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113TH CONGRESS 2D Session



[Report No. 113-180]

To provide for the restoration of forest landscapes, protection of old growth forests, and management of national forests in the eastside forests of the State of Oregon.

IN THE SENATE OF THE UNITED STATES

JULY 16 (legislative day, JULY 15), 2013

Mr. WYDEN (for himself and Mr. MERKLEY) introduced the following bill; which was read twice and referred to the Committee on Energy and Natural Resources

JUNE 2, 2014

Reported by Ms. LANDRIEU, with an amendment

[Strike out all after the enacting clause and insert the part printed in italic]

A BILL

- To provide for the restoration of forest landscapes, protection of old growth forests, and management of national forests in the eastside forests of the State of Oregon.
 - 1 Be it enacted by the Senate and House of Representa-
 - 2 tives of the United States of America in Congress assembled,

1 SECTION 1. SHORT TITLE.

2 This Act may be cited as the "Oregon Eastside For3 ests Restoration, Old Growth Protection, and Jobs Act of
4 2013".

5 SEC. 2. PURPOSES.

6 The purposes of this Act are—

7 (1) to conserve and restore the eastside Na8 tional Forests of the State;

9 (2) to create an immediate, predictable, and in-10 creased timber flow to support locally based restora-11 tion economics in the communities of the castside 12 National Forests of the State;

13 (3) to make the eastside National Forests of
14 the State more resistant and resilient to, and to
15 mitigate the effects of, climate change;

16 (4) to protect, restore, and increase old-growth
17 forest stands and trees in the eastside National For18 ests of the State;

19 (5) to promote collaboration in the communities
20 of the eastside National Forests of the State to re21 spond to critical threats to forest and watershed
22 health and to support natural resource- and restora23 tion-based economies;

24 (6) to prioritize, strategically target, and accel25 erate projects to improve forest health and water-

1	shed health in old growth forests located in the
2	eastside National Forests of the State; and
3	(7) to provide the Secretary, collaborative
4	groups, and the public with independent scientific
5	advice for restoring forest health and watershed
6	health in the eastside National Forests of the State.
7	SEC. 3. DEFINITIONS.
8	In this Act:
9	(1) Advisory Panel.—The term "advisory
10	panel" means the Eastside Forest Scientific and
11	Technical Advisory Panel established under section
12	6(a).
13	(2) Collaborative group.—The term "col-
14	laborative group" means a group of individuals that
15	meets the requirements of section $8(a)(2)$.
16	(3) COVERED AREA.—The term "covered area"
17	means the area selected by the Secretary under sec-
18	tion $4(a)(1)$ that is—
19	(Λ) within the State; and
20	(B) not within the area covered by the
21	Record of Decision for Amendments to Forest
22	Service and Bureau of Land Management Plan-
23	ning Documents Within the Range of the
24	Northern Spotted Owl, dated April 1994.

1	(4) DECISION NOTICE.—The term "Decision
2	Notice" means the decision notice entitled "Decision
3	Notice for the Revised Continuation of Interim Man-
4	agement Direction Establishing Riparian, Ecosystem
5	and Wildlife Standards for Timber Sales, United
6	States Forest Service Region 6, Colville, Deschutes,
7	Fremont, Malheur, Ochoco, Okanogan, Umatilla,
8	Wallowa-Whitman and Winema National Forests in
9	Oregon and Washington" and approved by the Pa-
10	cific Northwest Regional Forester on June 6, 1995.
11	(5) Emergency condition.—The term "emer-
12	gency condition" means a condition—
13	(A) that results in an—
14	(i) imminent risk to life or property;
15	O ľ
16	(ii) immediate impairment of the pub-
17	lie use and enjoyment of a trail, road,
18	highway, public facility, or public land; and
19	(B) with respect to subparagraph $(A)(ii)$,
20	the urgency to address the emergency of which
21	outweighs the benefits of full notice and com-
22	ment.
23	(6) Forest Health.—The term "forest
24	health" means conditions that enable forested
~ ~	

25 land—

1	(A) to be durable, resilient, and less prone
2	to uncharacteristic wildfire, insect, or pathogen
3	outbreaks, while
4	(i) supporting ecosystem services and
5	populations of native species; and
6	(ii) allowing for natural disturbances;
7	(B) to maintain or develop species com-
8	position, ecosystem function and structure, hy-
9	drologic function, and sediment regimes that
10	are within an acceptable range that considers—
11	(i) historic variability; and
12	(ii) anticipated future conditions; and
13	(C) to be resistant and resilient to unchar-
14	acteristic events.
15	(7) FOREST STAND.—The term "forest stand"
16	means a contiguous group of trees that are suffi-
17	ciently uniform in age-class distribution, composi-
18	tion, and structure and that are growing on a site
19	of sufficiently uniform quality to be a distinguishable
20	unit.
21	(8) INITIATIVE.—The term "Initiative" means
22	an initiative established by the Secretary—
23	(Λ) to restore and improve the ecological
24	structure, composition, and function and the

1	natural processes of watersheds within the Na-
2	tional Forest System;
3	(B) to preserve and create local jobs in
4	rural communities that are located in or near
5	National Forest System land;
6	(C) to sustain the local wood products in-
7	frastructure and community capacity that is
8	necessary for the appropriate management and
9	restoration of National Forest System land;
10	(D) to promote cooperation and collabora-
11	tion in the management of National Forest Sys-
12	tem land;
13	(E) to carry out collaborative projects to
14	restore forest health and watershed health and
15	to reduce the risk of uncharacteristic disturb-
16	ances from fire, insects, and disease to commu-
17	nities, watersheds, and natural resources
18	through a collaborative process of planning,
19	prioritizing, and implementing ecological res-
20	toration, hazardous fuel reduction, and other
21	vegetation management projects;
22	(F) to collect information from the projects
23	carried out under this Act in an effort to better
24	understand the manner in which to improve for-
25	est restoration and management activities;

1	(G) that includes all National Forest Sys-
2	tem land within the covered area; and
3	(H) under which not more than 15 Na-
4	tional Forests may be selected to participate.
5	(9) INVENTORIED ROADLESS AREA.—The term
6	"inventoried roadless area" means 1 of the areas
7	identified in the set of inventoried roadless area
8	maps contained in the Forest Service Roadless
9	Areas Conservation, Final Environmental Impact
10	Statement, Volume 2, dated November 2000.
11	(10) NATIONAL FOREST SYSTEM.—The term
12	"National Forest System" has the meaning given
13	the term in section 11(a) of the Forest and Range-
14	land Renewable Resources Planning Act of 1974 (16
15	U.S.C. 1609(a)).
16	(11) PILOT LANDSCAPE.—The term "pilot land-
17	scape" means a National Forest entirely within the
18	covered area on which a project is being carried out
19	under section 4003 of the Omnibus Public Land
20	Management Act of 2009 (16 U.S.C. 7303) as of
21	January 1, 2013.
22	(12) Plant Association.—
23	(A) IN GENERAL.—The term "plant asso-
24	ciation" means a description of a plant commu-
25	nity that—

1	(i) would potentially, in the absence of
2	a disturbance, occupy a site; and
3	(ii) may be aggregated into 1 or more
4	groups based on similarities in plant spe-
5	cies, composition, environment, and pro-
6	ductivity.
7	(B) INCLUSION.—The term "plant associa-
8	tion" includes, with respect to a forested site,
9	species representing tree, shrub, and herbaceous
10	layers.
11	(13) SECRETARY.—The term "Secretary"
12	means the Secretary of Agriculture (acting through
13	the Chief of the Forest Service).
14	(14) STATE.—The term "State" means the
15	State of Oregon.
16	(15) Uncharacteristic.—The term "unchar-
17	acteristic" means a wildfire, insect, or pathogen out-
18	break or level of forest fuel, the severity, size, fre-
19	quency, or quantity of which exceeds the historic
20	range of variability.
21	(16) WATERSHED AREA.—The term "watershed
22	area" means 1 or more subwatersheds (also known
23	as 6th code hydrologic units).

1	(17) WATERSHED HEALTH.—The term "water-
2	shed health" means landscape conditions that enable
3	riparian and aquatic ecosystems—
4	(A) to capture, store, and release water,
5	sediment, wood, and nutrients;
6	(B) to provide for water temperatures that
7	are within the range of variability of the nat-
8	ural regimes for the processes described in sub-
9	paragraph (A); and
10	(C) to create and sustain functional ripar-
11	ian, aquatic, and wetland habitats that are ca-
12	pable of supporting diverse populations of na-
13	tive aquatic- and riparian-dependent species.
14	SEC. 4. LAND MANAGEMENT.
15	(a) Application of the Initiative to the Cov-
16	ERED AREA.—
17	(1) IN GENERAL.—Not later than 60 days after
18	the date of enactment of this Act, the Secretary
19	shall select all or part of 1 or more National Forests
20	in the State as part of the Initiative.
21	(2) TERM.—The selection under paragraph (1)
22	shall be for a period of 15 years.
23	(3) EFFECT.—The provisions of this Act shall
24	apply to the covered area.
25	(b) Land Management Goals.—

1	(1) IN GENERAL.—In the covered area, the Sec-
2	retary shall, considering the best available science,
3	seek—
4	(A) to conserve and restore forest health,
5	watershed health, and other ecosystems;
6	(B) to reduce the risk of, and increase the
7	resistance and resiliency of the land to,
8	uncharacteristic disturbances;
9	(C) to allow for characteristic natural dis-
10	turbances; and
11	(D) to harvest wood to maintain adequate
12	levels of industry infrastructure to accomplish
13	the goals described in subparagraphs (A) , (B) ,
14	and (C).
15	(2) Forest management.—To achieve the
16	goals of paragraph (1) in the forested land in the
17	covered area, the Secretary shall consider opportuni-
18	ties-
19	(A) to reduce the basal area in overstocked
20	forest stands;
21	(B) to increase the mean diameter of for-
22	est stands;
23	(C) to maintain or create a forest composi-
24	tion that focuses on more fire- and drought-tol-
25	erant species;

1	(D) to restore historic levels of within-for-
2	est stand spatial heterogeneity;
3	(E) to conserve and restore old growth;
4	(F) to conserve and restore population lev-
5	els of older trees;
6	(G) to conserve and restore ecologically
7	sustainable forest stands and landscapes to in-
8	corporate characteristic forest stand structures
9	and older tree populations;
10	(H) to harvest wood and use the value of
11	merchantable sawlogs and biomass to help off-
12	set the cost of improving forest health and wa-
13	tershed health;
14	(I) to restore or maintain sustainable and
15	fire-resilient conditions in perpetuity through
16	active management (including management
17	through prescribed or wildland fire and me-
18	chanical treatments);
19	(J) to restore or maintain ecologically ap-
20	propriate spatial complexity (including a range
21	of open to dense forest patches at scales from
22	the forest stand to the landscape);
23	(K) to create nonuniform effects in car-
24	rying out vegetation management projects by
25	avoiding extensive areas of uniform treatment,

1	except for certain treatments (such as broad-
2	east burns) that are carried out to enhance the
3	spatial heterogeneity of the forest site;
4	(L) to restore or maintain ecologically ap-
5	propriate understory plant community composi-
6	tion and condition, including—
7	(i) by restoring and maintaining na-
8	tive ground cover; and
9	(ii) by reducing the impacts of, and
10	potential for, exotic and other invasive spe-
11	cies; and
12	(M) to increase stakeholder participation
13	through collaborative groups.
14	(c) PLANNING.—To help to achieve the goals de-
15	scribed in subsection (b), the Secretary shall use landscape
16	scale planning based on watershed areas as a tool to im-
17	plement ecological restoration projects in the covered area.
18	(d) Performance Goals.—
19	(1) IN GENERAL.—Not later than 60 days after
20	the date on which the Secretary selects the covered
21	area, the Secretary, in consultation with the relevant
22	collaborative groups, may establish performance
23	goals, in addition to the goals that are established
24	by subsection (b), that the Secretary shall seek to
25	achieve consistent with the purposes of this Act and

1	the goals and opportunities described in subsection
2	(b) for the covered area.
3	(2) TERM.—Subject to paragraph (3), each per-
4	formance goal established under paragraph (1) shall
5	be measured annually for a period of 15 years.
6	(3) Additions.—The Secretary may develop
7	additional performance goals that the Secretary de-
8	termines to be appropriate during the period estab-
9	lished by paragraph (2).
10	(4) PRIORITIZATION.—Subject to the limita-
11	tions described in section $12(e)$, the Secretary shall
12	prioritize the vegetation management and hazardous
13	fuels reduction program activities in the covered
14	area to achieve the performance goals established
15	under this subsection.
16	(5) Restoration goals.—
17	(A) IN GENERAL.—Within the covered
18	area, consistent with the goals, and after con-
19	sidering the opportunities, described in sub-
20	section (b), the Secretary shall, to the max-
21	imum extent practicable, prepare, offer, and
22	promptly implement—
23	(i) projects that—
24	(I) are predominantly comprised
25	of mechanical treatment in the cov-

1	ered area that emphasize sawtimber
2	as a byproduct; and
3	(II) are conducted on—
4	(aa) for the first fiscal year
5	after the date of enactment of
6	this Act, not less than 60,000
7	acres;
8	(bb) for the subsequent fis-
9	cal year, not less than 80,000
10	acres; and
11	(ce) for each fiscal year
12	thereafter until the fiscal year in
13	which at least 1 ecological res-
14	toration project for each National
15	Forest is initiated under section
16	7, not less than $100,000$ acres;
17	and
18	(ii) for each fiscal year after the fiscal
19	year specified in subparagraph clause
20	(i)(II)(cc), an ecological restoration project
21	on each National Forest in the covered
22	area with a gross planning area of not less
23	than 25,000 acres.
24	(B) ANNUAL GOALS.—

(i) IN GENERAL.—Beginning in the
first fiscal year after the date on which at
least 1 ecological restoration project is ini-
tiated for each National Forest under sec-
tion 8 and each fiscal year thereafter until
the date on which the Initiative is com-
pleted, the Secretary may, subject to clause
(ii), set annual acreage performance goals
for projects that are predominantly com-
prised of mechanical treatment in the cov-
ered area that emphasize sawtimber as a
byproduct consistent with the goals, and
after considering the opportunities, de-
scribed in subsection (b).
(ii) Considerations.—In setting
goals under clause (i), the Secretary shall
consider—
(I) any specific recommendations
of the advisory panel relating to acre-
age treatment needs; and
(II) advice provided by a collabo-
rative group relating to acreage treat-
ment needs.
(C) Priority for restoration goals.—
In seeking to meet the restoration goals estab-

1	lished under subparagraph (A) or (B), the See-
2	retary shall prioritize for treatment—
3	(i) any area located on a pilot land-
4	scape; and
5	(ii) any area that has opportunities
6	for reduced planning and implementation
7	costs because of—
8	(I) opportunities to work with a
9	collaborative group on the project; or
10	(II) opportunities to use non-
11	Federal resources to complete the
12	project.
13	(e) Prohibitions on Removal of Certain
14	TREES.—
15	(1) OLDER TREES. Except as provided in
16	paragraph (2), the Secretary shall prohibit the cut-
17	ting or removal of any live tree located in the cov-
18	ered area that is 150 years of age or older measured
19	at breast height.
20	
	(2) Administrative exceptions.—
21	(2) ADMINISTRATIVE EXCEPTIONS.— (A) In GENERAL.—The prohibition de-
21 22	
	(A) IN GENERAL.—The prohibition de-
22	(A) IN GENERAL.—The prohibition de- scribed in paragraph (1) shall not apply if the

1	tree to provide for a safe administrative, public,
2	or special use.
3	(B) Notice requirement.—The Sec-
4	retary shall provide to the public and each rel-
5	evant collaborative group notice and an oppor-
6	tunity to comment before making a determina-
7	tion under subparagraph (A), unless the Sec-
8	retary determines that the cutting or removal of
9	the tree is necessary to respond to an emer-
10	gency condition.
11	(C) Application of decision notice.
12	(i) IN GENERAL.—Subject to clause
13	(ii), if the Secretary, after considering the
14	recommendations of the relevant collabo-
15	rative group or the recommendations re-
16	port issued under section 6(d), determines
17	that the prohibition in paragraph (1) is in-
18	feasible to implement for a specific vegeta-
19	tion management project, the Secretary
20	shall apply the Decision Notice with re-
21	spect to the specific vegetation manage-
22	ment project.
23	(ii) Requirement.—In applying the
24	Decision Notice to a specific vegetation

25 management project under elause (i), the

1	Secretary may make site-specific forest
2	plan amendments to allow the cutting or
3	removal of live trees greater than 21
4	inches in diameter at breast height that
5	are younger than 150 years old at breast
6	height, the cutting or removal of which is
7	necessary to meet the land management
8	goals described in subsection $(b)(1)$.
9	(f) Limitations on Road Construction.—In car-
10	rying out any vegetation management project in the cov-
11	ered area, the Secretary shall—
12	(1) not construct any permanent road, unless
13	the Secretary determines that the road is a justifi-
14	able realignment of a permanent road to restore or
15	improve the ecological structure, composition, and
16	function and the natural processes of the affected
17	forest or watershed; and
18	(2) by the earlier of the date on which the vege-
19	tation management project is completed or the date
20	that is 1 year after the activities for which the road
21	was constructed are complete, decommission any
22	temporary road constructed to carry out the vegeta-
23	tion management project by—
24	(A) reestablishing vegetation on the road;
25	and

1 (B) restoring any natural drainage, water-2 shed function, or other ecological processes that 3 are disrupted or adversely impacted by the 4 road, including by removing or hydrologically 5 disconnecting the road prism.

6 SEC. 5. WATERSHED MANAGEMENT.

7 (a) Aquatic and Riparian Resources Manage-8 ment.

9 (1) IN GENERAL.—Within the covered area, 10 each vegetation management project in an area de-11 lineated under subsection (b) shall protect and re-12 store the aquatic and riparian-dependent resources 13 of the delineated area.

14 (2) EFFECTS.—A project described in para-15 graph (1) may result in short-term negative effects 16 on the aquatic and riparian-dependent resources of 17 the delineated area if the Secretary determines, after 18 considering the best available science, that the 19 project would result in a net improvement to the 20 condition of those resources over the long term.

21 (b) DELINEATION OF AREAS.

(1) FISH-BEARING STREAMS.—The Secretary
shall delineate each permanently flowing fishbearing
stream and the area extending away from each edge
of the active stream channel to include—

1	(A) the top of the inner gorge;
2	(B) the outer edges of the 100-year flood-
3	plain;
4	(C) the outer edges of riparian vegetation;
5	(D) a distance equal to the height of 2
6	site-potential trees; and
7	(E) a slope distance of not less than 300
8	feet.
9	(2) Permanently flowing non-fishbearing
10	STREAMS.—The Secretary shall delineate each per-
11	manently flowing non-fishbearing stream and the
12	area extending away from each edge of the active
13	stream channel to include—
14	(A) the top of the inner gorge;
14 15	(A) the top of the inner gorge;(B) the outer edges of the 100-year flood
15	(B) the outer edges of the 100-year flood
15 16	(B) the outer edges of the 100-year flood plain;
15 16 17	 (B) the outer edges of the 100-year flood plain; (C) the outer edges of riparian vegetation;
15 16 17 18	 (B) the outer edges of the 100-year flood plain; (C) the outer edges of riparian vegetation; (D) a distance equal to the height of 1
15 16 17 18 19	 (B) the outer edges of the 100-year flood plain; (C) the outer edges of riparian vegetation; (D) a distance equal to the height of 1 site-potential tree; and
15 16 17 18 19 20	 (B) the outer edges of the 100-year flood plain; (C) the outer edges of riparian vegetation; (D) a distance equal to the height of 1 site-potential tree; and (E) a slope distance of not less than 150
 15 16 17 18 19 20 21 	 (B) the outer edges of the 100-year flood plain; (C) the outer edges of riparian vegetation; (D) a distance equal to the height of 1 site-potential tree; and (E) a slope distance of not less than 150 feet.

1	larger than 1 acre and the area extending away from
2	the high-water edges to include—
3	(Λ) the outer edges of the riparian vegeta-
4	tion;
5	(B) the extent of the seasonally saturated
6	soil;
7	(C) the extent of moderately and highly
8	unstable areas;
9	(D) a distance equal to the height of 1
10	site-potential tree; and
11	(E) a slope distance of—
12	(i) if the area located in a watershed
13	identified as key or priority under the ap-
14	plicable land and resource management
15	plan, not less than 100 feet; or
16	(ii) not less than 50 feet.
17	(4) INTERMITTENT STREAMS, WETLANDS LESS
18	THAN 1 ACRE, LANDSLIDES, AND LANDSLIDE-PRONE
19	AREAS.—The Secretary shall delineate each wetland
20	smaller than 1 acre, landslide, landslide-prone area,
21	intermittent stream channel, and the area extending
22	away from the edges of the wetland, landslide, land-
23	slide-prone area, or intermittent stream channel to
24	include—
25	(Λ) the top of the inner gorge;

•S 1301 RS

1	(B) the outer edges of the riparian vegeta-
2	tion;
3	(C) a distance equal to the height of 1 site-
4	potential tree; and
5	(D) a slope distance of—
6	(i) if the area is located in a water-
7	shed identified as key or priority under the
8	applicable land and resource management
9	plan, not less than 100 feet; or
10	(ii) not less than 50 feet.
11	(e) Aquatic and Riparian Protection.—
12	(1) IN GENERAL.—Except as provided in para-
13	graph (2), the Secretary shall comply with the
14	aquatic and riparian protection requirements of the
15	applicable land and resource management plan in
16	existence on the date of enactment of this Act in
17	carrying out each vegetation management project in
18	the covered area.
19	(2) Modifications.—The Secretary may mod-
20	ify the aquatic and riparian protection requirements
21	described in paragraph (1) if the Secretary deter-
22	mines, after considering the best available science,
23	that the modifications would meet or exceed the
24	goals of the aquatic and riparian protection require-
25	ments.

1	SEC. 6. EASTSIDE FOREST SCIENTIFIC AND TECHNICAL AD-
2	VISORY PANEL.
3	(a) In GENERAL.—Not later than 90 days after the
4	date on which the Secretary selects the covered area, the
5	Secretary shall establish an advisory panel—
6	(1) to be known as the "Eastside Forest Sci-
7	entific and Technical Advisory Panel"; and
8	(2) to advise the Secretary, collaborative
9	groups, and the public regarding the development
10	and implementation of—
11	(A) goals to improve forest health, water-
12	shed health, and related social and economic
13	goals in the covered area; and
14	(B) projects needed to accomplish the pur-
15	poses of this Act.
16	(b) Composition.—The advisory panel shall be com-
17	posed of 9 members, each of whom shall have expertise
18	in 1 or more of the following:
19	(1) Silviculture.
20	(2) Timber economics.
21	(3) Road and logging engineering.
22	(4) Soil science and geology.
23	(5) Ecosystem services or natural resources eco-
24	nomics.
25	(6) Community economics or ecosystem work-
26	force development.

1	(7) Forest ecology.
2	(8) Aquatic and riparian ecology.
3	(9) Wildlife ecology.
4	(10) Fish Ecology.
5	(11) Ecological restoration.
6	(12) Invasive species control and eradication.
7	(13) Wildland fire.
8	(14) Hydrology.
9	(15) Forest carbon life-cycle and sequestration.
10	(16) Social science.
11	(c) APPOINTMENTS.—The Secretary shall—
12	(1) ensure that the advisory panel includes ex-
13	perts in a broad array of the fields described in sub-
14	section (b); and
15	(2) give consideration to the recommendations
16	of institutions of higher education (as defined in sec-
17	tion 101(a) of the Higher Education Act of 1965
18	(20 U.S.C. 1001(a))), professional societies, and
19	other interested organizations and persons.
20	(d) DUTIES.—
21	(1) Recommendations report.—
22	(A) IN GENERAL.—Not later than 180
23	days after the date on which the Secretary ap-
24	points the members of the advisory panel, the
25	advisory panel, after considering the best avail-

1	able science and information, shall submit to
2	the Secretary and make available to the public
3	a report that contains recommendations regard-
4	ing the manner by which the Secretary may
5	best achieve the purposes and goals and con-
6	sider the opportunities described in section
7	4(b).
8	(B) Requirements.—The report shall
9	provide recommendations based on the best
10	available science—
11	(i) for the size and scope of projects
12	needed to accomplish the goals and con-
13	sider the opportunities described in section
14	$\frac{4(b)}{2};$
15	(ii) for increasing local capacity to ac-
16	complish the goals and consider the oppor-
17	tunities described in section $4(b)$;
18	(iii) for hydrologically and ecologically
19	restoring land and water by—
20	(I) decommissioning unnecessary
21	and undesirable roads; and
22	(II) reducing the environmental
23	impact of necessary and desirable
24	roads; and

1	(iv) for each relevant plant association
2	group
3	(I) for protecting and restoring
4	terrestrial, aquatic, riparian, wildlife,
5	fish, vegetation, soil, carbon, and
6	other resources;
7	(II) for the types of activities
8	necessary and desirable to restore for-
9	est health and watershed health (in-
10	eluding thinning, prescribed, and nat-
11	ural fire, and other appropriate activi-
12	ties);
13	(III) for cases in which the cut-
14	ting or removal of trees described in
15	section $4(e)(1)$ would generally be
16	considered to be ecologically appro-
17	priate; and
18	(IV) for cases in which the cut-
19	ting or removal of trees described in
20	section $4(e)(2)(C)$ would generally be
21	considered to be ecologically appro-
22	priate.
23	(C) Administration.—
24	(i) IN GENERAL.—To the maximum
25	extent practicable, the advisory panel shall

2recommendation included in the report.3(ii) INCLUSION OF DISSENTING OPIN-4IONS.—If the advisory panel fails to5achieve a consensus with respect to any6recommendation included in the report, the7report shall include each dissenting opinion8relating to the recommendation.9(2) REVIEW REPORT.—Not later than 5 years10after the date on which the Secretary appoints the11members of the advisory panel, the advisory panel12shall submit to the Secretary and make available to13the public a report providing—14(A) a quantitative and qualitative assess-15ment of the status of, and changes to, forest16health and watershed health in the covered17area, including the resiliency, aquatic function,18and20(B) an assessment of the implementation21of the recommendations made under paragraph22(I).23SEC. 7. ECOLOGICAL RESTORATION PROJECTS.24(a) IN GENERAL.—As soon as practicable after the25date on which the Secretary selects the covered area, the	1	achieve a consensus with respect to each
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 21 of the recommendations made under paragraph 22 (1). 23 SEC. 7. ECOLOGICAL RESTORATION PROJECTS. 24 (a) IN GENERAL.—As soon as practicable after the 	19	and
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 23 SEC. 7. ECOLOGICAL RESTORATION PROJECTS. 24 (a) IN GENERAL. As soon as practicable after the 	21	of the recommendations made under paragraph
24 (a) IN GENERAL.—As soon as practicable after the	22	(1).
	23	SEC. 7. ECOLOGICAL RESTORATION PROJECTS.
25 date on which the Secretary selects the covered area, the	24	(a) IN GENERAL.—As soon as practicable after the
	25	date on which the Secretary selects the covered area, the

Secretary shall, considering the opportunities described in
 section 4(b)(2), implement ecological restoration projects
 in the covered area to further the goals described in sec tion 4(b).

(b) LANDSCAPE-SCALE PROJECTS.—Subject to the 5 availability of appropriations in accordance with section 6 7 12, the Secretary shall, to the maximum extent prac-8 ticable, implement 1 or more ecological restoration 9 projects with a gross planning area of 50,000 acres for 10 each National Forest in the covered area that provide landscape-scale work within a watershed area not later 11 12 than 3 years after the date on which the Secretary selects 13 the covered area.

14 (c) REQUIREMENTS.—In developing and imple15 menting ecological restoration projects under this section,
16 the Secretary shall consider—

- 17 (1) the best available science and data;
- 18 (2) the recommendations of the advisory panel;
 19 and
- 20 (3) the views of the relevant collaborative 21 groups.

22 (d) NET ROAD REDUCTION.—In developing ecologi23 cal restoration projects under this Act, the Secretary shall
24 examine opportunities for, and achieve, a net reduction in

1	the permanent road system to improve forest and water-
2	shed health to the maximum extent practicable.
3	(e) Prioritization.—
4	(1) IN GENERAL.—The Secretary shall
5	prioritize ecological restoration projects in the cov-
6	ered area considering the requirements in subsection
7	(c) and based on the degree to which the ecological
8	restoration projects would improve forest health and
9	watershed health, based on—
10	(A) dry and moist forest plant association
11	groups; and
12	(B) the need to sustain adequate levels of
13	industry infrastructure to accomplish the goals
14	described in section $4(b)$.
15	(2) INCLUSIONS.—In carrying out this section,
16	the types of projects the Secretary shall consider to
17	be priority projects include projects that—
18	(A) reduce the risk of, and increase the re-
19	sistance and resiliency of the land to,
20	uncharacteristic disturbances, particularly if
21	eritical components or values are at risk, in-
22	eluding-
23	(i) communities located in the
24	wildland-urban interface (as defined in see-

1	tion 101 of the Healthy Forests Restora-
2	tion Act of 2003 (16 U.S.C. 6511)); and
3	(ii) valuable forest structures (includ-
4	ing old growth and older mature trees);
5	(B) restore the structure and composition
6	of forest stands at a high or moderate depar-
7	ture from the historic range of variability;
8	(C) accelerate the development of complex
9	forest structure in a young forest that has been
10	simplified through past management, such as
11	by—
12	(i) creating spatial heterogeneity (in-
13	eluding the creation of skips and gaps)
14	using mechanical treatments to create
15	wildlife habitat; and
16	(ii) retaining biological legacies (in-
17	cluding large standing, downed, live, and
18	dead trees);
19	(D) assist in the implementation of com-
20	munity wildfire protection plans developed by
21	at-risk communities (as those terms are defined
22	in section 101 of the Healthy Forests Restora-
23	tion Act of 2003 (16 U.S.C. 6511));

1	(E) use the value of merchantable sawlogs
2	and biomass to help offset the cost of ecological
3	restoration projects;
4	(F) meet local and rural community needs
5	through a source that is selected on a best-
6	value basis; and
7	(G) reduce the permanent road system to
8	improve forest health and watershed health.
9	SEC. 8. COLLABORATION.
10	(a) Collaborative Groups.—
11	(1) IN GENERAL.—To assist in the development
12	of the projects needed to accomplish the purposes of
13	this Act in the covered area, the Secretary shall con-
14	sult with, and consider the recommendations of, any
15	collaborative group that meets the criteria described
16	in paragraph (2).
17	(2) Collaborative Groups.—A collaborative
18	group under paragraph (1) means a group that—
19	(A) is interested in the implementation of
20	this Act;
21	(B) includes multiple individuals rep-
22	resenting diverse interests that include—
23	(i) environmental organizations;
24	(ii) timber and forest products indus-
25	try representatives; and

1	(iii) county governments;
2	(C) operates—
3	(i) in a transparent and nonexclusive
4	manner; and
5	(ii) by consensus or in accordance
6	with voting procedures to ensure a high de-
7	gree of agreement among participants and
8	across various interests; and
9	(D) requires a level of participation suffi-
10	cient to ensure that members of the collabo-
11	rative group are adequately informed before
12	each decision.
13	(b) Multiparty Monitoring.—The Secretary, in
14	consultation with the relevant collaborative groups, may
15	develop a multiparty monitoring plan for any vegetation
16	management project carried out under this Act.
17	SEC. 9. LARGE SCALE ENVIRONMENTAL IMPACT STATE-
18	MENT.
19	(a) Congressional Finding.—Congress finds that
20	it is expected that the environmental impact statement de-
21	seribed in subsection (b) would be adequate to support the
22	requirements of the National Environmental Policy Act of
23	1969 (42 U.S.C. 4321 et seq.) for projects implemented
24	under this section, as documented in subsequent agency
25	decision documents.

1	(b) Requirements.—The Secretary shall prepare a
2	large scale environmental impact statement that is ade-
3	quate under the National Environmental Policy Act of
4	1969 (42 U.S.C. 4321 et seq.) to support a record of deci-
5	sion for vegetation management projects under this see-
6	tion in National Forests in the eastern part of the State
7	for projects
8	(1) that are located wholly in dry ponderosa
9	pine and dry mixed conifer forests types;
10	(2) that are located on a pilot landscape;
11	(3) that are endorsed by or the product of a
12	collaborative group; and
13	(4) no portion of which are located in an inven-
14	toried roadless area.
15	(c) Completion Date.—The Secretary shall com-
16	plete the record of decision for the large scale environ-
17	mental impact statement under subsection (b) not later
18	than 1 year after the date of enactment of this Act.
19	(d) TIMELINESS.—Any legal challenge to the environ-
20	mental impact statement and record of decision under this
21	section shall be filed not later than 120 days after the
22	record of decision is signed by the Secretary.
23	SEC. 10. COOPERATIVE PARTNERSHIP.
24	(a) Forest Planning.—Section 327(b)(2) of the

25 Department of the Interior and Related Agencies Appro-

priations Act, 1996 (16 U.S.C. 1611 note; Public Law
 104–134) is amended by inserting after "may include" the
 following: "expenditures for forest planning activities nec essary for timber sales for projects that are on a pilot
 landscape (as defined in section 3 of the Oregon Eastside
 Forests Restoration, Old Growth Protection, and Jobs Act
 of 2013) and".

8 (b) COOPERATIVE FOREST INNOVATION PARTNER9 SHIP PROJECTS. Section 13B of the Cooperative For10 estry Assistance Act of 1978 (16 U.S.C. 2109b) is amend11 ed by adding at the end the following:

12 "(d) REGULATIONS.—Not later than 90 days after 13 the date of enactment of the Oregon Eastside Forests Res-14 toration, Old Growth Protection, and Jobs Act of 2013, 15 the Secretary shall promulgate regulations to implement 16 the authority of the Secretary under that Act.

17 "(e) COOPERATION WITH STATE GOVERNMENTS.-"(1) IN GENERAL.—Not later than 180 days 18 19 after the date of enactment of the Oregon Eastside 20 Forests Restoration, Old Growth Protection, and 21 Jobs Act of 2013, the Secretary shall carry out a 22 project to support the ability of the Department of 23 Agriculture to address the restoration of forests in 24 cooperation with States.

1	
1	"(2) ELIGIBLE AREAS.—A project under para-
2	graph (1) may be carried out on a pilot landscape
3	(as defined in section 3 of the Oregon Eastside For-
4	ests Restoration, Old Growth Protection, and Jobs
5	Act of 2013).
6	"(3) FUNDING.—The Secretary shall use not
7	more than 5 percent of the funds for the 'Forest
8	Health-Federal Lands' budget line item made avail-
9	able under the State and Private Forestry appro-
10	priation to pay not more than 50 percent of the total
11	cost of carrying out a project under paragraph (1) .".
12	SEC. 11. ADMINISTRATION.
13	(a) EFFECT.—Nothing in this Act affects—
14	(1) any right described in a treaty between an
14 15	(1) any right described in a treaty between an Indian tribe and the United States; or
15	Indian tribe and the United States; or
15 16	Indian tribe and the United States; or (2) any biological opinion, including any opinion
15 16 17	Indian tribe and the United States; or (2) any biological opinion, including any opinion associated with the aquatic and riparian protection
15 16 17 18	Indian tribe and the United States; or (2) any biological opinion, including any opinion associated with the aquatic and riparian protection requirements of applicable land and resource man-
15 16 17 18 19	Indian tribe and the United States; or (2) any biological opinion, including any opinion associated with the aquatic and riparian protection requirements of applicable land and resource man- agement plans.
15 16 17 18 19 20	 Indian tribe and the United States; or (2) any biological opinion, including any opinion associated with the aquatic and riparian protection requirements of applicable land and resource management plans. (b) NO RETROACTIVE EFFECT DURING TRANSF
 15 16 17 18 19 20 21 	Indian tribe and the United States; or (2) any biological opinion, including any opinion associated with the aquatic and riparian protection requirements of applicable land and resource man- agement plans. (b) NO RETROACTIVE EFFECT DURING TRANSI- THON.—
 15 16 17 18 19 20 21 22 	Indian tribe and the United States; or (2) any biological opinion, including any opinion associated with the aquatic and riparian protection requirements of applicable land and resource man- agement plans. (b) NO RETROACTIVE EFFECT DURING TRANSI- TION.— (1) VEGETATION MANAGEMENT PROJECTS.—

1	(A) initiated, either through a scoping no-
2	tice or a notice of intent, more than 180 days
3	before the date on which the Secretary selects
4	the covered area under section $4(a)(1)$; or
5	(B) approved or under contract before the
6	date on which the Secretary selects the covered
7	area under section $4(a)(1)$.
8	(2) Recommendations report.—The comple-
9	tion of the Eastside Scientific and Technical Advi-
10	sory Panel recommendations report shall not auto-
11	matically compel an amendment or revision of any
12	vegetation management project initiated, approved,
13	or under contract before the date on which the rec-
14	ommendations report is completed.
15	(3) FOREST PLANS.—The completion of the
16	Eastside Scientific and Technical Advisory Panel
17	recommendations report shall not automatically com-
18	pel an amendment or revision of any existing forest
19	plan.
20	(c) APPLICABLE LAW.—The Secretary shall carry out
21	this Act in accordance with applicable law (including regu-
22	lations).
23	(d) Principal Agency Contract

- 23 (d) PRINCIPAL AGENCY CONTACT.

1	(1) Selection.—The Secretary shall select a
2	principal agency contact for the implementation of
3	this Act.
4	(2) DUTIES.—The principal agency contact
5	shall—
6	(A) serve as the point-of-contact for the
7	advisory panel; and
8	(B) facilitate communications among
9	(i) the advisory panel;
10	(ii) collaborative groups;
11	(iii) employees of the Forest Service;
12	and
13	(iv) any other stakeholders (including
14	the public).
15	(e) Reporting.
16	(1) IN GENERAL.—The Secretary shall prepare
17	a report on the implementation of this Act—
18	(Λ) not later than 5 years after the date
19	on which the Secretary selects the covered area;
20	and
21	(B) 2 years before the date referred to in
22	subsection $(e)(1)$.
23	(2) CONTENTS.—The reports required under
24	paragraph (1) shall, for each National Forest in the

1	covered area, assess the progress toward accom-
2	plishing-
3	(A) the purposes of this Act; and
4	(B) the performance goals established
5	under section $4(d)$.
6	(f) Termination of Authority.—
7	(1) IN GENERAL.—The authorities under this
8	Act (other than the authorities under sections $4(e)$
9	and $5(c)$) shall terminate on the date that is 15
10	years after the date of enactment of this Act.
11	(2) EFFECT.—Nothing in this subsection af-
12	fects a valid contract in effect on the date described
13	in paragraph (1).
14	SEC. 12. AUTHORIZATION OF APPROPRIATIONS.
15	(a) IN GENERAL.—Subject to subsection (c), there is
16	authorized to be appropriated \$50,000,000 to carry out
17	this Act, to remain available until expended.
18	(b) USE. Any amounts appropriated to the See-
19	retary under subsection (a) may be used to support imple-
20	mentation of any cost-sharing authorities provided by this
21	Act.
22	(c) Limitation.—Amounts expended to carry out
23	provisions of this Act that are not subject to a cost-sharing
24	requirement shall not reduce the allocations of appro-
25	priated funds to the Secretary for use in—

	39
1	(1) other National Forests not included in the
2	covered area;
3	(2) other States; or
4	(3) other Regions of the Forest Service.
5	SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
6	(a) SHORT TITLE.—This Act may be cited as the "Or-
7	egon Eastside Forests Restoration, Old Growth Protection,
8	and Jobs Act of 2013".
9	(b) TABLE OF CONTENTS.—The table of contents of this
10	Act is as follows:
	Sec. 1. Short title; table of contents.
	TITLE I—FOREST RESTORATION, OLD GROWTH PROTECTION, AND JOBS
	 Sec. 101. Definitions. Sec. 102. Forest management. Sec. 103. Restoration goals. Sec. 104. Aquatic and riparian resources management. Sec. 105. Eastside Forest Scientific and Technical Advisory Panel. Sec. 106. Ecological restoration projects. Sec. 107. Collaboration. Sec. 108. Large-scale environmental impact statement. Sec. 109. Administration. Sec. 110. Authorization of appropriations. TITLE II—COOPERATIVE PARTNERSHIP FUNDING
	Sec. 201. Forest planning.
	Sec. 202. Cooperative forest innovation partnership projects.
11	TITLE I—FOREST RESTORATION,
12	OLD GROWTH PROTECTION,
10	AND TODO

13 **AND JOBS**

- 14 SEC. 101. DEFINITIONS.
- 15 In this title:

1	(1) Advisory panel.—The term "advisory
2	panel" means the Eastside Forest Scientific and
3	Technical Advisory Panel established under section
4	105(a).
5	(2) Collaborative group.—The term "collabo-
6	rative group" means a group of individuals that
7	meets the requirements of section 107(b).
8	(3) Covered area.—The term "covered area"
9	means the national forests within the State that are
10	not within the area covered by the document entitled
11	"Record of Decision for Amendments to Forest Service
12	and Bureau of Land Management Planning Docu-
13	ments Within the Range of the Northern Spotted
14	Owl" and dated April 1994.
15	(4) Forest health.—The term "forest health"
16	means conditions that enable a forest to be resistant
17	and resilient to disturbance events and to support
18	natural ecosystem and hydrologic processes, functions,
19	and structures, including viable populations of native
20	wildlife and ecosystem services.
21	(5) INVENTORIED ROADLESS AREA.—The term
22	"inventoried roadless area" means 1 of the areas
23	identified in the set of inventoried roadless area maps
24	contained in the document entitled "Forest Service
25	Roadless Areas Conservation, Final Environmental

1	Impact Statement, Volume 2" and dated November
2	2000.
3	(6) NATIONAL FOREST SYSTEM.—The term "Na-
4	tional Forest System" has the meaning given the term
5	in section 11(a) of the Forest and Rangeland Renew-
6	able Resources Planning Act of 1974 (16 U.S.C.
7	1609(a)).
8	(7) Plant Association group.—
9	(A) IN GENERAL.—The term "plant associa-
10	tion group" means a description of a plant com-
11	munity that—
12	(i) would potentially, in the absence of
13	a disturbance, occupy a site; and
14	(ii) may be aggregated into 1 or more
15	groups based on similarities in plant spe-
16	cies, composition, environment, and produc-
17	tivity.
18	(B) Inclusion.—The term "plant associa-
19	tion group" includes, with respect to a forested
20	site, species representing tree, shrub, and herba-
21	ceous layers.
22	(8) Secretary.—The term "Secretary" means
23	the Secretary of Agriculture (acting through the Chief
24	of the Forest Service).

1	(9) Spatial heterogeneity.—The term "spa-
2	tial heterogeneity" means trees and other structural
3	elements of the forest landscape that have a nonuni-
4	form, diversely clustered spatial arrangement.
5	(10) STATE.—The term "State" means the State
6	of Oregon.
7	(11) Vegetation management project.—
8	(A) IN GENERAL.—The term "vegetation
9	management project" means a project involving
10	activities that manipulate vegetation.
11	(B) INCLUSIONS.—The term "vegetation
12	management project" includes—
13	(i) ecological restoration or fuel reduc-
14	tion projects;
15	(ii) harvesting timber;
16	(iii) prescribed burning; and
17	(iv) thinning trees, brush, weeds, or
18	grass.
19	(12) WATERSHED AREA.—The term "watershed
20	area" means 1 or more subwatersheds (also known as
21	6th code hydrologic units).
22	(13) WATERSHED HEALTH.—The term "water-
23	shed health" means the range of landscape conditions
24	that enable riparian, aquatic, and wetland ecosystems
25	to create and sustain functional habitats capable of

supporting diverse populations of native aquatic- and
riparian-dependent species.
SEC. 102. FOREST MANAGEMENT.
(a) APPLICATION.—The Secretary shall implement this
title in the covered area during the 15-year period begin-
ning on the date of enactment of this Act.
(b) Land Management Goals.—
(1) IN GENERAL.—Taking into consideration the
best available science, the Secretary shall seek in the
covered area—
(A) to conserve and restore forest and wa-
tershed health;
(B) to reduce the risk of, and increase the
resistance and resiliency of the land to,
uncharacteristic disturbances;
(C) to allow for characteristic natural dis-
turbances; and
(D) to harvest wood to maintain the appro-
priate scale of industry infrastructure to accom-
plish the goals described in subparagraphs (A) ,
(B), and (C).
(2) Forest management.—To achieve the goals
of paragraph (1) in the forested land in the covered
area, the Secretary shall consider opportunities—

1	(A) to reduce the basal area in overstocked
2	forest stands;
3	(B) to increase the mean diameter of forest
4	stands;
5	(C) to maintain or create a forest composi-
6	tion that focuses on more fire- and drought-toler-
7	ant species;
8	(D) to restore historic levels of within-forest
9	stand spatial heterogeneity;
10	(E) to conserve and restore old growth;
11	(F) to conserve and restore population levels
12	of older trees;
13	(G) to conserve and restore ecologically sus-
14	tainable forest stands and landscapes to incor-
15	porate characteristic forest stand structures and
16	older tree populations;
17	(H) to harvest wood and use the value of
18	merchantable sawlogs and biomass to help offset
19	the cost of improving forest health and watershed
20	health;
21	(I) to restore or maintain sustainable and
22	fire-resilient conditions in perpetuity through ac-
23	tive management (including management
24	through prescribed or wildland fire and mechan-
25	ical treatments);

1	(J) to restore or maintain ecologically ap-
2	propriate spatial complexity (including a range
3	of open to dense forest patches at scales from the
4	forest stand to the landscape);
5	(K) to conduct vegetation management
6	projects that create an uneven-aged mosaic of
7	isolated individual trees, clumps of trees, and
8	openings to enhance the spatial heterogeneity of
9	the forest landscape;
10	(L) to restore or maintain understory plant
11	communities that reflect a composition and con-
12	dition that is appropriate for the forest type, in-
13	cluding native ground cover and limiting exotic
14	and invasive species;
15	(M) to increase stakeholder participation
16	through collaborative groups; and
17	(N) to restore and maintain the historic
18	complement of aspen, willows, and other native
19	hardwoods in riparian and upland ecosystems,
20	including by—
21	(i) removing conifers that have invaded
22	hardwood sites and overtopped hardwoods
23	or have invaded wet and dry meadow sys-
24	tems;

1	(ii) restoring fire to hardwood eco-
2	systems; and
3	(iii) creating barriers around hard-
4	wood sites to reduce ungulate pressure.
5	(c) PLANNING.—To achieve the goals described in sub-
6	section (b), the Secretary shall—
7	(1) use landscape-scale planning based on water-
8	shed boundaries as a tool to implement vegetation
9	management and ecological restoration projects in the
10	covered area; and
11	(2) seek to achieve planning and implementation
12	efficiencies on projects carried out under this title by
13	working with—
14	(A) the relevant collaborative group;
15	(B) the advisory panel; and
16	(C) other partners.
17	(d) Older Tree Retention.—
18	(1) IN GENERAL.—In developing and imple-
19	menting any project in the covered area, the Sec-
20	retary shall—
21	(A) identify, based on the protocols devel-
22	oped under paragraph (2), trees that are 150
23	years of age or older, as measured at breast
24	height; and

1	(B) retain the trees described in subpara-
2	graph (A).
3	(2) Protocol.—The Secretary, in collaboration
4	with the advisory panel, based on the best available
5	science, shall develop protocols for identifying trees
6	that are 150 years of age or older, as measured at
7	breast height.
8	(3) Exceptions.—
9	(A) IN GENERAL.—The retention objectives
10	described in paragraph $(1)(B)$ shall not apply if
11	the Secretary determines that 1 of the following
12	applies:
13	(i) Administrative exceptions.—
14	There is no reasonable alternative to the
15	cutting or removal of trees that are 150
16	years of age or older, as measured at breast
17	height, to provide for public safety, admin-
18	istrative necessity, or special uses, such as
19	rights of way.
20	(ii) Restoration project excep-
21	TIONS.—The Secretary determines that the
22	cutting or removal of trees that are 150
23	years of age or older, as measured at breast
24	height, is needed to help implement and

1	fund restoration projects, subject to the con-
2	ditions that—
3	(I) no tree that is 200 years of age
4	or older, as measured at breast height,
5	may be cut;
6	(II) only as many trees as are
7	needed to fund restoration work that
8	protects and enhances the resiliency of
9	trees that are 200 years of age or older,
10	as measured at breast height, may be
11	cut;
12	(III) the removal of trees that are
13	150 years of age or older, as measured
14	at breast height, and less than 200
15	years of age, as measured at breast
16	height, shall not exceed 50 percent of
17	the population of those trees in the
18	project area; and
19	(IV) there would be sufficient old-
20	growth tree replacements remaining in
21	the project area.
22	(B) Notice requirement.—The Secretary
23	shall provide to the public and collaborative
24	groups notice and an opportunity to comment
25	before making a determination under subpara-

1	graph (A), unless the Secretary determines that
2	the cutting or removal of the tree is necessary to
3	respond to an emergency condition.
4	(4) APPLICATION.—The retention requirements of
5	this subsection shall not—
6	(A) apply to any other forests in the Na-
7	tional Forest System outside of the covered area;
8	or
9	(B) establish a precedent for setting age
10	limits on trees that may be cut on any National
11	Forest System land.
12	(e) Limitations on Road Construction.—In car-
13	rying out any vegetation management project in the covered
14	area, the Secretary—
15	(1) shall not construct any permanent road, un-
16	less the Secretary determines that the road is a jus-
17	tifiable realignment of a permanent road to restore or
18	improve the ecological structure, composition, and
19	function and the natural processes of the affected for-
20	est or watershed; and
21	(2) by the earlier of the date on which the vegeta-
22	tion management project is completed and the date
23	that is 1 year after the activities for which the road
24	was constructed are complete, shall decommission any

1	temporary road constructed to carry out the vegeta-
2	tion management project.
3	(f) Monitoring and Adaptive Management.—In
4	carrying out this title, the Secretary—
5	(1) shall ensure that the projects developed pur-
6	suant to this title include monitoring to inform an
7	assessment of the effectiveness of treatments and
8	adaptive management of future projects; and
9	(2) in consultation with the relevant collabo-
10	rative groups, may develop for a vegetation manage-
11	ment project carried out under this title a multiparty
12	monitoring plan, which shall take into consideration
13	the recommendations of the advisory panel.
14	SEC. 103. RESTORATION GOALS.
15	(a) Performance Goals.—
16	(1) IN GENERAL.—Not later than 60 days after
17	the date on which the Secretary selects the covered
18	area, the Secretary, in consultation with the relevant
19	collaborative groups, may establish performance objec-
20	tives, in addition to the goals established by section
21	102(b), which the Secretary shall seek to achieve for
22	the covered area, consistent with those goals and the
23	purposes of this title.

1	(2) TERM.—Subject to paragraph (4), each per-
2	formance goal established under paragraph (1) shall
3	be measured annually for a period of 15 years.
4	(3) ADDITIONS.—The Secretary may develop ad-
5	ditional performance goals that the Secretary deter-
6	mines to be appropriate during the period established
7	by paragraph (2).
8	(4) PRIORITIZATION.—Subject to the limitations
9	described in section 110(c), the Secretary shall
10	prioritize the vegetation management project and haz-
11	ardous fuels reduction program activities in the cov-
12	ered area to achieve the performance goals established
13	under this subsection.
14	(b) Restoration Goals.—
15	(1) IN GENERAL.—Within the covered area, con-
16	sistent with the goals, and after considering the op-
17	portunities, described in subsection (a), the Secretary
18	shall, to the maximum extent practicable, prepare,
19	offer, and promptly implement—
20	(A) projects that—
21	(i) are predominantly comprised of
22	mechanical treatment in the covered area
23	that emphasize sawtimber as a byproduct;
24	and
25	(ii) are conducted on—

52

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1	(I) for the first fiscal year after
2	the date of enactment of this Act, not
3	less than 60,000 acres;
4	(II) for the subsequent fiscal year,
5	not less than 80,000 acres; and
6	(III) for each fiscal year thereafter
7	until the fiscal year in which at least
8	1 ecological restoration project for each
9	National Forest is initiated under sec-
10	tion 106, not less than 100,000 acres;
11	and
12	(B) for each fiscal year after the fiscal year
13	specified in subparagraph (A)(ii)(III), an eco-
14	logical restoration project on each National For-
15	est in the covered area with a gross planning
16	area of not less than 25,000 acres.
17	(2) ANNUAL GOALS.—
18	(A) IN GENERAL.—Beginning in the first
19	fiscal year after the date on which at least 1 eco-
20	logical restoration project is initiated for each
21	National Forest under section 106 and each fis-
22	cal year thereafter until the date on which the
23	project is completed, the Secretary may establish,
24	subject to subparagraph (B) , annual acreage per-
25	formance goals for each project that is predomi-

1	nantly comprised of mechanical treatment in the
2	covered area that emphasize sawtimber as a by-
3	product consistent with the goals, and after con-
4	sidering the opportunities, described in sub-
5	section (b).
6	(B) Considerations.—In establishing the
7	goals under subparagraph (A), the Secretary
8	shall take into consideration—
9	(i) any specific recommendations of the
10	advisory panel relating to acreage treat-
11	ment needs; and
12	(ii) advice provided by a collaborative
13	group relating to acreage treatment needs.
14	(3) Priority for restoration goals.—In
15	seeking to meet the restoration goals established under
16	paragraph (2), the Secretary shall prioritize for treat-
17	ment any area that has opportunities for reduced
18	planning and implementation costs because of—
19	(A) opportunities to work with a collabo-
20	rative group on the project; or
21	(B) opportunities to use non-Federal re-
22	sources to complete the project.

54

3 (a) PRIMARY FOCUS.—The primary focus of aquatic and riparian protection activities in the covered area shall 4 5 be to protect, maintain, and restore natural ecological functions and processes beneficial to water quality and quan-6 7 tity, including temperature and turbidity, native fish and 8 wildlife, and watershed resilience.

9 (b) Desired Watershed Conditions.—Desired watershed conditions shall include maintaining or enhancing 10 riparian processes and conditions, including stable slopes, 11 wood and nutrient delivery to aquatic and terrestrial sys-12 tems, stream shade, microclimate, water quantity, and 13 14 water quality, to ensure that the watersheds—

- 15 (1) operate consistently with local disturbance 16 regimes; and
- 17 (2) support native flora and fauna.
- 18 (c) STRATEGY.—The Secretary shall—
- 19 (1) develop an aquatic and riparian conserva-
- 20 tion strategy that incorporates—
- 21 (A) riparian management areas;
- 22 (B) key watersheds;
- 23 (C) watershed analysis;
- (D) watershed restoration; and 24
- 25 (E) monitoring; and

(2) use as the basis for watershed, aquatic, and
 riparian ecosystem management and restoration the
 interaction of the elements described in paragraph (1)
 at the watershed or landscape scale.

(d) MODIFICATIONS.—The Secretary may modify the
aquatic and riparian protection standards under subsection
(a) if the Secretary determines, taking into consideration
8 the best available science, that the modifications would meet
9 or exceed the goals and standards of the aquatic and ripar10 ian protection requirements of subsection (e).

(e) REQUIREMENT.—The management activities carried out within the covered area shall not retard or prevent
the attainment of—

14 (1) the aquatic, riparian, and watershed goals
15 described in this section; and

16 (2) the goals of applicable resource management
17 plans, biological opinions, and water quality stand18 ards in effect on the date of enactment of this Act.

19 SEC. 105. EASTSIDE FOREST SCIENTIFIC AND TECHNICAL20ADVISORY PANEL.

(a) IN GENERAL.—Not later than 90 days after the
date of enactment of this Act, the Secretary shall establish
an advisory panel, to be known as the "Eastside Forest Scientific and Technical Advisory Panel", to advise the Sec-

1	retary, collaborative groups, and the public regarding the
2	development and implementation of—
3	(1) goals and performance measures to improve
4	forest health, watershed health, and related social and
5	economic goals in the covered area; and
6	(2) projects needed to accomplish the goals of this
7	title.
8	(b) COMPOSITION.—The advisory panel shall be com-
9	posed of 9 members, each of whom shall have expertise in
10	1 or more of the following:
11	(1) Silviculture.
12	(2) Timber economics.
13	(3) Road and logging engineering.
14	(4) Soil science and geology.
15	(5) Ecosystem services or natural resources eco-
16	nomics.
17	(6) Community economics or ecosystem workforce
18	development.
19	(7) Forest ecology.
20	(8) Aquatic and riparian ecology.
21	(9) Wildlife ecology.
22	(10) Fish ecology.
23	(11) Ecological restoration.
24	(12) Invasive species control and eradication.
25	(13) Wildland fire.

1	(14) Hydrology.
2	(15) Forest carbon lifecycle and sequestration.
3	(16) Social science.
4	(c) APPOINTMENTS.—The Secretary shall—
5	(1) ensure that the advisory panel includes ex-
6	perts in a broad array of the fields described in sub-
7	section (b); and
8	(2) give consideration to the recommendations of
9	institutions of higher education (as defined in section
10	101(a) of the Higher Education Act of 1965 (20
11	U.S.C. 1001(a)), professional societies, and other in-
12	terested organizations and individuals.
13	(d) DUTIES.—
14	(1) Recommendations report.—
15	(A) IN GENERAL.—Not later than 180 days
16	after the date on which the Secretary appoints
17	the members of the advisory panel, the advisory
18	panel, taking into consideration the best avail-
19	able science and information, shall submit to the
20	Secretary, who shall make available to the public
21	a report that contains recommendations regard-
22	ing the manner by which the Secretary can best
23	achieve the purposes and goals, and consider the

1	(B) REQUIREMENTS.—The report under
2	subparagraph (A) shall provide recommenda-
3	tions based on the best available science regard-
4	ing—
5	(i) the size and scope of projects needed
6	to accomplish the goals and consider the op-
7	portunities described in section 102(b);
8	(ii) increasing local capacity to accom-
9	plish the goals and consider the opportuni-
10	ties described in section 102(b);
11	(iii) hydrologically and ecologically re-
12	storing land and water by—
13	(I) decommissioning unnecessary
14	and undesirable roads; and
15	(II) reducing the environmental
16	impact of necessary and desirable
17	roads; and
18	(iv) actions for each relevant plant as-
19	sociation group, taking into account current
20	or future potential vegetation and soil types
21	that—
22	(I) protect and restore terrestrial,
23	aquatic, riparian, wildlife, fish, vegeta-
24	tion, soil, carbon, and other resources;
25	and

59

1	(II) would be necessary and desir-
2	able to restore forest health and water-
3	shed health (including thinning, pre-
4	scribed, and natural fire and other ap-
5	propriate activities); and
6	(v) monitoring protocols to evaluate the
7	success of the vegetation management
8	projects and ecological restoration projects
9	on the covered area in meeting the goals
10	and objectives of this title.
11	(C) Administration.—
12	(i) IN GENERAL.—To the maximum ex-
13	tent practicable, the advisory panel shall
14	achieve a consensus with respect to each rec-
15	ommendation included in the report under
16	this paragraph.
17	(ii) Inclusion of dissenting opin-
18	IONS.—If the advisory panel fails to achieve
19	a consensus with respect to any rec-
20	ommendation included in the report under
21	this paragraph, the report shall include
22	each dissenting opinion relating to the rec-
23	ommendation.
24	(2) REVIEW REPORT.—Not later than 5 years
25	after the date on which the Secretary appoints the

members of the advisory panel, the advisory panel
 shall submit to the Secretary and make available to
 the public a report providing—

4 (A) a quantitative and qualitative assess5 ment of the status of, and changes to, forest
6 health and watershed health in the covered area,
7 including the resiliency, aquatic function, and
8 plant composition, structure, and function; and
9 (B) an assessment of the implementation of
10 the recommendations made under paragraph (1).

11 SEC. 106. ECOLOGICAL RESTORATION PROJECTS.

12 (a) IN GENERAL.—As soon as practicable after the 13 date of enactment of this Act, the Secretary shall imple-14 ment, taking into consideration the annual goals described 15 in section 103(b)(2), ecological restoration projects in the 16 covered area to support the land management goals de-17 scribed in section 102(b).

18 (b) LANDSCAPE-SCALE PROJECTS.—Subject to the availability of appropriations under section 110, the Sec-19 retary shall implement, to the maximum extent practicable, 20 21 1 or more ecological restoration projects with a gross plan-22 ning area of 50,000 acres for each National Forest in the 23 covered area that provide landscape-scale work within a 24 watershed area by not later than 3 years after the date on 25 which the Secretary selects the covered area.

(c) CRITERIA.—In developing and implementing eco logical restoration projects under this section, the Secretary
 shall consider—

4	(1) the best available science and data;
5	(2) the recommendations of the advisory panel;
6	(3) the views of collaborative groups; and
7	(4) dry and moist forest plant association
8	groups.
9	(d) Net Road Reduction.—In developing ecological
10	restoration projects under this section, the Secretary shall
11	examine opportunities for, and achieve, a net reduction in
12	the permanent road system to improve forest and watershed
13	health, to the maximum extent practicable.
14	(e) Prioritization.—
15	(1) IN GENERAL.—The Secretary shall prioritize
16	ecological restoration projects in the covered area, tak-
17	ing into consideration—
18	(A) the criteria described in subsection (c);
19	and
20	(B) the degree to which the ecological res-
21	toration projects would improve forest health and
22	watershed health.
23	(2) PRIORITIES.—In selecting and planning eco-

24 logical restoration projects, the Secretary shall
25 prioritize projects that—

1	(A) reduce the risk of, and increase the re-
2	sistance and resiliency of the land to,
3	uncharacteristic disturbances, particularly if
4	critical components or values are at risk, includ-
5	ing—
6	(i) communities located in the
7	wildland-urban interface (as defined in sec-
8	tion 101 of the Healthy Forests Restoration
9	Act of 2003 (16 U.S.C. 6511)); and
10	(ii) valuable forest structures (includ-
11	ing old growth and older mature trees);
12	(B) restore the structure and composition of
13	forest stands at a high or moderate departure
14	from the historic range of variability;
15	(C) sustain the appropriate scale of indus-
16	try infrastructure to accomplish the goals de-
17	scribed in section 102(b);
18	(D) accelerate the development of complex
19	forest structure in a young forest that has been
20	simplified through past management, such as
21	by—
22	(i) creating spatial heterogeneity (in-
23	cluding the creation of skips and gaps)
24	using mechanical treatments to create wild-
25	life habitat; and

1	(ii) retaining biological legacies (in-
2	cluding large standing, downed, live, and
3	dead trees);
4	(E) assist in the implementation of commu-
5	nity wildfire protection plans developed by at-
6	risk communities (as those terms are defined in
7	section 101 of the Healthy Forests Restoration
8	Act of 2003 (16 U.S.C. 6511));
9	(F) use the value of merchantable sawlogs
10	and biomass to help offset the cost of ecological
11	restoration projects;
12	(G) meet local and rural community needs
13	through a source that is selected on a best-value
14	basis;
15	(H) reduce the permanent road system to
16	improve forest health and watershed health; and
17	(I) help recover aspen, willows, and other
18	native hardwoods in riparian and upland eco-
19	systems.
20	SEC. 107. COLLABORATION.
21	(a) IN GENERAL.—To assist in the development of the
22	projects needed to accomplish the purposes of this title in
23	the covered area, the Secretary shall consult with, and con-

24 sider the recommendations of, any collaborative group that25 meets the criteria described in subsection (b).

1	(b) CRITERIA.—A collaborative group referred to in
2	subsection (a) is a group that—
3	(1) is interested in the implementation of this
4	title;
5	(2) includes multiple individuals representing
6	diverse interests, including—
7	(A) environmental organizations;
8	(B) timber and forest products industry
9	representatives; and
10	(C) county governments;
11	(3) operates—
12	(A) in a transparent and nonexclusive
13	manner; and
14	(B) by consensus or in accordance with vot-
15	ing procedures to ensure a high degree of agree-
16	ment among participants and across various in-
17	terests; and
18	(4) requires a level of participation sufficient to
19	ensure that members of the collaborative group are
20	adequately informed before making each decision.
21	SEC. 108. LARGE-SCALE ENVIRONMENTAL IMPACT STATE-
22	MENT.
23	(a) IN GENERAL.—The Secretary shall carry out vege-
24	tation management projects and ecological restoration

1	projects under this section in accordance with the National
2	Environmental Policy Act of 1969 (42 U.S.C. 4321 et seq.).
3	(b) Environmental Impact Statement.—
4	(1) IN GENERAL.—The Secretary shall prepare 1
5	land scape-scale environmental impact statement for
6	purposes of compliance with the National Environ-
7	mental Policy Act of 1969 (42 U.S.C. 4321 et seq.) for
8	vegetation management projects and ecological res-
9	toration projects carried out under this title in Na-
10	tional Forests in the eastern part of the State that
11	share ecological conditions and resource issues, in-
12	cluding projects—
13	(A) that are located wholly in dry pon-
14	derosa pine and dry mixed conifer forests types;
15	(B) that are endorsed by, or are the product
16	of, a collaborative group; and
17	(C) no portion of which are located in an
18	inventoried roadless area.
19	(2) USE.—The large-scale environmental impact
20	statement under paragraph (1) shall be used as the
21	basis for decisions on covered vegetation management
22	projects and ecological restoration projects, except for
23	limited projects—
24	(A) that are developed after the completion
25	of the environmental impact statement; and

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(B) for which the environmental impact
 statement does not adequately analyze the work
 to be performed.

4 (c) COMPLETION DATE.—The Secretary shall complete
5 the record of decision for the large-scale environmental im6 pact statement under subsection (b) by not later than 1 year
7 after the date of enactment of this Act.

8 (d) TIMELINESS.—A legal challenge to the environ-9 mental impact statement and record of decision under this 10 section shall be filed by not later than 120 days after the 11 date on which the record of decision is signed by the Sec-12 retary.

13 SEC. 109. ADMINISTRATION.

14 (a) EFFECT OF TITLE.—Nothing in this title affects—

15 (1) any right described in a treaty between an
16 Indian tribe and the United States; or

17 (2) any biological opinion, including any opin18 ion associated with the aquatic and riparian protec19 tion requirements of applicable land and resource
20 management plans.

21 (b) NO RETROACTIVE EFFECT.—

(1) VEGETATION MANAGEMENT PROJECTS.—This
title shall not apply to a vegetation management
project that is—

1	(A) initiated, through a scoping notice or a
2	notice of intent, more than 180 days before the
3	date of enactment of this Act; or
4	(B) approved or under contract before the
5	date of enactment of this Act.
6	(2) Recommendations report.—The comple-
7	tion of the recommendations report of the advisory
8	panel under section $105(d)(2)$ shall not automatically
9	compel an amendment or revision to—
10	(A) any vegetation management project ini-
11	tiated, approved, or under contract before the
12	date on which the recommendations report is
13	completed; or
14	(B) any existing forest plan.
15	(c) APPLICABLE LAW.—The Secretary shall carry out
16	this title in accordance with applicable law (including reg-
17	ulations).
18	(d) Principal Agency Contact.—
19	(1) SELECTION.—The Secretary shall select a
20	principal agency contact for the implementation of
21	this title.
22	(2) DUTIES.—The principal agency contact
23	shall—
24	(A) serve as the point-of-contact for the ad-
25	visory panel;

1	(B) facilitate communications among—
2	(i) the advisory panel;
3	(ii) collaborative groups;
4	(iii) employees of the Forest Service;
5	and
6	(iv) any other stakeholders (including
7	the public).
8	(e) Reporting.—
9	(1) IN GENERAL.—The Secretary shall prepare a
10	report on the implementation of this title—
11	(A) not later than 5 years after the date on
12	which the Secretary selects the covered area; but
13	(B) not earlier than 2 years before the date
14	described in subparagraph (A).
15	(2) CONTENTS.—The reports required under
16	paragraph (1) shall assess, for each National Forest
17	in the covered area, the progress achieved in accom-
18	plishing—
19	(A) the purposes of this title; and
20	(B) the performance goals established under
21	section 103.
22	(f) TERMINATION OF AUTHORITY.—
23	(1) IN GENERAL.—The authority provided by
24	this title shall terminate on the date that is 15 years
25	after the date of enactment of this Act.

(2) EFFECT.—Nothing in this subsection affects
 a valid contract in effect on the date described in
 paragraph (1).

4 SEC. 110. AUTHORIZATION OF APPROPRIATIONS.

5 (a) IN GENERAL.—Subject to subsection (c), there is
6 authorized to be appropriated \$50,000,000 to carry out this
7 title, to remain available until expended.

8 (b) USE.—Any amounts appropriated to the Secretary 9 under subsection (a) may be used to support implementa-10 tion of any cost-sharing authorities provided by this title. 11 (c) EFFECT ON OTHER FUNDS.—The Secretary may 12 not divert funding from a National Forest or grassland out-13 side of the State to meet the performance requirements of 14 this title.

15 (d) REPROGRAMMING AUTHORITY.—

16 (1) IN GENERAL.—Except as provided in para17 graph (2), after submitting to the Committees on Ap18 propriations of the House of Representatives and the
19 Senate a notice, the Secretary may reprogram any
20 funds—

21 (A) made available to the Secretary through
22 an appropriation for the National Forest Sys23 tem; and

24 (B) allocated to be used on the National
25 Forests in the covered area.

(2) EXCEPTION.—No funds appropriated for a
 recreation or grazing activity may be subject to re programming under paragraph (1).

TITLE II—COOPERATIVE PARTNERSHIP FUNDING

6 SEC. 201. FOREST PLANNING.

7 Section 327(b)(2) of the Department of the Interior 8 and Related Agencies Appropriations Act, 1996 (16 U.S.C. 9 1611 note; Public Law 104–134) is amended by inserting "expenditures for forest planning activities necessary for 10 timber sales for projects that are located on any landscape 11 that receives funding under section 4004 of the Omnibus 12 Public Land Management Act of 2009 (16 U.S.C. 7304) 13 and" after "may include". 14

15 SEC. 202. COOPERATIVE FOREST INNOVATION PARTNER-16SHIP PROJECTS.

Section 13B of the Cooperative Forestry Assistance Act
of 1978 (16 U.S.C. 2109b) is amended by adding at the
end the following:

"(d) REGULATIONS.—Not later than 90 days after the
date of enactment of the Oregon Eastside Forests Restoration, Old Growth Protection, and Jobs Act of 2013, the Secretary shall promulgate regulations to implement the authority of the Secretary under that Act.

25 "(e) COOPERATION WITH STATE GOVERNMENTS.—

1	"(1) Projects authorized.—Not later than
2	180 days after the date of enactment of the Oregon
3	Eastside Forests Restoration, Old Growth Protection,
4	and Jobs Act of 2013, the Secretary, in cooperation
5	with the States, shall carry out projects to support the
6	ability of the Department of Agriculture to address
7	the restoration of National Forests in eligible areas.
8	"(2) ELIGIBLE AREAS.—A project under para-
9	graph (1) may be carried out on—
10	"(A) the covered area (as defined in section
11	101 of the Oregon Eastside Forests Restoration,
12	Old Growth Protection, and Jobs Act of 2013);
13	and
14	"(B) any additional areas of the National
15	Forest System that the Secretary selects to carry
16	out paragraph (1).
17	"(3) FUNDING.—For each fiscal year, the Sec-
18	retary shall use not more than 5 percent of the funds
19	made available for forest health on Federal land
20	under the heading 'STATE AND PRIVATE FORESTRY' of
21	title III of an appropriations Act making funds
22	available to the Department of the Interior to pay for
23	not more than 50 percent of the total cost of carrying
24	out paragraph (1).".

Calendar No. 407

113TH CONGRESS 2D SESSION S. 1301 [Report No. 113-180]

A BILL

To provide for the restoration of forest landscapes, protection of old growth forests, and management of national forests in the eastside forests of the State of Oregon.

June 2, 2014

Reported with an amendment