S. 1986

To amend the Immigration and Nationality Act to promote innovation, investment, and research in the United States, and for other purposes.

IN THE SENATE OF THE UNITED STATES

DECEMBER 13, 2011

Mr. Bennet introduced the following bill; which was read twice and referred to the Committee on the Judiciary

A BILL

To amend the Immigration and Nationality Act to promote innovation, investment, and research in the United States, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLES.
- 4 This Act may be cited as—
- 5 (1) the "Science, Technology, Engineering, and
- 6 Mathematics Visa Act of 2011"; or
- 7 (2) the "STEM Visa Act of 2011".

TITLE I—ATTRACTING AND RE-**TAINING INNOVATORS AND** 2 JOB CREATORS 3 SEC. 101. U.S. GRADUATES IN SCIENCE, TECHNOLOGY, EN-4 5 GINEERING, AND MATHEMATICS. 6 (a) ADVANCED STEM GRADUATES.—Section 7 203(b)(1) of the Immigration and Nationality Act (8) U.S.C. 1153(b)(1)) is amended— 9 (1) in the matter preceding subparagraph (A), by striking "(A) through (C)" and inserting "(A) 10 11 through (D)"; and 12 (2) by adding at the end the following: 13 "(D) ADVANCED GRADUATES IN SCIENCE, 14 TECHNOLOGY, **ENGINEERING** AND MATHE-MATICS.—An alien is described in this subpara-15 16 graph if— 17 "(i) the alien possesses a graduate de-18 gree at the level of master's or higher in 19 a field of science, technology, engineering, 20 or mathematics from a United States insti-21 tution of higher education that has been 22 designated by the Director of the National 23 Science Foundation as a research institu-24 tion or as otherwise excelling at instruction 25 in such fields;

1	"(ii) the alien has an offer of employ-
2	ment from a United States employer in a
3	field related to such degree; and
4	"(iii) the employer is offering and will
5	offer wages that are at least—
6	"(I) the actual wage level paid by
7	the employer to all other individuals
8	with similar experience and qualifica-
9	tions in the same occupational classi-
10	fication; or
11	"(II) the prevailing wage level for
12	the occupational classification in the
13	area of employment;
14	whichever is greater, based on the best in-
15	formation available as of the time of filing
16	the petition.".
17	(b) Cap Exemption.—Section 201(b)(1) of the Im-
18	migration and Nationality Act (8 U.S.C. 1151(b)(1)) is
19	amended by adding at the end the following:
20	"(F) Aliens described in paragraph $(1)(B)$ or
21	(1)(D) of section 203(b).".
22	(c) Removing Visa Hurdles for Students.—
23	(1) Providing dual intent.—
24	(A) IN GENERAL.—Section
25	101(a)(15)(F)(i) of the Immigration and Na-

tionality Act (8 U.S.C. 1101(a)(15)(F)(i)) is amended by striking "an alien having a residence in a foreign country which he has no intention of abandoning, who is a bona fide student qualified to pursue a full course of study and who" and inserting "an alien who is a bona fide student qualified to pursue a full course of study, who (except for a student qualified to pursue a full course of study at an institution of higher education) has a residence in a foreign country which the alien has no intention of abandoning, and who".

(B) Conforming amendments.—

- (i) Section 214(b) of the Immigration and Nationality Act (8 U.S.C. 1184(b)) is amended by striking "(other than a non-immigrant" and inserting "(other than a nonimmigrant described in section 101(a)(15)(F) if the alien is qualified to pursue a full course of study at an institution of higher education, other than a non-immigrant".
- (ii) Section 214(h) of the Immigration and Nationality Act (8 U.S.C. 1184(h)) is amended by inserting "(F) (if the alien is

1	qualified to pursue a full course of study at
2	an institution of higher education)," before
3	"H(i)(b)".
4	(2) Extensions in cases of lengthy adju-
5	DICATIONS.—
6	(A) In general.—Section 214 of the Im-
7	migration and Nationality Act (8 U.S.C. 1154)
8	is amended by adding at the end the following:
9	"(s) Extensions in Cases of Lengthy Adjudica-
10	TIONS.—
11	"(1) Exemption from limitations.—Not-
12	withstanding subsection (c)(2)(D), (g)(4) and (m),
13	the authorized stay of an alien described in para-
14	graph (2) may be extended pursuant to paragraph
15	(3) if 365 days or more have elapsed since the filing
16	of any of the following:
17	"(A) An application for labor certification
18	under section 212(a)(5)(A), in a case in which
19	certification is required or used by an alien to
20	obtain status under section 203(b).
21	"(B) A petition described in section 204(b)
22	to accord the alien a status under section
23	203(b).
24	"(2) Aliens described.—An alien is de-
25	scribed in this paragraph if the alien was previously

1	issued a visa or otherwise provided nonimmigrant
2	status under—
3	"(A) section 101(a)(15)(F);
4	"(B) section $101(a)(15)(H)(i)(b)$; or
5	"(C) section 101(a)(15)(L).
6	"(3) Extension of status.—The Secretary
7	of Homeland Security shall extend the stay of an
8	alien who qualifies for an extension under paragraph
9	(1) in one-year increments until such time as a final
10	decision is made—
11	"(A) to deny the application described in
12	paragraph (1)(A), or, in a case in which such
13	application is granted, to deny a petition de-
14	scribed in paragraph (1)(B) filed on behalf of
15	the alien pursuant to such grant;
16	"(B) to deny the petition described in
17	paragraph (1)(B); or
18	"(C) to grant or deny the alien's applica-
19	tion for an immigrant visa or adjustment of
20	status to that of an alien lawfully admitted for
21	permanent residence.
22	Work authorization shall be provided to an alien
23	whose stay is extended under this paragraph.".
24	(B) Conforming Amendment.—Section
25	106 of the American Competitiveness in the

1 21st Century Act is amended by striking sub-2 sections (a) and (b). 3 (3) Definitions.—Section 101(a) of the Immi-4 gration and Nationality Act (8 U.S.C. 1101(a)) is 5 amended by adding at the end the following: 6 "(52) The term institution of higher education" 7 has the meaning given such term in section 101(a) 8 of the Higher Education Act of 1965 (20 U.S.C. 9 1001(a)). 10 "(53) The term 'employer' shall include any 11 group treated as a single employer under subsection 12 (b), (c), (m), or (o) of section 414 of the Internal 13 Revenue Code of 1986.". 14 (d) Conforming AMENDMENTS.—Section 15 204(a)(1)(F) of the Immigration and Nationality Act (8 U.S.C. 1154(a)(1)(F)) is amended— 16 17 "203(b)(1)(D)," by inserting (1)after 18 "(203(b)(1)(C),"; and 19 (2) by striking "Attorney General" and inserting "Secretary of Homeland Security". 20 21 SEC. 102. ELIMINATING GREEN CARD BACKLOGS. 22 (a) Recapturing Immigrant Visas Lost to Bu-REAUCRATIC DELAY.—

1	(1) Employment-based immigrants.—Sec-
2	tion 201(d) of the Immigration and Nationality Act
3	(8 U.S.C. 1151(d)) is amended to read as follows:
4	"(d) Worldwide Level of Employment-Based
5	Immigrants.—
6	"(1) IN GENERAL.—The worldwide level of em-
7	ployment-based immigrants under this subsection for
8	a fiscal year is equal to the sum of—
9	"(A) 140,000;
10	"(B) the number computed under para-
11	graph (2); and
12	"(C) the number computed under para-
13	graph (3).
14	"(2) Previous fiscal year.—The number
15	computed under this paragraph for a fiscal year is
16	the difference, if any, between the maximum number
17	of visas which may be issued under section 203(a)
18	(relating to family-sponsored immigrants) during the
19	previous fiscal year and the number of visas issued
20	under that section during that year.
21	"(3) Unused visas.—The number computed
22	under this paragraph is the difference, if any, be-
23	tween—
24	"(A) the difference, if any, between—

1	"(i) the sum of the worldwide levels
2	established under paragraph (1) for fiscal
3	years 1992 through 2011; and
4	"(ii) the number of visas actually
5	issued under section 203(b), subject to this
6	subsection, during such fiscal years; and
7	"(B) the number of visas actually issued
8	after fiscal year 2011 pursuant to an immi-
9	grant visa number issued under section 203(b),
10	subject to this subsection, during fiscal years
11	1992 through 2011.".
12	(2) Family-sponsored immigrants.—Section
13	201(c) of the Immigration and Nationality Act (8
14	U.S.C. 1151(c)) is amended to read as follows:
15	"(c) Worldwide Level of Family-Sponsored
16	Immigrants.—
17	"(1) In general.—
18	"(A) Subject to subparagraph (B), the
19	worldwide level of family-sponsored immigrants
20	under this subsection for a fiscal year is equal
21	to—
22	"(i) 480,000 minus the number com-
23	puted under paragraph (2); plus

1	"(ii) the sum of the number computed
2	under paragraph (3) and the number com-
3	puted under paragraph (4).
4	"(B) In no case shall the number com-
5	puted under subparagraph (A)(i) be less than
6	226,000.
7	"(2) Immediate relatives.—The number
8	computed under this paragraph for a fiscal year is
9	the number of aliens described in subparagraph (A)
10	or (B) of subsection (b)(2) who were issued immi-
11	grant visas, or who otherwise acquired the status of
12	an alien lawfully admitted to the United States for
13	permanent residence, in the previous fiscal year.
14	"(3) Previous fiscal year.—The number
15	computed under this paragraph for a fiscal year is
16	the difference, if any, between the maximum number
17	of visas which may be issued under section 203(b)
18	(relating to employment-based immigrants) during
19	the previous fiscal year and the number of visas
20	issued under that section during that year.
21	"(4) Unused visas.—The number computed
22	under this paragraph is the difference, if any, be-
23	tween—
24	"(A) the difference, if any, between—

1	"(i) the sum of the worldwide levels
2	established under paragraph (1) for fiscal
3	years 1992 through 2011; and
4	"(ii) the number of visas actually
5	issued under section 203(a), subject to this
6	subsection, during such fiscal years; and
7	"(B) the number of visas actually issued
8	after fiscal year 2011 pursuant to an immi-
9	grant visa number issued under section 203(a),
10	subject to this subsection, during fiscal years
11	1992 through 2011.".
12	(b) Spouses and Minor Children.—Section
13	201(b)(1) of the Immigration and Nationality Act (8
14	U.S.C. 1151(b)(1)), as amended by this Act, is further
15	amended by adding at the end the following:
16	"(G) Aliens who are the spouse or child of
17	an alien admitted as an employment-based im-
18	migrant under section 203(b).".
19	(c) Eliminating Employment-Based Per Coun-
20	TRY LEVELS.—Section 202(a) of the Immigration and
21	Nationality Act (8 U.S.C. 1152(a)) is amended—
22	(1) in paragraph (2)—
23	(A) by striking ", (4), and (5)" and insert-
24	ing "and (4)";

1	(B) by striking "subsections (a) and (b) of
2	section 203" and inserting "section 203(a)";
3	(C) by striking "7 percent (in the case of
4	a single foreign state) or 2 percent" and insert-
5	ing "10 percent (in the case of a single foreign
6	state) or 5 percent"; and
7	(D) by striking "such subsections" and in-
8	serting "such section"; and
9	(2) by striking paragraph (5).
10	TITLE II—INVESTING IN THE
11	NEXT GENERATION OF
12	INNOVATORS AND JOB CRE-
13	ATORS
14	SEC. 201. INVESTING IN STEM EDUCATION FOR U.S. STU-
15	DENTS.
16	Section 204(a)(1)(F) of the Immigration and Nation-
17	ality Act (8 U.S.C. 1154(a)(1)(F)), as amended by this
18	Act, is further amended—
19	(1) by striking "(F)" and inserting "(F)(i)";
20	and
21	(2) by adding at the end the following:
22	"(ii)(I) The Secretary of Homeland Secu-
23	rity shall impose a fee on an employer (exclud-
24	ing any employer that is a primary or sec-
25	ondary education institution, an institution of

1 higher education, a nonprofit entity related to 2 or affiliated with any such institution, a non-3 profit entity which engages in established cur-4 riculum-related clinical training of students reg-5 istered at any such institution, a nonprofit re-6 search organization, or a governmental research 7 organization) filing a petition under clause (i) 8 to employ an alien entitled to classification 9 under subparagraph (B) or (D) of section 203(b)(1), section 203(b)(2), clause (i) or (ii) of 10 11 section 203(b)(3)(A), section 203(b)(5) or sec-12 tion 203(b)(6).

"(II) The amount of the fee shall be \$2,000 for each such petition except that the fee shall be half the amount for each such petition by any employer with not more than 25 full-time equivalent employees who are employed in the United States.

"(III) Fees collected under this clause shall be deposited in the Treasury in accordance with section 286(s).".

22 SEC. 202. U.S. STEM EDUCATION AND TRAINING ACCOUNT.

- Section 286(s) of the Immigration and Nationality
- 24 Act (8 U.S.C. 1356(s)) is amended to read as follows:
- 25 "(s) STEM EDUCATION AND TRAINING ACCOUNT.—

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1 "(1) IN GENERAL.—There is established in the 2 general fund of the Treasury a separate account, 3 which shall be known as the 'STEM Education and 4 Training Account'. Notwithstanding any other sec-5 tion of this title, there shall be deposited as offset-6 ting receipts into the account all fees collected under 7 section 204(a)(1)(F)(ii) and paragraphs (9) and (11) of section 214(c). 8

- "(2) Low-income stem scholarship pro-GRAM.—Sixty percent of the amounts deposited into the STEM Education and Training Account shall remain available to the Director of the National Science Foundation until expended for scholarships described in section 414(d) of the American Competitiveness and Workforce Improvement Act of 1998 for low-income students enrolled in a program of study leading to a degree in science, technology, engineering, or mathematics.
- "(3) NATIONAL SCIENCE FOUNDATION COM-PETITIVE GRANT PROGRAM FOR K-12 SCIENCE, TECHNOLOGY, ENGINEERING AND MATHEMATICS EDUCATION.—
- 23 "(A) IN GENERAL.—Fifteen percent of the 24 amounts deposited into the STEM Education 25 and Training Account shall remain available to

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the Director of the National Science Foundation until expended to carry out a direct or matching grant program to support improvement in K-12 education, including through private-public partnerships.

"(B) Types of programs covered.— The Director shall award grants to such programs, including those which support the development and implementation of standards-based instructional materials models and related student assessments that enable K-12 students to acquire an understanding of science, technology, engineering, and mathematics, as well as to develop critical thinking skills; provide systemic improvement in training K-12 teachers and education for students in science, technology, engineering, and mathematics, including by supporting efforts to promote gender-equality among students receiving such instruction; support the professional development of K-12 science, technology, engineering and mathematics teachers in the use of technology in the classroom; stimulate system-wide K-12 reform of science, technology, engineering, and mathematics in rural, economically disadvantaged re-

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gions of the United States; provide externships and other opportunities for students to increase their appreciation and understanding of science, technology, engineering, and mathematics (including summer institutes sponsored by an institution of higher education for students in grades 7–12 that provide instruction in such fields); involve partnerships of industry, educational institutions, and community organizations to address the educational needs of disadvantaged communities; provide college preparatory support to expose and prepare students for careers in science, technology, engineering, and mathematics; and provide for carrying out systemic reform activities under section 3(a)(1) of the National Science Foundation Act of 1950 (42 U.S.C. 1862(a)(1)).

"(4) STEM CAPACITY BUILDING AT MINORITY-SERVING INSTITUTIONS.—

"(A) IN GENERAL.—Twelve percent of the amounts deposited into the STEM Education and Training Account shall remain available to the Director of the National Science Foundation until expended to establish or expand programs to award grants on a competitive, merit-

1	reviewed basis to enhance the quality of under-
2	graduate science, technology, engineering, and
3	mathematics education at minority-serving in-
4	stitutions of higher education and to increase
5	the retention and graduation rates of students
6	pursuing degrees in such fields at such institu-
7	tions.
8	"(B) Types of programs covered.—
9	Grants awarded under this paragraph shall be
10	awarded to—
11	"(i) minority-serving institutions of
12	higher education for—
13	"(I) activities to improve courses
14	and curriculum in science, technology,
15	engineering, and mathematics;
16	$"(\Pi)$ efforts to promote gender
17	equality among students enrolled in
18	such courses;
19	"(III) faculty development;
20	"(IV) stipends for undergraduate
21	students participating in research;
22	and
23	"(V) other activities consistent
24	with subparagraph (A), as determined
25	by the Director; and

1	"(ii) to other institutions of higher
2	education to partner with the institutions
3	described in clause (i) for—
4	"(I) faculty and student develop-
5	ment and exchange;
6	"(II) research infrastructure de-
7	velopment;
8	"(III) joint research projects;
9	and
10	"(IV) identification and develop-
11	ment of minority and low-income can-
12	didates for graduate studies in
13	science, technology, engineering and
14	mathematics degree programs.
15	"(C) Institutions included.—In this
16	paragraph, the term 'minority-serving institu-
17	tions of higher education' shall include—
18	"(i) colleges eligible to receive funds
19	under the Act of August 30, 1890 (7
20	U.S.C. 321-326a and 328), including
21	Tuskegee University;
22	"(ii) 1994 Institutions, as defined in
23	section 532 of the Equity in Educational
24	Land-Grant Status Act of 1994 (7 U.S.C.
25	301 note); and

1	"(iii) Hispanic-serving institutions, as
2	defined in section 502(a)(5) of the Higher
3	Education Act of 1965 (20 U.S.C.
4	1101a(a)(5)).
5	"(5) STEM JOB TRAINING.—Ten percent of
6	amounts deposited into the STEM Education and
7	Training Account shall remain available to the Sec-
8	retary of Labor until expended for—
9	"(A) demonstration programs and projects
10	described in section 414(c) of the American
11	Competitiveness and Workforce Improvement
12	Act of 1998; and
13	"(B) training programs in the fields of
14	science, technology, engineering, and mathe-
15	matics for persons who have served honorably
16	in the Armed Forces of the United States and
17	have retired or are retiring from such service.
18	"(6) Use of fees for duties relating to
19	PETITIONS.—One and one-half percent of the
20	amounts deposited into the STEM Education and
21	Training Account shall remain available to the Sec-
22	retary of Homeland Security until expended to carry
23	out duties under paragraphs (1) (E) or (F) of sec-
24	tion 204(a) (related to petitions for immigrants de-
25	scribed in section 203(b)) and under paragraphs (1)

1	and (9) of section 214(c) (related to petitions made
2	for nonimmigrants described in section
3	101(a)(15)(H)(i)(b).
4	"(7) Use of fees for application proc-
5	ESSING AND ENFORCEMENT.—One and one-half per-
6	cent of the amounts deposited into the STEM Edu-
7	cation and Training Account shall remain available
8	to the Secretary of Labor until expended for de-
9	creasing the processing time for applications under
10	section $212(a)(5)(A)$ and section $212(n)(1)$.".
11	SEC. 203. ACCESS TO STUDENT VISAS FOR IMMIGRANT STU
12	DENTS PRESENT IN THE UNITED STATES.
13	Notwithstanding paragraphs (6)(A) and (7) of sec-
14	tion 212(a) of the Immigration and Nationality Act (8
15	U.S.C. 1182(a)), the Secretary of Homeland Security may
16	adjust an alien's status to that of a nonimmigrant student
17	under section 101(a)(15)(F) of such Act (8 U.S.C
18	1101(a)(15)(F)) if the alien—
19	(1) is a bona fide student enrolled in a ful
20	course of study related to science, technology, engi-
21	neering, or mathematics at a United States institu-
22	tion of higher education;
23	(2) was present in the United States on the
24	date of the enactment of this Act and has been con-
25	tinuously present since that date: and

1	(3) was 15 years of age or younger on the date
2	the alien initially entered the United States.
3	TITLE III—REDUCING ADMINIS-
4	TRATIVE HURDLES TO FOS-
5	TER INNOVATION AND JOB
6	CREATION
7	SEC. 301. STREAMLINING LABOR CERTIFICATIONS.
8	(a) In General.—Section 212(a)(5)(A) of the Im-
9	migration and Nationality Act (8 U.S.C. 1182(a)(5)(A))
10	is amended—
11	(1) in clause (ii)—
12	(A) in subclause (I), by striking "or";
13	(B) in subclause (II), by striking the pe-
14	riod and inserting ", or";
15	(C) by adding at the end the following new
16	subclause:
17	"(III) is the beneficiary of a
18	labor certification application filed by
19	an employer designated as an Estab-
20	lished U.S. Recruiter under clause
21	(vii)."; and
22	(2) by adding at the end the following new
23	clauses:
24	"(v) Processing standards —

"(I) TIMEFRAMES.—The Secretary of Labor shall adjudicate an application for certification under clause (i) not later than 120 days after the date on which the application is filed. In the event that additional information or documentation is requested by the Secretary during such 120-day period, the Secretary shall adjudicate the application not later than 60 days after the date on which such information or documentation is received.

"(II) Notice within 30 days of Deficiencies.—The employer shall be notified in writing within 30 days of the date of filing if the application does not meet the standards (other than that described in clause (i)(I)) for approval. If the application does not meet such standards, the notice shall include the reasons therefor and the Secretary shall provide an opportunity for the prompt resubmission of a modified application.

1	"(vi) Fees.—
2	"(I) APPLICATION FEE.—In ad-
3	dition to any other fees authorized by
4	law, the Secretary of Labor shall im-
5	pose a fee on an employer that sub-
6	mits an application for certification
7	under clause (i). The amount of the
8	fee shall be \$295 for each such appli-
9	cation.
10	"(II) Premium processing.—
11	The Secretary of Labor is authorized
12	to establish and collect an optiona
13	premium fee for processing of applica-
14	tions for certification under clause (i)
15	This fee shall be set at \$1,000 and
16	shall be paid in addition to the appli-
17	cation fee under subclause (I). For an
18	application in which the premium
19	processing fee is paid, the Secretary
20	shall adjudicate the application nor
21	later than 30 days after the date or
22	which the application is filed. In the
23	event that additional information or
24	documentation is requested by the

Secretary with respect to such appli-

1	cation during the 30-day period, the
2	Secretary shall adjudicate the applica-
3	tion not later than 30 days after the
4	date on which such information or
5	documentation is received. If the Sec-
6	retary does not comply with these
7	timeframes, the Secretary shall refund
8	the premium processing fee to the ap-
9	plicant.
10	"(III) Deposit of fees.—Fees
11	collected under subclauses (I) and (II)
12	shall be deposited in the Treasury in
13	accordance with section 286(w).
14	"(IV) Prohibition on em-
15	PLOYER ACCEPTING REIMBURSEMENT
16	OF FEE.—An employer subject to a
17	fee under this clause shall not require
18	or accept reimbursement of or other
19	compensation for all or part of the
20	cost of such fee, directly or indirectly,
21	from the alien on whose behalf the ap-
22	plication is filed.
23	"(vii) Established u.s. recruit-
24	ERS.—

1	"(I) IN GENERAL.—The Sec-
2	retary of Labor shall establish a proc-
3	ess for employers to apply for des-
4	ignation as an Established U.S. Re-
5	cruiter. An employer seeking such
6	designation must file an application
7	with the Secretary stating the fol-
8	lowing:
9	"(aa) At least 80 percent of
10	the employer's workforce in the
11	United States are United States
12	workers.
13	"(bb) At least 80 percent of
14	the employer's new hires in the
15	United States in the 5 years pre-
16	ceding the filing of the applica-
17	tion are United States workers.
18	"(cc) The employer regularly
19	posts employment opportunities
20	on a publicly accessible Internet
21	Web site and has engaged in at
22	least 3 other forms of active re-
23	cruitment on an annual basis
24	over the preceding 3 years.

1	"(dd) The employer will con-
2	tinue to engage in the recruit-
3	ment efforts described in item
4	(cc) during the certification pe-
5	riod.
6	For the purposes of this clause, the
7	term 'United States worker' shall in-
8	clude an alien with a pending or ap-
9	proved petition under subparagraph
10	(E) or (F) of section 204(a)(1).
11	"(II) DESIGNATION.—
12	"(aa) Timely adjudica-
13	TIONS.—The Secretary of Labor
14	shall adjudicate an application
15	for designation under subclause
16	(I) not later than 30 days after
17	the date on which the application
18	is filed. In the event that addi-
19	tional information or documenta-
20	tion is requested by the Sec-
21	retary, the Secretary shall adju-
22	dicate the application not later
23	than 30 days after the receipt of
24	such information or documenta-
25	tion.

1	"(bb) Application fee.—
2	In addition to any other fees au-
3	thorized by law, the Secretary of
4	Labor may impose a fee on an
5	employer that submits an appli-
6	cation for designation under sub-
7	clause (I). The amount of the fee
8	shall be \$500 for each such ap-
9	plication. Fees collected under
10	this clause shall be deposited in
11	the Treasury in accordance with
12	section 286(w).
13	"(cc) Period of Designa-
14	TION.—Unless terminated under
15	item (dd), a designation issued
16	under this clause shall be valid
17	for 3 years.
18	"(dd) TERMINATION.—The
19	Secretary of Labor may termi-
20	nate a designation under sub-
21	clause (I) if the Secretary deter-
22	mines that the employer—
23	"(AA) did not fulfill the
24	requirements of such sub-

1	clause at the time the cer-
2	tification was issued; or
3	"(BB) failed to meet
4	the requirements under sub-
5	clause (I)(ee) during the
6	designation period described
7	in item (cc).
8	"(III) ACTIVE RECRUITMENT.—
9	For the purposes of this clause 'active
10	recruitment' means any of the fol-
11	lowing:
12	"(aa) Employee referral
13	PROGRAM.—The employer oper-
14	ates an employee referral pro-
15	gram that includes meaningful
16	incentives for employees to refer
17	workers for job openings.
18	"(bb) In-house recruit-
19	ERS.—The employer retains an
20	in-house recruiter on a full-time
21	basis to recruit workers for job
22	openings.
23	"(cc) Job fairs.—The em-
24	ployer recruits workers at job
25	fairs that are advertised in news-

1	paper advertisements in which
2	the employer is named as a par-
3	ticipant in such fairs.
4	"(dd) Military recruit-
5	ING.—The employer recruits
6	workers during recruiting events
7	that are organized by the Armed
8	Forces of the United States.
9	"(ee) On-campus recruit-
10	ING.—The employer recruits
11	workers at institutions of higher
12	education during recruiting
13	events that are organized by such
14	institutions.
15	"(ff) Private employment
16	FIRMS.—The employer regularly
17	engages private employment
18	firms or placement agencies to
19	recruit workers for job openings.
20	"(gg) Trade or profes-
21	SIONAL ORGANIZATIONS.—The
22	employer regularly advertises
23	with trade or professional organi-
24	zations to recruit workers for job
25	openings.".

- 1 (b) Establishment of Account and Use of
- 2 Funds.—Section 286 of the Immigration and Nationality
- 3 Act (8 U.S.C. 1356) is amended by adding at the end the
- 4 following new subsection:
- 5 "(w) Labor Certification Application Fee Ac-
- 6 COUNT.—
- 7 "(1) IN GENERAL.—There is established in the
- 8 general fund of the Treasury a separate account,
- 9 which shall be known as the 'Labor Certification Ap-
- 10 plication Fee Account'. Notwithstanding any other
- section of this title, there shall be deposited as off-
- setting receipts into the account all fees collected
- under section 212(a)(5)(A).
- 14 "(2) Use of fees.—Amounts deposited into
- the Labor Certification Application Fee Account
- shall remain available to the Secretary of Labor
- 17 until expended for carrying out labor certification
- activities under section 212(a)(5)(A) (including pro-
- viding premium processing services) and to make in-
- frastructure improvements in the adjudications and
- 21 customer-service processes related to such activi-
- 22 ties.".

1	SEC. 302. STREAMLINING PETITIONS FOR ESTABLISHED
2	EMPLOYERS.
3	Section 214(c) of the Immigration and Nationality
4	Act (8 U.S.C. 1184) is amended by adding at the end the
5	following:
6	"(15) The Secretary of Homeland Security shall es-
7	tablish a pre-certification procedure for employers who file
8	multiple petitions described in this subsection or section
9	203(b). Such precertification procedure shall enable an
10	employer to avoid repeatedly submitting documentation
11	that is common to multiple petitions and establish,
12	through a single filing, criteria relating to the employer
13	and the offered employment opportunity.".
14	SEC. 303. PREMIUM PROCESSING.
15	Section 286(u) of the Immigration and Nationality
16	Act (8 U.S.C. 1356(u)) is amended—
17	(1) by striking "is authorized to" and inserting
18	"shall"; and
19	(2) at the end of the first sentence, by striking
20	"applications." and inserting "applications, includ-
21	ing an administrative appeal of any decision on ar
22	employment-based immigrant netition "

TITLE IV—PROTECTING 1 AMERICAN WORKERS 2 3 SEC. 401. STRENGTHENING THE PREVAILING WAGE SYS-4 TEM TO PROTECT AMERICAN WORKERS. 5 Section 212(p) of the Immigration and Nationality Act (8 U.S.C. 1182(p)) is amended to read as follows: "(p) Computation of Prevailing Wage Level.— 7 8 "(1) The Secretary of Labor shall make avail-9 able to employers a governmental survey to deter-10 mine the prevailing wage for each occupational clas-11 sification by metropolitan statistical area in the 12 United States. Such survey, or other survey ap-13 proved by the Secretary of Labor, shall provide 3 14 levels of wages commensurate with experience, edu-15 cation, and level of supervision. Such wage levels 16 shall be determined as follows: 17 "(A) The first level shall be the mean of 18 the lowest two-thirds of wages surveyed, but in 19 no case less than 80 percent of the mean of the 20 wages surveyed. 21 "(B) The second level shall be the mean of 22 wages surveyed. 23 "(C) The third level shall be the mean of 24 the highest two-thirds of wages surveyed.

1 "(2) The prevailing wage level required to be 2 paid pursuant to section 203(b)(1)(D) and sub-3 sections (a)(5)(A),(n)(1)(A)(i)(II),and (t)(1)(A)(i)(II) of this section shall be 100 percent 4 5 of the wage level determined pursuant to those sec-6 tions. 7 "(3) In computing the prevailing wage level for 8 an occupational classification in an area of employ-9 ment for purposes of section 203(b)(1)(D) and sub-10 (a)(5)(A),sections (n)(1)(A)(i)(II),and 11 (t)(1)(A)(i)(II) of this section in the case of an em-12 ployee of— 13 "(A) an institution of higher education, or 14 a related or affiliated nonprofit entity, or "(B) a nonprofit research organization or 15 16 a Governmental research organization, 17 the prevailing wage level shall only take into account 18 employees at such institutions and organizations in 19 the area of employment. 20 "(4) With respect to a professional athlete (as 21 defined in subsection (a)(5)(A)(iii)(II) when the job 22 opportunity is covered by professional sports league 23 rules or regulations, the wage set forth in those 24 rules or regulations shall be considered as not ad-

versely affecting the wages of United States workers

1	similarly employed and be considered the prevailing
2	wage.".
3	SEC. 402. REFORMING THE H-1B VISA PROGRAM TO PRO-
4	TECT AMERICAN WORKERS.
5	(a) Strengthening Wage Protections.—Section
6	214(g)(3) of the Immigration and Nationality Act (8
7	U.S.C. 1184(g)(3)) is amended—
8	(1) by striking "Aliens who" and inserting "(A)
9	Aliens who"; and
10	(2) by adding at the end the following:
11	"(B) If, on any given date, the number of peti-
12	tions filed under subparagraph (A) exceeds the num-
13	ber of visas remaining under paragraph (1), the Sec-
14	retary shall consider such petitions in the following
15	order:
16	"(i) petitions in which the offered wage
17	level meets or exceeds the wage set by section
18	212(p)(1)(C);
19	"(ii) petitions in which the offered wage
20	level meets or exceeds the wage set by section
21	212(p)(1)(B); and
22	"(iii) any remaining petitions.".
23	(b) Prohibiting Displacement of U.S. Work-
24	ERS.—

1	(1) Prohibiting displacement by em-
2	PLOYER.—Section 212(n)(1)(E) of the Immigration
3	and Nationality Act (8 U.S.C. 1182(n)(1)(E)) is
4	amended—
5	(A) in clause (i) by striking "In the case
6	of an application described in clause (ii), the"
7	and inserting "The"; and
8	(B) by striking clause (ii).
9	(2) Prohibiting displacement by third-
10	PARTY EMPLOYER.—Section 212(n)(1)(F) of the Im-
11	migration and Nationality Act (8 U.S.C.
12	1182(n)(1)(F)) is amended by striking "In the case
13	of an application described in subparagraph (E)(ii),
14	the" and inserting "The".
15	(3) DEFINITION OF DISPLACE.—Section
16	212(n)(4)(B) of the Immigration and Nationality
17	Act (8 U.S.C. 1182(n)(4)(B)) is amended by—
18	(A) inserting "and skills" after "respon-
19	sibilities"; and
20	(B) inserting "working in the same divi-
21	sion, project or product line" after "experi-
22	ence".
23	(c) Strengthening Recruitment Require-
24	MENTS.—

1	(1) Requiring recruitment of u.s. work-
2	ERS.—
3	(A) In general.—Section 212(n)(1)(G)(i)
4	of the Immigration and Nationality Act (8
5	U.S.C. $1182(n)(1)(G)(i)$ is amended by strik-
6	ing "In the case of an application described in
7	subparagraph (E)(ii), subject to clause (ii)" and
8	inserting "Subject to clauses (ii) and (iii)".
9	(B) Dependent employers.—Section
10	212(n)(1)(G)(ii) of the Immigration and Na-
11	tionality Act (8 U.S.C. 1182(n)(1)(G)(ii)) is
12	amended to read as follows:
13	"(ii) The employer shall be required
14	to comply with additional supervised re-
15	cruitment activities as specified by the Sec-
16	retary of the Labor if the employer—
17	"(I) employs 50 or more employ-
18	ees in the United States and less than
19	50 percent of such employees are
20	United States workers; and
21	"(II) is offering wages below the
22	wage level set by subsection $(p)(1)(B)$
23	(relating to the mean wage for the oc-
24	cupational classification in the area of
25	employment).

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For purposes of this clause, the term 'United States worker' shall include an alien with a pending or approved petition under subparagraph (E) or (F) of section 204(a)(1)."

(C) RECRUITMENT REPORT.—Section 212(n)(1) of the Immigration and Nationality Act (8 U.S.C. 1182(n)(1)) is amended, in the flush text following subparagraph (G), by striking "Nothing in subparagraph (G)" and inserting "An employer required to recruit under subparagraph (G) shall submit to the Secretary, along with an application under this paragraph, a recruitment report containing evidence that the employer posted the employment opportunity on a publicly accessible Internet Web site and engaged in at least 3 other forms of active defined recruitment (as in subsection (a)(5)(A)(vii)(III)). The employer shall maintain an audit file of recruitment activities, including information on United States worker applicants, for 3 years after the date the application was filed with the Secretary. Nothing in Subparagraph (G)".

1	(2) Exception for employers who pay in-
2	CREASED WAGES.—Section 212(n)(1)(G) of the Im-
3	migration and Nationality Act (8 U.S.C.
4	1182(n)(1)(G)), as amended by this subsection, is
5	further amended by adding at the end the following:
6	"(iii) The conditions described in
7	clause (i) shall not apply to an application
8	filed with respect to the employment of an
9	H-1B nonimmigrant—
10	"(I) who is described in subpara-
11	graph (A), (B), or (C) of section
12	203(b)(1); or
13	"(II) if the wages being offered
14	to such nonimmigrant meet or exceed
15	the wage level set by subsection
16	(p)(1)(B) (relating to the mean wage
17	for the occupational classification in
18	the area of employment) and the ap-
19	plicant is designated as an Estab-
20	lished U.S. Recruiter under section
21	212(a)(5)(A)(vii).".
22	(3) Eliminating redundant testing of
23	LABOR MARKET.—Section 212(a)(5)(D) of the Im-
24	migration and Nationality Act (8 U.S.C.
25	1182(a)(5)(D)) is amended—

1	(A) by striking "The grounds" and insert-
2	ing "(i) Except as provided in clause (ii), the
3	grounds''; and
4	(B) by adding at the end the following:
5	"(ii) Clause (i) shall not apply to an alien
6	seeking admission or adjustment of status who
7	is presently a nonimmigrant described under
8	section 101(a)(15)(H)(i)(b) if—
9	"(I) the alien obtained such non-
10	immigrant status based on a petition filed
11	after the effective date of the IDEA Act of
12	2011;
13	"(II) the alien is the subject of a peti-
14	tion described in section 204(a)(1)(F) and
15	is seeking admission or adjustment of sta-
16	tus through such petition; and
17	"(III) the petition described in sub-
18	clause (II) was filed by the alien's em-
19	ployer within 18 months after the date on
20	which the alien obtained nonimmigrant
21	status under section $101(a)(15)(H)(i)(b)$.".
22	(d) Improving Protections for U.S. Workers.—
23	(1) In general.—Section 212(n)(2) of the Im-
24	migration and Nationality Act (8 U.S.C.
25	1182(n)(2)) is amended to read as follows:

"(2)(A) IN GENERAL.—The Secretary of Labor shall establish a process for the receipt, investigation, and disposition of complaints, which may be filed by any aggrieved person or organization (including bargaining representatives), respecting an employer's compliance with this subsection. The Secretary, either pursuant to this complaint process or otherwise, may investigate employers as necessary to determine such compliance. The Secretary shall audit at least 5 percent of the employers who file applications under paragraph (1) in a given year to determine compliance with this subsection.

- "(B) Penalties.—If the Secretary of Labor finds, after notice and an opportunity for a hearing—
 - "(i) a substantial failure to meet any of the conditions of the application described under paragraph (1), a misrepresentation of a material fact in such application, or a violation of subparagraph (C) or (D)—

"(I) the Secretary of Labor shall, in addition to any other remedy authorized by law, impose such administrative remedies (including civil monetary penalties in an amount not to exceed \$10,000 per viola-

1	tion) as the Secretary determines to be ap-
2	propriate; and
3	"(II) the Secretary of Labor may not
4	approve applications with respect to that
5	employer under paragraph (1) during a pe-
6	riod of at least 1 year but not more than
7	5 years for aliens to be employed by the
8	employer; and
9	"(ii) a substantial failure to meet any of
10	the conditions of the application described
11	under paragraph (1) or a misrepresentation of
12	a material fact in such application, in the
13	course of which failure or misrepresentation the
14	employer displaced a United States worker em-
15	ployed by the employer within the period begin-
16	ning 180 days before and ending 180 days after
17	the date of filing of any visa petition supported
18	by the application—
19	"(I) the Secretary of Labor shall im-
20	pose such administrative remedies (includ-
21	ing civil monetary penalties in an amount
22	not to exceed \$35,000 per violation) as the
23	Secretary determines to be appropriate;
24	and

1 "(II) the Secretary of Labor may not 2 approve applications with respect to that 3 employer under paragraph (1) during a pe-4 riod of at least 5 years for aliens to be em-5 ployed by the employer.

> "(C) DISCRIMINATION OR RETALIATION PRO-HIBITED.—It is a violation of this subparagraph for an employer who has filed an application under this subsection to intimidate, threaten, restrain, coerce, discharge, or in any other manner discriminate or retaliate against an employee (including a former employee or an applicant for employment) because the employee—

"(i) has disclosed information to the employer, or to any other person, that the employee reasonably believes evidences a violation of this subsection, or any rule or regulation pertaining to this subsection; or

"(ii) seeks legal assistance or counsel related to any such violation, or cooperates, or seeks to cooperate, in an investigation or other proceeding concerning the employer's compliance with the requirements of this subsection, or any rule or regulation pertaining to this subsection.

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- 1 The Secretary of Labor and the Secretary of Home-2 land Security shall devise a process under which an 3 H-1B nonimmigrant who files a complaint regarding 4 a violation of this subparagraph and is otherwise eli-5 gible to remain and work in the United States may 6 be allowed to seek other appropriate employment in 7 the United States for a period not to exceed the 8 maximum period of stay authorized for such non-9 immigrant classification.
 - "(D) Prohibited fees.—It is a violation of this subparagraph for an employer who has filed an application under this subsection—
 - "(i) to require an H–1B nonimmigrant to pay a penalty for ceasing employment with the employer prior to a date agreed to by the nonimmigrant and the employer; or
 - "(ii) to require or accept reimbursement or any other form of compensation from an alien with respect to a fee imposed on the employer under section 214(c)(9).

"(E) Benching Prohibited.—

"(i) IN GENERAL.—It is a violation of paragraph (1)(A) for an employer, who has filed an application under this subsection and who places an H–1B nonimmigrant, after the

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nonimmigrant has entered into employment with the employer, in nonproductive status due to a decision by the employer (based on factors such as lack of work), or due to the non-immigrant's lack of a permit or license, to fail to pay the nonimmigrant full-time wages in accordance with paragraph (1)(a) for all such nonproductive time (if the nonimmigrant was designated as a full-time employee on the petition filed under section 214(c)(1)) or otherwise for such hours as are designated on such petition consistent with the rate of pay identified on such petition.

"(ii) Exceptions.—

"(I) In the case of an H–1B non-immigrant who has not yet entered into employment with an employer who has had approved an application under this subsection, and a petition under section 214(c)(1), with respect to the non-immigrant, subclause (i) shall apply to the employer beginning 30 days after the date the nonimmigrant first is admitted into the United States pursuant to the petition, or 60 days after the date the nonimmigrant

1	becomes eligible to work for the employer
2	(in the case of a nonimmigrant who is
3	present in the United States on the date of
4	the approval of the petition).
5	"(II) Clause (i) does not apply to a
6	failure to pay wages to an H–1B non-
7	immigrant for nonproductive time due to
8	non-work-related factors, such as the vol-
9	untary request of the nonimmigrant for an
10	absence or circumstances rendering the
11	nonimmigrant unable to work.
12	"(III) Clause (i) shall not be con-
13	strued as prohibiting an employer that is a
14	school or other educational institution from
15	applying to an H–1B nonimmigrant an es-
16	tablished salary practice of the employer,
17	under which the employer pays to $H-1B$
18	nonimmigrants and United States workers
19	in the same occupational classification an
20	annual salary in disbursements over fewer
21	than 12 months, if—
22	"(aa) the nonimmigrant agrees to
23	the compressed annual salary pay-
24	ments prior to the commencement of
25	the employment; and

"(bb) the application of the sal-1 2 ary practice to the nonimmigrant does 3 not otherwise cause the nonimmigrant 4 to violate any condition of the non-5 immigrant's authorization under this 6 chapter to remain in the United 7 States. "(iii) Relation to Subparagraph (g).— 8 9 This subparagraph shall not be construed as 10 superseding subparagraph (G). 11 "(F) Treatment.—It is a violation of para-12 graph (1)(A) for an employer who has filed an appli-13 cation under this subsection to fail to offer to an H-14 1B nonimmigrant, during the nonimmigrant's period 15 of authorized employment, benefits and eligibility for 16 benefits (including the opportunity to participate in 17 health, life, disability, and other insurance plans; the 18 opportunity to participate in retirement and savings 19 plans; and cash bonuses and noncash compensation,

"(G) BACK WAGES.—If the Secretary of Labor finds, after notice and an opportunity for a hearing,

such as stock options (whether or not based on per-

formance)) on the same basis, and in accordance

with the same criteria, as the employer offers to

United States workers.

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that recovery of back wages, fees or costs is nec-1 2 essary to address a violation of this subsection or 3 any other law, the Secretary of Labor may recover 4 such back wages, fees or costs on behalf of the work-5 er. 6 "(H) GOOD FAITH COMPLIANCE.— "(i) Except as provided in clauses (ii) and 7 8 (iii), a person or entity is considered to have 9 complied with the requirements of this sub-10 section, notwithstanding a technical or proce-11 dural failure to meet such requirements, if 12 there was a good faith attempt to comply with 13 the requirements. 14 "(ii) Clause (i) shall not apply if— 15 "(I) the Department of Labor (or an-16 other enforcement agency) has explained to 17 the person or entity the basis for the fail-18 ure; 19 "(II) the person or entity has been 20 provided a period of not less than 10 busi-21 ness days (beginning after the date of the 22 explanation) within which to correct such

failure; and

1 "(III) the person or entity has not 2 corrected the failure voluntarily within 3 such period.

"(iii) A person or entity that, in the course of an investigation, is found to have violated the prevailing wage requirements set forth in paragraph (1)(A), shall not be assessed fines or other penalties for such violation if the person or entity can establish that the manner in which the prevailing wage was calculated was consistent with recognized industry standards and practices.

"(iv) Clauses (i) and (iii) shall not apply to a person or entity that has engaged in or is engaging in a pattern or practice of willful violations of this paragraph.

"(I) Authority to ensure compliance.—
The Secretary of Labor is authorized to take other such actions, including issuing subpoenas and seeking appropriate injunctive relief and specific performance of contractual obligations, as may be necessary to assure employer compliance with the terms and conditions under this subsection. The rights and remedies provided to H–1B nonimmigrants by this subsection are in addition to, and not in lieu of, any

- other contractual or statutory rights and remedies of such nonimmigrants, and are not intended to alter
- 3 or affect such rights and remedies.
- 4 "(J) Substantial failure defined.—The
- 5 term 'substantial failure' means the repeated, reck-
- 6 less or willful failure to comply with the require-
- 7 ments of this section that constitute a significant de-
- 8 viation from the requirements of this section or the
- 9 terms and conditions of an application filed under
- this section.".
- 11 (2) Conforming amendment.—Section
- 12 212(n) of the Immigration and Nationality Act (8
- U.S.C. 1182(n)) is amended by striking paragraphs
- 14 (3) and (5) and redesignating paragraph (4), as
- amended by this section, as paragraph (3).
- 16 (e) Eliminating H–1B Extensions for Exclu-
- 17 SIVELY TEMPORARY WORKERS.—Section 214(g)(4) of the
- 18 Immigration and Nationality Act (8 U.S.C. 1184(g)(4))
- 19 is amended by striking "6" and inserting "3".
- 20 (f) Increased Portability for H-1B Employ-
- 21 EES.—
- 22 (1) Grace Period.—Section 214(g)(4) of the
- 23 Immigration and Nationality Act (8 U.S.C.
- 1184(g)(4), as amended by this Act, is further
- amended by adding at the end the following:

1	"(C) If a nonimmigrant described in section
2	101(a)(15)(H)(i)(b) is terminated or laid off by the
3	nonimmigrant's employer, or otherwise ceases em-
4	ployment with the employer, the nonimmigrant's sta-
5	tus shall continue for 60 days or until the last date
6	of the previously approved status, whichever is ear-
7	lier.''.
8	(2) Allowing promotions.—Section 204(j) of
9	the Immigration and Nationality Act (8 U.S.C.
10	1154(j)) is amended by—
11	(A) striking " $(a)(1)(D)$ " and inserting
12	"(a)(1)(F)";
13	(B) striking "if the new job is in the same
14	or similar occupational classification as the job
15	for which the petition was filed." and inserting
16	"if the new job—"; and
17	(C) inserting at the end the following:
18	"(1) is in the same or similar occupational clas-
19	sification as the job for which the petition was filed;
20	or
21	"(2) is in a different occupational classification
22	that is in a field related to the job for which the pe-
23	tition was filed and involves an increase in wages of
24	at least 5 percent.".

1 (3) Retention of Priority Date.—Section 2 203 of the Immigration and Nationality Act (8 3 U.S.C. 1153), as amended by this Act, is further 4 amended by adding at the end the following new 5 subsection: 6 "(i) RETENTION OF PRIORITY DATE.—The priority date for any immigrant petition shall be the date of filing 8 with the Secretary of Homeland Security or the Secretary of State, unless the filing was preceded by the filing of 10 a labor certification with the Secretary of Labor, in which 11 case the date of filing of such labor certification shall con-12 stitute the priority date. The beneficiary of any petition 13 shall retain the earliest priority date based on any approved petition filed on the beneficiary's behalf, regardless 14 15 of the category of subsequent petitions.". EMPLOYMENT 16 (4)OF SPOUSES.—Section 17 214(c)(2)(E) of the Immigration and Nationality 18 Act (8 U.S.C. 1184(c)(2)(E)) is amended by striking "section 101(a)(15)(L)" and inserting "subpara-19 20 graph (H) or (L) of section 101(a)(15)". 21 (g) Elimination of H–1B Classification for 22 Fashion Models.— 23 (1) In General.—Section 101(a)(15)(H)(i)(b)24 of the Immigration and Nationality Act (8 U.S.C.

1101(a)(15)(H)(i)(b) is amended—

1	(A) by striking "or as a fashion model";
2	and
3	(B) by striking "or, in the case of a fash-
4	ion model, is of distinguished merit and abil-
5	ity".
6	(2) Addition to P nonimmigrant classi-
7	FICATION.—
8	(A) NEW CLASSIFICATION.—Section
9	101(a)(15)(P) of the Immigration and Nation-
10	ality Act (8 U.S.C. 1101(a)(15)(P)) is amend-
11	ed
12	(i) in clause (iii), by striking "or" at
13	the end;
14	(ii) in clause (iv), by striking "clause
15	(i), (ii), or (iii)" and inserting "clause (i),
16	(ii), (iii), or (iv)";
17	(iii) by redesignating clause (iv) as
18	clause (v);
19	(iv) by inserting after clause (iii) the
20	following:
21	"(iv) is a fashion model who is of dis-
22	tinguished merit and ability and who is
23	seeking to enter the United States tempo-
24	rarily to perform fashion modeling services
25	that involve events or productions which

1	have a distinguished reputation or that are
2	performed for an organization or establish-
3	ment that has a distinguished reputation
4	for, or a record of, utilizing prominent
5	modeling talent; or"; and
6	(v) by striking "having a foreign resi-
7	dence which the alien has no intention of
8	abandoning".
9	(B) AUTHORIZED PERIOD OF STAY.—Sec-
10	tion 214(a)(2) of the Immigration and Nation-
11	ality Act (8 U.S.C. 1184(a)(2)) is amended—
12	(i) in paragraph (B) by inserting "(i),
13	(ii), and (iii)" after "1101(a)(15)(P)" each
14	place that term appears; and
15	(ii) by inserting "or fashion model"
16	after "athlete".
17	(C) Consultation.—
18	(i) In General.—Section
19	214(c)(4)(D) of the Immigration and Na-
20	tionality Act (8 U.S.C. $1184(c)(4)(D)$) is
21	amended by striking "clause (i) or (iii)"
22	and inserting "clause (i), (iii), or (iv)".
23	(ii) Advisory opinion.—Section
24	214(e)(6)(A) of the Immigration and Na-
25	tionality Act (8 U.S.C. 1184(c)(6)(A)) is

1	amended by inserting at the end new
2	clause to read as follows:
3	"(iv) To meet the consultation re-
4	quirement of paragraph (4)(D), in the case
5	of a petition for a nonimmigrant described
6	in section 101(a)(15)(P)(iv) of this Act,
7	the petitioner shall submit with the peti-
8	tion an advisory opinion from a peer
9	group, labor organization, or other person
10	or persons of its choosing with expertise in
11	the field of fashion modeling."
12	(iii) Expedited procedures.—Sec-
13	tion 214(e)(6)(E)(i) of the Immigration
14	and Nationality Act (8 U.S.C.
15	1184(c)(6)(E)(i)) is amended by striking
16	"artists or entertainers" and inserting
17	"artists, entertainers, or fashion models".
18	(3) Conforming amendments.—Section 214
19	(a) and (c) of the Immigration and Nationality Act
20	(8 U.S.C. 1184 (a) and (c)) are amended by striking
21	the term "Attorney General" each place it appears
22	and inserting "Secretary of Homeland Security".
23	(4) Construction.—Nothing in this sub-
24	section shall be construed as preventing an alien who
25	is a fashion model from obtaining nonimmigrant sta-

1	tus under section 101(a)(15)(O)(i) of the Immigra-
2	tion and Nationality Act (8 U.S.C.
3	1101(a)(15)(O)(i)) if such alien is otherwise quali-
4	fied for such status.
5	SEC. 403. REFORMING THE L VISA PROGRAM TO PROTECT
6	AMERICAN WORKERS.
7	(a) Requiring Prevailing Wage for Certain L—
8	1B Nonimmigrants.—Section 214(c)(2) of the Immigra-
9	tion and Nationality Act (8 U.S.C. 1184(c)(2)) is amend-
10	ed by adding at the end the following:
11	"(G)(i) No alien described in clause (ii)
12	may be admitted or provided status under sec-
13	tion $101(a)(15)(L)$ unless the employer has
14	filed with the Secretary of Labor an application
15	stating that the employer—
16	"(I) is offering and will offer during
17	the period of authorized employment wages
18	that are at least—
19	"(aa) the actual wage level paid
20	by the employer to all other individ-
21	uals with similar experience and quali-
22	fications for the specific employment
23	in question, or

1	"(bb) the prevailing wage level
2	for the occupational classification in
3	the area of employment,
4	whichever is greater, based on the best in-
5	formation available as of the time of filing
6	the application; and
7	"(II) will provide working conditions
8	for such alien that will not adversely affect
9	the working conditions of workers similarly
10	employed.
11	"(ii) An alien is described in this clause if
12	the alien will serve in a capacity involving spe-
13	cialized knowledge under section $101(a)(15)(L)$
14	and the alien—
15	"(I) will be employed in the United
16	States for a cumulative period of time in
17	excess of 18 months over a 3-year period,
18	or
19	"(II) will be employed in the United
20	States for a cumulative period of time in
21	excess of 90 days over a 3-year period and
22	will be stationed primarily at the worksite
23	of an employer other than the petitioning
24	employer or its affiliate, subsidiary, or par-

ent, including pursuant to an outsourcing, leasing, or other contracting agreement.

"(iii) An employer may comply with the requirements of clause (i) by establishing that the total amount of compensation to be paid by the employer to the alien (including the value of benefits paid by the employer to the alien in the alien's home country, employer-provided housing or housing allowances, employer-provided vehicles or transportation allowances, and other benefits provided to the alien as an incident of the assignment in the United States) meets or exceeds the total amount of compensation paid by the employer to all other employees with similar experience and qualifications working in the same occupational classification.".

17 (b) INVESTIGATION AND DISPOSITION OF COM18 PLAINTS AGAINST L-1 EMPLOYERS.—Section 214(c)(2)
19 of the Immigration and Nationality Act (8 U.S.C.
20 1184(c)(2)), as amended by this section, is further amend21 ed by adding at the end the following:

"(H)(i) The Secretary of Labor shall establish a process for the receipt, investigation and disposition of complaints, which may be filed by any aggrieved person or organization

(including bargaining representatives), respecting an employer's compliance with this paragraph and the conditions of an application under paragraph (1) for a nonimmigrant under section 101(a)(15)(L). The Secretary, either pursuant to this complaint process or otherwise, may investigate employers as necessary to determine such compliance. The Secretary shall audit at least 5 percent of the employers who file applications under subparagraph (G) in a given year to determine compliance with this subsection.

"(ii) If the Secretary finds, after notice and an opportunity for a hearing, a substantial failure to meet any of the conditions of this paragraph, a misrepresentation of a material fact in an application under paragraph (1) for a nonimmigrant under section 101(a)(15)(L), or a violation of clause (iii) or (iv)—

"(I) the Secretary shall, in addition to any other remedy authorized by law, impose such administrative remedies (including civil monetary penalties in an amount not to exceed \$10,000 per violation) as the

1	Secretary determines to be appropriate:
2	and
3	"(II) the Secretary may not approve
4	applications with respect to that employer
5	under paragraph (1) for a nonimmigrant
6	under section 101(a)(15)(L) during a pe-
7	riod of at least 1 year but not more than
8	5 years for aliens to be employed by the
9	employer.
10	"(iii) It is a violation of this subparagraph
11	for an employer who has filed an application
12	under paragraph (1) for a nonimmigrant under
13	section 101(a)(15)(L) to intimidate, threaten,
14	restrain, coerce, discharge, or in any other man-
15	ner discriminate or retaliate against an em-
16	ployee (including a former employee or an ap-
17	plicant for employment) because the em-
18	ployee—
19	"(I) has disclosed information to the
20	employer, or to any other person, that the
21	employee reasonably believes evidences a
22	violation of this subsection, or any rule or
23	regulation pertaining to this subsection; or
24	"(II) seeks legal assistance or counsel
25	related to any such violation, or cooper-

1 ates, or seeks to cooperate, in an investiga-2 tion or other proceeding concerning the employer's compliance with the require-3 ments of this subsection, or any rule or 4 regulation pertaining to this subsection. 6 The Secretary shall devise a process under 7 which nonimmigrant under section 8 101(a)(15)(L) who files a complaint regarding 9 a violation of this subparagraph and is other-10 wise eligible to remain and work in the United 11 States may be allowed to seek other appropriate 12 employment in the United States for a period 13 not to exceed the maximum period of stay au-14 thorized for such nonimmigrant classification. "(iv) It is a violation of this subparagraph 15 16 for an employer who has filed an application 17 under paragraph (1) for a nonimmigrant under 18 section 101(a)(15)(L)— 19 "(I) to require such nonimmigrant to 20 pay a penalty for ceasing employment with 21 the employer prior to a date agreed to by 22 the nonimmigrant and the employer; or 23 "(II) to require or accept reimburse-24 ment or any other form of compensation 25 from an alien with respect to a fee imposed on the employer related to such application.

> "(v) If the Secretary finds, after notice and an opportunity for a hearing, that recovery of back wages, fees or costs is necessary to address a violation of this subparagraph or any other law, the Secretary may recover such back wages, fees or costs on behalf of the worker.

> "(vi) The Secretary is authorized to take other such actions, including issuing subpoenas and seeking appropriate injunctive relief and specific performance of contractual obligations, as may be necessary to assure employer compliance with the terms and conditions under this paragraph. The rights and remedies provided to nonimmigrants under section 101(a)(15)(L) by this paragraph are in addition to, and not in lieu of, any other contractual or statutory rights and remedies of such nonimmigrants, and are not intended to alter or affect such rights and remedies.

"(vii)(I) Except as provided in subclauses
(II) and (III), a person or entity is considered
to have complied with the requirements of this
paragraph, notwithstanding a technical or pro-

1	cedural failure to meet such requirements, if
2	there was a good faith attempt to comply with
3	the requirements.
4	"(II) Subclause (I) shall not apply
5	if—
6	"(aa) the Secretary of Homeland
7	Security (or another enforcement
8	agency) has explained to the person or
9	entity the basis for the failure;
10	"(bb) the person or entity has
11	been provided a period of not less
12	than 10 business days (beginning
13	after the date of the explanation)
14	within which to correct such failure;
15	and
16	"(cc) the person or entity has not
17	corrected the failure voluntarily within
18	such period.
19	"(III) A person or entity that, in the
20	course of an investigation, is found to have
21	violated the prevailing wage requirements
22	set forth in subparagraph (G), shall not be
23	assessed fines or other penalties for such
24	violation if the person or entity can estab-
25	lish that the manner in which the pre-

1 vailing wage was calculated was consistent 2 with recognized industry standards and 3 practices. 4 "(IV) Subclauses (I) and (III) shall 5 not apply to a person or entity that has 6 engaged in or is engaging in a pattern or 7 practice of willful violations of this para-8 graph. 9 "(viii) The term 'substantial failure' means 10 the repeated, reckless or willful failure to com-11 ply with the requirements of this paragraph 12 that constitute a significant deviation from the 13 requirements of this paragraph or the terms 14 and conditions of an application filed under 15 paragraph (1) for nonimmigrants under section 16 101(a)(15)(L).". 17 (c) TECHNICAL AMENDMENT.—Section 214(c)(2) of Immigration and Nationality Act (8 18 19 1184(c)(2), as amended by this section, is further amended by striking "Attorney General" each place such term 20 appears and inserting "Secretary of Homeland Security". 21 22 (d) Report on L-1 Nonimmigrants.—Section 23 214(c)(8) of the Immigration and Nationality Act (8 U.S.C. 1184(c)(8)) is amended—

(1) by striking "Attorney General" and insert-1 2 ing "Secretary of Homeland Security or Secretary of 3 State, as appropriate,"; (2) by inserting "(L)," after "(H),"; and 4 5 (3) by adding at the end the following: 6 "(F) The number of applications for non-7 immigrants described under section 8 101(a)(15)(L), based on an approved blanket 9 petition under paragraph (2)(A), which have 10 been filed. 11 "(G) The number of applications for non-12 under immigrants described section 13 101(a)(15)(L), based on an approved blanket 14 petition under paragraph (2)(A), which have 15 been approved.". 16 (e) Report on L-1 Blanket Petition Proc-ESS.—Not later than 12 months after the date of the en-17 18 actment of this Act, the Inspector General of the Depart-19 ment of Homeland Security, in cooperation with the In-20 spector General of the Department of State, shall submit 21 to the Committee on the Judiciary of the House of Rep-22 resentatives and the Committee on the Judiciary of the 23 Senate a report regarding the use of blanket petitions under section 214(c)(2)(A) of the Immigration and Nationality Act (8 U.S.C. 1184(c)(2)(A)). Such report shall

1	assess the efficiency and reliability of the process for re-
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2	viewing such blanket petitions and adjudicating visa appli-
3	cations filed under an approved blanket petition, including
4	whether the process includes adequate safeguards against
5	fraud and abuse.
6	TITLE V—PROMOTING INVEST-
7	MENT IN THE AMERICAN
8	ECONOMY
9	SEC. 501. EB-5 EMPLOYMENT CREATION INVESTOR PRO-
10	GRAM.
11	(a) Authorization of EB-5 Employment Cre-
12	ATION REGIONAL CENTER PROGRAM.—Section 203(b)(5)
13	of the Immigration and Nationality Act (8 U.S.C.
14	1153(b)(5)) is amended by adding at the end the following
15	new subparagraph:
16	"(E) Set-aside for employment cre-
17	ATION REGIONAL CENTERS.—
18	"(i) In general.—Of the visas other-
19	wise available under this paragraph, the
20	Secretary of State, together with the Sec-
21	retary of Homeland Security, shall set
22	aside at least 5,000 visas for a program in-
23	volving regional centers designated by the
24	Secretary of Homeland Security, on the
25	basis of a general proposal, for the pro-

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motion of economic growth, including improved regional productivity, job creation, or increased domestic capital investment. A regional center shall have jurisdiction over a specific geographic area, which shall be described in the proposal and consistent with the purpose of concentrating pooled investment in defined economic zones. The establishment of a regional center under this subparagraph may be based on general predictions, contained in the proposal, concerning the kinds of new commercial enterprises that will receive capital from aliens under this paragraph, the jobs that will be created (directly or indirectly) as a result of such capital investments and the other positive economic effects such capital investments will have.

"(ii) Methodologies.—In determining compliance with this subparagraph, and notwithstanding requirements applicable to investors not involving regional centers, the Secretary of Homeland Security, in consultation with the Secretary of Commerce, shall recognize reasonable meth-

1 odologies for determining the number of 2 jobs created by a designated regional cen-3 ter, including such jobs that are estimated to have been created indirectly through revenues generated from increased exports, 6 improved regional productivity, 7 creased domestic capital investment result-8 ing from the regional center. The Sec-9 retary may consider estimated job creation outside the geographic boundary of a des-10 11 ignated regional center if such estimate is 12 supported by substantial evidence and con-13 stitutes no more than 50 percent of the 14 overall number of jobs estimated to be cre-15 ated by such regional center. 16 "(iii) Preapproval of New Com-17 MERCIAL ENTERPRISES.—The Secretary of 18 Security Homeland shall establish 19 preapproval procedure for commercial en-20 terprises that— "(I) allows a regional center to 21 22 apply to the Secretary for approval of 23 a new commercial enterprise before

any alien files a petition for classifica-

tion under this paragraph by reason

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1	of investment in the new commercial
2	enterprise;
3	"(II) in considering an applica-
4	tion under subclause (I), requires that
5	the Secretary make final decisions on
6	all issues under this paragraph other
7	than those issues unique to each indi-
8	vidual investor in the new commercial
9	enterprise; and
10	"(III) requires that the Secretary
11	eliminate the need for the repeated
12	submission of documentation that is
13	common to multiple petitions for clas-
14	sification under this paragraph
15	through a regional center.
16	"(iv) Fee for regional center
17	DESIGNATION.—In addition to any other
18	fees authorized by law, the Secretary of
19	Homeland Security shall impose a fee to
20	apply for designation as an EB-5 regional
21	center under this paragraph. Fees collected
22	under this paragraph shall be deposited in
23	the Treasury in accordance with section
24	286(y).".

1	(b) Targeted Employment Areas.—Section
2	203(b)(5)(B) of the Immigration and Nationality Act (8
3	U.S.C. $1153(b)(5)(B)$) is amended as follows:
4	(1) Targeted employment area defined.—
5	In clause (ii), to read as follows:
6	"(ii) Targeted employment area
7	DEFINED.—In this paragraph, the term
8	'targeted employment area' means—
9	"(I) a rural area;
10	"(II) an area that has experi-
11	enced high unemployment (of at least
12	150 percent of the national average
13	rate) within the preceding 12 months;
14	"(III) a county that has had a 20
15	percent or more decrease in popu-
16	lation since 1970; or
17	"(IV) an area that is within the
18	boundaries established for purposes of
19	a State or Federal economic develop-
20	ment incentive program, including
21	areas defined as Enterprise Zones,
22	Renewal Communities and Empower-
23	ment Zones.".
24	(2) Rural area defined.—In clause (iii), by
25	striking "within a metropolitan statistical area or"

1 (3) EFFECT OF PRIOR DETERMINATION.—By 2 adding at the end the following:

"(iv) Effect of Prior Determination.—In a case in which a geographic area is determined under clause (ii) to be a targeted employment area, such determination shall remain in effect during the 2-year period beginning on the date of the determination for purposes of any alien seeking a visa reserved under this subparagraph.".

12 (c) CALCULATING JOB CREATION.—Section
13 203(b)(5)(D) of such Act (8 U.S.C. 1153(b)(5)(D)) is
14 amended to read as follows:

"(D) FULL-TIME EMPLOYMENT.—In this paragraph, the term 'full-time employment' means employment in a position that requires at least 35 hours of service per week at any time, regardless of who fills the position. Such employment may be satisfied on a full-time equivalent basis by calculating the number of full-time employees that could have been employed if the reported number of hours worked by part-time employees had been worked by full-time employees. Full-time equivalent em-

1 ployment shall be calculated by dividing the 2 part-time hours paid by the standard number of 3 hours for full-time employees.". 4 (d) Capital.—Section 203(b)(5)(C) of the Immigration and Nationality Act (8 U.S.C. 1153(b)(5)(C)) is 5 amended by adding at the end the following: 6 7 "(iv) Capital Defined.—For pur-8 poses of this paragraph, the term 'capital' 9 does not include any assets acquired, di-10 rectly or indirectly, by unlawful means.". 11 (e) Type of Investment.—Section 203(b)(5)(A) of Nationality 12 the Immigration and Act (8 U.S.C. 1153(b)(5)(A)), is amended by adding "or similar entity" 13 after "including a limited partnership". 14 15 (f)EXTENSION.—Subparagraph (A) of section 216A(d)(2) of the Immigration and Nationality Act (8 16 U.S.C. 1186b(d)(2)(A)) is amended by adding at the end the following: "A date specified by the applicant (but not 18 later than the fourth anniversary) shall be substituted for 19 20 the second anniversary in applying the preceding sentence 21 if the applicant demonstrates that the applicant has attempted to follow the applicant's business model in good

faith, provides an explanation for the delay in filing the

petition that is based on circumstances outside of the ap-

plicant's control, and demonstrates that such cir-

cumstances will be able to be resolved within the specified 2 period.". 3 (g) Study.— 4 (1) In General.—The Secretary of Homeland 5 Security, in appropriate consultation with the Sec-6 retary of Commerce and other interested parties, 7 shall conduct a study concerning— 8 (A) current job creation counting method-9 ology and initial projections under section 10 203(b)(5) of the Immigration and Nationality 11 Act (8 U.S.C. 1153(b)(5)); and 12 (B) how to best promote the employment 13 creation program described in such section 14 overseas to potential immigrant investors. 15 (2) Report.—The Secretary of Homeland Se-16 curity shall submit a report to the Committee on the 17 Judiciary of the House of Representatives and the 18 Committee on the Judiciary of the Senate not later 19 than 1 year after the date of the enactment of this 20 Act containing the results of the study conducted 21 under paragraph (1). 22 (h) BIENNIAL REPORT.—Beginning on the date that 23 is one year after the date of enactment of this Act, and every 2 years thereafter, the Secretary of Homeland Security shall submit a report to the Committee on the Judici-

- 1 ary of the House of Representatives and the Committee
- 2 on the Judiciary of the Senate that measures the economic
- 3 impact of the regional center program described in section
- 4 203(b)(5)(E) of the Immigration and Nationality Act (8
- 5 U.S.C. 1153(b)(5)(E)), including—
- 6 (1) foreign and domestic capital investment;
- 7 (2) the number of jobs directly and indirectly 8 created;
- 9 (3) any other economic benefits related to for-10 eign investment under such program; and
- (4) the number of petitions under such section
 approved or denied for each regional center.
- 13 (i) RULEMAKING.—Not later than 120 days after the
- 14 date of the enactment of this Act, the Secretary of Home-
- 15 land Security shall prescribe regulations to implement the
- 16 amendments made by this section.
- 17 SEC. 502. CONCURRENT FILING; ADJUSTMENT OF STATUS.
- 18 Section 245 of the Immigration and Nationality Act
- 19 (8 U.S.C. 1255) is amended—
- 20 (1) in subsection (k), in the matter preceding
- 21 paragraph (1), by striking "(1), (2), or (3)" and in-
- 22 serting "(1), (2), (3), (5), or (6)"; and
- 23 (2) by adding at the end the following:
- 24 "(n) If, at the time a petition is filed under section
- 25 204 for classification under paragraph (5) or (6) of section

- 1 203(b), approval of the petition would make a visa imme-
- 2 diately available to the alien beneficiary, the alien bene-
- 3 ficiary's adjustment application under this section shall be
- 4 considered to be properly filed whether the application is
- 5 submitted concurrently with, or subsequent to, the visa pe-
- 6 tition.".

7 SEC. 503. FEES; PREMIUM PROCESSING.

- 8 (a) Establishment of Account; Use of Fees.—
- 9 Section 286 of the Immigration and Nationality Act (8
- 10 U.S.C. 1356), as amended by this Act, is further amended
- 11 by adding at the end the following:
- 12 "(y) Immigrant Entrepreneur Account.—
- "(1) IN GENERAL.—There is established in the
- general fund of the Treasury a separate account,
- which shall be known as the 'Immigrant Entre-
- preneur Account'. Notwithstanding any other provi-
- sion of law, there shall be deposited as offsetting re-
- 18 ceipts into the account all fees collected under para-
- graph (5) or (6) of section 203(b) of this Act or sec-
- tion 610(b) of the Departments of Commerce, Jus-
- 21 tice, and State, the Judiciary, and Related Agencies
- 22 Appropriations Act, 1993 (8 U.S.C. 1153 note).
- "(2) Use of fees.—Fees collected under this
- section may only be used by the Secretary of Home-
- 25 land Security to administer and operate the employ-

- 1 ment creation program described in paragraph (5)
- 2 or (6) of section 203(b).".
- 3 (b) Premium Processing.—Section 286(u) of the
- 4 Immigration and Nationality Act (8 U.S.C. 1356(u)) is
- 5 amended by adding at the end the following: "In the case
- 6 of a petition filed under section 204(a)(1)(H) for classi-
- 7 fication under paragraph (5) or (6) of section 203(b), if
- 8 the petitioner desires a guarantee of a decision on the peti-
- 9 tion in 60 days or less, the premium processing fee under
- 10 this subsection shall be set at \$2,500 and shall be depos-
- 11 ited as offsetting receipts in the Immigrant Entrepreneur
- 12 Account established under subsection (y).".

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