

# Calendar No. 492

113TH CONGRESS  
2D SESSION

# S. 2673

To enhance the strategic partnership between the United States and Israel.

---

## IN THE SENATE OF THE UNITED STATES

JULY 28, 2014

Mrs. BOXER (for herself, Mr. BLUNT, Ms. AYOTTE, Mr. BEGICH, Mr. BENNET, Mr. BLUMENTHAL, Mr. BOOKER, Mr. BOOZMAN, Mr. BROWN, Mr. BURR, Ms. CANTWELL, Mr. CARDIN, Mr. CARPER, Mr. CASEY, Mr. CHAMBLISS, Mr. COCHRAN, Ms. COLLINS, Mr. COONS, Mr. CORNYN, Mr. CRAPO, Mr. CRUZ, Mr. DONNELLY, Mr. DURBIN, Mr. FLAKE, Mr. FRANKEN, Mrs. GILLIBRAND, Mr. GRAHAM, Mr. GRASSLEY, Mrs. HAGAN, Mr. HATCH, Mr. HEINRICH, Ms. HEITKAMP, Mr. HELLER, Ms. HIRONO, Mr. HOEVEN, Mr. ISAKSON, Mr. JOHANNNS, Mr. JOHNSON of South Dakota, Mr. KAINE, Mr. KING, Mr. KIRK, Ms. KLOBUCHAR, Ms. LANDRIEU, Mr. LEVIN, Mr. MANCHIN, Mr. MARKEY, Mr. MCCAIN, Mrs. McCASKILL, Mr. MENENDEZ, Mr. MERKLEY, Ms. MIKULSKI, Mr. MORAN, Ms. MURKOWSKI, Mr. MURPHY, Mrs. MURRAY, Mr. NELSON, Mr. PORTMAN, Mr. PRYOR, Mr. REED, Mr. RISCH, Mr. ROBERTS, Mr. RUBIO, Mr. SCHATZ, Mr. SCHUMER, Mr. SCOTT, Mrs. SHAHEEN, Mr. SHELBY, Ms. STABENOW, Mr. TESTER, Mr. THUNE, Mr. UDALL of Colorado, Mr. UDALL of New Mexico, Mr. VITTER, Mr. WALSH, Mr. WARNER, Ms. WARREN, Mr. WHITEHOUSE, Mr. WICKER, and Mr. WYDEN) introduced the following bill; which was read the first time

JULY 29, 2014

Read the second time and placed on the calendar

---

## A BILL

To enhance the strategic partnership between the United States and Israel.

1        *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4        This Act may be cited as the “United States-Israel  
5 Strategic Partnership Act of 2014”.

6 **SEC. 2. FINDINGS.**

7        Congress makes the following findings:

8            (1) The people and the Governments of the  
9        United States and of Israel share a deep and un-  
10       breakable bond, forged by over 60 years of shared  
11       interests and shared values.

12           (2) Today, the people and Governments of the  
13       United States and of Israel are facing a dynamic  
14       and rapidly changing security environment in the  
15       Middle East and North Africa, necessitating deeper  
16       cooperation on a range of defense, security, and in-  
17       telligence matters.

18           (3) From Gaza, Hamas continues to deny  
19       Israel’s right to exist and persists in firing rockets  
20       indiscriminately at population centers in Israel.

21           (4) Hezbollah—with support from Iran—con-  
22       tinues to stockpile rockets and may be seeking to ex-  
23       ploit the tragic and volatile security situation within  
24       Syria.

1           (5) The Government of Iran continues to pose  
2 a grave threat to the region and the world at large  
3 with its reckless pursuit of nuclear weapons.

4           (6) Given these challenges, it is imperative that  
5 the United States continues to deepen cooperation  
6 with allies like Israel in pursuit of shared policy ob-  
7 jectives.

8 **SEC. 3. STATEMENT OF POLICY.**

9 It is the policy of the United States—

10           (1) to reaffirm the unwavering support of the  
11 people and the Government of the United States for  
12 the security of Israel as a Jewish state;

13           (2) to reaffirm the principles and objectives en-  
14 shrined in the United States-Israel Enhanced Secu-  
15 rity Cooperation Act of 2012 (Public Law 112–150)  
16 and ensure its implementation to the fullest extent;

17           (3) to reaffirm the importance of the 2007  
18 United States-Israel Memorandum of Understanding  
19 on United States assistance to Israel and the semi-  
20 annual Strategic Dialogue between the United  
21 States and Israel;

22           (4) to pursue every opportunity to deepen co-  
23 operation with Israel on a range of critical issues in-  
24 cluding defense, homeland security, energy, and cy-  
25 bersecurity;

1           (5) to continue to provide Israel with robust se-  
2           curity assistance, including for the procurement of  
3           the Iron Dome Missile Defense System; and

4           (6) to support the Government of Israel in its  
5           ongoing efforts to reach a negotiated political settle-  
6           ment with the Palestinian people that results in two  
7           states living side-by-side in peace and security.

8   **SEC. 4. SENSE OF CONGRESS ON ISRAEL AS A MAJOR STRA-**  
9                                   **TEGIC PARTNER.**

10          It is the sense of Congress that Israel is a major stra-  
11         tegic partner of the United States.

12   **SEC. 5. EXTENSION OF WAR RESERVES STOCKPILE AU-**  
13                                   **THORITY.**

14          (a) DEPARTMENT OF DEFENSE APPROPRIATIONS  
15         ACT, 2005.—Section 12001(d) of the Department of De-  
16         fense Appropriations Act, 2005 (Public Law 108–287;  
17         118 Stat. 1011) is amended by striking “more than 10  
18         years after” and inserting “more than 11 years after”.

19          (b) FOREIGN ASSISTANCE ACT OF 1961.—Section  
20         514(b)(2)(A) of the Foreign Assistance Act of 1961 (22  
21         U.S.C. 2321h(b)(2)(A)) is amended by striking “and  
22         2014” and inserting “, 2014, and 2015”.

1 **SEC. 6. ELIGIBILITY OF ISRAEL FOR THE STRATEGIC**  
2 **TRADE AUTHORIZATION EXCEPTION TO CER-**  
3 **TAIN EXPORT CONTROL LICENSING RE-**  
4 **QUIREMENTS.**

5 (a) FINDINGS.—Congress finds that Israel—

6 (1) has adopted high standards in the field of  
7 export controls;

8 (2) has declared its unilateral adherence to the  
9 Missile Technology Control Regime, the Australia  
10 Group, and the Nuclear Suppliers Group; and

11 (3) is a party to—

12 (A) the Convention on Prohibitions or Re-  
13 strictions on the Use of Certain Conventional  
14 Weapons which may be Deemed to be Exces-  
15 sively Injurious or to Have Indiscriminate Ef-  
16 fects, signed at Geneva October 10, 1980;

17 (B) the Protocol for the Prohibition of the  
18 Use in War of Asphyxiating, Poisonous or  
19 Other Gases, and of Bacteriological Methods of  
20 Warfare, signed at Geneva June 17, 1925; and

21 (C) the Convention on the Physical Protec-  
22 tion of Nuclear Material, adopted at Vienna on  
23 October 26, 1979.

24 (b) ELIGIBILITY FOR STRATEGIC TRADE AUTHOR-  
25 IZATION EXCEPTION.—The President, consistent with the  
26 commitments of the United States under international ar-

1 rangements, shall take steps so that Israel may be in-  
2 cluded in the list of countries eligible for the strategic  
3 trade authorization exception under section 740.20(c)(1)  
4 of title 15, Code of Federal Regulations, to the require-  
5 ment for a license for the export, reexport, or in-country  
6 transfer of an item subject to controls under the Export  
7 Administration Regulations.

8 **SEC. 7. UNITED STATES-ISRAEL COOPERATION ON ENERGY,**  
9 **WATER, HOMELAND SECURITY, AGRICULTURE, AND ALTERNATIVE FUEL TECH-**  
10 **CULTURE, AND ALTERNATIVE FUEL TECH-**  
11 **NOLOGIES.**

12 (a) IN GENERAL.—The President is authorized, sub-  
13 ject to existing law—

14 (1) to undertake activities in cooperation with  
15 Israel; and

16 (2) to provide assistance promoting cooperation  
17 in the fields of energy, water, agriculture, and alter-  
18 native fuel technologies.

19 (b) REQUIREMENTS.—In carrying out subsection (a),  
20 the President is authorized, subject to existing require-  
21 ments of law and any applicable agreements or under-  
22 standings between the United States and Israel—

23 (1) to share and exchange with Israel research,  
24 technology, intelligence, information, equipment, and  
25 personnel, including through sales, leases, or ex-

1 changes in kind, that the President determines will  
2 advance the national security interests of the United  
3 States and are consistent with the Strategic Dia-  
4 logue and pertinent provisions of law; and

5 (2) to enhance scientific cooperation between  
6 Israel and the United States.

7 (c) COOPERATIVE RESEARCH PILOT PROGRAMS.—  
8 The Secretary of Homeland Security, acting through the  
9 Director of the Homeland Security Advanced Research  
10 Projects Agency and with the concurrence of the Secretary  
11 of State, is authorized, subject to existing law, to enter  
12 into cooperative research pilot programs with Israel to en-  
13 hance Israel’s capabilities in—

14 (1) border, maritime, and aviation security;

15 (2) explosives detection; and

16 (3) emergency services.

17 **SEC. 8. REPORT ON INCREASED UNITED STATES-ISRAEL**  
18 **COOPERATION ON CYBERSECURITY.**

19 Not later than 180 days after the date of the enact-  
20 ment of this Act, the President shall submit to Congress  
21 a report, in a classified format or including a classified  
22 annex, as appropriate, on the feasibility and advisability  
23 of expanding United States-Israeli cooperation on cyber  
24 issues, including sharing and advancing technologies re-  
25 lated to the prevention of cybercrimes.

1 **SEC. 9. VISA WAIVER PROGRAM.**

2 (a) SENSE OF CONGRESS.—It is the Sense of Con-  
3 gress that the Secretary of Homeland Security, in con-  
4 sultation with the Secretary of State, should designate the  
5 State of Israel as a program country under the Visa Waiv-  
6 er Program when the Government of Israel—

7 (1) is in compliance with all the requirements  
8 of the program specified in section 217 of the Immi-  
9 gration and Nationality Act (8 U.S.C. 1187), except  
10 for the low nonimmigrant visa refusal rate require-  
11 ment under subsection (c)(2)(A) of such section; and

12 (2) has met the conditions for a waiver of such  
13 requirement set forth in subsection (c).

14 (b) CONSULTATION.—The Secretary of Homeland  
15 Security, in consultation with the Secretary of State,  
16 should take steps to engage with representatives of the  
17 Government of Israel on—

18 (1) the extent to which Israel satisfies the re-  
19 quirements specified in section 217 of such Act for  
20 inclusion in the Visa Waiver Program;

21 (2) additional steps that may be required in  
22 order for Israel to qualify for consideration for inclu-  
23 sion in such program.

24 (c) WAIVER.—The Secretary of Homeland Security,  
25 in consultation with the Secretary of State, is authorized  
26 to waive the low nonimmigrant visa refusal rate require-

1 ments under paragraphs (2)(A) and (3)(B) of section  
2 217(c) of the Immigration and Nationality Act (8 U.S.C.  
3 1187(c)) for the State of Israel if—

4           (1) the Government of Israel has complied with  
5 all other requirements of the Visa Waiver Program,  
6 including extending the reciprocal privileges de-  
7 scribed in section 217(a)(2)(A) of such Act to citi-  
8 zens and nationals of the United States without re-  
9 gard to the race, religion, national origin, or eth-  
10 nicity of any such citizen or national;

11           (2) the percentage of nationals of Israel who  
12 were refused a nonimmigrant visitor visa during the  
13 previous fiscal year is not more than 10 percent of  
14 the total number of nonimmigrant visitor visas for  
15 nationals of Israel which were granted or refused  
16 during that fiscal year.

17       (d) SAVINGS PROVISION.—Nothing in this section  
18 may be construed to exempt the State of Israel from all  
19 requirements to which other program countries are subject  
20 under section 217 of the Immigration and Nationality Act  
21 except for requirements relating to low nonimmigrant visa  
22 refusal rates under paragraphs (2)(A) and (3)(B) of sec-  
23 tion 217(c) of such Act.

1 **SEC. 10. STATUS OF IMPLEMENTATION OF SECTION 4 OF**  
2 **THE UNITED STATES-ISRAEL ENHANCED SE-**  
3 **CURITY COOPERATION ACT OF 2012.**

4 Not later than 180 days after the date of the enact-  
5 ment of this Act, the President shall, to the extent prac-  
6 ticable and in an appropriate manner, provide an update  
7 to the Committee on Foreign Relations of the Senate, the  
8 Committee on Foreign Affairs of the House of Representa-  
9 tives, the Committee on Armed Services of the Senate, and  
10 the Committee on Armed Services of the House of Rep-  
11 resentatives on current and future efforts undertaken by  
12 the President to fulfill the objectives of section 4 of the  
13 United States-Israel Enhanced Security Cooperation Act  
14 (22 U.S.C. 8603).

15 **SEC. 11. IMPROVED REPORTING ON ENHANCING ISRAEL'S**  
16 **QUALITATIVE MILITARY EDGE AND SECUR-**  
17 **RITY POSTURE.**

18 (a) BIENNIAL ASSESSMENT REEVALUATIONS.—Sec-  
19 tion 201(c) of the Naval Vessel Transfer Act of 2008 (22  
20 U.S.C. 2776 note) is amended by adding at the end the  
21 following:

22 “(3) BIENNIAL UPDATES.—Two years after the  
23 date on which each quadrennial report is trans-  
24 mitted to Congress, the President shall—

25 “(A) reevaluate the assessment required  
26 under subsection (a); and

1           “(B) inform and consult with the appro-  
2           priate congressional committees on the results  
3           of the reevaluation conducted pursuant to sub-  
4           paragraph (A).”.

5           (b) CERTIFICATION REQUIREMENTS FOR MAJOR DE-  
6 FENSE EQUIPMENT.—Section 36(h) of the Arms Export  
7 Control Act (22 U.S.C. 2776(h)) is amended—

8           (1) by redesignating paragraph (2) as para-  
9           graph (3); and

10          (2) by inserting after paragraph (1) the fol-  
11          lowing:

12           “(2) REQUIREMENTS WITH RESPECT TO DE-  
13          TERMINATION FOR MAJOR DEFENSE EQUIPMENT.—  
14          A determination under paragraph (1) relating to the  
15          sale or export of major defense equipment shall in-  
16          clude—

17           “(A) a detailed explanation of Israel’s ca-  
18          pacity to address the improved capabilities pro-  
19          vided by such sale or export;

20           “(B) a detailed evaluation of—

21           “(i) how such sale or export alters the  
22          strategic and tactical balance in the region,  
23          including relative capabilities; and

1           “(ii) Israel’s capacity to respond to  
2           the improved regional capabilities provided  
3           by such sale or export;

4           “(C) an identification of any specific new  
5           capacity, capabilities, or training that Israel  
6           may require to address the regional or country-  
7           specific capabilities provided by such sale or ex-  
8           port; and

9           “(D) a description of any additional  
10          United States security assurances to Israel  
11          made, or requested to be made, in connection  
12          with, or as a result of, such sale or export.”.

13 **SEC. 12. UNITED STATES-ISRAEL ENERGY COOPERATION.**

14          (a) FINDINGS.—Section 917(a) of the Energy Inde-  
15          pendence and Security Act of 2007 (42 U.S.C. 17337(a))  
16          is amended—

17                  (1) in paragraph (1), by striking “renewable”  
18                  and inserting “covered”;

19                  (2) in paragraph (4)—

20                          (A) by striking “possible many” and in-  
21                          serting “possible—

22                          “(A) many”; and

23                          (B) by adding at the end the following:

24                          “and

1           “(B) significant contributions to the devel-  
2           opment of renewable energy and energy effi-  
3           ciency through the established programs of the  
4           United States-Israel Binational Industrial Re-  
5           search and Development Foundation and the  
6           United States-Israel Binational Science Foun-  
7           dation;”;

8           (3) in paragraph (6)—

9                 (A) by striking “renewable” and inserting  
10                “covered”; and

11               (B) by striking “and” at the end;

12           (4) in paragraph (7)—

13                 (A) by striking “renewable” and inserting  
14                “covered”; and

15               (B) by striking the period at the end and  
16                inserting a semicolon; and

17           (5) by adding at the end the following:

18                 “(8) United States-Israel energy cooperation  
19                and the development of natural resources by Israel  
20                are in the strategic interest of the United States;

21                 “(9) Israel is a strategic partner of the United  
22                States in water technology;

23                 “(10) the United States can play a role in as-  
24                sisting Israel with regional safety and security  
25                issues;

1           “(11) the National Science Foundation of the  
2 United States, to the extent consistent with the Na-  
3 tional Science Foundation’s mission , should collabo-  
4 rate with the Israel Science Foundation and the  
5 United States-Israel Binational Science Foundation;

6           “(12) the United States and Israel should strive  
7 to develop more robust academic cooperation in—

8                   “(A) energy innovation technology and en-  
9 gineering;

10                   “(B) water science;

11                   “(C) technology transfer; and

12                   “(D) analysis of emerging geopolitical im-  
13 plications, crises and threats from foreign nat-  
14 ural resource and energy acquisitions, and the  
15 development of domestic resources as a re-  
16 sponse;

17           “(13) the United States supports the goals of  
18 the Alternative Fuels Administration of Israel with  
19 respect to expanding the use of alternative fuels;

20           “(14) the United States strongly urges open  
21 dialogue and continued mechanisms for regular en-  
22 gagement and encourages further cooperation be-  
23 tween applicable departments, agencies, ministries,  
24 institutions of higher education, and the private sec-

1 tor of the United States and Israel on energy secu-  
2 rity issues, including—

3 “(A) identifying policy priorities associated  
4 with the development of natural resources of  
5 Israel;

6 “(B) discussing and sharing best practices  
7 to secure cyber energy infrastructure and other  
8 energy security matters;

9 “(C) leveraging natural gas to positively  
10 impact regional stability;

11 “(D) issues relating to the energy-water  
12 nexus, including improving energy efficiency  
13 and the overall performance of water tech-  
14 nologies through research and development in  
15 water desalination, wastewater treatment and  
16 reclamation, water treatment in gas and oil pro-  
17 duction processes, and other water treatment  
18 refiners;

19 “(E) technical and environmental manage-  
20 ment of deep-water exploration and production;

21 “(F) emergency response and coastal pro-  
22 tection and restoration;

23 “(G) academic outreach and engagement;

24 “(H) private sector and business develop-  
25 ment engagement;

1 “(I) regulatory consultations;

2 “(J) leveraging alternative transportation  
3 fuels and technologies; and

4 “(K) any other areas determined appro-  
5 priate by the United States and Israel;

6 “(15) the United States—

7 “(A) acknowledges the achievements and  
8 importance of the Binational Industrial Re-  
9 search and Development Foundation and the  
10 United States-Israel Binational Science Foun-  
11 dation; and

12 “(B) supports continued multiyear funding  
13 to ensure the continuity of the programs of the  
14 foundations specified in subparagraph (A); and

15 “(16) the United States and Israel have a  
16 shared interest in addressing immediate, near-term,  
17 and long-term energy, energy poverty, energy inde-  
18 pendence, and environmental challenges facing the  
19 United States and Israel, respectively.”.

20 (b) GRANT PROGRAM.—Section 917(b) of the Energy  
21 Independence and Security Act of 2007 (42 U.S.C.  
22 17337(b)(1)) is amended—

23 (1) in paragraph (1), by striking “renewable en-  
24 ergy or energy efficiency” and inserting “covered en-  
25 ergy”;

1 (2) in paragraph (2)—

2 (A) in subparagraph (F), by striking  
3 “and” at the end;

4 (B) in subparagraph (G), by striking the  
5 period at the end and inserting a semicolon;  
6 and

7 (C) by adding at the end the following:

8 “(H) natural gas energy, including conven-  
9 tional and unconventional natural gas tech-  
10 nologies and other associated technologies, and  
11 natural gas projects conducted by or in con-  
12 junction with the United States-Israel Bina-  
13 tional Science Foundation and the United  
14 States-Israel Binational Industrial Research  
15 and Development Foundation; and

16 “(I) improvement of energy efficiency and  
17 the overall performance of water technologies  
18 through research and development in water de-  
19 salination, wastewater treatment and reclama-  
20 tion, and other water treatment refineries.”; and

21 (3) in paragraph (3)(A), by striking “energy ef-  
22 ficiency or renewable” and inserting “covered”.

23 (c) INTERNATIONAL PARTNERSHIPS; REGIONAL EN-  
24 ERGY COOPERATION.—

1           (1) INTERNATIONAL PARTNERSHIPS.—Section  
2           917 of the Energy Independence and Security Act of  
3           2007 (42 U.S.C. 17337) is amended—

4                   (A) by striking subsection (d);

5                   (B) by redesignating subsection (e) as sub-  
6           section (e);

7                   (C) by inserting after subsection (b) the  
8           following:

9           “(c) INTERNATIONAL PARTNERSHIPS.—

10                   “(1) IN GENERAL.—The Secretary, subject to  
11           the availability of appropriations, may enter into co-  
12           operative agreements supporting and enhancing dia-  
13           logue and planning involving international partner-  
14           ships between the Department, including National  
15           Laboratories of the Department, and the Govern-  
16           ment of Israel and its ministries, offices, and institu-  
17           tions.

18                   “(2) FEDERAL SHARE.—The Secretary may not  
19           pay more than 50 percent of Federal share of the  
20           costs of implementing cooperative agreements en-  
21           tered into pursuant to paragraph (1).

22                   “(3) ANNUAL REPORTS.—If the Secretary en-  
23           ters into agreements authorized by paragraph (1),  
24           the Secretary shall submit an annual report to the  
25           Committee on Energy and Natural Resources of the

1 Senate, the Committee on Foreign Relations of the  
2 Senate, the Committee on Appropriations of the  
3 Senate, the Committee on Energy and Commerce of  
4 the House of Representatives, the Committee on  
5 Science, Space, and Technology of the House of  
6 Representatives, the Committee on Foreign Affairs  
7 of the House of Representatives, and the Committee  
8 on Appropriations of the House of Representatives  
9 that describes—

10 “(A) actions taken to implement such  
11 agreements; and

12 “(B) any projects undertaken pursuant to  
13 such agreements.

14 “(d) UNITED STATES-ISRAEL ENERGY CENTER.—  
15 The Secretary may establish a joint United States-Israel  
16 Energy Center in the United States leveraging the experi-  
17 ence, knowledge, and expertise of institutions of higher  
18 education and entities in the private sector, among others,  
19 in offshore energy development to further dialogue and  
20 collaboration to develop more robust academic cooperation  
21 in energy innovation technology and engineering, water  
22 science, technology transfer, and analysis of emerging geo-  
23 political implications, crises and threats from foreign nat-  
24 ural resource and energy acquisitions, and the develop-  
25 ment of domestic resources as a response.”; and

1           (D) in subsection (e), as redesignated, by  
2 striking “the date that is 7 years after the date  
3 of enactment of this Act” and inserting “Sep-  
4 tember 30, 2024”.

5           (2) CONSTRUCTIVE REGIONAL ENERGY CO-  
6 OPERATION.—The Secretary of State shall continue  
7 the ongoing diplomacy efforts of the Secretary of  
8 State in—

9           (A) engaging and supporting the energy  
10 security of Israel; and

11           (B) promoting constructive regional energy  
12 cooperation in the Eastern Mediterranean.



Calendar No. 492

113<sup>TH</sup> CONGRESS  
2<sup>D</sup> SESSION

**S. 2673**

---

---

**A BILL**

To enhance the strategic partnership between the  
United States and Israel.

---

---

JULY 29, 2014

Read the second time and placed on the calendar