

113TH CONGRESS  
1ST SESSION

# H. R. 2339

To facilitate affordable workforce homeownership in, and develop the full-time resident communities of, high tourism areas, and for other purposes.

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## IN THE HOUSE OF REPRESENTATIVES

JUNE 12, 2013

Mr. POLIS introduced the following bill; which was referred to the Committee on Financial Services, and in addition to the Committee on Energy and Commerce, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

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## A BILL

To facilitate affordable workforce homeownership in, and develop the full-time resident communities of, high tourism areas, and for other purposes.

- 1       *Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*
- 2       **SECTION 1. SHORT TITLE.**
- 3       This Act may be cited as the “Affordable Housing
- 4       Regulation Simplification Act of 2013”.

1   **SEC. 2. INAPPLICABILITY OF CERTAIN FANNIE MAE AND**  
2                   **FREDDIE MAC GUIDELINES TO AFFORDABLE**  
3                   **WORKFORCE HOUSING MORTGAGES.**

4       (a) FANNIE MAE.—Subsection (b) of section 302 of  
5   the Federal National Mortgage Association Charter Act  
6   (12 U.S.C. 1717(b)) is amended by adding at the end the  
7   following new paragraph:

8       “(7) MORTGAGES FOR AFFORDABLE WORKFORCE  
9   HOUSING.—

10      “(A) EXEMPTIONS FROM GUIDELINES.—Not-  
11   withstanding any other provision of law—

12          “(i) the corporation may purchase, service,  
13   sell, lend on the security of, and otherwise deal  
14   in any affordable workforce housing mortgage;  
15   and

16          “(ii) any requirements and guidelines of  
17   the corporation that are inconsistent with the  
18   authority under clause (i) shall not apply to any  
19   affordable workforce housing mortgage.

20      “(B) AFFORDABLE WORKFORCE HOUSING  
21   MORTGAGES.—For purposes of this paragraph, the  
22   term ‘affordable workforce housing mortgage’ means  
23   a mortgage that meets the following requirements:

24          “(i) PROPERTY.—The mortgage shall be  
25   made for the purchase of, and secured by, a  
26   one-family residence that—

1                 “(I) shall be used as the residence of  
2                 the mortgagor for not less than 8 of any  
3                 12 months and 240 days of any 365 days;

4                 “(II) is located within or is part of a  
5                 multifamily housing development—

6                 “(aa) that consists of 5 or more  
7                 dwelling units or a mixed-use develop-  
8                 ment that is not less than 50 percent  
9                 residential, as defined in the legal de-  
10                scription of the property in the pur-  
11                chase contract or mortgage or title  
12                documents relating to such purchase,  
13                or, if the development is less than 50  
14                percent residential, has been granted  
15                an exception by the corporation;

16                “(bb) of which not less than 25  
17                percent of the dwelling units in the  
18                development are owner-occupied; ex-  
19                cept that the requirement under this  
20                item shall be considered to be com-  
21                plied with, with respect to a develop-  
22                ment, unless verifiable public records  
23                indicate an owner-occupancy rate for  
24                the development of less than 25 per-  
25                cent;

1                         “(cc) that provides individual,  
2                         centralized, or any other method of  
3                         metering for energy use of the con-  
4                         stituent dwelling units;

5                         “(dd) that may include dwelling  
6                         units that are used for the sole pur-  
7                         pose of short-term rentals and may  
8                         provide such services as a staffed  
9                         front desk, a concierge, or other  
10                         amenities consistent with providing  
11                         customer service for non-owner occu-  
12                         pied or short-term rental units in the  
13                         development, including marketing that  
14                         describes the property as a lodge, re-  
15                         sort, or other similar facility; and

16                         “(ee) of which, if at least 50 per-  
17                         cent of the total units are under con-  
18                         tract for owner-occupancy, not more  
19                         than 50 percent of the total dwelling  
20                         units are owned by the same investor;  
21                         and any multifamily housing development  
22                         that otherwise complies with the require-  
23                         ments under this subclause may not be  
24                         considered ineligible because the develop-  
25                         ment or any portion of the development is

1                         called or referred to as a ‘condotel’, ‘condo-  
2                         hotel’, ‘lodge’, or any other title;

3                         “(III) is subject to resale restrictions  
4                         that—

5                         “(aa) are recorded with the ap-  
6                         propriate public registry for recording  
7                         of titles and interests in real estate;  
8                         and

9                         “(bb) terminate upon foreclosure  
10                         or execution of any deed-in-lieu-of-  
11                         foreclosure; and

12                         “(IV) is located in an area that, at  
13                         the time of the origination of the mort-  
14                         gage, is a high tourism area.

15                         “(ii) MORTGAGOR INCOME.—The house-  
16                         hold of the mortgagor shall have a gross house-  
17                         hold income—

18                         “(I) that does not exceed 160 percent  
19                         of the area median income, as determined  
20                         and updated by the Secretary of Housing  
21                         and Urban Development or the Director of  
22                         the Federal Housing Finance Agency on  
23                         an annual basis; and

24                         “(II) not less than 75 percent of  
25                         which is earned from positions the dis-

1           charge of whose duties involved physical  
2           presence in one or more high tourism  
3           areas.

4           “(iii) EMPLOYMENT.—The mortgagor or  
5           another member of the mortgagor’s house-  
6           hold—

7                 “(I) has been employed, during the 6-  
8           month period ending upon execution of the  
9           mortgage, in a position or multiple posi-  
10          tions the discharge of whose duties in-  
11          volved physical presence in one or more  
12          high tourism areas, in the aggregate, for  
13          an average of not less than 30 hours per  
14          weeks;

15                 “(II) is employed at the time of the  
16           execution of the mortgage in a position or  
17          multiple positions the discharge of whose  
18          duties involve physical presence in one or  
19          more high tourism areas, in the aggregate,  
20          for an average of not less than 30 hours  
21          per week and the duration of such employ-  
22          ment in such position is expected to last at  
23          least 6 months;

24                 “(III) is 60 years of age or older and,  
25           during the 5-year period ending up the

1 mortgagor's retirement from employment  
2 was employed in a position or positions the  
3 discharge of whose duties involved physical  
4 presence in one or more high tourism areas  
5 for—

8                                 “(bb) for not less than 8 months  
9                                 per year;

18                             “(bb) is employed in a position or  
19                             positions described in subclause (I) or  
20                             (II), except that the 30-hour require-  
21                             ment under such subclauses shall not  
22                             apply to such person if—

1 made available for persons with  
2 disabilities through a program of  
3 any State agency for develop-  
4 mental disabilities or through the  
5 supplemental security income  
6 program under title XVI of the  
7 Social Security Act; and

19                   “(iv) CONFORMING LOAN.—The original  
20                   principal obligation of the mortgage shall com-  
21                   ply with the applicable dollar amount limita-  
22                   tions established pursuant to paragraph (2).

23               “(C) HIGH TOURISM AREA.—For purposes of  
24               this paragraph, the term ‘high tourism area’ means  
25               any county that is designated as a high tourism

1 county pursuant to section 5 of the Affordable  
2 Housing Regulation Simplification Act of 2013.”.

3 (b) FREDDIE MAC.—Subsection (a) of section 305 of  
4 the Federal Home Loan Mortgage Corporation Act (12  
5 U.S.C. 1454(a)) is amended by adding at the end the fol-  
6 lowing new paragraph:

7 “(6) MORTGAGES FOR AFFORDABLE WORKFORCE  
8 HOUSING.—

9 “(A) EXEMPTIONS FROM GUIDELINES.—Not-  
10 withstanding any other provision of law—

11 “(i) the Corporation may purchase, service,  
12 sell, lend on the security of, and otherwise deal  
13 in any affordable workforce housing mortgage;  
14 and

15 “(ii) any requirements and guidelines of  
16 the Corporation that are inconsistent with the  
17 authority under clause (i) shall not apply to any  
18 affordable workforce housing mortgage.

19 “(B) AFFORDABLE WORKFORCE HOUSING  
20 MORTGAGES.—For purposes of this paragraph, the  
21 term ‘affordable workforce housing mortgage’ means  
22 a mortgage that meets the following requirements:

23 “(i) PROPERTY.—The mortgage shall be  
24 made for the purchase of, and secured by, a  
25 one-family residence that—

1                 “(I) shall be used as the residence of  
2                 the mortgagor for not less than 8 of any  
3                 12 months and 240 days of any 365 days;

4                 “(II) is located within or is part of a  
5                 multifamily housing development—

6                 “(aa) that consists of 5 or more  
7                 dwelling units or a mixed-use develop-  
8                 ment that is not less than 50 percent  
9                 residential, as defined in the legal de-  
10                 scription of the property in the pur-  
11                 chase contract or mortgage or title  
12                 documents relating to such purchase,  
13                 or, if the development is less than 50  
14                 percent residential, has been granted  
15                 an exception by the Corporation;

16                 “(bb) of which not less than 25  
17                 percent of the dwelling units in the  
18                 development are owner-occupied; ex-  
19                 cept that the requirement under this  
20                 item shall be considered to be com-  
21                 plied with, with respect to a develop-  
22                 ment, unless verifiable public records  
23                 indicate an owner-occupancy rate for  
24                 the development of less than 25 per-  
25                 cent;

1                         “(cc) that provides individual,  
2                         centralized, or any other method of  
3                         metering for energy use of the con-  
4                         stituent dwelling units;

5                         “(dd) that may include dwelling  
6                         units that are used for the sole pur-  
7                         pose of short-term rentals and may  
8                         provide such services as a staffed  
9                         front desk, a concierge, or other  
10                         amenities consistent with providing  
11                         customer service for non-owner occu-  
12                         pied or short-term rental units in the  
13                         development, including marketing that  
14                         describes the property as a lodge, re-  
15                         sort, or other similar facility; and

16                         “(ee) of which, if at least 50 per-  
17                         cent of the total units are under con-  
18                         tract for owner-occupancy, not more  
19                         than 50 percent of the total dwelling  
20                         units are owned by the same investor;  
21                         and any multifamily housing development  
22                         that otherwise complies with the require-  
23                         ments under this subclause may not be  
24                         considered ineligible because the develop-  
25                         ment or any portion of the development is

1                   called or referred to as a ‘condotel’, ‘condo-  
2                   hotel’, ‘lodge’, or any other title;

3                   “(III) is subject to resale restrictions  
4                   that—

5                   “(aa) are recorded with the ap-  
6                   propriate public registry for recording  
7                   of titles and interests in real estate;  
8                   and

9                   “(bb) terminate upon foreclosure  
10                  or execution of any deed-in-lieu-of-  
11                  foreclosure; and

12                  “(IV) is located in an area that, at  
13                  the time of the origination of the mort-  
14                  gage, is a high tourism area.

15                  “(ii) MORTGAGOR INCOME.—The house-  
16                  hold of the mortgagor shall have a gross house-  
17                  hold income—

18                  “(I) that does not exceed 160 percent  
19                  of the area median income, as determined  
20                  and updated by the Secretary of Housing  
21                  and Urban Development or the Director of  
22                  the Federal Housing Finance Agency on  
23                  an annual basis; and

24                  “(II) not less than 75 percent of  
25                  which is earned from positions the dis-

1           charge of whose duties involved physical  
2           presence in one or more high tourism  
3           areas.

4           “(iii) EMPLOYMENT.—The mortgagor or  
5           another member of the mortgagor’s house-  
6           hold—

7                 “(I) has been employed, during the 6-  
8           month period ending upon execution of the  
9           mortgage, in a position or multiple posi-  
10          tions the discharge of whose duties in-  
11          volved physical presence in one or more  
12          high tourism areas, in the aggregate, for  
13          an average of not less than 30 hours per  
14          weeks;

15                 “(II) is employed at the time of the  
16          execution of the mortgage in a position or  
17          multiple positions the discharge of whose  
18          duties involve physical presence in one or  
19          more high tourism areas, in the aggregate,  
20          for an average of not less than 30 hours  
21          per week and the duration of such employ-  
22          ment in such position is expected to last at  
23          least 6 months;

24                 “(III) is 60 years of age or older and,  
25          during the 5-year period ending up the

1                   mortgagor's retirement from employment  
2                   was employed in a position or positions the  
3                   discharge of whose duties involved physical  
4                   presence in one or more high tourism areas  
5                   for—

6                         “(aa) an average of not less than  
7                         30 hours per week; and  
8                         “(bb) for not less than 8 months  
9                         per year;

10                  “(IV) is a person with disabilities (as  
11                  such term is defined in section 811(k) of  
12                  the Cranston-Gonzalez National Affordable  
13                  Housing Act (42 U.S.C. 8013)) who—

14                  “(aa) was employed, during the  
15                  2-year period ending upon becoming  
16                  disabled, in a position or positions de-  
17                  scribed in subclause (I) or (II); or

18                  “(bb) is employed in a position or  
19                  positions described in subelause (I) or  
20                  (II), except that the 30-hour require-  
21                  ment under such subclauses shall not  
22                  apply to such person if—

23                  “(AA) compliance with such  
24                  requirement would make such  
25                  person ineligible for benefits

1                   made available for persons with  
2                   disabilities through a program of  
3                   any State agency for develop-  
4                   mental disabilities or through the  
5                   supplemental security income  
6                   program under title XVI of the  
7                   Social Security Act; and

8                   “(BB) such person works  
9                   the maximum number of hours  
10                  per week allowable for eligibility  
11                  for benefits under such program;  
12                  or

13                  “(V) is the head of household in a  
14                  household that includes one or more de-  
15                  pendents, at least one of whom is at the  
16                  time of the execution of the mortgage 5  
17                  years of age or younger or is enrolled full-  
18                  time in a school in a high tourism area.

19                  “(iv) CONFORMING LOAN.—The original  
20                  principal obligation of the mortgage shall com-  
21                  ply with the applicable dollar amount limita-  
22                  tions established pursuant to paragraph (2).

23                  “(C) HIGH TOURISM AREA.—For purposes of  
24                  this paragraph, the term ‘high tourism area’ means  
25                  any county that is designated as a high tourism

1 county pursuant to section 5 of the Affordable  
2 Housing Regulation Simplification Act of 2013.”.

3 **SEC. 3. INSURANCE OF AFFORDABLE WORKFORCE HOUS-  
4 ING MORTGAGES BY FHA.**

5 Section 203 of the National Housing Act (12 U.S.C.  
6 1709) is amended by adding at the end the following new  
7 subsection:

8 “(y) MORTGAGES FOR AFFORDABLE WORKFORCE  
9 HOUSING.—

10 “(1) INSURANCE AUTHORITY.—The Secretary  
11 may insure under this section any affordable work-  
12 force housing mortgage meeting the requirements of  
13 subsection (b) of this section, except as modified by  
14 this subsection.

15 “(2) EXEMPTIONS.—Notwithstanding any other  
16 provision of law, any requirements and guidelines of  
17 the Secretary that are inconsistent with the author-  
18 ity under paragraph (1) shall not apply to any af-  
19 fordable workforce housing mortgage.

20 “(3) AFFORDABLE WORKFORCE HOUSING  
21 MORTGAGES.—For purposes of this subsection, the  
22 term ‘affordable workforce housing mortgage’ means  
23 a mortgage that meets the following requirements:

1                 “(A) PROPERTY.—The mortgage shall be  
2                 made for the purchase of, and secured by, a  
3                 one-family residence that—

4                     “(i) shall be used as the residence of  
5                 the mortgagor for not less than 8 of any  
6                 12 months and 240 days of any 365 days;

7                     “(ii) is located within or is part of a  
8                 multifamily housing development—

9                     “(I) that consists of 5 or more  
10                 dwelling units or a mixed-use develop-  
11                 ment that is not less than 50 percent  
12                 residential, as defined in the legal de-  
13                 scription of the property in the pur-  
14                 chase contract or mortgage or title  
15                 documents relating to such purchase,  
16                 or, if the development is less than 50  
17                 percent residential, has been granted  
18                 an exception by the Secretary;

19                     “(II) of which not less than 25  
20                 percent of the dwelling units in the  
21                 development are owner-occupied; ex-  
22                 cept that the requirement under this  
23                 item shall be considered to be com-  
24                 plied with, with respect to a develop-  
25                 ment, unless verifiable public records

1                   indicate an owner-occupancy rate for  
2                   the development of less than 25 per-  
3                   cent;

4                   “(III) that provides individual,  
5                   centralized, or any other method of  
6                   metering for energy use of the con-  
7                   stituent dwelling units;

8                   “(IV) that may include dwelling  
9                   units that are used for the sole pur-  
10                  pose of short-term rentals and may  
11                  provide such services as a staffed  
12                  front desk, a concierge, or other  
13                  amenities consistent with providing  
14                  customer service for non-owner occu-  
15                  pied or short-term rental units in the  
16                  development, including marketing that  
17                  describes the property as a lodge, re-  
18                  sort, or other similar facility; and

19                  “(V) of which, if at least 50 per-  
20                  cent of the total units are under con-  
21                  tract for owner-occupancy, not more  
22                  than 50 percent of the total dwelling  
23                  units are owned by the same investor;  
24                  and any multifamily housing development  
25                  that otherwise complies with the require-

1               ments under this clause may not be consid-  
2               ered ineligible because the development or  
3               any portion of the development is called or  
4               referred to as a ‘condotel’, ‘condo-hotel’,  
5               ‘lodge’, or any other title;

6               “(iii) is subject to resale restrictions  
7               that—

8               “(I) are recorded with the appro-  
9               priate public registry for recording of  
10               titles and interests in real estate; and

11               “(II) terminate upon foreclosure  
12               or execution of any deed-in-lieu-of-  
13               foreclosure; and

14               “(iv) is located in an area that, at the  
15               time of the origination of the mortgage, is  
16               a high tourism area.

17               “(B) MORTGAGOR INCOME.—The house-  
18               hold of the mortgagor shall have a gross house-  
19               hold income—

20               “(i) that does not exceed 160 percent  
21               of the area median income, as determined  
22               and updated by the Secretary on an annual  
23               basis; and

24               “(ii) not less than 75 percent of which  
25               is earned from positions the discharge of

1                   whose duties involved physical presence in  
2                   one or more high tourism areas.

3                 “(C) EMPLOYMENT.—The mortgagor or  
4                   another member of the mortgagor’s house-  
5                   hold—

6                   “(i) has been employed, during the 6-  
7                   month period ending upon execution of the  
8                   mortgage, in a position or multiple posi-  
9                   tions the discharge of whose duties in-  
10                  volved physical presence in one or more  
11                  high tourism areas, in the aggregate, for  
12                  an average of not less than 30 hours per  
13                  weeks;

14                  “(ii) is employed at the time of the  
15                  execution of the mortgage in a position or  
16                  multiple positions the discharge of whose  
17                  duties involve physical presence in one or  
18                  more high tourism areas, in the aggregate,  
19                  for an average of not less than 30 hours  
20                  per week and the duration of such employ-  
21                  ment in such position is expected to last at  
22                  least 6 months;

23                  “(iii) is 60 years of age or older and,  
24                  during the 5-year period ending up the  
25                  mortgagor’s retirement from employment

1                   was employed in a position or positions the  
2                   discharge of whose duties involved physical  
3                   presence in one or more high tourism areas  
4                   for—

5                         “(I) an average of not less than  
6                         30 hours per week; and

7                         “(II) for not less than 8 months  
8                         per year;

9                         “(iv) is a person with disabilities (as  
10                         such term is defined in section 811(k) of  
11                         the Cranston-Gonzalez National Affordable  
12                         Housing Act (42 U.S.C. 8013)) who—

13                         “(I) was employed, during the 2-  
14                         year period ending upon becoming dis-  
15                         abled, in a position or positions de-  
16                         scribed in clause (i) or (ii); or

17                         “(II) is employed in a position or  
18                         positions described in clause (i) or (ii),  
19                         except that the 30-hour requirement  
20                         under such clauses shall not apply to  
21                         such person if—

22                         “(aa) compliance with such  
23                         requirement would make such  
24                         person ineligible for benefits  
25                         made available for persons with

1                         disabilities through a program of  
2                         any State agency for develop-  
3                         mental disabilities or through the  
4                         supplemental security income  
5                         program under title XVI of the  
6                         Social Security Act; and

7                         “(bb) such person works the  
8                         maximum number of hours per  
9                         week allowable for eligibility for  
10                         benefits under such program; or

11                         “(v) is the head of household in a  
12                         household that includes one or more de-  
13                         pendents, at least one of whom is at the  
14                         time of the execution of the mortgage 5  
15                         years of age or younger or is enrolled full-  
16                         time in a school in a high tourism area.

17                         “(D) LOAN LIMIT.—The original principal  
18                         obligation of the mortgage shall comply with  
19                         the applicable dollar amount limitations under  
20                         subsection (b)(2).

21                         “(4) HIGH TOURISM AREA.—For purposes of  
22                         this paragraph, the term ‘high tourism area’ means  
23                         any county that is designated as a high tourism  
24                         county pursuant to section 5 of the Affordable  
25                         Housing Regulation Simplification Act of 2013.”.

1   **SEC. 4. FHA AUTHORITY FOR SPOT APPROVAL OF MORT-**

2                   **GAGES FOR CONDOMINIUM UNITS.**

3                 Section 234 of the National Housing Act (12 U.S.C.

4   1715y) is amended by adding at the end the following new

5   subsection:

6                 “(l) AUTHORITY FOR SPOT APPROVALS.—In the case  
7   of individual mortgages for one-family units in a multi-  
8   family project and an undivided interest in the common  
9   areas and facilities that serve the project and affordable  
10   workforce housing mortgages (as such term is defined in  
11   section 203(y)), the Secretary shall provide an approval  
12   process for insurance of such mortgages that does not re-  
13   quire prior approval of the entire project or of the home-  
14   owners association for the entire project.”.

15   **SEC. 5. DETERMINATION OF HIGH TOURISM AREAS.**

16                 The Secretary of Commerce shall, by notice issued  
17   not later than December 31, 2014—

18                     (1) establish a procedure and metric for assess-  
19   ing, for counties in all States throughout the United  
20   States, the economic impact of tourism on such  
21   counties;

22                     (2) establish a minimum threshold for such eco-  
23   nomic activity for use for designating counties as  
24   high tourism counties; and

25                     (3) pursuant to such procedure, metric, and  
26   threshold, designate the counties in the United

1 States that are high tourism counties at the time of  
2 such designation.

3 **SEC.**

4

5 The Secretary of Commerce shall reassess and update  
6 such designations on a biennial basis.

