

113TH CONGRESS  
2D SESSION

# S. 2277

To prevent further Russian aggression toward Ukraine and other sovereign states in Europe and Eurasia, and for other purposes.

---

## IN THE SENATE OF THE UNITED STATES

MAY 1, 2014

Mr. CORKER (for himself, Mr. McCONNELL, Ms. AYOTTE, Mr. HOEVEN, Mr. BLUNT, Mr. RUBIO, Mr. McCAIN, Mr. CORNYN, Mr. GRAHAM, Mr. KIRK, Mr. BARRASSO, Mr. RISCH, Mr. COATS, Mr. ROBERTS, Mr. INHOFE, Mr. PORTMAN, Mr. ALEXANDER, Mr. THUNE, Mr. ISAKSON, Mr. HATCH, Mr. FLAKE, Mr. JOHNSON of Wisconsin, and Mr. BURR) introduced the following bill; which was read twice and referred to the Committee on Foreign Relations

---

## A BILL

To prevent further Russian aggression toward Ukraine and other sovereign states in Europe and Eurasia, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE; TABLE OF CONTENTS.**

4 (a) SHORT TITLE.—This Act may be cited as the  
5 “Russian Aggression Prevention Act of 2014”.

6 (b) TABLE OF CONTENTS.—

Sec. 1. Short title; table of contents.

Sec. 2. Definitions.

## TITLE I—REINVIGORATING THE NATO ALLIANCE

- Sec. 101. Strengthening United States assistance and force posture in Europe and Eurasia.
- Sec. 102. United States efforts to strengthen the NATO alliance.
- Sec. 103. Expanded support for Poland and the Baltic states.
- Sec. 104. Accelerating implementation of European and NATO missile defense efforts.
- Sec. 105. Strengthened United States-German cooperation on global and European security issues.

## TITLE II—DETECTING FURTHER RUSSIAN AGGRESSION IN EUROPE

- Sec. 201. United States policy toward Russian aggression in Europe.
- Sec. 202. Sanctions to address continuing aggression of the Russian Federation toward Ukraine.
- Sec. 203. Additional sanctions in the event of increased aggression by the Russian Federation toward Ukraine or other countries.
- Sec. 204. Limitation on Russian access to United States oil and gas technology.
- Sec. 205. Diplomatic measures with respect to the Russian Federation.
- Sec. 206. Support for Russian democracy and civil society organizations.

## TITLE III—HARDENING UKRAINE AND OTHER EUROPEAN AND EURASIAN STATES AGAINST RUSSIAN AGGRESSION

- Sec. 301. Military assistance for Ukraine.
- Sec. 302. Sense of Congress on intelligence sharing with Ukraine.
- Sec. 303. Major non-NATO ally status for Ukraine, Georgia, and Moldova.
- Sec. 304. Expanded security force training, assistance and defense cooperation with key non-NATO states.
- Sec. 305. Expediting natural gas exports.
- Sec. 306. European and Eurasian energy independence.
- Sec. 307. Crimea annexation nonrecognition.
- Sec. 308. Support for democracy and civil society organizations in countries of the former Soviet Union.
- Sec. 309. Expanded broadcasting in countries of the former Soviet Union.

**1 SEC. 2. DEFINITIONS.**

2 In this Act:

3 (1) ALIEN.—The term “alien” has the meaning  
4 given that term in section 101(a) of the Immigration  
5 and Nationality Act (8 U.S.C. 1101(a)).

6 (2) APPROPRIATE CONGRESSIONAL COMMIT-  
7 TEES.—The term “appropriate congressional com-  
8 mittees” means—

1 (A) the Committee on Foreign Relations,  
2 the Committee on Appropriations, the Com-  
3 mittee on Armed Services, and the Select Com-  
4 mittee on Intelligence of the Senate; and

5 (B) the Committee on Foreign Affairs, the  
6 Committee on Appropriations, the Committee  
7 on Armed Services, and the Permanent Select  
8 Committee on Intelligence of the House of Rep-  
9 resentatives.

10 (3) CORRESPONDENT ACCOUNT; PAYABLE-  
11 THROUGH ACCOUNT.—The terms “correspondent ac-  
12 count” and “payable-through account” have the  
13 meanings given those terms in section 5318A of title  
14 31, United States Code.

15 (4) DOMESTIC FINANCIAL INSTITUTION.—The  
16 term “domestic financial institution” means a finan-  
17 cial institution that is a United States person.

18 (5) FINANCIAL INSTITUTION.—The term “fi-  
19 nancial institution” means a financial institution  
20 specified in subparagraph (A), (B), (C), (D), (E),  
21 (F), (G), (H), (I), (J), (K), (M), (N), (R), or (Y)  
22 of section 5312(a)(2) of title 31, United States  
23 Code.

24 (6) NATO.—The term “NATO” means the  
25 North Atlantic Treaty Organization.

1 (7) RUSSIAN FINANCIAL INSTITUTION.—The  
2 term “Russian financial institution” means—

3 (A) a financial institution organized under  
4 the laws of the Russian Federation or any juris-  
5 diction within the Russian Federation, includ-  
6 ing a foreign branch of such an institution;

7 (B) a financial institution substantially  
8 owned or controlled by one or more citizens of  
9 the Russian Federation; and

10 (C) a financial institution owned, in whole  
11 or in part, or controlled by the Government of  
12 the Russian Federation.

13 (8) SENIOR RUSSIAN OFFICIAL.—The term  
14 “senior Russian official” means—

15 (A) the President of the Russian Federa-  
16 tion;

17 (B) any immediate advisor of the President  
18 of the Russian Federation;

19 (C) any other senior official of the Govern-  
20 ment of the Russian Federation, including the  
21 Prime Minister, any deputy prime minister, and  
22 any federal minister; and

23 (D) any immediate advisor to such an offi-  
24 cial.

1           (9) SENIOR EXECUTIVE.—The term “senior ex-  
2           ecutive” means a member of the board, chief execu-  
3           tive officer, chief operating officer, chief financial of-  
4           ficer, secretary, treasurer, general counsel, or chief  
5           information officer, or the functional equivalent  
6           thereof, of an entity.

7           (10) UNITED STATES PERSON.—The term  
8           “United States person” means—

9                   (A) a United States citizen or an alien law-  
10                  fully admitted for permanent residence to the  
11                  United States; or

12                   (B) an entity organized under the laws of  
13                  the United States or of any jurisdiction within  
14                  the United States, including a foreign branch of  
15                  such an entity.

## 16   **TITLE I—REINVIGORATING THE** 17                   **NATO ALLIANCE**

### 18   **SEC. 101. STRENGTHENING UNITED STATES ASSISTANCE** 19                   **AND FORCE POSTURE IN EUROPE AND EUR-** 20                   **ASIA.**

21           (a) STRATEGIC FRAMEWORK.—

22                   (1) IN GENERAL.—Not later than 180 days  
23                  after the date of the enactment of this Act, the Sec-  
24                  retary of Defense, with concurrence by the Secretary  
25                  of State, shall develop and submit to the appropriate

1 congressional committees a strategic framework for  
2 United States security assistance and cooperation in  
3 Europe and Eurasia.

4 (2) ELEMENTS.—The strategic framework re-  
5 quired by paragraph (1) shall include—

6 (A) an evaluation of the extent to which  
7 the threat to security and stability in Europe  
8 and Eurasia is a threat to the national security  
9 of the United States and the security interests  
10 of the NATO alliance;

11 (B) an identification of the primary objec-  
12 tives, priorities, and desired end-states of  
13 United States security assistance and coopera-  
14 tion programs in Europe and Eurasia and an  
15 assessment of the resources required to achieve  
16 such objectives, priorities, and end-states;

17 (C) a methodology for assessing the effec-  
18 tiveness of United States security assistance  
19 and cooperation programs in such regions in  
20 making progress towards such objectives, prior-  
21 ities, and end-states, including an identification  
22 of key measures for such progress; and

23 (D) criteria for bilateral and multilateral  
24 partnerships in such regions.

1           (b) IMMEDIATE HALT TO CURRENT AND PLANNED  
2 REDEPLOYMENTS FROM EUROPE.—The President, con-  
3 sistent with the President’s responsibilities as Commander  
4 in Chief, including ensuring the readiness of the United  
5 States Armed Forces, shall immediately halt, for a 180-  
6 day period beginning on the date of the enactment of this  
7 Act, all current and planned redeployments of combat  
8 forces from Europe, other than redeployments of forces  
9 for which replacement forces are already in place or are  
10 planned to be in place, with the intent to maintain force  
11 numbers at current levels for the 180-day period begin-  
12 ning on the date of the enactment of this Act.

13           (c) PLAN FOR ENHANCING THE ABILITY OF THE  
14 UNITED STATES MILITARY TO RESPOND TO CRISES IN  
15 EUROPE AND EURASIA.—Not later than 90 days after the  
16 date of the enactment of this Act, the President, con-  
17 sistent with the President’s responsibilities as Commander  
18 in Chief, including ensuring the readiness of the United  
19 States Armed Forces, shall identify, and develop a plan  
20 to correct, any deficiencies in the ability of the Armed  
21 Forces to rapidly and fully respond, in coordination with  
22 other NATO allies, to foreseeable contingencies in Europe  
23 and Eurasia, including the ability to execute current  
24 United States European Command contingency plans.

1 (d) REPORT.—Not later than 120 days after the date  
2 of the enactment of this Act, and every 180 days there-  
3 after, the President shall submit to the appropriate con-  
4 gressional committees a report detailing the specific defi-  
5 ciencies identified, the plan for correcting such defi-  
6 ciencies, including a cost estimate, and the status of cor-  
7 rective actions being undertaken pursuant to the plan re-  
8 quired by subsection (c).

9 **SEC. 102. UNITED STATES EFFORTS TO STRENGTHEN THE**  
10 **NATO ALLIANCE.**

11 (a) IN GENERAL.—The President shall direct the  
12 United States Permanent Representative on the Council  
13 of the North Atlantic Treaty Organization (in this Act re-  
14 ferred to as the “United States Permanent Representative  
15 to NATO”), to use the voice, vote, and influence of the  
16 United States to—

17 (1) reaffirm the United States commitment to  
18 the NATO Alliance, including its Article V commit-  
19 ment to all NATO member-states, regardless of size  
20 or duration of membership;

21 (2) strengthen NATO’s capabilities to deter  
22 and, as needed, to rapidly and appropriately re-  
23 spond, including through the use of military force as  
24 necessary, to security crises, including any crisis in  
25 Europe and Eurasia created by efforts of any state



1 to undermine the territorial, economic, or political  
2 sovereignty or integrity of any NATO member-state;

3 (3) call on all NATO member-states to make  
4 substantial progress towards meeting the Alliance's  
5 defense spending requirements and national capa-  
6 bility targets and seek to ensure that such progress  
7 is in fact made; and

8 (4) encourage NATO member-states to work to-  
9 gether to achieve energy independence for NATO  
10 member-states and other NATO partners in Europe  
11 and Eurasia.

12 (b) SENSE OF CONGRESS.—It is the sense of Con-  
13 gress that the NATO Alliance represents the single most  
14 successful collective security agreement of the modern era  
15 and that a strong and revitalized NATO is critical to  
16 maintaining peace and security in Europe and Eurasia  
17 and ensuring that the Russian Federation plays an appro-  
18 priate role in the region.

19 **SEC. 103. EXPANDED SUPPORT FOR POLAND AND THE BAL-**  
20 **TIC STATES.**

21 (a) PLAN.—

22 (1) IN GENERAL.—Not later than 30 days after  
23 the date of the enactment of this Act, the President  
24 shall submit to the appropriate congressional com-  
25 mittees a plan, including a cost estimate, for sub-

1       stantially increasing United States and NATO sup-  
2       port for the armed forces of the Republics of Poland,  
3       Estonia, Lithuania, and Latvia, and other NATO  
4       member-states as determined by the President, in-  
5       cluding substantially increasing—

6               (A) the complement of forward-based  
7       NATO forces in those states, through appro-  
8       priate bilateral agreements; and

9               (B) security assistance, including the pro-  
10       vision of defense articles, services, and training  
11       by the United States and NATO in those  
12       states.

13       (2) IMPLEMENTATION.—Not later than 60 days  
14       after the date of the enactment of this Act, the  
15       President shall begin implementation of the plan re-  
16       quired under paragraph (1).

17       (b) REPORT.—Not later than 90 days after the date  
18       of the enactment of this Act, and every 180 days there-  
19       after, the President shall submit to the appropriate con-  
20       gressional committees a report detailing the specific ef-  
21       forts being undertaken and planned to be undertaken by  
22       the United States Government to implement the plan re-  
23       quired by subsection (a).

24       (c) AUTHORIZATION OF APPROPRIATIONS.—There is  
25       authorized to be appropriated to the Secretary of State

1 \$50,000,000 for each of fiscal years 2014 through 2017  
2 to carry out the activities described under subsection (a).

3 (d) **AUTHORITY FOR USE OF FUNDS.**—Funds au-  
4 thorized to be appropriated pursuant to subsection (c) for  
5 the provision of defense articles, services, and training  
6 may be used to procure such assistance from the United  
7 States Government or other appropriate sources.

8 (e) **PERMANENT BASING OF NATO FORCES IN PO-**  
9 **LAND AND THE BALTIC STATES.**—The President shall di-  
10 rect the United States Permanent Representative to  
11 NATO to use the voice, vote, and influence of the United  
12 States to seek consideration by NATO of the wisdom and  
13 efficacy of permanently basing NATO forces on a rota-  
14 tional basis in the Republics of Poland, Estonia, Latvia,  
15 and Lithuania, and other NATO member-states as deter-  
16 mined by the President.

17 **SEC. 104. ACCELERATING IMPLEMENTATION OF EUROPEAN**  
18 **AND NATO MISSILE DEFENSE EFFORTS.**

19 (a) **PLAN.**—

20 (1) **IN GENERAL.**—Not later than 30 days after  
21 the date of the enactment of this Act, the President  
22 shall submit to the appropriate congressional com-  
23 mittees a plan, including a cost estimate, for—

24 (A) accelerating the implementation of  
25 phase three of the European Phased Adaptive

1 Approach for Europe-based missile defense, in  
2 order to complete such implementation of phase  
3 three by no later than the end of calendar year  
4 2016, or providing alternative capabilities to  
5 protect key NATO allies in Europe and Eur-  
6 asia, including, as appropriate, provision of PA-  
7 TRIOT, Terminal High Altitude Area Defense,  
8 or other missile defense systems; and

9 (B) accelerating NATO's development of  
10 an alliance missile defense capability and its ex-  
11 pansion of current missile defense command,  
12 control, and communications capabilities to pro-  
13 tect NATO European and Eurasian popu-  
14 lations, territory, and forces against increasing  
15 missile threats.

16 (2) IMPLEMENTATION.—Not later than 60 days  
17 after the date of the enactment of this Act, the  
18 President shall begin implementation of the plan  
19 under paragraph (1).

20 (b) REPORT.—Not later than 90 days after the date  
21 of the enactment of this Act, and every 180 days there-  
22 after, the President shall submit to the appropriate con-  
23 gressional committees a report detailing the specific ef-  
24 forts being undertaken and planned to be undertaken by

1 the United States to implement the plan required by sub-  
2 section (a).

3 **SEC. 105. STRENGTHENED UNITED STATES-GERMAN CO-**  
4 **OPERATION ON GLOBAL AND EUROPEAN SE-**  
5 **CURITY ISSUES.**

6 (a) **POLICY.**—It is the policy of the United States  
7 Government to work closely with the Government of the  
8 Federal Republic of Germany on issues related to global  
9 and European security, particularly in light of ongoing  
10 events in Europe and Eurasia.

11 (b) **UNITED STATES-GERMAN GLOBAL AND EURO-**  
12 **PEAN SECURITY WORKING GROUP.**—The President shall  
13 establish a United States-German Global and European  
14 Security Working Group to focus on areas of mutual con-  
15 cern, including addressing the ongoing situation in  
16 Ukraine and to increase the political, economic, and mili-  
17 tary cooperation between the two states, including addi-  
18 tional intelligence sharing between the two states.

19 (c) **REGULAR MEETINGS.**—The working group re-  
20 quired to be established under subsection (b) shall meet  
21 not less than annually at the Secretary level or above,  
22 semi-annually at the Deputy Secretary level or above, and  
23 quarterly at the Assistant Secretary level or above.

24 (d) **AUTHORIZATION OF APPROPRIATIONS.**—There is  
25 authorized to be appropriated to the Secretary of State

1 \$5,000,000 for each of fiscal years 2015 through 2017  
2 to carry out the activities described under subsections (b)  
3 and (c).

4 (e) REPORT.—Not later than 180 days after the date  
5 of the enactment of this Act, and annually thereafter, the  
6 President shall submit to the appropriate congressional  
7 committees a report on the meetings of the working group  
8 required to be established under subsection (b), including  
9 a description of the specific issues discussed and decisions  
10 made by the working group, and its efforts to improve,  
11 expand, and deepen the relationship between the United  
12 States Government and the Government of the Federal  
13 Republic of Germany.

14 **TITLE II—DETECTING FURTHER**  
15 **RUSSIAN AGGRESSION IN EU-**  
16 **ROPE**

17 **SEC. 201. UNITED STATES POLICY TOWARD RUSSIAN AG-**  
18 **GRESSION IN EUROPE.**

19 It is the policy of the United States—

20 (1) to use all appropriate elements of United  
21 States national power, in coordination with United  
22 States allies, to protect the independence, sov-  
23 ereignty, and territorial and economic integrity of  
24 Ukraine and other sovereign states in Europe and  
25 Eurasia from Russian aggression;

1           (2) to actively work to deter further Russian  
2 aggression toward Ukraine and other sovereign  
3 states in Europe and Eurasia by imposing costs on  
4 the Russia Federation for its ongoing activities, as  
5 well as to make clear the consequences for further  
6 aggressive activities;

7           (3) to work with United States partners in the  
8 European Union, NATO, and at the United Nations  
9 to ensure that all states, including the Russian Fed-  
10 eration, recognize and not undermine, nor seek to  
11 undermine, the independence, sovereignty, or terri-  
12 torial or economic integrity of Ukraine and other  
13 sovereign states in Europe and Eurasia;

14           (4) to condemn the continuing and long-stand-  
15 ing pattern and practice by the Government of the  
16 Russian Federation of physical and economic aggres-  
17 sion toward various countries in Europe and Eur-  
18 asia;

19           (5) to condemn the unjustified military inter-  
20 vention of the Russian Federation in the Crimea re-  
21 gion of Ukraine and its concurrent occupation of  
22 that region, as well as any other form of political,  
23 economic, or military aggression toward Ukraine and  
24 other sovereign states in Europe and Eurasia, in-  
25 cluding the unnecessary and destabilizing presence

1 of tens of thousands of Russian troops along the  
2 Ukrainian border;

3 (6) to condemn economic extortion by the Gov-  
4 ernment of the Russian Federation against the gov-  
5 ernments and people of Ukraine, Moldova, Lith-  
6 uania, Georgia, and other countries in the region de-  
7 signed to obstruct closer ties between the European  
8 Union and the countries of the Eastern Partnership  
9 and to reduce the harmful consequences of such ex-  
10 tortion;

11 (7) to reaffirm the commitment of the United  
12 States to, and to remind Russia of its ongoing obli-  
13 gations under, and commitment to, the 1994 Buda-  
14 pest Memorandum on Security Assurances, which  
15 was executed jointly with the Russian Federation  
16 and the United Kingdom and explicitly secures the  
17 independence, sovereignty, and territorial integrity  
18 and borders of Ukraine;

19 (8) to not recognize the unlawful referendum  
20 that took place in Crimea on March 16, 2014, or the  
21 Russian Federation's illegal annexation of Crimea,  
22 including to not recognize any de jure or de facto  
23 sovereignty of the Russian Federation over Crimea,  
24 its airspace, or its territorial waters, and to call for



1 the immediate reversal of the Russian Federation's  
2 illegal annexation of Crimea;

3 (9) to condemn the unjustified activities of  
4 agents of the Russian Federation in eastern Ukraine  
5 seeking to foment civil unrest and disturbance;

6 (10) to support the people of Ukraine, Moldova,  
7 and Georgia in their desire to forge closer ties with  
8 Europe, including signing an Association Agreement  
9 with the European Union as a means to address en-  
10 demic corruption, consolidate democracy, and  
11 achieve sustained prosperity;

12 (11) to enhance and extend United States secu-  
13 rity cooperation with, security assistance to, and  
14 military exercises conducted with, states in Europe  
15 and Eurasia, including NATO member countries,  
16 NATO aspirants, and appropriate Eastern Partner-  
17 ship countries;

18 (12) to reaffirm United States defense commit-  
19 ments to its treaty allies under Article V of the  
20 North Atlantic Treaty;

21 (13) that the continued participation of the  
22 Russian Federation in the Group of Eight (G-8)  
23 states and its receipt of assistance from the World  
24 Bank Group should be conditioned on the Govern-  
25 ment of the Russian Federation respecting the terri-

1        torial integrity of its neighbors and accepting and  
2        adhering to the norms and standards of free, demo-  
3        cratic societies;

4            (14) to support the people of Ukraine and  
5        Moldova in their efforts to conduct free and fair  
6        elections, including the Presidential elections in  
7        Ukraine in May 2014 and the parliamentary elec-  
8        tions in Moldova in November 2014, as well as any  
9        subsequent elections;

10           (15) to support the May 2012 NATO Chicago  
11        Summit Declaration’s statement that “[i]n accord-  
12        ance with Article 10 of the Washington Treaty,  
13        NATO’s door will remain open to all European de-  
14        mocracies which share the values of our Alliance,  
15        which are willing and able to assume the responsibil-  
16        ities and obligations of membership, which are in a  
17        position to further the principles of the Treaty, and  
18        whose inclusion can contribute to security in the  
19        North Atlantic area,” particularly those cases where  
20        the aspirant is able to meet appropriate defense  
21        spending commitments and prepared to contribute to  
22        ongoing and future contingency operations; and

23           (16) to explore ways for the United States Gov-  
24        ernment to assist the countries of Europe and Eur-  
25        asia to diversify their energy sources and achieve en-

1       ergy security, including through the development of  
2       a transatlantic energy strategy.

3 **SEC. 202. SANCTIONS TO ADDRESS CONTINUING AGGRES-**  
4                   **SION OF THE RUSSIAN FEDERATION TOWARD**  
5                   **UKRAINE.**

6       (a) IMPOSITION OF SANCTIONS.—

7           (1) IMPOSITION OF SANCTIONS IF RUSSIAN  
8       FORCES DO NOT WITHDRAW FROM CRIMEA.—If the  
9       armed forces of the Russian Federation have not  
10      withdrawn from Crimea (other than military forces  
11      present on military bases subject to agreements in  
12      force between the Government of the Russian Fed-  
13      eration and the Government of Ukraine) by not later  
14      than the date that is 7 days after the date of the  
15      enactment of this Act, the President shall impose  
16      the sanctions described in subsection (b) with re-  
17      spect to—

18           (A) any official or agent of the Govern-  
19      ment of the Russian Federation, and any close  
20      associate or family member of an official of the  
21      Government of the Russian Federation, that  
22      the President determines is responsible for, par-  
23      ticipating in, complicit in, or responsible for or-  
24      dering, controlling, or otherwise directing—

1 (i) violations of the territorial integ-  
2 rity and sovereignty of Ukraine beginning  
3 in February 2014; or

4 (ii) acts of significant corruption in  
5 the Russian Federation, including the ex-  
6 propriation of private or public assets for  
7 personal gain, corruption related to govern-  
8 ment contracts or the extraction of natural  
9 resources, bribery, or the facilitation or  
10 transfer of the proceeds of corruption to  
11 foreign jurisdictions;

12 (B) any individual that the President de-  
13 termines sponsored or provided financial, mate-  
14 rial, or technological support for, or goods or  
15 services in support of, the commission of acts  
16 described in subparagraph (A);

17 (C) any individual or entity with respect to  
18 which sanctions were imposed before the date of  
19 the enactment of this Act pursuant to—

20 (i) authority provided under any Ex-  
21 ecutive order relating to violations of the  
22 territorial integrity and sovereignty of  
23 Ukraine beginning in February 2014; or

24 (ii) authority provided under section 8  
25 or 9 of the Support for the Sovereignty,

1 Integrity, Democracy, and Economic Sta-  
2 bility of Ukraine Act of 2014 (Public Law  
3 113–95);

4 (D) any entity owned or controlled by an  
5 entity described in subparagraph (C) that is  
6 owned or controlled by a citizen of the Russian  
7 Federation; and

8 (E) any senior executive of an entity de-  
9 scribed in subparagraph (C) or (D) who is a  
10 citizen of the Russian Federation.

11 (2) IMPOSITION OF SANCTIONS IF RUSSIAN  
12 FORCES DO NOT WITHDRAW FROM EASTERN BOR-  
13 DER OF UKRAINE OR DO NOT CEASE DESTABILIZING  
14 ACTIVITIES.—If the Government of the Russian  
15 Federation has not withdrawn substantially all of  
16 the armed forces of the Russian Federation from the  
17 immediate vicinity of the eastern border of Ukraine  
18 by not later than the date that is 7 days after the  
19 date of the enactment of this Act, or agents of the  
20 Russian Federation do not cease taking active meas-  
21 ures to destabilize the control of the Government of  
22 Ukraine over eastern Ukraine on or after that date  
23 (including through active support of efforts to un-  
24 lawfully occupy facilities of the Government of

1 Ukraine), the President shall impose the sanctions  
2 described in subsection (b) with respect to—

3 (A) Sberbank;

4 (B) VTB Bank;

5 (C) Vnesheconombank;

6 (D) Gazprombank;

7 (E) Gazprom;

8 (F) Novatek;

9 (G) Rosneft;

10 (H) Rosoboronexport;

11 (I) any entity owned or controlled by an  
12 entity specified in any of subparagraphs (A)  
13 through (H) that is owned or controlled by a  
14 citizen of the Russian Federation; and

15 (J) any senior executive of an entity speci-  
16 fied in any of subparagraphs (A) through (I)  
17 who is a citizen of the Russian Federation.

18 (b) SANCTIONS DESCRIBED.—

19 (1) IN GENERAL.—The sanctions described in  
20 this subsection are the following:

21 (A) ASSET BLOCKING.—The exercise of all  
22 powers granted to the President by the Inter-  
23 national Emergency Economic Powers Act (50  
24 U.S.C. 1701 et seq.) to the extent necessary to  
25 block and prohibit all transactions in all prop-

1           erty and interests in property of a person deter-  
2           mined by the President to be subject to sub-  
3           section (a) if such property and interests in  
4           property are in the United States, come within  
5           the United States, or come within the posses-  
6           sion or control of a United States person.

7           (B) EXCLUSION FROM THE UNITED  
8           STATES AND REVOCATION OF VISA OR OTHER  
9           DOCUMENTATION.—In the case of an alien de-  
10          termined by the President to be subject to sub-  
11          section (a), denial of a visa to, and exclusion  
12          from the United States of, the alien, and rev-  
13          ocation in accordance with section 221(i) of the  
14          Immigration and Nationality Act (8 U.S.C.  
15          1201(i)), of any visa or other documentation of  
16          the alien.

17          (2) PENALTIES.—A person that violates, at-  
18          tempts to violate, conspires to violate, or causes a  
19          violation of paragraph (1)(A) or any regulation, li-  
20          cense, or order issued to carry out paragraph (1)(A)  
21          shall be subject to the penalties set forth in sub-  
22          sections (b) and (c) of section 206 of the Inter-  
23          national Emergency Economic Powers Act (50  
24          U.S.C. 1705) to the same extent as a person that

1 commits an unlawful act described in subsection (a)  
2 of that section.

3 (3) EXCEPTION RELATING TO THE IMPORTA-  
4 TION OF GOODS.—

5 (A) IN GENERAL.—The requirement to  
6 block and prohibit all transactions in all prop-  
7 erty and interests in property under paragraph  
8 (1)(A) shall not include the authority to impose  
9 sanctions on the importation of goods.

10 (B) GOOD DEFINED.—In this paragraph,  
11 the term “good” has the meaning given that  
12 term in section 16 of the Export Administration  
13 Act of 1979 (50 U.S.C. App. 2415) (as contin-  
14 ued in effect pursuant to the International  
15 Emergency Economic Powers Act (50 U.S.C.  
16 1701 et seq.)).

17 (4) EXCEPTION TO COMPLY WITH UNITED NA-  
18 TIONS HEADQUARTERS AGREEMENT.—Sanctions  
19 under paragraph (1)(B) shall not apply to an alien  
20 if admitting the alien into the United States is nec-  
21 essary to permit the United States to comply with  
22 the Agreement regarding the Headquarters of the  
23 United Nations, signed at Lake Success June 26,  
24 1947, and entered into force November 21, 1947,



1 between the United Nations and the United States,  
2 or other applicable international obligations.

3 (c) WAIVER.—The President may waive the applica-  
4 tion of sanctions under this section with respect to a per-  
5 son or a transaction if the President—

6 (1) determines that such a waiver is in the na-  
7 tional security interests of the United States; and

8 (2) on or before the date on which the waiver  
9 takes effect, submits a notice of and a justification  
10 for the waiver to—

11 (A) the Committee on Foreign Relations  
12 and the Committee on Banking, Housing, and  
13 Urban Affairs of the Senate; and

14 (B) the Committee on Foreign Affairs and  
15 the Committee on Financial Services of the  
16 House of Representatives.

17 (d) PUBLICATION OF LIST OF SANCTIONED PER-  
18 SONS.—Not later than 7 days after the imposition of sanc-  
19 tions pursuant to subsection (a), the President shall pub-  
20 lish a list of the persons with respect to which sanctions  
21 were imposed pursuant to that subsection.

22 (e) REGULATORY AUTHORITY.—The President shall  
23 issue such regulations, licenses, and orders as are nec-  
24 essary to carry out this section.

1 **SEC. 203. ADDITIONAL SANCTIONS IN THE EVENT OF IN-**  
2 **CREASED AGGRESSION BY THE RUSSIAN FED-**  
3 **ERATION TOWARD UKRAINE OR OTHER**  
4 **COUNTRIES.**

5 (a) IN GENERAL.—If the armed forces of the Russian  
6 Federation expand further into, or the Government of the  
7 Russian Federation annexes, the sovereign territory of  
8 Ukraine or any other country in Europe or Eurasia after  
9 the date of the enactment of this Act without the consent  
10 of the legally recognized government of that country—

11 (1) all of the sanctions described in subsection

12 (b) shall be imposed the following business day by  
13 action of law with respect to—

14 (A) any senior Russian official;

15 (B) any entity owned or controlled by a  
16 senior Russian official; and

17 (C) any close associate of a senior Russian  
18 official that provides significant support or re-  
19 sources to that senior Russian official;

20 (2) the sanctions described in subparagraphs

21 (A) and (B) of subsection (b)(1) shall be imposed  
22 the following business day by action of law on—

23 (A) any entity—

24 (i) organized under the laws of the  
25 Russian Federation or any jurisdiction  
26 within the Russian Federation;

1 (ii) that is owned, in whole or in part,  
2 or controlled by—

3 (I) the Government of the Rus-  
4 sian Federation;

5 (II) any person with respect to  
6 which sanctions are imposed under  
7 section 202;

8 (III) any person with respect to  
9 which sanctions are imposed under  
10 paragraph (1); or

11 (IV) any person with respect to  
12 which sanctions are imposed pursuant  
13 to an Executive order or any other  
14 provision of law in relation to viola-  
15 tions of the territorial integrity and  
16 sovereignty of Ukraine beginning in  
17 February 2014; and

18 (iii) that operates in the arms, de-  
19 fense, energy, financial services, metals, or  
20 mining sectors of the Russian Federation;  
21 and

22 (B) any senior executive of an entity de-  
23 scribed in subparagraph (A) who is a citizen of  
24 the Russian Federation; and

1           (3) the President shall exercise all powers  
2 granted to the President pursuant to the Inter-  
3 national Emergency Economic Powers Act (50  
4 U.S.C. 1701 et seq.) to the extent necessary to pro-  
5 hibit any transaction by a domestic financial institu-  
6 tion with a Russian financial institution or with re-  
7 spect to an account held by a Russian financial in-  
8 stitution, other than routine interest and service  
9 fees.

10 (b) SANCTIONS DESCRIBED.—

11           (1) IN GENERAL.—The sanctions described in  
12 this subsection are the following:

13           (A) ASSET BLOCKING.—The exercise of all  
14 powers granted to the President by the Inter-  
15 national Emergency Economic Powers Act (50  
16 U.S.C. 1701 et seq.) to the extent necessary to  
17 block and prohibit all transactions in all prop-  
18 erty and interests in property of a person deter-  
19 mined by the President to be subject to sub-  
20 section (a) if such property and interests in  
21 property are in the United States, come within  
22 the United States, or come within the posses-  
23 sion or control of a United States person.

24           (B) EXCLUSION FROM THE UNITED  
25 STATES AND REVOCATION OF VISA OR OTHER

1 DOCUMENTATION.—In the case of an alien de-  
2 termined by the President to be subject to sub-  
3 section (a), denial of a visa to, and exclusion  
4 from the United States of, the alien, and rev-  
5 ocation in accordance with section 221(i) of the  
6 Immigration and Nationality Act (8 U.S.C.  
7 1201(i)), of any visa or other documentation of  
8 the alien.

9 (C) SANCTIONS WITH RESPECT TO FOR-  
10 EIGN FINANCIAL INSTITUTIONS.—A prohibition  
11 on the opening, and a prohibition or the imposi-  
12 tion of strict conditions on the maintaining, in  
13 the United States of a correspondent account or  
14 a payable-through account by a foreign finan-  
15 cial institution that the President determines  
16 has knowingly conducted, on or after the date  
17 of the enactment of this Act, transactions with  
18 a person determined by the President to be sub-  
19 ject to subsection (a).

20 (2) PENALTIES.—A person that violates, at-  
21 tempts to violate, conspires to violate, or causes a  
22 violation of subparagraph (A) or (C) of paragraph  
23 (1) or any regulation, license, or order issued to  
24 carry out either such subparagraph shall be subject  
25 to the penalties set forth in subsections (b) and (c)

1 of section 206 of the International Emergency Eco-  
2 nomic Powers Act (50 U.S.C. 1705) to the same ex-  
3 tent as a person that commits an unlawful act de-  
4 scribed in subsection (a) of that section.

5 (3) EXCEPTION RELATING TO THE IMPORTA-  
6 TION OF GOODS.—

7 (A) IN GENERAL.—The requirement to  
8 block and prohibit all transactions in all prop-  
9 erty and interests in property under paragraph  
10 (1)(A) shall not include the authority to impose  
11 sanctions on the importation of goods.

12 (B) GOOD DEFINED.—In this paragraph,  
13 the term “good” has the meaning given that  
14 term in section 16 of the Export Administration  
15 Act of 1979 (50 U.S.C. App. 2415) (as contin-  
16 ued in effect pursuant to the International  
17 Emergency Economic Powers Act (50 U.S.C.  
18 1701 et seq.)).

19 (4) EXCEPTION TO COMPLY WITH UNITED NA-  
20 TIONS HEADQUARTERS AGREEMENT.—Sanctions  
21 under paragraph (1)(B) shall not apply to an alien  
22 if admitting the alien into the United States is nec-  
23 essary to permit the United States to comply with  
24 the Agreement regarding the Headquarters of the  
25 United Nations, signed at Lake Success June 26,

1 1947, and entered into force November 21, 1947,  
2 between the United Nations and the United States,  
3 or other applicable international obligations.

4 (c) WAIVER.—The President may waive the applica-  
5 tion of sanctions under subsection (b) with respect to a  
6 person or transaction if the President—

7 (1) determines that such a waiver is in the vital  
8 national security interests of the United States; and

9 (2) on or before the date on which the waiver  
10 takes effect, submits a notice of and a justification  
11 for the waiver to—

12 (A) the Committee on Foreign Relations  
13 and the Committee on Banking, Housing, and  
14 Urban Affairs of the Senate; and

15 (B) the Committee on Foreign Affairs and  
16 the Committee on Financial Services of the  
17 House of Representatives.

18 (d) PUBLICATION OF LIST OF SANCTIONED PER-  
19 SONS.—Not later than 7 days after the imposition of sanc-  
20 tions pursuant to subsection (a), the President shall pub-  
21 lish a list of the persons with respect to which sanctions  
22 were imposed pursuant to that subsection.

23 (e) REGULATORY AUTHORITY.—The President shall  
24 issue such regulations, licenses, and orders as are nec-  
25 essary to carry out this section.

1 **SEC. 204. LIMITATION ON RUSSIAN ACCESS TO UNITED**  
2 **STATES OIL AND GAS TECHNOLOGY.**

3 (a) **IN GENERAL.**—If the Government of the Russian  
4 Federation has not withdrawn substantially all of the  
5 armed forces of the Russian Federation from the imme-  
6 diate vicinity of the eastern border of Ukraine by not later  
7 than the date that is 30 days after the date of the enact-  
8 ment of this Act, or agents of the Russian Federation do  
9 not cease taking active measures to destabilize the control  
10 of the Government of Ukraine over eastern Ukraine on  
11 or after that date (including through active support of ef-  
12 forts to unlawfully occupy facilities of the Government of  
13 Ukraine), the Secretary of Commerce, in consultation with  
14 the Secretary of State, shall revise the Export Administra-  
15 tion Regulations under subchapter C of chapter VII of  
16 title 15, Code of Federal Regulations, to strictly limit the  
17 transfer or export by any United States person of any ad-  
18 vanced technology described in subsection (b) to any per-  
19 son in the Russian Federation or any citizen of the Rus-  
20 sian Federation.

21 (b) **ADVANCED TECHNOLOGY DESCRIBED.**—Ad-  
22 vanced technology described in this subsection is advanced  
23 technology that—

24 (1) is developed or controlled by a United  
25 States person and is not available from a person  
26 that is not a United States person; and



1           (2) relates to the discovery, exploration, or ex-  
2           traction of onshore or offshore oil or natural gas de-  
3           posits, including the discovery, exploration, or ex-  
4           traction of oil or natural gas deposits in shale.

5           (c) LIMITED EXCEPTION.—The President may au-  
6           thorize a transaction for the transfer or export by a  
7           United States person of an advanced technology described  
8           in subsection (b) if the President determines that such au-  
9           thorization is in the national security interests of the  
10          United States.

11          (d) DURATION OF REGULATIONS.—The prohibition  
12          under subsection (a) shall remain in effect until such time  
13          as the President—

14                 (1) determines that such regulations are no  
15                 longer warranted or appropriate; and

16                 (2) submits a notification of and justification  
17                 for that determination to—

18                         (A) the Committee on Foreign Relations,  
19                         the Committee on Appropriations, and the  
20                         Committee on Energy and Natural Resources of  
21                         the Senate; and

22                         (B) the Committee on Foreign Affairs, the  
23                         Committee on Appropriations, and the Com-  
24                         mittee on Energy and Commerce of the House  
25                         of Representatives.

1 (e) REGULATORY AUTHORITY.—The President shall  
2 issue such regulations, licenses, and orders as are nec-  
3 essary to carry out this section.

4 **SEC. 205. DIPLOMATIC MEASURES WITH RESPECT TO THE**  
5 **RUSSIAN FEDERATION.**

6 (a) LIMITING DEFENSE SALES AND DEFENSE IN-  
7 DUSTRIAL COOPERATION.—The Secretary of State, in co-  
8 ordination with the Secretary of Defense and the Sec-  
9 retary of Commerce, shall work with United States allies  
10 in Europe and around the world to strictly limit—

11 (1) the sales of defense articles and services to  
12 the Government of the Russian Federation; and

13 (2) the cooperation of the United States and its  
14 allies with the Government of the Russian Federa-  
15 tion on matters related to the production of defense  
16 articles and services by Russian entities.

17 (b) DURATION OF LIMITS.—The diplomatic measures  
18 required to be instituted pursuant to subsection (a) shall  
19 remain in effect until such time as the President deter-  
20 mines in writing to the appropriate congressional commit-  
21 tees that such diplomatic measures are no longer war-  
22 ranted or appropriate, including a justification for such  
23 determination.

24 (c) NUCLEAR FORCE REDUCTION AGREEMENTS.—

1           (1) POLICY.—It is the policy of the United  
2 States to not engage in further negotiations with the  
3 Russian Federation to reduce nuclear forces until  
4 the Russian Federation is in full compliance with all  
5 existing bilateral nuclear agreements with the  
6 United States, including the Treaty Between the  
7 United States of America and the Union of Soviet  
8 Socialist Republics on the Elimination of Their In-  
9 termediate-Range and Shorter-Range Missiles,  
10 signed at Washington December 8, 1987, and en-  
11 tered into force June 1, 1988.

12           (2) RESTRICTION.—Notwithstanding any other  
13 provision of law, the President shall not enter into  
14 any agreement with the Government of the Russian  
15 Federation with respect to the reduction of nuclear  
16 forces except with the advice and consent of the Sen-  
17 ate pursuant to article II, section 2, clause 2 of the  
18 United States Constitution.

19           (d) RESTRICTION ON FORCE POSTURE ADJUST-  
20 MENTS PURSUANT TO THE NEW START TREATY.—The  
21 President shall not take any steps to reduce the number  
22 of accountable deployed or non-deployed launchers under  
23 the Treaty between the United States of America and the  
24 Russian Federation on Measures for the Further Reduc-  
25 tion and Limitation of Strategic Offensive Arms, signed

1 at Prague April 8, 2010, and entered into force February  
2 5, 2011 (commonly referred to as the “New START Trea-  
3 ty”), while the armed forces of the Russian Federation  
4 remain prepositioned to strike Ukraine or are threatening  
5 the territorial integrity or sovereignty of Ukraine or an-  
6 other European or Eurasian state.

7 (e) LIMITATIONS ON MISSILE DEFENSE COOPERA-  
8 TION.—

9 (1) IN GENERAL.—The President shall not per-  
10 mit any sharing of sensitive United States missile  
11 defense information with the Government of the  
12 Russian Federation.

13 (2) SPENDING LIMITATION.—No amounts may  
14 be obligated or expended to integrate into any  
15 United States or NATO common-funded missile de-  
16 fense system, including the NATO Air Defense  
17 Ground Environment, any standalone radar or mis-  
18 sile defense system manufactured, sold, or exported  
19 by a Russian entity or by any person or entity cur-  
20 rently sanctioned or designated under United States  
21 law for missile technology proliferation.

22 (f) REPORT ON RUSSIAN VIOLATIONS OF INTER-  
23 NATIONAL AGREEMENTS.—Not later than 90 days after  
24 the date of the enactment of this Act, the President shall  
25 submit to the appropriate congressional committees a re-

1 port detailing any and all violations of international or bi-  
2 lateral arms control or other agreements by the Russian  
3 Federation since the entry into force of the Intermediate-  
4 Range Nuclear Forces Treaty, including any suspected or  
5 confirmed violations of that treaty and the implications  
6 of the Russian suspension of the Treaty on Conventional  
7 Forces in Europe, as well as any steps taken by the Presi-  
8 dent to hold the Russian Federation accountable for any  
9 such violations.

10 (g) LIMITATIONS ON OPEN SKIES TREATY  
11 FLIGHTS.—The President shall not authorize any over-  
12 flights of the territory of the United States or United  
13 States Government facilities or installations by aircraft of  
14 the Russian Federation pursuant to the Treaty on Open  
15 Skies, signed at Helsinki March 24, 1992, and entered  
16 into force January 1, 2002, that employ any surveillance  
17 devices beyond those employed on such aircraft prior to  
18 January 1, 2014.

19 (h) REPORT ON ALTERNATIVES TO RUSSIAN ROCKET  
20 ENGINES.—Not later than 180 days after the date of the  
21 enactment of this Act, the President shall submit to the  
22 appropriate congressional committees a report on alter-  
23 natives to the use of RD–180 rocket engines produced in  
24 the Russian Federation for national security launches and  
25 a recommendation on whether any domestic alternatives

1 to the use of such engines should be pursued in the next  
2 two fiscal years.

3 (i) ADDITIONAL CONSULAR ACTIVITIES.—The Sec-  
4 retary of State shall prioritize and undertake efforts to  
5 identify and provide access to appropriate consular re-  
6 sources, including prioritized access to applications for ref-  
7 ugee and other appropriate immigration or travel status  
8 to the United States, for journalists and political and civil  
9 society activists and dissidents in the Russian Federation.

10 (j) REPORT ON SIGNIFICANT CORRUPTION IN THE  
11 RUSSIAN FEDERATION AND THE EFFECTS OF SUCH COR-  
12 RUPTION.—

13 (1) IN GENERAL.—Not later than 90 days after  
14 the date of the enactment of this Act, and every 90  
15 days thereafter, the Secretary of State, in coordina-  
16 tion with the Secretary of the Treasury, shall submit  
17 to the appropriate congressional committees a report  
18 on significant corruption in the Russian Federation  
19 and the extent to which such corruption undermines  
20 political and economic development in the inde-  
21 pendent countries of the former Soviet Union.

22 (2) REQUIRED ELEMENTS.—The report re-  
23 quired by paragraph (1) may contain a classified  
24 annex, but shall include in unclassified form the fol-  
25 lowing elements:

1 (A) A detailed description of corruption  
2 among senior officials of the Government of the  
3 Russian Federation and the connections be-  
4 tween such corruption and business leaders in  
5 the Russian Federation.

6 (B) A detailed description of how the Gov-  
7 ernment of the Russian Federation uses corrup-  
8 tion to sustain the power of specific individuals  
9 in government and business.

10 (C) An estimate in United States dollars of  
11 the personal net wealth of any senior Russian  
12 official, or a family member or close associate  
13 of such official, who is responsible for, or  
14 complicit in, or responsible for ordering, con-  
15 trolling, or otherwise directing, acts of signifi-  
16 cant corruption in Russia, including the expro-  
17 priation of private or state assets for personal  
18 gain, corruption related to government con-  
19 tracts or the extraction of natural resources,  
20 bribery, or the facilitation or transfer of the  
21 proceeds of corruption to foreign jurisdictions.

22 (D) An estimate in United States dollars  
23 of the amount of money derived from acts of  
24 significant corruption in the Russian Federa-  
25 tion that has been invested, laundered, or other-

1 wise transferred into the sovereign jurisdiction  
2 of each of the independent countries of the  
3 former Soviet Union.

4 (E) Detailed descriptions of specific in-  
5 stances of significant corruption in the Russian  
6 Federation.

7 (F) A detailed description of how the Gov-  
8 ernment of the Russian Federation uses corrup-  
9 tion in other states in order to create and main-  
10 tain a dependence on the Russian Federation  
11 and on specific Russian government officials,  
12 entities, and business leaders.

13 (G) A detailed description of the extent to  
14 which the flow of money described in subpara-  
15 graph (D) contributes to public or private cor-  
16 ruption, non-transparent or unaccountable gov-  
17 ernment or private sector decisionmaking, or  
18 the weakening, subversion, or undermining of  
19 sovereignty, democratic institutions, rule of law,  
20 or economic or financial systems in each of the  
21 independent countries of the former Soviet  
22 Union.

23 (H) A detailed description of the political  
24 and financial networks and other mechanisms  
25 through which the money described in subpara-



1 graph (D) contributes to the malign effects in  
2 the independent countries of the former Soviet  
3 Union as described in subparagraph (G).

4 (3) INTERAGENCY WORKING GROUP.—The Sec-  
5 retary of State, in coordination with the Secretary of  
6 the Treasury, shall convene an interagency working  
7 group, including representatives of the United States  
8 intelligence community, to coordinate the production  
9 of the report required by this subsection, prioritize  
10 the collection and analysis of intelligence and finan-  
11 cial information required for such report, and sup-  
12 port efforts to address the effects of corruption in  
13 the Russian Federation on Russian citizens, the  
14 United States, and United States allies and partners  
15 in Europe and Eurasia, including increasing public  
16 awareness of such issues in the Russian Federation  
17 and other countries.

18 (4) AUTHORIZATION OF APPROPRIATIONS.—  
19 There is authorized to be appropriated to the Sec-  
20 retary of State for the Bureau of Democracy,  
21 Human Rights, and Labor \$2,500,000 for each of  
22 fiscal years 2015 through 2017 to support the ef-  
23 forts of the interagency working group described in  
24 paragraph (3), including the hiring of staff as ap-

1       appropriate, and to produce the report required by  
2       paragraph (1).

3       (k) **REPORT ON RUSSIAN ECONOMY.**—Not later than  
4 90 days after the date of the enactment of this Act, and  
5 every 90 days thereafter, the Assistant Secretary of State  
6 for Intelligence and Research shall submit to the appro-  
7 priate congressional committees and make publically avail-  
8 able a report on the state of economic activity and govern-  
9 ment-owned enterprises in the Russian Federation. The  
10 report shall analyze relevant economic indicators, includ-  
11 ing gross domestic product (GDP) and the amount of  
12 GDP derived from government spending, money supply,  
13 inflation, unemployment, capital flows, and foreign direct  
14 investment.

15 **SEC. 206. SUPPORT FOR RUSSIAN DEMOCRACY AND CIVIL**  
16 **SOCIETY ORGANIZATIONS.**

17       (a) **IN GENERAL.**—The Secretary of State shall in-  
18 crease efforts, directly or through nongovernmental orga-  
19 nizations, to—

20             (1) improve democratic governance, trans-  
21             parency, accountability, rule of law, and anti-corrup-  
22             tion efforts in the Russian Federation;

23             (2) strengthen democratic institutions and polit-  
24             ical and civil society organizations in the Russian  
25             Federation;

1           (3) expand uncensored Internet access in Rus-  
2           sia; and

3           (4) expand free and unfettered access to inde-  
4           pendent media of all kinds in Russia, including  
5           through increasing United States Government-sup-  
6           ported broadcasting activities, and to assist with the  
7           protection of journalists and civil society activists  
8           who have been targeted for free speech activities.

9           (b) AUTHORIZATION OF APPROPRIATIONS.—There is  
10          authorized to be appropriated to the Secretary of State  
11          \$10,000,000 for each of fiscal years 2015 through 2017  
12          to carry out the activities set forth in subsection (a).

13          (c) STRATEGY REQUIREMENT.—Not later than 60  
14          days after the date of the enactment of this Act, the Presi-  
15          dent shall submit to the appropriate congressional com-  
16          mittees a strategy to carry out the activities set forth in  
17          subsection (a).

18          (d) NOTIFICATION REQUIREMENT.—

19                 (1) IN GENERAL.—Funds appropriated or oth-  
20                 erwise made available pursuant to subsection (b)  
21                 may not be obligated until 15 days after the date on  
22                 which the President has provided notice of intent to  
23                 obligate such funds to the appropriate congressional  
24                 committees.

1           (2) WAIVER.—The President may waive the no-  
2           tification requirement under paragraph (1) if the  
3           President determines that failure to do so would  
4           pose a substantial risk to human health or welfare,  
5           in which case notification shall be provided as early  
6           as practicable, but in no event later than three days  
7           after taking the action to which such notification re-  
8           quirement was applicable in the context of the cir-  
9           cumstances necessitating such waiver.

10 **TITLE III—HARDENING UKRAINE**  
11 **AND OTHER EUROPEAN AND**  
12 **EURASIAN STATES AGAINST**  
13 **RUSSIAN AGGRESSION**

14 **SEC. 301. MILITARY ASSISTANCE FOR UKRAINE.**

15           (a) IN GENERAL.—Notwithstanding any other provi-  
16           sion of law limiting the assistance to be provided under  
17           this section, beginning on the date following the date of  
18           completion of the assessment required by subsection (b),  
19           the President is authorized to provide to the Government  
20           of Ukraine upon that Government’s request, as appro-  
21           priate and in a manner consistent with the capabilities and  
22           needs of the armed forces of Ukraine identified in such  
23           assessment, the following defense articles, services, and  
24           training:

25           (1) Anti-tank weapons and ammunition.

1           (2) Anti-aircraft weapons and ammunition.

2           (3) Crew weapons and ammunition.

3           (4) Small arms and ammunition, including pis-  
4           tols, submachine guns, assault rifles, grenade  
5           launchers, machine guns, and sniper rifles.

6           (5) Mine Resistant Ambush Protected vehicles.

7           (6) High Mobility Multipurpose Wheeled Vehi-  
8           cles.

9           (7) Inflatable boats.

10          (8) Body armor.

11          (9) Fire control, range finder, optical and guid-  
12          ance and control equipment.

13          (10) Explosive disposal and improvised explo-  
14          sive device detection equipment.

15          (11) Mine detection equipment.

16          (12) Chemical, biological, radiation, and nuclear  
17          detection, testing, and protection equipment.

18          (13) Communications, logistic, combat support,  
19          medical equipment, rations, specialized equipment,  
20          and other defense articles, services, and training re-  
21          quested by the Government of Ukraine that the  
22          President determines to be appropriate.

23          (b) REQUIRED ASSESSMENT.—No later than 15 days  
24          after the date of the enactment of this Act, the Secretary  
25          of Defense shall conduct an assessment, or complete any

1 ongoing assessment, of the capabilities and needs of the  
2 armed forces of Ukraine and shall ensure that it in-  
3 cludes—

4           (1) an assessment of the releasability of the  
5 equipment set forth in subsection (a), equipment re-  
6 quired by the Government of Ukraine, or equip-  
7 ment that may foreseeably be requested based on the  
8 current state of the armed forces of Ukraine; and

9           (2) an assessment of the need for, appropriate-  
10 ness of, and force protection concerns of any United  
11 States military advisors to be made available to the  
12 armed forces of Ukraine.

13       (c) AUTHORIZATION OF APPROPRIATIONS.—There is  
14 authorized to be appropriated to the Secretary of State  
15 \$100,000,000 for fiscal year 2014 to carry out the activi-  
16 ties set forth in subsection (a).

17       (d) AUTHORITY FOR USE OF FUNDS.—The funds  
18 made available pursuant to subsection (c) for the provision  
19 of defense articles, services, and training may be used to  
20 procure such assistance from the United States Govern-  
21 ment or other appropriate sources.

22       (e) PROVISION OF ASSESSMENT TO CONGRESS.—Not  
23 later than 7 days following the completion of the assess-  
24 ment required by subsection (b), the President shall pro-

1 vide such assessment to the appropriate congressional  
2 committees.

3 **SEC. 302. SENSE OF CONGRESS ON INTELLIGENCE SHAR-**  
4 **ING WITH UKRAINE.**

5 It is the sense of Congress that the President, subject  
6 to the discretion of the President protect sources and  
7 methods of intelligence collection and to protect the capa-  
8 bilities of the intelligence community and the United  
9 States Armed Forces, should—

10 (1) provide the Government of Ukraine with ap-  
11 propriate intelligence and other information to assist  
12 the Government of Ukraine—

13 (A) to determine the location, strength,  
14 and capabilities of the military and intelligence  
15 forces of the Russian Federation located on the  
16 eastern border of Ukraine and within the terri-  
17 torial borders of Ukraine, including Crimea;  
18 and

19 (B) to respond effectively to further ag-  
20 gression by military and intelligence forces of  
21 the Russian Federation; and

22 (2) take steps to ensure that such intelligence  
23 information is fully and appropriately protected from  
24 further disclosure, including limiting, as appropriate,

1 the provision and nature of such intelligence infor-  
2 mation.

3 **SEC. 303. MAJOR NON-NATO ALLY STATUS FOR UKRAINE,**  
4 **GEORGIA, AND MOLDOVA.**

5 (a) IN GENERAL.—During the period in which  
6 Ukraine, Georgia, and Moldova meet the criteria set forth  
7 in subsection (b), notwithstanding any other provision of  
8 law, for purposes of the transfer or possible transfer of  
9 defense articles or defense services under the Arms Export  
10 Control Act (22 U.S.C. 2751 et seq.), the Foreign Assist-  
11 ance Act of 1961 (22 U.S.C. 2151 et seq.), or any other  
12 provision of law, Ukraine, Moldova, and Georgia shall be  
13 treated as though each were designated a major non-  
14 NATO ally (as defined in section 644(q) of the Foreign  
15 Assistance Act of 1961 (22 U.S.C. 2403(q))).

16 (b) CRITERIA FOR TREATMENT AS A MAJOR NON-  
17 NATO ALLY.—In order to be treated as a major non-  
18 NATO ally pursuant to subsection (a), a country must—

19 (1) have a democratically elected government  
20 that came to power pursuant to free and fair elec-  
21 tions;

22 (2) cooperate fully with the United States on  
23 matters of mutual security concern, including  
24 counterterrorism matters; and



1           (3) respect the political and legal rights of its  
2           citizens, including maintaining the right of its citi-  
3           zens to democratically elect their government.

4           (c) REPORT.—Not later than 1 year after the date  
5           of the enactment of this Act, and annually thereafter, the  
6           President shall provide to the appropriate congressional  
7           committees a report assessing whether Ukraine, Georgia,  
8           and Moldova should continue to be treated, for purposes  
9           of the transfer or possible transfer of defense articles or  
10          defense services, as major non-NATO allies and whether  
11          the treatment should be expanded or reduced.

12   **SEC. 304. EXPANDED SECURITY FORCE TRAINING, ASSIST-**  
13                   **ANCE AND DEFENSE COOPERATION WITH**  
14                   **KEY NON-NATO STATES.**

15          (a) EXPANDED TRAINING AND ASSISTANCE.—The  
16          President shall take steps, consistent with the President’s  
17          responsibility as Commander in Chief, to substantially in-  
18          crease, within one year after the date of the enactment  
19          of this Act—

20               (1) the military-to-military interactions of the  
21               United States Armed Forces with the armed forces  
22               of Ukraine, Georgia, Moldova, Azerbaijan, Bosnia  
23               and Herzegovina, Kosovo, Macedonia, Montenegro,  
24               and Serbia, including specifically increasing the cur-

1       rent tempo of military exercises and training efforts  
2       and exchanges with such armed forces; and

3               (2) United States and NATO security assist-  
4       ance to such states.

5       (b) NATO EUROPEAN PARTNERS SECURITY  
6 FUND.—The President shall direct the United States Per-  
7 manent Representative to NATO to use the voice, vote,  
8 and influence of the United States to encourage NATO  
9 to create a European Partners Security Fund with appro-  
10 priate contributions from all member-states to support the  
11 provision of expanded NATO training, exercises, assist-  
12 ance to, and exchanges with, the armed forces of Ukraine,  
13 Georgia, Moldova, Azerbaijan, Bosnia and Herzegovina,  
14 Kosovo, Macedonia, Montenegro, and Serbia.

15       (c) BILATERAL AND MULTILATERAL DEFENSE CO-  
16 OPERATION AGREEMENTS.—Not later than 90 days after  
17 the date of the enactment of this Act, the Secretary of  
18 State, in coordination with the Secretary of Defense, shall  
19 seek to enter into negotiations with Ukraine, Georgia,  
20 Moldova, Azerbaijan, Bosnia and Herzegovina, Kosovo,  
21 Macedonia, Montenegro and Serbia to establish new, or  
22 strengthen existing, bilateral and multilateral defense co-  
23 operation agreements, including agreements related to  
24 cyber defense cooperation.

1 (d) REPORT.—Not later than 90 days after the date  
 2 of the enactment of this Act, and every 180 days there-  
 3 after, the President shall submit to the appropriate con-  
 4 gressional committees a country-by-country report detail-  
 5 ing the specific efforts being undertaken and planned to  
 6 be undertaken by the United States Government to imple-  
 7 ment the increased military-to-military interactions and  
 8 security assistance required by subsection (a) and to un-  
 9 dertake the negotiations required by subsection (c).

10 **SEC. 305. EXPEDITING NATURAL GAS EXPORTS.**

11 (a) IN GENERAL.—Section 3(c) of the Natural Gas  
 12 Act (15 U.S.C. 717b) is amended—

13 (1) by striking “(c) For purposes” and insert-  
 14 ing the following:

15 “(c) EXPEDITED APPLICATION AND APPROVAL.—

16 “(1) DEFINITION OF WORLD TRADE ORGANIZA-  
 17 TION MEMBER NATION.—In this subsection, the  
 18 term ‘World Trade Organization member nation’  
 19 means a country described in section 2(10) of the  
 20 Uruguay Round Agreements Act (19 U.S.C.  
 21 3501(10)).

22 “(2) EXPEDITED APPLICATION AND APPROVAL  
 23 PROCESS.—For purposes”; and

24 (2) in paragraph (2) (as so designated), by  
 25 striking “a nation with which there is in effect a free

1 trade agreement requiring national treatment for  
2 trade in natural gas” and inserting “a World Trade  
3 Organization member nation”.

4 (b) PENDING APPLICATIONS.—The amendments  
5 made by subsection (a) shall apply to applications for au-  
6 thorization to export natural gas under section 3 of the  
7 Natural Gas Act (15 U.S.C. 717b) that are pending on,  
8 or filed on or after, the date of enactment of this Act.

9 **SEC. 306. EUROPEAN AND EURASIAN ENERGY INDEPEND-**  
10 **ENCE.**

11 (a) ASSISTANCE FROM THE UNITED STATES AGEN-  
12 CY FOR INTERNATIONAL DEVELOPMENT.—The Adminis-  
13 trator of the United States Agency for International De-  
14 velopment should prioritize—

15 (1) loan, lease, and bond guarantees to appro-  
16 priate financial institutions and other eligible bor-  
17 rowers through the Development Credit Authority to  
18 facilitate the involvement of such institutions and  
19 borrowers in financing efforts in Ukraine to help ex-  
20 ploit existing natural gas reserves, to conduct addi-  
21 tional exploration for oil and gas, to develop alter-  
22 native sources of energy, including oil and gas, and  
23 to encourage energy efficiency, for Ukraine, Georgia,  
24 and Moldova, including the development of associ-

1 ated transportation, storage, and refinement facili-  
2 ties; and

3 (2) direct assistance to expand efforts in  
4 Ukraine, Georgia, and Moldova to help exploit exist-  
5 ing natural gas reserves, to conduct additional explo-  
6 ration for oil and gas, and to develop alternative  
7 sources of energy, including oil and gas, and to en-  
8 courage energy efficiency, for Ukraine, Georgia, and  
9 Moldova, including the development of associated  
10 transportation, storage, and refinement facilities.

11 (b) PROMOTION OF UNITED STATES PRIVATE SEC-  
12 TOR PARTICIPATION IN ENERGY DEVELOPMENT IN  
13 UKRAINE, GEORGIA, AND MOLDOVA.—The Director of the  
14 Trade and Development Agency should promote United  
15 States private sector efforts to help exploit existing nat-  
16 ural gas reserves, to conduct additional exploration for oil  
17 and gas, and to develop alternative sources of energy, in-  
18 cluding oil and gas, for Ukraine, Georgia, and Moldova,  
19 including the development of associated transportation,  
20 storage, and refinement facilities, by conducting and fund-  
21 ing project preparation activities for projects in Ukraine,  
22 Georgia, and Moldova, including feasibility studies, tech-  
23 nical assistance, pilot projects, reverse trade missions, con-  
24 ferences, and workshops.

1 (c) SUPPORT FROM THE OVERSEAS PRIVATE IN-  
2 VESTMENT CORPORATION.—The Overseas Private Invest-  
3 ment Corporation—

4 (1) should prioritize support for investments to  
5 help exploit existing natural gas reserves, to conduct  
6 additional exploration for oil and gas, to develop al-  
7 ternative sources of energy, including oil and gas,  
8 and to encourage energy efficiency, for Ukraine,  
9 Georgia, and Moldova, including the development of  
10 associated transportation, storage, and refinement  
11 facilities; and

12 (2) shall implement procedures for expedited re-  
13 view of and, where appropriate, approval of, applica-  
14 tions by eligible investors (as defined in section 238  
15 of the Foreign Assistance Act of 1961 (22 U.S.C.  
16 2198)) for loans, loan guarantees, and insurance for  
17 such investments.

18 (d) PRIORITIZATION OF ENERGY PROJECTS IN  
19 UKRAINE, GEORGIA, AND MOLDOVA BY THE WORLD  
20 BANK GROUP AND THE EUROPEAN BANK FOR RECON-  
21 STRUCTION AND DEVELOPMENT.—The President shall di-  
22 rect the United States Executive Directors of the World  
23 Bank Group and the European Bank for Reconstruction  
24 and Development to use the voice, vote, and influence of  
25 the United States to encourage the World Bank Group

1 and the European Bank for Reconstruction and Develop-  
2 ment to invest in, and increase their efforts to promote  
3 investment in, efforts to help exploit existing natural gas  
4 reserves, to conduct additional exploration for oil and gas,  
5 to develop alternative sources of energy, including oil and  
6 gas, and to encourage energy efficiency, for Ukraine,  
7 Georgia, and Moldova, including the development of asso-  
8 ciated transportation, storage, and refinement facilities,  
9 and to stimulate private investment in such projects.

10 (e) EFFECTIVENESS MEASUREMENT.—In providing  
11 loan guarantees, assistance, and support as described in  
12 this section and in prioritizing the projects as described  
13 in this section, the President and the heads and other ap-  
14 propriate officials of the United States Agency for Inter-  
15 national Development, the Trade and Development Agen-  
16 cy, and the Overseas Private Investment Corporation shall  
17 ensure that the effectiveness of such guarantees, assist-  
18 ance, support, and projects is measured through the use  
19 of clear, accountable, and metric-based targets aimed at  
20 achieving energy independence for Ukraine, Georgia, and  
21 Moldova.

22 (f) REPORT ON ADDITIONAL EUROPEAN GAS PIPE-  
23 LINE.—Not later than 90 days after the date of the enact-  
24 ment of this Act, the Secretary of Energy shall submit  
25 to the appropriate congressional committees a report on

1 the costs, benefits, and economic viability of a gas pipeline  
2 extending from the border of Turkey into Eastern Europe  
3 and interconnected to the proposed Trans-Anatolian pipe-  
4 line.

5 (g) REPORT AND PLAN ON NUCLEAR POWER IN  
6 UKRAINE.—Not later than 180 days after the date of the  
7 enactment of this Act, the Secretary of Energy, in coordi-  
8 nation with the Secretary of Commerce, shall submit to  
9 the appropriate congressional committees a report—

10 (1) identifying the nuclear fuel requirements of  
11 the power sector of Ukraine; and

12 (2) including a plan for—

13 (A) supporting commercial production ca-  
14 pabilities to provide alternative nuclear fuel  
15 supplies for Ukraine; and

16 (B) providing such support as the Sec-  
17 retary of the Energy deems appropriate for  
18 Ukraine to maintain the safe, secure, and sus-  
19 tainable operation of nuclear reactors in  
20 Ukraine.

21 **SEC. 307. CRIMEA ANNEXATION NONRECOGNITION.**

22 (a) IN GENERAL.—No Federal department or agency  
23 may take any action that recognizes sovereignty of the  
24 Russian Federation over Crimea, its airspace, or its terri-



1 torial waters or otherwise endorses the Russian Federa-  
2 tion’s illegal annexation of Crimea.

3 **SEC. 308. SUPPORT FOR DEMOCRACY AND CIVIL SOCIETY**  
4 **ORGANIZATIONS IN COUNTRIES OF THE**  
5 **FORMER SOVIET UNION.**

6 (a) DEMOCRATIC GOVERNANCE SUPPORT.—

7 (1) IN GENERAL.—The Secretary of State shall  
8 increase efforts, directly or through nongovern-  
9 mental organizations, to—

10 (A) improve democratic governance, trans-  
11 parency, accountability, rule of law, and anti-  
12 corruption efforts in countries of the former So-  
13 viet Union;

14 (B) strengthen democratic institutions and  
15 political and civil society organizations in coun-  
16 tries of the former Soviet Union;

17 (C) expand uncensored Internet access in  
18 countries of the former Soviet Union; and

19 (D) expand free and unfettered access to  
20 independent media of all kinds in countries of  
21 the former Soviet Union, including through in-  
22 creasing United States Government-supported  
23 broadcasting activities, and to assist with the  
24 protection of journalists and civil society activ-

1           ists who have been targeted for free speech ac-  
2           tivities.

3           (2) AUTHORIZATION OF APPROPRIATIONS.—

4           There is authorized to be appropriated to the Sec-  
5           retary of State \$25,000,000 for each of fiscal years  
6           2015 through 2017 to carry out the activities set  
7           forth in paragraph (1).

8           (b) INCREASED SUPPORT FOR EXCHANGES AND  
9           PUBLIC AFFAIRS.—The Secretary of State shall substan-  
10          tially increase—

11           (1) educational and cultural exchanges with  
12          countries of the former Soviet Union; and

13           (2) public affairs grants and activities in coun-  
14          tries of the former Soviet Union.

15          (c) STRATEGY REQUIREMENT.—Not later than 60  
16          days after the date of the enactment of this Act, the Presi-  
17          dent shall submit to the appropriate congressional com-  
18          mittees a strategy to carry out the activities set forth in  
19          subsections (a) and (b).

20          (d) NOTIFICATION REQUIREMENT.—

21           (1) IN GENERAL.—Funds appropriated or oth-  
22          erwise made available pursuant to subsection (a)  
23          may not be obligated until 15 days after the date on  
24          which the President has provided notice of intent to

1 obligate such funds to the appropriate congressional  
2 committees.

3 (2) WAIVER.—The President may waive the no-  
4 tification requirement under paragraph (1) if the  
5 President determines that failure to do so would  
6 pose a substantial risk to human health or welfare,  
7 in which case notification shall be provided as early  
8 as practicable, but in no event later than three days  
9 after taking the action to which such notification re-  
10 quirement was applicable in the context of the cir-  
11 cumstances necessitating such waiver.

12 **SEC. 309. EXPANDED BROADCASTING IN COUNTRIES OF**  
13 **THE FORMER SOVIET UNION.**

14 (a) IN GENERAL.—Not later than 90 days after the  
15 date of the enactment of this Act, the Chairman of the  
16 Broadcasting Board of Governors and the Director of  
17 Voice of America shall provide Congress with a plan, in-  
18 cluding a cost estimate, for immediately and substantially  
19 increasing and maintaining through fiscal year 2017 the  
20 quantity of United States-funded Russian-language broad-  
21 casting into countries of the former Soviet Union.

22 (b) PRIORITIZATION AND FOCUS OF PROGRAM-  
23 MING.—The plan required by subsection (a) shall  
24 prioritize broadcasting into Ukraine, Georgia, and  
25 Moldova and shall ensure that the increased broadcasting

1 content required by subsection (a) is focused on conveying  
2 the perspective of the United States Government and pub-  
3 lic regarding ongoing events in those states to Russian  
4 language audiences.

5 (c) ADDITIONAL PRIORITIES.—The plan required by  
6 subsection (a) should also consider—

7 (1) near-term increases in Russian-language  
8 broadcasting in other priority countries including  
9 Estonia, Lithuania, and Latvia;

10 (2) increases in broadcasting in other critical  
11 languages, including Ukrainian and Romanian lan-  
12 guages; and

13 (3) prioritizing work by the Broadcasting Board  
14 of Governors and the Voice of America with Euro-  
15 pean and Eurasian allies to increase their broad-  
16 casting and communications content directed into  
17 countries of the former Soviet Union.

18 (d) AUTHORIZATION OF APPROPRIATIONS.—There is  
19 authorized to be appropriated to the Secretary of State  
20 \$7,500,000 for each of fiscal years 2014 through 2017  
21 to carry out the activities required by subsections (a)  
22 through (c).

○