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[Report No. 112-93]

To improve the safety of motorcoaches, and for other purposes.

IN THE SENATE OF THE UNITED STATES

March 2, 2011

Mr. Brown of Ohio (for himself, Mrs. Hutchison, Mr. Schumer, Mrs. Gillibrand, Mr. Lautenberg, Mr. Blumenthal, Mr. Rockefeller, and Mr. Webb) introduced the following bill; which was read twice and referred to the Committee on Commerce, Science, and Transportation

November 9, 2011

Reported by Mr. Rockefeller, with an amendment [Strike out all after the enacting clause and insert the part printed in italic]

A BILL

To improve the safety of motorcoaches, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
- 4 (a) SHORT TITLE.—This Act may be cited as the
- 5 "Motorcoach Enhanced Safety Act of 2011".

1 (b) Table of Contents for

2 this Act is as follows:

- Sec. 1. Short title; table of contents.
- Sec. 2. Definitions.
- Sec. 3. Regulations for improved occupant protection and motorcoach erash avoidance.
- Sec. 4. Standards for improved fire safety.
- Sec. 5. Occupant protection and collision avoidance research.
- Sec. 6. New entrants.
- Sec. 7. Reinearnated motor earriers.
- See. 8. Improved oversight of providers of motorcoach services and of other motorcoach carriers of passengers.
- Sec. 9. Motorcoach driver training.
- Sec. 10. Improved testing for the commercial driver's license passenger endorsement.
- See. 11. Improved physical fitness oversight and commercial driver medical certificates.
- Sec. 12. Safety and enforcement technology for motorcoaches.
- Sec. 13. Safety inspection program for commercial motor vehicles of passengers.
- Sec. 14. Distracted driving.
- Sec. 15. Motorcoach rental or leasing companies.
- Sec. 16. Regulations.

3 SEC. 2. DEFINITIONS.

- 4 In this Act:
- 5 (1) ADVANCED GLAZING.—The term "advanced
- 6 glazing" means glazing installed in a portal on the
- 7 side or the roof of a motorcoach that is designed to
- 8 be highly resistant to partial or complete occupant
- 9 ejection in all types of motor vehicle erashes.
- 10 (2) Bus.—The term "bus" has the meaning
- given such term in section 571.3(b) of title 49, Code
- of Federal Regulations (as in effect on the day be-
- fore the date of enactment of this Act).
- 14 (3) Commercial motor vehicle.—Except as
- otherwise specified, the term "commercial motor ve-

- hicle" has the meaning given such term in section 1 2 31132(1) of title 49, United States Code.
- 3 (4) Direct the Pressure Monitoring Sys-4 TEM.—The term "direct tire pressure monitoring" 5 system" means a tire pressure monitoring system 6 (as defined in section 571.138 of title 49, Code of 7 Federal Regulations), that is eapable of directly de-8 teeting when the air pressure level in any tire is sig-9 nificantly under-inflated and immediately providing 10 the driver a low tire pressure warning as to which specific tire is significantly under-inflated.
 - (5) ELECTRONIC ON-BOARD RECORDER.—The term "electronic on-board recorder" means an electronic device that acquires and stores data showing the record of duty status of the vehicle operator and performs the functions required of an automatic onboard recording device in section 395.15(b) of title 49, Code of Federal Regulations.
 - (6) Event data recorder.—The term "event data recorder" has the meaning given that term in section 563.5 of title 49, Code of Federal Regulations.
- (7) MOTOR CARRIER.—The term "motor car-23 rier" means— 24

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1	(A) a motor carrier (as defined in section
2	13102(14) of title 49, United States Code); or
3	(B) a motor private earrier (as defined in
4	section 13102(15) of such title).
5	(8) MOTORCOACH.—The term "motorcoach"
6	has the meaning given the term "over-the-road bus"
7	in section 3038(a)(3) of the Transportation Equity
8	Act for the 21st Century (Public Law 105–178; 49
9	U.S.C. 5310 note), but does not include—
10	(A) buses used in public transportation
11	provided by a State or local government; or
12	(B) school buses, including multifunction
13	school activity buses.
14	(9) MOTORCOACH SERVICES.—The term "mo-
15	torcoach services" means passenger transportation
16	by motorcoach for compensation.
17	(10) Multifunction school activity
18	BUSES.—The term "multifunction school activity
19	buses" has the meaning given such term in section
20	571.3(b) of title 49, Code of Federal Regulations (as
21	in effect on the day before the date of the enactment
22	of this Act).
23	(11) PORTAL.—The term "portal" means any
24	opening on the front, sides, rear, or roof of a motor-
25	coach that could, in the event of a crash involving

1	the motorcoach, permit the partial or complete ejec-
2	tion of any occupant from the motorcoach, including
3	a young child.
4	(12) Provider of motorcoach services.—
5	The term "provider of motorcoach services" means
6	a motor carrier that provides passenger transpor-
7	tation services with a motorcoach, including per-trip
8	compensation and contracted or chartered com-
9	pensation.
10	(13) Public Transportation.—The term
11	"public transportation" has the meaning given such
12	term in section 5302(a)(10) of title 49, United
13	States Code.
14	(14) SAFETY BELT.—The term "safety belt"
15	has the meaning given such term in section
16	153(i)(4)(B) of title 23, United States Code.
17	(15) Secretary.—The term "Secretary"
18	means the Secretary of Transportation.
19	SEC. 3. REGULATIONS FOR IMPROVED OCCUPANT PROTEC
20	TION AND MOTORCOACH CRASH AVOIDANCE.
21	(a) REGULATIONS REQUIRED WITHIN 1 YEAR.—Not

22 later than 1 year after the date of the enactment of this

23 Act, the Secretary shall prescribe the following regula-

24 tions:

- (1) SAFETY BELTS.—The Secretary shall require safety belts to be installed in motorcoaches at each designated seating position.
 - (2) Roof Strength and Crush resistance.—The Secretary shall establish improved roof standards for motorcoaches that substantially improve the resistance of motorcoach roofs to deformation and intrusion to prevent serious occupant injury in rollover crashes involving motorcoaches.
 - (3) ANTI-EJECTION SAFETY COUNTER-MEASURES.—The Secretary shall require advanced glazing to be installed in each motorcoach portal to prevent partial or complete ejection of passengers of motorcoaches, including such passengers that are children.
 - (4) ROLLOVER CRASH AVOIDANCE.—The Secretary shall require motorcoaches to be equipped with stability enhancing technology, such as electronic stability control, or torque vectoring, to reduce the number and frequency of rollover crashes among motorcoaches.
 - (5) FIREFIGHTING EQUIPMENT.—The Secretary shall require the installation in motorcoaches of improved fire extinguishers or other readily available firefighting equipment for the purpose of effectively

1	extinguishing fires in motorcoaches to prevent pas-
2	senger deaths and injuries.
3	(b) REGULATIONS REQUIRED WITHIN 2 YEARS.—
4	Not later than 2 years after the date of enactment of this
5	Act, the Secretary shall prescribe the following commercial
6	motor vehicle tire regulations:
7	(1) Commercial motor vehicle tire pres-
8	SURE MONITORING SYSTEMS.—
9	(A) In GENERAL.—The Secretary shall
10	prescribe regulations that require motorcoaches
11	to be equipped with direct tire pressure moni-
12	toring systems that warn the operator of a com-
13	mercial motor vehicle when any tire exhibits a
14	level of air pressure that is below a specified
15	level of air pressure established by the Sec-
16	retary.
17	(B) PERFORMANCE REQUIREMENTS.—The
18	regulations prescribed by the Secretary under
19	this section shall include performance require-
20	ments to ensure that direct tire pressure moni-
21	toring systems are capable of performing—
22	(i) at all times when the ignition lock-
23	ing system is in the "On" position;
24	(ii) at all vehicle speeds;
25	(iii) on all road surfaces:

1	(iv) during all weather conditions; and
2	(v) after a repair or other service is
3	performed on a tire.

- (2) The performance standards.—The Secretary shall upgrade performance standards for tires used on motorcoaches, including an enhanced endurance test and a new high-speed performance test.
- (c) Application of Regulations.—
- (1) NEW MOTORCOACHES.—Any regulation prescribed pursuant to subsection (a) or (b) shall apply to all motorcoaches that are manufactured more than 2 years after the date on which the regulation is published as a final rule.
- (2) Retrofit requirements for existing motorcoaches. The Secretary may, by regulation, provide for the application of any requirement established under this section to motorcoaches manufactured before the date on which the requirement applies to new motorcoaches under paragraph (1) based on an assessment of the feasibility, benefits, and costs of retrofitting the older motorcoaches. The Secretary shall complete an assessment with respect to safety belt retrofits not later than 2 years after the date of the enactment of this Act.

SEC. 4. STANDARDS FOR IMPROVED FIRE SAFETY.

- 2 (a) EVALUATIONS.—Not later than 18 months after
- 3 the date of the enactment of this Act, the Secretary shall
- 4 complete an evaluation of the following:
- 5 (1) Flammability standard for exterior
- 6 COMPONENTS.—The Secretary shall examine the
- 7 feasibility of establishing requirements for fire hard-
- 8 ening or fire resistance of motorcoach exterior com-
- 9 ponents to prevent fire and smoke inhalation injuries
- 10 to occupants.
- 11 (2) SMOKE SUPPRESSION.—The Secretary shall
- 12 review Federal motor vehicle safety standard num-
- ber 302 (49 CFR 571.302; relating to flammability
- of interior materials) to consider more realistic tests
- to improve the resistance of motorcoach interiors
- and components to burning, prevent inhalation by
- 17 passengers of toxic smoke and vapors, and permit
- 18 sufficient time for the safe evacuation of passengers
- 19 from motorcoaches.
- 20 (3) Prevention of, and resistance to,
- 21 WHEEL WELL FIRES.—The Secretary shall assess
- 22 technologies to prevent and mitigate the propagation
- of wheel well fires into the passenger compartment
- 24 and substantially reduce occupant deaths and inju-
- 25 ries from such fires.

- 1 (4) PASSENGER EVACUATION.—The Secretary
 2 shall evaluate requirements for motorcoaches to be
 3 equipped with the following:
 - (A) Improved emergency evacuation Designs.—Improved emergency exit window, door, roof hatch, and wheelchair lift door designs to expedite access and use by passengers of motorcoaches under all emergency eircumstances, including erashes and fires.
 - (B) EMERGENCY INTERIOR LIGHTING.—
 Emergency interior lighting systems, including luminescent or retroreflectorized delineation of evacuation paths and exits, that are triggered by a crash or other emergency incidents to accomplish more rapid and effective evacuation of passengers.
 - (5) AUTOMATIC FIRE SUPPRESSION.—The Secretary shall evaluate requirements for motorcoaches to be equipped with highly effective fire suppression systems that automatically respond to and suppress all fires in such motorcoaches.
- 22 (b) PERFORMANCE REQUIREMENTS.—Not later than
 23 3 years after the date of the enactment of this Act, the
 24 Secretary shall issue performance requirements for im-

1	proved fire safety and passenger evacuation based on the
2	results of the evaluations conducted under subsection (a)
3	SEC. 5. OCCUPANT PROTECTION AND COLLISION AVOID
4	ANCE RESEARCH.
5	(a) SAFETY RESEARCH INITIATIVES.—Not later than
6	2 years after the date of the enactment of this Act, the
7	Secretary shall complete research on the following:
8	(1) Compartmentalization safety coun
9	TERMEASURES.—Enhanced compartmentalization
10	safety countermeasures for motorcoaches, including
11	enhanced seating designs, to reduce substantially the
12	risk of passengers being thrown from their seats and
13	colliding with other passengers, interior surfaces
14	and components in the event of a crash involving a
15	motorcoach.
16	(2) Interior impact protection.—Enhanced
17	occupant impact protection standards for motor
18	coach interiors to reduce substantially serious inju
19	ries for all passengers of motorcoaches.
20	(3) Collision avoidance systems.—Forward
21	and lateral erash warning systems applications for
22	motorcoaches.
23	(b) STANDARDS AND REGULATIONS.—Not later than
24	2 years after the completion of each research initiative re

25 quired under subsection (a), the Secretary shall prescribe

1	a standard or regulation based on the results of that re-
2	search.
3	SEC. 6. NEW ENTRANTS.
4	(a) REGISTRATION REQUIREMENTS.—Section
5	13902(b) of title 49, United States Code, is amended—
6	(1) by redesignating paragraphs (1) through
7	(8) as paragraphs (2) through (9), respectively; and
8	(2) by inserting before paragraph (2), as redes-
9	ignated, the following:
10	"(1) Additional registration require-
11	MENTS FOR PROVIDERS OR MOTORCOACH SERV-
12	ICES.—In addition to meeting the requirements
13	under subsection (a)(1), the Secretary may register
14	a person to provide motorcoach services only after
15	that person—
16	"(A) undergoes a pre-authorization safety
17	audit, including verification, in a manner suffi-
18	cient to demonstrate the ability to comply with
19	Federal rules and regulations, of—
20	"(i) a drug and alcohol testing pro-
21	gram consistent with part 40 of title 49,
22	Code of Federal Regulations;
23	"(ii) the earrier's system of compli-
24	ance with hours-of-service rules, including
25	hours-of-service records;

1	"(iii) the ability to obtain required in-
2	surance;
3	"(iv) driver qualifications, including
4	the validity of the commercial driver's li-
5	cense of each driver who will be operating
6	under such authority;
7	"(v) disclosure of common ownership
8	common control, common management
9	common familial relationship, or other cor-
10	porate relationship with another motor ear-
11	rier or applicant for motor carrier author-
12	ity during the most recent 3 years;
13	"(vi) records of the State inspections
14	or of a Level I or Level V Commercial Ve-
15	hiele Safety Alliance Inspection, for all ve-
16	hicles that will be operated by the carrier
17	"(vii) safety management programs
18	including vehicle maintenance and repair
19	programs; and
20	"(viii) the ability to comply with the
21	Americans with Disabilities Act of 1990
22	(42 U.S.C. 12101 et seq.) and the Over-
23	the-Road Bus Transportation Accessibility
24	Act of 2007 (49 U.S.C. 10101 note);

1	"(B) has been interviewed to review safety
2	management controls and the carrier's written
3	safety oversight policies and practices; and
4	"(C) has demonstrated, through the suc-
5	cessful completion of a written examination de-
6	veloped by the Secretary, proficiency to comply
7	with and carry out the requirements and regu-
8	lations described in subsection (a)(1).".
9	(b) SAFETY REVIEWS OF NEW OPERATORS.—Section
10	31144(g)(1) of title 49, United States Code, is amended
11	to read as follows:
12	"(1) SAFETY REVIEW.—
13	"(A) In General.—The Secretary shall
14	require, by regulation, each owner and each op-
15	erator granted new registration under section
16	13902 to undergo a safety review not later than
17	18 months after the date on which the owner
18	or operator, as the ease may be, begins oper-
19	ations under such registration.
20	"(B) Providers of Motorcoach Serv-
21	ICES.—Safety reviews of owners and operators
22	registered as providers of motorcoach services
23	shall be conducted not later than 9 months
24	after the owner or operator, as the case may be,
25	begins operations under such registration.

1	"(2) Pre-authorization safety audit.—
2	The pre-authorization safety audit required under
3	paragraph (1)(A) shall be completed on-site not later
4	than 90 days after the submission of an application
5	for operating authority.".
6	(e) EFFECTIVE DATE.—The amendments made by
7	this section shall take effect on the date that is 1 year
8	after the date of the enactment of this Act.
9	SEC. 7. REINCARNATED MOTOR CARRIERS.
10	(a) Denial, Suspension, Amendment, or Rev-
11	OCATION OF REGISTRATION.—Section 13905(d) of title
12	49, United States Code, is amended—
13	(1) in paragraph (1)—
14	(A) by striking "On application" and in-
15	serting the following:
16	"(A) REGISTRANT APPLICATION.—On ap-
17	plication";
18	(B) by striking "On complaint" and insert-
19	ing the following:
20	"(B) Complaint";
21	(C) by striking "the Secretary may (A)
22	suspend," and inserting the following: "the Sec-
23	retary may—
24	"(i) suspend";

1	(D) by striking "registration; and (B) sus-
2	pend" and inserting the following "registration;
3	"(ii) suspend";
4	(E) by striking "freight forwarder: (i) for
5	failure" and inserting the following: "freight
6	forwarder for—
7	"(I) failure";
8	(F) by striking "title; or (ii) for failure"
9	and inserting the following: "title; or—
10	"(H) failure"; and
11	(G) by striking "penalty. Subparagraph
12	(B) shall not apply" and inserting the following:
13	"penalty; and
14	"(iii) deny, suspend, amend, or revoke
15	all or part of a registration of a motor car-
16	rier following a determination by the Sec-
17	retary that the motor carrier failed to dis-
18	close in its application for registration a
19	material fact relevant to its willingness and
20	ability to comply with—
21	"(I) this part;
22	"(H) an applicable regulation or
23	order of the Secretary or the Board;
24	Ol'

1	"(III) a condition of its registra-
2	tion.
3	"(C) Exception.—Subparagraph (B)(ii)
4	shall not apply"; and
5	(2) in paragraph (2), by striking "paragraph
6	(1)(B)" and inserting "paragraph (1)(B)(ii)".
7	(b) Procedure.—Section 13905(e)(1) of such title
8	is amended by striking "registrant" and inserting "reg-
9	istrant, or if the Secretary determines that the registrant
10	has failed to disclose a material fact in its application for
11	registration in accordance with subsection (d)(1)(B)(iii),".
12	(e) Duties of Employers and Employees.—Sec-
13	tion 31135 of such title is amended—
14	(1) by redesignating subsection (d) as sub-
15	section (e); and
16	(2) by inserting after subsection (e) the fol-
17	lowing:
18	"(d) Avoiding Compliance.—
19	"(1) PROHIBITED ACTIONS.—Two or more em-
20	ployers may not use common ownership, common
21	management, common control, or common familial
22	relationship to enable any or all such employers to
23	avoid compliance, or mask or otherwise conceal non-
24	compliance, or a history of noncompliance, with com-
25	mercial motor vehicle safety regulations issued under

1	this subchapter, chapter 315, or an order of the Sec-
2	retary issued under this subchapter, chapter 315, or
3	such regulations.
4	"(2) CIVIL PENALTIES.—If the Secretary deter-
5	mines that an employer has engaged in any of the
6	prohibited actions described in paragraph (1), the
7	Secretary shall—
8	"(A) deny, suspend, amend, or revoke all
9	or part of any such employer's registration
10	under section 13905; and
11	"(B) take into account such noncompliance
12	for purposes of determining the amount of the
13	civil penalty to be assessed under section
14	521(b)(2)(D).''.
15	SEC. 8. IMPROVED OVERSIGHT OF PROVIDERS OF MOTOR-
16	COACH SERVICES AND OTHER MOTORCOACH
17	CARRIERS OF PASSENGERS.
18	(a) In General.—Section 31144 of title 49, United
19	States Code, is amended by adding at the end the fol-
20	lowing:
21	"(h) Periodic Safety Reviews of Providers of
22	Motorcoach Services.—
23	"(1) SAFETY REVIEW.—Not later than 3 years
24	after the date of the enactment of the Motorcoach
25	Enhanced Safety Act of 2011, the Secretary shall—

1	"(A) determine the safety fitness of each
2	provider of motorcoach services registered with
3	the Federal Motor Carrier Safety Administra-
4	tion; and
5	"(B) assign a safety fitness rating to each
6	such provider.
7	"(2) PERIODIC REVIEW.—The Secretary shall
8	establish a process, by regulation, for monitoring the
9	safety performance of each provider of motorcoach
10	services on a regular basis following the assignment
11	of a safety fitness rating, including progressive inter-
12	vention to correct unsafe practices.
13	"(3) Enforcement strike forces.—In addi-
14	tion to the enhanced monitoring and enforcement ac-
15	tions required under paragraph (2), the Secretary
16	may organize special enforcement strike forces tar-
17	geting providers of motorcoach services, when and
18	where the Secretary considers appropriate.
19	"(4) Periodic update of safety fitness
20	RATING.—As part of the safety review required by
21	this subsection, the Secretary shall reassess such
22	rating not less frequently than every 3 years.
23	"(5) Provider of motorcoach services de-
24	FINED.—In this subsection, the term 'provider of
25	motorcoach services' has the meaning given such

- 1 term in section 2 of the Motorcoach Enhanced Safe-
- 2 tv Act of 2011.".
- 3 (b) Revision of Safety Fitness Rating Meth-
- 4 ODOLOGY.—Not later than 1 year after the date of the
- 5 enactment of this Act, the Secretary shall revise the safety
- 6 fitness rating methodology of the Department of Trans-
- 7 portation established pursuant to section 31144 of title
- 8 49, United States Code, to meet the goals of the safety
- 9 recommendation H-99-6 of the National Transportation
- 10 Safety Board, issued on February 26, 1999.
- 11 (e) High Risk Carrier Compliance Reviews.—
- 12 The second sentence of section 4138 of Public Law 109-
- 13 59 (49 U.S.C. 31144 note) is amended by striking "is
- 14 rated as eategory A or B for 2 consecutive months." and
- 15 inserting "meets the Safety Measurement System criteria
- 16 for being a high risk motor carrier for 2 consecutive
- 17 months.".
- 18 SEC. 9. MOTORCOACH DRIVER TRAINING.
- 19 (a) Establishment of Training Curriculum.—
- 20 (1) In General.—Not later than 18 months
- 21 after the date of the enactment of this Act, the Sec-
- 22 retary shall establish, by regulation, minimum cur-
- 23 ricular requirements for entry-level drivers of
- 24 motorcoaches and drivers upgrading from 1 class of
- 25 commercial driver's license to another class, to be

1	adopted by public and private schools and motor
2	carriers and motorcoach operators that provide
3	training for such drivers.
4	(2) Curricular requirements.—The cur-
5	ricular requirements under paragraph (1) shall in-
6	clude —
7	(A) classroom and behind-the-wheel in-
8	struction that is adequate for training entry-
9	level drivers of motorcoaches and drivers up-
10	grading from 1 class of commercial driver's li-
11	cense to another class to safely operate
12	motorcoaches and respond effectively to emer-
13	gency situations; and
14	(B) instruction in advanced knowledge and
15	skills that are necessary to operate
16	motorcoaches safely, including knowledge and
17	skills necessary—
18	(i) to suppress motorcoach fires; and
19	(ii) to evacuate passengers from
20	motorcoaches safely.
21	(b) Training Required.—
22	(1) In General.—The Secretary shall require
23	each motorcoach driver seeking a commercial driv-
24	er's license passenger endorsement to undergo a
25	training program that includes the minimum cur-

1	ricular requirements established under subsection (a)
2	before taking a test for a commercial driver's license
3	passenger endorsement.
4	(2) CERTIFICATE REQUIRED.—The Secretary
5	shall require that—
6	(A) each trainer of a driver seeking a com-
7	mercial driver's license passenger endorsement
8	to issue a certificate to the trainee and the ap-
9	propriate State licensing authority certifying
10	that the trainee has completed a motorcoach
11	driver training course that includes the cur-
12	ricular requirements established under sub-
13	section (a);
14	(B) each driver seeking to take the test for
15	the commercial driver's license passenger en-
16	dorsement to present the certificate to a State
17	licensing authority;
18	(C) the State licensing authority to com-
19	pare the certificate presented by the applicant
20	with the certificate provided by the driver train-
21	ing school; and
22	(D) the State licensing authority to refuse
23	to administer the test if the certificates are not
24	the same.

1	(c) Report on Feasibility, Benefits, and Costs
2	OF ESTABLISHING A SYSTEM OF CERTIFICATION OF
3	TRAINING PROGRAMS.—Not later than 2 years after the
4	date of the enactment of this Act, the Secretary shall sub-
5	mit a report to the Committee on Commerce, Science, and
6	Transportation of the Senate and the Committee on En-
7	ergy and Commerce of the House of Representatives that
8	describes the feasibility, benefits, and costs of establishing
9	a system of certification of public and private schools and
10	of motor carriers and motorcoach operators that provide
11	motorcoach driver training, in accordance with the cur-
12	ricular requirements established by the Secretary under
13	subsection (a).
14	SEC. 10. IMPROVED TESTING FOR THE COMMERCIAL DRIV-
15	ER'S LICENSE PASSENGER ENDORSEMENT.
16	(a) Increased Stringency of Examination for
17	
	Commercial Driver's License Passenger-Carrying
18	Commercial Driver's License Passenger-Carrying Endorsement.
18 19	
19	Endorsement.—
	ENDORSEMENT.— (1) FINAL RULE.—Not later than 6 months
19 20	ENDORSEMENT.— (1) FINAL RULE.—Not later than 6 months after the date of the enactment of this Act, the Sec-
19 20 21	ENDORSEMENT.— (1) FINAL RULE.—Not later than 6 months after the date of the enactment of this Act, the Sec- retary, after consultation with the American Associa-
19 20 21 22	(1) Final Rule.—Not later than 6 months after the date of the enactment of this Act, the Secretary, after consultation with the American Association of Motor Vehicle Administrators, shall issue a

1	ity and stringency of the examination for the com-
2	mercial driver's license passenger-carrying endorse-
3	ment.
4	(2) REQUIREMENTS.—The final rule issued
5	under paragraph (1) shall require—
6	(A) a more stringent knowledge test than
7	the test in effect on the day before the date of
8	the enactment of this Act; and
9	(B) a more stringent examination of the
10	driving skills necessary to operate safely a for-
11	hire passenger-carrying commercial motor vehi-
12	ele than the examination of such skills in effect
13	on the day before the date of the enactment of
14	this Act.
15	(b) Modification of Requirements for Com-
16	MERCIAL DRIVER'S LICENSE PASSENGER-CARRYING EN-
17	DORSEMENT.—The Secretary shall require, by regulation,
18	that any driver who transports not fewer than 9 and not
19	more than 15 passengers (including the driver) in inter-
20	state commerce through the operation of a commercial
21	motor vehicle (as defined in section 31301(4) of title 49,
22	United States Code)—
23	(1) has a commercial driver's license passenger-
24	carrying endorsement: and

1	(2) has been tested in accordance with a drug
2	and alcohol testing program that is consistent with
3	part 40 of title 49, Code of Federal Regulations.
4	SEC. 11. IMPROVED PHYSICAL FITNESS OVERSIGHT AND
5	COMMERCIAL DRIVER MEDICAL CERTIFI-
6	CATES.
7	(a) Medical Review Board Functions.—Section
8	31149(a)(1) of title 49, United States Code, is amended—
9	(1) by striking "recommendations on medical
10	standards" and inserting the following: "rec-
11	ommendations concerning—
12	"(A) medical standards"; and
13	(2) by striking "medical research." and insert-
14	ing the following: "medical research; and
15	"(B) the criteria to be used for evaluating
16	medical examiners for admission to the national
17	registry established under subsection (d).".
18	(b) Examination Requirements for Listing in
19	THE NATIONAL REGISTRY OF MEDICAL EXAMINERS.—
20	Section 31149(e)(1)(D) of such title is amended to read
21	as follows:
22	"(D) develop requirements applicable to a
23	medical examiner seeking to be listed in the na-
24	tional registry, including—

1	"(i) specific courses and materials
2	that must be completed to be listed in the
3	national registry;
4	"(ii) a rigorous written examination
5	for which a passing grade must be
6	achieved to be listed in the national reg-
7	istry;
8	"(iii) certification (including self-cer-
9	tification), as appropriate, to verify that
10	the medical examiner has completed train-
11	ing, including refresher courses, that the
12	Secretary determines are necessary to be
13	listed in the national registry; and
14	"(iv) demonstration of the willingness
15	and ability of a medical examiner to com-
16	ply with any reporting requirements estab-
17	lished by the Secretary;".
18	(c) Medical Examination Form Comparisons.
19	Not later than 18 months after the date of the enactment
20	of this Act, the Secretary shall prescribe a regulation that
21	requires any medical examiner who performs a medical ex-
22	amination to certify an applicant for a commercial driver's
23	license under section 391.43 of title 49, Code of Federal
24	Regulations, to submit the form for such examination re-
25	quired under subsection (f) of such section (as in effect

1	on the day before the date of the enactment of this Act;
2	to the appropriate State licensing agency.
3	(d) STATE PLAN REQUIREMENT.—Section 31102(b)
4	of title 49, United States Code, is amended—
5	(1) in subparagraph (W), by striking "and" at
6	the end;
7	(2) in subparagraph (X), by striking the period
8	at the end and inserting "; and"; and
9	(3) by adding at the end the following:
10	"(Y) requires State licensing authorities to
11	compare the forms they receive pursuant to the
12	regulation prescribed under section 11(e) of the
13	Motorcoach Enhanced Safety Act of 2011 with
14	the medical examiner's certificate required
15	under section 391.43(g) of title 49, Code of
16	Federal Regulations (as in effect on the day be-
17	fore the date of the enactment of that Act), to
18	determine the accuracy and validity of the in-
19	formation contained in such forms and certifi-
20	eates.".
21	(e) Additional Oversight of Licensing Au-
22	THORITIES.—
23	(1) In General.—Section 31149(e)(1) of title
24	49, United States Code, is amended—

1	(A) in subparagraph (E), by striking
2	"and" at the end;
3	(B) in subparagraph (F), by striking the
4	period at the end and inserting "; and"; and
5	(C) by adding at the end the following:
6	"(G) annually review the licensing authori-
7	ties of 10 States to assess the accuracy, valid-
8	ity, and timeliness of physical examination re-
9	ports and medical certificates submitted by cer-
10	tified medical examiners to such State licensing
11	agencies and the processing of such submissions
12	by the licensing authorities.".
13	(2) Internal oversight policy.—
14	(A) In GENERAL.—Not later than 1 year
15	after the date of the enactment of this Act, the
16	Secretary shall establish an oversight policy and
17	process within the Department of Transpor-
18	tation for purposes of carrying out section
19	31149(e)(1)(G) of title 49, United States Code,
20	as added by paragraph (1)(C).
21	(B) EFFECTIVE DATE. Section
22	31149(c)(1)(G) of title 49, United States Code,
23	as added by paragraph (1)(C), shall take effect
24	on the date on which the oversight policies and

1	processes are established pursuant to subpara-
2	$\frac{\text{graph }(A)}{A}$.
3	(f) DEADLINE FOR ESTABLISHMENT OF NATIONAL
4	REGISTRY OF MEDICAL EXAMINERS.—Not later than 6
5	months after the date of the enactment of this Act, the
6	Secretary shall establish a national registry of medical ex-
7	aminers as required under section 31149(d)(1) of title 49,
8	United States Code.
9	SEC. 12. SAFETY AND ENFORCEMENT TECHNOLOGY FOR
10	MOTORCOACHES.
11	(a) Electronic On-Board Recorders.—
12	(1) In General.—Not later than 1 year after
13	the date of the enactment of this Act, the Secretary
14	shall prescribe regulations requiring that all
15	motorcoaches used by any motor carrier in interstate
16	commerce be equipped with electronic on-board re-
17	corders.
18	(2) Performance requirements.—The regu-
19	lations prescribed by the Secretary under paragraph
20	(1) shall include performance requirements to ensure
21	that electronic on-board recorders—
22	(A) accurately record commercial driver
23	hours of service;
24	(B) allow tracking of driver and vehicle lo-
25	cation; and

1	(C) are tamper resistant.
2	(3) Effective date.—The regulations pre-
3	seribed under this subsection shall—
4	(A) take effect on the date that is 2 years
5	after the date on which the regulation is pub-
6	lished as a final rule; and
7	(B) apply to all motorcoaches described in
8	paragraph (1).
9	(b) Event Data Recorders.—
10	(1) EVALUATION.—Not later than 1 year after
11	the date of the enactment of this Act, the Secretary
12	shall complete an evaluation of event data recorders,
13	including requirements regarding specific types of
14	vehicle operations, events and incidents, and systems
15	information to be recorded, for event data recorders
16	to be used on motorcoaches used by motor carriers
17	in interstate commerce. For this purpose, the Sec-
18	retary shall consider the performance requirements
19	for event data recorders for passenger vehicles under
20	part 563 of title 49, Code of Federal Regulations.
21	(2) STANDARDS AND REGULATIONS.—Not later
22	than 1 year after completing the evaluation required
23	under paragraph (1), the Secretary shall issue
24	standards and regulations based on the results of

such evaluation.

1	SEC. 13. SAFETY INSPECTION PROGRAM FOR COMMERCIAL
2	MOTOR VEHICLES OF PASSENGERS.
3	Not later than 3 years after the date of the enact-
4	ment of this Act, the Secretary shall complete a rule-
5	making proceeding to consider requiring States to conduct
6	annual inspections of commercial motor vehicles designed
7	or used to transport passengers, including—
8	(1) an assessment of the risks associated with
9	improperly maintained or inspected commercial
10	motor vehicles designed or used to transport pas-
11	sengers;
12	(2) an assessment of the effectiveness of cur-
13	rent Federal standards for the inspection of such ve-
14	hicles in mitigating the risks described in paragraph
15	(1) and to ensure the safe and proper operation con-
16	dition of such vehicles; and
17	(3) an assessment of the costs and benefits of
18	a mandatory State inspection program.
19	SEC. 14. DISTRACTED DRIVING.
20	(a) IN GENERAL.—Subchapter III of chapter 311 of
21	title 49, United States Code, is amended by adding at the
22	end the following:
23	"§31152. Regulation of the use of distracting devices
24	in motorcoaches
25	"(a) In General.—Not later than 1 year after the
26	date of the enactment of the Motorcoach Enhanced Safety

- 1 Act of 2011, the Secretary of Transportation shall pre-
- 2 scribe regulations on the use of electronic or wireless de-
- 3 vices, including cell phones and other distracting devices,
- 4 by an individual employed as the operator of a motorcoach
- 5 (as defined in section 2(8) of that Act).
- 6 "(b) Basis for Regulations.—The Secretary shall
- 7 base the regulations required under subsection (a) on acci-
- 8 dent data analysis, the results of ongoing research, and
- 9 other information, as appropriate.
- 10 "(e) Prohibited Use.—Except as provided in sub-
- 11 section (d), the Secretary shall prohibit the use of the de-
- 12 vices set forth in subsection (a) in circumstances in which
- 13 the Secretary determines that their use interferes with the
- 14 driver's safe operation of a motorcoach.
- 15 "(d) PERMITTED USE.—Under the regulations, the
- 16 Secretary may permit the use of a device otherwise prohib-
- 17 ited under subsection (e) if the Secretary determines that
- 18 such use is necessary for the safety of the driver or the
- 19 public in emergency circumstances.".
- 20 (b) Conforming Amendment.—The table of con-
- 21 tents for chapter 311 of title 49, United States Code, is
- 22 amended by inserting after the item relating to section
- 23 31151 the following:

"31152. Regulation of the use of distracting devices in motorcoaches.".

1 SEC. 15. MOTORCOACH RENTAL OR LEASING COMPANIES.

2	Section 31132(3) of title 49, United States Code, is
3	amended to read as follows:
4	"(3) 'employer'—
5	"(A) means a person engaged in a business
6	affecting interstate commerce that—
7	"(i) owns or leases a commercial
8	motor vehicle in connection with that busi-
9	ness, or assigns and employee to operate
10	it; or
11	"(ii) offers for rent or lease motor ve-
12	hieles designed or used to transport more
13	than 15 passengers, including the driver,
14	and from the same location or as part of
15	the same business provides names or con-
16	tact information of drivers, or holds itself
17	out to the public as a charter bus com-
18	pany; and
19	"(B) does not include an individual who is
20	an employee of the United States Government,
21	a State, or a political subdivision of a State act-
22	ing in the course of that individual's employ-
23	ment as such an employee.".

SEC. 16. REGULATIONS.

- 2 Any standard or regulation prescribed or modified
- 3 pursuant to this Act shall be prescribed or modified in
- 4 accordance with section 553 of title 5, United States Code.
- 5 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
- 6 (a) Short Title.—This Act may be cited as the "Mo-
- 7 torcoach Enhanced Safety Act of 2011".
- 8 (b) Table of Contents for
- 9 this Act is as follows:
 - Sec. 1. Short title; table of contents.
 - Sec. 2. Definitions.
 - Sec. 3. Regulations for improved occupant protection and collision avoidance.
 - Sec. 4. Standards for improved fire safety.
 - Sec. 5. Occupant protection and collision avoidance research.
 - Sec. 6. New entrants.
 - Sec. 7. Reincarnated carriers.
 - Sec. 8. Improved oversight of motorcoach service providers.
 - Sec. 9. Motorcoach driver training.
 - Sec. 10. Improved testing for the commercial driver's license passenger endorsement.
 - Sec. 11. Improved physical fitness oversight and commercial driver medical certificates.
 - Sec. 12. Safety and enforcement technology for motorcoaches.
 - Sec. 13. Safety inspection program for commercial motor vehicles of passengers.
 - Sec. 14. Distracted driving.
 - Sec. 15. Motorcoach rental or leasing companies.
 - Sec. 16. Registration of brokers for motor carriers of passengers.
 - Sec. 17. Regulations.

10 SEC. 2. DEFINITIONS.

- 11 In this Act:
- 12 (1) Advanced Glazing.—The term "advanced
- 13 glazing" means glazing installed in a portal on the
- side or the roof of a motorcoach that is designed to
- be highly resistant to partial or complete occupant
- 16 ejection in all types of motor vehicle crashes.

- 1 (2) BUS.—The term "bus" has the meaning 2 given such term in section 571.3(b) of title 49, Code 3 of Federal Regulations (as in effect on the day before 4 the date of the enactment of this Act).
 - (3) Commercial motor vehicle.—Except as otherwise specified, the term "commercial motor vehicle" has the meaning given such term in section 31132(1) of title 49, United States Code.
 - (4) DIRECT TIRE PRESSURE MONITORING SYSTEM.—The term "direct tire pressure monitoring system" means a tire pressure monitoring system that is capable of directly detecting when the air pressure level in any tire is significantly under-inflated and providing the driver a low tire pressure warning as to which specific tire is significantly under-inflated.
 - (5) ELECTRONIC ON-BOARD RECORDER.—The term "electronic on-board recorder" means an electronic device that acquires and stores data showing the record of duty status of the vehicle operator and performs the functions required of an automatic on-board recording device in section 395.15(b) of title 49, Code of Federal Regulations.
 - (6) EVENT DATA RECORDER.—The term "event data recorder" has the meaning given that term in section 563.5 of title 49, Code of Federal Regulations.

1	(7) Motor carrier.—The term "motor carrier"
2	means—
3	(A) a motor carrier (as defined in section
4	13102(14) of title 49, United States Code); or
5	(B) a motor private carrier (as defined in
6	section 13102(15) of such title).
7	(8) Motorcoach.—The term "motorcoach"
8	means—
9	(A) a bus with—
10	(i) a gross vehicle weight rating of
11	26,000 pounds or greater;
12	(ii) 16 or more designated seating po-
13	sitions (including the driver); and
14	(iii) at least 2 rows of passenger seats
15	rearward of the driver's seating position
16	that are forward-facing or can be converted
17	to forward-facing without the use of tools;
18	and
19	(B) does not include—
20	(i) a bus used in transit service pro-
21	vided by a State or local government; or
22	(ii) a school bus, including a multi-
23	function school activity bus.

- 1 (9) MOTORCOACH SERVICES.—The term "motor-2 coach services" means passenger transportation by 3 motorcoach for compensation.
 - (10) MULTIFUNCTION SCHOOL ACTIVITY

 BUSES.—The term "multifunction school activity

 buses" has the meaning given such term in section

 571.3(b) of title 49, Code of Federal Regulations (as

 in effect on the day before the date of the enactment

 of this Act).
 - (11) PORTAL.—The term "portal" means any opening on the front, sides, rear, or roof of a motor-coach that could, in the event of a crash involving the motorcoach, permit the partial or complete ejection of any occupant from the motorcoach, including a young child.
 - (12) Provider of motorcoach services" means a motor carrier that provides passenger transportation services with a motorcoach, including per-trip compensation and contracted or chartered compensation.
 - (13) Safety Belt.—The term "safety belt" has the meaning given such term in section 153(i)(4)(B) of title 23, United States Code.
- 24 (14) SECRETARY.—The term "Secretary" means
 25 the Secretary of Transportation.

1	(15) Transit service.—The term "transit serv-
2	ice" means motorcoach service characterized by oper-
3	ating speeds of less than 45 miles per hour and fre-
4	quent stops.
5	SEC. 3. REGULATIONS FOR IMPROVED OCCUPANT PROTEC-
6	TION AND COLLISION AVOIDANCE.
7	(a) Regulations Required Within 1 Year.—Not
8	later than 1 year after the date of the enactment of this
9	Act, the Secretary shall prescribe the following regulations:
10	(1) Safety Belts.—The Secretary shall issue a
11	final rule in Docket No. NHTSA 2010–0112: Federal
12	Motor Vehicle Standards; Motorcoach Definition; Oc-
13	cupant Crash Protection, to require safety belts to be
14	installed in motorcoaches at each designated seating
15	position.
16	(2) Firefighting equipment.—The Secretary
17	shall require the installation in motorcoaches of im-
18	proved fire extinguishers or other readily available
19	firefighting equipment for the purpose of effectively
20	extinguishing fires in motorcoaches to prevent pas-
21	senger deaths and injuries.
22	(b) Regulations Required Within 18 Months.—
23	Not later than 18 months after the date of the enactment
24	of this Act, the Secretary shall prescribe regulations—

1	(1) establishing improved roof standards for
2	motorcoaches that substantially improve the resistance
3	of motorcoach roofs to deformation and intrusion to
4	prevent serious occupant injury in rollover crashes in-
5	volving motorcoaches; and
6	(2) requiring advanced glazing to be installed in
7	each motorcoach portal to prevent partial or complete
8	ejection of passengers of motorcoaches, including such
9	passengers that are children.
10	(c) Regulations Required Within 2 Years.—Not
11	later than 2 years after the date of the enactment of this
12	Act, the Secretary shall prescribe the following commercial
13	motor vehicle regulations:
14	(1) ROLLOVER CRASH AVOIDANCE.—The Sec-
15	retary shall require motorcoaches to be equipped with
16	stability enhancing technology, such as electronic sta-
17	bility control, or torque vectoring, to reduce the num-
18	ber and frequency of rollover crashes among
19	motor coaches.
20	(2) Commercial motor vehicle tire pres-
21	SURE MONITORING SYSTEMS.—
22	(A) In General.—The Secretary shall pre-
23	scribe regulations that require motorcoaches to be
24	equipped with direct tire pressure monitoring
25	systems that warn the operator of a commercial

1	motor vehicle when any tire exhibits a level of
2	air pressure that is below a specified level of air
3	pressure established by the Secretary.
4	(B) Performance requirements.—The
5	regulations prescribed by the Secretary under
6	this paragraph shall include performance re-
7	quirements to ensure that direct tire pressure
8	monitoring systems are capable of—
9	(i) providing a warning to the driver
10	when 1 or more tires are underinflated;
11	(ii) activating in a specified time pe-
12	riod after the underinflation is detected;
13	and
14	(iii) operating at different vehicle
15	speeds.
16	(3) Tire performance standard.—The Sec-
17	retary shall upgrade performance standards for tires
18	used on motorcoaches by conducting an enhanced en-
19	durance test and a new high-speed performance test.
20	(d) Application of Regulations.—
21	(1) New motorcoaches.—A regulation pre-
22	scribed in accordance with subsection (a), (b), or (c)
23	shall apply to all motorcoaches manufactured more
24	than 2 years after the date on which the regulation
25	is nublished as a final rule.

(2) Retrofit requirements for existing 1 2 MOTORCOACHES.—The Secretary may, by regulation, provide for the application of any requirement estab-3 4 lished under this section to motorcoaches manufac-5 tured before the date on which the requirement applies 6 to new motorcoaches under paragraph (1) based on 7 an assessment of the feasibility, benefits, and costs of 8 retrofitting such motorcoaches. The Secretary shall 9 complete such assessment with respect to safety belt 10 retrofits no later than 2 years after the date of the en-11 actment of this Act.

12 SEC. 4. STANDARDS FOR IMPROVED FIRE SAFETY.

- 13 (a) EVALUATIONS.—Not later than 18 months after the 14 date of the enactment of this Act, the Secretary shall con-15 duct an evaluation of the following:
- 16 (1) Flammability standard for exterior
 17 Components.—The Secretary shall examine the feasi18 bility of establishing requirements for fire hardening
 19 or fire resistance of motorcoach exterior components
 20 to prevent fire and smoke inhalation injuries to occu21 pants.
 - (2) Smoke suppression.—The Secretary shall review Federal motor vehicle safety standard number 302 (49 C.F.R. 571.302; relating to flammability of interior materials) to consider more realistic tests to

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- improve the resistance of motorcoach interiors and components to burning and permit sufficient time for the safe evacuation of passengers from motorcoaches.
 - (3) Prevention of, and resistance to, wheel well fires into the passenger compartment and substantially reduce occupant deaths and injuries from such fires.
 - (4) Passenger evacuation.—The Secretary shall evaluate requirements for motorcoaches to be equipped with the following:
 - (A) Improved emergency exit window, DESIGNS.—Improved emergency exit window, door, roof hatch, and wheelchair lift door designs to expedite access and use by passengers of motorcoaches under all emergency circumstances, including crashes and fires.
 - (B) EMERGENCY INTERIOR LIGHTING.—
 Emergency interior lighting systems, including luminescent or retroreflectorized delineation of evacuation paths and exits, which are triggered by a crash or other emergency incidents to accomplish more rapid and effective evacuation of passengers.

1	(5) Automatic fire suppression.—The Sec-
2	retary shall evaluate requirements for motorcoaches to
3	be equipped with highly effective fire suppression sys-
4	tems that automatically respond to and suppress all
5	fires in such motorcoaches.
6	(b) Performance Requirements.—Not later than 3
7	years after the date of the enactment of this Act, the Sec-
8	retary shall issue performance requirements for improved
9	fire safety and passenger evacuation based on the results
10	of the evaluations conducted under subsection (a).
11	SEC. 5. OCCUPANT PROTECTION AND COLLISION AVOID
12	ANCE RESEARCH.
13	(a) Safety Research Initiatives.—Not later than
14	2 years after the date of the enactment of this Act, the Sec-
15	retary shall complete research on the following:
16	(1) Compartmentalization safety counter-
17	Measures.—Enhanced compartmentalization safety
18	countermeasures for motorcoaches, including enhanced
19	seating designs, to reduce substantially the risk of
20	passengers being thrown from their seats and col-
21	liding with other passengers, interior surfaces, and
22	components in the event of a crash involving a motor-
23	coach.
24	(2) Interior impact protection.—Enhanced
25	occupant impact protection standards for motorcoach

1	interiors to reduce substantially serious injuries for
2	all passengers of motorcoaches.
3	(3) Collision avoidance systems.—Forward
4	and lateral crash warning systems applications for
5	motor coaches.
6	(b) Standards and Regulations.—Not later than
7	2 years after the completion of each research initiative re-
8	quired under subsection (a), the Secretary shall issue a
9	standard or regulation based on the results of such research.
10	SEC. 6. NEW ENTRANTS.
11	(a) REGISTRATION REQUIREMENTS.—Section
12	13902(b) of title 49, United States Code, is amended—
13	(1) by redesignating paragraphs (1) through (8)
14	as paragraphs (5) through (12), respectively; and
15	(2) by inserting before paragraph (5), as redesig-
16	nated, the following:
17	"(1) Additional registration requirements
18	For providers or motorcoach services.—In ad-
19	dition to meeting the requirements under subsection
20	(a)(1), the Secretary may not register a person to
21	provide motorcoach services until after such person—
22	"(A) undergoes a preauthorization safety
23	audit, including verification, in a manner suffi-
24	cient to demonstrate the ability to comply with
25	Federal rules and regulations, of—

1	"(i) a drug and alcohol testing pro-
2	gram under part 40 of title 49, Code of Fed-
3	$eral\ Regulations;$
4	"(ii) the carrier's system of compliance
5	with hours-of-service rules, including hours-
6	of-service records;
7	"(iii) the ability to obtain required in-
8	surance;
9	"(iv) driver qualifications, including
10	the validity of the commercial driver's li-
11	cense of each driver who will be operating
12	under such authority;
13	"(v) disclosure of common ownership,
14	common control, common management,
15	common familial relationship, or other cor-
16	porate relationship with another motor car-
17	rier or applicant for motor carrier author-
18	ity during the past 3 years;
19	"(vi) records of the State inspections,
20	or of a Level I or V Commercial Vehicle
21	Safety Alliance Inspection, for all vehicles
22	that will be operated by the carrier;
23	"(vii) safety management programs,
24	including vehicle maintenance and repair
25	programs; and

1	"(viii) the ability to comply with the
2	Americans with Disabilities Act of 1990 (42
3	U.S.C. 12101 et seq.) and the Over-the-Road
4	Bus Transportation Accessibility Act of
5	2007 (49 U.S.C. 10101 note);
6	"(B) has been interviewed to review safety
7	management controls and the carrier's written
8	safety oversight policies and practices; and
9	"(C) through the successful completion of a
10	written examination developed by the Secretary,
11	has demonstrated proficiency to comply with
12	and carry out the requirements and regulations
13	described in subsection (a)(1).
14	"(2) Pre-authorization safety audit.—The
15	pre-authorization safety audit required under para-
16	graph (1)(A) shall be completed on-site not later than
17	90 days following the submission of an application
18	for operating authority.
19	"(3) Fee.—The Secretary may establish, under
20	section 9701 of title 31, a fee of not more than \$1,200
21	for new registrants that as nearly as possible covers
22	the costs of performing a preauthorization safety
23	audit. Amounts collected under this subsection shall
24	be deposited in the Highway Trust Fund (other than
25	the Mass Transit Account).".

- (b) Safety Reviews of New Operators.—Section 1 31144(g)(1) of title 49, United States Code, is amended by inserting "transporting property" after "each operator". 3 4 (c) Effective Date.—The amendments made by this section shall take effect 1 year after the date of the enact-6 ment of this Act. SEC. 7. REINCARNATED CARRIERS. 8 (a)REGISTRATION Requirements.—Section 13902(b) of title 49, United States Code, as amended by section 6(a), by inserting after paragraph (3), as added by 10 11 section 6(a), the following: 12 "(4) Disclosure of prior relationships.— In addition to meeting the requirements under sub-13 14 section (a)(1), the Secretary shall require applicants 15 for authority to transport passengers to disclose any 16 relationship involving common ownership, common 17 management, or common familial relationship be-18 tween that person and any other motor carrier if the 19 relationship occurred during the 3-year period pre-20 ceding the date of the filing of the application for reg-21 istration.". 22 (b) Denial, Suspension, Amendment, or Revoca-
- 23 TION OF REGISTRATION.—Section 13905(d) of such title is
- amended— 24
- 25 (1) in paragraph (1)—

1	(A) by striking "may (A) suspend" and in-
2	serting the following: "may—
3	"(A) suspend";
4	(B) by striking "registration; and (B) sus-
5	pend" and inserting the following: "registration;
6	"(B) suspend";
7	(C) by striking "forwarder: (i) for failure to
8	pay" and inserting the following: "forwarder for
9	failure—
10	"(i) to pay";
11	(D) by striking "title; or (ii) for failure to
12	arrange" and inserting the following: "title; or
13	"(ii) to arrange";
14	(E) by striking "penalty." and inserting the
15	following: "penalty; and
16	"(C) deny, suspend, amend, or revoke all or
17	part of a registration of a motor carrier fol-
18	lowing a determination by the Secretary that the
19	motor carrier failed to disclose in its application
20	for registration a material fact relevant to its
21	willingness and ability to comply with—
22	"(i) this part;
23	"(ii) an applicable regulation or order
24	of the Secretary or the Board; or

1	"(iii) a condition of its registration.";
2	and
3	(F) by striking the last sentence; and
4	(2) by amending paragraph (2) to read as fol-
5	lows:
6	"(2) Not later than 12 months after the date of
7	the enactment of the Motorcoach Enhanced Safety Act
8	of 2011, the Secretary, after notice and opportunity
9	for comment, shall issue regulations that—
10	"(A) provide for the denial, suspension,
11	amendment, or revocation of a registration pur-
12	suant to paragraph (1)(C); and
13	"(B) exempt the application of paragraph
14	(1)(B) to any person who is unable to pay a
15	civil penalty because such person is a debtor in
16	a case under chapter 11 of title 11.".
17	(c) Procedure.—Section 13905(e) of such title is
18	amended—
19	(1) by redesignating paragraph (2) as subpara-
20	graph(B);
21	(2) in paragraph (1), by striking "(1) the Sec-
22	retary" and inserting the following:
23	"(2)(A) the Secretary"; and
24	(3) by inserting before paragraph (2), as redesig-
25	nated, the following:

1	"(1) the Secretary determines that the registrant
2	has failed to disclose a material fact in its applica-
3	tion for registration in accordance with subsection
4	(d)(1)(C); or".
5	(d) Duties of Employers and Employees.—Sec-
6	tion 31135 of such title is amended—
7	(1) by redesignating subsection (d) as subsection
8	(e); and
9	(2) by inserting after subsection (c) the fol-
10	lowing:
11	"(d) Avoiding Compliance.—
12	"(1) Prohibited actions.—Two or more em-
13	ployers shall not use common ownership, common
14	management, common control, or common familial
15	relationship to enable any or all such employers to
16	avoid compliance, or mask or otherwise conceal non-
17	compliance, or a history of noncompliance, with com-
18	mercial motor vehicle safety regulations issued under
19	this subchapter, chapter 315, or an order of the Sec-
20	retary issued under this subchapter, chapter 315, or
21	such regulations.
22	"(2) Effect of violation.—If the Secretary
23	determines that an employer has engaged in any ac-
24	tion prohibited under paragraph (1), the Secretary
25	shall—

1	"(A) deny, suspend, amend, or revoke all or
2	part of such employer's registration under sec-
3	tion 13905; and
4	"(B) take into account such noncompliance
5	for purposes of determining the amount of the
6	civil to which the employer is liable under sec-
7	$tion \ 521(b)(2)(D)$.".
8	SEC. 8. IMPROVED OVERSIGHT OF MOTORCOACH SERVICE
9	PROVIDERS.
10	(a) In General.—Section 31144 of title 49, United
11	States Code, is amended by adding at the end the following:
12	"(h) Periodic Safety Reviews of Providers of
13	Motorcoach Services.—
14	"(1) Safety review.—
15	"(A) In General.—The Secretary shall—
16	"(i) determine the safety fitness of all
17	providers of motorcoach services registered
18	with the Federal Motor Carrier Safety Ad-
19	ministration; and
20	"(ii) assign a safety fitness rating to
21	each such provider.
22	"(B) Applicability.—Subparagraph (A)
23	shall apply—
24	"(i) to any provider of motorcoach
25	services registered with the Administration

1	after the date of the enactment of the Motor-
2	coach Enhanced Safety Act of 2011 begin-
3	ning not later than 2 years after the date
4	of such registration; and

- "(ii) to any provider of motorcoach services registered with the Administration on or before the date of enactment of that Act beginning not later than 3 years after the date of the enactment of such Act.
- "(2) PERIODIC REVIEW.—The Secretary shall establish, by regulation, a process for monitoring the safety performance of each provider of motorcoach services on a regular basis following the assignment of a safety fitness rating, including progressive intervention to correct unsafe practices.
- "(3) Enforcement strike forces.—In addition to the enhanced monitoring and enforcement actions required under paragraph (2), the Secretary may organize special enforcement strike forces targeting providers of motorcoach services.
- "(4) PERIODIC UPDATE OF SAFETY FITNESS RAT-ING.—In conducting the safety reviews required under this subsection, the Secretary shall reassess the safety fitness rating of each provider not less frequently than once every 3 years.

1	"(5) Motorcoach services defined.—In this
2	subsection, the term 'provider of motorcoach services'
3	has the meaning given such term in section 2 of the
4	Motorcoach Enhanced Safety Act of 2011."
5	(b) Revision of Safety Fitness Rating Method-
6	OLOGY.—Not later than 1 year after the date of the enact-
7	ment of this Act, the Secretary shall revise the safety fitness
8	rating methodology of the Department of Transportation es-
9	tablished pursuant to section 31144 of title 49, United
10	States Code, to meet the goals of the safety recommendation
11	H-99-6 of the National Transportation Safety Board,
12	which was issued on February 26, 1999.
13	(c) High Risk Carrier Compliance Reviews.—
14	Section 4138 of SAFETEA-LU (49 U.S.C. 31144 note) is
15	amended by striking "is rated as category A or B for 2
16	consecutive months." and inserting "meets the Safety Meas-
17	urement System criteria for being a high risk motor carrier
18	for 2 consecutive months.".
19	SEC. 9. MOTORCOACH DRIVER TRAINING.
20	(a) Establishment of Training Curriculum.—
21	(1) In general.—Not later than 6 months after
22	the date of the enactment of this Act, the Secretary
23	shall establish, by regulation, minimum curricular re-
24	quirements for entry-level drivers of motorcoaches and
25	drivers upgrading from 1 class of commercial driver's

1	license to another class, which shall be adopted by
2	public and private schools and motor carriers and
3	motorcoach operators that provide training for such
4	drivers.
5	(2) Curricular requirements.—The cur-
6	ricular requirements under paragraph (1) shall in-
7	clude—
8	(A) classroom and behind-the-wheel instruc-
9	tion that is adequate for training entry-level
10	drivers of motorcoaches and drivers upgrading
11	from 1 class of commercial driver's license to an-
12	other class to safely operate motorcoaches and re-
13	spond effectively to emergency situations; and
14	(B) instruction in advanced knowledge and
15	skills that are necessary to operate motorcoaches
16	safely, including knowledge and skills nec-
17	essary—
18	(i) to suppress motorcoach fires; and
19	(ii) to evacuate passengers from
20	$motor coaches \ safely.$
21	(b) Training Required.—
22	(1) In General.—The Secretary shall require
23	each motorcoach driver seeking a commercial driver's
24	license passenger endorsement to undergo a training
25	program that includes the minimum curricular re-

1	quirements established under subsection (a) before
2	taking a test for a commercial driver's license pas-
3	senger endorsement.
4	(2) Verification required.—The Secretary
5	shall require that—
6	(A) each trainer of a driver seeking a com-
7	mercial driver's license passenger endorsement
8	shall submit to the appropriate State licensing
9	authority information on any driver that has
10	successfully completed a motorcoach driver train-
11	ing course that includes the curricular require-
12	ments established under subsection (a); and
13	(B) the State licensing authority may not
14	administer the skills test for the passenger en-
15	dorsement nor issue a passenger endorsement to
16	a driver unless the State licensing authority
17	verifies that the driver has successfully completed
18	a motorcoach driver training course required
19	$under\ subparagraph\ (A).$
20	(c) Report on Feasibility, Benefits, and Costs
21	OF ESTABLISHING A SYSTEM OF CERTIFICATION OF TRAIN-
22	ING PROGRAMS.—Not later than 2 years after the date of
23	the enactment of this Act, the Secretary shall submit a re-
24	port to the Committee on Commerce, Science, and Trans-
25	portation of the Senate and the Committee on Transpor-

1 tation Infrastructure House and oftheofRepresentatives that describes the feasibility, benefits, and costs of establishing a system of certification of public and 3 4 private schools and of motor carriers and motorcoach opera-5 tors that provide motorcoach driver training in accordance with the curricular requirements established by the Secretary under subsection (a). 8 (d) Nonpreemption of State Programs.—The minimum curricular requirements required under this sec-10 tion shall not preempt any State or local law or regulation imposing additional or more stringent requirements unless the Secretary determines that— 13 (1) the law or regulation is incompatible with 14 the regulation prescribed by the Secretary; or 15 (2) enforcement of the State law or the local law 16 or regulation would impose an unreasonable burden 17 on interstate commerce. 18 SEC. 10. IMPROVED TESTING FOR THE COMMERCIAL DRIV-19 ER'S LICENSE PASSENGER ENDORSEMENT. 20 (a) Increased Stringency of Examination for 21 Commercial Driver's License Passenger-Carrying Endorsement.—Not later than 6 months after the date of 23 the enactment of this Act, the Secretary, in consultation

with the American Association of Motor Vehicle Adminis-

trators, shall issue a final rule in Docket No. FMCSA 2007-

1	27659: Commercial Driver's License Testing and Commer-
2	cial Learner's Permit Standards that—
3	(1) improves the quality and stringency of the
4	examination for the commercial driver's license pas-
5	senger-carrying endorsement;
6	(2) requires a more stringent knowledge test than
7	the test in effect on the day before the date of enact-
8	ment of this Act; and
9	(3) requires a more stringent examination of the
10	driving skills necessary to operate safely a for-hire
11	passenger-carrying commercial motor vehicle than the
12	examination of such skills in effect on the day before
13	the date of the enactment of this Act.
14	(b) Report on Driver's License Requirements
15	FOR 9-TO-15 PASSENGER VANS.—Not later than 18 months
16	after the date of the enactment of this Act, the Secretary
17	shall submit a plan to the Committee on Commerce,
18	Science, and Transportation of the Senate and the Com-
19	mittee on Transportation and Infrastructure of the House
20	of Representatives for requiring that all or certain classes
21	of drivers—
22	(1) have a commercial driver's license passenger-
23	carrying endorsement in order to operate a commer-
24	cial motor vehicle (as defined in section 31301(4) of
25	title 49, United States Code) and transport not less

1	than 9 and not more than 15 passengers (including
2	a driver) in interstate commerce; and
3	(2) be tested in accordance with a drug and alco-
4	hol testing program under part 40 of title 49, Code
5	of Federal Regulations.
6	SEC. 11. IMPROVED PHYSICAL FITNESS OVERSIGHT AND
7	COMMERCIAL DRIVER MEDICAL CERTIFI-
8	CATES.
9	(a) Medical Review Board Functions.—Section
10	31149(a)(1) of title 49, United States Code, is amended—
11	(1) by striking "recommendations on medical
12	standards" and inserting the following:
13	"recommendations on—
14	"(A) medical standards"; and
15	(2) by striking "research." and inserting the fol-
16	lowing: "research; and
17	"(B) advice and recommendations con-
18	cerning the criteria to be used for evaluating
19	medical examiners for admission to the national
20	registry established under this section.".
21	(b) Examination Requirements for Listing in
22	THE NATIONAL REGISTRY OF MEDICAL EXAMINERS.—Sec-
23	tion $31149(c)(1)(D)$ of title 49, United States Code, is
24	amended to read as follows:

1	"(D) develop requirements applicable to a
2	medical examiner seeking to be listed in the na-
3	tional registry, including—
4	"(i) specific courses and materials that
5	must be completed to be listed in the na-
6	$tional\ registry;$
7	"(ii) a rigorous written examination
8	for which a passing grade must be achieved
9	to be listed in the national registry;
10	"(iii) certification (including self-cer-
11	tification), as appropriate, to verify that the
12	medical examiner has completed training,
13	including refresher courses, that the Sec-
14	retary determines are necessary to be listed
15	in the national registry; and
16	"(iv) demonstration of the willingness
17	and ability of a medical examiner to com-
18	ply with any reporting requirements estab-
19	lished by the Secretary;".
20	(c) Medical Examination Form Comparisons.—
21	Not later than 18 months after the date of the enactment
22	of this Act, the Secretary shall require, by regulation, that
23	each time a medical examiner performs a medical examina-
24	tion to certify an applicant for a commercial driver's li-
25	cense under section 391.43 of title 49, Code of Federal Regu-

1	lations, such medical examiner shall submit to the appro-
2	priate State licensing agency the form for such examination
3	required by section 391.43(f) of such title (as in effect on
4	the day before the date of the enactment of this Act).
5	(d) State Plan Requirement.—Section 31102(b)(1)
6	of title 49, United States Code, is amended—
7	(1) in subparagraph (W), by striking "and" at
8	the end; and
9	(2) in subparagraph (X), by striking the period
10	at the end and inserting the following: "; and
11	"(Y) requires State licensing authorities to com-
12	pare the forms they receive pursuant to section 11(c)
13	of the Motorcoach Enhanced Safety Act of 2011 with
14	the medical examiner's certificate required under sec-
15	tion 391.43(g) of title 49, Code of Federal Regulations
16	(as in effect on the day before the date of enactment
17	of that Act), to determine the accuracy and validity
18	of the information contained in such forms and cer-
19	tificates.".
20	(e) Additional Oversight of Licensing Authori-
21	TIES.—
22	(1) In general.—Section 31149(c)(1) of title
23	49, United States Code, is amended—
24	(A) in subparagraph (E), by striking "and"
25	at the end; and

1	(B) in subparagraph (F), by striking the
2	period at the end and inserting the following: ";
3	and
4	"(G) annually review the licensing authori-
5	ties of 10 States to assess the accuracy, validity,
6	and timeliness of physical examination reports
7	and medical certificates submitted by certified
8	medical examiners to such State licensing agen-
9	cies and the processing of such submissions by
10	the licensing authorities.".
11	(2) Internal oversight policy.—
12	(A) In general.—Not later than 1 year
13	after the date of the enactment of this Act, the
14	Secretary shall establish an oversight policy and
15	process within the Department of Transportation
16	for purposes of carrying out the requirement
17	under section $31149(c)(1)(G)$ of title 49, United
18	States Code, as added by paragraph (1).
19	(B) Effective date.—The requirement
20	under section $31149(c)(1)(G)$ of title 49, United
21	States Code, shall take effect on the date on

24 (f) Deadline for Establishment of National 25 Registry of Medical Examiners.—Not later than 6

tablished pursuant to subparagraph (A).

which the oversight policies and processes are es-

22

1	months after the date of the enactment of this Act, the Sec-
2	retary shall establish a national registry of medical exam-
3	iners in accordance with section 31149(d)(1) of title 49,
4	United States Code.
5	SEC. 12. SAFETY AND ENFORCEMENT TECHNOLOGY FOR
6	MOTORCOACHES.
7	(a) Electronic On-board Recorders.—
8	(1) In General.—
9	(A) Rulemaking.—Not later than 1 year
10	after the date of the enactment of this Act, the
11	Secretary shall prescribe regulations requiring
12	that all motorcoaches used by a motor carrier in
13	interstate commerce be equipped with electronic
14	on-board recorders.
15	(B) PERFORMANCE REQUIREMENTS.—The
16	regulations prescribed by the Secretary under
17	this section shall include performance require-
18	ments to ensure that electronic on-board record-
19	ers—
20	(i) accurately record commercial driver
21	hours of service;
22	(ii) allow tracking of driver and vehi-
23	cle location; and
24	(iii) are tamper resistant.

(2) APPLICABILITY.—The regulations prescribed under paragraph (1) shall apply to all motorcoaches described in such paragraph beginning on the date that is 2 years after the date on which the regulation is published as a final rule.

(b) Event Data Recorders.—

- (1) EVALUATION.—Not later than 1 year after the date of the enactment of this Act, the Secretary, after considering the performance requirements for event data recorders for passenger vehicles under part 563 of title 49, Code of Federal Regulations, shall complete an evaluation of event data recorders, including requirements regarding specific types of vehicle operations, events and incidents, and systems information to be recorded, for event data recorders to be used on motorcoaches used by motor carriers in interstate commerce.
- (2) STANDARDS AND REGULATIONS.—Not later than 2 years after completing the evaluation required under paragraph (1), the Secretary shall issue standards and regulations based on the results of that evaluation.

1	SEC. 13. SAFETY INSPECTION PROGRAM FOR COMMERCIAL
2	MOTOR VEHICLES OF PASSENGERS.
3	Not later than 3 years after the date of the enactment
4	of this Act, the Secretary shall complete a rulemaking pro-
5	ceeding to consider requiring States to conduct annual in-
6	spections of commercial motor vehicles designed or used to
7	transport passengers, including an assessment of—
8	(1) the risks associated with improperly main-
9	tained or inspected commercial motor vehicles de-
10	signed or used to transport passengers;
11	(2) the effectiveness of existing Federal standards
12	for the inspection of such vehicles in—
13	(A) mitigating the risks described in para-
14	graph (1); and
15	(B) ensuring the safe and proper operation
16	condition of such vehicles; and
17	(3) the costs and benefits of a mandatory State
18	inspection program.
19	SEC. 14. DISTRACTED DRIVING.
20	(a) In General.—Subchapter III of chapter 311 of
21	title 49, United States Code, is amended by adding at the
22	end the following:
23	"§31152. Regulation of the use of distracting devices
24	in motorcoaches
25	"(a) In General.—Not later than 1 year after the
26	date of the enactment of the Motorcoach Enhanced Safety

- 1 Act of 2011, the Secretary of Transportation shall prescribe
- 2 regulations on the use of electronic or wireless devices, in-
- 3 cluding cell phones and other distracting devices, by an in-
- 4 dividual employed as the operator of a motorcoach (as de-
- 5 fined in section 2(8) of such Act).
- 6 "(b) Basis for Regulations.—The Secretary shall
- 7 base the regulations prescribed under subsection (a) on acci-
- 8 dent data analysis, the results of ongoing research, and
- 9 other information, as appropriate.
- 10 "(c) Prohibited Use.—Except as provided under
- 11 subsection (d), the Secretary shall prohibit the use of the
- 12 devices described in subsection (a) in circumstances in
- 13 which the Secretary determines that their use interferes
- 14 with the driver's safe operation of a motorcoach.
- 15 "(d) Permitted Use.—The Secretary may permit the
- 16 use of a device that is otherwise prohibited under subsection
- 17 (c) if the Secretary determines that such use is necessary
- 18 for the safety of the driver or the public in emergency cir-
- 19 cumstances.".
- 20 (b) Conforming Amendment.—The table of contents
- 21 for chapter 311 of title 49, United States Code, is amended
- 22 by inserting after the item relating to section 31151 the fol-
- 23 lowing:

[&]quot;31152. Regulation of the use of distracting devices in motorcoaches".

1 SEC. 15. MOTORCOACH RENTAL OR LEASING COMPANIES.

2	Section 31132(3) of title 49, United States Code, is
3	amended to read as follows:
4	"(3) 'employer'—
5	"(A) means a person engaged in a business
6	affecting interstate commerce that—
7	"(i) owns or leases a commercial motor
8	vehicle in connection with that business, or
9	assigns and employee to operate it; or
10	"(ii) offers for rent or lease motor vehi-
11	cles designed or used to transport more than
12	15 passengers, including the driver, and
13	from the same location or as part of the
14	same business provides names or contact in-
15	formation of drivers, arranges for a driver
16	of the rented or leased passenger-carrying
17	motor vehicle, or holds itself out to the pub-
18	lic as a provider of transportation services;
19	and
20	"(B) does not include an individual who is
21	an employee of the United States Government, a
22	State, or a political subdivision of a State acting
23	in the course of that individual's employment as
24	such an employee.".

1	SEC. 16. REGISTRATION OF BROKERS FOR MOTOR CAR-
2	RIERS OF PASSENGERS.
3	(a) In General.—Section 13904(a) of title 49, United
4	States Code, is amended by inserting "or passengers" after
5	"transportation of property".
6	(b) Repeal of Exemption.—Section 13506(a) of title
7	49, United States Code, is amended—
8	(1) in paragraph (13), by inserting "or" at the
9	end;
10	(2) by striking paragraph (14); and
11	(3) by redesignating paragraph (15) as para-
12	graph (14).
13	SEC. 17. REGULATIONS.
14	Any standard or regulation prescribed or modified
15	pursuant to this Act shall be prescribed or modified in ac-
16	cordance with section 553 of title 5, United States Code.

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A BILL

To improve the safety of motorcoaches, and for other purposes.

Reported with an amendment November 9, 2011