112TH CONGRESS 2D SESSION

S. 2165

To enhance strategic cooperation between the United States and Israel, and for other purposes.

IN THE SENATE OF THE UNITED STATES

March 6, 2012

Mrs. Boxer (for herself, Mr. Isakson, and Ms. Collins) introduced the following bill; which was read twice and referred to the Committee on Foreign Relations

A BILL

To enhance strategic cooperation between the United States and Israel, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "United States-Israel
- 5 Enhanced Security Cooperation Act of 2012".
- 6 SEC. 2. FINDINGS.
- 7 Congress makes the following findings:
- 8 (1) Since the State of Israel was established in
- 9 1948, Presidents of both parties and both Houses of
- 10 Congress, supported by the American people, have

- recognized the special bond between the United
 States and Israel, based on shared values and
 shared interests.
 - (2) The Middle East is undergoing rapid change, bringing with it hope for an expansion of democracy but also profound challenges to regional security—particularly to our most important ally, Israel—and to the national security of the United States.
 - (3) The past year has witnessed the fall of old regimes and the rise of political parties in the Middle East who must now choose between a course of moderation and inclusion in the international community or a course of extremism and isolation.
 - (4) The Government of the Islamic Republic of Iran is continuing its decades-long pattern of seeking to foment instability in the Middle East, particularly in this time of dramatic political transition.
 - (5) At the same time, the Government of the Islamic Republic of Iran continues to enrich uranium in defiance of international law.
 - (6) A nuclear-weapons capable Iran would fundamentally threaten vital United States interests, encourage regional nuclear proliferation, further empower Iran, the world's leading state sponsor of ter-

- 1 ror, and pose a serious and destabilizing threat to 2 Israel and the region.
- 3 (7) Over the past several years, with the assistance of the Governments of the Islamic Republic of 4 5 Iran and Syria, Hezbollah and Hamas have in-6 creased their stockpile of rockets, with more than 7 60,000 now ready to be fired at Israel. The Govern-8 ment of the Islamic Republic of Iran continues to 9 develop its missile technology as well, including 10 cruise missiles.
- 11 (8) As a result, the Government and people of
 12 Israel are facing a fundamentally altered strategic
 13 environment fraught with new and profound chal14 lenges.

15 SEC. 3. STATEMENT OF UNITED STATES POLICY.

- 16 It is the policy of the United States:
- 17 (1) To reaffirm our unwavering commitment to 18 the security of the State of Israel as a Jewish state, 19 as President Barack Obama stated on December 16, 20 2011, "America's commitment and my commitment 21 to Israel and Israel's security is unshakeable," and 22 as President George W. Bush stated before the 23 Israeli Knesset on May 15, 2008, on the 60th anni-24 versary of the founding of the State of Israel, "The 25 alliance between our governments is unbreakable, yet

- the source of our friendship runs deeper than anytreaty.".
 - (2) To provide the Government of Israel the military capabilities necessary to deter and defend itself against any threat or possible combination of threats.
 - (3) To assist the Government of Israel with its ongoing efforts to forge a peaceful, negotiated settlement of the Israeli-Palestinian conflict that results in two states living side-by-side in peace and security, and to encourage Israel's neighbors to recognize Israel's right to exist as a Jewish state.
 - (4) To veto any one-sided anti-Israel resolutions at the United Nations Security Council.
 - (5) To support Israel's inherent right to self-defense.
 - (6) To pursue every opportunity to expand cooperation with the Government of Israel on defense and national security matters and across the spectrum of civilian sectors, including advanced technology, agriculture, medicine, health, pharmaceuticals, and energy.

1 SEC. 4. SENSE OF CONGRESS.

- 2 It is the sense of Congress that the United States
- 3 Government should take the following actions to assist in
- 4 the defense of Israel:

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- 5 (1) Seek to enhance the capabilities of the Gov-6 ernments of the United States and Israel to address 7 emerging common threats, increase security coopera-8 tion, and expand joint military exercises.
- 9 (2) Work to encourage an expanded role for 10 Israel within the North Atlantic Treaty Organization 11 (NATO), including an enhanced presence at NATO 12 headquarters and exercises.
 - (3) Expand already-close intelligence cooperation, including satellite intelligence, with the Government of Israel.
 - (4) Examine ways to strengthen existing and ongoing efforts, including the Gaza Counter Arms Smuggling Initiative, aimed at preventing weapons smuggling into Gaza pursuant to the 2009 agreement following the Israeli withdrawal from Gaza, as well as measures to protect against weapons smuggling and terrorist threats from the Sinai Peninsula.
 - (5) Provide the Government of Israel with necessary support to increase development and production of joint missile defense systems, particularly

- such systems that defend the urgent threat posed to
 Israel and United States forces in the region.
- 3 (6) Make every effort to assure the provision to
 4 the Government of Israel of defensive equipment
 5 through such mechanisms as lend-lease, to include
 6 air refueling tankers, missile defense capabilities,
 7 and specialized munitions.
 - (7) Undertake efforts to make available for purchase by the Government of Israel surplus defense items, particularly those resulting from the end of United States combat operations in Iraq.
- 12 (8) Offer the Air Force of Israel additional 13 training and exercise opportunities in the United 14 States to compensate for Israel's limited air space.

15 SEC. 5. ADDITIONAL STEPS TO DEFEND ISRAEL AND PRO-

- 16 TECT AMERICAN INTERESTS.
- 17 (a) Extension of War Reserves Stockpile Au-18 Thority.—
- 19 (1) Department of defense appropriations act, 2005.—Section 12001(d) of the Department of Defense Appropriations act, 2005 (Public Law 108–287; 118 Stat. 1011) is amended by striking "more than 8 years after" and inserting "more

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- 1 (2) Foreign assistance act of 1961.—Sec-
- 2 tion 514(b)(2)(A) of the Foreign Assistance Act of
- 3 1961 (22 U.S.C. 2321h(b)(2)(A)) is amended by
- 4 striking "fiscal years 2011 and 2012" and inserting
- 5 "fiscal years 2013 and 2014".
- 6 (b) Extension of Loan Guarantees to
- 7 ISRAEL.—Chapter 5 of title I of the Emergency Wartime
- 8 Supplemental Appropriations Act, 2003 (Public Law 108–
- 9 11; 117 Stat. 576) is amended under the heading "LOAN
- 10 Guarantees to Israel"—
- 11 (1) in the matter preceding the first proviso, by
- striking "September 30, 2011" and inserting "Sep-
- 13 tember 30, 2015"; and
- 14 (2) in the second proviso, by striking "Sep-
- tember 30, 2011" and inserting "September 30,
- 16 2015".
- 17 SEC. 6. REPORTS REQUIRED.
- 18 (a) Report on Israel's Qualitative Military
- 19 Edge (QME).—Not later than 180 days after the date
- 20 of the enactment of this Act, the President shall submit
- 21 to the appropriate congressional committees a report on
- 22 the status of Israel's qualitative military edge in light of
- 23 current trends and instability in the Middle East region,
- 24 including what, if any, mitigating technologies could be

1	provided to the Government of Israel to counter increasing
2	threats in the region.
3	(b) REPORTS ON OTHER MATTERS.—Not later than
4	180 days after the date of the enactment of this Act, the
5	President shall submit to the appropriate congressional
6	committees a report on the following matters:
7	(1) Actions to improve the acquisition process
8	for the purchase of F-35 aircraft by Israel, particu-
9	larly with respect to cost efficiency and on-time de-
10	livery, taking into account the urgent need of the
11	Government of Israel for such aircraft.
12	(2) Efforts to expand cooperation between the
13	United States Government and the Government of
14	Israel in homeland security, counter-terrorism, mari-
15	time security, energy, cyber-security, and other re-
16	lated areas.
17	(3) Actions to integrate Israel into the defense
18	of the Eastern Mediterranean.
19	SEC. 7. DEFINITIONS.
20	In this Act:
21	(1) Appropriate congressional commit-
22	TEES.—The term "appropriate congressional com-
23	mittees" means—
24	(A) the Committee on Appropriations, the
25	Committee on Armed Services, the Committee

1	on Foreign Relations, and the Select Committee
2	on Intelligence of the Senate; and
3	(B) the Committee on Appropriations, the
4	Committee on Armed Services, the Committee
5	on Foreign Affairs, and the Permanent Select
6	Committee on Intelligence of the House of Rep-
7	resentatives.
8	(2) QUALITATIVE MILITARY EDGE.—The term
9	"qualitative military edge" has the meaning given
10	the term in section 36(h)(2) of the Arms Export
11	Control Act (22 U.S.C. 2776(h)(2)).

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