112TH CONGRESS 2D SESSION

H. R. 4301

To contribute to the growth of the American economy and the strength of American national security by streamlining regulatory permitting procedures and increasing domestic production from all energy sources.

IN THE HOUSE OF REPRESENTATIVES

March 29, 2012

Mr. Duncan of South Carolina (for himself, Mr. Wilson of South Carolina, Mr. Poe of Texas, Mr. Harris, Mr. Westmoreland, Mr. Gohmert, Mr. Graves of Georgia, Mr. Broun of Georgia, Mr. Mulvaney, Mr. Scott of South Carolina, Mr. Gowdy, and Mr. Landry) introduced the following bill; which was referred to the Committee on Natural Resources, and in addition to the Committees on Energy and Commerce, Transportation and Infrastructure, the Judiciary, Rules, Ways and Means, Agriculture, Armed Services, and Oversight and Government Reform, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

A BILL

To contribute to the growth of the American economy and the strength of American national security by streamlining regulatory permitting procedures and increasing domestic production from all energy sources.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,

1 SECTION 1. SHORT TITLE.

- 2 This Act may be cited as the "Energy Exploration
- 3 and Production to Achieve National Demand Act" or the
- 4 "EXPAND Act".

5 SEC. 2. TABLE OF CONTENTS.

- 6 The table of contents for this Act is the following:
 - Sec. 1. Short title.
 - Sec. 2. Table of contents.
 - Sec. 3. Findings and purposes.
 - Sec. 4. Statement of policy.
 - Sec. 5. Definitions.

TITLE I—DEVELOPMENT OF FEDERAL ENERGY RESOURCES

Subtitle A—Oil and Gas Leasing in the Gulf of Mexico

- Sec. 101. Leasing in the Eastern Gulf of Mexico.
- Sec. 102. Extension of deepwater oil and natural gas leases in Gulf of Mexico.
 - Subtitle B—Scheduled Leasing, Exploration, and Development of Oil and Natural Gas in the Federal Outer Continental Shelf
- Sec. 121. Expanded outer Continental Shelf lease sales.
- Sec. 122. Geological and geophysical activities in expanded leasing areas.
- Sec. 123. Payments from areas newly available to leasing.
- Sec. 124. Definitions under the Outer Continental Shelf Lands Act.
- Sec. 125. Determination of adjacent zones and planning areas.
- Subtitle C—Leasing, Exploration, and Development of Oil and Natural Gas Resources in Portions of the Coastal Plain of Alaska
- Sec. 131. Establishment of leasing program for Coastal Plain.
- Sec. 132. Conduct of leasing program.
- Sec. 133. Federal and State distribution of revenues.
- Sec. 134. Rights-of-way across the Coastal Plain.
- Sec. 135. Conveyance.
- Sec. 136. Local government impact aid and community service assistance.
- Subtitle D—Improvement of Interagency Coordination and Cooperation in the Processing of Federal Permits for Production of Domestic Oil and Gas Resources
- Sec. 141. Regulatory certainty.
- Sec. 142. Regional offices and regional permit coordinators.
- Sec. 143. Reviews and actions of Federal agencies.
- Sec. 144. Lead agency.
- Sec. 145. Congressional review of agency rulemaking.
- Sec. 146. State coordination regarding Federal oil and gas permitting.
- Sec. 147. State consultation.
- Sec. 148. Savings provision.

- Sec. 149. Review of agency permitting decisions.
- Sec. 150. Deadline for decision on agency appeals.
- Subtitle E—Prohibition on New Wilderness or Wilderness Study Areas on Lands Administered by the BLM Without Congressional Approval; Indian Land Development
- Sec. 161. Repeal of Executive order.
- Sec. 162. Wilderness designation procedures.
- Sec. 163. Future executive branch actions.
- Sec. 164. Leases for development of natural resources on Indian lands.
- Subtitle F—Legal Causes and Claims Pertaining to the Leasing and Development of Federal Lands for Exploration and Production of Oil, Natural Gas, Associated Hydrocarbons, and Oil Shale
- Sec. 171. Oil shale, tar sands, and other strategic unconventional fuels.
- Sec. 172. Energy production on Federal lands.
- Sec. 173. Jurisdiction.
- Sec. 174. Judicial review.
- Sec. 175. Time for filing petition for judicial review; standing, filing of record.
- Sec. 176. Limitation on scope of review and relief.
- Sec. 177. Exclusion.

Subtitle G-Development of Solar and Wind Energy on Public Land

- Sec. 181. Definitions.
- Sec. 182. Programmatic environmental impact statements and land use planning.
- Sec. 183. Development of solar and wind energy on public land.
- Sec. 184. Disposition of revenues.

Subtitle H—Miscellaneous Provisions

- Sec. 191. Military operations.
- Sec. 192. Environmental sensitivity analysis under the program.
- Sec. 193. Validity of existing leases.
- Sec. 194. Integrity of lease sales and leasing schedule.
- Sec. 195. Authority to conduct offshore drilling under approved permits.
- Sec. 196. Time requirement to act on oil and natural gas drilling permits.
- Sec. 197. Timely issuance of onshore oil and gas leases.
- Sec. 198. State auditing.

TITLE II—CONTINENTAL PIPELINE APPROVAL

Sec. 201. Keystone XL pipeline permit approval.

TITLE III—RADIOLOGICAL MATERIAL REPOSITORY

Sec. 301. Radiological material repository.

TITLE IV—RELIEF FROM REGULATIONS AND PROHIBITIONS THAT CAUSE ARTIFICIAL PRICE INCREASES

- Sec. 401. Endangered Species Act of 1973 reform.
- Sec. 402. Repeal of EPA climate change regulation.
- Sec. 403. Repeal of Federal ban on synthetic fuels purchasing requirement.
- Sec. 404. Repeal of ethanol mandates.

TITLE V—REFINERY REFORM

- Sec. 501. Refinery permitting process.
- Sec. 502. Existing refinery permit application deadline.

TITLE VI—REPEAL OF ENERGY TAX SUBSIDIES

- Sec. 600. Amendment of 1986 code.
- Sec. 601. Repeal of credit for alcohol fuel, biodiesel, and alternative fuel mixtures.
- Sec. 602. Repeal of credit for certain plug-in electric vehicles.
- Sec. 603. Early termination of credit for qualified fuel cell motor vehicles.
- Sec. 604. Repeal of alternative fuel vehicle refueling property credit.
- Sec. 605. Repeal of credit for alcohol used as fuel.
- Sec. 606. Repeal of credit for biodiesel and renewable diesel used as fuel.
- Sec. 607. Repeal of enhanced oil recovery credit.
- Sec. 608. Termination of credit for electricity produced from certain renewable resources.
- Sec. 609. Repeal of credit for producing oil and gas from marginal wells.
- Sec. 610. Termination of credit for production from advanced nuclear power facilities.
- Sec. 611. Repeal of credit for carbon dioxide sequestration.
- Sec. 612. Termination of energy credit.
- Sec. 613. Repeal of qualifying advanced coal project.
- Sec. 614. Repeal of qualifying gasification project credit.
- Sec. 615. Repeal of American Recovery and Reinvestment Act of 2009 energy grant program.

TITLE VII—REGULATORY RELIEF

- Sec. 701. Legislative stay.
- Sec. 702. Compliance dates.
- Sec. 703. Energy recovery and conservation.
- Sec. 704. Other provisions.
- Sec. 705. Management and disposal of coal combustion residuals.

TITLE VIII—ATTAINMENT OF NATIONAL AMBIENT AIR QUALITY STANDARDS

- Sec. 801. Air quality monitoring and modeling methodologies.
- Sec. 802. Extending compliance for NAAQS attainment for downwind States.

TITLE IX—SUB-BASIN REPORTING OF GREENHOUSE GAS EMISSIONS

Sec. 901. Sub-basin reporting of greenhouse gas emissions.

TITLE X—IMPLEMENTATION OF NATIONAL OCEAN POLICY

Sec. 1001. Prohibition on use of funds.

TITLE XI—OTHER PROVISIONS

- Sec. 1101. Administrative record.
- Sec. 1102. Statement of energy effects.
- Sec. 1103. Priority-Energy Project permit duration.
- Sec. 1104. Exemption for takings of migratory bird incidental to energy development and production.

1 SEC. 3. FINDINGS AND PURPOSES.

2	(a) FINDINGS.—The Congress finds that—
3	(1) the United States spends over
4	\$1,000,000,000 per day to import crude oil from
5	foreign countries, representing the largest wealth
6	transfer in history;
7	(2) the domestic oil and natural gas industry is
8	responsible for approximately 9.2 million jobs;
9	(3) the United States has substantial undevel-
10	oped oil and natural gas resources underlying Fed-
11	eral lands;
12	(4) multiple legal challenges relating to the
13	leasing, exploration, and development of Federal
14	lands can significantly delay and even prevent these
15	desperately needed oil and natural gas resources
16	from reaching the American public;
17	(5) expedited and focused judicial review of
18	legal challenges to proposed oil and natural gas de-
19	velopment activities is necessary to ensure that addi-
20	tional American oil and natural gas resources are
21	made available without undue delay to American
22	consumers;
23	(6) the approximately 43 million leased outer
24	Continental Shelf acres currently account for about
25	15 percent of the United States domestic natural

- gas production and about 27 percent of the United States domestic oil production;
 - (7) the leasing of these domestic offshore areas for oil and natural gas development provides significant economic benefits to the Federal Government, as well as to States and localities, through the creation and sustenance of jobs and domestic product;
 - (8) the Federal Government distributed over \$10,000,000,000 to Federal, State and Indian accounts from energy production during fiscal year 2009, primarily from oil and natural gas production;
 - (9) the outer Continental Shelf is a vital national resource reserve held by the Federal Government for the public, which should be made available for expeditious and orderly development, subject to environmental safeguards, in a manner that is consistent with the maintenance of competition and other national needs;
 - (10) Executive Order 13563 on Improving Regulation and Regulatory Review, issued on January 18, 2011, requires that to the extent permitted by law, each agency must, among other things—
- 23 (A) propose or adopt a regulation only 24 upon a reasoned determination that its benefits

1	justify its costs (recognizing that some benefits
2	and costs are difficult to quantify);
3	(B) tailor its regulations to impose the
4	least burden on society, consistent with obtain-
5	ing regulatory objectives, taking into account
6	among other things, and to the extent prac-
7	ticable, the costs of cumulative regulations;
8	(C) select, in choosing among alternative
9	regulatory approaches, those approaches that
10	maximize net benefits (including potential eco-
11	nomic, environmental, public health and safety
12	and other advantages; distributive impacts; and
13	equity);
14	(D) to the extent feasible, specify perform-
15	ance objectives, rather than specifying the be-
16	havior or manner of compliance that regulated
17	entities must adopt; and
18	(E) identify and assess available alter-
19	natives to direct regulation, including providing
20	economic incentives to encourage the desired
21	behavior, such as user fees or marketable per-
22	mits, or providing information upon which
23	choices can be made by the public;
24	(11) Executive Order 13547 on Stewardship of

the Ocean, Our Coasts, and the Great Lakes, issued

- 1 on July 19, 2010, provides for the development of 2 coastal and marine spatial plans (CMSP) that build 3 upon and improve existing Federal, State, tribal, local, and regional decisionmaking and planning 5 processes;
 - (12) the Outer Continental Shelf Lands Act (43) U.S.C. 1331 et seg.) already provides a comprehensive and complete framework for undertaking oil and gas activities within the framework of a CMSPbased program;
 - (13) through the Outer Continental Lands Act, Congress has already established the process for development of coastal and marine spatial plans for oil and gas leasing and other authorizations, and it is not necessary to create a new regulatory regime as this would go against the Executive Order;
 - (14) the Coastal Plain of Alaska is an important potential new source of domestic oil and gas production;
 - (15) the delivery of oil from Alberta, Canada, to domestic markets in the United States is in the national interest of the United States, and the earliest possible completion of the Keystone XL pipeline will

25 best serve the national interest;

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1	(16) there are 104 nuclear reactors currently
2	operating in the United States, providing 20 percent
3	of the electricity of the United States, slightly less
4	than the electricity generated by natural gas;
5	(17) nuclear energy is the largest provider of
6	clean, low-carbon electricity, almost 8 times larger
7	than all renewable power production combined, ex-
8	cluding hydroelectric power;
9	(18) nuclear power is responsible for 72 percent
10	of emission-free electricity production in the United
11	States and is an essential tool for greenhouse gas re-
12	duction;
13	(19) nuclear power plants virtually eliminate
14	emissions of greenhouse gases and criteria pollutants
15	associated with acid rain, smog, or ozone;
16	(20) nuclear energy supplies consistent, base-
17	load electricity, independent of environmental condi-
18	tions;
19	(21) nuclear power is a safe, reliable, efficient,
20	and affordable source of energy;
21	(22) between 1960 and 1980, the Nuclear Reg-
22	ulatory Commission issued 169 permits to construct

nuclear power facilities;

- 1 (23) even if every nuclear power plant is grant-2 ed a 20-year extension, all currently operating nu-3 clear power plants will be retired by 2055;
 - (24) long lead times for nuclear power plant licensing, permitting, and construction indicate that action to stimulate the nuclear power industry should not be delayed;
 - (25) there are 17 combined operating license applications currently pending before the Nuclear Regulatory Commission for 26 new reactors in the United States, with 4 applications inactive due to regulatory uncertainty;
 - (26) those proposed reactors will use the latest in nuclear technology for efficiency and safety, more advanced than the technology of the 1960s and 1970s found in the reactors currently operating in the United States;
 - (27) increasing nuclear power threefold will create 480,000 construction jobs, 140,000 permanent jobs, and \$20,000,000,000 in local, State, and Federal tax revenue each year;
 - (28) increasing nuclear power threefold will reduce electricity-based carbon dioxide emissions by 1,400,000,000 metric tons annually and will reduce

- 1 carbon emissions by 65 percent from current emis-2 sions levels by 2050; 3 (29) increasing nuclear power threefold will
 - (29) increasing nuclear power threefold will produce 320 gigawatts of electricity to power 237,000,000 households and constitute 52 percent of the United States electricity portfolio by 2030;
 - (30) the Nuclear Waste Policy Act of 1982 (42 U.S.C. 10101 et seq.) requires the Federal Government to take ownership of high-level radioactive waste and spent nuclear fuel and build a permanent geologic repository in which to store such waste;
 - (31) the Nuclear Waste Policy Act of 1982, as amended in 1987, selected the Yucca Mountain site to be the sole geologic repository in which to store high-level radioactive waste and spent nuclear fuel;
 - (32) the Congress reaffirmed Yucca Mountain as the sole candidate site for a geologic repository in 2001;
 - (33) despite such laws, the Government has failed to accept high-level radioactive waste and spent nuclear fuel from utilities and has delayed construction of the Yucca Mountain repository;
 - (34) failure to accept high-level radioactive waste and spent nuclear fuel has led to more than 74 lawsuits filed by utilities against the Government,

1	\$1,000,000,000 in settlements being paid, and an
2	estimated \$16,200,000,000 in potential liabilities to
3	settle remaining lawsuits;
4	(35) each year the Government refuses to ac-
5	cept high-level radioactive waste and spent nuclear
6	fuel adds an estimated \$500,000,000 in additional
7	liabilities associated with future lawsuits;
8	(36) the failure of the Federal Government to
9	accept high-level radioactive waste and spent nuclear
10	fuel from utilities is a significant barrier to the fu-
11	ture development of additional nuclear power;
12	(37) the United States has 58,000 tons of radi-
13	ological material stored at more than 100 sites in 39
14	States;
15	(38) the 104 commercial nuclear reactors oper-
16	ating in the United States produce approximately
17	2,000 tons of spent nuclear fuel every year;
18	(39) the Yucca Mountain repository's capacity
19	is statutorily limited to 70,000 tons of waste but can
20	safely hold 120,000 tons;
21	(40) operators who have paid into the Nuclear
22	Waste Fund have been denied access to permanent
23	storage of radiological material as promised by the
24	Federal Government;

1	(41) permanent geologic storage capacity is a
2	finite resource on which the industry depends; and
3	(42) operators have the technical expertise to
4	develop new and more efficient processes of dis-
5	posing of new radiological material.
6	(b) Purposes.—The purposes of this Act are to—
7	(1) promote expansion of domestic employment
8	opportunities;
9	(2) respond to the Nation's increased need for
10	domestic energy resources, including oil and natural
11	gas resources;
12	(3) support the utilization of the outer Conti-
13	nental Shelf for oil and gas production and trans-
14	mission;
15	(4) confirm and ensure the validity of oil and
16	gas leases issued under the Final Outer Continental
17	Shelf Oil and Gas Leasing Program, 2007–2012;
18	(5) ensure the continued leasing of outer Conti-
19	nental Shelf areas pursuant to the Final Outer Con-
20	tinental Shelf Oil and Gas Leasing Program, 2007-
21	2012;
22	(6) facilitate interagency coordination and co-
23	operation in the processing of permits required to
24	support oil and gas use authorization on Federal

lands, both onshore and on the outer Continental

- Shelf, in order to achieve greater consistency, certainty, and timeliness in permit processing requirements;
 - (7) promote process streamlining and increased interagency efficiency, including elimination of interagency duplication of effort;
 - (8) improve information sharing among agencies and understanding of respective agency roles and responsibilities;
 - (9) promote coordination with State agencies with expertise and responsibilities related to Federal oil and gas permitting decisions, and balance Federal interests with the interests and well-being of State and local communities;
- (10) promote responsible stewardship of Fed eral oil and gas resources;
- 17 (11) maintain high standards of safety and en-18 vironmental protection; and
- 19 (12) enhance the benefits to Federal permitting 20 already occurring as a result of a coordinated and 21 timely interagency process for oil and gas permit re-22 view for certain Federal oil and gas leases.

23 SEC. 4. STATEMENT OF POLICY.

It is the policy of the United States, given the importance of making a transition to a clean energy, low-carbon

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- 1 economy, to facilitate the continued development and2 growth of a safe and clean nuclear energy industry
- 3 through reductions in financial, regulatory, and technical
- 4 barriers to construction and operation.

5 SEC. 5. DEFINITIONS.

- 6 For purposes of this Act—
- 7 (1) Act.—The term "Act" means the Outer
- 8 Continental Shelf Lands Act (43 U.S.C. 1331 et
- 9 seq.).
- 10 (2) AUTHORIZING LEASING STATUTE.—The
- term "authorizing leasing statute" means the Outer
- 12 Continental Shelf Lands Act (43 U.S.C. 1331 et
- seq.), the Mineral Leasing Act (30 U.S.C. 181 et
- seq.), the Mineral Leasing Act for Acquired Lands
- 15 (30 U.S.C. 351 et seq.), and any other law author-
- izing the use or disposition of Federal lands for oil
- and gas production or transmission.
- 18 (3) Coastal Plain.—The term "Coastal
- 19 Plain" means that area described in appendix I to
- part 37 of title 50, Code of Federal Regulations.
- 21 (4) COVERED OIL AND NATURAL GAS ACTIV-
- 22 ITY.—The term "covered oil and natural gas activ-
- 23 ity" means—
- 24 (A) the leasing or other disposition of any
- lands pursuant to an authorizing leasing statute

- for the exploration, development, production,
 processing, or transmission of oil, natural gas,
 or associated hydrocarbons, and oil shale, including actions or decisions relating to the selection of which lands may or shall be made
 available for such leasing; and
 - (B) any activity taken or proposed to be taken pursuant or in relation to such leases, including their suspension, and any environmental analyses relating to such activity.
 - (5) Other terms.—Any terms used in this Act shall have the meaning such term has in the Act.
 - (6) PRIORITY ENERGY PROJECT.—The term "Priority Energy Project" means a project or facility in the United States whose operation results in the production of a domestic supply of energy or the generation of electricity.
 - (7) Priority energy project developer.—
 The term "Priority Energy Project Developer"
 means a person, organization, or other entity that
 owns or operates a Priority Energy Project.
 - (8) Program.—The term "program" means a Final Outer Continental Shelf Oil and Gas Leasing

1	Program issued pursuant to section 18 of the Act
2	(43 U.S.C. 1344).
3	(9) Secretary.—The term "Secretary" means
4	the Secretary of the Interior, unless otherwise indi-
5	cated .
6	TITLE I—DEVELOPMENT OF
7	FEDERAL ENERGY RESOURCES
8	Subtitle A—Oil and Gas Leasing in
9	the Gulf of Mexico
10	SEC. 101. LEASING IN THE EASTERN GULF OF MEXICO.
11	(a) Termination of Moratorium.—Section 104 of
12	the Gulf of Mexico Energy Security Act of 2006 (43
13	U.S.C. 1331 note; Public Law 109–432) is amended by
14	striking subsection (a) and redesignating subsections (b)
15	and (c) as subsections (a) and (b), respectively.
16	(b) National Defense Area.—Section 12(d) of
17	the Outer Continental Shelf Lands Act (43 U.S.C.
18	1341(d)) is amended—
19	(1) by striking "The United States" and insert-
20	ing the following:
21	"(1) IN GENERAL.—The United States"; and
22	(2) by adding at the end the following:
23	"(2) Review.—Annually, the Secretary of De-
24	fense shall review the areas of the outer Continental
25	Shelf that have been designated as restricted from

exploration and operation to determine whether the areas should remain under restriction.".

(c) Leasing of Moratorium Areas.—

- (1) Destin dome and pensacola areas.—
 Within 1 year after the date of the enactment of this
 Act, the Secretary shall offer for leasing under the
 Outer Continental Shelf Lands Act (43 U.S.C. 1331
 et seq.), the Destin Dome (OPD NH 16–08) and
 Pensacola (OPD NH 16–05) areas.
 - (2) Other areas.—As soon as practicable after the date of enactment of this Act, the Secretary shall offer for leasing under the Outer Continental Shelf Lands Act (43 U.S.C. 1331 et seq.), any other areas in the Eastern Gulf of Mexico Planning Area that are made available for leasing pursuant to subsection (a).
 - (3) ADMINISTRATION.—The areas described in paragraphs (1) and (2) shall be offered for lease under this section notwithstanding the omission of any of those areas from the 5-year leasing program approved by the Secretary under section 18 of the Outer Continental Shelf Lands Act (43 U.S.C. 1344) in effect at the time of the lease sale. The Secretary shall include the areas described in para-

- 1 graphs (1) and (2) in any 5-year leasing program
- approved after the date of enactment of this Act.
- 3 (d) Coastal Zone Management Act of 1972 Re-
- 4 VIEW.—The Secretary's decision to hold a lease sale for
- 5 the areas described in section 101(c) shall not be subject
- 6 to consistency review under the Coastal Zone Management
- 7 Act of 1972 (16 U.S.C. 1451 et seq.).
- 8 SEC. 102. EXTENSION OF DEEPWATER OIL AND NATURAL
- 9 GAS LEASES IN GULF OF MEXICO.
- 10 (a) Definition of Covered Lease.—In this sec-
- 11 tion the term "covered lease" means each oil and gas lease
- 12 for the Gulf of Mexico Outer Continental Shelf region
- 13 issued under section 8(b) of the Outer Continental Shelf
- 14 Lands Act (43 U.S.C. 1337(b)) that was not producing
- 15 as of April 30, 2010.
- 16 (b) Extension of Covered Leases.—The Sec-
- 17 retary of the Interior shall extend the term of a covered
- 18 lease by 24 months.
- 19 (c) Minimum Deepwater Well Requirement.—
- 20 If fewer than 20 exploration or development wells have
- 21 been spudded on deepwater leases in the Gulf of Mexico
- 22 within 18 months after the date of enactment of this Act,
- 23 the 24-month period under subsection (b) for deepwater
- 24 leases (water depths of 500 feet or greater) shall be ex-
- 25 tended by an additional 18 months.

- 1 (d) Effect of Extension on Suspensions.—The
- 2 lease term extension under this Act shall be in addition
- 3 to any lease term suspension either granted or directed
- 4 under section 5(a)(1) of the Act (43 U.S.C. 1334(a)(1))
- 5 prior to or following the date of enactment of this Act.
- 6 (e) Lease Reinstatement.—The Secretary shall
- 7 reinstate any lease subject to subsection (a) that expired
- 8 between April 30, 2010 and the date of enactment of this
- 9 Act, with a new expiration date as provided in subsection
- 10 (b).
- 11 Subtitle B—Scheduled Leasing, Ex-
- ploration, and Development of
- Oil and Natural Gas in the Fed-
- 14 eral Outer Continental Shelf
- 15 SEC. 121. EXPANDED OUTER CONTINENTAL SHELF LEASE
- 16 SALES.
- 17 (a) IN GENERAL.—Beginning in fiscal year 2012, the
- 18 Secretary shall conduct all lease sales included in Table
- 19 A of the Draft Proposed Outer Continental Shelf Oil and
- 20 Gas Leasing Program 2010–2015, issued January 2009.
- 21 All such lease sales shall be conducted in accordance with
- 22 this section.
- 23 (b) EIS.—The Secretary is deemed to have issued a
- 24 final environmental impact statement for the program de-
- 25 scribed in subsection (a) in accordance with all require-

- 1 ments under section 102(2)(C) of the National Environ-
- 2 mental Policy Act of 1969 (42 U.S.C. 4332(2)(C)).
- 3 (c) Exemption From Consistency Review.—The
- 4 Secretary's decision to hold a lease sale required under
- 5 this section shall not be subject to consistency review
- 6 under the Coastal Zone Management Act of 1972 (16
- 7 U.S.C. 1451 et seq).
- 8 (d) Leasing Program.—The Secretary shall pre-
- 9 pare and make available a 2015–2020 Draft Proposed
- 10 Outer Continental Shelf Oil and Gas Leasing Program no
- 11 later than 1 year after the date of enactment of this Act.
- 12 (e) REQUIREMENT TO MAINTAIN PROGRAM.—The
- 13 Secretary's implementation of the requirements of this
- 14 section shall fulfill the requirement under section 19 of
- 15 the Act (43 U.S.C. 1345) to maintain an oil and gas leas-
- 16 ing program through June 30, 2015.
- 17 SEC. 122. GEOLOGICAL AND GEOPHYSICAL ACTIVITIES IN
- 18 EXPANDED LEASING AREAS.
- 19 (a) EIS FOR ATLANTIC OCS PLANNING AREA.—
- 20 Within 1 year after the date of enactment of this Act, the
- 21 Secretary shall issue a Final Programmatic Environ-
- 22 mental Impact Statement and Record of Decision pursu-
- 23 ant to the National Environmental Policy Act of 1969 (42
- 24 U.S.C. 4321 et seq.), assessing the environmental effects

- 1 of geological and geophysical activities in the Atlantic
- 2 Outer Continental Shelf Planning Area.
- 3 (b) Permits for Atlantic OCS Planning
- 4 Area.—The Secretary shall approve any permit that
- 5 meets the requirements of the Act for geologic and geo-
- 6 physical activities in the Atlantic Outer Continental Shelf
- 7 Planning Area, including areas in the Southern Atlantic
- 8 outer Continental Shelf.
- 9 (c) Preliminary EIS for Southern California
- 10 OCS Planning Area.—Not later than 18 months after
- 11 the date of enactment of this Act, the Secretary shall issue
- 12 a Preliminary Environmental Impact Statement pursuant
- 13 to the National Environmental Policy Act of 1969 (42)
- 14 U.S.C. 4321 et seq.) to assess the environmental impacts
- 15 of geophysical activities in the Southern California Outer
- 16 Continental Shelf Planning Area.
- 17 SEC. 123. PAYMENTS FROM AREAS NEWLY AVAILABLE TO
- 18 LEASING.
- 19 (a) In General.—Notwithstanding section 9 of the
- 20 Act (43 U.S.C. 1338), upon enactment of this Act and
- 21 each fiscal year thereafter, 37.5 percent of all bonuses,
- 22 rents, royalties, and other sums due and payable to the
- 23 United States received on or after enactment of this Act
- 24 from outer Continental Shelf leases entered into on or
- 25 after the date of enactment of this Act shall be paid to

- 1 the coastal States that are Adjacent States with respect
- 2 to such leases. Such payment shall be allocated to each
- 3 such Adjacent State in amounts (based on a formula es-
- 4 tablished by the Secretary by regulation) that are inversely
- 5 proportional to the respective distances between the point
- 6 on the coastline of the Adjacent State that is closest to
- 7 the geographic center of the applicable leased tract and
- 8 the geographic center of the leased tract.
- 9 (b) Exclusions.—Subsection (a) shall not apply
- 10 to—
- 11 (1) revenues from the forfeiture of a bond or
- other surety securing obligations other than royal-
- ties, civil penalties, or royalties taken by the Sec-
- 14 retary in-kind and not sold; and
- 15 (2) revenues generated from leases subject to
- 16 section 8(g) of the Act (43 U.S.C. 1137(g)).
- 17 (c) Use of Payments to States.—Amounts paid
- 18 to a State under subsection (a) shall be used by the State
- 19 for such purposes as that State considers necessary.
- 20 (d) Gulf of Mexico Outer Continental Shelf
- 21 Revenues.—
- 22 (1) Limitation on application.—Subsection
- (a) shall not affect the application of section 105 of
- the Gulf of Mexico Energy Security Act of 2006
- 25 (title I of division C of Public Law 109–432; (43)

- 1 U.S.C. 1331 note)), as in effect before the enact-
- 2 ment of this Act, with respect to revenues received
- 3 by the United States under oil and gas leases issued
- 4 for tracts located in the Western and Central Gulf
- 5 of Mexico Outer Continental Shelf Planning Areas,
- 6 including such leases issued on or after the date of
- 7 the enactment of this Act.
- 8 (2) Amount of distributed qualified
- 9 OUTER CONTINENTAL SHELF REVENUES.—Section
- 10 105(f)(1) of the Gulf of Mexico Energy Security Act
- of 2006 (title I of division C of Public Law 109–
- 12 432; (43 U.S.C. 1331 note)) is amended by striking
- 13 "2055" and inserting "2022, and shall not exceed
- 14 \$750,000,000 for each of fiscal years 2023 through
- 15 2055".
- 16 SEC. 124. DEFINITIONS UNDER THE OUTER CONTINENTAL
- 17 SHELF LANDS ACT.
- 18 Section 2 of the Outer Continental Shelf Lands Act
- 19 (43 U.S.C. 1331) is amended—
- 20 (1) by amending paragraph (f) to read as fol-
- 21 lows:
- 22 "(f) The term 'affected State' means the Adjacent
- 23 State.";

- 1 (2) by striking the semicolon at the end of each
- of paragraphs (a) through (o) and inserting a pe-
- 3 riod;
- 4 (3) by striking "; and" at the end of paragraph
- 5 (p) and inserting a period;
- 6 (4) by adding at the end the following:
- 7 "(r) The term 'Adjacent State' means, with respect
- 8 to any program, plan, lease sale, leased tract, or other ac-
- 9 tivity, proposed, conducted, or approved pursuant to this
- 10 Act, any State the laws of which are declared, pursuant
- 11 to section 4(a)(2), to be the law of the United States for
- 12 the portion of the outer Continental Shelf on which such
- 13 program, plan, lease sale, leased tract, or activity apper-
- 14 tains or is, or is proposed to be, conducted.
- 15 "(s) The term 'State' includes all States having a
- 16 coastline contiguous to the Arctic, Atlantic, or Pacific
- 17 Ocean, or the Gulf of Mexico, the Commonwealth of Puer-
- 18 to Rico, the Commonwealth of the Northern Mariana Is-
- 19 lands, the United States Virgin Islands, American Samoa,
- 20 Guam, the other territories of the United States, and the
- 21 District of Columbia.
- 22 "(t) The term 'Adjacent Zone' means, with respect
- 23 to any program, plan, lease sale, leased tract, or other ac-
- 24 tivity, proposed, conducted, or approved pursuant to this
- 25 Act, the portion of the outer Continental Shelf for which

- 1 the laws of a particular Adjacent State are declared, pur-
- 2 suant to section 4(a)(2), to be the law of the United
- 3 States.
- 4 "(u) The term 'miles' means statute miles.
- 5 "(v) The term 'coastline' has the same meaning as
- 6 the term 'coast line' as defined in section 2(c) of the Sub-
- 7 merged Lands Act (43 U.S.C. 1301(c)).
- 8 "(w) The term 'Neighboring State' means a coastal
- 9 State having a common boundary at the coastline with the
- 10 Adjacent State."; and
- 11 (5) in paragraph (a), by inserting after "con-
- trol" the following: "or lying within the United
- 13 States Exclusive Economic Zone and outer Conti-
- 14 nental Shelf adjacent to the Commonwealth of Puer-
- to Rico, the Commonwealth of the Northern Mar-
- iana Islands, the United States Virgin Islands,
- 17 American Samoa, Guam, or any other territory of
- the United States".
- 19 SEC. 125. DETERMINATION OF ADJACENT ZONES AND
- 20 PLANNING AREAS.
- 21 Section 4(a)(2)(A) of the Outer Continental Shelf
- 22 Lands Act (43 U.S.C. 1333(a)(2)(A)) is amended in the
- 23 first sentence by striking ", and the President" and all
- 24 that follows through the end of the sentence and inserting
- 25 the following: ". The lines extending seaward and defining

- 1 each State's Adjacent Zone, and the Atlantic OCS Plan-
- 2 ning Area, are as indicated on the maps for the Atlantic
- 3 Outer Continental Shelf region entitled 'Atlantic OCS Re-
- 4 gion State Adjacent Zones and OCS Planning Areas',
- 5 which is dated September 2005 and is on file in the Office
- 6 of the Director, Minerals Management Service. The Sec-
- 7 retary shall designate the Adjacent Zones of States, and
- 8 additional OCS Planning Areas, for parts of the United
- 9 States Exclusive Economic Zone and outer Continental
- 10 Shelf not covered by those maps.".
- 11 Subtitle C—Leasing, Exploration,
- and Development of Oil and
- Natural Gas Resources in Por-
- tions of the Coastal Plain of
- 15 Alaska
- 16 SEC. 131. ESTABLISHMENT OF LEASING PROGRAM FOR
- 17 COASTAL PLAIN.
- 18 The Secretary shall take such actions as are nec-
- 19 essary—
- 20 (1) to establish and implement, in accordance
- 21 with this subtitle and acting through the Director of
- the Bureau of Land Management in consultation
- with the Director of the United States Fish and
- 24 Wildlife Service, a competitive oil and gas leasing
- program that will result in an environmentally sound

- program for the exploration, development, and production of the oil and gas resources of the Coastal Plain; and
- 4 (2) to administer the provisions of this title 5 through regulations, lease terms, conditions, restric-6 tions, prohibitions, stipulations, and other provisions 7 that ensure the oil and gas exploration, development, 8 and production activities on the Coastal Plain will 9 minimize any significant adverse effects on fish and 10 wildlife, their habitat, subsistence resources, and the 11 environment, including, in furtherance of this goal, 12 by requiring the application of the best commercially 13 available technology for oil and gas exploration, de-14 velopment, and production to all exploration, devel-15 opment, and production operations under this title 16 in a manner that ensures the receipt of fair market 17 value by the public for the mineral resources to be 18 leased.

19 SEC. 132. CONDUCT OF LEASING PROGRAM.

- 20 (a) Repeal.—
- 21 (1) Repeal.—Section 1003 of the Alaska Na-22 tional Interest Lands Conservation Act of 1980 (16
- 23 U.S.C. 3143) is repealed.

- 1 (2) Conforming amendment.—The table of 2 contents in section 1 of such Act is amended by 3 striking the item relating to section 1003.
- 4 (b) Compliance With Requirements Under 5 Certain Other Laws.—
- 6 (1) Compatibility.—For purposes of the Na-7 tional Wildlife Refuge System Administration Act of 8 1966 (16 U.S.C. 668dd et seq.), the oil and gas 9 leasing program and activities authorized by this 10 subtitle in the Coastal Plain are deemed to be com-11 patible with the purposes for which the Arctic Na-12 tional Wildlife Refuge was established, and no fur-13 ther findings or decisions are required to implement 14 this determination.
 - (2) ADEQUACY OF THE DEPARTMENT OF THE INTERIOR'S LEGISLATIVE ENVIRONMENTAL IMPACT STATEMENT.—The "Final Legislative Environmental Impact Statement" (April 1987) on the Coastal Plain prepared pursuant to section 1002 of the Alaska National Interest Lands Conservation Act of 1980 (16 U.S.C. 3142) and section 102(2)(C) of the National Environmental Policy Act of 1969 (42 U.S.C. 4332(2)(C)) is deemed to satisfy the requirements under the National Environmental Policy Act of 1969 that apply with respect to prelease ac-

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tivities, including actions authorized to be taken by the Secretary to develop and promulgate the regulations for the establishment of a leasing program authorized by this subtitle before the conduct of the first lease sale.

(3) Compliance with Nepa for other ac-TIONS.—Before conducting the first lease sale under this subtitle, the Secretary shall prepare an environmental impact statement under the National Environmental Policy Act of 1969 with respect to the actions authorized by this subtitle that are not referred to in paragraph (2). Notwithstanding any other law, the Secretary is not required to identify nonleasing alternative courses of action or to analyze the environmental effects of such courses of action. The Secretary shall only identify a preferred action for such leasing and a single leasing alternative, and analyze the environmental effects and potential mitigation measures for those two alternatives. The identification of the preferred action and related analysis for the first lease sale under this subtitle shall be completed within 18 months after the date of enactment of this Act. The Secretary shall only consider public comments that specifically address the Secretary's preferred action and that are filed

1 within 20 days after publication of an environmental 2 analysis. Notwithstanding any other law, compliance 3 with this paragraph is deemed to satisfy all require-4 ments for the analysis and consideration of the envi-5 ronmental effects of proposed leasing under this sub-6 title. In preparing or reviewing an environmental assessment pursuant to the National Environmental 7 8 Policy Act of 1969 (42 U.S.C. 4321 et seq.) and any 9 regulations promulgated thereto, an agency shall 10 consider, in addition to any mitigation required by 11 the agency, all applicable Federal, State, local, and 12 other laws and regulations, guidelines, permit condi-13 tions, and any other requirements and best practices 14 regarding a Priority Energy Project and any other 15 actions considered in a cumulative effects analysis. 16 Pursuant to that, the agency shall make a finding 17 of no significant impact or a mitigated finding of no 18 significant impact, as applicable, unless, presuming 19 administrative regularity, the agency can conclu-20 sively demonstrate that the mitigation required by 21 the agency and the applicable Federal, State, local, 22 and other laws and regulations, guidelines, permit 23 conditions, and any other requirements and best 24 practices regarding a Priority Energy Project and 25 any other actions considered in a cumulative effects

- analysis will not prevent or otherwise mitigate a sig-
- 2 nificant impact on the human environment.
- 3 (c) Relationship to State and Local Author-
- 4 ITY.—Nothing in this subtitle shall be considered to limit
- 5 State and local regulatory authority.
- 6 (d) Special Areas.—

- (1) IN GENERAL.—The Secretary, after consultation with the State of Alaska, the city of Kaktovik, and the North Slope Borough, may designate up to a total of 45,000 acres of the Coastal Plain as a Special Area if the Secretary determines that the Special Area is of such unique character and interest so as to require special management and regulatory protection. The Secretary shall designate as such a Special Area the Sadlerochit Spring area, comprising approximately 4,000 acres.
 - (2) Management.—Each such Special Area shall be managed so as to protect and preserve the area's unique and diverse character including its fish, wildlife, and subsistence resource values.
 - (3) EXCLUSION FROM LEASING OR SURFACE OCCUPANCY.—The Secretary may exclude any Special Area from leasing. If the Secretary leases a Special Area, or any part thereof, for purposes of oil and gas exploration, development, production, and

- related activities, there shall be no surface occupancy of the lands comprising the Special Area.
- 3 (4) DIRECTIONAL DRILLING.—Notwithstanding 4 the other provisions of this subsection, the Secretary 5 may lease all or a portion of a Special Area under 6 terms that permit the use of horizontal drilling tech-7 nology from sites on leases located outside the Spe-8 cial Area.
- 9 (e) LIMITATION ON CLOSED AREAS.—The Sec-10 retary's sole authority to close lands within the Coastal 11 Plain to oil and gas leasing and to exploration, develop-12 ment, and production is that set forth in this subtitle.
- 13 (f) REGULATIONS.—The Secretary shall prescribe 14 such regulations as may be necessary to carry out this 15 subtitle, including rules and regulations relating to protec-16 tion of the fish and wildlife, their habitat, subsistence re-17 sources, and environment of the Coastal Plain, by no later 18 than 12 months after the date of enactment of this Act.

19 (g) Lease Sales.—

- 20 (1) IN GENERAL.—Lands may be leased pursu-21 ant to this subtitle to any person qualified to obtain 22 a lease for deposits of oil and gas under the Mineral 23 Leasing Act (30 U.S.C. 181 et seq.).
- 24 (2) PROCEDURES.—The Secretary shall, by reg-25 ulation, establish procedures for—

1	(A) receipt and consideration of sealed
2	nominations for any area in the Coastal Plain
3	for inclusion in, or exclusion (as provided in
4	subparagraph (C)) from, a lease sale;
5	(B) the holding of lease sales after such
6	nomination process; and
7	(C) public notice of and comment on des-
8	ignation of areas to be included in, or excluded
9	from, a lease sale.
10	(3) Lease sale bids.—Bidding for leases
11	under this subtitle shall be by sealed competitive
12	cash bonus bids.
13	(4) ACREAGE MINIMUM IN FIRST SALE.—In the
14	first lease sale under this subtitle, the Secretary
15	shall offer for lease those tracts the Secretary con-
16	siders to have the greatest potential for the dis-
17	covery of hydrocarbons, taking into consideration
18	nominations received pursuant to paragraph (2)(A)
19	but in no case less than 200,000 acres.
20	(5) TIMING OF LEASE SALES.—The Secretary
21	shall—
22	(A) conduct the first lease sale under this
23	subtitle within 18 months after the date of the
24	enactment of this Act;

1	(B) evaluate the bids in such sale and
2	issue leases resulting from such sale, within 90
3	days after the date of the completion of such
4	sale; and
5	(C) conduct additional sales so long as suf-
6	ficient interest in development exists to war-
7	rant, in the Secretary's judgment, the conduct
8	of such sales.
9	(h) Grant of Leases by the Secretary.—
10	(1) In general.—The Secretary may grant to
11	the highest responsible qualified bidder in a lease
12	sale conducted pursuant to subsection (g) any lands
13	to be leased on the Coastal Plain upon payment by
14	the lessee of such bonus as may be accepted by the
15	Secretary.
16	(2) Subsequent transfers.—No lease issued
17	under this subtitle may be sold, exchanged, assigned,
18	sublet, or otherwise transferred except with the ap-
19	proval of the Secretary. Prior to any such approval
20	the Secretary shall consult with, and give due con-
21	sideration to the views of, the Attorney General.
22	(i) Lease Terms and Conditions.—An oil or gas
23	lease issued pursuant to this subtitle shall—
24	(1) provide for the payment of a royalty of
25	37½ percent in amount or value of the production

- removed or sold from the lease, as determined by the Secretary under the regulations applicable to other Federal oil and gas leases;
 - (2) require that the lessee of lands within the Coastal Plain shall be fully responsible and liable for the reclamation of lands within the Coastal Plain and any other Federal lands that are adversely affected in connection with exploration, development, production, or transportation activities conducted under the lease and within the Coastal Plain by the lessee or by any of the subcontractors or agents of the lessee;
 - (3) provide that the lessee may not delegate or convey, by contract or otherwise, the reclamation responsibility and liability to another person without the express written approval of the Secretary;
 - (4) provide that the standard of reclamation for lands required to be reclaimed under this subtitle shall be, as nearly as practicable, a condition capable of supporting the uses which the lands were capable of supporting prior to any exploration, development, or production activities, or upon application by the lessee, to a higher or better use as approved by the Secretary;

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- (5) contain terms and conditions relating to protection of fish and wildlife, their habitat, subsistence resources, and the environment as required pursuant to section 131(2);
 - (6) provide that the lessee, its agents, and its contractors use best efforts to provide a fair share, as determined by the level of obligation previously agreed to in the 1974 agreement implementing section 29 of the Federal Agreement and Grant of Right of Way for the Operation of the Trans Alaska Pipeline, of employment and contracting for Alaska Natives and Alaska Native Corporations from throughout the State; and
 - (7) contain such other provisions as the Secretary determines necessary to ensure compliance with the provisions of this subtitle and the regulations issued under this subtitle.

(j) Lease Approval Deadlines.—

- (1) In General.—Not later than 10 business days after the date on which an agency receives an application for any permit, authorization, or other agency action with respect to a lease under this subtitle, the agency shall—
- 24 (A) notify the applicant that the applica-25 tion is complete; or

1	(B) notify the applicant that information is
2	missing and specify any information that is re-
3	quired to be submitted for the application to be
4	complete.
5	(2) Issuance or Deferral.—Not later than
6	30 days after the applicant for such a permit, au-
7	thorization, or other agency action has submitted a
8	complete application, the agency shall—
9	(A) issue the permit; or
10	(B)(i) defer the decision on the permit;
11	and
12	(ii) provide to the applicant a notice that
13	specifies any steps that the applicant could take
14	for the permit to be issued.
15	(3) Requirements for deferred applica-
16	TIONS.—
17	(A) In general.—If the agency provides
18	notice under paragraph (2)(B), the applicant
19	shall have a period of 2 years from the date of
20	receipt of the notice in which to complete all re-
21	quirements specified by the agency, including
22	providing information needed for compliance
23	with the National Environmental Policy Act of
24	1969 (42 U.S.C. 4321 et seg.).

- 1 (B) Issuance of decision on Permit.—
 2 If the applicant completes the requirements
 3 within the period specified in subparagraph (A),
 4 the agency shall issue a decision on the permit
 5 not later than 10 days after the date of comple6 tion of the requirements described in subpara7 graph (A).
 - (C) Denial of Permit.—If the applicant does not complete the requirements within the period specified in subparagraph (A) the agency shall deny the permit.
 - (4) AGENCY REQUIREMENTS.—In any application for a permit, authorization, or other agency action, the agency shall be prohibited from requiring the applicant to perform any analyses, studies, or other activities that are novel, unprecedented, or otherwise inconsistent with past requirements for permit applicants in the same or similar situations.
 - (5) Failure to act.—In the event the agency fails to meet any deadline set forth in this section, the agency shall immediately grant the requested permit, authorization, or other approval.
- 23 (k) Coastal Plain Environmental Protec-24 tion.—

1	(1) No significant adverse effect stand
2	ARD TO GOVERN AUTHORIZED COASTAL PLAIN AC
3	TIVITIES.—The Secretary shall, consistent with the
4	requirements of paragraph (3), administer the provi
5	sions of this subtitle through regulations, lease
6	terms, conditions, restrictions, prohibitions, stipula
7	tions, and other provisions that—
8	(A) ensure the oil and gas exploration, de
9	velopment, and production activities on the
10	Coastal Plain will result in no significant ad
11	verse effect on fish and wildlife, their habitat
12	and the environment;
13	(B) require the application of the best
14	commercially available technology for oil and
15	gas exploration, development, and production
16	on all new exploration, development, and pro
17	duction operations; and
18	(C) ensure that the maximum amount of
19	surface acreage covered by production and sup
20	port facilities, including airstrips and any areas
21	covered by gravel berms or piers for support of
22	pipelines, does not exceed 5,000 acres on the
23	Coastal Plain.

(2) SITE-SPECIFIC ASSESSMENT AND MITIGATION.—The Secretary shall also require, with re-

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- spect to any proposed drilling and related activities pursuant to this subtitle, that—
 - (A) a site-specific analysis be made of the probable effects, if any, that the drilling or related activities will have on fish and wildlife, their habitat, subsistence resources, and the environment;
 - (B) a plan be implemented to avoid, minimize, and mitigate (in that order and to the extent practicable) any significant adverse effect identified under subparagraph (A); and
 - (C) the development of the plan shall occur after consultation with the agency or agencies having jurisdiction over matters mitigated by the plan.
 - (3) REGULATIONS TO PROTECT COASTAL PLAIN FISH AND WILDLIFE RESOURCES, SUBSISTENCE USERS, AND THE ENVIRONMENT.—Before implementing the leasing program authorized by this subtitle, the Secretary shall prepare and promulgate regulations, lease terms, conditions, restrictions, prohibitions, stipulations, and other measures designed to ensure that the activities undertaken on the Coastal Plain under this subtitle are conducted in a

- 1 manner consistent with the purposes and environ-2 mental requirements of this subtitle.
 - (4) Compliance with federal and state environmental laws and other requirements.—The proposed regulations, lease terms, conditions, restrictions, prohibitions, and stipulations for the leasing program under this subtitle shall require compliance with all applicable provisions of Federal and State environmental law, and shall also require the following:
 - (A) Standards at least as effective as the safety and environmental mitigation measures set forth in items 1 through 29 at pages 167 through 169 of the "Final Legislative Environmental Impact Statement" (April 1987) on the Coastal Plain.
 - (B) That exploration activities shall be supported, if necessary, by ice roads, winter trails with adequate snow cover, ice pads, ice airstrips, and air transport methods, except that such exploration activities may occur at other times if the Secretary finds that such exploration will have no significant adverse effect on the fish and wildlife, their habitat, and the environment of the Coastal Plain.

- 1 (C) Design safety and construction stand-2 ards for all pipelines and any access and service 3 roads, that—
 - (i) minimize, to the maximum extent possible, adverse effects upon the passage of migratory species such as caribou; and
 - (ii) minimize adverse effects upon the flow of surface water by requiring the use of culverts, bridges, and other structural devices.
 - (D) Prohibitions on general public access and use on all pipeline access and service roads.
 - (E) Stringent reclamation and rehabilitation requirements, consistent with the standards set forth in this subtitle, requiring the removal from the Coastal Plain of all oil and gas development and production facilities, structures, and equipment upon completion of oil and gas production operations, except that the Secretary may exempt from the requirements of this subparagraph those facilities, structures, or equipment that the Secretary determines would assist in the management of the Arctic National Wildlife Refuge and that are donated to the United States for that purpose.

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1	(F) Appropriate prohibitions or restrictions
2	on access by all modes of transportation.
3	(G) Appropriate prohibitions or restrictions
4	on sand and gravel extraction.
5	(H) Consolidation of facility siting.
6	(I) Appropriate prohibitions or restrictions
7	on use of explosives.
8	(J) Avoidance, to the extent practicable, of
9	springs, streams, and river system; the protec-
10	tion of natural surface drainage patterns, wet-
11	lands, and riparian habitats; and the regulation
12	of methods or techniques for developing or
13	transporting adequate supplies of water for ex-
14	ploratory drilling.
15	(K) Avoidance or minimization of air traf-
16	fic-related disturbance to fish and wildlife.
17	(L) Treatment and disposal of hazardous
18	and toxic wastes, solid wastes, reserve pit
19	fluids, drilling muds and cuttings, and domestic
20	wastewater, including an annual waste manage-
21	ment report, a hazardous materials tracking
22	system, and a prohibition on chlorinated sol-
23	vents, in accordance with applicable Federal

and State environmental law.

1	(M) Fuel storage and oil spill contingency
2	planning.
3	(N) Research, monitoring, and reporting
4	requirements.
5	(O) Field crew environmental briefings.
6	(P) Avoidance of significant adverse effects
7	upon subsistence hunting, fishing, and trapping
8	by subsistence users.
9	(Q) Compliance with applicable air and
10	water quality standards.
11	(R) Appropriate seasonal and safety zone
12	designations around well sites, within which
13	subsistence hunting and trapping shall be lim-
14	ited.
15	(S) Reasonable stipulations for protection
16	of cultural and archeological resources.
17	(T) All other protective environmental stip-
18	ulations, restrictions, terms, and conditions
19	deemed necessary by the Secretary.
20	(l) Considerations.—In preparing and promul-
21	gating regulations, lease terms, conditions, restrictions,
22	prohibitions, and stipulations under this section, the Sec-
23	retary shall consider the following:
24	(1) The stipulations and conditions that govern
25	the National Petroleum Reserve-Alaska leasing pro-

- gram, as set forth in the 1999 Northeast National Petroleum Reserve-Alaska Final Integrated Activity Plan/Environmental Impact Statement.
- 4 (2) The environmental protection standards 5 that governed the initial Coastal Plain seismic explo-6 ration program under parts 37.31 to 37.33 of title 7 50, Code of Federal Regulations.
 - (3) The land use stipulations for exploratory drilling on the KIC–ASRC private lands that are set forth in appendix 2 of the August 9, 1983, agreement between Arctic Slope Regional Corporation and the United States.

(m) Environmental Appeals Board.—

- (1) Limitation on delegation of authority.—The Administrator of the Environmental Protection Agency shall not delegate any authority to the Environmental Appeals Board to consider, review, reject, remand, or otherwise invalidate any permit for activity under a lease under this title.
- (2) Performance by secretary.—The Administrator shall perform all duties currently assigned to the Environmental Appeals Board in the Secretary's individual capacity.
- 24 (n) Facility Consolidation Planning.—

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1	(1) IN GENERAL.—The Secretary shall, after								
2	providing for public notice and comment, prepare								
3	and update periodically a plan to govern, guide, and								
4	direct the siting and construction of facilities for the								
5	exploration, development, production, and transpor-								
6	tation of Coastal Plain oil and gas resources.								
7	(2) Objectives.—The plan shall have the fol-								
8	lowing objectives:								
9	(A) Avoiding unnecessary duplication of fa-								
10	cilities and activities.								
11	(B) Encouraging consolidation of common								
12	facilities and activities.								
13	(C) Locating or confining facilities and ac-								
14	tivities to areas that will minimize impact on								
15	fish and wildlife, their habitat, and the environ-								
16	ment.								
17	(D) Utilizing existing facilities wherever								
18	practicable.								
19	(E) Enhancing compatibility between wild-								
20	life values and development activities.								
21	(o) Access to Public Lands.—The Secretary								
22	shall—								
23	(1) manage public lands in the Coastal Plain								
24	subject to subsections (a) and (b) of section 811 of								

1	the Alaska National Interest Lands Conservation
2	Act (16 U.S.C. 3121); and
3	(2) ensure that local residents shall have rea-
4	sonable access to public lands in the Coastal Plain
5	for traditional uses.
6	(p) Expedited Judicial Review.—
7	(1) FILING OF COMPLAINT.—
8	(A) DEADLINE.—A complaint seeking judi-
9	cial review of any provision of this section or
10	any action of the Secretary under this section
11	shall be filed—
12	(i) within the 90-day period beginning
13	on the date of the action being challenged;
14	or
15	(ii) in the case of a complaint based
16	solely on grounds arising after such period,
17	within 90 days after the complainant knew
18	or reasonably should have known of the
19	grounds for the complaint.
20	(B) Venue.—Any complaint seeking judi-
21	cial review of any provision of this subtitle or
22	any action of the Secretary under this subtitle
23	may be filed only in the United States Court of
24	Appeals for the District of Columbia.

1 (C) Limitation on scope of certain 2 REVIEW.—Judicial review of a Secretarial deci-3 sion to conduct a lease sale under this subtitle, 4 including the environmental analysis thereof, shall be limited to whether the Secretary has 6 complied with this subtitle and shall be based 7 upon the administrative record of that decision. 8 The Secretary's identification of a preferred 9 course of action to enable leasing to proceed 10 and the Secretary's analysis of environmental 11 effects under this subtitle shall be presumed to 12 be correct unless shown otherwise by clear and 13 convincing evidence to the contrary.

(2) LIMITATION ON OTHER REVIEW.—Actions of the Secretary with respect to which review could have been obtained under this section shall not be subject to judicial review in any civil or criminal proceeding for enforcement.

19 SEC. 133. FEDERAL AND STATE DISTRIBUTION OF REVE-

20 NUES.

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- 21 (a) IN GENERAL.—All adjusted bonus, rental, and 22 royalty revenues from Federal oil and gas leasing and op-23 erations authorized under this subtitle shall be subject to
- 24 distribution in the same manner as for Federal oil and

- 1 gas leases under section 35 of the Mineral Leasing Act
- 2 (30 U.S.C. 191).
- 3 (b) Payments to Alaska.—Payments to the State
- 4 of Alaska under this section shall be made semiannually.
- 5 SEC. 134. RIGHTS-OF-WAY ACROSS THE COASTAL PLAIN.
- 6 (a) IN GENERAL.—The Secretary shall issue rights-
- 7 of-way and easements across the Coastal Plain for the
- 8 transportation of oil and gas—
- 9 (1) except as provided in paragraph (2), under
- section 28 of the Mineral Leasing Act (30 U.S.C.
- 11 185), without regard to title XI of the Alaska Na-
- tional Interest Lands Conservation Act (30 U.S.C.
- 13 3161 et seq.); and
- 14 (2) under title XI of the Alaska National Inter-
- est Lands Conservation Act (30 U.S.C. 3161 et
- seq.), for access authorized by sections 1110 and
- 17 1111 of that Act (16 U.S.C. 3170 and 3171).
- 18 (b) Terms and Conditions.—The Secretary shall
- 19 include in any right-of-way or easement issued under sub-
- 20 section (a) such terms and conditions as may be necessary
- 21 to ensure that transportation of oil and gas does not result
- 22 in a significant adverse effect on the fish and wildlife, sub-
- 23 sistence resources, their habitat, and the environment of
- 24 the Coastal Plain, including requirements that facilities be

- 1 sited or designed so as to avoid unnecessary duplication
- 2 of roads and pipelines.
- 3 (c) REGULATIONS.—The Secretary shall include in
- 4 regulations under section 132 provisions granting rights-
- 5 of-way and easements described in subsection (a).

6 SEC. 135. CONVEYANCE.

- 7 In order to maximize Federal revenues by removing
- 8 clouds on title to lands and clarifying land ownership pat-
- 9 terns within the Coastal Plain, the Secretary, notwith-
- 10 standing section 1302(h)(2) of the Alaska National Inter-
- 11 est Lands Conservation Act (16 U.S.C. 3192(h)(2)), shall
- 12 convey—
- 13 (1) to the Kaktovik Inupiat Corporation the
- surface estate of the lands described in paragraph 1
- of Public Land Order 6959, to the extent necessary
- to fulfill the Corporation's entitlement under sec-
- tions 12 and 14 of the Alaska Native Claims Settle-
- 18 ment Act (43 U.S.C. 1611 and 1613) in accordance
- with the terms and conditions of the Agreement be-
- tween the Department of the Interior, the United
- 21 States Fish and Wildlife Service, the Bureau of
- Land Management, and the Kaktovik Inupiat Cor-
- poration effective January 22, 1993; and
- 24 (2) to the Arctic Slope Regional Corporation
- 25 the remaining subsurface estate to which it is enti-

- tled pursuant to the August 9, 1983, agreement be-
- 2 tween the Arctic Slope Regional Corporation and the
- 3 United States of America.

4 SEC. 136. LOCAL GOVERNMENT IMPACT AID AND COMMU-

- 5 NITY SERVICE ASSISTANCE.
- 6 (a) Financial Assistance Authorized.—
- 7 (1) In General.—The Secretary may use 8 amounts available from the Coastal Plain Local Gov-9 ernment Impact Aid Assistance Fund established by 10 subsection (d) to provide timely financial assistance 11 to entities that are eligible under paragraph (2) and 12 that are directly impacted by the exploration for or 13 production of oil and gas on the Coastal Plain under 14 this subtitle.
- 15 ELIGIBLE ENTITIES.—The North Slope 16 Borough, the City of Kaktovik, and any other bor-17 ough, municipal subdivision, village, or other com-18 munity in the State of Alaska that is directly im-19 pacted by exploration for, or the production of, oil 20 or gas on the Coastal Plain under this subtitle, as 21 determined by the Secretary, shall be eligible for fi-22 nancial assistance under this section.
- 23 (b) USE OF ASSISTANCE.—Financial assistance 24 under this section may be used only for—

1	(1) planning for mitigation of the potential ef-
2	fects of oil and gas exploration and development on
3	environmental, social, cultural, recreational, and sub-
4	sistence values;
5	(2) implementing mitigation plans and main-
6	taining mitigation projects;
7	(3) developing, carrying out, and maintaining
8	projects and programs that provide new or expanded
9	public facilities and services to address needs and
10	problems associated with such effects, including fire-
11	fighting, police, water, waste treatment, medivac,
12	and medical services; and
13	(4) establishment of a coordination office, by
14	the North Slope Borough, in the City of Kaktovik,
15	that shall—
16	(A) coordinate with and advise developers
17	on local conditions, impact, and history of the
18	areas utilized for development; and
19	(B) provide to the Committee on Natural
20	Resources of the House of Representatives and
21	the Committee on Energy and Natural Re-
22	sources of the Senate an annual report on the
23	status of coordination between developers and
24	the communities affected by development.
25	(c) Application.—

- 1 (1) IN GENERAL.—Any community that is eligi2 ble for assistance under this section may submit an
 3 application for such assistance to the Secretary, in
 4 such form and under such procedures as the Sec5 retary may prescribe by regulation.
 - (2) NORTH SLOPE BOROUGH COMMUNITIES.—A community located in the North Slope Borough may apply for assistance under this section either directly to the Secretary or through the North Slope Borough.
 - (3) APPLICATION ASSISTANCE.—The Secretary shall work closely with and assist the North Slope Borough and other communities eligible for assistance under this section in developing and submitting applications for assistance under this section.

(d) Establishment of Fund.—

- (1) IN GENERAL.—There is established in the Treasury the Coastal Plain Local Government Impact Aid Assistance Fund.
- (2) USE.—Amounts in the fund may be used only for providing financial assistance under this section.
- 23 (3) Deposites.—Subject to paragraph (4), there 24 shall be deposited into the fund amounts received by 25 the United States as revenues derived from rents,

- bonuses, and royalties from Federal leases and lease
 sales authorized under this subtitle.
- 3 (4) LIMITATION ON DEPOSITS.—The total 4 amount in the fund may not exceed \$11,000,000.
- 5 (5) INVESTMENT OF BALANCES.—The Sec-6 retary of the Treasury shall invest amounts in the 7 fund in interest bearing government securities.
- 8 (e) Authorization of Appropriations.—To pro-
- 9 vide financial assistance under this section there is author-
- 10 ized to be appropriated to the Secretary from the Coastal
- 11 Plain Local Government Impact Aid Assistance Fund
- 12 \$5,000,000 for each fiscal year.
- 13 Subtitle D—Improvement of Inter-
- 14 agency Coordination and Co-
- operation in the Processing of
- 16 Federal Permits for Production
- of Domestic Oil and Gas Re-
- 18 **sources**
- 19 SEC. 141. REGULATORY CERTAINTY.
- 20 (a) In General.—The relevant regulations, guid-
- 21 ance, guidelines, and any other agency interpretations and
- 22 rules that are in effect on the day on which a Priority
- 23 Energy Project Developer submits an application for a
- 24 permit, authorization, or other agency action regarding a
- 25 Priority Energy Project shall remain in effect for purposes

- 1 of the agency's evaluation, review, or action on such appli-2 cation. In no event shall any regulations, guidance, guide-
- 3 lines, or any other agency interpretations and rules that
- 4 become effective after such day be considered applicable
- 5 to or otherwise controlling with regard to an agency's eval-
- 6 uation, review, or action on such application.
- 7 (b) WAIVER.—Upon providing written notice to an
- 8 agency, a Priority Energy Project Developer may waive
- 9 subsection (a) with respect to a specific permit application.
- 10 In no event shall such waiver be construed as waiving sub-
- 11 section (a) regarding any other permit application or any
- 12 other agency action for that same Priority Energy Project.
- 13 SEC. 142. REGIONAL OFFICES AND REGIONAL PERMIT CO-
- 14 **ORDINATORS.**
- 15 It is the sense of the Congress that—
- 16 (1) within 180 days after enactment of this Act,
- the Secretary of the Interior should establish re-
- gional offices in Alaska and the contiguous 48
- 19 States to coordinate review of Federal permits for oil
- and gas projects on Federal lands onshore and on
- 21 the outer Continental Shelf;
- 22 (2) the regional offices should be responsible for
- coordinating the timely completion of all permitting
- activities by Federal agencies, and State agencies to
- 25 the maximum extent practicable, with respect to any

- oil and gas project under a Federal lease issued pursuant to the mineral leasing laws, either onshore or on the outer Continental Shelf, including oil and gas projects should include oil shale projects under Federal oil shale leases;
 - (3) the number of regional offices should be established by the Secretary, ensuring that there is an adequate number of offices in each region proximate to available Federal oil and gas lease tracts onshore and on the outer Continental Shelf to meet the demands for expeditious permitting in that region;
 - (4) the Secretary should designate as regional offices pursuant to paragraph (3) all offices established under section 365 of the Energy Policy Act of 2005 (42 U.S.C. 15924);
 - (5) within 90 days after the enactment of this Act, the Secretary, the Secretary of Agriculture, the Secretary of Commerce, the Secretary of Transportation, the Administrator of the Environmental Protection Agency, the Chief of the Corps of Engineers, and the head of any other Federal agency with responsibilities related to permitting of Federal oil and gas leases, should enter into a memorandum of understanding establishing respective duties and re-

1	sponsibilities for staffing the regional offices and ac-								
2	complishing the objectives of this section;								
3	(6) not later than 30 days after the date of								
4	signing of a memorandum pursuant to subsection								
5	(c), all Federal signatory agencies should assign to								
6	each regional office the appropriate employees with								
7	expertise in the oil and gas permitting issues relat-								
8	ing to that office, including with respect to—								
9	(A) consultation and preparation of bio-								
10	logical opinions under section 7 of the Endan-								
11	gered Species Act of 1973 (16 U.S.C. 1536);								
12	(B) regulatory matters under the Clean								
13	Air Act (42 U.S.C. 7401 et seq.);								
14	(C) planning under the National Forest								
15	Management Act of 1976 (16 U.S.C. 472a et								
16	seq.);								
17	(D) the preparation of analyses under the								
18	National Environmental Policy Act of 1969 (42								
19	U.S.C. 4321 et seq.) (NEPA);								
20	(E) the preparation of analyses and the								
21	issuance of approvals as required under the								
22	Coastal Zone Management Act (33 U.S.C. 1451								
23	et seq.);								

1	(F) authorizations pursuant to the Marine
2	Mammal Protection Act of 1972 (16 U.S.C.
3	1361 et seq.);
4	(G) the issuance of permits as may be re-
5	quired for the discharge of dredged or fill mate-
6	rial into the waters of the United States, in-
7	cluding wetlands, under section 404 of the Fed-
8	eral Water Pollution Control Act (33 U.S.C.
9	1344);
10	(H) applications for permits to drill under
11	the Mineral Leasing Act (30 U.S.C. 181 et
12	seq.);
13	(I) exploration plans and development and
14	production plans and associated permits under
15	the Outer Continental Shelf Lands Act (43
16	U.S.C. 1331 et seq.); and
17	(J) to the maximum extent practicable, for
18	purposes of this paragraph, Federal agencies
19	should give preference to employees volun-
20	teering for reassignment to the regional offices,
21	and should offer incentives to attract and retain
22	regional office employees, including retaining
23	contract employees, rotational assignments, sal-
24	ary incentives of up to 120 percent of an em-

1	ployee's existing salary immediately prior to re-
2	assignment, or any combination of strategies;
3	(7) each employee assigned pursuant to para-
4	graph (6) should—
5	(A) within 90 days after the date of as-
6	signment, report to the regional office to which
7	the employee is assigned;
8	(B) be responsible for all issues relating to
9	the jurisdiction of the home office or agency of
10	the employee; and
11	(C) participate as part of the team work-
12	ing on proposed oil and gas projects, planning,
13	and environmental analyses; and
14	(8) the Secretary should appoint a Regional
15	Permit Coordinator to be located within each re-
16	gional office established pursuant to this section,
17	with full authority to act on behalf of the Secretary,
18	and consistent with the purposes of this subtitle, the
19	Regional Permit Coordinators should—
20	(A) pursue interagency coordination and
21	cooperation in the processing of permits re-
22	quired to support oil and gas use authorizations
23	on Federal lands;

1	(B) maintain or enhance high standards of
2	safety and environmental protection through
3	improved coordination;
4	(C) achieve process streamlining and in-
5	creased interagency efficiency, including elimi-
6	nation of duplication between Federal and State
7	agencies;
8	(D) seek improved information sharing and
9	use, and an improved understanding of respec-
10	tive agency mandates, roles, and responsibil-
11	ities;
12	(E) provide a more consistent approach for
13	the application of environmental science that
14	will ensure environmental protection for all
15	areas affected by outer Continental Shelf devel-
16	opment, including Alaska; and
17	(F) establish mechanisms to enhance co-
18	ordination with State agencies with expertise
19	and responsibilities related to oil and gas use
20	authorizations.
21	SEC. 143. REVIEWS AND ACTIONS OF FEDERAL AGENCIES
22	(a) Schedules for Timely Permit Decision-
23	MAKING.—
24	(1) Notification of applicant.—Within 10
25	days after the date on which the Secretary receives

- any oil and gas permit application or amended application, the Secretary shall either notify the applicant that the application is complete or notify the applicant that information is missing and specify the information that is required to be submitted for the application to be complete.
- (2) Classification of Permit.—Within 30 days after notifying such a permit applicant that an application is complete, the Secretary, in consultation with the permit applicant as necessary, shall determine and inform the Regional Permit Coordinator responsible for that project area whether the proposed permit is a class I, class II, or class III permit. The Regional Permit Coordinator shall as soon as possible, but in no event later than 30 days following the Secretary's determination, establish a binding schedule to ensure the most expeditious possible review and processing of the requested permit in accordance with this section.

20 (b) Permit Classes and Schedules.—

(1) Class I Permits.—An oil and gas permit shall be designated as a class I permit under this section if the permitted activity is of a nature that would typically require preparation of an environmental impact statement under the National Environmental

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ronmental Policy Act of 1969 to inform the permitting decision. For such permits, the Regional Permit Coordinator shall establish a schedule for timely completion of all permit reviews and processing, not to exceed 30 months. The Regional Permit Coordinator shall make the schedule publicly available within 10 days after the schedule is established.

(2) Class II Permits.—An oil and gas permit shall be designated as a class II permit under this section if the permitted activity is of a nature that would typically be found not to significantly affect the quality of the human environment under the National Environmental Policy Act of 1969. For such permits, the Regional Permit Coordinator shall establish the most expeditious schedule possible for completion of all permit reviews and processing, not to exceed 90 days. The Regional Permit Coordinator may grant a one-time extension of that schedule, not to exceed 60 days, upon a good cause showing that additional time is necessary to complete permit decisions. Not later than 15 days after establishing or extending any schedule for a class II permit, the Regional Permit Coordinator shall provide the permit applicant with the schedule.

1	(3)	CLASS	Ш	PERMITS	AND	${\bf CATEGORICAL}$	EX-
2	CLUSION						

- (A) IN GENERAL.—Notwithstanding paragraphs (1) and (2), an oil and gas permit shall be designated as a class III permit under this section if the permitted activity either qualifies for a statutory or regulatory categorical exclusion under the National Environmental Policy Act of 1969 or if the requirements under the National Environmental Policy Act of 1969 and other applicable law for the permit have been completed within 30 days after the date of a complete application. For such permits, the permit shall be issued within 30 days after the date of a complete application.
- (B) Purpose.—It is recognized that the purpose for issuing a categorical exclusion is to eliminate the need for unnecessary paperwork and effort under the National Environmental Policy Act of 1969 for categories of actions that normally do not warrant preparation of an environmental impact statement or environmental assessment.
- (C) REBUTTABLE PRESUMPTION.—In the case of permits issued by the Bureau of Land

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Management, the activities described in section 390 of the Energy Policy Act of 2005 (42) U.S.C. 15942) shall be entitled to a rebuttable presumption that a categorical exclusion shall apply if the activities are to be conducted pursuant to the Mineral Leasing Act (30 U.S.C. 181 et seg.), unless the Bureau shall have found extraordinary circumstances to exist as a result of a review conducted in accordance with 43 CFR 46.20(c), 43 CFR 46.215, and chapter 4 and appendix 5 of the Bureau of Land Management NEPA Handbook, and shall have reported the findings of this review to the Regional Permit Coordinator within 30 days after the date of a complete application. If extraordinary circumstances exist in relation to the activities being considered, then the application shall be eligible for a class I or class II permit as appropriate under this section.

(4) Reclassification of class II permit.—
If prior to the expiration of the established schedule for a class II permit newly discovered information indicates that the class II permit will significantly affect the quality of the human environment, the Secretary may, in consultation with the permit appli-

1	cant, reclassify the permit as a class I permit under
2	paragraph (1), and the Regional Coordinator shall
3	establish an amended schedule that complies with
4	the provisions of that paragraph.
5	(c) DISPUTE RESOLUTION.—The Regional Permit
6	Coordinator shall resolve all administrative issues that af-
7	fect oil and gas permit reviews. The Regional Permit Coor-
8	dinator shall report to the head of the relevant action
9	agency, or his or her designee, for resolution of any issue
10	regarding an oil and gas permit that may result in missing
11	the schedule deadlines established pursuant to subsection
12	(b). The Regional Permit Coordinators shall include data
13	regarding the incidence and resolution of disputes under
14	this subsection in their reports to the Secretary.
15	(d) Remedies.—
16	(1) In general.—An applicant for a class 1
17	permit may bring a cause of action to seek expedited
18	mandamus review, pursuant to the procedures in
19	section 174, if a Regional Permit Coordinator or the
20	Secretary fails to—
21	(A) establish a schedule in accordance with
22	subsection (b);
23	(B) enforce and ensure completion of re-
24	views within schedule deadlines; or

- 1 (C) take all actions as are necessary and 2 proper to avoid jeopardizing the timely comple-3 tion of the entire schedule.
- 4 (2) Failure to comply with schedule.—If 5 an agency fails to complete its review of and issue 6 a decision upon a permit within the schedule estab-7 lished by the Court pursuant to section 174, that 8 permit shall be deemed granted to the applicant.
- 9 (e) Prohibition of Certain Terms and Condi-10 TIONS.—No Federal agency may include in any permit, right-of-way, or other authorization issued for an oil and 11 12 gas project subject to the provisions of this subtitle, any term or condition that may be authorized, but is not required, by the provisions of any applicable law, if such 14 15 term or condition would prevent or impair in any significant respect completion of a permit review within the time 16 17 schedule established pursuant to subsection (b) or would 18 otherwise impair in any significant respect expeditious oil 19 and gas development. No Regional Permit Coordinator 20 shall have any authority to impose any terms, conditions, 21 or requirements beyond those imposed by any Federal law, 22 agency, regulation, or lease term.
- 23 (f) CONSOLIDATED RECORD.—The Secretary, acting 24 through the appropriate Regional Permit Coordinator, 25 with the cooperation of Federal and State administrative

- 1 officials and agencies, shall maintain a complete, consoli-
- 2 dated record of all decisions made or actions taken by the
- 3 Regional Permit Coordinators or by any Federal agency
- 4 with respect to any oil and gas permit.
- 5 (g) Funding.—The Secretary shall carry out this
- 6 section with amounts that are otherwise available for re-
- 7 lated purposes.

8 SEC. 144. LEAD AGENCY.

- 9 (a) Applicability.—The provisions of this section
- 10 apply pursuant to this Act only where a Priority Energy
- 11 Project is subject to the jurisdiction of more than one Fed-
- 12 eral agency or upon the election of the Priority Energy
- 13 Project Developer.
- 14 (b) LEAD AGENCY.—The Federal Energy Regulatory
- 15 Commission shall act as the lead agency for purposes of
- 16 coordinating, reviewing, or otherwise granting any permit
- 17 or authorization or other agency action regarding a Pri-
- 18 ority Energy Project pursuant to this Act.
- 19 (c) AUTHORITY TO SET DEADLINES.—The Federal
- 20 Energy Regulatory Commission, in consultation with other
- 21 Federal agencies and, as appropriate, with Indian tribes,
- 22 multi-State entities, and State agencies that are willing
- 23 to coordinate their own separate permitting and environ-
- 24 mental reviews with the lead agency, shall establish
- 25 prompt and binding intermediate milestones and final

- 1 deadlines for the granting of permits or authorizations or
- 2 other agency actions relating to the Priority Energy
- 3 Project not later than 90 days following notification by
- 4 a Priority Energy Project Developer that it is invoking
- 5 the provisions of this section for its Priority Energy
- 6 Project.
- 7 (d) Requirement To Meet Deadlines.—All Fed-
- 8 eral agencies shall meet the deadlines established under
- 9 subsection (c) and cooperate fully with the Federal Energy
- 10 Regulatory Commission in its capacity as lead agency pur-
- 11 suant to this Act. In the event an agency fails to act in
- 12 accordance with a final deadline established pursuant to
- 13 subsection (c) regarding a Priority Energy Project, the
- 14 permit or authorization or other agency action shall be
- 15 deemed granted and approved.
- 16 (e) Appeals.—As lead agency, the Federal Energy
- 17 Regulatory Commission shall hear all agency appeals in
- 18 lieu of an affected agency regarding a Priority Energy
- 19 Project and in hearing such appeals is authorized to re-
- 20 mand, reverse, or revise any agency decision.
- 21 (f) CONSOLIDATED RECORD.—As lead agency, the
- 22 Federal Energy Regulatory Commission, in consultation
- 23 with other Federal agencies, shall prepare a single envi-
- 24 ronmental review document, which shall be used as the
- 25 basis for all decisions regarding the Priority Energy

- Project under Federal law. The document may be an environmental assessment or environmental impact statement 3 under the National Environmental Policy Act of 1969 (42) 4 U.S.C. 4321 et seq.), if warranted, or such other form 5 of analysis. 6 (g) Resources.—All Federal agencies are required, upon request of the Federal Energy Regulatory Commis-8 sion, as lead agency, to allocate personnel and other resources to assist it in fulfilling its obligations under this 10 section. 11 (h) Relationship to NEPA and Energy Policy ACT OF 2005.— 12 13 (1) In General.—Section 390(a) of the En-14 ergy Policy Act of 2005 (42 U.S.C. 15942(a)) is 15 amended—
- 16 (A) by striking "rebuttable presumption 17 that the use of a"; and
- 18 (B) by striking "would apply".
- 19 (2) MINERAL LEASING ACT.—Section 17(p) of 20 the Mineral Leasing Act (30 U.S.C. 226(p)) is re-21 pealed.
- 22 (i) Additional Powers and Responsibilities.—
- 23 (1) REGIONAL PERMIT COORDINATOR RE-24 PORTS.—The Regional Permit Coordinators shall 25 each submit a report to the Secretary by December

- 31 of each year that documents each office's performance in meeting the objectives under this subtitle, including recommendations to further stream-
- 4 line the permitting process.
- REDIRECTION OF PRIORITIES OR6 SOURCES.—In order to expedite overall permitting 7 activity, the Secretary may redirect the priority of regional office activities or the allocation of re-8 9 sources among such offices, and shall engage the 10 agencies that are parties to the memorandum of un-11 derstanding under section 142(c) to the extent such 12 adjustments implicate their respective staffs or re-13 sources.
 - (3) Report to congress.—Beginning 3 years after the date of enactment of this Act, the Secretary shall prepare and submit a report to the President and Congress by April 15 of each year that outlines the results achieved under this subtitle and makes recommendations to the President and Congress for further improvements in processing oil and gas permits on Federal lands.
- 22 SEC. 145. CONGRESSIONAL REVIEW OF AGENCY RULE-
- 23 MAKING.
- Chapter 8 of title 5, United States Code, is amended
- 25 to read as follows:

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1 "CHAPTER 8—CONGRESSIONAL REVIEW

2 **OF AGENCY RULEMAKING**

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- "801. Congressional review.
- "802. Congressional approval procedure for major rules.
- "803. Congressional disapproval procedure for nonmajor rules.
- "804. Definitions.
- "805. Judicial review.
- "806. Exemption for monetary policy.
- "807. Effective date of certain rules.

3 "§ 801. Congressional review

- 4 "(a)(1)(A) Before a rule may take effect, the Federal
- 5 agency promulgating such rule shall submit to each House
- 6 of the Congress and to the Comptroller General a report
- 7 containing—
- 8 "(i) a copy of the rule;
- 9 "(ii) a concise general statement relating to the
- 10 rule;
- 11 "(iii) a classification of the rule as a major or
- 12 nonmajor rule, including an explanation of the clas-
- sification specifically addressing each criteria for a
- major rule contained within sections 804(2)(A),
- 15 804(2)(B), and 804(2)(C);
- 16 "(iv) a list of any other related regulatory ac-
- tions intended to implement the same statutory pro-
- vision or regulatory objective as well as the indi-
- vidual and aggregate economic effects of those ac-
- 20 tions; and
- 21 "(v) the proposed effective date of the rule.

- 1 "(B) On the date of the submission of the report
- 2 under subparagraph (A), the Federal agency promulgating
- 3 the rule shall submit to the Comptroller General and make
- 4 available to each House of Congress—
- 5 "(i) a complete copy of the cost-benefit analysis
- of the rule, if any, including an analysis of any jobs
- 7 added or lost, differentiating between public and pri-
- 8 vate sector jobs;
- 9 "(ii) the agency's actions pursuant to sections
- 10 603, 604, 605, 607, and 609 of this title;
- "(iii) the agency's actions pursuant to sections
- 12 202, 203, 204, and 205 of the Unfunded Mandates
- Reform Act of 1995; and
- 14 "(iv) any other relevant information or require-
- ments under any other Act and any relevant Execu-
- tive orders.
- 17 "(C) Upon receipt of a report submitted under sub-
- 18 paragraph (A), each House shall provide copies of the re-
- 19 port to the chairman and ranking member of each stand-
- 20 ing committee with jurisdiction under the rules of the
- 21 House of Representatives or the Senate to report a bill
- 22 to amend the provision of law under which the rule is
- 23 issued.
- 24 "(2)(A) The Comptroller General shall provide a re-
- 25 port on each major rule to the committees of jurisdiction

- 1 by the end of 15 calendar days after the submission or
- 2 publication date as provided in section 802(b)(2). The re-
- 3 port of the Comptroller General shall include an assess-
- 4 ment of the agency's compliance with procedural steps re-
- 5 quired by paragraph (1)(B).
- 6 "(B) Federal agencies shall cooperate with the Comp-
- 7 troller General by providing information relevant to the
- 8 Comptroller General's report under subparagraph (A).
- 9 "(3) A major rule relating to a report submitted
- 10 under paragraph (1) shall take effect upon enactment of
- 11 a joint resolution of approval described in section 802 or
- 12 as provided for in the rule following enactment of a joint
- 13 resolution of approval described in section 802, whichever
- 14 is later.
- 15 "(4) A nonmajor rule shall take effect as provided
- 16 by section 803 after submission to Congress under para-
- 17 graph (1).
- 18 "(5) If a joint resolution of approval relating to a
- 19 major rule is not enacted within the period provided in
- 20 subsection (b)(2), then a joint resolution of approval relat-
- 21 ing to the same rule may not be considered under this
- 22 chapter in the same Congress by either the House of Rep-
- 23 resentatives or the Senate.

- 1 "(b)(1) A major rule shall not take effect unless the
- 2 Congress enacts a joint resolution of approval described
- 3 under section 802.
- 4 "(2) If a joint resolution described in subsection (a)
- 5 is not enacted into law by the end of 70 session days or
- 6 legislative days, as applicable, beginning on the date on
- 7 which the report referred to in section 801(a)(1)(A) is re-
- 8 ceived by Congress (excluding days either House of Con-
- 9 gress is adjourned for more than 3 days during a session
- 10 of Congress), then the rule described in that resolution
- 11 shall be deemed not to be approved and such rule shall
- 12 not take effect.
- "(c)(1) Notwithstanding any other provision of this
- 14 section (except subject to paragraph (3)), a major rule
- 15 may take effect for one 90-calendar-day period if the
- 16 President makes a determination under paragraph (2) and
- 17 submits written notice of such determination to the Con-
- 18 gress.
- 19 "(2) Paragraph (1) applies to a determination made
- 20 by the President by Executive order that the major rule
- 21 should take effect because such rule is—
- 22 "(A) necessary because of an imminent threat
- to health or safety or other emergency;
- 24 "(B) necessary for the enforcement of criminal
- 25 laws;

"(C) necessary for national security; or 1 2 "(D) issued pursuant to any statute implementing an international trade agreement. 3 "(3) An exercise by the President of the authority 4 under this subsection shall have no effect on the proce-6 dures under section 802. "(d)(1) In addition to the opportunity for review oth-7 8 erwise provided under this chapter, in the case of any rule for which a report was submitted in accordance with subsection (a)(1)(A) during the period beginning on the date 10 11 occurring— 12 "(A) in the case of the Senate, 60 session days, 13 or "(B) in the case of the House of Representa-14 15 tives, 60 legislative days, before the date the Congress is scheduled to adjourn a 16 17 session of Congress through the date on which the same 18 or succeeding Congress first convenes its next session, sec-19 tions 802 and 803 shall apply to such rule in the succeeding session of Congress. 20 "(2)(A) In applying sections 802 and 803 for pur-21 poses of such additional review, a rule described under 23 paragraph (1) shall be treated as though— 24 "(i) such rule were published in the Federal 25 Register on—

1	"(I) in the case of the Senate, the 15th
2	session day, or
3	"(II) in the case of the House of Rep-
4	resentatives, the 15th legislative day,
5	after the succeeding session of Congress first con-
6	venes; and
7	"(ii) a report on such rule were submitted to
8	Congress under subsection $(a)(1)$ on such date.
9	"(B) Nothing in this paragraph shall be construed
10	to affect the requirement under subsection $(a)(1)$ that a
11	report shall be submitted to Congress before a rule can
12	take effect.
13	$\lq\lq(3)$ A rule described under paragraph (1) shall take
14	effect as otherwise provided by law (including other sub-
15	sections of this section).
16	" \S 802. Congressional approval procedure for major
17	rules
18	"(a)(1) For purposes of this section, the term 'joint
19	resolution' means only a joint resolution addressing a re-
20	port classifying a rule as major pursuant to section
21	801(a)(1)(A)(iii) that—
22	"(A) bears no preamble;
23	"(B) bears the following title (with blanks filled
24	as appropriate): 'Approving the rule submitted by
25	relating to .':

1 "(C) includes after its resolving clause only the 2 following (with blanks filled as appropriate): 'That Congress approves the rule submitted by _____ re-3 lating to .'; and 4 "(D) is introduced pursuant to paragraph (2). 5 6 "(2) After a House of Congress receives a report 7 classifying a rule as major pursuant to section 8 801(a)(1)(A)(iii), the majority leader of that House (or his or her respective designee) shall introduce (by request, 10 if appropriate) a joint resolution described in paragraph 11 (1)— "(A) in the case of the House of Representa-12 13 tives, within three legislative days; and "(B) in the case of the Senate, within three ses-14 15 sion days. 16 "(3) A joint resolution described in paragraph (1) 17 shall not be subject to amendment at any stage of pro-18 ceeding. 19 "(b) A joint resolution described in subsection (a) 20 shall be referred in each House of Congress to the commit-21 tees having jurisdiction over the provision of law under 22 which the rule is issued. "(c) In the Senate, if the committee or committees 23 to which a joint resolution described in subsection (a) has

been referred have not reported it at the end of 15 session

- 1 days after its introduction, such committee or committees
- 2 shall be automatically discharged from further consider-
- 3 ation of the resolution and it shall be placed on the cal-
- 4 endar. A vote on final passage of the resolution shall be
- 5 taken on or before the close of the 15th session day after
- 6 the resolution is reported by the committee or committees
- 7 to which it was referred, or after such committee or com-
- 8 mittees have been discharged from further consideration
- 9 of the resolution.
- "(d)(1) In the Senate, when the committee or com-
- 11 mittees to which a joint resolution is referred have re-
- 12 ported, or when a committee or committees are discharged
- 13 (under subsection (c)) from further consideration of a
- 14 joint resolution described in subsection (a), it is at any
- 15 time thereafter in order (even though a previous motion
- 16 to the same effect has been disagreed to) for a motion
- 17 to proceed to the consideration of the joint resolution, and
- 18 all points of order against the joint resolution (and against
- 19 consideration of the joint resolution) are waived. The mo-
- 20 tion is not subject to amendment, or to a motion to post-
- 21 pone, or to a motion to proceed to the consideration of
- 22 other business. A motion to reconsider the vote by which
- 23 the motion is agreed to or disagreed to shall not be in
- 24 order. If a motion to proceed to the consideration of the
- 25 joint resolution is agreed to, the joint resolution shall re-

- 1 main the unfinished business of the Senate until disposed
- 2 of.
- 3 "(2) In the Senate, debate on the joint resolution,
- 4 and on all debatable motions and appeals in connection
- 5 therewith, shall be limited to not more than 2 hours, which
- 6 shall be divided equally between those favoring and those
- 7 opposing the joint resolution. A motion to further limit
- 8 debate is in order and not debatable. An amendment to,
- 9 or a motion to postpone, or a motion to proceed to the
- 10 consideration of other business, or a motion to recommit
- 11 the joint resolution is not in order.
- 12 "(3) In the Senate, immediately following the conclu-
- 13 sion of the debate on a joint resolution described in sub-
- 14 section (a), and a single quorum call at the conclusion of
- 15 the debate if requested in accordance with the rules of the
- 16 Senate, the vote on final passage of the joint resolution
- 17 shall occur.
- 18 "(4) Appeals from the decisions of the Chair relating
- 19 to the application of the rules of the Senate to the proce-
- 20 dure relating to a joint resolution described in subsection
- 21 (a) shall be decided without debate.
- 22 "(e) In the House of Representatives, if any com-
- 23 mittee to which a joint resolution described in subsection
- 24 (a) has been referred has not reported it to the House
- 25 at the end of 15 legislative days after its introduction,

- 1 such committee shall be discharged from further consider-
- 2 ation of the joint resolution, and it shall be placed on the
- 3 appropriate calendar. On the second and fourth Thursdays
- 4 of each month it shall be in order at any time for the
- 5 Speaker to recognize a Member who favors passage of a
- 6 joint resolution that has appeared on the calendar for at
- 7 least 5 legislative days to call up that joint resolution for
- 8 immediate consideration in the House without intervention
- 9 of any point of order. When so called up a joint resolution
- 10 shall be considered as read and shall be debatable for 1
- 11 hour equally divided and controlled by the proponent and
- 12 an opponent, and the previous question shall be considered
- 13 as ordered to its passage without intervening motion. It
- 14 shall not be in order to reconsider the vote on passage.
- 15 If a vote on final passage of the joint resolution has not
- 16 been taken by the third Thursday on which the Speaker
- 17 may recognize a Member under this subsection, such vote
- 18 shall be taken on that day.
- 19 "(f)(1) If, before passing a joint resolution described
- 20 in subsection (a), one House receives from the other a
- 21 joint resolution having the same text, then—
- 22 "(A) the joint resolution of the other House
- shall not be referred to a committee; and
- 24 "(B) the procedure in the receiving House shall
- be the same as if no joint resolution had been re-

- 1 ceived from the other House until the vote on pas-
- 2 sage, when the joint resolution received from the
- other House shall supplant the joint resolution of
- 4 the receiving House.
- 5 "(2) This subsection shall not apply to the House of
- 6 Representatives if the joint resolution received from the
- 7 Senate is a revenue measure.
- 8 "(g) If either House has not taken a vote on final
- 9 passage of the joint resolution by the last day of the period
- 10 described in section 801(b)(2), then such vote shall be
- 11 taken on that day.
- 12 "(h) This section and section 803 are enacted by
- 13 Congress—
- "(1) as an exercise of the rulemaking power of
- the Senate and House of Representatives, respec-
- tively, and as such is deemed to be part of the rules
- of each House, respectively, but applicable only with
- 18 respect to the procedure to be followed in that
- House in the case of a joint resolution described in
- subsection (a) and superseding other rules only
- 21 where explicitly so; and
- 22 "(2) with full recognition of the Constitutional
- right of either House to change the rules (so far as
- 24 they relate to the procedure of that House) at any

1	time, in the same manner and to the same extent as
2	in the case of any other rule of that House.
3	"§ 803. Congressional disapproval procedure for
4	nonmajor rules
5	"(a) For purposes of this section, the term 'joint res-
6	olution' means only a joint resolution introduced in the
7	period beginning on the date on which the report referred
8	to in section 801(a)(1)(A) is received by Congress and
9	ending 60 days thereafter (excluding days either House
10	of Congress is adjourned for more than 3 days during a
11	session of Congress), the matter after the resolving clause
12	of which is as follows: 'That Congress disapproves the
13	nonmajor rule submitted by the relating to
14	, and such rule shall have no force or effect.' (The
15	blank spaces being appropriately filled in).
16	"(b)(1) A joint resolution described in subsection (a)
17	shall be referred to the committees in each House of Con-
18	gress with jurisdiction.
19	"(2) For purposes of this section, the term submis-
20	sion or publication date means the later of the date on
21	which—
22	"(A) the Congress receives the report submitted
23	under section 801(a)(1); or
24	"(B) the nonmajor rule is published in the Fed-
25	eral Register, if so published.

- 1 "(c) In the Senate, if the committee to which is re-
- 2 ferred a joint resolution described in subsection (a) has
- 3 not reported such joint resolution (or an identical joint
- 4 resolution) at the end of 15 session days after the date
- 5 of introduction of the joint resolution, such committee may
- 6 be discharged from further consideration of such joint res-
- 7 olution upon a petition supported in writing by 30 Mem-
- 8 bers of the Senate, and such joint resolution shall be
- 9 placed on the calendar.
- 10 "(d)(1) In the Senate, when the committee to which
- 11 a joint resolution is referred has reported, or when a com-
- 12 mittee is discharged (under subsection (c)) from further
- 13 consideration of a joint resolution described in subsection
- 14 (a), it is at any time thereafter in order (even though a
- 15 previous motion to the same effect has been disagreed to)
- 16 for a motion to proceed to the consideration of the joint
- 17 resolution, and all points of order against the joint resolu-
- 18 tion (and against consideration of the joint resolution) are
- 19 waived. The motion is not subject to amendment, or to
- 20 a motion to postpone, or to a motion to proceed to the
- 21 consideration of other business. A motion to reconsider the
- 22 vote by which the motion is agreed to or disagreed to shall
- 23 not be in order. If a motion to proceed to the consideration
- 24 of the joint resolution is agreed to, the joint resolution

- 1 shall remain the unfinished business of the Senate until
- 2 disposed of.
- 3 "(2) In the Senate, debate on the joint resolution,
- 4 and on all debatable motions and appeals in connection
- 5 therewith, shall be limited to not more than 10 hours,
- 6 which shall be divided equally between those favoring and
- 7 those opposing the joint resolution. A motion to further
- 8 limit debate is in order and not debatable. An amendment
- 9 to, or a motion to postpone, or a motion to proceed to
- 10 the consideration of other business, or a motion to recom-
- 11 mit the joint resolution is not in order.
- 12 "(3) In the Senate, immediately following the conclu-
- 13 sion of the debate on a joint resolution described in sub-
- 14 section (a), and a single quorum call at the conclusion of
- 15 the debate if requested in accordance with the rules of the
- 16 Senate, the vote on final passage of the joint resolution
- 17 shall occur.
- 18 "(4) Appeals from the decisions of the Chair relating
- 19 to the application of the rules of the Senate to the proce-
- 20 dure relating to a joint resolution described in subsection
- 21 (a) shall be decided without debate.
- 22 "(e) In the Senate the procedure specified in sub-
- 23 section (c) or (d) shall not apply to the consideration of
- 24 a joint resolution respecting a nonmajor rule—

1	"(1) after the expiration of the 60 session days
2	beginning with the applicable submission or publica-
3	tion date, or
4	"(2) if the report under section 801(a)(1)(A)
5	was submitted during the period referred to in sec-
6	tion 801(d)(1), after the expiration of the 60 session
7	days beginning on the 15th session day after the
8	succeeding session of Congress first convenes.
9	"(f) If, before the passage by one House of a joint
10	resolution of that House described in subsection (a), that
11	House receives from the other House a joint resolution
12	described in subsection (a), then the following procedures
13	shall apply:
14	"(1) The joint resolution of the other House
15	shall not be referred to a committee.
16	"(2) With respect to a joint resolution described
17	in subsection (a) of the House receiving the joint
18	resolution—
19	"(A) the procedure in that House shall be
20	the same as if no joint resolution had been re-
21	ceived from the other House; but
22	"(B) the vote on final passage shall be on
23	the joint resolution of the other House.
24	"§ 804. Definitions
25	"For purposes of this chapter—

1	"(1) The term 'Federal agency' means any
2	agency as that term is defined in section 551(1).
3	"(2) The term 'major rule' means any rule, in-
4	cluding an interim final rule, that the Administrator
5	of the Office of Information and Regulatory Affairs
6	of the Office of Management and Budget finds has
7	resulted in or is likely to result in—
8	"(A) an annual effect on the economy of
9	\$100,000,000 or more;
10	"(B) a major increase in costs or prices for
11	consumers, individual industries, Federal,
12	State, or local government agencies, or geo-
13	graphic regions; or
14	"(C) significant adverse effects on competi-
15	tion, employment, investment, productivity, in-
16	novation, or on the ability of United States-
17	based enterprises to compete with foreign-based
18	enterprises in domestic and export markets.
19	"(3) The term 'nonmajor rule' means any rule
20	that is not a major rule.
21	"(4) The term 'rule' has the meaning given
22	such term in section 551, except that such term does
23	not include—
24	"(A) any rule of particular applicability,
25	including a rule that approves or prescribes for

the future rates, wages, prices, services, or allowances therefore, corporate or financial structures, reorganizations, mergers, or acquisitions thereof, or accounting practices or disclosures bearing on any of the foregoing;

"(B) any rule relating to agency management or personnel; or

"(C) any rule of agency organization, procedure, or practice that does not substantially affect the rights or obligations of non-agency parties.

12 "§ 805. Judicial review

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- 13 "(a) No determination, finding, action, or omission 14 under this chapter shall be subject to judicial review.
- "(b) Notwithstanding subsection (a), a court may determine whether a Federal agency has completed the necessary requirements under this chapter for a rule to take effect.
- "(c) The enactment of a joint resolution of approval under section 802 shall not be interpreted to serve as a grant or modification of statutory authority by Congress for the promulgation of a rule, shall not extinguish or affect any claim, whether substantive or procedural, against any alleged defect in a rule, and shall not form part of

the record before the court in any judicial proceeding con-

- 1 cerning a rule except for purposes of determining whether
- 2 or not the rule is in effect.

3 "§ 806. Exemption for monetary policy

- 4 "Nothing in this chapter shall apply to rules that con-
- 5 cern monetary policy proposed or implemented by the
- 6 Board of Governors of the Federal Reserve System or the
- 7 Federal Open Market Committee.

8 "§ 807. Effective date of certain rules

- 9 "Notwithstanding section 801—
- 10 "(1) any rule that establishes, modifies, opens,
- closes, or conducts a regulatory program for a com-
- mercial, recreational, or subsistence activity related
- to hunting, fishing, or camping; or
- "(2) any rule other than a major rule which an
- agency for good cause finds (and incorporates the
- finding and a brief statement of reasons therefore in
- the rule issued) that notice and public procedure
- thereon are impracticable, unnecessary, or contrary
- to the public interest,
- 20 shall take effect at such time as the Federal agency pro-
- 21 mulgating the rule determines.".
- 22 SEC. 146. STATE COORDINATION REGARDING FEDERAL OIL
- 23 AND GAS PERMITTING.
- 24 (a) IN GENERAL.—The Secretary shall invite the
- 25 Governor of any State wherein an oil and gas operation

- 1 may require a Federal permit, or the coastline of which
- 2 is in immediate geographic proximity to oil and gas oper-
- 3 ations on the outer Continental Shelf, to be a signatory
- 4 to the memorandum under section 142(c) for purposes of
- 5 fulfilling any State responsibilities with respect to Federal
- 6 oil and gas permitting decisions. The Regional Permit Co-
- 7 ordinators shall facilitate and coordinate concurrent State
- 8 reviews of requested permits for oil and gas projects on
- 9 the outer Continental Shelf.
- 10 (b) Cooperative Agreements.—The Secretary
- 11 may enter into cooperative agreements with affected
- 12 States for purposes of this section, consistent with this
- 13 title and other applicable Federal law. Such agreements
- 14 may include the sharing of information, the joint utiliza-
- 15 tion of available expertise, the facilitating of permitting
- 16 procedures, joint planning and review, and the formation
- 17 of joint surveillance and monitoring arrangements to carry
- 18 out applicable Federal and State laws, regulations, and
- 19 stipulations relevant to oil and gas operations that may
- 20 be carried out pursuant to this title.

21 SEC. 147. STATE CONSULTATION.

- A Federal agency with jurisdiction over a Priority
- 23 Energy Project may delegate to the State in which the
- 24 Priority Energy Project is located the Federal agency's
- 25 responsibilities for environmental reviews, consultations,

- 1 or decisions or other actions required under any Federal
- 2 law regarding the Priority Energy Project. After authority
- 3 is delegated under this section to a State it may be re-
- 4 voked only by an Act of Congress. The Federal agency
- 5 may provide financial and other forms of assistance to
- 6 States, multistate entities, and Indian tribes to facilitate
- 7 the coordination and delegation under this section.

8 SEC. 148. SAVINGS PROVISION.

- 9 Except as expressly stated, nothing in this subtitle
- 10 affects—
- 11 (1) the applicability of any Federal or State
- law; or
- 13 (2) any delegation of authority made by the
- head of a Federal agency the employees of which are
- participating in the implementation of this subtitle.

16 SEC. 149. REVIEW OF AGENCY PERMITTING DECISIONS.

- 17 (a) Administrative Review.—Any oil and gas per-
- 18 mitting decision for Federal lands onshore or on the outer
- 19 Continental Shelf under this subtitle shall not be subject
- 20 to further administrative review within the respective Fed-
- 21 eral agency responsible for that decision, and shall be the
- 22 final decision of that agency for purposes of judicial re-
- 23 view.
- (b) Judicial Review.—Any oil and gas permitting
- 25 decision for Federal lands onshore or on the outer Conti-

- 1 nental Shelf under this subtitle shall be subject to judicial
- 2 review only in accordance with section 174.
- 3 SEC. 150. DEADLINE FOR DECISION ON AGENCY APPEALS.
- 4 (a) Deadline for Decision.—Not later than 120
- 5 days after the date of the filing of an appeal by a Priority
- 6 Energy Project Developer, the agency shall issue a final
- 7 decision.
- 8 (b) Failure To Act.—In the event the agency fails
- 9 to meet the deadline of this section, the appeal shall be
- 10 decided in favor of the Priority Energy Project Developer.
- 11 Subtitle E—Prohibition on New
- 12 Wilderness or Wilderness Study
- 13 Areas on Lands Administered by
- the BLM Without Congressional
- 15 Approval; Indian Land Develop-
- 16 **ment**
- 17 SEC. 161. REPEAL OF EXECUTIVE ORDER.
- 18 The Bureau of Land Management shall not imple-
- 19 ment, administer, or enforce Secretarial Order No. 3310,
- 20 issued by the Secretary of the Interior on December 22,
- 21 2010, except by Congressional approval.
- 22 SEC. 162. WILDERNESS DESIGNATION PROCEDURES.
- 23 (a) Precondition to Designation.—The Sec-
- 24 retary of the Interior may not designate or issue a rec-
- 25 ommendation to designate a wilderness or wilderness

- 1 study area as "Wild Lands", "Wilderness", or any other
- 2 protective designation on lands administered by the Bu-
- 3 reau of Land Management before the last day of the 30-
- 4 day period beginning on the date on which the Secretary
- 5 provides a description and map of the land proposed to
- 6 be so designated to Congress and to the Governor of each
- 7 State with jurisdiction over parcels of land located within
- 8 the boundaries of the area proposed to be designated.

(b) Public Participation.—

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(1) Public Hearing Requirement.—

- (A) IN GENERAL.—Subject to subparagraph (D), not later than 90 days after the date on which the Secretary of Interior issues a recommendation under subsection (a), the Secretary shall hold not fewer than one public hearing within a county (or comparable unit of local government) located wholly or in part within the boundaries of the proposed wilderness or wilderness study area. The Secretary shall ensure that all interested individuals are afforded an opportunity to participate in a hearing held under this paragraph.
- (B) COMMENTS.—The Secretary of the Interior shall solicit comments from the public at a hearing held under subparagraph (A), and

- shall enter all comments received at or related to such hearing into the record of the hearing.
 - (C) AVAILABILITY OF RECORD.—The Secretary of the Interior shall promptly make the record of a hearing held under subparagraph (A), including a transcript of the hearing, available to the public on the Internet or by other electronic means. The Secretary shall ensure that any components of the record that are completed before the entire record is finalized are made available upon their completion.
 - (D) WAIVER.—The Secretary of the Interior may decline to hold a public hearing under subparagraph (A) if each unit of local government located wholly or in part within the boundaries of the national monument expressly waives the right to such hearing.
 - (2) Notice and comment period require-Ment.—Not later than 30 days after the date on which Secretary of Interior issues a recommendation under subsection (a), the Secretary shall initiate a notice and comment period to receive comments from the public regarding the recommendation.
 - (3) Report.—

1	(A) Contents.—Not later than one year
2	after issuing a recommendation to designate a
3	wilderness or wilderness study area under sub-
4	section (a), the Secretary shall submit to Con-
5	gress a report containing the following:
6	(i) An analysis of the economic impact
7	of the designation on the communities
8	within 100 miles of the boundaries of the
9	proposed wilderness or wilderness study
10	area, including an estimate of the tax reve-
11	nues that will be lost to, or gained for, the
12	Federal, State, and local governments as a
13	result of the designation.
14	(ii) An analysis of the impact the des-
15	ignation will have on the Nation's energy
16	security, including the effects of the loss of
17	sites to produce wind, geothermal, or solar
18	energy, and the number of barrels of oil,
19	tons of coal, or cubic feet of natural gas
20	that will become unavailable as a result of
21	the designation.
22	(iii) The projected impact of the des-
23	ignation on interests, rights, and uses as-
24	sociated with the parcels of land within the

boundaries of the monument, including

1	water rights, hunting, recreational shoot-
2	ing, grazing, timber production, vegetation
3	manipulation to maintain forest health
4	off-road vehicle use, hiking, horseback
5	riding, and mineral and energy leases
6	claims, and permits.
7	(iv) The record of any hearings held
8	under paragraph (1).
9	(v) Any written comments received
10	during the notice and comment period con-
11	ducted under paragraph (2).
12	(B) Publication.—The Secretary of Inte-
13	rior shall ensure that—
14	(i) a report submitted to Congress
15	under subparagraph (A) is published on
16	the Department of Interior Web site upon
17	completion; and
18	(ii) any components of the report that
19	are completed before the entire report is fi-
20	nalized and submitted to Congress are
21	published on the Department of Interior
22	Web site upon their completion.
23	(4) Implementation guidelines.—The Sec-
24	retary of the Interior, in cooperation with the States.

- shall develop and publish guidelines to provide for the implementation of subsection.
 - (c) Congressional Approval of Designation.—
 - (1) APPROVAL REQUIRED.—A designation issued under subsection (a) shall cease to be effective following the last day of the 2-year period beginning on the date on which the Secretary of Interior issued the designation, unless the report is approved by an Act of Congress on or before that last day.
 - (2)Management of Land BEFORE AP-PROVAL.—During the period between the issuance of the report described in subsection (b)(3) and congressional approval described above, the Secretary of Interior shall ensure that any restriction placed on land and interests, rights, or uses associated with the parcels of land designated as a national monument, including water rights, hunting, recreational shooting, grazing, timber production, vegetation manipulation to maintain forest health, off-road vehicle use, hiking, horseback riding, and mineral and energy leases, claims, and permits, is narrowly tailored and essential to the proper care and management of the objects to be protected.
 - (3) Effect of Nonapproval.—If Congress does not approve the report, any reservation of land

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- 1 made by the report, and any restriction imposed as
- 2 a result of the report on interests, rights, or uses as-
- 3 sociated with the parcels of land, shall cease to be
- 4 effective following the last day of the 2-year period
- 5 referred to in paragraph (1).

6 SEC. 163. FUTURE EXECUTIVE BRANCH ACTIONS.

- 7 (a) Effectiveness.—Upon enactment of this Act,
- 8 no executive branch action that withdraws more than 100
- 9 acres, in the aggregate, of public lands within the United
- 10 States pursuant to the Antiquities Act of 1906 (16 U.S.C.
- 11 431 et seq.) or any other relevant authority shall be effec-
- 12 tive except by compliance with this section. The provisions
- 13 of this subsection shall apply to executive branch actions
- 14 that withdraw less than 100 acres of public land where
- 15 such withdrawals are located within 100 miles of any other
- 16 withdrawal of public lands.
- 17 (b) WITHDRAWAL.—To the extent authorized by ex-
- 18 isting law, the President or the relevant head of an agency
- 19 may withdraw public lands in the United States provided
- 20 that such withdrawal shall not be effective until notice is
- 21 provided in the Federal Register and to the House of Rep-
- 22 resentatives and the Senate. Such withdrawal shall termi-
- 23 nate unless approved by a Federal statute not later than
- 24 one year after the notice of such withdrawal has been sub-
- 25 mitted to Congress.

- 1 (c) Limitation.—If Congress fails to pass an Act ap-
- 2 proving a withdrawal under subsection (b), the President
- 3 or the relevant head of an agency shall be prohibited from
- 4 withdrawing such land or a similar area of public lands
- 5 until at least 5 years after the end of the time period de-
- 6 scribed in subsection (b).

7 SEC. 164. LEASES FOR DEVELOPMENT OF NATURAL RE-

- 8 SOURCES ON INDIAN LANDS.
- 9 Subsection (a) of the first section of the Act to au-
- 10 thorize the leasing of restricted Indian lands for public,
- 11 religious, educational, recreational, residential, business,
- 12 and other purposes requiring the grant of long-term leases
- 13 (25 U.S.C. 415(a); commonly known as the "Long-term
- 14 Leasing Act") is amended by striking "including the de-
- 15 velopment or utilization of natural resources in connection
- 16 with operations under such leases" and inserting "except
- 17 leases for the development or utilization of natural re-
- 18 sources and leases in connection with operations under
- 19 such leases, neither of which shall require Secretarial ap-
- 20 proval under this section,".

1	Subtitle F-Legal Causes and
2	Claims Pertaining to the Leas-
3	ing and Development of Federal
4	Lands for Exploration and Pro-
5	duction of Oil, Natural Gas, As-
6	sociated Hydrocarbons, and Oil
7	Shale
8	SEC. 171. OIL SHALE, TAR SANDS, AND OTHER STRATEGIC
9	UNCONVENTIONAL FUELS.
10	(a) Jurisdiction.—Upon enactment of this Act, the
11	Federal Energy Regulatory Commission, in lieu of the De-
12	partment of the Interior, shall be granted exclusive juris-
13	diction and all relevant authority to implement and admin-
14	ister the leasing program for research and development
15	of oil shale and tar sands and all other programs and re-
16	quirements contained in section 369 of the Energy Policy
17	Act of 2005 (Public Law 109–58; 42 U.S.C. 15927).
18	(b) Regulations.—Upon enactment of this Act and
19	pursuant to paragraph (1), the Federal Energy Regu-
20	latory Commission shall immediately stay all regulations
21	and guidelines promulgated by the Department of the In-
22	terior or any other agency under section 369 of the En-
23	ergy Policy Act of 2005 and, notwithstanding any other
24	law, publish proposed rules in the Federal Register not
25	later than 6 months following enactment of this Act that

- 1 fully implement as expeditiously as practicable the provi-
- 2 sions of such section 369. The Federal Energy Regulatory
- 3 Commission shall publish final rules not later than 18
- 4 months following enactment of this Act.
- 5 (c) Resources.—The Federal Energy Regulatory
- 6 Commission is authorized to request from the Department
- 7 of the Interior and the Department of Energy any re-
- 8 sources and personnel that it deems necessary to imple-
- 9 ment and administer the provisions of this subsection, and
- 10 the Department of the Interior and the Department of En-
- 11 ergy are required to provide such resources and personnel
- 12 as requested.

13 SEC. 172. ENERGY PRODUCTION ON FEDERAL LANDS.

- 14 (a) REQUIREMENT.—The Secretary of the Interior is
- 15 directed to take sufficient actions to ensure that by Janu-
- 16 ary 1, 2018, not less than 10 percent of the Federal outer
- 17 Continental Shelf lands and not less than 10 percent of
- 18 onshore Federal lands and interests in lands that are
- 19 under the Secretary's jurisdiction are being leased for the
- 20 production of energy.
- 21 (b) AUTHORIZATION.—The Secretary of the Interior
- 22 shall utilize all available authority pursuant to this Act
- 23 and any other Federal law, as applicable, to comply with
- 24 the requirement in subsection (a).

SEC. 173. JURISDICTION.

- 2 (a) Exclusive Jurisdiction.—Notwithstanding
- 3 any other provision of law, including section 23(c)(2) of
- 4 the Outer Continental Shelf Lands Act (43 U.S.C.
- 5 1349(c)(2), any final agency decision concerning any cov-
- 6 ered oil and natural gas activity shall be subject to judicial
- 7 review only in the United States District Court for the
- 8 District of Columbia.
- 9 (b) Finality of Leasing Decisions.—Notwith-
- 10 standing the provisions of any law or regulation to the
- 11 contrary, a decision by the Bureau of Land Management
- 12 or the Minerals Management Service to issue a Final No-
- 13 tice of Sale and proceed with an oil and gas lease sale
- 14 pursuant to any authorizing leasing statute shall not be
- 15 subject to further administrative review within the Depart-
- 16 ment of the Interior, and shall be the final decision of the
- 17 agency for purposes of judicial review.
- 18 (c) Expedited Review.—Section 390 of the Energy
- 19 Policy Act of 2005 (42 U.S.C. 15942) is amended—
- 20 (1) by striking "be subject to a rebuttable pre-
- sumption that the use of" and inserting "apply";
- 22 and
- 23 (2) by striking "would apply".
- 24 SEC. 174. JUDICIAL REVIEW.
- 25 (a) IN GENERAL.—

1 EXCLUSIVE JURISDICTION.—The United 2 States Court of Appeals for the circuit in which a 3 Priority Energy Project is proposed to be con-4 structed, expanded, or operated shall have original 5 and exclusive jurisdiction over the review of an order 6 or action of a Federal agency or State administra-7 tive agency acting pursuant to Federal law to issue, 8 condition, or deny any permit, license, concurrence, 9 or approval (hereinafter in this section collectively 10 referred to as a "permit") required under Federal law.

> (2) AGENCY DELAY.—The United States Court of Appeals for the District of Columbia shall have original and exclusive jurisdiction over the review of an alleged failure to act by a Federal agency or State administrative agency acting pursuant to Federal law to issue, condition, or deny any permit required under Federal law for a Priority Energy Project.

(3) Court action.—

- (A) IN GENERAL.—The Court shall act as expeditiously as possible for all appeals under this section.
- 24 (B) Remand.—If a Court finds that such 25 order or action is inconsistent with the Federal

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law governing such permit and would prevent the construction, expansion, or operation of the Priority Energy Project, the Court shall remand the proceeding to the agency to take appropriate action consistent with the order of the Court. If the Court remands the order or action to a Federal or State agency, the Court shall set as expeditious a schedule and deadline as possible for the agency to act on remand, and in any event shall allow not more than 90 days for agency action on remand.

- (C) Attorney's fees and other expenses of litigation shall be awarded to the prevailing party in actions challenging an agency action granting a permit for or otherwise authorizing a Priority Energy Project, but in no event shall a Priority Energy Project Developer be required to pay attorney's fees and other expenses of litigation to a prevailing party.
- (4) APPEALS.—Appeals brought pursuant to this section may only be filed within 30 days of a final agency action regarding a permit.
- 24 (b) CITIZEN SUITS.—

1	(1) Standing.—In any suit involving a Priority
2	Energy Project brought under a citizen suit provi-
3	sion under a Federal law, any fact material to the
4	standing of the party bringing the suit that is in dis-
5	pute shall be adjudicated by the Court prior to the
6	adjudication of any other issue relating to the merits
7	of the suit.
8	(2) Preservation of agency discretion.—
9	(A) NOTICE OF CITIZEN SUIT RE-
10	QUIRED.—A party seeking to file a citizen suit
11	pursuant to a Federal law involving a Priority
12	Energy Project shall first notify in writing the
13	relevant agency and the Priority Energy Project
14	Developer of its intent to file a citizen suit, the
15	claims it intends to bring, and all relevant stat-
16	utory and regulatory provisions.
17	(B) Determination required.—
18	(i) In general.—Not later than 60
19	days following receipt of such notice, the
20	agency shall exercise discretion in deter-
21	mining whether enforcement of the claims
22	described in such notice are an appropriate
23	use of agency resources.

(ii) DISMISSAL REQUIRED.—If the

agency determines such claims are not an

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appropriate use of agency resources, the citizen suit shall be not be considered authorized under relevant Federal law and if filed shall be immediately dismissed by the Court.

(iii) Agency response required.— If the agency determines such claims are an appropriate use of agency resources, the agency shall have a period of 24 months to act in response to such claims, including by bringing an enforcement action or by consulting with the Priority Energy Project Developer, before the citizen suit shall be considered authorized under relevant Federal law. Upon the request of the Priority Energy Project Developer, the agency must allow for an additional 24 months to act in response to such claims.

(C) CITIZEN SUIT AUTHORIZED.—After the 24 month period, or 48 month period, as applicable, described in subparagraph (B)(iii) has expired, if the agency publishes a notice in the Federal Register expressly stating that it declines to address the claims described by the party seeking to file a citizen suit as described

- pursuant to subparagraph (A), then such party is authorized to file a citizen suit under relevant Federal law. The agency is prohibited from publishing such notice if the Priority Energy Project Developer has consulted with the agency and taken remedial action regarding the claims contained in the notice described in paragraph (A).
 - (D) Attorneys fees and expenses.—
 In a citizen suit filed pursuant a Federal law that involves a Priority Energy Project, a Priority Energy Project Developer shall not be required to pay attorneys fees and expenses to a prevailing party.
 - (3) Settlements.—Notwithstanding any other provision of law, no Federal agency shall enter into a settlement agreement arising from a citizen suit subject to this subsection that would require the reallocation of agency resources that had been previously allocated by law or regulation.
- 21 SEC. 175. TIME FOR FILING PETITION FOR JUDICIAL RE-
- 22 VIEW; STANDING, FILING OF RECORD.
- 23 (a) DEADLINE.—All petitions for judicial review of 24 covered oil and natural gas activities must be filed within

- 1 45 days of the final agency decision or the challenge shall
- 2 be barred.
- 3 (b) STANDING.—Only persons whose legal rights will
- 4 be directly and adversely affected by the challenged action,
- 5 and who are within the zone of interest protected by each
- 6 Act under which the challenge is brought, shall have
- 7 standing to file any petition for judicial review of covered
- 8 oil and natural gas activities.
- 9 (c) Limitation.—Nothing in this section creates a
- 10 right to judicial review or places any limit on filing a claim
- 11 that a person has violated the terms of a permit, license,
- 12 or approval.
- 13 (d) Consolidated Record.—When any civil action
- 14 is brought concerning any covered oil and natural gas ac-
- 15 tivity, the Federal agencies involved shall immediately pre-
- 16 pare for the court the consolidated record compiled for the
- 17 challenged decision.
- (e) Completion of Review.—The court shall com-
- 19 plete all judicial review, including rendering a judgment,
- 20 before the end of the 210-day period beginning on the date
- 21 on which a petition is filed that is subject to this subtitle,
- 22 unless all parties to such proceeding agree to an extension
- 23 of such period.
- 24 (f) Expedited Mandamus Review.—Notwith-
- 25 standing subsection (e), within 30 days after the filing of

- 1 an action that is subject to this subtitle, the court shall
- 2 issue a decision either compelling permit issuance or es-
- 3 tablishing a schedule that enables the most expeditious
- 4 possible completion of proceedings. The court may issue
- 5 orders to enforce any schedule it establishes under this
- 6 subsection.
- 7 (g) No Private Right of Action.—Except as ex-
- 8 pressly provided in this section, this subtitle shall not be
- 9 construed to create any additional right, benefit, or trust
- 10 responsibility, substantive or procedural, enforceable at
- 11 law or equity, by a person against the United States, its
- 12 agencies, its officers, or any person.

13 SEC. 176. LIMITATION ON SCOPE OF REVIEW AND RELIEF.

- 14 (a) Prospective Relief.—In any proceeding for
- 15 judicial review that is subject to this subtitle, the court
- 16 shall not grant or approve any prospective relief unless
- 17 the court finds that such relief is narrowly drawn, extends
- 18 no further than necessary to correct the violation of a Fed-
- 19 eral law requirement, and is the least intrusive means nec-
- 20 essary to correct the violation.
- 21 (b) Effectiveness of Agency Decision Pending
- 22 Judicial Review.—Final agency decisions relating to
- 23 covered oil and natural gas activities shall be effective
- 24 pending any judicial review of such decisions unless the
- 25 Court issues an order staying the effect of the decision.

1 SEC. 177. EXCLUSION. 2 This subtitle shall not apply to disputes between the parties to a lease issued pursuant to an authorizing leasing statute regarding the obligations of such lease or the 4 5 alleged breach thereof. Subtitle G—Development of Solar 6 and Wind Energy on Public Land 7 SEC. 181. DEFINITIONS. 9 In this subtitle: (1) COVERED LAND.—The term "covered land" 10 11 means land that is— 12 (A)(i) public land administered by the Sec-13 retary; or 14 (ii) National Forest System land adminis-15 tered by the Secretary of Agriculture; and 16 (B) not excluded from the development of solar or wind energy under— 17 18 (i) a land use plan established under 19 the Federal Land Policy and Management 20 Act of 1976 (43 U.S.C. 1701 et seq.); 21 (ii) a land use plan established under 22 the National Forest Management Act of 23 1976 (16 U.S.C. 1600 et seq.); or

(iii) other law.

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1	(2) PILOT PROGRAM.—The term "pilot pro-
2	gram" means the wind and solar leasing pilot pro-
3	gram established under section 183(a).
4	(3) Public Land.—The term "public land"
5	has the meaning given the term "public lands" in
6	section 103 of the Federal Land Policy and Manage-
7	ment Act of 1976 (43 U.S.C. 1702).
8	(4) Secretaries.—The term "Secretaries"
9	means—
10	(A) in the case of public land administered
11	by the Secretary, the Secretary; and
12	(B) in the case of National Forest System
13	land administered by the Secretary of Agri-
14	culture, the Secretary of Agriculture.
15	(5) Secretary.—The term "Secretary" means
16	the Secretary of the Interior.
17	SEC. 182. PROGRAMMATIC ENVIRONMENTAL IMPACT
18	STATEMENTS AND LAND USE PLANNING.
19	(a) Public Land.—Not later than 1 year after the
20	date of enactment of this Act, the Secretary shall—
21	(1) complete and finalize the Programmatic En-
22	vironmental Impact Statement for Solar Energy De-
23	velopment in Six Southwestern States (BLM/DES
24	10-59; DOE/EIS-0403) in accordance with the Na-

1	tional Environmental Policy Act of 1969 (42 U.S.C.
2	4321 et seq.) to analyze the potential impacts of—
3	(A) a program to develop solar energy on
4	land administered by the Secretary, acting
5	through the Bureau of Land Management; and
6	(B) any necessary amendments to land use
7	plans for the land; and
8	(2) amend any land use plans as appropriate to
9	provide for the development of energy resources in
10	areas considered appropriate by the Secretary.
11	(b) National Forest System Land.—As soon as
12	practicable but not later than 2 years after the date of
13	enactment of this Act, the Secretary of Agriculture shall—
14	(1) prepare and publish in the Federal Register
15	a notice of intent to prepare a programmatic envi-
16	ronmental impact statement in accordance with the
17	National Environmental Policy Act of 1969 (42
18	U.S.C. 4321 et seq.) to analyze the potential im-
19	pacts of—
20	(A) a program to develop solar and wind
21	energy on National Forest System land admin-
22	istered by the Secretary of Agriculture; and
23	(B) any necessary amendments to land use
24	plans for the land; and

1	(2) amend any land use plans as appropriate to
2	provide for the development of energy resources in
3	areas considered appropriate by the Secretary of Ag-
4	riculture immediately on completion of the pro-
5	grammatic environmental impact statement.
6	(c) Effect on Processing Applications.—The
7	requirement for completion of programmatic environ-
8	mental impact statements under this section shall not re-
9	sult in any delay in processing or approving applications
10	for wind or solar development on public land administered
11	by the Secretary or on National Forest System land.
12	(d) Military Installations.—
13	(1) Report.—
14	(A) In General.—Not later than 2 years
15	after the date of enactment of this Act, the Sec-
16	retary of Defense, in consultation with the Sec-
17	retary of the Interior, shall conduct a study
18	and prepare a report, that—
19	(i) identifies locations on land with-
20	drawn from the public domain and re-
21	served for military purposes that—
22	(I) exhibit a high potential for
23	solar, wind, geothermal, or other en-
24	ergy resources production;

1	(II) are disturbed or otherwise
2	have comparatively low value for other
3	resources; and
4	(III) could be developed for en-
5	ergy production in a manner con-
6	sistent with all present and reasonably
7	foreseeable military training and oper-
8	ational missions and research, devel-
9	opment, testing, and evaluation re-
10	quirements; and
11	(ii) describes the administration of
12	public land withdrawn for military pur-
13	poses for the development of commercial-
14	scale energy projects, including the legal
15	authorities governing authorization for
16	that use.
17	(B) RECOMMENDATIONS.—The report
18	shall include recommendations on—
19	(i) necessary changes in any law (in-
20	cluding regulations);
21	(ii) whether the authorization for the
22	use of the land for development of energy
23	projects should be pursuant to lease, con-
24	tract, right-of-way, permit, or other form
25	of authorization;

1	(iii) methods of improving coordina-
2	tion among the Federal, State, and local
3	agencies, if any, involved in authorizing the
4	projects; and
5	(iv) disposition of revenues resulting
6	from the development of energy projects on
7	the land.
8	(2) Environmental impact analysis.—Not
9	later than 1 year after the completion of the study
10	required by paragraph (1), the Secretary of Defense,
11	in consultation with the Secretary of the Interior,
12	shall prepare and publish in the Federal Register a
13	notice of intent to prepare an environmental impact
14	analysis document to support a program to develop
15	energy resources on withdrawn military land identi-
16	fied in the study as suitable for the production.
17	(3) Reports.—On completion of the report,
18	the Secretary and the Secretary of Defense shall
19	jointly submit the report required by paragraph (1)
20	to—
21	(A) the Committee on Armed Services of
22	the Senate;
23	(B) the Committee on Energy and Natural
24	Resources of the Senate;

1	(C) the Committee on Armed Services of
2	the House of Representatives; and
3	(D) the Committee on Natural Resources
4	of the House of Representatives.
5	SEC. 183. DEVELOPMENT OF SOLAR AND WIND ENERGY ON
6	PUBLIC LAND.
7	(a) Pilot Program.—
8	(1) In general.—Not later than 180 days
9	after the date of enactment of this Act, the Sec-
10	retary shall establish a wind and solar leasing pilot
11	program on covered land administered by the Sec-
12	retary.
13	(2) Selection of sites.—
14	(A) In general.—Not later than 90 days
15	after the date the pilot program is established
16	under this subsection, the Secretary shall (tak-
17	ing into consideration the multiple resource val-
18	ues of the land) select 2 sites that are appro-
19	priate for the development of a solar energy
20	project, and 2 sites that are appropriate for the
21	development of a wind energy project, on cov-
22	ered land administered by the Secretary as part
23	of the pilot program

1	(B) Site selection.—In carrying out
2	subparagraph (A), the Secretary shall seek to
3	select sites—
4	(i) for which there is likely to be a
5	high level of industry interest;
6	(ii) that have a comparatively low
7	value for other resources; and
8	(iii) that are representative of sites on
9	which solar or wind energy is likely to be
10	developed on covered land.
11	(C) Ineligible sites.—The Secretary
12	shall not select as part of the pilot program any
13	site for which a right-of way for site testing or
14	construction has been issued.
15	(3) QUALIFICATIONS.—Prior to any lease sale,
16	the Secretary shall establish qualifications for bid-
17	ders that ensure bidders—
18	(A) are able to expeditiously develop a
19	wind or solar energy project on the site for
20	lease;
21	(B) possess—
22	(i) financial resources necessary to
23	complete a project;
24	(ii) knowledge of the applicable tech-
25	nology; and

1	(iii) such other qualifications as are
2	determined appropriate by the Secretary;
3	and
4	(C) meet the eligibility requirements for
5	leasing under the first section of the Mineral
6	Leasing Act (30 U.S.C. 181).
7	(4) Lease sales.—
8	(A) In general.—Except as provided in
9	subparagraph (D)(ii), not later than 180 days
10	after the date sites are selected under para-
11	graph (2), the Secretary shall offer each site for
12	competitive leasing to qualified bidders under
13	such terms and conditions as are required by
14	the Secretary.
15	(B) Bidding systems.—
16	(i) IN GENERAL.—In offering the sites
17	for lease, the Secretary may vary the bid-
18	ding systems to be used at each lease sale,
19	including—
20	(I) cash bonus bids with a re-
21	quirement for payment of the royalty
22	established under this Act;
23	(II) variable royalty bids based
24	on a percentage of the gross proceeds
25	from the sale of electricity produced

1	from the lease, except that the royalty
2	shall not be less than the royalty re-
3	quired under this Act, together with a
4	fixed cash bonus; and
5	(III) such other bidding system
6	as ensures a fair return to the public
7	consistent with the royalty established
8	under this Act.
9	(ii) ROUND.—The Secretary shall
10	limit bidding to 1 round in any lease sale.
11	(iii) Expenditures.—In any case in
12	which the land that is subject to lease has
13	1 or more pending applications for the de-
14	velopment of wind or solar energy at the
15	time of the lease sale, the Secretary shall
16	give credit toward any bid submitted by
17	the applicant for expenditures of the appli-
18	cant considered by the Secretary to be
19	qualified and necessary for the preparation
20	of the application.
21	(C) Revenues.—Bonus bids, royalties,
22	rentals, fees, or other payments collected by the
23	Secretary under this section shall be subject to
24	section 184.
25	(D) Lease terms.—

1	(i) In general.—As part of the pilot
2	program, the Secretary may vary the
3	length of the lease terms and establish
4	such other lease terms and conditions as
5	the Secretary considers appropriate.
6	(ii) Data collection.—As part of
7	the pilot program, the Secretary shall—
8	(I) offer on a noncompetitive
9	basis on at least 1 site a short-term
10	lease for data collection; and
11	(II) on the expiration of the
12	short-term lease, offer on a competi-
13	tive basis a long-term lease, giving
14	credit toward the bonus bid to the
15	holder of the short-term lease for any
16	qualified expenditures to collect data
17	to develop the site during the short-
18	term lease.
19	(5) Compliance with laws.—In offering for
20	lease the selected sites under paragraph (4), the Sec-
21	retary shall comply with all applicable environmental
22	and other laws.
23	(6) Report.—The Secretary shall—
24	(A) compile a report of the results of each
25	lease sale under the pilot program, including—

1	(i) the level of competitive interest;
2	(ii) a summary of bids and revenues
3	received; and
4	(iii) any other factors that may have
5	impacted the lease sale process; and
6	(B) not later than 90 days after the final
7	lease sale, submit to the Committee on Energy
8	and Natural Resources of the Senate and the
9	Committee on Natural Resources of the House
10	of Representatives the report described in sub-
11	paragraph (A).
12	(7) Rights-of-way.—During the pendency of
13	the pilot program, the Secretary shall continue to
14	issue rights-of-way, in compliance with authority in
15	effect on the date of enactment of this Act, for avail-
16	able sites not selected for the pilot program.
17	(b) Secretarial Determination.—
18	(1) In general.—Not later than 2 years after
19	the date of enactment of this Act, the Secretaries
20	shall make a joint determination on whether to es-
21	tablish a leasing program under this section for wind
22	or solar energy, or both, on all covered land.
23	(2) System.—If the Secretaries determine that
24	a leasing program should be established, the pro-
25	gram shall apply to all covered land in accordance

1	with this Act and other provisions of law applicable
2	to public land or National Forest System land.
3	(3) Establishment.—The Secretaries shall
4	establish a leasing program unless the Secretaries
5	determine that the program—
6	(A) is not in the public interest; and
7	(B) does not provide an effective means of
8	developing wind or solar energy.
9	(4) Consultation.—In making the determina-
10	tions required under this subsection, the Secretaries
11	shall consult with—
12	(A) the heads of other relevant Federal
13	agencies;
14	(B) interested States, Indian tribes, and
15	local governments;
16	(C) representatives of the solar and wind
17	industries;
18	(D) representatives of the environment,
19	conservation, and outdoor sporting commu-
20	nities;
21	(E) other users of the covered land; and
22	(F) the public.
23	(5) Considerations.—In making the deter-
24	minations required under this subsection, the Secre-
25	taries shall consider the results of the pilot program.

- 1 (6) REGULATIONS.—Not later than 1 year after
 2 the date on which any determination is made to es3 tablish a leasing program, the Secretaries shall joint4 ly promulgate final regulations to implement the
 5 program.
 - (7) Report.—If the Secretaries determine that a leasing program should not be established, not later than 60 days after the date of the determination, the Secretaries shall jointly submit to the Committee on Energy and Natural Resources of the Senate and the Committee on Natural Resources of the House of Representatives a report describing the basis and findings for the determination.

(c) Transition.—

- (1) In General.—If the Secretaries determine under subsection (b) that a leasing program should be established for covered land, until the program is established and final regulations for the program are issued—
 - (A) the Secretary shall continue to accept applications for rights-of-way on covered land, and provide for the issuance of rights-of-way on covered land within the jurisdiction of the Secretary for the development of wind or solar energy pursuant to each requirement described in

1	title V of the Federal Land Policy and Manage-
2	ment Act of 1976 (43 U.S.C. 1761 et seq.) and
3	other applicable law; and
4	(B) the Secretary of Agriculture shall con-
5	tinue to accept applications for authorizations,
6	and provide for the issuance of the authoriza-
7	tions, for the development of wind or solar en-
8	ergy on covered land within the jurisdiction of
9	the Secretary pursuant to applicable law.
10	(2) Existing rights-of-way and authoriza-
11	TIONS.—
12	(A) IN GENERAL.—Effective beginning on
13	the date on which the wind or solar leasing pro-
14	grams are established and final regulations are
15	issued, the Secretaries shall not renew an exist-
16	ing right-of-way or other authorization for wind
17	or solar energy development at the end of the
18	term of the right-of-way or authorization.
19	(B) Lease.—
20	(i) In general.—Subject to clause
21	(ii), at the end of the term of the right-of-
22	way or other authorization for the wind or
23	solar energy project, the Secretary or, in
24	the case of National Forest System land,
25	the Secretary of Agriculture, shall grant,

1	without a competitive process, a lease to
2	the holder of the right-of-way or other au-
3	thorization for the same covered land as
4	was authorized under the right-of-way or
5	other authorization if (as determined by
6	the Secretary concerned)—
7	(I) the holder of the right-of-way
8	or other authorization has met the re-
9	quirements of diligent development;
10	and
11	(II) issuance of the lease is in the
12	public interest and consistent with ap-
13	plicable law.
14	(ii) Terms and conditions.—Any
15	lease described in clause (i) shall be sub-
16	ject to—
17	(I) terms and conditions that are
18	consistent with this Act and the regu-
19	lations issued under this Act; and
20	(II) the regulations in effect on
21	the date of renewal and any other
22	terms and conditions that the Sec-
23	retary considers necessary to protect
24	the public interest.

1	(3) Pending rights-of-way.—Effective begin-
2	ning on the date on which the wind or solar leasing
3	programs are established and final regulations for
4	the programs are issued, the Secretary or, with re-
5	spect to National Forest System land, the Secretary
6	of Agriculture shall provide any applicant that has
7	filed a plan of development for a right-of-way or, in
8	the case of National Forest System land, for an ap-
9	plicable authorization, for a wind or solar energy
10	project with an option to acquire a lease on a non-
11	competitive basis, under such terms and conditions
12	as are required by this Act, applicable regulations,
13	and the Secretary concerned, for the same covered
14	land included in the plan of development if—
15	(A) the plan of development has been de-
16	termined by the Secretary concerned to be ade-
17	quate for the initiation of environmental review;
18	(B) granting the lease is consistent with all
19	applicable land use planning, environmental,
20	and other laws;
21	(C) the applicant has made a good faith ef-
22	fort to obtain a right-of-way or, in the case of
23	National Forest System land, other authoriza-

tion, for the project; and

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1	(D) issuance of the lease is in the public
2	interest.
3	(d) Leasing Program.—If the Secretaries deter-
4	mine under subsection (b) that a leasing program should
5	be established, the program shall be established in accord-
6	ance with subsections (e) through (k).
7	(e) Competitive Leases.—
8	(1) In general.—Except as provided in para-
9	graph (2), leases for wind or solar energy develop-
10	ment under this section shall be issued on a competi-
11	tive basis with a single round of bidding in any lease
12	sale.
13	(2) Exceptions.—Paragraph (1) shall not
14	apply if the Secretary or, with respect to National
15	Forest System land, the Secretary of Agriculture de-
16	termines that—
17	(A) no competitive interest exists for the
18	covered land;
19	(B) the public interest would not be served
20	by the competitive issuance of a lease;
21	(C) the lease is for the placement and op-
22	eration of a meteorological or data collection fa-
23	cility or for the development or demonstration
24	of a new wind or solar technology and has a
25	term of not more than 5 years; or

1	(D) the covered land is eligible to be grant-
2	ed a noncompetitive lease under subsection (c).
3	(f) Payments.—
4	(1) In general.—The Secretaries shall jointly
5	establish fees, rentals, bonuses, or other payments to
6	ensure a fair return to the United States for any
7	lease issued under this section.
8	(2) Bonus Bids.—The Secretaries may grant
9	credit toward any bonus bid for a qualified expendi-
10	ture by the holder of a lease described in subsection
11	(e)(2)(C) in any competitive lease sale held for a
12	long-term lease covering the same land covered by
13	the lease described in subsection (e)(2)(C).
14	(g) QUALIFICATIONS.—Prior to any lease sale, the
15	Secretary shall establish qualifications for bidders that en-
16	sure bidders meet the requirements described in sub-
17	section $(a)(3)$.
18	(h) REQUIREMENTS.—The Secretaries shall ensure
19	that any activity under a leasing program is carried out
20	in a manner that—
21	(1) is consistent with all applicable land use
22	planning, environmental, and other laws; and
23	(2) provides for—
24	(A) safety;

1	(B) protection of the environment and fish
2	and wildlife habitat;
3	(C) mitigation of impacts;
4	(D) prevention of waste;
5	(E) diligent development of the resource,
6	with specific milestones to be met by the lessee
7	as determined by the Secretaries;
8	(F) coordination with applicable Federal
9	agencies;
10	(G) a fair return to the United States for
11	any lease;
12	(H) use of best management practices, in-
13	cluding planning and practices for mitigation of
14	impacts;
15	(I) public notice and comment on any pro-
16	posal submitted for a lease under this section;
17	(J) oversight, inspection, research, moni-
18	toring, and enforcement relating to a lease
19	under this section;
20	(K) the quantity of acreage to be commen-
21	surate with the size of the project covered by a
22	lease; and
23	(L) efficient use of water resources.
24	(i) Lease Duration, Suspension, and Cancella-
25	TION.—

1	(1) Duration.—A lease under this section										
2	shall be for—										
3	(A) an initial term of 25 years; and										
4	(B) any additional period after the initial										
5	term during which electricity is being produced										
6	annually in commercial quantities from the										
7	lease.										
8	(2) Administration.—The Secretary shall es										
9	tablish terms and conditions for the issuance, trans-										
10	fer, renewal, suspension, and cancellation of a lease										
11	under this section.										
12	(3) Readjustment.—										
13	(A) In general.—Royalties, rentals, and										
14	other terms and conditions of a lease under this										
15	section shall be subject to readjustment—										
16	(i) on the date that is 15 years after										
17	the date on which the lease is issued; and										
18	(ii) every 10 years thereafter.										
19	(B) Lease.—Each lease issued under this										
20	Act shall provide for readjustment in accord-										
21	ance with subparagraph (A).										
22	(j) Surface-Disturbing Activities.—The Secre-										
23	taries shall—										

1	(1) regulate all surface-disturbing activities con-
2	ducted pursuant to any lease issued under this sec-
3	tion; and
4	(2) require any necessary reclamation and other
5	actions under the lease as are required in the inter-
6	est of conservation of surface resources.
7	(k) Security.—The Secretaries shall require the
8	holder of a lease issued under this section—
9	(1) to furnish a surety bond or other form of
10	security, as prescribed by the Secretaries;
11	(2) to provide for the reclamation and restora-
12	tion of the area covered by the lease; and
13	(3) to comply with such other requirements as
14	the Secretaries consider necessary to protect the in-
15	terests of the public and the United States.
16	(l) Periodic Review.—Not less frequently than
17	once every 5 years, the Secretary shall conduct a review
18	of the adequacy of the surety bond or other form of secu-
19	rity provided by the holder of a lease issued under this
20	section.
21	SEC. 184. DISPOSITION OF REVENUES.
22	(a) Disposition of Revenues.—Of the amounts
23	collected as bonus bids, royalties, rentals, fees, or other
24	payments under a right-of-way, permit, lease, or other au-

1	thorization for the development of wind or solar energy							
2	on covered land—							
3	(1) 25 percent shall be paid by the Secretary of							
4	the Treasury to the State within the boundaries of							
5	which the income is derived;							
6	(2) 25 percent shall be paid by the Secretary of							
7	the Treasury to the 1 or more counties within the							
8	boundaries of which the income is derived; and							
9	(3) 50 percent shall be deposited in the Treas-							
10	ury of the United States.							
11	(b) Payments to States and Counties.—							
12	Amounts paid to States and counties under subsection (a)							
13	shall be used consistent with section 35 of the Mineral							
14	Leasing Act (30 U.S.C. 191).							
15	Subtitle H—Miscellaneous							
16	Provisions							
17	SEC. 191. MILITARY OPERATIONS.							
18	The Secretary shall consult with the Secretary of De-							
19	fense regarding military operations needs in the waters of							
20	the outer Continental Shelf. The Secretary shall work with							
21	the Secretary of Defense to resolve any conflicts that							
22	might arise between such operations and leasing under							
23	this subtitle. If the Secretaries are unable to resolve all							
24	such conflicts, any unresolved issues shall be referred by							

- 1 the Secretaries to the President within 90 days for imme-
- 2 diate resolution.
- 3 SEC. 192. ENVIRONMENTAL SENSITIVITY ANALYSIS UNDER
- 4 THE PROGRAM.
- 5 (a) Environmental Sensitivity Index.—The En-
- 6 vironmental Sensitivity Index, developed by the National
- 7 Oceanic and Atmospheric Administration, which considers
- 8 the sensitivity of different shoreline areas to oil spills, and
- 9 the ranking under the program of the areas of the outer
- 10 Continental Shelf based upon the Environmental Sensi-
- 11 tivity Index, satisfies the requirements of section 18 of the
- 12 Act (43 U.S.C. 1344), including the requirement to con-
- 13 sider the relative environmental sensitivity of different
- 14 areas of the outer Continental Shelf under section
- 15 18(a)(2)(G) of the Act (43 U.S.C. 1344(a)(2)(G)).
- 16 (b) Program Deemed Sufficient.—The Final
- 17 Outer Continental Shelf Oil and Gas Leasing Program,
- 18 2007–2012, is deemed to meet all requirements of section
- 19 18 of the Act (43 U.S.C. 1344) and is effective as of the
- 20 date on which the Secretary made that program effective.
- 21 SEC. 193. VALIDITY OF EXISTING LEASES.
- Any lease heretofore issued pursuant to a lease sale
- 23 held under the Final Outer Continental Shelf Oil and Gas
- 24 Leasing Program, 2007–2012, including any lease issued
- 25 pursuant to Lease Sale 193 or 213, is deemed to be in

- 1 full compliance with the Act and all other legal require-
- 2 ments.
- 3 SEC. 194. INTEGRITY OF LEASE SALES AND LEASING
- 4 SCHEDULE.
- 5 (a) Leasing During Judicial or Administrative
- 6 Review.—Section 18(d)(3) of the Act (43 U.S.C.
- 7 1344(d)(3)) is amended to read as follows:
- 8 "(3) After the leasing program has been approved by
- 9 the Secretary, except as otherwise provided by applicable
- 10 law, no lease shall be issued unless it is for an area in-
- 11 cluded in the approved leasing program and unless it con-
- 12 tains provisions consistent with the approved leasing pro-
- 13 gram, except that leasing shall continue for so long as
- 14 such program is under judicial or administrative review
- 15 pursuant to this Act, including any administrative review
- 16 occasioned by the remand of such program as a result of
- 17 judicial review. Any lease issued pursuant to a lease sale
- 18 held in the period that the approved leasing program is
- 19 under judicial or administrative review is deemed to have
- 20 been issued pursuant to an approved leasing program.".
- 21 (b) COURT ACTION UPON APPEAL.—The last sen-
- 22 tence of section 23(c)(6) of the Act (43 U.S.C. 1349(c)(6))
- 23 is amended to read as follows: "The court may affirm or
- 24 modify any order or decision or may remand the pro-

1	ceedings to the Secretary for such further action as it may						
2	direct.".						
3	SEC. 195. AUTHORITY TO CONDUCT OFFSHORE DRILLING						
4	UNDER APPROVED PERMITS.						
5	(a) In General.—Subject to subsection (b), each						
6	holder of a permit issued pursuant to an application for						
7	a permit to drill, including an application for a permit to						
8	sidetrack, that was approved by the Minerals Management						
9	Service before May 3, 2010, for purposes of outer Conti-						
10	nental Shelf energy exploration or development and pro-						
11	duction may conduct all operations authorized under the						
12	terms of the permit (including all exploration plans, devel-						
13	opment operations coordination documents, and develop-						
14	ment production plans submitted for the permit)—						
15	(1) without further review by the Bureau of						
16	Ocean Energy Management, Regulation and En-						
17	forcement and Bureau of Safety and Environmental						
18	Enforcement; and						
19	(2) without further review or delay under the						
20	National Environmental Policy Act of 1969 (42						
21	U.S.C. 4321 et. seq.) or any other similar statutes,						
22	including the Federal Water Pollution Control Act						
23	(33 U.S.C. 1251 et seq.) or the Marine Mammal						
24	Protection Act of 1972 (16 U.S.C. 1361 et seq.).						

1	(b) Operations.—Operations conducted under sub-
2	section (a) shall be carried out in accordance with the safe-
3	ty protocols contained in part 250 of title 30, Code of Fed-
4	eral Regulations.
5	(c) REVIEW OF COMPLIANCE.—This section does not
6	prohibit review of compliance with the terms of such a per-
7	mit.
8	SEC. 196. TIME REQUIREMENT TO ACT ON OIL AND NAT
9	URAL GAS DRILLING PERMITS.
10	Subsection (d) of section 11 of the Act (43 U.S.C
11	1340) is amended by designating the existing text as para-
12	graph (1) and adding at the end the following:
13	"(2)(A) The Secretary shall approve or dis-
14	approve any application for a permit for drilling a
15	well under an approved exploration or development
16	plan, or any application to amend a previously ap-
17	proved permit, within 30 days after its submission
18	except that the Secretary may disapprove such per-
19	mit only upon a determination that—
20	"(i) any proposed activity under the permit
21	would result in any condition described in sec-
22	tion $5(a)(2)(A)(i)$; and
23	"(ii) such proposed activity cannot be
24	modified to excid such condition

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"(B) The Secretary may request additional information from the applicant prior to approving or disapproving such application, but the request for additional information must be received by the applicant within 15 days after submission of the application to the Secretary. Upon receipt of the additional information requested by the Secretary, the Secretary shall approve or disapprove the application within 15 days in accordance with this subsection. If the Secretary disapproves a permit application or an amended permit application pursuant to this subsection, and there is no other well on the lease tract capable of production in paying quantities, within 90 days after receipt of a final disapproval decision all record title holders of the lease may request cancellation of the lease, and within 60 days after receipt of such cancellation request the Secretary shall pay to the record title holders the amount of any bonus bid paid for such lease. The Secretary shall make such payment from amounts that otherwise would be credited to miscellaneous receipts pursuant to section 9.".

SEC.	197.	TIMELY	ISSUANCE	\mathbf{OF}	ONSHORE	OIL	AND	GAS

- 2 LEASES.
- 3 Section 17(a)(1) of the Mineral Leasing Act (30)
- 4 U.S.C. 226(b)(1)(A)) is amended by striking "Leases shall
- 5 be issued within 60 days following payment by the success-
- 6 ful bidder of the remainder of the bonus bid, if any, and
- 7 the annual rental for the first lease year." and inserting
- 8 "Unless the Secretary issues a lease sooner, leases shall
- 9 automatically issue exactly 60 days following payment by
- 10 the successful bidder of the remainder of the bonus bid,
- 11 if any, and the annual rental for the first lease year. The
- 12 filing of any protest to the sale or issuance of a lease shall
- 13 not act to extend the date by which the lease is to be
- 14 issued following payment by the successful bidder under
- 15 the preceding sentence, nor shall the issuance of a lease
- 16 be delayed or deferred beyond 60 days following payment
- 17 by the successful bidder pending resolution of a protest
- 18 to the sale or issuance of the lease.".
- 19 SEC. 198. STATE AUDITING.
- Where authority is ceded to States to audit proc-
- 21 essing and transportation for purposes of royalty calcula-
- 22 tion under section 205 of the Royalty Simplification and
- 23 Fairness Act of 1996, State auditors shall provide back-
- 24 ground methodology and supporting detail to the payor
- 25 for audit findings; including formulas and supporting
- 26 worksheets detailing the calculations used when costs from

1	processing plants and transportation providers are dis-
2	allowed by the State auditor. The State shall seek written
3	authority from the processors and transporters to provide
4	this information when necessary and requested.
5	TITLE II—CONTINENTAL
6	PIPELINE APPROVAL
7	SEC. 201. KEYSTONE XL PIPELINE PERMIT APPROVAL.
8	(a) Permit Approval.—The permit described in
9	subsection (b) is hereby approved.
10	(b) Description of Permit.—The permit approved
11	under subsection (a) is the permit with respect to certain
12	energy-related facilities and land transportation crossings
13	on the international boundaries of the United States for
14	the Keystone XL pipeline project, an application for which
15	was filed on September 19, 2008 (including amendments).
16	(c) REQUIREMENTS.—The permit granted under sub-
17	section (a) shall require the following:
18	(1) The permittee shall comply with all applica-
19	ble Federal and State laws (including regulations)
20	and all applicable industrial codes regarding the con-
21	struction, connection, operation, and maintenance of
22	the United States facilities.
23	(2) The permittee shall take all appropriate
24	measures to prevent or mitigate any adverse envi-
25	ronmental impact or disruption of historic properties

1	in connection with the construction, operation, and
2	maintenance of the United States facilities.
3	(3) For the purpose of the permit approved
4	under subsection (a) (regardless of any modifications
5	under subsection (d))—
6	(A) the final environmental impact state-
7	ment issued by the Secretary of State on Au-
8	gust 26, 2011, satisfies all requirements of the
9	National Environmental Policy Act of 1969 (42
10	U.S.C. 4321 et seq.) and section 106 of the Na-
11	tional Historic Preservation Act (16 U.S.C.
12	470f);
13	(B) any modification required by the Sec-
14	retary of State to the Plan described in para-
15	graph (4)(A) shall not require supplementation
16	of the final environmental impact statement de-
17	scribed in that paragraph; and
18	(C) no further Federal environmental re-
19	view shall be required.
20	(4) The construction, operation, and mainte-
21	nance of the facilities shall be in all material re-
22	spects similar to that described in the application
23	described in subsection (b) and in accordance with—
24	(A) the construction, mitigation, and rec-
25	lamation measures agreed to by the permittee

1	in the Construction Mitigation and Reclamation
2	Plan found in appendix B of the final environ-
3	mental impact statement issued by the Sec-
4	retary of State on August 26, 2011, subject to
5	the modification described in subsection (d);
6	(B) the special conditions agreed to be-
7	tween the permittee and the Administrator of
8	the Pipeline Hazardous Materials Safety Ad-
9	ministration of the Department of Transpor-
10	tation found in appendix U of the final environ-
11	mental impact statement described in subpara-
12	graph (A);
13	(C) if the modified route submitted by the
14	Governor of Nebraska under subsection
15	(d)(3)(B) crosses the Sand Hills region, the
16	measures agreed to by the permittee for the
17	Sand Hills region found in appendix H of the
18	final environmental impact statement described
19	in subparagraph (A); and
20	(D) the stipulations identified in appendix
21	S of the final environmental impact statement
22	described in subparagraph (A).
23	(5) Other requirements that are standard in-
24	dustry practice or commonly included in Federal

1	permits that are similar to a permit approved under
2	subsection (a).
3	(d) Modification.—The permit approved under
4	subsection (a) shall require—
5	(1) the reconsideration of routing of the Key-
6	stone XL pipeline within the State of Nebraska;
7	(2) a review period during which routing within
8	the State of Nebraska may be reconsidered and the
9	route of the Keystone XL pipeline through the State
10	altered with any accompanying modification to the
11	Plan described in subsection (c)(4)(A); and
12	(3) the President—
13	(A) to coordinate review with the State of
14	Nebraska and provide any necessary data and
15	reasonable technical assistance material to the
16	review process required under this subsection;
17	and
18	(B) to approve the route within the State
19	of Nebraska that has been submitted to the
20	Secretary of State by the Governor of Ne-
21	braska.
22	(e) Effect of No Approval.—If the President
23	does not approve the route within the State of Nebraska
24	submitted by the Governor of Nebraska under subsection
25	(d)(3)(B) not later than 10 days after the date of submis-

1	sion, the route submitted by the Governor of Nebraska
2	under subsection (d)(3)(B) shall be considered approved,
3	pursuant to the terms of the permit approved under sub-
4	section (a) that meets the requirements of subsection (c)
5	and this subsection, by operation of law.
6	(f) Private Property Savings Clause.—Nothing
7	in this section alters the Federal, State, or local processes
8	or conditions in effect on the date of enactment of this
9	Act that are necessary to secure access from private prop-
10	erty owners to construct the Keystone XL pipeline.
11	TITLE III—RADIOLOGICAL
12	MATERIAL REPOSITORY
13	SEC. 301. RADIOLOGICAL MATERIAL REPOSITORY.
14	(a) Repository Required.—The Federal Govern-
15	ment shall site and permit at least one radiological mate-
16	rial geologic repository for the disposal of radiological ma-
17	terial.
18	(b) Yucca Mountain.—
19	(1) In general.—The repository site at Yucca
20	Mountain shall remain the site for the Nation's radi-
21	
	ological material repository following full statutory
22	ological material repository following full statutory review of the Department of Energy's license appli-
2223	
	review of the Department of Energy's license appli-

- 1 of Energy's pending license application to construct
- 2 the repository at Yucca Mountain until a determina-
- 3 tion is made on the merits of the application.
- 4 (c) Deadlines.—
- 5 (1) SUITABILITY DETERMINATION.—Not later 6 than 90 days after the enactment of this Act, the 7 Nuclear Regulatory Commission shall make a deter-8 mination regarding the suitability of Yucca Moun-
- 9 tain under subsection (a).
- 10 (2) ACTION ON APPLICATION.—Not later than 11 180 days after the enactment of this Act, the Nu-12 clear Regulatory Commission shall approve the ap-
- plication under subsection (b).
- 14 (d) Limitations on Amount of Radiological
- 15 Material.—All statutory limitations on the amount of
- 16 radiological material that can be placed in Yucca Moun-
- 17 tain are hereby removed and shall be replaced by the Nu-
- 18 clear Regulatory Commission with new limits based on sci-
- 19 entific and technical analysis of the full capacity of Yucca
- 20 Mountain for the storage of radiological material.

TITLE IV—RELIEF FROM REGU-

- 2 LATIONS AND PROHIBITIONS
- 3 THAT CAUSE ARTIFICIAL
- 4 PRICE INCREASES
- 5 SEC. 401. ENDANGERED SPECIES ACT OF 1973 REFORM.
- 6 The Endangered Species Act of 1973 (16 U.S.C.
- 7 1531 et seq.) is amended—
- 8 (1) by striking "best scientific and commercial
- 9 data available" each place it appears and inserting
- 10 "best scientific and economic data available at the
- time, including analysis of the costs and benefits of
- the matter under consideration"; and
- 13 (2) by adding at the end the following:
- 14 "SEC. 19. SCOPE.
- 15 "Nothing in this Act shall be construed to authorize
- 16 the use of this Act or the rules and regulations promul-
- 17 gated pursuant to this Act to regulate greenhouse gas
- 18 emissions.".
- 19 SEC. 402. REPEAL OF EPA CLIMATE CHANGE REGULATION.
- 20 (a) Greenhouse Gas Regulation Under Clean
- 21 AIR ACT.—Section 302(g) of the Clean Air Act (42 U.S.C.
- 22 7602(g)) is amended by adding the following at the end
- 23 thereof: "The term 'air pollutant' does not include carbon
- 24 dioxide, water vapor, methane, nitrous oxide,

- 1 hydrofluorocarbons, perfluorocarbons, or sulfur
- 2 hexafluoride.".
- 3 (b) No Regulation of Climate Change.—Noth-
- 4 ing in the Clean Air Act (42 U.S.C. 7401 et seq.), the
- 5 Federal Water Pollution Control Act (33 U.S.C. 1251 et
- 6 seg.), the National Environmental Policy Act of 1969 (42)
- 7 U.S.C. 4321 et seq.), the Endangered Species Act of 1973
- 8 (16 U.S.C. 1531 et seq.), or the Solid Waste Disposal Act
- 9 (42 U.S.C. 6901 et seq.), shall be treated as authorizing
- 10 or requiring the regulation of climate change or global
- 11 warming.
- 12 (c) Exceptions.—Notwithstanding subsections (a)
- 13 and (b), this section does not prohibit the following:
- 14 (1) Implementation and enforcement of the rule
- entitled "Light-Duty Vehicle Greenhouse Gas Emis-
- sion Standards and Corporate Average Fuel Econ-
- omy Standards' (as published at 75 Fed. Reg.
- 18 25324 (May 7, 2010) and without further revision)
- and finalization, implementation, enforcement, and
- revision of the proposed rule entitled "Greenhouse
- 21 Gas Emissions Standards and Fuel Efficiency
- 22 Standards for Medium- and Heavy-Duty Engines
- and Vehicles" published at 75 Fed. Reg. 74152 (No-
- 24 vember 30, 2010).

1	(2) Statutorily authorized Federal research, de-
2	velopment, demonstration programs and voluntary
3	programs addressing climate change.
4	(3) Implementation and enforcement of title VI
5	of the Clean Air Act (42 U.S.C. 7671 et seq.) to the
6	extent such implementation or enforcement only in-
7	volves one or more class I substances or class II sub-
8	stances (as such terms are defined in section 601 of
9	such title).
10	(4) Implementation and enforcement of section
11	821 (42 U.S.C. 7651k note) of Public Law 101–549
12	(commonly referred to as the "Clean Air Act
13	Amendments of 1990'').
14	SEC. 403. REPEAL OF FEDERAL BAN ON SYNTHETIC FUELS
15	PURCHASING REQUIREMENT.
16	Section 526 of the Energy Independence and Security
17	Act of 2007 (42 U.S.C. 17142) is repealed.
18	SEC. 404. REPEAL OF ETHANOL MANDATES.
19	Section 211(o) of the Clean Air Act (42 U.S.C.
20	7545(o); relating to the Renewable Fuel Program) is re-
21	pealed.
22	TITLE V—REFINERY REFORM
23	SEC. 501. REFINERY PERMITTING PROCESS.
24	(a) Definitions.—In this section:

1	(1) Administrator.—The term "Adminis-
2	trator" means the Administrator of the Environ-
3	mental Protection Agency.
4	(2) Expansion.—The term "expansion" means
5	a physical change that results in an increase in the
6	capacity of a refinery.
7	(3) Indian tribe.—The term "Indian tribe"
8	has the meaning given the term in section 4 of the
9	Indian Self-Determination and Education Assistance
10	Act (25 U.S.C. 450b).
11	(4) Permit.—The term "permit" means any
12	permit, license, approval, variance, or other form of
13	authorization that a refiner is required to obtain—
14	(A) under any Federal law; or
15	(B) from a State or Indian tribal govern-
16	ment agency delegated authority by the Federal
17	Government, or authorized under Federal law,
18	to issue permits.
19	(5) Refiner.—The term "refiner" means a
20	person that—
21	(A) owns or operates a refinery; or
22	(B) seeks to become an owner or operator
23	of a refinery.
24	(6) Refinery.—

1	(A) IN GENERAL.—The term "refinery"
2	means—
3	(i) a facility at which crude oil is re-
4	fined into transportation fuel or other pe-
5	troleum products; and
6	(ii) a coal liquification or coal-to-liquid
7	facility at which coal is processed into syn-
8	thetic crude oil or any other fuel.
9	(B) Inclusions.—The term "refinery" in-
10	cludes an expansion of a refinery.
11	(7) Refinery Permitting Agreement.—The
12	term "refinery permitting agreement" means an
13	agreement entered into between the Administrator
14	and a State or Indian tribe under subsection (b).
15	(8) State.—The term "State" means—
16	(A) a State;
17	(B) the District of Columbia;
18	(C) the Commonwealth of Puerto Rico;
19	and
20	(D) any other territory or possession of the
21	United States.
22	(b) Streamlining of Refinery Permitting
23	Process.—
24	(1) In general.—At the request of the Gov-
25	ernor of a State or the governing body of an Indian

1	tribe, the Administrator shall enter into a refinery
2	permitting agreement with the State or Indian tribe
3	under which the process for obtaining all permits
4	necessary for the construction and operation of a re-
5	finery shall be streamlined using a systematic inter-
6	disciplinary multimedia approach as provided in this
7	section.
8	(2) AUTHORITY OF ADMINISTRATOR.—Under a
9	refinery permitting agreement the Administrator
10	shall have authority, as applicable and necessary
11	to—
12	(A) accept from a refiner a consolidated
13	application for all permits that the refiner is re-
14	quired to obtain to construct and operate a re-
15	finery;
16	(B) in consultation and cooperation with
17	each Federal, State, or Indian tribal govern-
18	ment agency that is required to make any de-
19	termination to authorize the issuance of a per-
20	mit, establish a schedule under which each
21	agency shall—
22	(i) concurrently consider, to the max-
23	imum extent practicable, each determina-
24	tion to be made; and

1	(ii) complete each step in the permit-
2	ting process; and
3	(C) issue a consolidated permit that com-
4	bines all permits issued under the schedule es-
5	tablished under subparagraph (B).
6	(3) AGREEMENT BY THE STATE.—Under a re-
7	finery permitting agreement, a State or governing
8	body of an Indian tribe shall agree that—
9	(A) the Administrator shall have each of
10	the authorities described in paragraph (2); and
11	(B) each State or Indian tribal government
12	agency shall—
13	(i) in accordance with State law, make
14	such structural and operational changes in
15	the agencies as are necessary to enable the
16	agencies to carry out consolidated project-
17	wide permit reviews concurrently and in
18	coordination with the Environmental Pro-
19	tection Agency and other Federal agencies;
20	and
21	(ii) comply, to the maximum extent
22	practicable, with the applicable schedule
23	established under paragraph (2)(B).
24	(4) Deadlines.—

1	(A) New refineries.—In the case of a
2	consolidated permit for the construction of a
3	new refinery, the Administrator and the State
4	or governing body of an Indian tribe shall ap-
5	prove or disapprove the consolidated permit not
6	later than—
7	(i) 365 days after the date of the re-
8	ceipt of the administratively complete ap-
9	plication for the consolidated permit; or
10	(ii) on agreement of the applicant, the
11	Administrator, and the State or governing
12	body of the Indian tribe, 90 days after the
13	expiration of the deadline established
14	under clause (i).
15	(B) Expansion of existing refin-
16	ERIES.—In the case of a consolidated permit
17	for the expansion of an existing refinery, the
18	Administrator and the State or governing body
19	of an Indian tribe shall approve or disapprove
20	the consolidated permit not later than—
21	(i) 120 days after the date of the re-
22	ceipt of the administratively complete ap-
23	plication for the consolidated permit; or
24	(ii) on agreement of the applicant, the
25	Administrator, and the State or governing

- body of the Indian tribe, 30 days after the expiration of the deadline established under clause (i).
 - (5) FEDERAL AGENCIES.—Each Federal agency that is required to make any determination to authorize the issuance of a permit shall comply with the applicable schedule established under paragraph (2)(B).
 - (6) Judicial Review.—Any civil action for review of any permit determination under a refinery permitting agreement shall be brought exclusively in the United States district court for the district in which the refinery is located or proposed to be located.
 - (7) EFFICIENT PERMIT REVIEW.—In order to reduce the duplication of procedures, the Administrator shall use State permitting and monitoring procedures to satisfy substantially equivalent Federal requirements under this title.
 - (8) SEVERABILITY.—If 1 or more permits that are required for the construction or operation of a refinery are not approved on or before any deadline established under paragraph (4), the Administrator may issue a consolidated permit that combines all

1	other permits that the refiner is required to obtain
2	other than any permits that are not approved.
3	(9) Savings.—Nothing in this subsection af-
4	fects the operation or implementation of otherwise
5	applicable law regarding permits necessary for the
6	construction and operation of a refinery.
7	(10) Consultation with local govern-
8	MENTS.—Congress directs the Administrator, States,
9	and tribal governments to consult, to the maximum
10	extent practicable, with local governments in car-
11	rying out this subsection.
12	(11) Effect on local authority.—Nothing
13	in this subsection affects—
14	(A) the authority of a local government
15	with respect to the issuance of permits; or
16	(B) any requirement or ordinance of a
17	local government (such as a zoning regulation).
18	(e) FISCHER-TROPSCH FUELS.—
19	(1) In general.—In cooperation with the Sec-
20	retary of Energy, the Secretary of Defense, the Ad-
21	ministrator of the Federal Aviation Administration,
22	Secretary of Health and Human Services, and
23	Fischer-Tropsch industry representatives, the Ad-
24	ministrator shall—

1	(A) conduct a research and demonstration
2	program to evaluate the air quality benefits of
3	Fischer-Tropsch transportation fuel, including
4	diesel and jet fuel;
5	(B) evaluate the use of Fischer-Tropsch
6	transportation fuel as a mechanism for reduc-
7	ing engine exhaust emissions; and
8	(C) submit recommendations to Congress
9	on the most effective use and associated bene-
10	fits of these fuels for reducing public exposure
11	to exhaust emissions.
12	(2) GUIDANCE AND TECHNICAL SUPPORT.—The
13	Administrator shall, to the extent necessary, issue
14	any guidance or technical support documents that
15	would facilitate the effective use and associated ben-
16	efit of Fischer-Tropsch fuel and blends.
17	(3) Requirements.—The program described
18	in paragraph (1) shall consider—
19	(A) the use of neat (100 percent) Fischer-
20	Tropsch fuel and blends with conventional
21	crude oil-derived fuel for heavy-duty and light-
22	duty diesel engines and the aviation sector; and
23	(B) the production costs associated with
24	domestic production of fuel and prices for con-
25	sumers

1	(4) Reports.—The Administrator shall submit
2	to the Committee on Environment and Public Works
3	and the Committee on Energy and Natural Re-
4	sources of the Senate and the Committee on Energy
5	and Commerce and the Committee on Natural Re-
6	sources of the House of Representatives—
7	(A) not later than 1 year after the date of
8	enactment of this Act, an interim report on ac-
9	tions taken to carry out this subsection; and
10	(B) not later than 2 years after the date
11	of enactment of this Act, a final report on ac-
12	tions taken to carry out this subsection.
13	SEC. 502. EXISTING REFINERY PERMIT APPLICATION DEAD-
14	LINE.
15	Notwithstanding any other provision of law, applica-
16	tions for a permit for existing refinery applications shall
17	not be considered to be timely if submitted after 120 days
18	after the date of enactment of this Act.
19	TITLE VI—REPEAL OF ENERGY
20	TAX SUBSIDIES
21	SEC. 600. AMENDMENT OF 1986 CODE.
22	Except as otherwise expressly provided, whenever in
23	this title an amendment or repeal is expressed in terms
24	of an amendment to, or repeal of, a section or other provi-
25	sion, the reference shall be considered to be made to a

1	section or other provision of the Internal Revenue Code
2	of 1986.
3	SEC. 601. REPEAL OF CREDIT FOR ALCOHOL FUEL, BIO-
4	DIESEL, AND ALTERNATIVE FUEL MIXTURES.
5	(a) In General.—Section 6426 is repealed.
6	(b) Conforming Amendments.—
7	(1) Subparagraph (D) of section 6427(e)(6) is
8	amended by striking "September 30, 2014" and in-
9	serting "September 30, 2012".
10	(2) Paragraph (1) of section 4101(a) is amend-
11	ed by striking "or alcohol (as defined in section
12	6426(b)(4)(A)".
13	(3) Paragraph (2) of section 4104(a) is amend-
14	ed by striking "6426, or 6427(e)".
15	(4) Subparagraph (E) of section $7704(d)(1)$ is
16	amended—
17	(A) by inserting "(as in effect on the day
18	before the date of the enactment of the Energy
19	Exploration and Production to Achieve National
20	Demand Act)" after "of section 6426", and
21	(B) by inserting "(as so in effect)" after
22	"section 6426(b)(4)(A)".
23	(5) Paragraph (1) of section 9503(b) is amend-
24	ed by striking the second sentence.

1	(c) Clerical Amendment.—The table of sections
2	for subchapter B of chapter 65 is amended by striking
3	the item relating to section 6426.
4	(d) Effective.—The amendments made by this sec-
5	tion shall apply with respect to fuel sold and used after
6	December 31, 2012.
7	SEC. 602. REPEAL OF CREDIT FOR CERTAIN PLUG-IN ELEC-
8	TRIC VEHICLES.
9	(a) In General.—Section 30 is repealed.
10	(b) Conforming Amendments.—
11	(1) Paragraph (3) of section 24(b) is amended
12	by striking ", 30".
13	(2) Clause (ii) of section 25(e)(1)(C) is amend-
14	ed by striking ", 30".
15	(3) Paragraph (2) of section 25B(g) is amended
16	by striking ", 30".
17	(4) Paragraph (1) of section 26(a) is amended
18	by striking ", 30".
19	(5) Subclause (VI) of section $48C(c)(1)(A)(i)$ is
20	amended by inserting "(as in effect on the day be-
21	fore the date of the enactment of the Energy Explo-
22	ration and Production to Achieve National Demand
23	Act)" after "section 30(d)".
24	(6) Paragraph (3) of section 179A(c) is amend-
25	ed by inserting "(as in effect on the day before the

1	date of the enactment of the Energy Freedom and
2	Economic Prosperity Act)" after section "30(c)".
3	(7) Subsection (a) of section 1016 is amended
4	by striking paragraph (25) and by redesignating
5	paragraphs (26) through (37) as paragraphs (25)
6	through (36), respectively.
7	(8) Subsection (m) of section 6501 is amended
8	by striking "30(e)(6)".
9	(c) Clerical Amendment.—The table of sections
10	for subpart B of part IV of subchapter A of chapter 1
11	is amended by striking the item relating to section 30.
12	(d) Effective Date.—The amendments made by
13	this section shall apply to property placed in service after
14	December 31, 2011.
15	SEC. 603. EARLY TERMINATION OF CREDIT FOR QUALIFIED
16	FUEL CELL MOTOR VEHICLES.
17	(a) In General.—Section 30B is repealed.
18	(b) Conforming Amendments.—
19	(1) Subparagraph (A) of section 24(b)(3) is
20	amended by striking ", 30B".
21	(2) Clause (ii) of section 25(e)(1)(C) is amend-
22	ed by striking ", 30B".
23	(3) Paragraph (2) of section 25B(g) is amended

1	(4) Paragraph (1) of section 26(a) is amended
2	by striking ", 30B".
3	(5) Subsection (b) of section 38 is amended by
4	striking paragraph (25).
5	(6) Subsection (a) of section 1016, as amended
6	by section 602 of this Act, is amended by striking
7	paragraph (33) and by redesignating paragraphs
8	(34), (35), and (36) as paragraphs (33), (34), and
9	(35), respectively.
10	(7) Paragraph (2) of section 1400C(d) is
11	amended by striking ", 30B".
12	(8) Subsection (m) of section 6501 is amended
13	by striking ", 30B(h)(9)".
14	(c) Clerical Amendment.—The table of sections
15	for subpart B of part IV of subchapter A of chapter 1
16	is amended by striking the item relating to section 30B.
17	(d) Effective Date.—The amendments made by
18	this section shall apply to property placed in service after
19	December 31, 2012.
20	SEC. 604. REPEAL OF ALTERNATIVE FUEL VEHICLE RE-
21	FUELING PROPERTY CREDIT.
22	(a) In General.—Section 30C is repealed.
23	(b) Conforming Amendments.—
24	(1) Subsection (b) of section 38 is amended by
25	striking paragraph (26).

1	(2) Paragraph (3) of section 55(c) is amended
2	by striking ", 30C(d)(2),".
3	(3) Subsection (a) of section 1016, as amended
4	by sections 602 and 603 of this Act, is amended by
5	striking paragraph (33) and by redesignating para-
6	graph (34) and (35) as paragraphs (33) and (34),
7	respectively.
8	(4) Subsection (m) of section 6501 is amended
9	by striking ", 30C(e)(5)".
10	(c) Clerical Amendment.—The table of sections
11	for subpart B of part IV of subchapter A of chapter 1
12	is amended by striking the item relating to section 30C.
13	(d) Effective Date.—The amendments made by
14	this section shall apply to property placed in service after
15	December 31, 2012.
16	SEC. 605. REPEAL OF CREDIT FOR ALCOHOL USED AS
17	FUEL.
18	(a) In General.—Section 40 is repealed.
19	(b) Conforming Amendments.—
20	(1) Subsection (b) of section 38 is amended by
21	
<i>4</i> 1	striking paragraph (3).
22	striking paragraph (3). (2) Subsection (c) of section 196 is amended by
22	(2) Subsection (c) of section 196 is amended by

1	(3) Paragraph (1) of section 4101(a) is amend-
2	ed by striking ", and every person producing cellu-
3	losic biofuel (as defined in section $40(b)(6)(E)$)".
4	(4) Paragraph (1) of section 4104(a) is amend-
5	ed by striking ", 40".
6	(c) Effective Date.—The amendments made by
7	this section shall apply to fuel sold or used after December
8	31, 2012.
9	SEC. 606. REPEAL OF CREDIT FOR BIODIESEL AND RENEW-
10	ABLE DIESEL USED AS FUEL.
11	(a) In General.—Section 40A is repealed.
12	(b) Conforming Amendment.—
13	(1) Subsection (b) of section 38 is amended by
14	striking paragraph (17).
15	(2) Section 87 is repealed.
16	(3) Subsection (c) of section 196, as amended
17	by section 605 of this Act, is amended by striking
18	paragraph (11) and by redesignating paragraphs
19	(11), (12), and (13) as paragraphs (10), (11), and
20	(12), respectively.
21	(4) Paragraph (1) of section 4101(a) is amend-
22	ed by striking ", every person producing or import-
23	ing biodiesel (as defined in section 40A(d)(1)".
24	(5) Paragraph (1) of section 4104(a) is amend-
25	ed by striking ", and 40A".

1	(6) Subparagraph (E) of section 7704(d)(1) is
2	amended by inserting "(as so in effect)" after "sec-
3	tion $40A(d)(1)$ ".
4	(c) Clerical Amendment.—The table of sections
5	for subpart D of part IV of subchapter A of chapter 1
6	is amended by striking the item relating to section 40A.
7	(d) Effective Date.—The amendments made by
8	this section shall apply to fuel produced, and sold or used,
9	after December 31, 2011.
10	SEC. 607. REPEAL OF ENHANCED OIL RECOVERY CREDIT.
11	(a) In General.—Section 43 is repealed.
12	(b) Conforming Amendments.—
13	(1) Subsection (b) of section 38 is amended by
14	striking paragraph (6).
15	(2) Paragraph (4) of section 45Q(d) is amended
16	by inserting "(as in effect on the day before the date
17	of the enactment of the Energy Exploration and
18	Production to Achieve National Demand Act)" after
19	"section 43(e)(2)".
20	(3) Subsection (c) of section 196, as amended
21	by sections 605 and 606 of this Act, is amended by
22	striking paragraph (5) and by redesignating para-
23	graphs (6) through (12) as paragraphs (5) through
24	(11), respectively.

1	(c) Clerical Amendment.—The table of sections
2	for subpart D of part IV of subchapter A of chapter 1
3	is amended by striking the item relating to section 43.
4	(d) Effective Date.—The amendments made by
5	this section shall apply to costs paid or incurred in taxable
6	years beginning after December 31, 2012.
7	SEC. 608. TERMINATION OF CREDIT FOR ELECTRICITY
8	PRODUCED FROM CERTAIN RENEWABLE RE-
9	SOURCES.
10	(a) In General.—Subsection (d) of section 45 is
11	amended—
12	(1) by striking "2013" in paragraph (1) and in-
13	serting "2012", and
14	(2) by striking "2014" each place it appears in
15	paragraphs (2), (3), (4), (6), (7), (9), and (11) and
16	inserting "2012".
17	(b) Effective Date.—The amendments made by
18	this section shall apply to property placed in service after
19	December 31, 2012.
20	SEC. 609. REPEAL OF CREDIT FOR PRODUCING OIL AND
21	GAS FROM MARGINAL WELLS.
22	(a) In General.—Section 45I is repealed.
23	(b) Conforming Amendment.—Subsection (b) of

24 section 38 is amended by striking paragraph (19).

1	(c) Clerical Amendment.—The table of sections
2	for subpart D of part IV of subchapter A of chapter 1
3	is amended by striking the item relating to section 45I.
4	(d) Effective Date.—The amendments made by
5	this section shall apply to production in taxable years be-
6	ginning after December 31, 2012.
7	SEC. 610. TERMINATION OF CREDIT FOR PRODUCTION
8	FROM ADVANCED NUCLEAR POWER FACILI-
9	TIES.
10	(a) In General.—Subparagraph (B) of section
11	45J(d)(1) is amended by striking "January 1, 2021" and
12	inserting "January 1, 2013".
13	(b) Effective Date.—The amendments made by
14	this section shall apply to property placed in service after
15	December 31, 2012.
16	SEC. 611. REPEAL OF CREDIT FOR CARBON DIOXIDE SE-
17	QUESTRATION.
18	(a) In General.—Section 45Q is repealed.
19	(b) Effective Date.—The amendment made by
20	this section shall apply to carbon dioxide captured after
21	December 31, 2012.
22	SEC. 612. TERMINATION OF ENERGY CREDIT.
23	(a) In General.—Section 48 is amended—

(1) by striking "January 1, 2017" each place

it appears and inserting "January 1, 2013",

24

1	(2) by striking "December 31, 2016" each
2	place it appears and inserting "December 31,
3	2012", and
4	(3) by striking "2012, or 2013" in subsection
5	(a)(5)(C)(ii) and inserting "or 2012".
6	(b) Effective Date.—The amendments made by
7	this section shall apply to property placed in service after
8	December 31, 2012.
9	SEC. 613. REPEAL OF QUALIFYING ADVANCED COAL
10	PROJECT.
11	(a) In General.—Section 48A is repealed.
12	(b) Conforming Amendment.—Section 46 is
13	amended by striking paragraph (3) and by redesignating
14	paragraphs (4), (5), and (6) as paragraphs (3), (4), and
15	(5), respectively.
16	(c) Clerical Amendment.—The table of sections
17	for subpart E of part IV of subchapter A of chapter 1
18	is amended by striking the item relating to section 48A.
19	(d) Effective Date.—The amendments made by
20	this section shall apply to property placed in service after
21	December 31, 2012.
22	SEC. 614. REPEAL OF QUALIFYING GASIFICATION PROJECT

24 (a) In General.—Section 48B is repealed.

CREDIT.

1

(b) Conforming Amendment.—Section 46, as

2	amended by section 613, is amended by striking para-
3	graph (3) and by redesignating paragraphs (4) and (5)
4	as paragraphs (3) and (4), respectively.
5	(c) Clerical Amendment.—The table of sections
6	for subpart E of part IV of subchapter A of chapter 1
7	is amended by striking the item relating to section 48B.
8	(d) Effective Date.—The amendments made by
9	this section shall apply to property placed in service after
10	December 31, 2012.
11	SEC. 615. REPEAL OF AMERICAN RECOVERY AND REIN-
12	VESTMENT ACT OF 2009 ENERGY GRANT PRO-
13	GRAM.
14	(a) In General.—Section 1603 of division B of the
15	American Recovery and Reinvestment Act of 2009 is re-
16	pealed.
17	(b) Effective Date.—The amendment made by
18	this section shall apply to property placed in service after
19	December 31, 2011.
20	TITLE VII—REGULATORY
21	RELIEF
22	SEC. 701. LEGISLATIVE STAY.
23	(a) Establishment of Standards.—In place of
24	the rules specified in subsection (b), and notwithstanding
25	the date by which such rules would otherwise be required

1	to be promulgated, the Administrator of the Environ-
2	mental Protection Agency (in this title referred to as the
3	"Administrator") shall—
4	(1) propose regulations for industrial, commer-
5	cial, and institutional boilers and process heaters,
6	and commercial and industrial solid waste inciner-
7	ator units, subject to any of the rules specified in
8	subsection (b)—
9	(A) establishing maximum achievable con-
10	trol technology standards, performance stand-
11	ards, and other requirements under sections
12	112 and 129, as applicable, of the Clean Air
13	Act (42 U.S.C. 7412, 7429); and
14	(B) identifying non-hazardous secondary
15	materials that, when used as fuels or ingredi-
16	ents in combustion units of such boilers, proc-
17	ess heaters, or incinerator units are solid waste
18	under the Solid Waste Disposal Act (42 U.S.C.
19	6901 et seq.; commonly referred to as the "Re-
20	source Conservation and Recovery Act") for
21	purposes of determining the extent to which
22	such combustion units are required to meet the
23	amissions standards under section 119 of the

Clean Air Act (42 U.S.C. 7412) or the emission

1	standards under section 129 of such Act (42
2	U.S.C. 7429); and
3	(2) finalize the regulations on the date that is
4	15 months after the date of the enactment of this
5	Act.
6	(b) STAY OF EARLIER RULES.—The following rules
7	are of no force or effect, shall be treated as though such
8	rules had never taken effect, and shall be replaced as de-
9	scribed in subsection (a):
10	(1) "National Emission Standards for Haz-
11	ardous Air Pollutants for Major Sources: Industrial
12	Commercial, and Institutional Boilers and Process
13	Heaters", published at 76 Fed. Reg. 15608 (March
14	21, 2011).
15	(2) "National Emission Standards for Haz-
16	ardous Air Pollutants for Area Sources: Industrial
17	Commercial, and Institutional Boilers", published at
18	76 Fed. Reg. 15554 (March 21, 2011).
19	(3) "Standards of Performance for New Sta-
20	tionary Sources and Emission Guidelines for Exist-
21	ing Sources: Commercial and Industrial Solid Waste
22	Incineration Units", published at 76 Fed. Reg
23	15704 (March 21, 2011).

1	(4) "Identification of Non-Hazardous Sec-
2	ondary Materials That Are Solid Waste", published
3	at 76 Fed. Reg. 15456 (March 21, 2011).
4	(c) Inapplicability of Certain Provisions.—
5	With respect to any standard required by subsection (a)
6	to be promulgated in regulations under section 112 of the
7	Clean Air Act (42 U.S.C. 7412), the provisions of sub-
8	sections (g)(2) and (j) of such section 112 shall not apply
9	prior to the effective date of the standard specified in such
10	regulations.
11	SEC. 702. COMPLIANCE DATES.
12	(a) Establishment of Compliance Dates.—For
13	each regulation promulgated pursuant to section 701, the
14	Administrator—
15	(1) shall establish a date for compliance with
16	standards and requirements under such regulation
17	that is, notwithstanding any other provision of law
18	not earlier than 5 years after the effective date of
19	the regulation; and
20	(2) in proposing a date for such compliance
21	shall take into consideration—
22	(A) the costs of achieving emissions reduc-
23	tions;

1	(B) any non-air quality health and environ-
2	mental impact and energy requirements of the
3	standards and requirements;
4	(C) the feasibility of implementing the
5	standards and requirements, including the time
6	needed to—
7	(i) obtain necessary permit approvals;
8	and
9	(ii) procure, install, and test control
10	equipment;
11	(D) the availability of equipment, sup-
12	pliers, and labor, given the requirements of the
13	regulation and other proposed or finalized regu-
14	lations of the Environmental Protection Agency;
15	and
16	(E) potential net employment impacts.
17	(b) New Sources.—The date on which the Adminis-
18	trator proposes a regulation pursuant to section 701(a)(1)
19	establishing an emission standard under section 112 or
20	129 of the Clean Air Act (42 U.S.C. 7412, 7429) shall
21	be treated as the date on which the Administrator first
22	proposes such a regulation for purposes of applying the
23	definition of a new source under section 112(a)(4) of such
24	Act (42 U.S.C. 7412(a)(4)) or the definition of a new solid

- 1 waste incineration unit under section 129(g)(2) of such
- 2 Act (42 U.S.C. 7429(g)(2)).
- 3 (c) Rule of Construction.—Nothing in this title
- 4 shall be construed to restrict or otherwise affect the provi-
- 5 sions of paragraphs (3)(B) and (4) of section 112(i) of
- 6 the Clean Air Act (42 U.S.C. 7412(i)).

7 SEC. 703. ENERGY RECOVERY AND CONSERVATION.

- 8 Notwithstanding any other provision of law, and to
- 9 ensure the recovery and conservation of energy consistent
- 10 with the Solid Waste Disposal Act (42 U.S.C. 6901 et
- 11 seq.; commonly referred to as the "Resource Conservation
- 12 and Recovery Act"), in promulgating rules under section
- 13 701(a) addressing the subject matter of the rules specified
- 14 in paragraphs (3) and (4) of section 701(b), the Adminis-
- 15 trator—
- 16 (1) shall adopt the definitions of the terms
- 17 "commercial and industrial solid waste incineration
- unit", "commercial and industrial waste", and "con-
- 19 tained gaseous material" in the rule entitled "Stand-
- ards of Performance for New Stationary Sources
- and Emission Guidelines for Existing Sources: Com-
- 22 mercial and Industrial Solid Waste Incineration
- Units", published at 65 Fed. Reg. 75338 (December
- 24 1, 2000); and

1	(2) shall identify non-hazardous secondary ma-
2	terial to be solid waste only if—
3	(A) the material meets such definition of
4	commercial and industrial waste; or
5	(B) if the material is a gas, it meets such
6	definition of contained gaseous material.
7	SEC. 704. OTHER PROVISIONS.
8	(a) Establishment of Standards Achievable in
9	Practice.—In promulgating rules under section 701(a),
10	the Administrator shall ensure that emissions standards
11	for existing and new sources established under section 112
12	or 129 of the Clean Air Act (42 U.S.C. 7412, 7429), as
13	applicable, can be met under actual operating conditions
14	consistently and concurrently with emission standards for
15	all other air pollutants regulated by the rule for the source
16	category, taking into account variability in actual source
17	performance, source design, fuels, inputs, controls, ability
18	to measure the pollutant emissions, and operating condi-
19	tions.
20	(b) REGULATORY ALTERNATIVES.—For each regula-
21	tion promulgated pursuant to section 701(a), from among
22	the range of regulatory alternatives authorized under the
23	Clean Air Act (42 U.S.C. 7401 et seq.) including work
24	practice standards under section 112(h) of such Act (42
25	U.S.C. 7412(h)), the Administrator shall impose the least

1	burdensome, consistent with the purposes of such Act and
2	Executive Order No. 13563 published at 76 Fed. Reg.
3	3821 (January 21, 2011).
4	(c) Deduction for Capital Expenditures Re-
5	LATING TO ENERGY PROPERTY.—
6	(1) In General.—
7	(A) IN GENERAL.—Part VI of subchapter
8	B of chapter 1 is amended by inserting after
9	section 179E the following new section:
10	"SEC. 179F. ELECTION TO EXPENSE PROPERTY USED IN
11	THE PRODUCTION OF ENERGY.
12	"(a) Treatment as Expenses.—A taxpayer may
13	elect to treat the cost of any property used in the produc-
14	tion of energy as an expense which is not chargeable to
15	capital account. Any cost so treated shall be allowed as
16	a deduction for the taxable year in which the property is
17	placed in service.
18	"(b) Election.—
19	"(1) In general.—An election under this sec-
20	tion for any taxable year shall be made on the tax-
21	payer's return of the tax imposed by this chapter for
22	the taxable year. Such election shall specify the
23	property to which the election applies and shall be
24	made in such manner as the Secretary may by regu-
25	lations prescribe.

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1	"(2) Election irrevocable.—Any election
2	made under this section may not be revoked except
3	with the consent of the Secretary.
4	"(c) Property Used in the Production of En-
5	ERGY.—For purposes of this section, the term 'property

7 "(1) used in the production of energy,

used in the production of energy' means property—

- 8 "(2) the original use of which commences with
- 9 the taxpayer, and
- 10 "(3) which is placed in service by the taxpayer 11 after the date of the enactment of this section.
- 12 "(d) Coordination.—No expenditures shall be
- 13 taken into account under subsection (a) with respect to
- 14 the portion of the cost of any property taken into account
- 15 in determining a credit or deduction under any other sec-
- 16 tion of this chapter.
- 17 "(e) Basis Reduction.—For purposes of this sub-
- 18 title, if a deduction is allowed under this section with re-
- 19 spect to any property, the basis of such property shall be
- 20 reduced by the amount of the deduction so allowed.
- 21 "(f) Reporting.—No deduction shall be allowed
- 22 under subsection (a) to any taxpayer for any taxable year
- 23 unless such taxpayer files with the Secretary a report con-
- 24 taining such information with respect to the operation of
- 25 the mines of the taxpayer as the Secretary shall require.".

1	(B) Section 1016(a) is amended by strik-
2	ing "and" at the end of paragraph (36), by
3	striking the period at the end of paragraph (37)
4	and inserting ", and", and by adding at the end
5	the following new paragraph:
6	"(38) to the extent provided in section
7	179F(e).''.
8	(C) Section 263(a)(1) of the Internal Rev-
9	enue Code of 1986 (relating to capital expendi-
10	tures) is amended by striking "or" at the end
11	of subparagraph (K), by striking the period at
12	the end of paragraph (L) and inserting ", or",
13	and by adding at the end the following new sub-
14	paragraph:
15	"(M) expenditures for which a deduction is
16	allowed under section 179F.".
17	(D) Section 1245(a) of such Code is
18	amended by inserting "179F," after "179E,"
19	both places it appears in paragraphs (2)(C) and
20	(3)(C).
21	(E) The table of sections for part VI of
22	subchapter B of chapter 1 of such Code is
23	amended by inserting after the item relating to
24	section 179E the following new item:

"Sec. 179F. Election to expense property used in the production of energy.".

1	(2) Effective date.—The amendments made
2	by this subsection shall apply to taxable years begin-
3	ning after December 31, 2012.
4	SEC. 705. MANAGEMENT AND DISPOSAL OF COAL COMBUS-
5	TION RESIDUALS.
6	(a) Amendment to Subtitle D of the Solid
7	WASTE DISPOSAL ACT.—Subtitle D of the Solid Waste
8	Disposal Act (42 U.S.C. 6941 et seq.) is amended by add-
9	ing at the end the following new section:
10	"SEC. 4011. MANAGEMENT AND DISPOSAL OF COAL COM-
11	BUSTION RESIDUALS.
12	"(a) State Permit Programs for Coal Combus-
13	TION RESIDUALS.—Each State may adopt and implement
14	a coal combustion residuals permit program.
15	"(b) State Actions.—
16	"(1) NOTIFICATION.—Not later than 6 months
17	after the date of enactment of this section (except
18	as provided by the deadline identified under sub-
19	section (d)(2)(B)), the Governor of each State shall
20	notify the Administrator, in writing, whether such
21	State will adopt and implement a coal combustion
22	residuals permit program.
23	"(2) Certification.—
24	"(A) IN GENERAL.—Not later than 36
25	months after the date of enactment of this sec-

1	tion (except as provided in subsections (f)(1)(A)
2	and (f)(1)(C)), in the case of a State that has
3	notified the Administrator that it will imple-
4	ment a coal combustion residuals permit pro-
5	gram, the head of the lead State agency respon-
6	sible for implementing the coal combustion re-
7	siduals permit program shall submit to the Ad-
8	ministrator a certification that such coal com-
9	bustion residuals permit program meets the
10	specifications described in subsection $(c)(1)$.
11	"(B) Contents.—A certification sub-
12	mitted under this paragraph shall include—
13	"(i) a letter identifying the lead State
14	agency responsible for implementing the
15	coal combustion residuals permit program,
16	signed by the head of such agency;
17	"(ii) identification of any other State
18	agencies involved with the implementation
19	of the coal combustion residuals permit
20	program;
21	"(iii) a narrative description that pro-
22	vides an explanation of how the State will
23	ensure that the coal combustion residuals
24	permit program meets the requirements of

1	this section, including a description of the
2	State's—
3	"(I) process to inspect or other-
4	wise determine compliance with such
5	permit program;
6	"(II) process to enforce the re-
7	quirements of such permit program;
8	and
9	"(III) public participation proc-
10	ess for the promulgation, amendment,
11	or repeal of regulations for, and the
12	issuance of permits under, such per-
13	mit program;
14	"(iv) a legal certification that the
15	State has, at the time of certification, fully
16	effective statutes or regulations necessary
17	to implement a coal combustion residuals
18	permit program that meets the specifica-
19	tions described in subsection $(c)(1)$; and
20	"(v) copies of State statutes and regu-
21	lations described in clause (iv).
22	"(3) Maintenance of 4005(c) or 3006 pro-
23	GRAM.—In order to adopt or implement a coal com-
24	bustion residuals permit program under this section
25	(including pursuant to subsection (f)), the State

agency responsible for implementing a coal combustion residuals permit program in a State shall maintain an approved program under section 4005(c) or an authorized program under section 3006.

"(c) Permit Program Specifications.—

- "(1) MINIMUM REQUIREMENTS.—The specifications described in this subsection for a coal combustion residuals permit program are as follows:
 - "(A) The revised criteria described in paragraph (2) shall apply to a coal combustion residuals permit program, except as provided in paragraph (3).
 - "(B) Each structure shall be, in accordance with generally accepted engineering standards for the structural integrity of such structures, designed, constructed, and maintained to provide for containment of the maximum volumes of coal combustion residuals appropriate for the structure. If a structure is determined by the head of the agency responsible for implementing the coal combustion residuals permit program to be deficient, the head of such agency has authority to require action to correct the deficiency according to a schedule determined by such agency. If the identified deficiency is

not corrected according to such schedule, the head of such agency has authority to require that the structure close in accordance with subsection (h).

"(C) The coal combustion residuals permit program shall apply the revised criteria promulgated pursuant to section 4010(c) for location, design, groundwater monitoring, corrective action, financial assurance, closure, and post-closure described in paragraph (2) and the specifications described in this paragraph to surface impoundments.

"(D) If a structure that is classified as posing a high hazard potential pursuant to the guidelines published by the Federal Emergency Management Agency entitled 'Federal Guidelines for Dam Safety: Hazard Potential Classification System for Dams' (FEMA Publication Number 333) is determined by the head of the agency responsible for implementing the coal combustion residuals permit program to be deficient with respect to the structural integrity requirement in subparagraph (B), the head of such agency has authority to require action to correct the deficiency according to a schedule

determined by such agency. If the identified deficiency is not corrected according to such schedule, the head of such agency has authority to require that the structure close in accordance with subsection (h).

- "(E) New structures that first receive coal combustion residuals after the date of enactment of this section shall be constructed with a base located a minimum of two feet above the upper limit of the natural water table.
- "(F) In the case of a coal combustion residuals permit program implemented by a State, the State has the authority to inspect structures and implement and enforce such permit program.
- "(G) In the case of a coal combustion residuals permit program implemented by a State, the State has the authority to address wind dispersal of dust from coal combustion residuals by requiring dust control measures, as determined appropriate by the head of the lead State agency responsible for implementing the coal combustion residuals permit program.
- "(2) REVISED CRITERIA.—The revised criteria described in this paragraph are—

1	"(A) the revised criteria for design,
2	groundwater monitoring, corrective action, clo-
3	sure, and post-closure, for structures, includ-
4	ing—
5	"(i) for new structures, and lateral ex-
6	pansions of existing structures, that first
7	receive coal combustion residuals after the
8	date of enactment of this section, the re-
9	vised criteria regarding design require-
10	ments described in section 258.40 of title
11	40, Code of Federal Regulations; and
12	"(ii) for all structures that receive
13	coal combustion residuals after the date of
14	enactment of this section, the revised cri-
15	teria regarding groundwater monitoring
16	and corrective action requirements de-
17	scribed in subpart E of part 258 of title
18	40, Code of Federal Regulations, except
19	that, for the purposes of this paragraph,
20	such revised criteria shall also include—
21	"(I) for the purposes of detection
22	monitoring, the constituents boron,
23	chloride, conductivity, fluoride, mer-
24	cury, pH, sulfate, sulfide, and total
25	dissolved solids; and

1	((II) for the purposes of assess-
2	ment monitoring, the constituents alu-
3	minum, boron, chloride, fluoride, iron,
4	manganese, molybdenum, pH, sulfate,
5	and total dissolved solids;
6	"(B) the revised criteria for location re-
7	strictions described in—
8	"(i) for new structures, and lateral ex-
9	pansions of existing structures, that first
10	receive coal combustion residuals after the
11	date of enactment of this section, sections
12	258.11 through 258.15 of title 40, Code of
13	Federal Regulations; and
14	"(ii) for existing structures that re-
15	ceive coal combustion residuals after the
16	date of enactment of this section, sections
17	258.11 and 258.15 of title 40, Code of
18	Federal Regulations;
19	"(C) for all structures that receive coal
20	combustion residuals after the date of enact-
21	ment of this section, the revised criteria for air
22	quality described in section 258.24 of title 40,
23	Code of Federal Regulations;
24	"(D) for all structures that receive coal
25	combustion residuals after the date of enact-

1	ment of this section, the revised criteria for fi-
2	nancial assurance described in subpart G of
3	part 258 of title 40, Code of Federal Regula-
4	tions;
5	"(E) for all structures that receive coal
6	combustion residuals after the date of enact-
7	ment of this section, the revised criteria for sur-
8	face water described in section 258.27 of title
9	40, Code of Federal Regulations;
0	"(F) for all structures that receive coal
1	combustion residuals after the date of enact-
2	ment of this section, the revised criteria for rec-
.3	ordkeeping described in section 258.29 of title
4	40, Code of Federal Regulations;
5	"(G) for landfills and other land-based
6	units, other than surface impoundments, that
7	receive coal combustion residuals after the date
8	of enactment of this section, the revised criteria
9	for run-on and run-off control systems de-
20	scribed in section 258.26 of title 40, Code of
21	Federal Regulations; and
22	"(H) for surface impoundments that re-
23	ceive coal combustion residuals after the date of
24	enactment of this section, the revised criteria

for run-off control systems described in section

1 258.26(a)(2) of title 40, Code of Federal Regu-2 lations.

- "(3) APPLICABILITY OF CERTAIN REQUIRE-MENTS.—A State may determine that one or more of the requirements of the revised criteria described in paragraph (2) is not needed for the management of coal combustion residuals in that State, and may decline to apply such requirement as part of its coal combustion residuals permit program. If a State declines to apply a requirement under this paragraph, the State shall include in the certification under subsection (b)(2) a description of such requirement and the reasons such requirement is not needed in the State. If the Administrator determines that a State determination under this paragraph does not accurately reflect the needs for the management of coal combustion residuals in the State, the Administrator may treat such State determination as a deficiency under subsection (d).
- 20 "(d) Written Notice and Opportunity to Rem-21 EDY.—

22 "(1) In General.—The Administrator shall 23 provide to a State written notice and an opportunity 24 to remedy deficiencies in accordance with paragraph 25

(2) if at any time the State—

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1	"(A) does not satisfy the notification re-
2	quirement under subsection (b)(1);
3	"(B) has not submitted a certification
4	under subsection (b)(2);
5	"(C) does not satisfy the maintenance re-
6	quirement under subsection (b)(3); or
7	"(D) is not implementing a coal combus-
8	tion residuals permit program that meets the
9	specifications described in subsection $(c)(1)$.
10	"(2) Contents of Notice; deadline for re-
11	SPONSE.—A notice provided under this subsection
12	shall—
13	"(A) include findings of the Administrator
14	detailing any applicable deficiencies in—
15	"(i) compliance by the State with the
16	notification requirement under subsection
17	(b)(1);
18	"(ii) compliance by the State with the
19	certification requirement under subsection
20	(b)(2);
21	"(iii) compliance by the State with the
22	maintenance requirement under subsection
23	(b)(3); and
24	"(iv) the State coal combustion re-
25	siduals permit program in meeting the

1	specifications described in subsection
2	(c)(1); and
3	"(B) identify, in collaboration with the
4	State, a reasonable deadline, which shall be not
5	sooner than 6 months after the State receives
6	the notice, by which the State shall remedy the
7	deficiencies detailed under subparagraph (A).
8	"(e) Implementation by Administrator.—
9	"(1) In General.—The Administrator shall
10	implement a coal combustion residuals permit pro-
11	gram for a State only in the following cir-
12	cumstances:
13	"(A) If the Governor of such State notifies
14	the Administrator under subsection (b)(1) that
15	such State will not adopt and implement such
16	a permit program.
17	"(B) If such State has received a notice
18	under subsection (d) and, after any review
19	brought by the State under section 7006, fails
20	by the deadline identified in such notice under
21	subsection (d)(2)(B), to remedy the deficiencies
22	detailed in such notice under subsection
23	(d)(2)(A).

1	"(C) If such State informs the Adminis-
2	trator, in writing, that such State will no longer
3	implement such a permit program.
4	"(2) REQUIREMENTS.—If the Administrator
5	implements a coal combustion residuals permit pro-
6	gram for a State under paragraph (1), such permit
7	program shall consist of the specifications described
8	in subsection $(c)(1)$.
9	"(3) Enforcement.—If the Administrator im-
10	plements a coal combustion residuals permit pro-
11	gram for a State under paragraph (1), the authori-
12	ties referred to in section $4005(c)(2)(A)$ shall apply
13	with respect to coal combustion residuals and struc-
14	tures and the Administrator may use such authori-
15	ties to inspect, gather information, and enforce the
16	requirements of this section in the State.
17	"(f) State Control After Implementation by
18	Administrator.—
19	"(1) State control.—
20	"(A) NEW ADOPTION AND IMPLEMENTA-
21	TION BY STATE.—For a State for which the
22	Administrator is implementing a coal combus-
23	tion residuals permit program under subsection
24	(e)(1)(A), the State may adopt and implement
25	such a permit program by—

1	"(i) notifying the Administrator that
2	the State will adopt and implement such a
3	permit program;
4	"(ii) not later than 6 months after the
5	date of such notification, submitting to the
6	Administrator a certification under sub-
7	section $(b)(2)$; and
8	"(iii) receiving from the Adminis-
9	trator—
10	"(I) a determination that the
11	State coal combustion residuals per-
12	mit program meets the specifications
13	described in subsection $(e)(1)$; and
14	"(II) a timeline for transition of
15	control of the coal combustion residu-
16	als permit program.
17	"(B) Remedying deficient permit pro-
18	GRAM.—For a State for which the Adminis-
19	trator is implementing a coal combustion re-
20	siduals permit program under subsection
21	(e)(1)(B), the State may adopt and implement
22	such a permit program by—
23	"(i) remedying the deficiencies de-
24	tailed in the notice provided under sub-
25	section $(d)(2)(A)$; and

1	"(ii) receiving from the Adminis-
2	trator—
3	"(I) a determination that the de-
4	ficiencies detailed in such notice have
5	been remedied; and
6	"(II) a timeline for transition of
7	control of the coal combustion residu-
8	als permit program.
9	"(C) RESUMPTION OF IMPLEMENTATION
10	BY STATE.—For a State for which the Adminis-
11	trator is implementing a coal combustion re-
12	siduals permit program under subsection
13	(e)(1)(C), the State may adopt and implement
14	such a permit program by—
15	"(i) notifying the Administrator that
16	the State will adopt and implement such a
17	permit program;
18	"(ii) not later than 6 months after the
19	date of such notification, submitting to the
20	Administrator a certification under sub-
21	section $(b)(2)$; and
22	"(iii) receiving from the Adminis-
23	trator—
24	"(I) a determination that the
25	State coal combustion residuals per-

1	mit program meets the specifications
2	described in subsection $(c)(1)$; and
3	"(II) a timeline for transition of
4	control of the coal combustion residu-
5	als permit program.
6	"(2) Review of Determination.—
7	"(A) DETERMINATION REQUIRED.—The
8	Administrator shall make a determination
9	under paragraph (1) not later than 90 days
10	after the date on which the State submits a cer-
11	tification under paragraph (1)(A)(ii) or
12	(1)(C)(ii), or notifies the Administrator that the
13	deficiencies have been remedied pursuant to
14	paragraph (1)(B)(i), as applicable.
15	"(B) REVIEW.—A State may obtain a re-
16	view of a determination by the Administrator
17	under paragraph (1) as if such determination
18	was a final regulation for purposes of section
19	7006.
20	"(3) Implementation during transition.—
21	"(A) EFFECT ON ACTIONS AND ORDERS.—
22	Actions taken or orders issued pursuant to a
23	coal combustion residuals permit program shall
24	remain in effect if—

1	"(i) a State takes control of its coal
2	combustion residuals permit program from
3	the Administrator under paragraph (1); or
4	"(ii) the Administrator takes control
5	of a coal combustion residuals permit pro-
6	gram from a State under subsection (e).
7	"(B) Change in requirements.—Sub-
8	paragraph (A) shall apply to such actions and
9	orders until such time as the Administrator or
10	the head of the lead State agency responsible
11	for implementing the coal combustion residuals
12	permit program, as applicable—
13	"(i) implements changes to the re-
14	quirements of the coal combustion residu-
15	als permit program with respect to the
16	basis for the action or order; or
17	"(ii) certifies the completion of a cor-
18	rective action that is the subject of the ac-
19	tion or order.
20	"(4) Single Permit Program.—If a State
21	adopts and implements a coal combustion residuals
22	permit program under this subsection, the Adminis-
23	trator shall cease to implement the permit program
24	implemented under subsection (e) for such State.

- 1 "(g) Effect on Determination Under 4005(c) 2 OR 3006.—The Administrator shall not consider the im-3 plementation of a coal combustion residuals permit pro-4 gram by the Administrator under subsection (e) in making 5 a determination of approval for a permit program or other system of prior approval and conditions under section 6 7 4005(c) or of authorization for a program under section 8 3006. 9 "(h) Closure.—If it is determined, pursuant to a 10 coal combustion residuals permit program, that a structure should close, the time period and method for the clo-12 sure of such structure shall be set forth in a closure plan that establishes a deadline for completion and that takes into account the nature and the site-specific characteris-14 15 tics of the structure to be closed. In the case of a surface impoundment, the closure plan shall require, at a minimum, the removal of liquid and the stabilization of re-18 maining waste, as necessary to support the final cover. 19 "(i) Authority.— 20 "(1) STATE AUTHORITY.—Nothing in this sec-
- 21 tion shall preclude or deny any right of any State to 22 adopt or enforce any regulation or requirement re-23 specting coal combustion residuals that is more 24 stringent or broader in scope than a regulation or 25 requirement under this section.

1	"(2) Authority of the administrator.—
2	"(A) IN GENERAL.—Except as provided in
3	subsection (e) of this section and section 6005
4	of this title, the Administrator shall, with re-
5	spect to the regulation of coal combustion re-
6	siduals, defer to the States pursuant to this sec-
7	tion.
8	"(B) Imminent Hazard.—Nothing in this
9	section shall be construed to affect the author-
10	ity of the Administrator under section 7003
11	with respect to coal combustion residuals.
12	"(C) TECHNICAL AND ENFORCEMENT AS-
13	SISTANCE ONLY UPON REQUEST.—Upon re-
14	quest from the head of a lead State agency that
15	is implementing a coal combustion residuals
16	permit program, the Administrator may provide
17	to such State agency only the technical or en-
18	forcement assistance requested.
19	"(3) CITIZEN SUITS.—Nothing in this section
20	shall be construed to affect the authority of a person
21	to commence a civil action in accordance with sec-
22	tion 7002.
23	"(j) MINE RECLAMATION ACTIVITIES.—A coal com-
24	bustion residuals permit program implemented under sub-
25	section (e) by the Administrator shall not apply to the uti-

1	lization, placement, and storage of coal combustion residu-
2	als at surface mining and reclamation operations.
3	"(k) Definitions.—In this section:
4	"(1) COAL COMBUSTION RESIDUALS.—The
5	term 'coal combustion residuals' means—
6	"(A) the solid wastes listed in section
7	3001(b)(3)(A)(i), including recoverable mate-
8	rials from such wastes;
9	"(B) coal combustion wastes that are co-
10	managed with wastes produced in conjunction
11	with the combustion of coal, provided that such
12	wastes are not segregated and disposed of sepa-
13	rately from the coal combustion wastes and
14	comprise a relatively small proportion of the
15	total wastes being disposed in the structure;
16	"(C) fluidized bed combustion wastes;
17	"(D) wastes from the co-burning of coal
18	with nonhazardous secondary materials pro-
19	vided that coal makes up at least 50 percent of
20	the total fuel burned; and
21	"(E) wastes from the co-burning of coal
22	with materials described in subparagraph (A)
23	that are recovered from monofills.
24	"(2) Coal combustion residuals permit
25	PROGRAM.—The term 'coal combustion residuals

- 1 permit program' means a permit program or other
- 2 system of prior approval and conditions that is
- adopted by or for a State for the management and
- 4 disposal of coal combustion residuals to the extent
- 5 such activities occur in structures in such State.
- 6 "(3) STRUCTURE.—The term 'structure' means
- 7 a landfill, surface impoundment, or other land-based
- 8 unit which may receive coal combustion residuals.
- 9 "(4) REVISED CRITERIA.—The term 'revised
- criteria' means the criteria promulgated for munic-
- ipal solid waste landfill units under section 4004(a)
- and under section 1008(a)(3), as revised under sec-
- tion 4010(c) in accordance with the requirement of
- such section that the criteria protect human health
- and the environment.".
- 16 (b) Conforming Amendment.—The table of con-
- 17 tents contained in section 1001 of the Solid Waste Dis-
- 18 posal Act is amended by inserting after the item relating
- 19 to section 4010 the following:
 - "Sec. 4011. Management and disposal of coal combustion residuals.".
- 20 (c) 2000 REGULATORY DETERMINATION.—Nothing
- 21 in this section, or the amendments made by this section,
- 22 shall be construed to alter in any manner the Environ-
- 23 mental Protection Agency's regulatory determination enti-
- 24 tled "Notice of Regulatory Determination on Wastes from
- 25 the Combustion of Fossil Fuels", published at 65 Fed.

1	Reg. 32214 (May 22, 2000), that the fossil fuel combus-
2	tion wastes addressed in that determination do not war-
3	rant regulation under subtitle C of the Solid Waste Dis-
4	posal Act (42 U.S.C. 6921 et seq.).
5	TITLE VIII—ATTAINMENT OF NA-
6	TIONAL AMBIENT AIR QUAL-
7	ITY STANDARDS
8	SEC. 801. AIR QUALITY MONITORING AND MODELING
9	METHODOLOGIES.
10	(a) Nonattainment Designation To Be Based
11	ON MONITORING DATA.—Section 107 of the Clean Air Act
12	(42 U.S.C. 7407) is amended by adding at the end the
13	following:
14	"(f) Nonattainment Designation To Be Based
15	ON MONITORING DATA.—Any designation or redesigna-
16	tion of an area or portion of an area within a State or
17	interstate area as a nonattainment area for a pollutant
18	within the meaning of subsection $(d)(1)(A)(i)$ shall—
19	"(1) be based on monitoring data; and
20	"(2) not take into consideration modeling
21	data.".
22	(b) AIR QUALITY MODELING METHODOLOGIES.—
23	(1) Methodologies.—Section 110 of the
24	Clean Air Act (42 U.S.C. 7410) is amended by add-
25	ing at the end the following:

1	"(d) AIR QUALITY MODELING METHODOLOGIES.—
2	The Administrator shall, by regulation, set forth the air
3	quality modeling methodologies required to be used for
4	purposes of air quality modeling pursuant to subsection
5	(a)(2)(K).".
6	(2) Regulations.—The Administrator of the
7	Environmental Protection Agency shall promulgate
8	final regulations, as required by section 110(d) of
9	the Clean Air Act, as added by paragraph (1), not
10	later than one year after the date of the enactment
11	of this Act.
12	SEC. 802. EXTENDING COMPLIANCE FOR NAAQS ATTAIN-
13	MENT FOR DOWNWIND STATES.
13 14	MENT FOR DOWNWIND STATES. Section 181 of the Clean Air Act (42 U.S.C. 7511)
14	Section 181 of the Clean Air Act (42 U.S.C. 7511)
14 15	Section 181 of the Clean Air Act (42 U.S.C. 7511) is amended by adding at the end the following: "(d) Extended Attainment Date for Certain
14 15 16	Section 181 of the Clean Air Act (42 U.S.C. 7511) is amended by adding at the end the following: "(d) Extended Attainment Date for Certain
14 15 16 17	Section 181 of the Clean Air Act (42 U.S.C. 7511) is amended by adding at the end the following: "(d) Extended Attainment Date for Certain Downwind Areas.—
14 15 16 17	Section 181 of the Clean Air Act (42 U.S.C. 7511) is amended by adding at the end the following: "(d) Extended Attainment Date for Certain Downwind Areas.— "(1) Definitions.—In this subsection:
14 15 16 17 18	Section 181 of the Clean Air Act (42 U.S.C. 7511) is amended by adding at the end the following: "(d) Extended Attainment Date for Certain Downwind Areas.— "(1) Definitions.—In this subsection: "(A) The term 'upwind area' means an
14 15 16 17 18 19 20	Section 181 of the Clean Air Act (42 U.S.C. 7511) is amended by adding at the end the following: "(d) Extended Attainment Date for Certain Downwind Areas.— "(1) Definitions.—In this subsection: "(A) The term 'upwind area' means an area that—
14 15 16 17 18 19 20 21	Section 181 of the Clean Air Act (42 U.S.C. 7511) is amended by adding at the end the following: "(d) Extended Attainment Date for Certain Downwind Areas.— "(1) Definitions.—In this subsection: "(A) The term 'upwind area' means an area that— "(i) affects nonattainment in another

1	"(I) a nonattainment area with a
2	later attainment date than the down-
3	wind area; or
4	"(II) an area in another State
5	that the Administrator has found to
6	be significantly contributing to non-
7	attainment in the downwind area in
8	violation of section 110(a)(2)(D) and
9	for which the Administrator has es-
10	tablished requirements through notice
11	and comment rulemaking to reduce
12	the emissions causing such significant
13	contribution.
14	"(B) The term 'current classification'
15	means the classification of a downwind area
16	under this section at the time of the determina-
17	tion under paragraph (2).
18	"(2) Extension.—Notwithstanding subsection
19	(b)(2), a downwind area that is not in attainment
20	within 18 months of the attainment deadline re-
21	quired under this section may seek an extension of
22	time to come into attainment by petitioning the Ad-
23	ministrator for such an extension. If the Adminis-
24	trator—

1	"(A) determines that the area is a down-
2	wind area with respect to a particular national
3	ambient air quality standard for ozone;
4	"(B) approves a plan revision for such
5	area as provided in paragraph (3) prior to a re-
6	classification under subsection (b)(2)(A); and
7	"(C) determines that the petitioning down-
8	wind area has demonstrated that it is affected
9	by transport from an upwind area to a degree
10	that affects the area's ability to attain,
11	the Administrator, in lieu of such reclassification,
12	may extend the attainment date for such downwind
13	area for such standard in accordance with paragraph
14	(5).
15	"(3) Approval.—In order to extend the attain-
16	ment date for a downwind area under this sub-
17	section, the Administrator may approve a revision of
18	the applicable implementation plan for the downwind
19	area for the national ambient air quality standard
20	that—
21	"(A) complies with all requirements of this
22	Act applicable under the current classification
23	of the downwind area, including any require-
24	ments applicable to the area under section
25	172(e) for such standard;

- 1 "(B) includes any additional measures
 2 needed to demonstrate attainment by the ex3 tended attainment date provided under this
 4 subsection, and provides for implementation of
 5 those measures as expeditiously as practicable;
 6 and
 - "(C) provides appropriate measures to ensure that no area downwind of the area receiving the extended attainment date will be affected by transport to a degree that affects the other area's ability to attain.
 - "(4) Prior reclassification determination.—If, after April 1, 2003, and prior to the time the 1-hour ozone standard no longer applies to a downwind area, the Administrator made a reclassification determination under subsection (b)(2)(A) for such downwind area, and the Administrator approves a plan consistent with subparagraphs (A) and (B) for such area, the reclassification shall be withdrawn and, for purposes of implementing the 8-hour ozone national ambient air quality standard, the area shall be treated as if the reclassification never occurred. Such plan must be submitted no later than 12 months following enactment of this subsection, and—

- "(A) the plan revision for the downwind area must comply with all control and planning requirements of this Act applicable under the classification that applied immediately prior to reclassification, including any requirements applicable to the area under section 172(c) for such standard; and
 - "(B) the plan must include any additional measures needed to demonstrate attainment no later than the date on which the last reductions in pollution transport that have been found by the Administrator to significantly contribute to nonattainment are required to be achieved by the upwind area or areas.
 - "(5) EXTENDED DATE.—The attainment date extended under this subsection shall provide for attainment of such national ambient air quality standard for ozone in the downwind area as expeditiously as practicable but no later than the new date that the area would have been subject to had it been reclassified under subsection (b)(2).
 - "(6) Rulemaking.—Within 12 months after the enactment of this subsection, the Administrator shall, after notice and comment, promulgate rules to determine, for purposes of paragraphs (2) and (3),

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1	when an area is affected by transport to a degree
2	that affects the area's ability to attain. The purpose
3	of such rules shall be to ensure that downwind areas
4	are not unjustly penalized.".
5	TITLE IX—SUB-BASIN REPORT-
6	ING OF GREENHOUSE GAS
7	EMISSIONS
8	SEC. 901. SUB-BASIN REPORTING OF GREENHOUSE GAS
9	EMISSIONS.
10	Section 114 of the Clean Air Act (42 U.S.C. 7414)
11	is amended by adding at the end the following:
12	"(e) Reporting of Greenhouse Gas Emissions
13	FROM PETROLEUM AND NATURAL GAS SYSTEMS.—In re-
14	quiring any owner or operator of any facility in the petro-
15	leum and natural gas system source category (as such
16	terms are used in part 98 of title 40, Code of Federal
17	Regulations, and any successor regulations) to report
18	greenhouse gas emissions from facilities in such category,
19	the Administrator shall allow the owner or operator, at
20	its election—
21	"(1) to designate sub-basins consisting of simi-
22	lar fields within a larger basin; and
23	"(2) to report such emissions from such sub-ba-
24	sins instead of reporting such emissions from the
25	larger basin.".

1 TITLE X—IMPLEMENTATION OF 2 NATIONAL OCEAN POLICY

- 3 SEC. 1001. PROHIBITION ON USE OF FUNDS.
- 4 (a) Federal departments and agencies are prohibited
- 5 from performing activities to implement Executive Order
- 6 13547.

7 TITLE XI—OTHER PROVISIONS

- 8 SEC. 1101. ADMINISTRATIVE RECORD.
- 9 The administrative record compiled by an agency re-
- 10 garding an application for a permit, authorization, or
- 11 other agency action involving a Priority Energy Project
- 12 shall be the sole and exclusive record for any appeal or
- 13 review of the permit action or other activity by that agency
- 14 or other agency, as applicable. Upon final agency action,
- 15 such record shall be closed and shall not be subject to any
- 16 further evidentiary proceedings or requirements unless re-
- 17 quested by the applicant.
- 18 SEC. 1102. STATEMENT OF ENERGY EFFECTS.
- 19 (a) Preparation.—
- 20 (1) REQUIREMENT.—An agency shall prepare
- and submit a Statement of Energy Effects to the
- Administrator of the Office of Information and Reg-
- 23 ulatory Affairs of the Office of Management and
- 24 Budget, for each proposed significant energy action.

1	(2) Contents.—A Statement of Energy Ef-
2	fects shall consist of a detailed statement by the
3	agency responsible for the significant energy action
4	relating to—
5	(A) any adverse effects on energy supply,
6	distribution, or use (including a shortfall in
7	supply, price increases, and increased use of
8	foreign supplies) should the proposal be imple-
9	mented; and
10	(B) reasonable alternatives to the action
11	with adverse energy effects, and the expected
12	effects of such alternatives on energy supply,
13	distribution, and use.
14	(3) GUIDANCE AND CONSULTATION.—The Ad-
15	ministrator of the Office of Information and Regu-
16	latory Affairs shall provide guidance to the agencies
17	on the implementation of this section and shall con-
18	sult with other agencies as appropriate in the imple-
19	mentation of this section.
20	(b) Publication.—Agencies shall publish their
21	Statements of Energy Effects, or a summary thereof, in
22	each related notice of proposed rulemaking and in any re-
23	sulting final rule.
24	(c) Definitions.—For purposes of this subsection—

1	(1) the term "agency" has the meaning given
2	that term in paragraph (1) of section 3502 of title
3	44, United States Code, except that the term does
4	not include an independent regulatory agency, as de-
5	fined in paragraph (5) of that section; and
6	(2) the term "significant energy action" means
7	any action by an agency that is expected to lead to
8	promulgation of a final regulation and that—
9	(A) is likely to have a significant adverse
10	effect on the supply, distribution, or use of en-
11	ergy; or
12	(B) is designated by the Administrator of
13	the Office of Information and Regulatory Af-
14	fairs as a significant energy action.
15	SEC. 1103. PRIORITY-ENERGY PROJECT PERMIT DURATION.
16	The approval to construct or operate a Priority En-
17	ergy Project pursuant to any Federal permit, as applica-
18	ble, shall remain valid and authorized for the later of—
19	(1) 18 months following the date on which the
20	last permit needed by a Priority Energy Project to
21	commence construction or operation is final and no
22	longer subject to judicial review;
23	(2) 3 years; or

1	(3) in the case of a nationwide permit issued by
2	the Army Corps of Engineers pursuant to part 330
3	of title 33, Code of Federal Regulations, 5 years.
4	SEC. 1104. EXEMPTION FOR TAKINGS OF MIGRATORY BIRD
5	INCIDENTAL TO ENERGY DEVELOPMENT AND
6	PRODUCTION.
7	Section 6 of The Migratory Bird Treaty Act (16
8	U.S.C. 707) is amended in subsection (a) by striking "not
9	more than" and all that follows through the end of the
10	subsection and inserting "not more than \$1,000.".

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