

113TH CONGRESS  
2D SESSION

# H. R. 5196

To reduce waste and implement cost savings and revenue enhancement for  
the Federal Government.

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## IN THE HOUSE OF REPRESENTATIVES

JULY 24, 2014

Mr. COFFMAN (for himself and Ms. SINEMA) introduced the following bill; which was referred to the Committee on Oversight and Government Reform, and in addition to the Committees on Energy and Commerce, Ways and Means, Foreign Affairs, Financial Services, House Administration, and Rules, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

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## A BILL

To reduce waste and implement cost savings and revenue  
enhancement for the Federal Government.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE; TABLE OF CONTENTS.**

4 (a) SHORT TITLE.—This Act may be cited as the  
5 “Unified Savings and Accountability Act” or the “USA  
6 Act”.

7 (b) TABLE OF CONTENTS.—The table of contents for  
8 this Act is as follows:

Sec. 1. Short title; table of contents.

TITLE I—PROVISIONS RELATING TO FEDERAL PROPERTY,  
FEDERAL CONTRACTS AND INFORMATION TECHNOLOGY

Subtitle A—Amendments and Other Provisions Relating to Federal Property,  
Federal Contracts, and Information Technology

- Sec. 101. Promotion of competition in Federal contracting.
- Sec. 102. Promotion of strategic sourcing in Federal contracting.
- Sec. 103. Avoiding duplicative information technology investments.
- Sec. 104. Strengthening oversight of information technology investments.
- Sec. 105. Strengthening oversight of information technology operations.
- Sec. 106. Promotion of reverse auctions in Federal contracting.
- Sec. 107. Creation of long-term strategy for targeted ownership investments to replace some high-value leases.

Subtitle B—Data Center Consolidation

- Sec. 111. Purpose.
- Sec. 112. Definitions.
- Sec. 113. Federal Data Center Optimization Initiative.
- Sec. 114. Performance requirements related to data center consolidation.
- Sec. 115. Cost savings related to data center optimization.
- Sec. 116. Reporting requirements to Congress and the Federal Chief Information Officer.
- Sec. 117. Reduction and consolidation of data centers.

TITLE II—OTHER MATTERS

- Sec. 201. Report on implementation of certain Medicare and Medicaid fraud detection and program integrity provisions.
- Sec. 202. Revocation or denial of passport and passport card in case of certain tax delinquencies.
- Sec. 203. Prohibition on non-cost-effective minting and printing of coins and currency.
- Sec. 204. Restrictions on printing and distribution of paper copies of Congressional documents.
- Sec. 205. Replacing the \$1 note with the \$1 coin.
- Sec. 206. Enhancing the Internal Revenue Service's online services.
- Sec. 207. Improving foreclosure loss mitigation efforts for mortgages made, insured, or guaranteed by Federal agencies.

1 **TITLE I—PROVISIONS RELATING**  
2 **TO FEDERAL PROPERTY, FED-**  
3 **ERAL CONTRACTS AND IN-**  
4 **FORMATION TECHNOLOGY**

5 **Subtitle A—Amendments and**  
6 **Other Provisions Relating to**  
7 **Federal Property, Federal Con-**  
8 **tracts, and Information Tech-**  
9 **nology**

10 **SEC. 101. PROMOTION OF COMPETITION IN FEDERAL CON-**  
11 **TRACTING.**

12 (a) OFFICE OF FEDERAL PROCUREMENT POLICY.—  
13 Not later than six months after the date of enactment of  
14 this Act, the Administrator for Federal Procurement Pol-  
15 icy shall issue guidance to Federal agencies to reinvigorate  
16 the role of the competition advocate, consistent with the  
17 recommendations of the Government Accountability Office  
18 in its report GAO–10–833 (July 26, 2010).

19 (b) ELEMENTS OF GUIDANCE.—The guidance issued  
20 pursuant to subsection (a) shall include key factors agen-  
21 cies should consider in appointing and utilizing competi-  
22 tion advocates, such as placement within the organization,  
23 skill set, and potential methods to effectively carry out  
24 their duties, and shall direct agencies to require their com-

1 petition advocates to actively involve program offices in  
2 highlighting opportunities to increase competition.

3 **SEC. 102. PROMOTION OF STRATEGIC SOURCING IN FED-**  
4 **ERAL CONTRACTING.**

5 (a) SAVINGS GOALS.—Not later than six months  
6 after the date of enactment of this Act, and for 4 years  
7 annually thereafter, the Director of the Office of Manage-  
8 ment and Budget shall issue Government-wide savings  
9 goals for the strategic sourcing of goods and services by  
10 executive agencies required to designate or appoint a Chief  
11 Financial Officer as set forth in section 901 of title 31,  
12 United States Code. The Director may issue goals re-  
13 quired by this section that are customized to individual  
14 agencies or sourcing efforts.

15 (b) MATTERS COVERED.—In complying with sub-  
16 section (a), the Director shall provide at a minimum—

17 (1) guidance to executive agencies on calcu-  
18 lating savings generated from strategic sourcing ef-  
19 forts; and

20 (2) standards to measure progress towards  
21 meeting savings goals established by subsection (a).

22 (c) REPORT.—Not later than 5 years after the date  
23 of enactment of this Act, the Director shall submit to Con-  
24 gress a report on the extent of savings realized through  
25 the strategic sourcing of goods and services by executive

1 agencies during the period Government-wide savings goals  
2 are required to be issued pursuant to subsection (a).

3 **SEC. 103. AVOIDING DUPLICATIVE INFORMATION TECH-**  
4 **NOLOGY INVESTMENTS.**

5 (a) PURPOSE.—The purpose of this section is to im-  
6 prove transparency in order to ensure that agencies avoid  
7 making duplicative information technology investments.

8 (b) REPORTING POTENTIAL DUPLICATION.—

9 (1) RESPONSIBILITY OF AGENCY CHIEF INFOR-  
10 MATION OFFICERS.—Each agency chief information  
11 officer shall utilize existing or newly developed trans-  
12 parency mechanisms to report to the Director of the  
13 Office of Management and Budget, not later than  
14 six months after the date of enactment of this Act  
15 and at least annually thereafter, on the results of  
16 the agency's efforts to identify and eliminate, where  
17 appropriate, each potentially duplicative information  
18 technology investment.

19 (2) FUNCTIONS OF THE DIRECTOR.—Not later  
20 than 90 days after the date of enactment of this  
21 Act, the Director of the Office of Management and  
22 Budget shall issue a policy requiring consistency  
23 among all agencies in identifying information tech-  
24 nology investments in any required reporting, and  
25 such investments shall include applicable research

1 and development projects and mission-essential sys-  
2 tems.

3 **SEC. 104. STRENGTHENING OVERSIGHT OF INFORMATION**  
4 **TECHNOLOGY INVESTMENTS.**

5 Section 11303(b) of title 40, United States Code, is  
6 amended—

7 (1) by redesignating paragraph (5) as para-  
8 graph (6); and

9 (2) by inserting after paragraph (4) the fol-  
10 lowing new paragraph (5):

11 “(5) ANALYSES OF INVESTMENTS IN OPER-  
12 ATIONS AND MAINTENANCE.—The Director shall re-  
13 quire each executive agency to develop a policy con-  
14 sistent with OMB guidance for performing analysis  
15 on each operational/steady state information tech-  
16 nology investment to measure how well the invest-  
17 ment is achieving expected cost, schedule, perform-  
18 ance, and other goals, and to determine whether the  
19 investment provides the most cost effective way of  
20 delivering business value. The agencies shall conduct  
21 these operational analyses on a yearly basis and  
22 shall report the results to the Director and through  
23 existing or newly developed transparency mecha-  
24 nisms.”.

1 **SEC. 105. STRENGTHENING OVERSIGHT OF INFORMATION**  
2 **TECHNOLOGY OPERATIONS.**

3 (a) IMPROVEMENT OF PORTFOLIOSTAT IMPLEMEN-  
4 TATION.—Not later than six months after the date of en-  
5 actment of this Act, the Director of the Office of Manage-  
6 ment and Budget shall carry out the following, consistent  
7 with the recommendations of the Government Account-  
8 ability Office in its report GAO–14–343SP (April 2014):

9 (1) Issue guidance for the Secretaries of Agri-  
10 culture, Commerce, Defense, Housing and Urban  
11 Development, the Interior, and Labor, and the agen-  
12 cy heads of the Environmental Protection Agency,  
13 U.S. Nuclear Regulatory Commission, Office of Per-  
14 sonnel Management, Small Business Administration,  
15 Social Security Administration, and U.S. Agency for  
16 International Development, to complete their com-  
17 modity IT baselines (as part of PortfolioStat).

18 (2) Require the Secretaries of Defense, Housing  
19 and Urban Development, the Interior, Labor, State,  
20 Transportation, and Veterans Affairs, and the agen-  
21 cy heads of the Environmental Protection Agency,  
22 General Services Administration, National Aero-  
23 nautics and Space Administration, Office of Per-  
24 sonnel Management, Social Security Administration,  
25 and U.S. Agency for International Development, to  
26 report quarterly to the Director on each depart-

1       ment's or agency's progress in the migration of two  
2       commodity IT areas (enterprise IT systems and IT  
3       infrastructure) to a shared service.

4       (b) REQUIRED ACTIONS BY FEDERAL CHIEF INFOR-  
5       MATION OFFICER.—

6               (1) The Director of the Office of Management  
7       and Budget shall direct the Federal Chief Informa-  
8       tion Officer to take the following actions, consistent  
9       with the recommendations of the Government Ac-  
10      countability Office in its report GAO-14-343SP  
11      (April 2014) and as part of integrated data collec-  
12      tion quarterly reporting:

13               (A) Require that agencies—

14                       (i) describe the actions that have been  
15                       taken to ensure the completeness of their  
16                       commodity IT baseline information; and

17                       (ii) identify any limitation in such in-  
18                       formation.

19               (B) Require agencies to report on the  
20      progress of their efforts to migrate two com-  
21      modity IT areas (enterprise IT systems and IT  
22      infrastructure) to a shared service.

23               (C) Require agencies to fully disclose any  
24      limitations their chief information officers  
25      might have in exercising the authorities and re-



1            responsibilities provided by law and the 2013  
2            PortfolioStat guidance of the Office of Manage-  
3            ment and Budget.

4            (D) Require agencies to disclose the limita-  
5            tions of any data reported (or disclose the pa-  
6            rameters and assumptions of these data) on the  
7            agencies' data consolidation efforts and associ-  
8            ated cost savings and cost avoidance.

9            (E) Require agencies to improve trans-  
10           transparency of and accountability for PortfolioStat  
11           by publicly disclosing planned and actual data  
12           consolidation efforts and related cost savings.

13           (c) DEFINITIONS.—In this section:

14           (1)            PORTFOLIOSTAT.—The            term  
15           “PortfolioStat” refers to the initiative launched by  
16           the Office of Management and budget in March  
17           2012 to maximize the return on information tech-  
18           nology investments across the Federal Government.

19           (2) IT.—The term “IT” means information  
20           technology.

21           **SEC. 106. PROMOTION OF REVERSE AUCTIONS IN FEDERAL**  
22           **CONTRACTING.**

23           (a) REVISION OF FAR.—Not later than six months  
24           after the date of the enactment of this Act, the Federal  
25           Acquisition Regulation shall be revised to address reverse

1 auctions by Federal agencies, including how and when  
2 they should be used, the roles and responsibilities of con-  
3 tracting officers, and what agencies should do if there is  
4 no interactive bidding during an auction.

5 (b) GUIDANCE ON REVERSE AUCTIONS.—Not later  
6 than six months after the date of enactment of this Act,  
7 the Director of Office of Management and Budget shall,  
8 consistent with the recommendations of the Government  
9 Accountability Office on reverse auctions in its report  
10 GAO–14–343SP (April 2014), issue Government-wide  
11 guidance—

12 (1) advising agencies to collect and analyze data  
13 on the level of interactive bidding and, where appli-  
14 cable, fees paid, to determine the cost effectiveness  
15 of using reverse auctions in the procurement of  
16 goods or services; and

17 (2) on best practices to maximize competition  
18 and savings in the use of reverse auctions.

19 **SEC. 107. CREATION OF LONG-TERM STRATEGY FOR TAR-**  
20 **GETED OWNERSHIP INVESTMENTS TO RE-**  
21 **PLACE SOME HIGH-VALUE LEASES.**

22 Not later than six months after the date of the enact-  
23 ment of the Act, the Administrator of General Services  
24 shall take the following actions pursuant to the rec-

1 ommendations of the Government Accountability Office in  
2 its report GAO–14–343SP:

3 (1) Develop and use criteria to rank and  
4 prioritize potential long-term ownership solutions to  
5 current high-value leases among other capital invest-  
6 ments and use this ranking to create long-term cross  
7 agency strategy that facilitates consideration of tar-  
8 geted investments in ownership.

9 (2) Report to the appropriate congressional  
10 committees any leases above the prospectus thresh-  
11 old that did not follow the congressional prospectus  
12 process and include in the lease prospectus a de-  
13 scription of the length of time that an agency esti-  
14 mates it will need the space, an historical account of  
15 how long the agency will need to make the leased  
16 space meet its mission. For the spaces for which an  
17 agency has a long-term projected need, also include  
18 an appropriate form of cost-to-lease versus cost-to-  
19 own alternatives analysis to facilitate the evaluation.

## 20 **Subtitle B—Data Center** 21 **Consolidation**

### 22 **SEC. 111. PURPOSE.**

23 The purpose of this subtitle is to optimize Federal  
24 data center usage and efficiency.

1 **SEC. 112. DEFINITIONS.**

2 In this subtitle:

3 (1) **FEDERAL DATA CENTER OPTIMIZATION INI-**  
4 **TIATIVE.**—The term “Federal Data Center Optimi-  
5 zation Initiative” or the “Initiative” means the ini-  
6 tiative developed and implemented by the Director,  
7 through the Federal Chief Information Officer, as  
8 required under section 113.

9 (2) **COVERED AGENCY.**—The term “covered  
10 agency” means any agency included in the Federal  
11 Data Center Optimization Initiative.

12 (3) **FEDERAL CHIEF INFORMATION OFFICER.**—  
13 The term “Federal Chief Information Officer”  
14 means the Administrator of the Office of Electronic  
15 Government established under section 3602 of title  
16 44, United States Code.

17 (4) **DATA CENTER.**—The term “data center”  
18 means a closet, room, floor, or building for the stor-  
19 age, management, and dissemination of data and in-  
20 formation, as defined by the Federal Chief Informa-  
21 tion Officer under guidance issued pursuant to this  
22 section.

23 (5) **FEDERAL DATA CENTER.**—The term “Fed-  
24 eral data center” means any data center of a cov-  
25 ered agency used or operated by a covered agency,

1 by a contractor of a covered agency, or by another  
2 organization on behalf of a covered agency.

3 (6) SERVER UTILIZATION.—The term “server  
4 utilization” refers to the activity level of a server rel-  
5 ative to its maximum activity level, expressed as a  
6 percentage.

7 (7) POWER USAGE EFFECTIVENESS.—The term  
8 “power usage effectiveness” means the ratio ob-  
9 tained by dividing the total amount of electricity and  
10 other power consumed in running a data center by  
11 the power consumed by the information and commu-  
12 nications technology in the data center.

13 **SEC. 113. FEDERAL DATA CENTER OPTIMIZATION INITIA-**  
14 **TIVE.**

15 (a) REQUIREMENT FOR INITIATIVE.—The Federal  
16 Chief Information Officer, in consultation with the chief  
17 information officers of covered agencies, shall develop and  
18 implement an initiative, to be known as the Federal Data  
19 Center Optimization Initiative, to optimize the usage and  
20 efficiency of Federal data centers by meeting the require-  
21 ments of this Act and taking additional measures, as ap-  
22 propriate.

23 (b) REQUIREMENT FOR PLAN.—Within 6 months  
24 after the date of the enactment of this Act, the Federal  
25 Chief Information Officer, in consultation with the chief

1 information officers of covered agencies, shall develop and  
2 submit to Congress a plan for implementation of the Ini-  
3 tiative required by subsection (a) by each covered agency.  
4 In developing the plan, the Federal Chief Information Of-  
5 ficer shall take into account the findings and recommenda-  
6 tions of the Comptroller General review required by sec-  
7 tion 115(e).

8 (c) MATTERS COVERED.—The plan shall include—

9 (1) descriptions of how covered agencies will  
10 use reductions in floor space, energy use, infrastruc-  
11 ture, equipment, applications, personnel, increases in  
12 multiorganizational use, and other appropriate meth-  
13 ods to meet the requirements of the initiative; and

14 (2) appropriate consideration of shifting feder-  
15 ally owned data centers to commercially owned data  
16 centers.

17 **SEC. 114. PERFORMANCE REQUIREMENTS RELATED TO**  
18 **DATA CENTER CONSOLIDATION.**

19 (a) SERVER UTILIZATION.—Each covered agency  
20 may use the following methods to achieve the maximum  
21 server utilization possible as determined by the Federal  
22 Chief Information Officer:

23 (1) The closing of existing data centers that  
24 lack adequate server utilization, as determined by  
25 the Federal Chief Information Officer. If the agency

1 fails to close such data centers, the agency shall pro-  
2 vide a detailed explanation as to why this data cen-  
3 ter should remain in use as part of the submitted  
4 plan. The Federal Chief Information Officer shall in-  
5 clude an assessment of the agency explanation in the  
6 annual report to Congress.

7 (2) The consolidation of services within existing  
8 data centers to increase server utilization rates.

9 (3) Any other method that the Federal Chief  
10 Information Officer, in consultation with the chief  
11 information officers of covered agencies, determines  
12 necessary to optimize server utilization.

13 (b) POWER USAGE EFFECTIVENESS.—Each covered  
14 agency may use the following methods to achieve the max-  
15 imum energy efficiency possible as determined by the Fed-  
16 eral Chief Information Officer:

17 (1) The use of the measurement of power usage  
18 effectiveness to calculate data center energy effi-  
19 ciency.

20 (2) The use of power meters in data centers to  
21 frequently measure power consumption over time.

22 (3) The establishment of power usage effective-  
23 ness goals for each data center.

24 (4) The adoption of best practices for man-  
25 aging—

1 (A) temperature and airflow in data cen-  
2 ters; and

3 (B) power supply efficiency.

4 (5) The implementation of any other method  
5 that the Federal Chief Information Officer, in con-  
6 sultation with the Chief Information Officers of cov-  
7 ered agencies, determines necessary to optimize data  
8 center energy efficiency.

9 **SEC. 115. COST SAVINGS RELATED TO DATA CENTER OPTI-  
10 MIZATION.**

11 (a) REQUIREMENT TO TRACK COSTS.—

12 (1) IN GENERAL.—Each covered agency shall  
13 track costs resulting from implementation of the  
14 Federal Data Center Optimization Initiative within  
15 the agency and submit a report on those costs annu-  
16 ally to the Federal Chief Information Officer. Cov-  
17 ered agencies shall determine the net costs from  
18 data consolidation on an annual basis.

19 (2) FACTORS.—In calculating net costs each  
20 year under paragraph (1), a covered agency shall  
21 use the following factors:

22 (A) Energy costs.

23 (B) Personnel costs.

24 (C) Real estate costs.

25 (D) Capital expense costs.



1 (E) Operating system, database, and other  
2 software license expense costs.

3 (F) Other appropriate costs, as determined  
4 by the agency in consultation with the Federal  
5 Chief Information Officer.

6 (b) REQUIREMENT TO TRACK SAVINGS.—

7 (1) IN GENERAL.—Each covered agency shall  
8 track savings resulting from implementation of the  
9 Federal Data Center Optimization Initiative within  
10 the agency and submit a report on those savings an-  
11 nually to the Federal Chief Information Officer.  
12 Covered agencies shall determine the net savings  
13 from data consolidation on an annual basis.

14 (2) FACTORS.—In calculating net savings each  
15 year under paragraph (1), a covered agency shall  
16 use the following factors:

17 (A) Energy savings.

18 (B) Personnel savings.

19 (C) Real estate savings.

20 (D) Capital expense savings.

21 (E) Operating system, database, and other  
22 software license expense savings.

23 (F) Other appropriate savings, as deter-  
24 mined by the agency in consultation with the  
25 Federal Chief Information Officer.

1           (c) REQUIREMENT TO USE COST-EFFECTIVE MEAS-  
2 URES.—Covered agencies shall use the most cost-effective  
3 measures to implement the Federal Data Center Optimi-  
4 zation Initiative.

5           (d) USE OF SAVINGS.—Any savings resulting from  
6 implementation of the Federal Data Center Optimization  
7 Initiative within a covered agency shall be used for the  
8 following purposes:

9                   (1) To offset the costs of implementing the Ini-  
10 tiative within the agency.

11                   (2) To further enhance information technology  
12 capabilities and services within the agency.

13           (e) GOVERNMENT ACCOUNTABILITY OFFICE RE-  
14 VIEW.—Not later than 3 months after the date of the en-  
15 actment of this Act, the Comptroller General of the United  
16 States shall examine methods for calculating savings from  
17 the Initiative and using them for the purposes identified  
18 in subsection (d), including establishment and use of a  
19 special revolving fund that supports data centers and serv-  
20 er optimization, and shall submit to the Federal Chief In-  
21 formation Officer and Congress a report on the Comp-  
22 troller General’s findings and recommendations.

1 **SEC. 116. REPORTING REQUIREMENTS TO CONGRESS AND**  
2 **THE FEDERAL CHIEF INFORMATION OFFI-**  
3 **CER.**

4 (a) AGENCY REQUIREMENT TO REPORT TO CIO.—  
5 Each year, each covered agency shall submit to the Fed-  
6 eral Chief Information Officer a report on the implementa-  
7 tion of the Federal Data Center Optimization Initiative,  
8 including savings resulting from such implementation. The  
9 report shall include an update of the agency’s plan for im-  
10 plementing the Initiative.

11 (b) FEDERAL CHIEF INFORMATION OFFICER RE-  
12 QUIREMENT TO REPORT TO CONGRESS.—Each year, the  
13 Federal Chief Information Officer shall submit to the rel-  
14 evant congressional committees a report that assesses  
15 agency progress in carrying out the Federal Data Center  
16 Optimization Initiative and updates the plan under section  
17 113. The report may be included as part of the annual  
18 report required under section 3606 of title 44, United  
19 States Code.

20 **SEC. 117. REDUCTION AND CONSOLIDATION OF DATA CEN-**  
21 **TERS.**

22 (a) OMB RECOMMENDATION.—Not later than 6  
23 months after the date of the enactment of this Act, the  
24 Director of the Office of Management and Budget, in con-  
25 sultation with the Administrator of General Services and  
26 the heads of other executive agencies, shall issue rec-

1 ommendations for reducing or consolidating the number  
2 of Federal data centers in existence as of the date of the  
3 enactment of this Act—

4 (1) by at least 40 percent not later than Sep-  
5 tember 30, 2018; and

6 (2) by at least 80 percent not later than Sep-  
7 tember 30, 2023.

8 (b) REDUCTION OF DATA CENTERS.—Not later than  
9 6 months after the issuance of recommendations by the  
10 Director of the Office of Management and Budget under  
11 subsection (a), the head of each executive agency shall im-  
12 plement the recommendations by reducing the number of  
13 Federal data centers in accordance with such rec-  
14 ommendations.

## 15 **TITLE II—OTHER MATTERS**

### 16 **SEC. 201. REPORT ON IMPLEMENTATION OF CERTAIN** 17 **MEDICARE AND MEDICAID FRAUD DETEC-** 18 **TION AND PROGRAM INTEGRITY PROVISIONS.**

19 Section 1128J(a)(1)(A) of the Social Security Act  
20 (42 U.S.C. 1320a–7k(a)(1)(A)) is amended by adding at  
21 the end the following new clause:

22 “(iii) REPORT ON INTEGRATED DATA  
23 REPOSITORY AND ONE PROGRAM INTEG-  
24 RITY SYSTEM.—Not later than six months  
25 after the date of enactment of this clause,

1 the Secretary shall submit to the appro-  
2 priate congressional committees a report  
3 on the following:

4 “(I) INTEGRATED DATA REPOSI-  
5 TORY.—Efforts to finalize plans and  
6 schedules for fully implementing and  
7 expanding the use of the Integrated  
8 Data Repository, including actions  
9 taken to finalize, implement, and  
10 manage plans for incorporating data  
11 into the Integrated Data Repository  
12 and actions taken to define measur-  
13 able financial benefits expected from  
14 the implementation of the Integrated  
15 Data Repository.

16 “(II) ONE PROGRAM INTEGRITY  
17 SYSTEM.—Actions taken to plan,  
18 schedule, and conduct training on the  
19 One Program Integrity System, a  
20 Web-based portal and suite of soft-  
21 ware tools used to analyze and extract  
22 data from the Integrated Data Repos-  
23 itory, and actions taken to define  
24 measurable financial benefits expected

1 from the use of the One Program In-  
2 tegrity System.”.

3 **SEC. 202. REVOCATION OR DENIAL OF PASSPORT AND**  
4 **PASSPORT CARD IN CASE OF CERTAIN TAX**  
5 **DELINQUENCIES.**

6 (a) IN GENERAL.—Subchapter D of chapter 75 of the  
7 Internal Revenue Code of 1986 is amended by adding at  
8 the end the following new section:

9 **“SEC. 7345. REVOCATION OR DENIAL OF PASSPORT AND**  
10 **PASSPORT CARD IN CASE OF CERTAIN TAX**  
11 **DELINQUENCIES.**

12 “(a) IN GENERAL.—If the Secretary receives certifi-  
13 cation by the Commissioner of Internal Revenue that any  
14 individual has a seriously delinquent tax debt in an  
15 amount in excess of \$50,000, the Secretary shall transmit  
16 such certification to the Secretary of State for action with  
17 respect to denial, revocation, or limitation of a passport  
18 or passport card pursuant to section 4 of the Act entitled  
19 ‘An Act to regulate the issue and validity of passports,  
20 and for other purposes’, approved July 3, 1926 (22 U.S.C.  
21 211a et seq.), commonly known as the ‘Passport Act of  
22 1926’.

23 “(b) SERIOUSLY DELINQUENT TAX DEBT.—For pur-  
24 poses of this section, the term ‘seriously delinquent tax  
25 debt’ means an outstanding debt under this title for which

1 a notice of lien has been filed in public records pursuant  
2 to section 6323 or a notice of levy has been filed pursuant  
3 to section 6331, except that such term does not include—

4 “(1) a debt that is being paid in a timely man-  
5 ner pursuant to an agreement under section 6159 or  
6 7122, and

7 “(2) a debt with respect to which collection is  
8 suspended because a collection due process hearing  
9 under section 6330, or relief under subsection (b),  
10 (c), or (f) of section 6015, is requested or pending.

11 “(c) ADJUSTMENT FOR INFLATION.—In the case of  
12 a calendar year beginning after 2015, the dollar amount  
13 in subsection (a) shall be increased by an amount equal  
14 to—

15 “(1) such dollar amount, multiplied by—

16 “(2) the cost-of-living adjustment determined  
17 under section 1(f)(3) for the calendar year, deter-  
18 mined by substituting ‘calendar year 2014’ for ‘cal-  
19 endar year 1992’ in subparagraph (B) thereof. If  
20 any amount as adjusted under the preceding sen-  
21 tence is not a multiple of \$1,000, such amount shall  
22 be rounded to the next highest multiple of \$1,000.”.

23 (b) CLERICAL AMENDMENT.—The table of sections  
24 for subchapter D of chapter 75 of the Internal Revenue

1 Code of 1986 is amended by adding at the end the fol-  
2 lowing new item:

“Sec. 7345. Revocation or denial of passport and passport card in case of cer-  
tain tax delinquencies.”.

3 (c) AUTHORITY FOR INFORMATION SHARING.—

4 (1) IN GENERAL.—Subsection (l) of section  
5 6103 of the Internal Revenue Code of 1986 is  
6 amended by adding at the end the following new  
7 paragraph:

8 “(23) DISCLOSURE OF RETURN INFORMATION  
9 TO DEPARTMENT OF STATE FOR PURPOSES OF PASS-  
10 PORT AND PASSPORT CARD REVOCATION UNDER  
11 SECTION 7345.—

12 “(A) IN GENERAL.—The Secretary shall,  
13 upon receiving a certification described in sec-  
14 tion 7345, disclose to the Secretary of State re-  
15 turn information with respect to a taxpayer who  
16 has a seriously delinquent tax debt described in  
17 such section. Such return information shall be  
18 limited to—

19 “(i) the taxpayer identity information  
20 with respect to such taxpayer, and

21 “(ii) the amount of such seriously de-  
22 linquent tax debt.

23 “(B) RESTRICTION ON DISCLOSURE.—Re-  
24 turn information disclosed under subparagraph



1 (A) may be used by officers and employees of  
2 the Department of State for the purposes of,  
3 and to the extent necessary in, carrying out the  
4 requirements of section 4 of the Act entitled  
5 ‘An Act to regulate the issue and validity of  
6 passports, and for other purposes’, approved  
7 July 3, 1926 (22 U.S.C. 211a et seq.), com-  
8 monly known as the ‘Passport Act of 1926’.”.

9 (2) CONFORMING AMENDMENT.—Paragraph (4)  
10 of section 6103(p) of such Code is amended by strik-  
11 ing “or (22)” each place it appears in subparagraph  
12 (F)(ii) and in the matter preceding subparagraph  
13 (A) and inserting “(22), or (23)”.

14 (d) REVOCATION AUTHORIZATION.—The Act entitled  
15 “An Act to regulate the issue and validity of passports,  
16 and for other purposes.”, approved July 3, 1926 (22  
17 U.S.C. 211a et seq.), commonly known as the “Passport  
18 Act of 1926”, is amended by adding at the end the fol-  
19 lowing:

20 **“SEC. 4. AUTHORITY TO DENY OR REVOKE PASSPORT AND**  
21 **PASSPORT CARD.**

22 “(a) INELIGIBILITY.—

23 “(1) ISSUANCE.—Except as provided under  
24 subsection (b), upon receiving a certification de-  
25 scribed in section 7345 of the Internal Revenue

1 Code of 1986 from the Secretary of the Treasury,  
2 the Secretary of State may not issue a passport or  
3 passport card to any individual who has a seriously  
4 delinquent tax debt described in such section.

5 “(2) REVOCATION.—The Secretary of State  
6 shall revoke a passport or passport card previously  
7 issued to any individual described in paragraph (1).

8 “(b) EXCEPTIONS.—

9 “(1) EMERGENCY AND HUMANITARIAN SITUA-  
10 TIONS.—Notwithstanding subsection (a), the Sec-  
11 retary of State may issue a passport or passport  
12 card, in emergency circumstances or for humani-  
13 tarian reasons, to an individual described in para-  
14 graph (1) of such subsection.

15 “(2) LIMITATION FOR RETURN TO UNITED  
16 STATES.—Notwithstanding subsection (a)(2), the  
17 Secretary of State, before revocation, may—

18 “(A) limit a previously issued passport or  
19 passport card only for return travel to the  
20 United States; or

21 “(B) issue a limited passport or passport  
22 card that only permits return travel to the  
23 United States.”.

24 (e) EFFECTIVE DATE.—The amendments made by  
25 this section shall take effect on January 1, 2015.

1 **SEC. 203. PROHIBITION ON NON-COST-EFFECTIVE MINTING**  
2 **AND PRINTING OF COINS AND CURRENCY.**

3 (a) PROHIBITION WITH RESPECT TO COINS.—Sec-  
4 tion 5111 of title 31, United States Code, is amended by  
5 adding at the end the following:

6 “(e) PROHIBITION ON CERTAIN MINTING.—Notwith-  
7 standing any other provision of this subchapter, after the  
8 end of the 4-year period following the date of the enact-  
9 ment of this subsection, the Secretary may not mint or  
10 issue any circulating coin that costs more to produce than  
11 the denomination of the coin (including labor, materials,  
12 dies, use of machinery, overhead expenses, marketing, and  
13 shipping).”.

14 (b) PROHIBITION WITH RESPECT TO CURRENCY.—  
15 Section 5114(a) of title 31, United States Code, is amend-  
16 ed by adding at the end the following:

17 “(4) PROHIBITION ON CERTAIN PRINTING.—  
18 Notwithstanding any other provision of this sub-  
19 chapter, after the end of the 4-year period following  
20 the date of the enactment of this paragraph, the  
21 Secretary may not engrave or print any United  
22 States currency that costs more to produce than the  
23 denomination of the currency (including labor, mate-  
24 rials, dies, use of machinery, overhead expenses,  
25 marketing, and shipping).”.

1 **SEC. 204. RESTRICTIONS ON PRINTING AND DISTRIBUTION**  
2 **OF PAPER COPIES OF CONGRESSIONAL DOC-**  
3 **UMENTS.**

4 (a) PRINTING AND DISTRIBUTION OF DOCUMENTS  
5 BY PUBLIC PRINTER.—

6 (1) RESTRICTIONS.—Chapter 7 of title 44,  
7 United States Code, is amended by adding at the  
8 end the following new section:

9 **“§ 742. Restrictions on printing and distribution of**  
10 **paper copies**

11 “(a) MANDATORY USE OF ELECTRONIC FORMAT FOR  
12 DISTRIBUTION OF CONGRESSIONAL DOCUMENTS.—Not-  
13 withstanding any other provision of this chapter, the Pub-  
14 lic Printer shall make any document of the House of Rep-  
15 resentatives or Senate which is subject to any of the provi-  
16 sions of this chapter available only in an electronic format  
17 which is accessible through the Internet, and may not  
18 print or distribute a printed copy of the document except  
19 as provided in subsection (b).

20 “(b) PERMITTING PRINTING AND DISTRIBUTION OF  
21 PRINTED COPIES UPON REQUEST.—Notwithstanding  
22 subsection (a), at the request of any person to whom the  
23 Public Printer would have been required to provide a  
24 printed copy of a document under this chapter had sub-  
25 section (a) not been in effect, the Public Printer may print

1 and distribute a copy of a document or report for the use  
2 of that person, except that—

3 “(1) the number of printed copies the Public  
4 Printer may provide to the person may not exceed  
5 the number of printed copies the Public Printer  
6 would have provided to the person had subsection  
7 (a) not been in effect; and

8 “(2) the Public Printer may print and dis-  
9 tribute copies to the person only upon payment by  
10 the person of the costs of printing and distributing  
11 the copies, except that this paragraph shall not  
12 apply to an office of the House of Representatives  
13 or Senate (including the office of a Member of Con-  
14 gress).”.

15 (2) CLERICAL AMENDMENT.—The table of sec-  
16 tions of chapter 7 of such title is amended by adding  
17 at the end following new item:

“742. Restrictions on printing and distribution of paper copies.”.

18 (b) PROVISION OF DOCUMENTS IN ELECTRONIC  
19 FORMAT DEEMED TO MEET REQUIREMENTS OF HOUSE  
20 AND SENATE RULES REGARDING DISTRIBUTION OF  
21 PRINTED COPIES.—

22 (1) IN GENERAL.—If any rule or regulation of  
23 the House of Representatives or Senate requires a  
24 Member or committee to provide printed copies of  
25 any document (including any bill or resolution) for

1 the use of the House or Senate or for the use of any  
2 office of the House or Senate, the Member or com-  
3 mittee shall be considered to have met the require-  
4 ment of the rule or regulation if the Member or com-  
5 mittee makes the document available to the recipient  
6 in an electronic format.

7 (2) EXERCISE OF RULEMAKING AUTHORITY OF  
8 SENATE AND HOUSE.—This subsection is enacted by  
9 Congress—

10 (A) as an exercise of the rulemaking power  
11 of the Senate and House of Representatives, re-  
12 spectively, and as such it is deemed a part of  
13 the rules of each House, respectively, and it su-  
14 persedes other rules only to the extent that it  
15 is inconsistent with such rules; and

16 (B) with full recognition of the constitu-  
17 tional right of either House to change the rules  
18 (so far as relating to the procedure of that  
19 House) at any time, in the same manner, and  
20 to the same extent as in the case of any other  
21 rule of that House.

22 (c) EFFECTIVE DATE.—This section and the amend-  
23 ments made by this section shall apply with respect to doc-  
24 uments produced on or after January 1, 2015.

1 **SEC. 205. REPLACING THE \$1 NOTE WITH THE \$1 COIN.**

2 (a) DUTIES OF THE BOARD OF GOVERNORS OF THE  
3 FEDERAL RESERVE SYSTEM.—

4 (1) COIN SEQUESTRATION.—

5 (A) IN GENERAL.—Within six months of  
6 the date of enactment of this Act, the Board of  
7 Governors of the Federal Reserve System shall  
8 sequester all \$1 coins bearing the design com-  
9 mon to those \$1 coins minted and issued from  
10 1979–1981 and again in 1999.

11 (B) TREATMENT OF COINS.—Coins seques-  
12 tered pursuant to subparagraph (A) shall not  
13 be returned to ordinary circulation or otherwise  
14 released from storage controlled by the Federal  
15 Reserve System or an agent of the Federal Re-  
16 serve System.

17 (C) EXCEPTION FOR CERTAIN USES.—Not-  
18 withstanding subparagraph (B), coins seques-  
19 tered pursuant to subparagraph (A) may be re-  
20 leased, at face value and in bulk quantities—

21 (i) to dealers in collectible coins; and

22 (ii) to countries that have adopted the  
23 United States dollar as their base unit of  
24 exchange.

25 (D) OBSOLETE COINS.—At the end of the  
26 1-year period beginning on the date of the en-

1 actment of this Act, the Secretary of the Treas-  
2 ury shall declare all coins described under sub-  
3 paragraph (A) to be obsolete, and such coins—

4 (i) shall be treated in the same man-  
5 ner as all other obsolete United States  
6 coins; and

7 (ii) to the extent such coins remain in  
8 general circulation, shall remain legal ten-  
9 der.

10 (2) QUARTERLY REPORT ON \$1 COINS.—The  
11 Board of Governors of the Federal Reserve System  
12 shall issue quarterly reports to the Committee on Fi-  
13 nancial Services of the House of Representatives and  
14 the Committee on Banking, Housing, and Urban Af-  
15 fairs of the Senate on—

16 (A) the number of coins sequestered pursu-  
17 ant to paragraph (1)(A);

18 (B) the number of coins described in para-  
19 graph (1)(A) that remain in general circulation;  
20 and

21 (C) efforts that have been made to reduce  
22 the number of coins described in subparagraphs  
23 (A) and (B) to zero.



1           (3) IMPROVEMENT OF CIRCULATION.—The  
2 Board of Governors of the Federal Reserve System  
3 shall—

4           (A) undertake efforts to improve the cir-  
5 culation and remove barriers to the circulation  
6 of the \$1 coin, other than those coins described  
7 under paragraph (1)(A);

8           (B) issue a quarterly report to the Com-  
9 mittee on Financial Services of the House of  
10 Representatives and the Committee on Bank-  
11 ing, Housing, and Urban Affairs of the Senate  
12 on—

13           (i) what efforts have been made to im-  
14 prove the circulation of \$1 coins and what  
15 efforts are being planned to improve the  
16 circulation of \$1 coins;

17           (ii) the success of such efforts, includ-  
18 ing an analysis of such coins held in stor-  
19 age owned or controlled by the Federal Re-  
20 serve System and the number of such coins  
21 in circulation;

22           (iii) barriers to the circulation of such  
23 coins, including the availability of such  
24 coins in quantities unmixed with the \$1  
25 coins described in paragraph (1)(A); and

1 (iv) the extent to which the Federal  
2 Reserve System and any agents of the  
3 Federal Reserve System are unable to  
4 meet end-user requests for delivery of  
5 unmixed quantities of such coins in what-  
6 ever form such end user requires, including  
7 rolls, disposable tubes, or volume bags of  
8 such coins.

9 (4) OUTREACH AND EDUCATION.—The Board  
10 of Governors of the Federal Reserve System shall  
11 continuously conduct outreach and education pro-  
12 grams aimed at helping each business using or ac-  
13 cepting cash to choose the best mix of \$1 coins and  
14 banknotes to facilitate transactions and reduce costs  
15 of transactions and of “cashing out” at the end of  
16 a transaction period.

17 (5) USE OF \$1 COINS BY FOREIGN COUN-  
18 TRIES.—The Board of Governors of the Federal Re-  
19 serve System shall work with the Departments of  
20 State and the Treasury to ensure that countries that  
21 have adopted the dollar as a base unit of exchange  
22 and which place orders with the Federal Reserve  
23 System, or through any United States financial in-  
24 stitution, for supplies of \$1 monetary units, are fully  
25 briefed before placing each such order on the dura-

1 bility and longevity of \$1 coins in high-circulation  
2 economies when used for transactions of a low dollar  
3 value.

4 (b) PUBLICITY REQUIREMENT.—Section 5112(p)(2)  
5 of title 31, United States Code, is amended by inserting  
6 after “Mint” the following: “and the Board of Governors  
7 of the Federal Reserve System”.

8 (c) REPORT ON IMPLEMENTATION.—Not later than  
9 the end of the 1-year period beginning on the date of the  
10 enactment of this Act, and annually thereafter, the Comp-  
11 troller General of the United States and the Inspector  
12 General of the Federal Reserve System and the Bureau  
13 of Consumer Financial Protection shall each issue a report  
14 to the Committee on Financial Services of the House of  
15 Representatives and the Committee on Banking, Housing,  
16 and Urban Affairs of the Senate on steps being taken by  
17 the Board of Governors of the Federal Reserve System  
18 to carry out this Act.

19 (d) CLARIFICATION WITH RESPECT TO SEIGNIOR-  
20 AGE.—The ninth proviso of section 5136 of title 31,  
21 United States Code, is amended, by inserting after “mis-  
22 cellaneous receipts” the following: “and such amount shall  
23 be included as an estimated receipt of the Government and  
24 a receipt of the Government under paragraphs (6) and (7),

1 respectively, of section 1105(a) in any budget submitted  
2 under such section”.

3 (e) POLICY STATEMENT.—It is the policy of the  
4 United States that after \$1 coins achieve sufficient market  
5 penetration such that consumers and retailers are com-  
6 fortable using \$1 coins and are able to obtain adequate  
7 supplies of \$1 coins, \$1 coins should replace \$1 Federal  
8 Reserve notes as the only \$1 monetary unit issued and  
9 circulated by the Federal Reserve System.

10 (f) DEADLINE FOR PLACING \$1 FEDERAL RESERVE  
11 NOTES INTO CIRCULATION.—Federal Reserve banks may  
12 continue to place into circulation \$1 Federal Reserve notes  
13 until the earlier of—

14 (1) the date on which the number of \$1 coins  
15 placed into circulation after the date of the enact-  
16 ment of this Act exceeds 600,000,000 annually; or

17 (2) the date that is 4 years after the date of the  
18 enactment of this Act.

19 (g) TRANSITION PERIOD.—After the date referred to  
20 in subsection (f), a Federal Reserve bank may not order  
21 additional \$1 Federal Reserve notes but may, for a period  
22 of one year, continue to place into circulation \$1 Federal  
23 Reserve notes on hand or those deposited with it, except  
24 for notes described in subsection (h).

1 (h) REMOVAL OF UNFIT CURRENCY.—After the date  
2 referred to in subparagraph (f), a Federal Reserve bank  
3 shall continue to remove unfit currency from circulation,  
4 and shall continue to destroy such currency.

5 (i) EXCEPTION.—Notwithstanding subsections (f)  
6 and (g), the Board of Governors of the Federal Reserve  
7 System shall produce such Federal Reserve notes of \$1  
8 denomination as the Board determines from time to time  
9 are appropriate solely to meet the needs of collectors of  
10 that denomination. Such notes shall be issued by one or  
11 more Federal Reserve banks in accordance with section  
12 16 of the Federal Reserve Act and sold by the Board, in  
13 whole or in part, under procedures prescribed by the  
14 Board.

15 (j) NO EFFECT ON LEGAL TENDER.—Notwith-  
16 standing any other subsection of this section, \$1 Federal  
17 Reserve notes are legal tender in the United States for  
18 all debts, public and private, public charges, taxes, and  
19 duties, regardless of the date of printing or issue.

20 **SEC. 206. ENHANCING THE INTERNAL REVENUE SERVICE'S**  
21 **ONLINE SERVICES.**

22 No later than six months after the date of the enact-  
23 ment of the Act, the Commissioner of Internal Revenue  
24 shall, pursuant to the recommendations of the Govern-

1 ment Accountability Office in its report GAO–14–343SP  
2 (April, 2014):

3 (1) Develop a long-term strategy to improve  
4 web services provided to taxpayers, in accordance  
5 with www.Howto.gov and other Federal guidance  
6 outlined in the April 2013 report of the Government  
7 Accountability Office GAO–13–279SP.

8 (2) Study leading practices of other organiza-  
9 tions to understand how web improvement strategies  
10 were developed and new services prioritized.

11 (3) Develop business cases for all new online  
12 services, describing the potential benefits and costs  
13 of the project, and use them to prioritize future  
14 projects.

15 (4) Review risk mitigation plans for interactive  
16 tools to ensure all risks are addressed and link in-  
17 vestments in security to the long-term plan.

18 **SEC. 207. IMPROVING FORECLOSURE LOSS MITIGATION EF-**  
19 **FORTS FOR MORTGAGES MADE, INSURED, OR**  
20 **GUARANTEED BY FEDERAL AGENCIES.**

21 (a) PERIODIC ANALYSIS OF LOSS MITIGATION AC-  
22 TIONS.—Not later than the expiration of the 6-month pe-  
23 riod beginning on the date of the enactment of this Act  
24 and annually thereafter, the Secretary of Housing and  
25 Urban Development, the Secretary of Agriculture, and the

1 Secretary of Veterans Affairs shall each analyze the effec-  
2 tiveness and long-term costs and benefits of the programs,  
3 actions, and strategies of the applicable agency for avoid-  
4 ance or mitigation of foreclosure losses with respect to cov-  
5 ered loans and mortgages of the applicable agency, which  
6 shall include analyses of—

7 (1) the re-default rates associated with various  
8 types of loss mitigation actions; and

9 (2) the impacts that loan and borrower charac-  
10 teristics have on the performance of different loss  
11 mitigation actions.

12 (b) RE-EVALUATION.—Upon completion of each peri-  
13 odic analysis conducted pursuant to subsection (a) with  
14 respect to covered loans and mortgages of an applicable  
15 agency, the head of the applicable agency shall use the  
16 results of the analysis to—

17 (1) re-evaluate the programs, actions, and  
18 strategies of the agency for avoidance or mitigation  
19 of foreclosure losses with respect to covered loans  
20 and mortgages; and

21 (2) provide additional guidance to servicers of  
22 covered loans and mortgages to more effectively tar-  
23 get and implement loss mitigation efforts.

24 (c) COLLECTION OF INFORMATION.—Each of the  
25 agency heads referred to in subsection (a) shall—

1           (1) collect such information regarding covered  
2           loans and mortgages of the applicable agency as may  
3           be necessary to conduct the analysis required under  
4           such subsection, including loan level data and infor-  
5           mation regarding loan performance; or

6           (2) require servicers of such loans and mort-  
7           gages to provide any such information not main-  
8           tained or collected by the applicable agency.

9           (d) CONSULTATION AND COORDINATION.—Each of  
10          the agency heads referred to in subsection (a) shall consult  
11          and coordinate with each other in conducting the analyses  
12          and re-evaluations required under subsection (a) and (b)  
13          to ensure the sharing of information and promote effective  
14          loss mitigation efforts.

15          (e) DEFINITIONS.—For purposes of this section, the  
16          following definitions shall apply:

17               (1) APPLICABLE AGENCY.—The term “applica-  
18               ble agency” means—

19                       (A) with respect to the Secretary of Hous-  
20                       ing and Urban Development, the Department of  
21                       Housing and Urban Development;

22                       (B) with respect to the Secretary of Agri-  
23                       culture, the Department of Agriculture; and



1           (C) with respect to the Secretary of Vet-  
2           erans Affairs, the Department of Veterans Af-  
3           fairs.

4           (2) COVERED LOANS AND MORTGAGES.—The  
5           term “covered loans and mortgages” means, with re-  
6           spect to an applicable agency, loans for and mort-  
7           gages on 1- to 4-family homes made, insured, or  
8           guaranteed by such applicable agency.

○