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112TH CONGRESS 2D SESSION

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[Report No. 112–145]

To promote the mapping and development of United States geothermal resources by establishing a direct loan program for high risk geothermal exploration wells, to amend the Energy Independence and Security Act of 2007 to improve geothermal energy technology and demonstrate the use of geothermal energy in large scale thermal applications, and for other purposes.

IN THE SENATE OF THE UNITED STATES

May 26, 2011

Mr. Tester (for himself, Ms. Murkowski, Mr. Reid, and Mr. Begich) introduced the following bill; which was read twice and referred to the Committee on Energy and Natural Resources

February 7, 2012

Reported by Mr. BINGAMAN, with amendments

[Omit the part struck through and insert the part printed in italic]

A BILL

To promote the mapping and development of United States geothermal resources by establishing a direct loan program for high risk geothermal exploration wells, to amend the Energy Independence and Security Act of 2007 to improve geothermal energy technology and demonstrate the use of geothermal energy in large scale thermal applications, and for other purposes.

- 1 Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled, 3 **SECTION 1. SHORT TITLE.** This Act may be cited as the "Geothermal Explo-4 ration and Technology Act of 2011". SEC. 2. GEOTHERMAL EXPLORATORY DRILLING LOAN PRO-7 GRAM. 8 (a) Definitions.—In this section: 9 (1) Fund.—The term "Fund" means the Geothermal Investment Fund established under sub-10 11 section (h). (2) Program.—The term "program" means 12 13 the direct loan program for high risk geothermal ex-14 ploration wells established under this section. (3) Secretary.—The term "Secretary" means 15 16 the Secretary of Energy. 17 (b) Establishment.—The Secretary shall establish 18 a direct loan program for high risk geothermal exploration 19 wells. 20 (c) APPLICATIONS.—An applicant that seeks to re-21 ceive a loan under the program may submit to the Secretary an application for the loan at such time, in such 23 form, and containing such information as the Secretary 24 may prescribe.
- 25 (d) Project Criteria.—

1	(1) In general.—In selecting applicants for
2	loans under this section to carry out projects under
3	the program, the Secretary shall consider—
4	(A) the potential for unproven geothermal
5	resources that would be explored and developed
6	under a project;
7	(B) the expertise and experience of an ap-
8	plicant in developing geothermal resources; and
9	(C) the importance of the project in meet-
10	ing the goals of the Department of Energy.
11	(2) Preference.—In selecting applicants for
12	loans under this section to carry out projects under
13	the program, the Secretary shall provide a pref-
14	erence for previously unexplored, underexplored, or
15	unproven geothermal resources in a variety of geo-
16	logic and geographic settings projects likely to lead
17	to successful new geothermal development leading to
18	$electricity\ production.$
19	(e) Data Sharing.—Data from all exploratory wells
20	that are carried out under the program shall be provided
21	to the Secretary and the Secretary of the Interior for use
22	in mapping national geothermal resources and other uses,
23	including—
24	(1) subsurface geologic data;
25	(2) metadata;

1	(3) borehole temperature data; and
2	(4) inclusion in the National Geothermal Data
3	System of the Department of Energy.
4	(f) Administration.—
5	(1) Cost share.—
6	(A) IN GENERAL.—The Secretary shall de-
7	termine the cost share for a loan made under
8	this section.
9	(B) Higher Risks.—The Secretary may
10	base the cost share percentage for loans made
11	under this section on a sliding scale, with high-
12	er Federal shares awarded to projects with
13	higher risks.
14	(2) Number of Wells.—The Secretary shall
15	determine the number of wells for each selected geo-
16	thermal project for which a loan may be made under
17	this section.
18	(3) Unproductive projects.—The Secretary
19	may grant further delays or dispense with the repay-
20	ment obligation on a demonstration that a selected
21	geothermal project is unproductive.
22	(g) Loan Repayment.—
23	(1) COMMENCEMENT.—The recipient of a loan
24	made under this section for a geothermal facility

1	shall commence repayment of the loan beginning on
2	the earlier of—
3	(A) the date that is 4 years after the date
4	the loan is made; or
5	(B) the date on which the geothermal facil-
6	ity enters into commercial production.
7	(2) Term.—
8	(A) In general.—Except as provided in
9	subparagraph (B), the term of a loan made
10	under this section shall be 4 years beginning on
11	the applicable loan repayment commencement
12	date under paragraph (1).
13	(B) Extension.—The Secretary may ex-
14	tend the term of a loan under this section for
15	not more than 4 years.
16	(3) Use of loan repayments.—Amounts re-
17	paid on loans made under this section shall be de-
18	posited in the Fund.
19	(h) Geothermal Investment Fund.—
20	(1) ESTABLISHMENT OF FUND.—There is es-
21	tablished in the Treasury of the United States a
22	fund to be known as the "Geothermal Investment
23	Fund", to be administered by the Secretary, to be
24	available without fiscal year limitation and not sub-
25	ject to appropriation, to carry out this section.

1	(2) Transfers to fund.—The Fund shall
2	consist of such amounts as are appropriated to the
3	Fund under subsection (j).
4	(2) Transfers to fund.—The Fund shall con-
5	sist of—
6	(A) such amounts as are appropriated to
7	the Fund under subsection (j); and
8	(B) amounts repaid on loans under sub-
9	section $(g)(3)$.
10	(3) Prohibition.—Amounts in the Fund may
11	not be made available for any purpose other than a
12	purpose described in paragraph (1).
13	(4) Annual reports.—
14	(A) In general.—Not later than 60 days
15	after the end of each fiscal year beginning with
16	fiscal year 2012, the Secretary of Energy shall
17	submit to the the Committee on Energy and
18	Natural Resources of the Senate and the Com-
19	mittee on Energy and Commerce of the House
20	of Representatives a report on the operation of
21	the Fund during the fiscal year.
22	(B) Contents.—Each report shall in-
23	clude, for the fiscal year covered by the report,
24	the following:

1	(i) A statement of the amounts depos-
2	ited into the Fund.
3	(ii) A description of the expenditures
4	made from the Fund for the fiscal year, in-
5	cluding the purpose of the expenditures.
6	(iii) Recommendations for additional
7	authorities to fulfill the purpose of the
8	Fund.
9	(iv) A statement of the balance re-
10	maining in the Fund at the end of the fis-
11	cal year.
12	(i) Guidelines.—Not later
13	(1) In General.—Not later than 180 days after
14	the date of enactment of this Act, the Secretary
15	shall develop issue guidelines for the implementation
16	of the program.
17	(2) Administration.—The guidelines shall—
18	(A) specify—
19	(i) the terms and conditions that
20	would require a higher or lower level of cost
21	sharing under this section;
22	(ii) the conditions under which the
23	Secretary will allow loan modifications or
24	forgiveness in cases in which a well cannot
25	be used for production or injection; and

1	(iii) the information necessary to pro-
2	vide a loan applicant with certainty about
3	application of subsection (f), including the
4	level of cost and risk that the applicant and
5	the Secretary will assume; and
6	(B) require that—
7	(i) loans be provided under this section
8	only after the developer has committed the
9	share of the developer for expenditures for
10	drilling costs; and
11	(ii) loans for successful wells shall to be
12	repaid by the developer within a 10-year
13	period.
14	(j) Authorization of Appropriations.—There
15	are authorized to be appropriated to carry out this section
16	such sums as are necessary for each of fiscal years 2012
17	through 2021.
18	SEC. 3. LARGE-SCALE GEOTHERMAL ENERGY.
19	Title VI of the Energy Independence and Security
20	Act of 2007 is amended by inserting after section 616 (42
21	U.S.C. 17195) the following:
22	"SEC. 616A. LARGE-SCALE GEOTHERMAL ENERGY.
23	"(a) FINDINGS.—Congress finds that—
24	"(1) the Geothermal Technologies Program of
25	the Office of Energy Efficiency and Renewable En-

1	ergy of the Department has included a focus on di-
2	rect use of geothermal energy in the low-temperature
3	geothermal energy subprogram (including in the de-
4	velopment of a research and development plan for
5	the program);
6	"(2) the Building Technologies Program of the
7	Office of Energy Efficiency and Renewable Energy
8	of the Department—
9	"(A) is focused on the energy demand and
10	energy efficiency of buildings; and
11	"(B) includes geothermal heat pumps as a
12	component technology in the residential and
13	commercial deployment activities of the pro-
14	gram; and
15	"(3) geothermal heat pumps and direct use of
16	geothermal energy, especially in large-scale applica-
17	tions, can make a significant contribution to the use
18	of renewable energy but are underrepresented in re-
19	search, development, demonstration, and commer-
20	cialization.
21	"(b) Purposes.—The purposes of this section are—
22	"(1) to improve the components, processes, and
23	systems used for geothermal heat pumps and the di-
24	rect use of geothermal energy; and

1	"(2) to increase the energy efficiency, lower the
2	cost, increase the use, and improve and demonstrate
3	the applicability of geothermal heat pumps to, and
4	the direct use of geothermal energy in, large build-
5	ings, commercial districts, residential communities
6	and large municipal, agricultural, or industrial
7	projects.
8	"(c) Definitions.—In this section:
9	"(1) Direct use of geothermal energy.—
10	The term 'direct use of geothermal energy' means
11	systems that use water that is at a temperature be-
12	tween approximately 38 degrees Celsius and 149 de-
13	grees Celsius directly or through a heat exchanger to
14	provide—
15	"(A) heating to buildings; or
16	"(B) heat required for industrial processes
17	agriculture, aquaculture, and other facilities.
18	"(2) Geothermal Heat Pump.—The term
19	'geothermal heat pump' means a system that pro-
20	vides heating and cooling by exchanging heat from
21	shallow ground or surface water using—
22	"(A) a closed loop system, which transfers
23	heat via by way of buried or immersed pipes
24	that contain a mix of water and antifreeze: or

1	"(B) an open loop system, which circulates
2	ground or surface water directly into the build-
3	ing and returns the water to the same aquifer
4	or surface water source.
5	"(3) Large-scale application.—The term
6	'large-scale application' means an application for
7	space or process heating or cooling for large entities
8	with a name-plate capacity, expected resource, or rat-
9	ing of 10 or more megawatts, such as a large build-
10	ing, commercial district, residential community, or a
11	large municipal, agricultural, or industrial project.
12	"(4) Secretary.—The term 'Secretary' means
13	Secretary of Energy, acting through the Assistant
14	Secretary for Energy Efficiency and Renewable En-
15	ergy.
16	"(d) Program.—
17	"(1) In general.—The Secretary shall estab-
18	lish a program of research, development, demonstra-
19	tion, and commercial application for geothermal heat
20	pumps and the direct use of geothermal energy.
21	"(2) Areas.—The program may include re-
22	search, development, demonstration, and commercial

23

application of—

1	"(A) geothermal ground loop efficiency im-
2	provements through more efficient heat transfer
3	fluids;
4	"(B) geothermal ground loop efficiency im-
5	provements through more efficient thermal
6	grouts for wells and trenches;
7	"(C) geothermal ground loop installation
8	cost reduction through—
9	"(i) improved drilling methods; and
10	"(ii) improvements in drilling equip-
11	ment;
12	"(iii) improvements in design method-
13	ology and energy analysis procedures; and
14	"(iv) improved methods for determina-
15	tion of ground thermal properties and
16	$ground\ temperatures;$
17	"(D) installing geothermal ground loops
18	near the foundation walls of new construction
19	to take advantage of existing structures;
20	"(E) using gray or black wastewater as a
21	method of heat exchange;
22	"(F) improving geothermal heat pump sys-
23	tem economics through integration of geo-
24	thermal systems with other building systems,
25	including providing hot and cold water and re-

1	jecting or circulating industrial process heat
2	through refrigeration heat rejection and waste
3	heat recovery;
4	"(G) advanced geothermal systems using
5	variable pumping rates to increase efficiency;
6	"(H) geothermal heat pump efficiency im-
7	provements;
8	"(I) use of hot water found in mines and
9	mine shafts and other surface waters as the
10	heat exchange medium;
11	"(J) heating of districts, neighborhoods
12	communities, large commercial or public build-
13	ings (including office, retail, educational, gov-
14	ernment, and institutional buildings and multi-
15	family residential buildings and campuses), and
16	industrial and manufacturing facilities;
17	"(K) geothermal system integration with
18	solar thermal water heating or cool roofs and
19	solar-regenerated desiccants to balance loads
20	and use building hot water to store geothermal
21	energy;
22	"(L) use of hot water coproduced from oil
23	and gas recovery:

1	"(M) use of water sources at a tempera-
2	ture of less than 150 degrees Celsius for direct
3	use;
4	"(N) system integration of direct use with
5	geothermal electricity production; and
6	"(O) coproduction of heat and power, in-
7	cluding on-site use.
8	"(3) Environmental impacts.—In carrying
9	out the program, the Secretary shall identify and
10	mitigate potential environmental impacts in accord-
11	ance with section 614(e).
12	"(e) Grants.—
13	"(1) IN GENERAL.—The Secretary shall make
14	grants available to State and local governments, in-
15	stitutions of higher education, nonprofit entities,
16	utilities, and for-profit companies (including manu-
17	facturers of heat-pump and direct-use components
18	and systems) to promote the development of geo-
19	thermal heat pumps and the direct use of geo-

"(2) Priority.—In making grants under this subsection, the Secretary shall give priority to proposals that apply to large buildings (including office, retail, educational, government, institutional, and multifamily residential buildings and campuses and

thermal energy.

1	industrial and manufacturing facilities), commercial
2	districts, and residential communities.
3	"(3) NATIONAL SOLICITATION.—Not later than
4	180 days after the date of enactment of this section,
5	the Secretary shall conduct a national solicitation for
6	applications for grants under this section.
7	"(f) Reports.—
8	"(1) In general.—Not later than 2 years
9	after the date of enactment of this section and annu-
10	ally thereafter, the Secretary shall submit to the
11	Committee on Energy and Natural Resources of the
12	Senate and the Committee on Science and Tech-
13	nology of the House of Representatives a report on
14	progress made and results obtained under this sec-
15	tion to develop geothermal heat pumps and direct
16	use of geothermal energy.
17	"(2) Areas.—Each of the reports required
18	under this subsection shall include—
19	"(A) an analysis of progress made in each
20	of the areas described in subsection (d)(2); and
21	"(B)(i) a description of any relevant rec-
22	ommendations made during a review of the pro-
23	gram; and
24	"(ii) any plans to address the rec-
25	ommendations under clause (i).

1	"(g) AUTHORIZATION OF APPROPRIATIONS.—There
2	are authorized to be appropriated to the Secretary to carry
3	out this section such sums as are necessary for each of
4	fiscal years 2012 through 2016.".
5	SEC. 4. FACILITATION OF COPRODUCTION OF GEO-
6	THERMAL ENERGY ON OIL AND GAS LEASES.
7	Section 4(b) of the Geothermal Steam Act of 1970
8	(30 U.S.C. 1003(b)) is amended by adding at the end the
9	following:
10	"(4) Land subject to oil and gas lease.—
11	Land under an oil and gas lease issued pursuant to
12	the Mineral Leasing Act (30 U.S.C. 181 et seq.) or
13	the Mineral Leasing Act for Acquired Lands (30
14	U.S.C. 351 et seq.) that is subject to an approved
15	application for permit to drill and from which oil
16	and gas production is occurring may be available for
17	leasing under subsection (c) by the holder of the oil
18	and gas lease—
19	"(A) on a determination that—
20	"(i) geothermal energy will be pro-
21	duced from a well producing or capable of
22	producing oil and gas; and
23	"(ii) the public interest will be served
24	by the issuance of such a lease, and

1	"(B) in order to provide for the coproduc-
2	tion of geothermal energy with oil and gas.".

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