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[Report No. 113-263]

IN THE SENATE OF THE UNITED STATES

July 9, 2014

Received; read twice and referred to the Committee on Homeland Security and Governmental Affairs

SEPTEMBER 18, 2014

Reported by Mr. CARPER, with an amendment

[Strike out all after the enacting clause and insert the part printed in italic]

AN ACT

To recodify and reauthorize the Chemical Facility Anti-Terrorism Standards Program.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Chemical Facility Anti-
- 5 Terrorism Standards Program Authorization and Ac-
- 6 countability Act of 2014".

	2
1	SEC. 2. CHEMICAL FACILITY ANTI-TERRORISM STANDARDS
2	PROGRAM.
3	(a) In General.—The Homeland Security Act of
4	2002 (6 U.S.C. 101 et seq.) is amended by adding at the
5	end the following:
6	"TITLE XXI—CHEMICAL FACIL-
7	ITY ANTI-TERRORISM STAND-
8	ARDS
9	"SEC. 2101. CHEMICAL FACILITY ANTI-TERRORISM STAND
10	ARDS PROGRAM.
11	"(a) Program Established.—There is in the De-
12	partment a Chemical Facility Anti-Terrorism Standards
13	Program. Under such Program, the Secretary shall estab-
14	lish risk-based performance standards designed to protect
15	covered chemical facilities and chemical facilities of inter-
16	est from acts of terrorism and other security risks and
17	require such facilities to submit security vulnerability as-
18	sessments and to develop and implement site security
19	plans.
20	"(b) SECURITY MEASURES.—Site security plans re-
21	quired under subsection (a) may include layered security
22	measures that, in combination, appropriately address the
23	security vulnerability assessment and the risk-based per-
24	formance standards for security for the facility.
25	"(c) Approval or Disapproval of Site Security

"(1) IN GENERAL.—The Secretary shall review and approve or disapprove each security vulnerability assessment and site security plan under subsection (a). The Secretary may not disapprove a site security plan based on the presence or absence of a particular security measure, but the Secretary shall disapprove a site security plan if the plan fails to satisfy the risk-based performance standards established under subsection (a).

Secretary may approve an alternative security program established by a private sector entity or a Federal, State, or local authority or pursuant to other applicable laws, if the Secretary determines that the requirements of such program meet the requirements of this section. A covered chemical facility may meet the site security plan requirement under subsection (a) by adopting an alternative security program that has been reviewed and approved by the Secretary under this paragraph.

"(3) SITE SECURITY PLAN ASSESSMENTS. In approving or disapproving a site security plan under this subsection, the Secretary shall employ the risk assessment policies and procedures developed under this title. In the case of a covered chemical facility

for which a site security plan has been approved by
the Secretary before the date of the enactment of
this title, the Secretary may not require the resubmission of the site security information solely by reason of the enactment of this title.

"(4) Consultation.—The Secretary may consult with the Government Accountability Office to investigate the feasibility and applicability a third party accreditation program that would work with industry stakeholders to develop site security plans that may be applicable to all similarly situated facilities. The program would include the development of Program-Specific Handbooks for facilities to reference on site.

"(d) Compliance.—

"(1) AUDITS AND INSPECTIONS.—

"(A) IN GENERAL.—The Secretary shall conduct the audit and inspection of covered chemical facilities for the purpose of determining compliance with this Act. The audit and inspection may be carried out by a non-Department or nongovernment entity, as approved by the Secretary.

"(B) REPORTING STRUCTURE.—Any audit
or inspection conducted by an individual em-

1	ployed by a nongovernment entity shall be as-
2	signed in coordination with the head of audits
3	and inspections for the region in which the
4	audit or inspection is to be conducted. When in
5	the field, any individual employed by a non-
6	government entity shall report to the respective
7	head of audits and inspections for the region in
8	which the individual is operating.
9	"(C) REQUIREMENTS FOR NONGOVERN-
10	MENT PERSONNEL.—If the Secretary arranges
11	for an audit or inspection under subparagraph
12	(A) to be carried out by a nongovernment enti-
13	ty, the Secretary shall require, as a condition of
14	such arrangement, that any individual who con-
15	ducts the audit or inspection be a citizen of the
16	United States and shall prescribe standards for
17	the qualification of the individuals who carry
18	out such audits and inspections that are com-
19	mensurate with the standards for a Government
20	auditor or inspector. Such standards shall in-
21	clude
22	"(i) minimum training requirements
23	for new auditors or inspectors;
24	"(ii) retraining requirements;

1	"(iii) minimum education and experi-
2	ence levels;
3	"(iv) the submission of information as
4	required by the Secretary to enable deter-
5	mination of whether the auditor or inspec-
6	tor has a conflict of interest;
7	"(v) the maintenance of a secret secu-
8	rity elearance;
9	"(vi) reporting any issue of non-com-
10	pliance with this section to the Secretary
11	within 24 hours; and
12	"(vii) any additional qualifications for
13	fitness of duty as the Secretary may estab-
14	lish.
15	"(D) Training of Department Audi-
16	TORS AND INSPECTORS.—The Secretary shall
17	prescribe standards for the training and re-
18	training of individuals employed by the Depart-
19	ment as auditors and inspectors. Such stand-
20	ards shall include—
21	"(i) minimum training requirements
22	for new auditors and inspectors;
23	"(ii) retraining requirements; and
24	"(iii) any additional requirements the
25	Secretary may establish.

1	"(2) NOTICE OF NONCOMPLIANCE.—
2	"(A) NOTICE.—If the Secretary deter-
3	mines that a covered chemical facility or a
4	chemical facility of interest is not in compliance
5	with this section, the Secretary shall—
6	"(i) provide the owner or operator of
7	the facility with—
8	"(I) written notification (includ-
9	ing a clear explanation of any defi-
10	ciency in the security vulnerability as-
11	sessment or site security plan) by not
12	later than 14 days after the deter-
13	mination is made; and
14	"(II) an opportunity for consulta-
15	tion with the Secretary or the Sec-
16	retary's designee; and
17	"(ii) issue an order to comply by such
18	date as the Secretary determines to be ap-
19	propriate under the circumstances.
20	"(B) CONTINUED NONCOMPLIANCE.—If
21	the owner or operator continues to be in non-
22	compliance after the date specified in such
23	order, the Secretary may enter an order assess-
24	ing a civil penalty, an order to cease operations,
25	or both.

1	"(3) Personnel surety.—
2	"(A) PERSONNEL SURETY PROGRAM.—For
3	purposes of this title, the Secretary shall carry
4	out a Personnel Surety Program that—
5	"(i) does not require an owner or op-
6	erator of a covered chemical facility that
7	voluntarily participates to submit informa-
8	tion about an individual more than one
9	time;
10	"(ii) provides a participating owner or
11	operator of a covered chemical facility with
12	feedback about an individual based on vet-
13	ting the individual against the terrorist
14	screening database, to the extent that such
15	feedback is necessary for the facility's com-
16	pliance with regulations promulgated under
17	this title; and
18	"(iii) provides redress to an individual
19	whose information was vetted against the
20	terrorist screening database under the pro-
21	gram and who believes that the personally
22	identifiable information submitted to the
23	Department for such vetting by a covered
24	chemical facility, or its designated rep-
25	resentative, was inaccurate.

1	"(B) Personnel surety implementa-
2	TION.—To the extent that a risk-based per-
3	formance standard under subsection (a) is di-
4	rected toward identifying individuals with ter-
5	rorist ties—
6	"(i) a covered chemical facility may
7	satisfy its obligation under such standard
8	with respect to an individual by utilizing
9	any Federal screening program that peri-
10	odically vets individuals against the ter-
11	rorist screening database, or any successor,
12	including the Personnel Surety Program
13	under subparagraph (A); and
14	"(ii) the Secretary may not require a
15	covered chemical facility to submit any in-
16	formation about such individual unless the
17	individual
18	"(I) is vetted under the Per-
19	sonnel Surety Program; or
20	"(II) has been identified as pre-
21	senting a terrorism security risk.
22	"(C) Responsibilities of security
23	SCREENING COORDINATION OFFICE.
24	"(i) In GENERAL.—The Secretary
25	shall direct the Security Screening Coordi-

1	nation Office of the Department to coordi-
2	nate with the National Protection and Pro-
3	grams Directorate to expedite the develop-
4	ment of a common credential that screens
5	against the terrorist screening database on
6	a recurrent basis and meets all other
7	screening requirements of this title.
8	"(ii) Report.—Not later than March
9	1, 2015, and annually thereafter, the Sec-
10	retary shall submit to Congress a report on
11	the progress of the Secretary in meeting
12	the requirements of clause (i).
13	"(4) FACILITY ACCESS.—For purposes of the
14	compliance of a covered chemical facility with a risk-
15	based performance standard established under sub-
16	section (a), the Secretary may not require the facil-
17	ity to submit any information about an individual
18	who has been granted access to the facility unless
19	the individual—
20	"(A) was vetted under the Personnel Sur-
21	ety Program; or
22	"(B) has been identified as presenting a
23	terrorism security risk.
24	"(5) AVAILABILITY OF INFORMATION.—The
25	Secretary shall share with the owner or operator of

1	a covered chemical facility such information as the
2	owner or operator needs to comply with this section.
3	"(e) Responsibilities of the Secretary.—
4	"(1) IDENTIFICATION OF FACILITIES OF INTER-
5	EST.—In carrying out this title, the Secretary shall
6	consult with the heads of other Federal agencies,
7	States and political subdivisions thereof, and rel-
8	evant business associations to identify all chemical
9	facilities of interest.
10	"(2) Risk assessment.—
11	"(A) In General.—For purposes of this
12	title, the Secretary shall develop a risk assess-
13	ment approach and corresponding tiering meth-
14	odology that incorporates all relevant elements
15	of risk, including threat, vulnerability, and con-
16	sequence.
17	"(B) Criteria for determining secu-
18	RITY RISK.—The criteria for determining the
19	security risk of terrorism associated with a fa-
20	cility shall include—
21	"(i) the relevant threat information;
22	"(ii) the potential economic con-
23	sequences and the potential loss of human
24	life in the event of the facility being sub-

1	ject to a terrorist attack, compromise, infil-
2	tration, or exploitation; and
3	"(iii) the vulnerability of the facility
4	to a terrorist attack, compromise, infiltra-
5	tion, or exploitation.
6	"(3) CHANGES IN THERING.—Any time that
7	tiering for a covered chemical facility is changed and
8	the facility is determined to no longer be subject to
9	the requirements of this title, the Secretary shall
10	maintain records to reflect the basis for this deter-
11	mination. The records shall include information on
12	whether and how the information that was the basis
13	for the determination was confirmed by the Sec-
14	retary.
15	"(f) DEFINITIONS.—In this title:
16	"(1) The term 'covered chemical facility' means
17	a facility that the Secretary identifies as a chemical

"(1) The term 'covered chemical facility' means a facility that the Secretary identifies as a chemical facility of interest and, based upon review of a Top-Screen, as such term is defined in section 27.105 of title 6 of Code of Federal Regulations, determines meets the risk criteria developed pursuant subsection (e)(2)(B). Such term does not include any of the following:

1	"(A) A facility regulated pursuant to the
2	Maritime Transportation Security Act of 2002
3	(Public Law 107–295).
4	"(B) A Public Water System, as such term
5	is defined by section 1401 of the Safe Drinking
6	Water Act (Public Law 93-523; 42 U.S.C.
7	300f).
8	"(C) A Treatment Works, as such term is
9	defined in section 212 of the Federal Water
10	Pollution Control Act (Public Law 92–500; 33
11	U.S.C. 12920).
12	"(D) Any facility owned or operated by the
13	Department of Defense or the Department of
14	Energy.
15	"(E) Any facility subject to regulation by
16	the Nuclear Regulatory Commission.
17	"(2) The term 'chemical facility of interest'
18	means a facility that holds, or that the Secretary
19	has a reasonable basis to believe holds, a Chemical
20	of Interest, as designated under in Appendix A of
21	title 6 of the Code of Federal Regulations, at a
22	threshold quantity that meets relevant risk-related
23	eriteria developed pursuant to subsection (e)(2)(B).

"SEC. 2102. PROTECTION AND SHARING OF INFORMATION.

- 2 "(a) In General.—Notwithstanding any other pro-
- 3 vision of law, information developed pursuant to this title,
- 4 including vulnerability assessments, site security plans,
- 5 and other security related information, records, and docu-
- 6 ments shall be given protections from public disclosure
- 7 consistent with similar information developed by chemical
- 8 facilities subject to regulation under section 70103 of title
- 9 46, United States Code.
- 10 "(b) Sharing of Information With States and
- 11 Local Governments.—This section does not prohibit
- 12 the sharing of information developed pursuant to this title,
- 13 as the Secretary deems appropriate, with State and local
- 14 government officials possessing the necessary security
- 15 elearances, including law enforcement officials and first
- 16 responders, for the purpose of earrying out this title, if
- 17 such information may not be disclosed pursuant to any
- 18 State or local law.
- 19 "(c) Sharing of Information With First Re-
- 20 SPONDERS.—The Secretary shall provide to State, local,
- 21 and regional fusion centers (as such term is defined in
- 22 section 210A(j)(1) of this Act) and State and local govern-
- 23 ment officials, as determined appropriate by the Secretary,
- 24 such information as is necessary to help ensure that first
- 25 responders are properly prepared and provided with the
- 26 situational awareness needed to respond to incidents at

- 1 covered chemical facilities. Such information shall be dis-
- 2 seminated through the Homeland Security Information
- 3 Network or the Homeland Secure Data Network, as ap-
- 4 propriate.
- 5 "(d) Enforcement Proceedings.—In any pro-
- 6 ceeding to enforce this section, vulnerability assessments,
- 7 site security plans, and other information submitted to or
- 8 obtained by the Secretary under this section, and related
- 9 vulnerability or security information, shall be treated as
- 10 if the information were classified material.
- 11 "SEC. 2103. CIVIL PENALTIES.
- 12 "(a) VIOLATIONS.—Any person who violates an order
- 13 issued under this title shall be liable for a civil penalty
- 14 under section 70119(a) of title 46, United States Code.
- 15 "(b) RIGHT OF ACTION.—Nothing in this title con-
- 16 fers upon any person except the Secretary a right of action
- 17 against an owner or operator of a covered chemical facility
- 18 to enforce any provision of this title.
- 19 "SEC. 2104. WHISTLEBLOWER PROTECTIONS.
- 20 "The Secretary shall publish on the Internet website
- 21 of the Department and in other materials made available
- 22 to the public the whistleblower protections that an indi-
- 23 vidual providing such information would have.

1 "SEC. 2105. RELATIONSHIP TO OTHER LAWS.

- 2 "(a) Other Federal Laws.—Nothing in this title
- 3 shall be construed to supersede, amend, alter, or affect
- 4 any Federal law that regulates the manufacture, distribu-
- 5 tion in commerce, use, sale, other treatment, or disposal
- 6 of chemical substances or mixtures.
- 7 "(b) STATES AND POLITICAL SUBDIVISIONS.—This
- 8 title shall not preclude or deny any right of any State or
- 9 political subdivision thereof to adopt or enforce any regu-
- 10 lation, requirement, or standard of performance with re-
- 11 speet to chemical facility security that is more stringent
- 12 than a regulation, requirement, or standard of perform-
- 13 ance issued under this section, or otherwise impair any
- 14 right or jurisdiction of any State with respect to chemical
- 15 facilities within that State, unless there is an actual con-
- 16 fliet between this section and the law of that State.
- 17 "(c) Rail Transit.
- 18 "(1) DUPLICATIVE REGULATIONS.—The Sec-
- 19 retary shall coordinate with the Assistant Secretary
- 20 of Homeland Security (Transportation Security Ad-
- 21 <u>ministration</u>) to eliminate any provision of this title
- 22 applicable to rail security that would duplicate any
- 23 security measure under the Rail Transportation Se-
- 24 eurity Rule under section 1580 of title 49 of the
- 25 Code of Federal Regulations, as in effect as of the
- 26 date of the enactment of this title. To the extent

that there is a conflict between this title and any regulation under the jurisdiction of the Transportation Security Administration, the regulation under the jurisdiction of the Transportation Security Administration shall prevail.

"(2) EXEMPTION FROM TOP-SCREEN.—A rail transit facility or a rail facility, as such terms are defined in section 1580.3 of title 49 of the Code of Federal Regulations, to which subpart 3 of such title applies pursuant to section 1580.100 of such title shall not be required to complete a Top-Screen as such term is defined in section 27.105 of title 6 of the Code of Federal Regulations.

"SEC. 2106. REPORTS.

15 "(a) REPORT TO CONGRESS.—Not later than 18
16 months after the date of the enactment of this title, the
17 Secretary shall submit to Congress a report on the Chem18 ical Facilities Anti-Terrorism Standards Program. Such
19 report shall include each of the following:

"(1) Certification by the Secretary that the Secretary has made significant progress in the identification of all chemical facilities of interest pursuant to section 2101(e)(1), including a description of the steps taken to achieve such progress and the metrics used to measure it, information on whether facilities

that submitted Top-Screens as a result of such efforts were tiered and in what tiers they were placed,
and an action plan to better identify chemical facilities of interest and bring those facilities into compli-

5 ance.

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- "(2) Certification by the Secretary that the Secretary has developed a risk assessment approach and corresponding tiering methodology pursuant to section 2101(e)(2).
- 10 "(3) An assessment by the Secretary of the im11 plementation by the Department of any rec12 ommendations made by the Homeland Security
 13 Studies and Analysis Institute as outlined in the In14 stitute's Tiering Methodology Peer Review (Publica15 tion Number: RP12-22-02).

"(b) SEMIANNUAL GAO REPORT.—During the 3year period beginning on the date of the enactment of this
title, the Comptroller General of the United States shall
submit a semiannual report to Congress containing the assessment of the Comptroller General of the implementation of this title. The Comptroller General shall submit
the first such report by not later than the date that is
180 days after the date of the enactment of this title.

"SEC. 2107. CFATS REGULATIONS.

- 2 "(a) IN GENERAL.—The Secretary is authorized, in
- 3 accordance with chapter 5 of title 5, United States Code,
- 4 to promulgate regulations implementing the provisions of
- 5 this title.
- 6 "(b) Existing CFATS Regulations.—In carrying
- 7 out the requirements of this title, the Secretary shall use
- 8 the CFATS regulations, as in effect immediately before
- 9 the date of the enactment of this title, that the Secretary
- 10 determines earry out such requirements, and may issue
- 11 new regulations or amend such regulations pursuant to
- 12 the authority in subsection (a).
- 13 "(c) Definition of CFATS Regulations.—In this
- 14 section, the term 'CFATS regulations' means the regula-
- 15 tions prescribed pursuant to section 550 of the Depart-
- 16 ment of Homeland Security Appropriations Act, 2007
- 17 (Public Law 109–295; 120 Stat. 1388; 6 U.S.C. 121
- 18 note), as well as all Federal Register notices and other
- 19 published guidance concerning section 550 of the Depart-
- 20 ment of Homeland Security Appropriations Act, 2007.
- 21 "(d) AUTHORITY.—The Secretary shall exclusively
- 22 rely upon authority provided in this title for determining
- 23 compliance with this title in—
- 24 "(1) identifying chemicals of interest;
- 25 "(2) designating chemicals of interest; and

1	"(3) determining security risk associated with a
2	ehemical facility.
3	"SEC. 2108. SMALL COVERED CHEMICAL FACILITIES.
4	"(a) In General.—The Secretary may provide guid-
5	ance and, as appropriate, tools, methodologies, or com-
6	puter software, to assist small covered chemical facilities
7	in developing their physical security.
8	"(b) Report.—The Secretary shall submit to the
9	Committee on Homeland Security of the House of Rep-
10	resentatives and the Committee on Homeland Security
11	and Governmental Affairs of the Senate a report on best
12	practices that may assist small chemical facilities, as de-
13	fined by the Secretary, in development of physical security
14	best practices.
15	"(e) Definition.—For purposes of this section, the
16	term 'small covered chemical facility' means a covered
17	chemical facility that has fewer than 350 employees em-
18	ployed at the covered chemical facility, and is not a branch
19	or subsidiary of another entity.
20	"SEC. 2109. OUTREACH TO CHEMICAL FACILITIES OF IN-
21	TEREST.
22	"Not later than 90 days after the date of the enact-
23	ment of this title, the Secretary shall establish an outreach
24	implementation plan, in coordination with the heads of
25	other appropriate Federal and State agencies and relevant

- 1 business associations, to identify chemical facilities of in-
- 2 terest and make available compliance assistance materials
- 3 and information on education and training.
- 4 "SEC. 2110. AUTHORIZATION OF APPROPRIATIONS.
- 5 "There is authorized to be appropriated to carry out
- 6 this title \$81,000,000 for each of fiscal years 2015, 2016,
- 7 and 2017.".
- 8 (b) CLERICAL AMENDMENT.—The table of contents
- 9 in section 1(b) of such Act is amended by adding at the
- 10 end the following:

"TITLE XXI—CHEMICAL FACILITY ANTI-TERRORISM STANDARDS

- "Sec. 2101. Chemical Facility Anti-Terrorism Standards Program.
- "See. 2102. Protection and sharing of information.
- "Sec. 2103. Civil penalties.
- "Sec. 2104. Whistleblower protections.
- "Sec. 2105. Relationship to other laws.
- "Sec. 2106. Reports.
- "Sec. 2107. CFATS regulations.
- "Sec. 2108. Small covered chemical facilities.
- "Sec. 2109. Outreach to chemical facilities of interest.
- "Sec. 2110. Authorization of appropriations.".
- 11 (e) THIRD-PARTY ASSESSMENT.—Using amounts au-
- 12 thorized to be appropriated under section 2110 of the
- 13 Homeland Security Act of 2002, as added by subsection
- 14 (a), the Secretary of Homeland Security shall commission
- 15 a third-party study to assess vulnerabilities to acts of ter-
- 16 rorism associated with the Chemical Facility Anti-Ter-
- 17 rorism Standards program, as authorized pursuant to sec-
- 18 tion 550 of the Department of Homeland Security Appro-
- 19 priations Act, 2007 (Public Law 109–295; 120 Stat.
- 20 1388; 6 U.S.C. 121 note).

- 1 (d) METRICS.—Not later than 180 days after the
- 2 date of the enactment of this Act, the Secretary shall sub-
- 3 mit to Congress a plan for the utilization of metrics to
- 4 assess the effectiveness of the Chemical Facility Anti-Ter-
- 5 rorism Standards program to reduce the risk of a terrorist
- 6 attack or other security risk to those citizens and commu-
- 7 nities surrounding covered chemical facilities. The plan
- 8 shall include benchmarks on when the program will begin
- 9 utilizing the metrics and how the Department of Home-
- 10 land Security plans to use the information to inform the
- 11 program.
- 12 SEC. 3. EFFECTIVE DATE.
- 13 This Act, and the amendments made by this Act,
- 14 shall take effect on the date that is 30 days after the date
- 15 of the enactment of this Act.
- 16 SECTION 1. SHORT TITLE.
- 17 This Act may be cited as the "Protecting and Securing
- 18 Chemical Facilities from Terrorist Attacks Act of 2014".
- 19 SEC. 2. CHEMICAL FACILITY ANTI-TERRORISM STANDARDS
- 20 **PROGRAM**.
- 21 (a) In General.—The Homeland Security Act of
- 22 2002 (6 U.S.C. 101 et seg.) is amended by adding at the
- 23 end the following:

1 "TITLE XXI—CHEMICAL FACILITY 2 ANTI-TERRORISM STANDARDS

3	"SEC. 2101. DEFINITIONS.
4	"In this title—
5	"(1) the term 'CFATS regulation' means—
6	"(A) an existing CFATs regulation; and
7	"(B) any regulation or amendment to an
8	existing CFATS regulation issued pursuant to
9	the authority under section 2107;
10	"(2) the term 'chemical facility of interest'
11	means a facility that—
12	"(A) holds, or that the Secretary has a rea-
13	sonable basis to believe holds, a chemical of inter-
14	est, as designated under Appendix A to part 27
15	of title 6, Code of Federal Regulations, or any
16	successor thereto, at a threshold quantity set pur-
17	suant to relevant risk-related security principles;
18	and
19	"(B) is not an excluded facility;
20	"(3) the term 'covered chemical facility' means a
21	facility that—
22	"(A) the Secretary—
23	"(i) identifies as a chemical facility of
24	interest; and

1	"(ii) based upon review of the facility's
2	Top-Screen, determines meets the risk cri-
3	$teria\ developed\ under\ section\ 2102(e)(2)(B);$
4	and
5	"(B) is not an excluded facility;
6	"(4) the term 'excluded facility' means—
7	"(A) a facility regulated under the Mari-
8	time Transportation Security Act of 2002 (Pub-
9	lic Law 107–295; 116 Stat. 2064);
10	"(B) a public water system, as that term is
11	defined in section 1401 of the Safe Drinking
12	Water Act (42 U.S.C. 300f);
13	"(C) a Treatment Works, as that term is de-
14	fined in section 212 of the Federal Water Pollu-
15	tion Control Act (33 U.S.C. 1292);
16	"(D) a facility owned or operated by the
17	Department of Defense or the Department of En-
18	ergy; or
19	"(E) a facility subject to regulation by the
20	Nuclear Regulatory Commission, or by a State
21	that has entered into an agreement with the Nu-
22	clear Regulatory Commission under section 274
23	b. of the Atomic Energy Act of 1954 (42 U.S.C.
24	2021(b)) to protect against unauthorized access

1	of any material, activity, or structure licensed by
2	the Nuclear Regulatory Commission;
3	"(5) the term 'existing CFATS regulation'
4	means—
5	"(A) a regulation promulgated under sec-
6	tion 550 of the Department of Homeland Secu-
7	rity Appropriations Act, 2007 (Public Law 109–
8	295; 6 U.S.C. 121 note) that is in effect on the
9	day before the date of enactment of the Pro-
10	tecting and Securing Chemical Facilities from
11	Terrorist Attacks Act of 2014; and
12	"(B) a Federal Register notice or other pub-
13	lished guidance relating to section 550 of the De-
14	partment of Homeland Security Appropriations
15	Act, 2007 that is in effect on the day before the
16	date of enactment of the Protecting and Securing
17	Chemical Facilities from Terrorist Attacks Act of
18	2014;
19	"(6) the term 'expedited approval facility' means
20	a covered chemical facility for which the owner or op-
21	erator elects to submit a site security plan in accord-
22	ance with section $2102(c)(4)$;
23	"(7) the term 'facially deficient', relating to a
24	site security plan, means a site security plan that
25	does not support a certification that the security

1	measures in the plan address the security vulner-
2	ability assessment and the risk-based performance
3	standards for security for the facility, based on a re-
4	view of—
5	"(A) the facility's site security plan;
6	"(B) the facility's Top-Screen;
7	"(C) the facility's security vulnerability as-
8	sessment; or
9	"(D) any other information that—
10	"(i) the facility submits to the Depart-
11	ment; or
12	"(ii) the Department obtains from a
13	public source or other source;
14	"(8) the term 'guidance for expedited approval
15	facilities' means the guidance issued under section
16	2102(c)(4)(B)(i);
17	"(9) the term 'risk assessment' means the Sec-
18	retary's application of relevant risk criteria identified
19	in section $2102(e)(2)(B)$;
20	"(10) the term 'terrorist screening database'
21	means the terrorist screening database maintained by
22	the Federal Government Terrorist Screening Center or
23	its successor;

1	"(11) the term 'tier' has the meaning given the
2	term in section 27.105 of title 6, Code of Federal Reg-
3	ulations, or any successor thereto;
4	"(12) the terms 'tiering' and 'tiering method-
5	ology' mean the procedure by which the Secretary as-
6	signs a tier to each covered chemical facility based on
7	the risk assessment for that covered chemical facility;
8	"(13) the term 'Top-Screen' has the meaning
9	given the term in section 27.105 of title 6, Code of
10	Federal Regulations, or any successor thereto; and
11	"(14) the term 'vulnerability assessment' means
12	the identification of weaknesses in the security of a
13	chemical facility of interest.
14	"SEC. 2102. CHEMICAL FACILITY ANTI-TERRORISM STAND-
15	ARDS PROGRAM.
16	"(a) Program Established.—
17	"(1) In General.—There is in the Department
18	a Chemical Facility Anti-Terrorism Standards Pro-
19	gram.
20	"(2) Requirements.—In carrying out the
21	Chemical Facility Anti-Terrorism Standards Pro-
22	gram, the Secretary shall—
23	"(A) identify—
24	"(i) chemical facilities of interest; and
25	"(ii) covered chemical facilities;

1	"(B) require each chemical facility of inter-
2	est to submit a Top-Screen and any other infor-
3	mation the Secretary determines necessary to en-
4	able the Department to assess the security risks
5	associated with the facility;
6	"(C) establish risk-based performance stand-
7	ards designed to address high levels of security
8	risk at covered chemical facilities; and
9	"(D) require each covered chemical facility
10	to—
11	"(i) submit a security vulnerability as-
12	sessment; and
13	"(ii) develop, submit, and implement a
14	site security plan.
15	"(b) Security Measures.—A facility, in developing
16	a site security plan as required under subsection (a), shall
17	include security measures that, in combination, appro-
18	priately address the security vulnerability assessment and
19	the risk-based performance standards for security for the fa-
20	cility.
21	"(c) Approval or Disapproval of Site Security
22	PLANS.—
23	"(1) In General.—
24	"(A) Review.—Except as provided in
25	paragraph (4), the Secretary shall review and

1	approve or disapprove each site security plan
2	submitted pursuant to subsection (a).
3	"(B) Bases for disapproval.—The Sec-
4	retary—
5	"(i) may not disapprove a site security
6	plan based on the presence or absence of a
7	particular security measure; and
8	"(ii) shall disapprove a site security
9	plan if the plan fails to satisfy the risk-
10	based performance standards established
11	pursuant to subsection $(a)(2)(C)$.
12	"(2) Alternative security programs.—
13	"(A) Authority to approve.—
14	"(i) In general.—The Secretary may
15	approve an alternative security program es-
16	tablished by a private sector entity or a
17	Federal, State, or local authority or under
18	other applicable laws, if the Secretary deter-
19	mines that the requirements of the program
20	meet the requirements under this section.
21	"(ii) Additional security meas-
22	URES.—If the requirements of an alter-
23	native security program do not meet the re-
24	quirements under this section, the Secretary
25	may recommend additional security meas-

1	ures to the program that will enable the
2	Secretary to approve the program.
3	"(B) Satisfaction of site security
4	PLAN REQUIREMENT.—A covered chemical facil-
5	ity may satisfy the site security plan require-
6	ment under subsection (a) by adopting an alter-
7	native security program that the Secretary has—
8	"(i) reviewed and approved under sub-
9	paragraph (A); and
10	"(ii) determined to be appropriate for
11	the operations and security concerns of the
12	covered chemical facility.
13	"(3) Site security plan assessments.—
14	"(A) Risk assessment policies and pro-
15	CEDURES.—In approving or disapproving a site
16	security plan under this subsection, the Sec-
17	retary shall employ the risk assessment policies
18	and procedures developed under this title.
19	"(B) Previously approved plans.—In
20	the case of a covered chemical facility for which
21	the Secretary approved a site security plan be-
22	fore the date of enactment of the Protecting and
23	Securing Chemical Facilities from Terrorist At-
24	tacks Act of 2014, the Secretary may not require

1	the facility to resubmit the site security plan
2	solely by reason of the enactment of this title.
3	"(4) Expedited Approval program.—
4	"(A) In general.—A covered chemical fa-
5	cility assigned to tier 3 or 4 may meet the re-
6	quirement to develop and submit a site security
7	plan under subsection $(a)(2)(D)$ by developing
8	and submitting to the Secretary—
9	"(i) a site security plan and the cer-
10	tification described in subparagraph (C); or
11	"(ii) a site security plan in conform-
12	ance with a template authorized under sub-
13	paragraph (H).
14	"(B) Guidance for expedited approval
15	FACILITIES.—
16	"(i) In general.—Not later than 180
17	days after the date of enactment of the Pro-
18	tecting and Securing Chemical Facilities
19	from Terrorist Attacks Act of 2014, the Sec-
20	retary shall issue guidance for expedited ap-
21	proval facilities that identifies specific secu-
22	rity measures that are sufficient to meet the
23	risk-based performance standards.
24	"(ii) Material deviation from
25	GUIDANCE.—If a security measure in the

1	site security plan of an expedited approval
2	facility materially deviates from a security
3	measure in the guidance for expedited ap-
4	proval facilities, the site security plan shall
5	include an explanation of how such security
6	measure meets the risk-based performance
7	standards.
8	"(iii) Process.—In developing and
9	issuing, or amending, the guidance for expe-
10	dited approval facilities under this subpara-
11	graph and in collecting information from
12	expedited approval facilities, the Sec-
13	retary—
14	"(I) shall consult with—
15	"(aa) Sector Coordinating
16	Councils established under sec-
17	tions 201 and 871(a); and
18	"(bb) appropriate labor orga-
19	nizations; and
20	"(II) shall not be subject to section
21	553 of title 5, United States Code, the
22	National Environmental Policy Act of
23	1969 (42 U.S.C. 4321 et seq.), sub-
24	chapter I of chapter 35 of title 44,

1	United States Code, or section 2107(b)
2	of this title.
3	"(C) Certification.—The owner or oper-
4	ator of an expedited approval facility shall sub-
5	mit to the Secretary a certification, signed under
6	penalty of perjury, that—
7	"(i) the owner or operator is familiar
8	with the requirements of this title and part
9	27 of title 6, Code of Federal Regulations,
10	or any successor thereto, and the site secu-
11	rity plan being submitted;
12	"(ii) the site security plan includes the
13	security measures required by subsection
14	<i>(b)</i> ;
15	"(iii)(I) the security measures in the
16	site security plan do not materially deviate
17	from the guidance for expedited approval
18	facilities except where indicated in the site
19	security plan;
20	"(II) any deviations from the guidance
21	for expedited approval facilities in the site
22	security plan meet the risk-based perform-
23	ance standards for the tier to which the fa-
24	cility is assigned; and

1	"(III) the owner or operator has pro-
2	vided an explanation of how the site secu-
3	rity plan meets the risk-based performance
4	standards for any material deviation;
5	"(iv) the owner or operator has visited,
6	examined, documented, and verified that the
7	expedited approval facility meets the cri-
8	teria set forth in the site security plan;
9	"(v) the expedited approval facility has
10	implemented all of the required performance
11	measures outlined in the site security plan
12	or set out planned measures that will be im-
13	plemented within a reasonable time period
14	stated in the site security plan;
15	"(vi) each individual responsible for
16	implementing the site security plan is fully
17	aware of the requirements relevant to the
18	individual's responsibility contained in the
19	site security plan and is competent to carry
20	out those requirements; and
21	"(vii) the owner or operator has com-
22	mitted, or, in the case of planned measures
23	will commit, the necessary resources to fully
24	implement the site security plan.
25	"(D) Deadline.—

1	"(i) In general.—Not later than 120
2	days after the date described in clause (ii),
3	the owner or operator of an expedited ap-
4	proval facility shall submit to the Secretary
5	the site security plan and the certification
6	described in subparagraph (C).
7	"(ii) Date.—The date described in
8	this clause is—
9	"(I) for an expedited approval fa-
10	cility that was assigned to tier 3 or 4
11	under existing CFATS regulations be-
12	fore the date of enactment of the Pro-
13	tecting and Securing Chemical Facili-
14	ties from Terrorist Attacks Act of 2014,
15	the date that is 210 days after the date
16	of enactment of that Act; and
17	"(II) for any expedited approval
18	facility not described in subclause (I),
19	the later of—
20	"(aa) the date on which the
21	expedited approval facility is as-
22	signed to tier 3 or 4 under sub-
23	section $(e)(2)(A)$; or
24	"(bb) the date that is 210
25	days after the date of enactment

1	of the Protecting and Securing
2	Chemical Facilities from Terrorist
3	Attacks Act of 2014.
4	"(iii) Notice.—An owner or operator
5	of an expedited approval facility shall no-
6	tify the Secretary of the intent of the owner
7	or operator to certify the site security plan
8	for the expedited approval facility not later
9	than 30 days before the date on which the
10	owner or operator submits the site security
11	plan and certification described in subpara-
12	graph(C).
13	"(E) Compliance.—
14	"(i) In general.—For an expedited
15	approval facility submitting a site security
16	plan and certification in accordance with
17	subparagraphs (A), (B), (C), and (D)—
18	"(I) the expedited approval facil-
19	ity shall comply with all of the re-
20	quirements of its site security plan;
21	and
22	"(II) the Secretary—
23	"(aa) except as provided in
24	subparagraph (G), may not dis-

1	approve the site security plan;
2	and
3	"(bb) may audit and inspect
4	the expedited approval facility
5	under subsection (d) to verify
6	compliance with its site security
7	plan.
8	"(ii) Noncompliance.—If the Sec-
9	retary determines an expedited approval fa-
10	cility is not in compliance with the require-
11	ments of the site security plan or is other-
12	wise in violation of this title, the Secretary
13	may enforce compliance in accordance with
14	section 2104.
15	"(F) Amendments to site security
16	PLAN.—
17	"(i) Requirement.—
18	"(I) In general.—If the owner
19	or operator of an expedited approval
20	facility amends a site security plan
21	submitted under subparagraph (A), the
22	owner or operator shall submit the
23	amended site security plan and a cer-
24	tification relating to the amended site

1	security plan that contains the infor-
2	mation described in subparagraph (C).
3	"(II) Technical amendments.—
4	For purposes of this clause, an amend-
5	ment to a site security plan includes
6	any technical amendment to the site
7	security plan.
8	"(ii) Amendment required.—The
9	owner or operator of an expedited approval
10	facility shall amend the site security plan
11	if—
12	"(I) there is a change in the de-
13	sign, construction, operation, or main-
14	tenance of the expedited approval facil-
15	ity that affects the site security plan;
16	"(II) the Secretary requires addi-
17	tional security measures or suspends a
18	certification and recommends addi-
19	tional security measures under sub-
20	paragraph (G); or
21	"(III) the owner or operator re-
22	ceives notice from the Secretary of a
23	change in tiering under subsection
24	(e)(3).

1	"(iii) Deadline.—An amended site
2	security plan and certification shall be sub-
3	mitted under clause (i)—
4	"(I) in the case of a change in de-
5	sign, construction, operation, or main-
6	tenance of the expedited approval facil-
7	ity that affects the security plan, not
8	later than 120 days after the date on
9	which the change in design, construc-
10	tion, operation, or maintenance oc-
11	curred;
12	"(II) in the case of the Secretary
13	requiring additional security measures
14	or suspending a certification and rec-
15	ommending additional security meas-
16	ures under subparagraph (G), not later
17	than 120 days after the date on which
18	the owner or operator receives notice of
19	the requirement for additional security
20	measures or suspension of the certifi-
21	cation and recommendation of addi-
22	tional security measures; and
23	"(III) in the case of a change in
24	tiering, not later than 120 days after
25	the date on which the owner or oper-

1	ator receives notice under subsection
2	(e)(3).
3	"(G) Facially deficient site security
4	PLANS.—
5	"(i) Prohibition.—Notwithstanding
6	subparagraph (A) or (E), the Secretary
7	may suspend the authority of a covered
8	chemical facility to certify a site security
9	plan if the Secretary—
10	"(I) determines the certified site
11	security plan or an amended site secu-
12	rity plan is facially deficient; and
13	"(II) not later than 100 days
14	after the date on which the Secretary
15	receives the site security plan and cer-
16	tification, provides the covered chem-
17	ical facility with written notification
18	that the site security plan is facially
19	deficient, including a clear explanation
20	of each deficiency in the site security
21	plan.
22	"(ii) Additional security meas-
23	URES.—
24	"(I) In general.—If, during or
25	after a compliance inspection of an ex-

1	pedited approval facility, the Secretary
2	determines that planned or imple-
3	mented security measures in the site
4	security plan of the facility are insuffi-
5	cient to meet the risk-based perform-
6	ance standards based on misrepresen-
7	tation, omission, or an inadequate de-
8	scription of the site, the Secretary
9	may—
10	"(aa) require additional se-
11	curity measures; or
12	"(bb) suspend the certifi-
13	cation of the facility.
14	"(II) RECOMMENDATION OF ADDI-
15	TIONAL SECURITY MEASURES.—If the
16	Secretary suspends the certification of
17	an expedited approval facility under
18	subclause (I), the Secretary shall—
19	"(aa) recommend specific ad-
20	ditional security measures that, if
21	made part of the site security
22	plan by the facility, would enable
23	the Secretary to approve the site
24	security plan; and

1	"(bb) provide the facility an
2	opportunity to submit a new or
3	modified site security plan and
4	certification under subparagraph
5	(A).
6	"(III) Submission; review.—If
7	an expedited approval facility deter-
8	mines to submit a new or modified site
9	security plan and certification as au-
10	thorized under subclause (II)(bb)—
11	"(aa) not later than 90 days
12	after the date on which the facil-
13	ity receives recommendations
14	under subclause (II)(aa), the facil-
15	ity shall submit the new or modi-
16	fied plan and certification; and
17	"(bb) not later than 45 days
18	after the date on which the Sec-
19	retary receives the new or modi-
20	fied plan under item (aa), the
21	Secretary shall review the plan
22	and determine whether the plan is
23	facially deficient.

"(IV) Determination not to i	N-
CLUDE ADDITIONAL SECURITY MEA	lS-
URES.—	
"(aa) Revocation of ce	'R-
TIFICATION.—If an expedited a	p-
proval facility does not agree	to
include in its site security pla	an
specific additional security med	ıs-
ures recommended by the Se	ec-
retary under subclause (II)(ac	a),
or does not submit a new or mod	li-
fied site security plan in accor	·d-
ance with subclause (III), the Se	ec-
retary may revoke the certi	fi-
cation of the facility by issui	ng
an order under secti	on
2104(a)(1)(B).	
"(bb) Effect of Revoc	'A-
TION.—If the Secretary revol	ies
the certification of an expedit	ed
approval facility under item (a	(a)
by issuing an order under secti	on
2104(a)(1)(B)—	
"(AA) the order shall a	re-
guire the owner or operat	for

1	of the facility to submit a
2	site security plan or alter-
3	native security program for
4	review by the Secretary re-
5	$view\ under\ subsection\ (c)(1);$
6	and
7	"(BB) the facility shall
8	no longer be eligible to certify
9	a site security plan under
10	this paragraph.
11	"(V) Facial deficiency.—If the
12	Secretary determines that a new or
13	modified site security plan submitted
14	by an expedited approval facility
15	under subclause (III) is facially defi-
16	cient—
17	"(aa) not later than 120
18	days after the date of the deter-
19	mination, the owner or operator
20	of the facility shall submit a site
21	security plan or alternative secu-
22	rity program for review by the
23	Secretary under subsection $(c)(1)$;
24	and

1	"(bb) the facility shall no
2	longer be eligible to certify a site
3	security plan under this para-
4	graph.
5	"(H) TEMPLATES.—
6	"(i) In general.—The Secretary may
7	develop prescriptive site security plan tem-
8	plates with specific security measures to
9	meet the risk-based performance standards
10	under subsection $(a)(2)(C)$ for adoption and
11	certification by a covered chemical facility
12	assigned to tier 3 or 4 in lieu of developing
13	and certifying its own plan.
14	"(ii) Process.—In developing and
15	issuing, or amending, the site security plan
16	templates under this subparagraph, issuing
17	guidance for implementation of the tem-
18	plates, and in collecting information from
19	expedited approval facilities, the Sec-
20	retary—
21	"(I) shall consult with—
22	"(aa) Sector Coordinating
23	Councils established under sec-
24	tions 201 and 871(a); and

1	"(bb) appropriate labor orga-
2	nizations; and
3	"(II) shall not be subject to section
4	553 of title 5, United States Code, the
5	National Environmental Policy Act of
6	1969 (42 U.S.C. 4321 et seq.), sub-
7	chapter I of chapter 35 of title 44,
8	United States Code, or section 2107(b)
9	of this title.
10	"(iii) Rule of construction.—Noth-
11	ing in this subparagraph shall be construed
12	to prevent a covered chemical facility from
13	developing and certifying its own security
14	plan in accordance with subparagraph (A).
15	"(I) EVALUATION.—
16	"(i) In general.—Not later than 18
17	months after the date of enactment of the
18	Protecting and Securing Chemical Facili-
19	ties from Terrorist Attacks Act of 2014, the
20	Secretary shall take any appropriate action
21	necessary for a full evaluation of the expe-
22	dited approval program authorized under
23	this paragraph, including conducting an
24	appropriate number of inspections, as au-

1	thorized under subsection (d), of expedited
2	$approval\ facilities.$
3	"(ii) Report.—Not later than 18
4	months after the date of enactment of the
5	Protecting and Securing Chemical Facili-
6	ties from Terrorist Attacks Act of 2014, the
7	Secretary shall submit to the Committee on
8	Homeland Security and Governmental Af-
9	fairs of the Senate and the Committee on
10	Homeland Security of the House of Rep-
11	resentatives a report that contains—
12	"(I) any costs and efficiencies as-
13	sociated with the expedited approval
14	program authorized under this para-
15	graph;
16	"(II) the impact of the expedited
17	approval program on the backlog for
18	site security plan approval and au-
19	$thorization\ inspections;$
20	"(III) an assessment of the ability
21	of expedited approval facilities to sub-
22	mit facially sufficient site security
23	plans;
24	"(IV) an assessment of any im-
25	pact of the expedited approval program

1	on the security of chemical facilities;
2	and
3	"(V) a recommendation by the
4	Secretary on the frequency of compli-
5	ance inspections that may be required
6	for expedited approval facilities.
7	"(d) Compliance.—
8	"(1) Audits and inspections.—
9	"(A) Definitions.—In this paragraph—
10	"(i) the term 'nondepartmental'—
11	"(I) with respect to personnel,
12	means personnel that is not employed
13	by the Department; and
14	"(II) with respect to an entity,
15	means an entity that is not a compo-
16	nent or other authority of the Depart-
17	ment; and
18	"(ii) the term 'nongovernmental'—
19	"(I) with respect to personnel,
20	means personnel that is not employed
21	by the Federal Government; and
22	"(II) with respect to an entity,
23	means an entity that is not an agency,
24	department, or other authority of the
25	$Federal\ Government.$

1	"(B) Authority to conduct audits and
2	INSPECTIONS.—The Secretary shall conduct au-
3	dits or inspections under this title using—
4	"(i) employees of the Department; or
5	"(ii) nondepartmental or nongovern-
6	mental personnel approved by the Sec-
7	retary.
8	"(C) Support Personnel.—The Secretary
9	may use nongovernmental personnel to provide
10	administrative and logistical services in support
11	of audits and inspections under this title.
12	"(D) Reporting structure.—
13	"(i) Nondepartmental and non-
14	GOVERNMENTAL AUDITS AND INSPEC-
15	Tions.—Any audit or inspection conducted
16	by an individual employed by a nondepart-
17	mental or nongovernmental entity shall be
18	assigned in coordination with a regional
19	supervisor with responsibility for super-
20	vising inspectors within the Infrastructure
21	Security Compliance Division of the De-
22	partment for the region in which the audit
23	or inspection is to be conducted.
24	"(ii) Requirement to report.—
25	While an individual employed by a non-

1	departmental or nongovernmental entity is
2	in the field conducting an audit or inspec-
3	tion under this subsection, the individual
4	shall report to the regional supervisor with
5	responsibility for supervising inspectors
6	within the Infrastructure Security Compli-
7	ance Division of the Department for the re-
8	gion in which the individual is operating.
9	"(iii) APPROVAL.—The authority to
10	approve a site security plan under sub-
11	section (c) or determine if a covered chem-
12	ical facility is in compliance with an ap-
13	proved site security plan shall be exercised
14	solely by the Secretary or a designee of the
15	Secretary within the Department.
16	"(E) Standards for auditors and in-
17	Spectors.—The Secretary shall prescribe stand-
18	ards for the training and retraining of each in-
19	dividual used by the Department as an auditor
20	or inspector, including each individual employed
21	by the Department and all nondepartmental or
22	nongovernmental personnel, including—
23	"(i) minimum training requirements
24	for new auditors and inspectors;
25	"(ii) retraining requirements;

1	"(iii) minimum education and experi-
2	ence levels;
3	"(iv) the submission of information as
4	required by the Secretary to enable deter-
5	mination of whether the auditor or inspec-
6	tor has a conflict of interest;
7	"(v) the proper certification or certifi-
8	cations necessary to handle chemical-ter-
9	rorism vulnerability information (as de-
10	fined in section 27.105 of title 6, Code of
11	Federal Regulations, or any successor there-
12	to);
13	"(vi) the reporting of any issue of non-
14	compliance with this section to the Sec-
15	retary within 24 hours; and
16	"(vii) any additional qualifications for
17	fitness of duty as the Secretary may re-
18	quire.
19	"(F) Conditions for nongovernmental
20	AUDITORS AND INSPECTORS.—If the Secretary
21	arranges for an audit or inspection under sub-
22	paragraph (B) to be carried out by a nongovern-
23	mental entity, the Secretary shall—
24	"(i) prescribe standards for the quali-
25	fication of the individuals who carry out

1	such audits and inspections that are com-
2	mensurate with the standards for similar
3	Government auditors or inspectors; and
4	"(ii) ensure that any duties carried out
5	by a nongovernmental entity are not inher-
6	ently governmental functions.
7	"(2) Personnel surety.—
8	"(A) Personnel surety program.—For
9	purposes of this title, the Secretary shall estab-
10	lish and carry out a Personnel Surety Program
11	that—
12	"(i) does not require an owner or oper-
13	ator of a covered chemical facility that vol-
14	untarily participates in the program to
15	submit information about an individual
16	more than one time;
17	"(ii) provides a participating owner or
18	operator of a covered chemical facility with
19	relevant information about an individual
20	based on vetting the individual against the
21	terrorist screening database, to the extent
22	that such feedback is necessary for the facil-
23	ity to be in compliance with regulations
24	promulgated under this title; and

1	"(iii) provides redress to an indi-					
2	vidual—					
3	"(I) whose information was vetted					
4	against the terrorist screening databa					
5	under the program; and					
6	"(II) who believes that the perso					
7	ally identifiable information submitted					
8	to the Department for such vetting by					
9	a covered chemical facility, or its des-					
10	ignated representative, was inaccurate.					
11	"(B) Personnel surety program imple-					
12	MENTATION.—To the extent that a risk-based					
13	performance standard established under sub-					
14	section (a) requires identifying individuals with					
15	ties to terrorism—					
16	"(i) a covered chemical facility may					
17	satisfy its obligation under the standard by					
18	using any Federal screening program that					
19	periodically vets individuals against the					
20	terrorist screening database, or any suc-					
21	cessor program, including the Personnel					
22	Surety Program established under subpara-					
23	graph (A); and					
24	"(ii) the Secretary may not require a					
25	covered chemical facility to submit any in-					

1	formation about an individual unless the
2	individual—
3	"(I) is to be vetted under the Per-
4	sonnel Surety Program; or
5	"(II) has been identified as pre-
6	senting a terrorism security risk.
7	"(3) Availability of information.—The Sec-
8	retary shall share with the owner or operator of a
9	covered chemical facility any information that the
10	owner or operator needs to comply with this section.
11	"(e) Responsibilities of the Secretary.—
12	"(1) Identification of chemical facilities
13	OF INTEREST.—In carrying out this title, the Sec-
14	retary shall consult with the heads of other Federal
15	agencies, States and political subdivisions thereof, rel-
16	evant business associations, and public and private
17	labor organizations to identify all chemical facilities
18	of interest.
19	"(2) Risk assessment.—
20	"(A) In general.—For purposes of this
21	title, the Secretary shall develop a security risk
22	assessment approach and corresponding tiering
23	methodology for covered chemical facilities that
24	incorporates the relevant elements of risk, includ-
25	ing threat vulnerability, and consequence.

1	"(B) Criteria for determining secu-
2	RITY RISK.—The criteria for determining the se-
3	curity risk of terrorism associated with a covered
4	chemical facility shall take into account—
5	"(i) relevant threat information;
6	"(ii) potential economic consequences
7	and the potential loss of human life in the
8	event of the facility being subject to a ter-
9	rorist attack, compromise, infiltration, or
10	exploitation; and
11	"(iii) vulnerability of the facility to a
12	terrorist attack, compromise, infiltration, or
13	exploitation.
14	"(3) Changes in tiering.—
15	"(A) Maintenance of records.—The
16	Secretary shall document the basis for each in-
17	stance in which—
18	"(i) tiering for a covered chemical fa-
19	cility is changed; or
20	"(ii) a covered chemical facility is de-
21	termined to no longer be subject to the re-
22	quirements under this title.
23	"(B) REQUIRED INFORMATION.—The
24	records maintained under subparagraph (A)
25	shall include information on whether and how

1	the Secretary confirmed the information that
2	was the basis for the change or determination de-
3	scribed in subparagraph (A).
4	"(4) Semiannual performance reporting.—
5	Not later than 6 months after the date of enactment
6	of the Protecting and Securing Chemical Facilities
7	from Terrorist Attacks Act of 2014, and not less fre-
8	quently than once every 6 months thereafter, the Sec-
9	retary shall submit to the Committee on Homeland
10	Security and Governmental Affairs of the Senate and
11	the Committee on Homeland Security of the House of
12	Representatives a report that describes, for the period
13	covered by the report—
14	"(A) the number of covered chemical facili-
15	ties in the United States;
16	"(B) the average number of days spent re-
17	viewing site security or an alternative security
18	program for a covered chemical facility prior to
19	approval;
20	"(C) the number of covered chemical facili-
21	$ties\ inspected;$
22	"(D) the average number of covered chem-
23	ical facilities inspected per inspector; and
24	"(E) any other information that the Sec-
25	retary determines will be helpful to Congress in

1	evaluating the performance of the Chemical Fa-
2	cility Anti-Terrorism Standards Program.
3	"SEC. 2103. PROTECTION AND SHARING OF INFORMATION.
4	"(a) In General.—Notwithstanding any other provi-
5	sion of law, information developed under this title, includ-
6	ing vulnerability assessments, site security plans, and other
7	security related information, records, and documents shall
8	be given protections from public disclosure consistent with
9	the protection of similar information under section
10	70103(d) of title 46, United States Code.
11	"(b) Sharing of Information With States and
12	Local Governments.—Nothing in this section shall be
13	construed to prohibit the sharing of information developed
14	under this title, as the Secretary determines appropriate,
15	with State and local government officials possessing a need
16	to know and the necessary security clearances, including
17	law enforcement officials and first responders, for the pur-
18	pose of carrying out this title.
19	"(c) Sharing of Information With First Re-
20	SPONDERS.—
21	"(1) Requirement.—The Secretary shall pro-
22	vide to State, local, and regional fusion centers (as
23	that term is defined in section $210A(j)(1)$) and State
24	and local government officials, as the Secretary deter-
25	mines appropriate, such information as is necessary

- 1 to help ensure that first responders are properly pre-
- 2 pared and provided with the situational awareness
- 3 needed to respond to security incidents at covered
- 4 chemical facilities.
- 5 "(2) DISSEMINATION.—The Secretary shall dis-
- 6 seminate information under paragraph (1) through a
- 7 medium or system determined by the Secretary to be
- 8 appropriate to ensure the secure and expeditious dis-
- 9 semination of such information to necessary selected
- 10 *individuals*.
- 11 "(d) Enforcement Proceedings.—In any pro-
- 12 ceeding to enforce this section, vulnerability assessments,
- 13 site security plans, and other information submitted to or
- 14 obtained by the Secretary under this title, and related vul-
- 15 nerability or security information, shall be treated as if the
- 16 information were classified information.
- 17 "(e) Availability of Information.—Notwith-
- 18 standing any other provision of law (including section
- 19 552(b)(3) of title 5, United States Code), section 552 of title
- 20 5, United States Code (commonly known as the 'Freedom
- 21 of Information Act') shall not apply to information pro-
- 22 tected from public disclosure pursuant to subsection (a) of
- 23 this section.
- 24 "SEC. 2104. CIVIL ENFORCEMENT.
- 25 "(a) Notice of Noncompliance.—

1	"(1) Notice.—If the Secretary determines that a
2	covered chemical facility is not in compliance with
3	this title, the Secretary shall—
4	"(A) provide the owner or operator of the
5	facility with—
6	"(i) not later than 14 days after date
7	on which the Secretary makes the deter-
8	mination, a written notification of non-
9	compliance that includes a clear expla-
10	nation of any deficiency in the security vul-
11	nerability assessment or site security plan;
12	and
13	"(ii) an opportunity for consultation
14	with the Secretary or the Secretary's des-
15	ignee; and
16	"(B) issue to the owner or operator of the
17	facility an order to comply with this title by a
18	date specified by the Secretary in the order,
19	which date shall be not later than 180 days after
20	the date on which the Secretary issues the order.
21	"(2) Continued noncompliance.—If an owner
22	or operator continues to be in noncompliance with
23	this title after the date specified in an order issued
24	under paragraph (1)(B), the Secretary may enter an

order in accordance with this section assessing a civil penalty, an order to cease operations, or both.

"(b) Civil Penalties.—

- "(1) VIOLATIONS OF ORDERS.—Any person who violates an order issued under this title shall be liable for a civil penalty under section 70119(a) of title 46, United States Code.
- "(2) Non-reporting chemical facilities of in-Interest.—Any owner of a chemical facility of interest who fails to comply with, or knowingly submits false information under, this title or the CFATS regulations shall be liable for a civil penalty under section 70119(a) of title 46, United States Code.

"(c) Emergency Orders.—

"(1) In General.—Notwithstanding subsection
(a) or any site security plan or alternative security
program approved under this title, if the Secretary
determines that there is a reasonable likelihood that
a violation of this title or the CFATS regulations by
a chemical facility could result in death, serious illness, severe personal injury, or substantial
endangerment to the public, the Secretary may direct
the facility, effective immediately or as soon as practicable, to—

"(A) cease some or all operations; or

1	"(B)	implement	appropriate	emergency	se-
2	curity med	asures.			

- "(2) LIMITATION ON DELEGATION.—The Secretary may not delegate the authority under paragraph (1) to any official other than the Under Secretary for the National Protection and Programs Directorate.
- 8 "(d) RIGHT OF ACTION.—Nothing in this title confers 9 upon any person except the Secretary or his or her designee 10 a right of action against an owner or operator of a covered 11 chemical facility to enforce any provision of this title.

12 "SEC. 2105. WHISTLEBLOWER PROTECTIONS.

13 "(a) Procedure for Reporting Problems.—

14 "(1) Establishment of a reporting proce-15 DURE.—Not later than 180 days after the date of en-16 actment of the Protecting and Securing Chemical Fa-17 cilities from Terrorist Attacks Act of 2014, the Sec-18 retary shall establish, and provide information to the 19 public regarding, a procedure under which any em-20 ployee or contractor of a chemical facility may sub-21 mit a report to the Secretary regarding problems, de-22 ficiencies, or vulnerabilities at a covered chemical fa-23 cility that are associated with the risk of a chemical 24 facility terrorist incident.

1	"(2) Confidentiality.—The Secretary shall
2	keep confidential the identity of an individual who
3	submits a report under paragraph (1) and any such
4	report shall be treated as a record containing pro-
5	tected information to the extent that the report does
6	not consist of publicly available information.
7	"(3) Acknowledgment of receipt.—If a re-
8	port submitted under paragraph (1) identifies the in-
9	dividual making the report, the Secretary shall
10	promptly respond to the individual directly and shall
11	promptly acknowledge receipt of the report.
12	"(4) Steps to address problems.—The Sec-
13	retary shall—
14	"(A) review and consider the information
15	provided in any report submitted under para-
16	graph (1); and
17	"(B) take appropriate steps under this title
18	if necessary to address any substantiated prob-
19	lems, deficiencies, or vulnerabilities associated
20	with the risk of a chemical facility terrorist inci-
21	dent identified in the report.
22	"(5) Retaliation prohibited.—
23	"(A) In general.—An owner or operator
24	of a covered chemical facility or agent thereof
25	may not discharge an employee or otherwise dis-

1	criminate against an employee with respect to
2	the compensation provided to, or terms, condi-
3	tions, or privileges of the employment of, the em-
4	ployee because the employee (or an individual
5	acting pursuant to a request of the employee)
6	submitted a report under paragraph (1).
7	"(B) Exception.—An employee shall not
8	be entitled to the protections under this section
9	if the employee—
10	"(i) knowingly and willfully makes
11	any false, fictitious, or fraudulent statement
12	or representation; or
13	"(ii) uses any false writing or docu-
14	ment knowing the writing or document con-
15	tains any false, fictitious, or fraudulent
16	statement or entry.
17	"(b) Protected Disclosures.—Nothing in this title
18	shall be construed to limit the right of an individual to
19	make any disclosure—
20	"(1) protected or authorized under section
21	2302(b)(8) or 7211 of title 5, United States Code;
22	"(2) protected under any other Federal or State
23	law that shields the disclosing individual against re-
24	taliation or discrimination for having made the dis-
25	closure in the public interest; or

- 1 "(3) to the Special Counsel of an agency, the in-
- 2 spector general of an agency, or any other employee
- 3 designated by the head of an agency to receive disclo-
- 4 sures similar to the disclosures described in para-
- 5 graphs (1) and (2).
- 6 "(c) Publication of Rights.—The Secretary, in
- 7 partnership with industry associations and labor organiza-
- 8 tions, shall make publicly available both physically and on-
- 9 line the rights that an individual who discloses information,
- 10 including security-sensitive information, regarding prob-
- 11 lems, deficiencies, or vulnerabilities at a covered chemical
- 12 facility would have under Federal whistleblower protection
- 13 laws or this title.
- 14 "(d) Protected Information.—All information
- 15 contained in a report made under this subsection (a) shall
- 16 be protected in accordance with section 2103.
- 17 "SEC. 2106. RELATIONSHIP TO OTHER LAWS.
- 18 "(a) Other Federal Laws.—Nothing in this title
- 19 shall be construed to supersede, amend, alter, or affect any
- 20 Federal law that regulates the manufacture, distribution in
- 21 commerce, use, sale, other treatment, or disposal of chemical
- 22 substances or mixtures.
- 23 "(b) States and Political Subdivisions.—This
- 24 title shall not preclude or deny any right of any State or
- 25 political subdivision thereof to adopt or enforce any regula-

- 1 tion, requirement, or standard of performance with respect
- 2 to chemical facility security that is more stringent than a
- 3 regulation, requirement, or standard of performance issued
- 4 under this section, or otherwise impair any right or juris-
- 5 diction of any State with respect to chemical facilities with-
- 6 in that State, unless there is an actual conflict between this
- 7 section and the law of that State.

8 "SEC. 2107. CFATS REGULATIONS.

- 9 "(a) General Authority.—The Secretary may, in
- 10 accordance with chapter 5 of title 5, United States Code,
- 11 promulgate regulations or amend existing CFATS regula-
- 12 tions to implement the provisions under this title.
- 13 "(b) Existing CFATS Regulations.—
- 14 "(1) In General.—Notwithstanding section 4(b)
- of the Protecting and Securing Chemical Facilities
- 16 from Terrorist Attacks Act of 2014, each existing
- 17 CFATS regulation shall remain in effect unless the
- 18 Secretary amends, consolidates, or repeals the regula-
- 19 tion.
- 20 "(2) Repeal.—Not later than 30 days after the
- 21 date of enactment of the Protecting and Securing
- 22 Chemical Facilities from Terrorist Attacks Act of
- 23 2014, the Secretary shall repeal any existing CFATS
- 24 regulation that the Secretary determines is duplica-
- 25 tive of, or conflicts with, this title.

"(c) AUTHORITY.—The Secretary shall exclusively rely 1 2 upon authority provided under this title in— 3 "(1) determining compliance with this title; "(2) identifying chemicals of interest; and 4 5 "(3) determining security risk associated with a 6 chemical facility. 7 "SEC. 2108. SMALL COVERED CHEMICAL FACILITIES. 8 "(a) Definition.—In this section, the term 'small covered chemical facility' means a covered chemical facility 10 that— "(1) has fewer than 100 employees employed at 11 12 the covered chemical facility; and 13 "(2) is owned and operated by a small business concern (as defined in section 3 of the Small Business 14 15 Act (15 U.S.C. 632)). 16 "(b) Assistance to Facilities.—The Secretary may provide guidance and, as appropriate, tools, methodologies, or computer software, to assist small covered chemical fa-18 cilities in developing the physical security, cybersecurity, 19 recordkeeping, and reporting procedures required under this 21 title. 22 "(c) Report.—The Secretary shall submit to the Com-23 mittee on Homeland Security and Governmental Affairs of the Senate and the Committee on Homeland Security of the House of Representatives a report on best practices that

may assist small covered chemical facilities in development of physical security best practices. "SEC. 2109. OUTREACH TO CHEMICAL FACILITIES OF INTER-4 EST. 5 "Not later than 90 days after the date of enactment of the Protecting and Securing Chemical Facilities from Terrorist Attacks Act of 2014, the Secretary shall establish 8 an outreach implementation plan, in coordination with the heads of other appropriate Federal and State agencies, rel-10 evant business associations, and public and private labor organizations, to— 11 12 "(1) identify chemical facilities of interest; and 13 "(2) make available compliance assistance mate-14 rials and information on education and training.". 15 (b) Clerical Amendment.—The table of contents in section 1(b) of the Homeland Security Act of 2002 (Public Law 107–196; 116 Stat. 2135) is amended by adding at 18 the end the following: "TITLE XXI—CHEMICAL FACILITY ANTI-TERRORISM STANDARDS "Sec. 2101. Definitions. "Sec. 2102. Chemical Facility Anti-Terrorism Standards Program. "Sec. 2103. Protection and sharing of information. "Sec. 2104. Civil enforcement. "Sec. 2105. Whistleblower protections. "Sec. 2106. Relationship to other laws. "Sec. 2107. CFATS regulations. "Sec. 2108. Small covered chemical facilities. "Sec. 2109. Outreach to chemical facilities of interest.".

19 SEC. 3. ASSESSMENT; REPORTS.

20 (a) Definitions.—In this section—

1	(1) the term "Chemical Facility Anti-Terrorism
2	Standards Program" means—
3	(A) the Chemical Facility Anti-Terrorism
4	Standards program initially authorized under
5	section 550 of the Department of Homeland Se-
6	curity Appropriations Act, 2007 (Public Law
7	109-295; 6 U.S.C. 121 note); and
8	(B) the Chemical Facility Anti-Terrorism
9	Standards Program subsequently authorized
10	under section 2102(a) of the Homeland Security
11	Act of 2002, as added by section 2;
12	(2) the term "Department" means the Depart-
13	ment of Homeland Security; and
14	(3) the term "Secretary" means the Secretary of
15	Homeland Security.
16	(b) Third-party Assessment.—Using amounts ap-
17	propriated to the Department before the date of enactment
18	of this Act, the Secretary shall commission a third-party
19	study to assess vulnerabilities of covered chemical facilities,
20	as defined in section 2101 of the Homeland Security Act
21	of 2002 (as added by section 2), to acts of terrorism.
22	(c) Reports.—
23	(1) Report to congress.—Not later than 18
24	months after the date of enactment of this Act, the
25	Secretary shall submit to the Committee on Home-

1	land Security and Governmental Affairs of the Senate
2	and the Committee on Homeland Security of the
3	House of Representatives a report on the Chemical
4	Facility Anti-Terrorism Standards Program that in-
5	cludes—
6	(A) a certification by the Secretary that the
7	Secretary has made significant progress in the
8	identification of all chemical facilities of interest
9	under section 2102(e)(1) of the Homeland Secu-
10	rity Act of 2002, as added by section 2, includ-
11	ing—
12	(i) a description of the steps taken to
13	achieve that progress and the metrics used
14	to measure the progress;
15	(ii) information on whether facilities
16	that submitted Top-Screens as a result of
17	the identification of chemical facilities of
18	interest were tiered and in what tiers those
19	facilities were placed; and
20	(iii) an action plan to better identify
21	chemical facilities of interest and bring
22	those facilities into compliance with title
23	XXI of the Homeland Security Act of 2002,
24	as added by section 2;

1	(B) a certification by the Secretary that the
2	Secretary has developed a risk assessment ap-
3	proach and corresponding tiering methodology
4	under section 2102(e)(2) of the Homeland Secu-
5	rity Act of 2002, as added by section 2;
6	(C) an assessment by the Secretary of the
7	implementation by the Department of the rec-
8	ommendations made by the Homeland Security
9	Studies and Analysis Institute as outlined in the
10	Institute's Tiering Methodology Peer Review
11	(Publication Number: RP12-22-02); and
12	(D) a description of best practices that may
13	assist small covered chemical facilities, as de-
14	fined in section 2108(a) of the Homeland Secu-
15	rity Act of 2002, as added by section 2, in the
16	development of physical security best practices.
17	(2) Annual gao report.—
18	(A) In General.—During the 3-year pe-
19	riod beginning on the date of enactment of this
20	Act, the Comptroller General of the United
21	States shall submit to Congress an annual report
22	that assesses the implementation of this Act and
23	the amendments made by this Act.
24	(B) Initial report.—Not later than 180
25	days after the date of enactment of this Act. the

1	Comptroller General shall submit to Congress the
2	first report under subparagraph (A).
3	(C) Second annual report.—Not later
4	than one year from the date of the initial report
5	required under subparagraph (B), the Comp-
6	troller General shall submit to Congress the sec-
7	ond report under subparagraph (A), which shall
8	include an assessment of the whistleblower pro-
9	tections provided under section 2105 of the
10	Homeland Security Act of 2002, as added by sec-
11	tion 2, and—
12	(i) describes the number and type of
13	problems, deficiencies, and vulnerabilities
14	with respect to which reports have been sub-
15	mitted under such section 2105;
16	(ii) evaluates the efforts of the Sec-
17	retary in addressing the problems, defi-
18	ciencies, and vulnerabilities described in
19	subsection $(a)(1)$ of such section 2105; and
20	(iii) evaluates the efforts of the Sec-
21	retary to inform individuals of their rights,
22	as required under subsection (c) of such sec-
23	$tion\ 2105.$
24	(D) Third annual report.—Not later
25	than 1 year after the date on which the Comp-

1	troller General submits the second report re-
2	quired under subparagraph (A), the Comptroller
3	General shall submit to Congress the third report
4	under subparagraph (A), which shall include an
5	assessment of—
6	(i) the expedited approval program au-
7	thorized under section $2102(c)(4)$ of the
8	Homeland Security Act of 2002, as added
9	by section 2; and
10	(ii) the report on the expedited ap-
11	proval program submitted by the Secretary
12	$under\ subparagraph\ (I)(ii)\ of\ such\ section$
13	2102(c)(4).
14	SEC. 4. EFFECTIVE DATE; CONFORMING REPEAL.
15	(a) Effective Date.—This Act, and the amendments
16	made by this Act, shall take effect on the date that is 30
17	days after the date of enactment of this Act.
18	(b) Conforming Repeal.—Section 550 of the Depart-
19	ment of Homeland Security Appropriations Act, 2007
20	(Public Law 109–295; 120 Stat. 1388), is repealed as of
21	the effective date of this Act.
22	SEC. 5. TERMINATION.
23	The authority provided under title XXI of the Home-
24	land Security Act of 2002, as added by section 2(a), shall

- 1 terminate on the date that is 4 years after the effective date
- $2 \quad \textit{of this Act.} \\$

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113TH CONGRESS H. R. 4007
[Report No. 113-263]

AN ACT

To recodify and reauthorize the Chemical Facility Anti-Terrorism Standards Program.

Reported with an amendment September 18, 2014