

the detailed homicide reports. "We cannot begin adding additional pieces because we are newcomers to the federal program," said Tern Hickman, director of the Illinois State Police's crime-reporting program. Two agencies in Illinois deliver data to the FBI: Chicago and Rockford.

In Washington, D.C., councilman Tommy Wells held two hearings this fall on police oversight. He said he was surprised that the department hadn't reported details of police killings to the FBI. "That should not be a challenge," he said.

More than two years after the knife-throwing Mr. Payton was shot and killed by D.C. police, his mother, who witnessed the killing, said she is still looking for answers. Helena Payton, 59, said her son had many interactions with local police because of what she said was his mental illness. "All the cops in the Seventh District knew him, just about," she said.

The officers who arrived that Friday afternoon in August, in response to a call from Mr. Payton's girlfriend, had never dealt with her son, she said. According to Ms. Payton, her son walked outside holding a small utility knife. As he approached the officers, they fired dozens of bullets at him, she said. He died soon after.

The U.S. attorney's office is reviewing the incident, as is customary in all police shootings in Washington. A spokesman for the office declined to comment on the status of the case. The Washington police department, citing the continuing investigation, declined to provide the officers' names, a narrative of what happened, or basic information usually included in the reports to the FBI, such as the number of officers involved in the shooting.

The officers involved are back on duty, according to D.C. authorities, but the case isn't closed.

#### FOIA IMPROVEMENT ACT

Mr. LEAHY. Mr. President, the Freedom of Information Act is one of our Nation's most important laws. James Madison said the people "must arm themselves with the power knowledge gives." For nearly 50 years, FOIA has given Americans a way to access government information ensuring their right to know what their government doing. The FOIA Improvement Act advances this fundamental democratic principle. It is why I urge all Senators to support the FOIA Improvement Act of 2014, without delay.

This legislation builds on what the President laid out in his historic Executive order in 2009 by requiring Federal agencies to adopt a "Presumption of Openness" when considering the release of government information under FOIA. Prioritizing the people's interest in what their government is doing, our bill will reduce the overuse of exemptions to withhold information where there is no foreseeable harm. It will make information available for public inspection and frequently requested documents available online. It will provide the Office of Government Information Services, OGIS, with additional independence and authority to carry out its work. I believe this legislation reaffirms the fundamental premise of FOIA, that government information belongs to all Americans.

Supporting these commonsense reforms will help open the government to

the 300 million Americans it serves. The bill is supported by more than 70 public interest groups that advocate for government transparency. The Sunshine in Government Initiative, said the Leahy-Cornyn bill "strengthens government transparency by limiting the ability of agencies to hide decades old documents from the public." At the Judiciary Committee's business meeting to consider this legislation, which was reported to the full Senate with unanimous support, Ranking Member GRASSLEY said the FOIA Improvement Act "opens wide the curtains and provides more sunlight on the Federal government." Senator CORNYN, my partner for many years on government transparency, noted our bipartisan efforts "to open up the government and make it more consumer and customer friendly." I thank both Senators for their work on this legislation.

We often talk about the need for government transparency, and many also note how rare it is that Democrats and Republicans can come together on any legislation. We have accomplished both with the FOIA Improvement Act. It was drafted in a bipartisan fashion after a long and thoughtful process of consultation. This week, we can pass this bill in the Senate and send it over to the House, where I am confident that it will pass, and send it to the President to sign before the end of the year. There is no reason to delay this legislation, which has broad support from a range of stakeholders, costs very little to implement and will improve access to government for all Americans. I urge the Senate to pass the FOIA Improvement Act now, without delay.

#### TRIBUTES TO JOHN D. ROCKEFELLER

Mr. DURBIN. Mr. President, Scripture tells us that to those whom much is given, much is required. My friend, Senator JAY ROCKEFELLER, can rest well knowing that he has passed that biblical test.

JOHN DAVISON ROCKEFELLER, IV, is the eldest son of the eldest son of the eldest son of the founder of Standard Oil—America's first billionaire. Senator ROCKEFELLER grew up amid wealth in Manhattan and Westchester County, NY. He prepped at Exeter and graduated from Harvard. He was destined for a life of comfort and privilege far removed from the struggle of the poor. But this man, this ROCKEFELLER, consciously chose a different path in life. And he has spent 50 years—two-thirds of his life—working to try to make life better for people who too often have precious little.

He has been a Member of this Senate for 30 years. You can see his legacy throughout West Virginia and across America. You can see it in children who have better schools, miners who have safer working conditions and seniors who have retired with greater dignity. You can see his legacy in the 8

million American children who receive health care through CHIP, the Children's Health Insurance Program, which JAY ROCKEFELLER authored.

You can see his formidable legacy in the additional millions of Americans who—because of the Affordable Care Act—now have reliable health insurance, many of them for the first time in their lives. No one—no one—in this Senate has worked longer than he for affordable health care for all Americans.

Unlike some Senators, JAY ROCKEFELLER did not grow up dreaming of being a Senator. As a young man at Harvard, he had planned a career in diplomacy, focusing on Asia. He even took time off from college to live for a while in Japan. But something momentous happened when he graduated from college in 1961. America had just elected a hopeful, young President who made Americans believe, as Senator ROCKEFELLER would later say, "that America could achieve anything."

Senator ROCKEFELLER called his father and his Uncle Nelson, then the Governor of New York, to let them know he had switched from Rockefeller Republican to Kennedy Democrat. The family took the news surprisingly well.

Soon after, Senator ROCKEFELLER was asked by Robert Kennedy to help establish the Peace Corps; he worked for 2 years as a chief assistant to Sergeant Shriver, the first Peace Corps director.

In 1964 a friend told him that he did not need to travel halfway around the world to help people in need. There were people here in America, in his friend's home State of West Virginia, living on the outskirts of hope. So JAY ROCKEFELLER asked Bobby Kennedy to send him to West Virginia as a volunteer for VISTA, the precursor to Americorps.

He planned to spend a year in West Virginia. He has never left.

At age 27, in the tiny Appalachian coal-mining town of Emmons, WV—population 346—JAY ROCKEFELLER discovered his defining purpose. He saw that people working together and a caring government could transform lives and communities for the better.

In 1966, he was elected to West Virginia's House of Delegates.

In 1968 he was running for West Virginia secretary of state when his last great hero, Bobby Kennedy, was murdered. His Uncle Nelson, Governor of New York, offered repeatedly to appoint his nephew to fill out Senator Kennedy's term in the U.S. Senate—but JAY ROCKEFELLER refused. He told his uncle that if he were going to serve in this Senate, he wanted to earn his seat.

He won that race for secretary of state and went on to serve two terms as West Virginia's Governor.

In 30 years in the U.S. Senate, Senator ROCKEFELLER has been a passionate advocate for his State, for America's children, for seniors, coal