (2) the day that is 3 years after the initial  
7 meeting under section 3(d).

8 (b) EXCEPTION.—The President may extend the ter-  
9 mination date under subsection (a)(2) by an additional 1  
10 year.

11 **SEC. 8. FEDERAL AGENCY RESPONSE.**

12 Not later than 6 months after the submission of the  
13 report required under section 4(d), any Federal agency  
14 that is affected by a recommendation described in the re-  
15 port shall submit to Congress a report containing the re-  
16 sponse of the Federal agency to the recommendation and  
17 the plans of the Federal agency to address the rec-  
18 ommendation.

19 **SEC. 9. AUTHORIZATION OF APPROPRIATIONS.**

20 (a) IN GENERAL.—There is authorized to be appro-  
21 priated \$2,000,000 for each of fiscal years 2012 through  
22 2014 to the Commission to carry out this Act.

23 (b) AVAILABILITY.—Any sums appropriated under  
24 the authorization contained in this section shall remain  
25 available, without fiscal year limitation, until expended.

