

Union Calendar No. 409

113TH CONGRESS
2D SESSION

H. R. 4411

[Report No. 113–543, Part I]

To prevent Hezbollah and associated entities from gaining access to international financial and other institutions, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

APRIL 7, 2014

Mr. MEADOWS (for himself, Mr. SCHNEIDER, Mr. ROYCE, and Mr. ENGEL) introduced the following bill; which was referred to the Committee on Foreign Affairs, and in addition to the Committee on Financial Services, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

JULY 22, 2014

Additional sponsors: Mr. DESANTIS, Mr. WEBER of Texas, Mr. COLLINS of Georgia, Mr. CONNOLLY, Mr. KINZINGER of Illinois, Mr. SALMON, Ms. MENG, Mr. DEUTCH, Mr. COOK, Mr. WESTMORELAND, Mr. FARENTHOLD, Mr. LANKFORD, Mr. HIGGINS, Mr. McCAUL, Mr. LONG, Mr. KING of New York, Mr. BISHOP of Utah, Mr. PEARCE, Mr. ROKITA, Mr. JORDAN, Mr. WILSON of South Carolina, Mr. SESSIONS, Ms. BROWN of Florida, Ms. FOXX, Mr. NADLER, Mr. GRIFFIN of Arkansas, Mr. STIVERS, Mr. LAMALFA, Mr. COBLE, Mr. WAXMAN, Mr. GRAVES of Missouri, Mr. SMITH of New Jersey, Mr. LAMBORN, Mr. BILIRAKIS, Mr. MULLIN, Mr. MCKINLEY, Mr. FINCHER, Mr. LATTA, Mr. SIRES, Mr. HOLDING, Mr. ROSKAM, Mr. MURPHY of Florida, Mr. SCHWEIKERT, Mr. PITTENGER, Mr. GINGREY of Georgia, Mr. WALBERG, Mr. PRICE of Georgia, Mr. SHERMAN, Mr. BENTIVOLIO, Mr. ROGERS of Alabama, Mr. BUTTERFIELD, Mr. MEEKS, Ms. GABBARD, Mr. COTTON, Mr. HUDSON, Mr. KENNEDY, Mr. SCHOCK, Mr. VEASEY, Mrs. WAGNER, Mr. DUFFY, Mr. VARGAS, Mr. BISHOP of New York, Mr. FLEISCHMANN, Mr. GRAVES of Georgia, Mr. GRAYSON, Mr. ISRAEL, Mr. FORTENBERRY, Mr. BURGESS, Mr. DIAZ-BALART, Mr. RODNEY DAVIS of Illinois, Ms. FRANKEL of Florida, Ms. VELÁZQUEZ, Mr. LOWENTHAL, Mr. BROUN of Georgia, Ms. WASSERMAN SCHULTZ, Mr. LANGEVIN, Mr. GIBBS, Ms. TITUS, Mr.

BARLETTA, Mr. RUSH, Ms. JENKINS, Mr. LANCE, Mr. WILLIAMS, Ms. LINDA T. SÁNCHEZ of California, Mr. BERA of California, Mr. CICILLINE, Mr. CRAMER, Mr. DUNCAN of South Carolina, Mr. FRANKS of Arizona, Mr. GENE GREEN of Texas, Mr. KILMER, Mr. MESSER, Mr. MULVANEY, Mr. RIBBLE, Mr. SCHIFF, Mr. VALADAO, Mr. NOLAN, Mr. YOUNG of Indiana, Mr. STOCKMAN, Mr. JOYCE, Mr. GARCIA, Mrs. BLACK, Mr. COOPER, Mr. COSTA, Mr. COURTNEY, Ms. DEGETTE, Ms. HAHN, Mr. SEAN PATRICK MALONEY of New York, Mr. POCAN, Mr. AMODEI, Mr. SHIMKUS, Mr. WOMACK, Mr. JOHNSON of Ohio, Mr. CRAWFORD, Mr. QUIGLEY, Mr. PASCRELL, Mr. SWALWELL of California, Mr. HORSFORD, Mr. RANGEL, Mr. GARDNER, Mr. RUIZ, Mrs. ELLMERS, Mr. AUSTIN SCOTT of Georgia, Mr. MICA, Mr. HUELSKAMP, Ms. CASTOR of Florida, Mrs. HARTZLER, Ms. WILSON of Florida, Mr. BEN RAY LUJÁN of New Mexico, Mr. STEWART, Mr. KILDEE, Ms. DELBENE, Mr. FITZPATRICK, Mr. HALL, Mr. FOSTER, Mr. HIMES, Mr. REICHERT, Mr. PALLONE, Mr. PITTS, Mr. MEEHAN, Mr. PERRY, Mr. SMITH of Missouri, Mr. KLINE, Mr. WALDEN, Mr. SCHRADER, Mr. BARBER, Mr. HARPER, Ms. BROWNLEY of California, Mr. TURNER, Mrs. WALORSKI, Mr. JEFFRIES, Ms. BONAMICI, Mr. GIBSON, Mr. CONAWAY, Mr. PAULSEN, Mr. HARRIS, Mr. DAINES, Mr. SERRANO, Mrs. CAPITO, Mr. CHAFFETZ, Mr. SARBANES, Mr. BARR, Mr. POMPEO, Mr. NUNES, Ms. HANABUSA, Mr. BACHUS, Mr. YODER, Mr. COLLINS of New York, Mr. HANNA, Ms. KELLY of Illinois, Mr. LUETKEMEYER, Mr. BRIDENSTINE, Mr. UPTON, Mrs. MCCARTHY of New York, Ms. LOFGREN, Mrs. KIRKPATRICK, Mr. O'ROURKE, Mrs. BUSTOS, Mr. PETERS of Michigan, Ms. ROS-LEHTINEN, Mr. PALAZZO, Mr. THOMPSON of Pennsylvania, Mr. MARCHANT, Mr. PETERS of California, Mr. SHUSTER, Mr. DUNCAN of Tennessee, Mr. VISCLOSKY, Mr. RIGELL, Mr. GOSAR, Mr. TIPTON, Mr. SOUTHERLAND, Mrs. BLACKBURN, Mr. LATHAM, Mr. BRADY of Texas, Mr. KINGSTON, Mr. KING of Iowa, Mr. SCALISE, Mrs. McMORRIS RODGERS, Mr. GOWDY, Mr. GRIMM, Mr. ROTHFUS, Mr. YOHO, Mr. ADERHOLT, Ms. ESTY, Mr. LOBIONDO, Mrs. BROOKS of Indiana, Mr. WENSTRUP, Mr. NEUGEBAUER, Mr. COFFMAN, Mr. BROOKS of Alabama, Mr. RICHMOND, Mr. REED, Ms. SEWELL of Alabama, Mr. RYAN of Ohio, Mr. GARAMENDI, Mr. DENHAM, Mr. FRELINGHUYSEN, Mr. RYAN of Wisconsin, Mr. WOODALL, Mr. MCHENRY, Mr. BISHOP of Georgia, Mr. FLEMING, Mr. HUNTER, Ms. BORDALLO, Mr. LARSON of Connecticut, Mr. GALLEG0, Mr. CARSON of Indiana, Mr. TIBERI, Mr. CRENSHAW, Mr. STUTZMAN, Ms. CLARK of Massachusetts, Mr. TERRY, Mr. SMITH of Nebraska, Mr. LEVIN, Mr. PERLMUTTER, Mr. LOEBSACK, Mr. OWENS, Mr. HUFFMAN, Mr. LIPINSKI, Mrs. NOEM, Mr. NUGENT, Mr. PRICE of North Carolina, Mr. BUCSHON, Mr. OLSON, Ms. DELAURO, Mr. FATTAH, Mr. DELANEY, Mrs. LOWEY, Mr. SENSENBRENNER, Mr. VAN HOLLEN, Mr. MATHESON, Mr. GARRETT, Mr. RENACCI, Ms. MATSUI, Mr. ENYART, Mr. MILLER of Florida, Mr. HENSARLING, Mr. TAKANO, Mr. BARROW of Georgia, Mrs. MILLER of Michigan, Mr. ROONEY, Mr. ROSS, Mr. HUIZENGA of Michigan, Mr. POE of Texas, Mr. SMITH of Washington, Ms. DUCKWORTH, Ms. HERRERA BEUTLER, Mr. FLORES, Mr. DOYLE, Mr. BRADY of Pennsylvania, Mr. CROWLEY, Mr. GERLACH, Ms. SCHWARTZ, Mr. NUNNELEE, Mr. HONDA, Mr. SIMPSON, Mr. KIND, Mr. HASTINGS of Washington, Ms. FUDGE, Mr. WEBSTER of Florida, Mr. POLIS, Mr. HURT, Mr.

BUCHANAN, Ms. SHEA-PORTER, Mrs. BEATTY, Ms. MICHELLE LUJAN GRISHAM of New Mexico, Mr. TIERNEY, Mr. DESJARLAIS, Mr. DANNY K. DAVIS of Illinois, Mr. ROE of Tennessee, Mr. ROHRABACHER, Mr. WOLF, Mr. KELLY of Pennsylvania, Mr. GUTHRIE, Mr. MCCLINTOCK, Mr. MCALLISTER, Mr. BYRNE, Mr. CARTWRIGHT, Mr. VELA, Mr. WHITFIELD, Mr. FORBES, Ms. BASS, Mr. GOHMERT, Mr. LABRADOR, Ms. CHU, Mr. BRALEY of Iowa, Mr. DENT, Mr. KEATING, Mr. CHABOT, Mr. SAM JOHNSON of Texas, Mr. HOLT, Mr. POSEY, Mr. GOODLATTE, Mr. CÁRDENAS, Mr. CARNEY, Mr. CLAWSON of Florida, Mr. HASTINGS of Florida, and Mr. CUMMINGS

JULY 22, 2014

Reported from the Committee on Foreign Affairs with an amendment

[Strike out all after the enacting clause and insert the part printed in *italic*]

JULY 22, 2014

The Committee on Financial Services discharged; committed to the Committee of the Whole House on the State of the Union and ordered to be printed

[For text of introduced bill, see copy of bill as introduced on April 7, 2014]

A BILL

To prevent Hezbollah and associated entities from gaining access to international financial and other institutions, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*
 2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE AND TABLE OF CONTENTS.**

4 (a) *SHORT TITLE.*—*This Act may be cited as the*
 5 *“Hezbollah International Financing Prevention Act of*
 6 *2014”.*

7 (b) *TABLE OF CONTENTS.*—*The table of contents for*
 8 *this Act is as follows:*

Sec. 1. Short title and table of contents.

Sec. 2. Statement of policy.

**TITLE I—PREVENTION OF ACCESS BY HEZBOLLAH TO
INTERNATIONAL FINANCIAL AND OTHER INSTITUTIONS**

*Sec. 101. Report on imposition of sanctions on certain satellite providers that
carry al-Manar TV.*

*Sec. 102. Sanctions with respect to financial institutions that engage in certain
transactions.*

**TITLE II—REPORTS ON DESIGNATION OF HEZBOLLAH AS A SIG-
NIFICANT FOREIGN NARCOTICS TRAFFICKER AND A SIGNIFICANT
TRANSNATIONAL CRIMINAL ORGANIZATION**

*Sec. 201. Report on designation of Hezbollah as a significant foreign narcotics
trafficker.*

*Sec. 202. Report on designation of Hezbollah as a significant transnational
criminal organization.*

Sec. 203. Report on Hezbollah’s involvement in the trade of conflict diamonds.

*Sec. 204. Rewards for justice and Hezbollah’s fundraising, financing, and money
laundering activities.*

*Sec. 205. Report on activities of foreign governments to disrupt global logistics
networks and fundraising, financing, and money laundering ac-
tivities of Hezbollah.*

Sec. 206. Appropriate congressional committees defined.

TITLE III—MISCELLANEOUS PROVISIONS

Sec. 301. Rule of construction.

Sec. 302. Regulatory authority.

Sec. 303. Termination.

9 **SEC. 2. STATEMENT OF POLICY.**

10 *It shall be the policy of the United States to—*

1 (1) *prevent Hezbollah’s global logistics and fi-*
 2 *nancial network from operating in order to curtail*
 3 *funding of its domestic and international activities;*
 4 *and*

5 (2) *utilize all available diplomatic, legislative,*
 6 *and executive avenues to combat the global criminal*
 7 *activities of Hezbollah as a means to block that orga-*
 8 *nization’s ability to fund its global terrorist activi-*
 9 *ties.*

10 ***TITLE I—PREVENTION OF AC-***
 11 ***CESS BY HEZBOLLAH TO***
 12 ***INTERNATIONAL FINANCIAL***
 13 ***AND OTHER INSTITUTIONS***

14 ***SEC. 101. REPORT ON IMPOSITION OF SANCTIONS ON CER-***
 15 ***TAIN SATELLITE PROVIDERS THAT CARRY AL-***
 16 ***MANAR TV.***

17 (a) *IN GENERAL.*—*Not later than 30 days after the*
 18 *date of the enactment of this Act, the President shall submit*
 19 *to the Committee on Foreign Affairs of the House of Rep-*
 20 *resentatives and the Committee on Foreign Relations of the*
 21 *Senate a report that includes—*

22 (1) *a list of all satellite, broadcast, Internet, or*
 23 *other providers that knowingly provides material sup-*
 24 *port to al-Manar TV, and any affiliates or successors*
 25 *thereof; and*

1 (2) *with respect to all providers included on the*
 2 *list pursuant to paragraph (1)—*

3 (A) *an identification of those providers that*
 4 *have been sanctioned pursuant to Executive*
 5 *Order 13224 (September 23, 2001); and*

6 (B) *an identification of those providers that*
 7 *have not been sanctioned pursuant to Executive*
 8 *Order 13224 and, with respect to each such pro-*
 9 *vider, the reason why sanctions have not been*
 10 *imposed.*

11 (b) *FORM.—The report required by subsection (a) shall*
 12 *be submitted in unclassified form to the greatest extent pos-*
 13 *sible, and may contain a classified annex.*

14 **SEC. 102. SANCTIONS WITH RESPECT TO FINANCIAL INSTI-**
 15 **TUTIONS THAT ENGAGE IN CERTAIN TRANS-**
 16 **ACTIONS.**

17 (a) *PROHIBITIONS AND CONDITIONS WITH RESPECT*
 18 *TO CERTAIN ACCOUNTS HELD BY FOREIGN FINANCIAL IN-*
 19 *STITUTIONS.—*

20 (1) *IN GENERAL.—Not later than 120 days after*
 21 *the date of the enactment of this Act, the Secretary of*
 22 *the Treasury, with the concurrence of the Secretary of*
 23 *State and in consultation with the heads of other ap-*
 24 *plicable departments and agencies, shall prohibit, or*
 25 *impose strict conditions on, the opening or maintain-*

1 *ing in the United States of a correspondent account*
2 *or a payable-through account by a foreign financial*
3 *institution that the Secretary determines, on or after*
4 *the date of the enactment of this Act, engages in an*
5 *activity described in paragraph (2).*

6 (2) *ACTIVITIES DESCRIBED.—A foreign financial*
7 *institution engages in an activity described in this*
8 *paragraph if the foreign financial institution—*

9 (A) *knowingly facilitates a significant*
10 *transaction or transactions for Hezbollah;*

11 (B) *knowingly facilitates a significant*
12 *transaction or transactions of a person des-*
13 *ignated for acting on behalf of or at the direction*
14 *of, or owned or controlled by, Hezbollah;*

15 (C) *knowingly engages in money laundering*
16 *to carry out an activity described in subpara-*
17 *graph (A) or (B);*

18 (D) *knowingly facilitates a significant*
19 *transaction or transactions or provides signifi-*
20 *cant financial services to carry out an activity*
21 *described in subparagraph (A), (B), or (C), in-*
22 *cluding—*

23 (i) *facilitating a significant trans-*
24 *action or transactions; or*

1 (ii) providing significant financial
2 services that involve a transaction of cov-
3 ered goods; or

4 (E)(i) knowingly facilitates, or participates
5 or assists in, an activity described in subpara-
6 graph (A), (B), (C), or (D), including by acting
7 on behalf of, at the direction of, or as an inter-
8 mediary for, or otherwise assisting, another per-
9 son with respect to the activity described in any
10 such subparagraph;

11 (ii) knowingly attempts or conspires to fa-
12 cilitate or participate in an activity described in
13 subparagraph (A), (B), (C), or (D); or

14 (iii) is owned or controlled by a foreign fi-
15 nancial institution that the Secretary finds
16 knowingly engages in an activity described in
17 subparagraph (A), (B), (C), or (D).

18 (3) *PENALTIES.*—The penalties provided for in
19 subsections (b) and (c) of section 206 of the Inter-
20 national Emergency Economic Powers Act (50 U.S.C.
21 1705) shall apply to a person that violates, attempts
22 to violate, conspires to violate, or causes a violation
23 of regulations prescribed under paragraph (1) of this
24 subsection to the same extent that such penalties

1 *apply to a person that commits an unlawful act de-*
2 *scribed in section 206(a) of that Act.*

3 (4) *REGULATIONS.—The Secretary of the Treas-*
4 *ury shall prescribe and implement regulations to*
5 *carry out this subsection.*

6 (b) *WAIVER.—*

7 (1) *IN GENERAL.—The Secretary of the Treas-*
8 *ury, with the concurrence of the Secretary of State*
9 *and in consultation with the heads of other applicable*
10 *departments and agencies, may waive, on a case-by-*
11 *case basis, the application of a prohibition or condi-*
12 *tion imposed with respect to a foreign financial insti-*
13 *tution pursuant to subsection (a) for a period of not*
14 *more than 180 days, and may renew that waiver for*
15 *additional periods of not more than 180 days, on and*
16 *after the date that the Secretary of the Treasury, with*
17 *the concurrence of the Secretary of State—*

18 (A) *determines that such a waiver is vital*
19 *to the national security interests of the United*
20 *States; and*

21 (B) *submits to the appropriate congres-*
22 *sional committees a report describing the reasons*
23 *for the determination.*

1 (2) *FORM.*—*The report required by subpara-*
2 *graph (1) shall be submitted in unclassified form, but*
3 *may contain a classified annex.*

4 (c) *PROVISIONS RELATING TO FOREIGN FINANCIAL IN-*
5 *STITUTIONS.*—

6 (1) *REPORT.*—*Not later than 45 days after the*
7 *date of the enactment of this Act, and every 180 days*
8 *thereafter, the Secretary of the Treasury shall submit*
9 *to the appropriate congressional committees a report*
10 *that—*

11 (A) *identifies each foreign central bank that*
12 *the Secretary determines engages in one or more*
13 *activities described in subsection (a)(2)(D); and*

14 (B) *provides a detailed description of each*
15 *such activity.*

16 (2) *SPECIAL RULE TO ALLOW FOR TERMINATION*
17 *OF SANCTIONABLE ACTIVITY.*—*The Secretary of the*
18 *Treasury shall not be required to apply sanctions to*
19 *a foreign financial institution described in subsection*
20 *(a) if the Secretary of the Treasury, with the concu-*
21 *rence of the Secretary of State and in consultation*
22 *with the heads of other applicable departments and*
23 *agencies, certifies in writing to the appropriate con-*
24 *gressional committees that—*

25 (A) *the foreign financial institution—*

1 (i) is no longer engaging in the activ-
2 ity described in subsection (a)(2); or

3 (ii) has taken and is continuing to
4 take significant verifiable steps toward ter-
5 minating the activity described in sub-
6 section (a)(2); and

7 (B) the Secretary has received reliable as-
8 surances from the government with primary ju-
9 risdiction over the foreign financial institution
10 that the foreign financial institution will not en-
11 gage in any activity described in subsection
12 (a)(2) in the future.

13 (d) DEFINITIONS.—

14 (1) IN GENERAL.—In this section:

15 (A) ACCOUNT; CORRESPONDENT ACCOUNT;
16 PAYABLE-THROUGH ACCOUNT.—The terms “ac-
17 count”, “correspondent account”, and “payable-
18 through account” have the meanings given those
19 terms in section 5318A of title 31, United States
20 Code.

21 (B) AGENT.—The term “agent” includes an
22 entity established by a person for purposes of
23 conducting transactions on behalf of the person
24 in order to conceal the identity of the person.

1 (C) *APPROPRIATE CONGRESSIONAL COMMIT-*
 2 *TEES.*—*The term “appropriate congressional*
 3 *committees” means—*

4 (i) *the Committee on Foreign Affairs*
 5 *and the Committee on Financial Services of*
 6 *the House of Representatives; and*

7 (ii) *the Committee on Foreign Rela-*
 8 *tions and the Committee on Banking, Hous-*
 9 *ing, and Urban Affairs of the Senate.*

10 (D) *COVERED GOODS.*—*The term “covered*
 11 *goods” has the meaning given the term in section*
 12 *1027.100 of title 31, Code of Federal Regula-*
 13 *tions.*

14 (E) *FINANCIAL INSTITUTION.*—*The term*
 15 *“financial institution” means a financial insti-*
 16 *tution specified in subparagraph (A), (B), (C),*
 17 *(D), (E), (F), (G), (H), (I), (J), (K), (M), (N),*
 18 *(P), (R), (T), (Y), or (Z) of section 5312(a)(2)*
 19 *of title 31, United States Code.*

20 (F) *FOREIGN FINANCIAL INSTITUTION; DO-*
 21 *MESTIC FINANCIAL INSTITUTION.*—

22 (i) *FOREIGN FINANCIAL INSTITU-*
 23 *TION.*—*The term “foreign financial institu-*
 24 *tion” has the meaning of such term in sec-*
 25 *tion 1010.605 of title 31, Code of Federal*

1 *Regulations, and includes a foreign central*
2 *bank.*

3 (ii) *DOMESTIC FINANCIAL INSTITU-*
4 *TION.—The term “domestic financial insti-*
5 *tution” has the meaning of such term as de-*
6 *termined by the Secretary of the Treasury.*

7 (G) *HEZBOLLAH.—The term “Hezbollah”*
8 *means—*

9 (i) *any person—*

10 (I) *the property of or interests in*
11 *property of which are blocked pursuant*
12 *to the International Emergency Eco-*
13 *nomics Powers Act (50 U.S.C. 1701 et*
14 *seq.); and*

15 (II) *who is identified on the list of*
16 *pecially designated nationals and*
17 *blocked persons maintained by the Of-*
18 *fice of Foreign Asset Control of the De-*
19 *partment of the Treasury as an agent,*
20 *instrumentality, or affiliate of*
21 *Hezbollah; and*

22 (ii) *the entity designated by the Sec-*
23 *retary of State as a foreign terrorist organi-*
24 *zation pursuant to section 219 of the Immi-*

1 *gration and Nationality Act (8 U.S.C.*
 2 *1189).*

3 *(H) MONEY LAUNDERING.—The term*
 4 *“money laundering” means any of the activities*
 5 *described in paragraph (1), (2), or (3) of section*
 6 *1956(a) of title 18, United States Code, with re-*
 7 *spect to which penalties may be imposed pursu-*
 8 *ant to such section.*

9 *(2) OTHER DEFINITIONS.—The Secretary of the*
 10 *Treasury may further define the terms used in this*
 11 *section in the regulations prescribed under this sec-*
 12 *tion.*

13 ***TITLE II—REPORTS ON DESIGNA-***
 14 ***TION OF HEZBOLLAH AS A***
 15 ***SIGNIFICANT FOREIGN NAR-***
 16 ***COTICS TRAFFICKER AND A***
 17 ***SIGNIFICANT***
 18 ***TRANSNATIONAL CRIMINAL***
 19 ***ORGANIZATION***

20 ***SEC. 201. REPORT ON DESIGNATION OF HEZBOLLAH AS A***
 21 ***SIGNIFICANT FOREIGN NARCOTICS TRAF-***
 22 ***FICKER.***

23 *(a) FINDINGS.—Congress makes the following findings:*
 24 *(1) In 2008, after the two year Operation Titan*
 25 *run by the U.S. Drug Enforcement Administration*

1 *and Colombian authorities dismantled an inter-*
2 *national narcotics ring that smuggled cocaine into the*
3 *United States, Europe, and the Middle East, and was*
4 *run by Chekry Harb, also known as “Taliban”. Ac-*
5 *cording to lead prosecutor for the special prosecutor’s*
6 *office in Bogota, Gladys Sanchez, “The profits from*
7 *the sales of drugs went to finance Hezbollah.”.*

8 *(2) In 2011, the Department of the Treasury*
9 *blacklisted the Lebanese Canadian Bank as a pri-*
10 *mary money laundering concern, alleging that it is*
11 *part of a drug trafficking network that profited*
12 *Hezbollah by moving approximately \$200,000,000 per*
13 *month.*

14 *(3) In April 2013, when the Department of the*
15 *Treasury blacklisted two Lebanese exchange houses,*
16 *Kassem Rmeiti & Co. and Halawi Exchange Co., for*
17 *laundering drug profits for Hezbollah, it stated that*
18 *Hezbollah was operating like “an international drug*
19 *cartel,” adding that the “Halawi Exchange, through*
20 *its network of established international exchange*
21 *houses, initiated wire transfers from its bank accounts*
22 *to the United States without using the Lebanese bank-*
23 *ing system in order to avoid scrutiny associated with*
24 *Treasury’s designations of Hassan Ayash Exchange,*
25 *Elissa Exchange, and its Lebanese Canadian Bank*

1 *Section 311 Action. . .Money was then wire trans-*
2 *ferred via Halawi's banking relationships indirectly*
3 *to the United States through countries that included*
4 *China, Singapore, and the UAE, which were per-*
5 *ceived to receive less scrutiny by the U.S. Govern-*
6 *ment."*.

7 *(4) The Department of Justice reported that 29*
8 *of the 63 organizations on its FY 2010 Consolidated*
9 *Priority Organization Targets list, which includes the*
10 *most significant international drug trafficking orga-*
11 *nizations (DTOs) threatening the United States, were*
12 *associated with terrorist groups, and noted with con-*
13 *cern Hezbollah's international drug and criminal ac-*
14 *tivities.*

15 *(b) SENSE OF CONGRESS.—It is the sense of Congress*
16 *that—*

17 *(1) Hezbollah meets the criteria for designation*
18 *as a significant foreign narcotics trafficker as set*
19 *forth in the Foreign Narcotics Kingpin Designation*
20 *Act (21 U.S.C. 1901 et seq.); and*

21 *(2) the President should so designate Hezbollah*
22 *as a significant foreign narcotics trafficker.*

23 *(c) REPORT.—*

24 *(1) REPORT REQUIRED.—Not later than 120*
25 *days after the date of the enactment of this Act, the*

1 *President shall submit to the appropriate congressional committees—*

3 *(A) a detailed report on whether the*
 4 *Hezbollah meets the criteria for designation*
 5 *under the Foreign Narcotics Kingpin Designation Act (21 U.S.C. 1901 et seq.) as a significant*
 6 *foreign narcotics trafficker; and*

8 *(B) if the President determines that*
 9 *Hezbollah does not meet the criteria for designation*
 10 *under the Foreign Narcotics Kingpin Designation Act as a significant foreign narcotics*
 11 *trafficker, a detailed justification as to which*
 12 *criteria have not been met.*

14 *(2) FORM.—The report required by paragraph*
 15 *(1) shall be submitted in unclassified form, but may*
 16 *include a classified annex.*

17 **SEC. 202. REPORT ON DESIGNATION OF HEZBOLLAH AS A**
 18 **SIGNIFICANT TRANSNATIONAL CRIMINAL OR-**
 19 **GANIZATION.**

20 *(a) FINDINGS.—Congress makes the following findings:*

21 *(1) Hezbollah is engaged array of illicit activi-*
 22 *ties, from counterfeiting currencies, passport docu-*
 23 *ments, to stolen automobile rings and other illicit ac-*
 24 *tivities.*

1 (2) *In 2002, authorities in Charlotte, North*
2 *Carolina arrested members of a cell run by Moham-*
3 *med and Chawki Hamoud and convicted them on*
4 *various charges, including funding the activities of*
5 *Hezbollah from proceeds of interstate cigarette smug-*
6 *gling and money laundering.*

7 (3) *In 2006 the Department of the Treasury des-*
8 *ignated operations of Assad Barakat, treasurer for*
9 *Hezbollah, as providing material support for a for-*
10 *foreign terrorist organization and noted that Barakat*
11 *had engaged in mafia-style shakedowns and “threat-*
12 *ened TBA (triborder area) shopkeepers who are sym-*
13 *pathetic to Hezbollah’s cause with having family*
14 *members in Lebanon placed on a ‘Hezbollah blacklist’*
15 *if they did not pay their quota to Hezbollah” and also*
16 *was “involved in a counterfeiting ring that distrib-*
17 *utes fake U.S. dollars and generates cash to fund*
18 *Hezbollah operations”.*

19 (4) *In 2009, Paraguayan authorities arrested*
20 *Moussa Hamdan and three other individuals for sell-*
21 *ing fraudulent passports and trafficking in counter-*
22 *feit money and sporting goods, illegally obtained con-*
23 *sumer electronics and automobiles and then using the*
24 *proceeds to buy arms for Hezbollah.*

1 (5) *In October 2011, a group of businessmen pled*
2 *guilty to attempting to ship electronics to a shopping*
3 *center in South America that the Department of the*
4 *Treasury had designated as a Hezbollah front.*

5 (6) *A June 2014 “threat assessment” report by*
6 *Canada’s Integrated Terrorism Assessment Centre in-*
7 *dicated that Hezbollah members in Canada are in-*
8 *volved in organized crime.*

9 (b) *SENSE OF CONGRESS.—It is the sense of Congress*
10 *that—*

11 (1) *Hezbollah meets the criteria for designation*
12 *as a significant transnational criminal organization*
13 *under Executive Order 13581 (76 Fed. Reg. 44757);*
14 *and*

15 (2) *the President should so designate Hezbollah*
16 *as a significant transnational criminal organization.*

17 (c) *REPORT.—*

18 (1) *REPORT REQUIRED.—Not later than 120*
19 *days after the date of the enactment of this Act, the*
20 *President shall submit to the appropriate committees*
21 *of Congress—*

22 (A) *a detailed report on whether the*
23 *Hezbollah meets the criteria for designation as a*
24 *significant transnational criminal organization*

1 *under Executive Order 13581 (76 Fed. Reg.*
 2 *44757); and*

3 *(B) if the President determines that*
 4 *Hezbollah does not meet the criteria for designa-*
 5 *tion as a significant transnational criminal or-*
 6 *ganization under Executive Order 13581, a de-*
 7 *tailed justification as to which criteria have not*
 8 *been met.*

9 (2) *FORM.*—*The report required by paragraph*
 10 *(1) shall be submitted in unclassified form, but may*
 11 *include a classified annex.*

12 **SEC. 203. REPORT ON HEZBOLLAH'S INVOLVEMENT IN THE**
 13 **TRADE OF CONFLICT DIAMONDS.**

14 (a) *IN GENERAL.*—*Not later than 120 days after the*
 15 *date of the enactment of this Act, the Secretary of State*
 16 *shall submit to the Committee on Foreign Affairs and the*
 17 *Committee on Ways and Means of the House of Representa-*
 18 *tives and the Committee on Foreign Relations of the Senate*
 19 *a report detailing Hezbollah's involvement in the trade in*
 20 *rough diamonds outside of the Kimberley Process Certifi-*
 21 *cation Scheme.*

22 (b) *FORM.*—*The report required by subsection (a) shall*
 23 *be submitted in unclassified form, but may contain a classi-*
 24 *fied annex.*

1 **SEC. 204. REWARDS FOR JUSTICE AND HEZBOLLAH'S FUND-**
2 **RAISING, FINANCING, AND MONEY LAUN-**
3 **DERING ACTIVITIES.**

4 (a) *REPORT.*—Not later than 90 days after the date
5 of the enactment of this Act, the Secretary of State shall
6 submit to the appropriate congressional committees a report
7 that details actions taken by the Department of State
8 through the Department of State rewards program (22
9 U.S.C. 2708) to obtain information on fundraising, financ-
10 ing, and money laundering activities of Hezbollah and its
11 agents and affiliates.

12 (b) *BRIEFING.*—Not later than 90 days after the date
13 of the enactment of this Act, and annually thereafter, the
14 Secretary of State shall provide a briefing to the appro-
15 priate congressional committees on the status of the actions
16 described in subsection (a).

17 (c) *APPROPRIATE CONGRESSIONAL COMMITTEES DE-*
18 *FINED.*—In this section, the term “appropriate congres-
19 sional committees” means the Committee on Foreign Affairs
20 of the House of Representatives and the Committee on For-
21 eign Relations of the Senate.

1 **SEC. 205. REPORT ON ACTIVITIES OF FOREIGN GOVERN-**
2 **MENTS TO DISRUPT GLOBAL LOGISTICS NET-**
3 **WORKS AND FUNDRAISING, FINANCING, AND**
4 **MONEY LAUNDERING ACTIVITIES OF**
5 **HEZBOLLAH.**

6 *(a) REPORT.—*

7 *(1) IN GENERAL.—Not later than 90 days after*
8 *the date of the enactment of this Act, the President*
9 *shall submit to the appropriate congressional commit-*
10 *tees a report that includes—*

11 *(A) a list of countries that support*
12 *Hezbollah, or in which Hezbollah maintains im-*
13 *portant portions of its global logistics networks;*

14 *(B) with respect to each country on the list*
15 *required by subparagraph (A)—*

16 *(i) an assessment of whether the gov-*
17 *ernment of the country is taking adequate*
18 *measures to disrupt the global logistics net-*
19 *works of Hezbollah within the territory of*
20 *the country; and*

21 *(ii) in the case of a country the govern-*
22 *ment of which is not taking adequate meas-*
23 *ures to disrupt those networks—*

24 *(I) an assessment of the reasons*
25 *that government is not taking adequate*

1 *measures to disrupt those networks;*
2 *and*

3 (ii) *a description of measures*
4 *being taken by the United States Gov-*
5 *ernment to encourage that government*
6 *to improve measures to disrupt those*
7 *networks;*

8 (C) *a list of countries in which Hezbollah,*
9 *or any of its agents or affiliates, conducts sig-*
10 *nificant fundraising, financing, or money laun-*
11 *dering activities;*

12 (D) *with respect to each country on the list*
13 *required by subparagraph (C)—*

14 (i) *an assessment of whether the gov-*
15 *ernment of the country is taking adequate*
16 *measures to disrupt the fundraising, financ-*
17 *ing, or money laundering activities of*
18 *Hezbollah and its agents and affiliates*
19 *within the territory of the country; and*

20 (ii) *in the case of a country the govern-*
21 *ment of which is not taking adequate meas-*
22 *ures to disrupt those activities—*

23 (I) *an assessment of the reasons*
24 *that government is not taking adequate*

1 *measures to disrupt those activities;*
2 *and*

3 (II) *a description of measures*
4 *being taken by the United States Gov-*
5 *ernment to encourage the government*
6 *of that country to improve measures to*
7 *disrupt those activities; and*

8 (E) *a list of methods that Hezbollah, or any*
9 *of its agents or affiliates, utilizes to raise or*
10 *transfer funds, including trade-based money*
11 *laundering, the use of foreign exchange houses,*
12 *and free-trade zones.*

13 (2) *FORM.—The report required by paragraph*
14 (1) *shall be submitted in unclassified form to the*
15 *greatest extent possible, and may contain a classified*
16 *annex.*

17 (3) *GLOBAL LOGISTICS NETWORKS OF*
18 *HEZBOLLAH.—In this subsection, the term “global lo-*
19 *gistics networks of Hezbollah”, “global logistics net-*
20 *works”, or “networks” means financial, material, or*
21 *technological support for, or financial or other serv-*
22 *ices in support of, Hezbollah.*

23 (b) *BRIEFING ON HEZBOLLAH’S ASSETS AND ACTIVI-*
24 *TIES RELATED TO FUNDRAISING, FINANCING, AND MONEY*
25 *LAUNDERING WORLDWIDE.—Not later than 90 days after*

1 *the date of the enactment of this Act, and every 180 days*
 2 *thereafter, the Secretary of State, the Secretary of the Treas-*
 3 *ury, and the heads of other applicable Federal departments*
 4 *and agencies (or their designees) shall provide to the appro-*
 5 *priate congressional committees a briefing on the disposi-*
 6 *tion of Hezbollah’s assets and activities related to fund-*
 7 *raising, financing, and money laundering worldwide.*

8 *(c) APPROPRIATE CONGRESSIONAL COMMITTEES DE-*
 9 *FINED.—In this section, the term “appropriate congres-*
 10 *sional committees” means—*

11 *(1) the Committee on Foreign Affairs, the Com-*
 12 *mittee on Financial Services, and the Permanent Se-*
 13 *lect Committee on Intelligence of the House of Rep-*
 14 *resentatives; and*

15 *(2) the Committee on Foreign Relations, the*
 16 *Committee on Banking, Housing, and Urban Affairs,*
 17 *and the Select Committee on Intelligence of the Sen-*
 18 *ate.*

19 **SEC. 206. APPROPRIATE CONGRESSIONAL COMMITTEES DE-**
 20 **FINED.**

21 *Except as otherwise provided, in this title, the term*
 22 *“appropriate congressional committees” means—*

23 *(1) the Committee on Foreign Affairs, the Com-*
 24 *mittee on Financial Services, and the Committee on*
 25 *the Judiciary of the House of Representatives; and*

1 (2) *the Committee on Foreign Relations, the*
2 *Committee on Finance, and the Committee on the Ju-*
3 *diciary of the Senate.*

4 ***TITLE III—MISCELLANEOUS***
5 ***PROVISIONS***

6 ***SEC. 301. RULE OF CONSTRUCTION.***

7 *Nothing in this Act or any amendment made by this*
8 *Act shall apply to the authorized intelligence activities of*
9 *the United States.*

10 ***SEC. 302. REGULATORY AUTHORITY.***

11 *(a) IN GENERAL.—The President shall, not later than*
12 *90 days after the date of the enactment of this Act, promul-*
13 *gate regulations as necessary for the implementation of this*
14 *Act and the amendments made by this Act.*

15 *(b) NOTIFICATION TO CONGRESS.—Not less than 10*
16 *days prior to the promulgation of regulations under sub-*
17 *section (a), the President shall notify the appropriate con-*
18 *gressional committees (as defined in section 204) of the pro-*
19 *posed regulations and the provisions of this Act and the*
20 *amendments made by this Act that the regulations are im-*
21 *plementing.*

22 ***SEC. 303. TERMINATION.***

23 *This Act shall cease to be in effect beginning 30 days*
24 *after the date on which the President certifies to Congress*
25 *that Hezbollah—*

1 (1) *is no longer designated as a foreign terrorist*
2 *organization pursuant to section 219 of the Immigra-*
3 *tion and Nationality Act (8 U.S.C. 1189);*

4 (2) *is no longer listed in the Annex to Executive*
5 *Order 13224 (September 23, 2001; relating to block-*
6 *ing property and prohibiting transactions with per-*
7 *sons who commit, threaten to commit, or support ter-*
8 *rorism); and*

9 (3) *poses no significant threat to United States*
10 *national security, interests, or allies.*

Union Calendar No. 409

113TH CONGRESS
2D Session

H. R. 4411

[Report No. 113-543, Part I]

A BILL

To prevent Hezbollah and associated entities from gaining access to international financial and other institutions, and for other purposes.

JULY 22, 2014

Reported from the Committee on Foreign Affairs with an amendment

JULY 22, 2014

The Committee on Financial Services discharged; committed to the Committee of the Whole House on the State of the Union and ordered to be printed