

I have traveled the Middle East extensively during my close to four decades in this body, including with President Clinton in that historic December 1988 codel to the Middle East when he became the first U.S. President to step foot on Palestinian soil. I have met with kings, queens, emirs, presidents, prime ministers, militia chiefs, warlords, you name it, in this region, many times even when not in sync with our official U.S. policy. I have long advocated for Palestinian justice, human rights, dignity, and relief.

Madam Speaker, I do leave this body with a great sense of pride and a great sense of accomplishment in what we have been able to do together for the people of West Virginia.

I do appreciate my colleagues taking a moment to reflect with me on what truly has been a remarkable personal journey, a distinct honor, and a true privilege to serve the people. From elevator operator, mail carrier, assistant to the Democratic Whip Robert Byrd in the Democratic cloakroom in the other body through those Watergate years, all through my 38 years in this august body, it has been both exciting and frustrating, full of fast-paced days and long, drawn-out nights, such as we have just been through this evening. It has been full of sometimes tears, sometimes laughter, and, indeed, it has been an experience that I have truly appreciated and have loved every minute of it.

I want to say in conclusion that I thank, first and foremost, of course, God. I thank my family for their support. This very day, as I speak, is a 10th anniversary of my dear wife, Melinda, and I, and we celebrate this anniversary knowing that it has been a great ride in this institution. My late father stood behind me all the way. My 89-year-old mother, now living in my hometown of Beckley, and my brother Ed and my sisters Vickie and Tanya have always been there for me. My three children, Rebecca and her husband, Michael; Nick III and Laura; and Suzanne Nicole have always been behind my career. And all three of my grandchildren, Madison Kaylee, Nick Joe IV, and Ellianna, that is what it is all about, as we all know in this body, making this place a better place for our children and our grandchildren to live in.

My heartfelt thanks go out to the good people in West Virginia. I have been most proud to fight for our courageous coal miners, and I am very happy to see just this week that those war notices issued by the coal companies earlier this year will, fortunately, not be honored in most cases, and, fortunately, these coal miners will be able to keep holding their jobs.

I have been deeply proud to fight for our courageous coal miners. I have been deeply humble to serve and stand up for our American heroes, our veterans. West Virginia is a proud and patriotic State. I thank our working men and women, the backbone of our coun-

try, and our seniors who strengthen this Nation day after day with their continuing contributions. And may God bless our educators, our teachers who positively shape the future of our youth throughout eternity.

Madam Speaker, in concluding this chapter of my life, I offer my special heartfelt thanks to you, each of you in this body, my colleagues, for all the experiences, for representing the immense diversity of our country, and for a lifetime of lessons through the many trials and tribulations that you have shared and taught me. I truly have had the high honor of serving with dedicated public servants and their staffs who will ensure this country remains forever the best in the world.

Thank you and God bless this House of Representatives, and God bless our country.

#### UKRAINE FREEDOM SUPPORT ACT OF 2014

Mr. GERLACH. Madam Speaker, I ask unanimous consent that the Committees on Foreign Affairs, Financial Services, Oversight and Government Reform, and the Judiciary be discharged from further consideration of the bill (H.R. 5859) to impose sanctions with respect to the Russian Federation, to provide additional assistance to Ukraine, and for other purposes, and ask for its immediate consideration in the House.

The Clerk read the title of the bill.

The SPEAKER pro tempore (Mrs. WAGNER). Is there objection to the request of the gentleman from Pennsylvania?

Mr. ENGEL. Madam Speaker, reserving the right to object, although I don't intend to object, this is a very important measure. We need to send this measure to the President's desk, and we need to do so tonight. I am delighted that we are doing so.

It is clear that Russia is not only fomenting separatism in Ukraine, it is actively supporting the uprising and sending troops to back it up. This is an invasion, plain and simple.

I am concerned that the Kremlin's designs don't stop with Ukraine. Putin is already putting substantial pressure on our NATO allies and our European friends. We must not bow to his aggression.

If we don't act now, where will we be in 6 months? Where will we be in 2 years? Where will we be in a decade?

Since the Cold War, a vision has emerged of a Europe whole, free, and at peace. That reality is within reach. Putin's aggression puts that future in dire jeopardy. We cannot let that hope die.

We need to let President Putin know loudly and clearly we will not stand for his blatant disregard of international law, we will not abandon our friends, and, as the United States, we remain the world's champion of freedom, democracy, and the dignity of all people.

Madam Speaker, I would like to commend the chairman and ranking mem-

ber of the Senate Foreign Relations Committee for sending the House this bill so that we can stand as one in the face of Russia's aggression. In the House Foreign Affairs Committee, Chairman ROYCE and I, as ranking member, have worked together to say that we will not stand for Putin's aggression.

I think this is a very, very important thing to do, very important bill to pass.

With that, I withdraw my reservation of objection.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from Pennsylvania?

Ms. KAPTUR. Madam Speaker, reserving the right to object, though I don't intend to object, I would like to stand this evening and say, as cochair of the Ukrainian Caucus, along with my dear colleagues, JIM GERLACH of Pennsylvania, and the ranking member of the full committee, Congressman ELIOT ENGEL of New York, I stand in strong support of H.R. 5859, a measure that allows America to shine the hope of liberty to the distant land of Ukraine, a measure that we hope to send to the President's desk very soon, and we need to move it tonight.

It is clear that Russia is actively fomenting upheaval and propagandizing in the West about its illegal invasion. It is an invasion, plain and simple, of a sovereign nation. The Kremlin's designs don't stop with Ukraine, and we see substantial pressure being placed on our NATO allies and other European friends. Liberty cannot bow to Putin's aggression.

Six months ago, when Russia invaded Ukraine, 4,000 more Ukrainian lives were existing and have been taken. Just according to the U.N. 1,000 additional lives have been lost since the cease-fire that was negotiated in September, and approximately 13 lives per day are being lost.

Since the cold war, a vision has emerged of a Europe whole, free, and at peace, and that reality is within reach. Putin's reckless aggression cannot stand. The United States cannot let the hope of liberty die, surely, in a land where its people have historically suffered more than any other place on Earth. The ravages of World War II still sting their memory and ours, and motivate our actions here tonight.

By approving H.R. 5859, America sends a clear signal to the world that we are the standard bearer of liberty at home and abroad. I am very pleased to join my colleagues this evening.

I thank the chairman and ranking member of the Senate Foreign Relations Committee for sending the House this bill.

With that, I withdraw my reservation of objection.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from California?

There was no objection.

The text of the bill is as follows:

H.R. 5859

Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,

**SECTION 1. SHORT TITLE; TABLE OF CONTENTS.**

(a) **SHORT TITLE.**—This Act may be cited as the “Ukraine Freedom Support Act of 2014”.

(b) **TABLE OF CONTENTS.**—The table of contents for this Act is as follows:

- Sec. 1. Short title; table of contents.
- Sec. 2. Definitions.
- Sec. 3. Statement of policy regarding Ukraine.
- Sec. 4. Sanctions relating to the defense and energy sectors of the Russian Federation.
- Sec. 5. Sanctions on Russian and other foreign financial institutions.
- Sec. 6. Increased military assistance for the Government of Ukraine.
- Sec. 7. Expanded nonmilitary assistance for Ukraine.
- Sec. 8. Expanded broadcasting in countries of the former Soviet Union.
- Sec. 9. Support for Russian democracy and civil society organizations.
- Sec. 10. Report on non-compliance by the Russian Federation of its obligations under the INF Treaty.
- Sec. 11. Rule of construction.

**SEC. 2. DEFINITIONS.**

In this Act:

(1) **ACCOUNT; CORRESPONDENT ACCOUNT; PAYABLE-THROUGH ACCOUNT.**—The terms “account”, “correspondent account”, and “payable-through account” have the meanings given those terms in section 5318A of title 31, United States Code.

(2) **APPROPRIATE CONGRESSIONAL COMMITTEES.**—The term “appropriate congressional committees” means—

(A) the Committee on Foreign Relations and the Committee on Banking, Housing, and Urban Affairs of the Senate; and

(B) the Committee on Foreign Affairs and the Committee on Financial Services of the House of Representatives.

(3) **DEFENSE ARTICLE; DEFENSE SERVICE; TRAINING.**—The terms “defense article”, “defense service”, and “training” have the meanings given those terms in section 47 of the Arms Export Control Act (22 U.S.C. 2794).

(4) **FINANCIAL INSTITUTION.**—The term “financial institution” means a financial institution specified in subparagraph (A), (B), (C), (D), (E), (F), (G), (H), (I), (J), (M), or (Y) of section 5312(a)(2) of title 31, United States Code.

(5) **FOREIGN FINANCIAL INSTITUTION.**—The term “foreign financial institution” has the meaning given that term in section 561.308 of title 31, Code of Federal Regulations (or any corresponding similar regulation or ruling).

(6) **FOREIGN PERSON.**—The term “foreign person” means any individual or entity that is not a United States citizen, a permanent resident alien, or an entity organized under the laws of the United States or any jurisdiction within the United States.

(7) **KNOWINGLY.**—The term “knowingly”, with respect to conduct, a circumstance, or a result, means that a person has actual knowledge, or should have known, of the conduct, the circumstance, or the result.

(8) **RUSSIAN PERSON.**—The term “Russian person” means—

(A) an individual who is a citizen or national of the Russian Federation; or

(B) an entity organized under the laws of the Russian Federation.

(9) **SPECIAL RUSSIAN CRUDE OIL PROJECT.**—The term “special Russian crude oil project” means a project intended to extract crude oil from—

(A) the exclusive economic zone of the Russian Federation in waters more than 500 feet deep;

(B) Russian Arctic offshore locations; or

(C) shale formations located in the Russian Federation.

**SEC. 3. STATEMENT OF POLICY REGARDING UKRAINE.**

It is the policy of the United States to further assist the Government of Ukraine in restoring its sovereignty and territorial integrity to deter the Government of the Russian Federation from further destabilizing and invading Ukraine and other independent countries in Central and Eastern Europe, the Caucasus, and Central Asia. That policy shall be carried into effect, among other things, through a comprehensive effort, in coordination with allies and partners of the United States where appropriate, that includes economic sanctions, diplomacy, assistance for the people of Ukraine, and the provision of military capabilities to the Government of Ukraine that will enhance the ability of that Government to defend itself and to restore its sovereignty and territorial integrity in the face of unlawful actions by the Government of the Russian Federation.

**SEC. 4. SANCTIONS RELATING TO THE DEFENSE AND ENERGY SECTORS OF THE RUSSIAN FEDERATION.**

(a) **SANCTIONS RELATING TO THE DEFENSE SECTOR.**—

(1) **ROSOBORONEXPORT.**—Except as provided in subsection (d), not later than 30 days after the date of the enactment of this Act, the President shall impose 3 or more of the sanctions described in subsection (c) with respect to Rosoboronexport.

(2) **RUSSIAN PRODUCERS, TRANSFERORS, OR BROKERS OF DEFENSE ARTICLES.**—Except as provided in subsection (d), on and after the date that is 45 days after the date of the enactment of this Act, the President shall impose 3 or more of the sanctions described in subsection (c) with respect to a foreign person the President determines—

(A) is an entity—

(i) owned or controlled by the Government of the Russian Federation or owned or controlled by nationals of the Russian Federation; and

(ii) that—

(I) knowingly manufactures or sells defense articles transferred into Syria or into the territory of a specified country without the consent of the internationally recognized government of that country;

(II) transfers defense articles into Syria or into the territory of a specified country without the consent of the internationally recognized government of that country; or

(III) brokers or otherwise assists in the transfer of defense articles into Syria or into the territory of a specified country without the consent of the internationally recognized government of that country; or

(B) knowingly, on or after the date of the enactment of this Act, assists, sponsors, or provides financial, material, or technological support for, or goods or services to or in support of, an entity described in subparagraph (A) with respect to an activity described in clause (ii) of that subparagraph.

(3) **SPECIFIED COUNTRY DEFINED.**—

(A) **IN GENERAL.**—In this subsection, the term “specified country” means—

(i) Ukraine, Georgia, and Moldova; and

(ii) any other country designated by the President as a country of significant concern for purposes of this subsection, such as Poland, Lithuania, Latvia, Estonia, and the Central Asia republics.

(B) **NOTICE TO CONGRESS.**—The President shall notify the appropriate congressional committees in writing not later than 15 days before—

(i) designating a country as a country of significant concern under subparagraph (A)(ii); or

(ii) terminating a designation under that subparagraph, including the termination of any such designation pursuant to subsection (h).

(b) **SANCTIONS RELATED TO THE ENERGY SECTOR.**—

(1) **DEVELOPMENT OF SPECIAL RUSSIAN CRUDE OIL PROJECTS.**—Except as provided in subsection (d), on and after the date that is 45 days after the date of the enactment of this Act, the President may impose 3 or more of the sanctions described in subsection (c) with respect to a foreign person if the President determines that the foreign person knowingly makes a significant investment in a special Russian crude oil project.

(2) **AUTHORIZATION FOR EXTENSION OF LICENSING LIMITATIONS ON CERTAIN EQUIPMENT.**—The President, through the Bureau of Industry and Security of the Department of Commerce or the Office of Foreign Assets Control of the Department of the Treasury, as appropriate, may impose additional licensing requirements for or other restrictions on the export or reexport of items for use in the energy sector of the Russian Federation, including equipment used for tertiary oil recovery.

(3) **CONTINGENT SANCTION RELATING TO GAZPROM.**—If the President determines that Gazprom is withholding significant natural gas supplies from member countries of the North Atlantic Treaty Organization, or further withholds significant natural gas supplies from countries such as Ukraine, Georgia, or Moldova, the President shall, not later than 45 days after making that determination, impose the sanction described in subsection (c)(7) and at least one additional sanction described in subsection (c) with respect to Gazprom.

(c) **SANCTIONS DESCRIBED.**—The sanctions the President may impose with respect to a foreign person under subsection (a) or (b) are the following:

(1) **EXPORT-IMPORT BANK ASSISTANCE.**—The President may direct the Export-Import Bank of the United States not to approve the issuance of any guarantee, insurance, extension of credit, or participation in the extension of credit in connection with the export of any goods or services to the foreign person.

(2) **PROCUREMENT SANCTION.**—The President may prohibit the head of any executive agency (as defined in section 133 of title 41, United States Code) from entering into any contract for the procurement of any goods or services from the foreign person.

(3) **ARMS EXPORT PROHIBITION.**—The President may prohibit the exportation or provision by sale, lease or loan, grant, or other means, directly or indirectly, of any defense article or defense service to the foreign person and the issuance of any license or other approval to the foreign person under section 38 of the Arms Export Control Act (22 U.S.C. 2778).

(4) **DUAL-USE EXPORT PROHIBITION.**—The President may prohibit the issuance of any license and suspend any license for the transfer to the foreign person of any item the export of which is controlled under the Export Administration Act of 1979 (50 U.S.C. App. 2401 et seq.) (as in effect pursuant to the International Emergency Economic Powers Act (50 U.S.C. 1701 et seq.)) or the Export Administration Regulations under subchapter C of chapter VII of title 15, Code of Federal Regulations.

(5) **PROPERTY TRANSACTIONS.**—The President may, pursuant to such regulations as the President may prescribe, prohibit any person from—

(A) acquiring, holding, withholding, using, transferring, withdrawing, transporting, or exporting any property that is subject to the

(b) SANCTIONS RELATED TO THE ENERGY SECTOR.—

(1) DEVELOPMENT OF SPECIAL RUSSIAN CRUDE OIL PROJECTS.—Except as provided in subsection (d), on and after the date that is 45 days after the date of the enactment of this Act, the President may impose 3 or more of the sanctions described in subsection (c) with respect to a foreign person if the President determines that the foreign person knowingly makes a significant investment in a special Russian crude oil project.

(2) AUTHORIZATION FOR EXTENSION OF LICENSING LIMITATIONS ON CERTAIN EQUIPMENT.—The President, through the Bureau of Industry and Security of the Department of Commerce or the Office of Foreign Assets Control of the Department of the Treasury, as appropriate, may impose additional licensing requirements for or other restrictions on the export or reexport of items for use in the energy sector of the Russian Federation, including equipment used for tertiary oil recovery.

(3) CONTINGENT SANCTION RELATING TO GAZPROM.—If the President determines that Gazprom is withholding significant natural gas supplies from member countries of the North Atlantic Treaty Organization, or further withholds significant natural gas supplies from countries such as Ukraine, Georgia, or Moldova, the President shall, not later than 45 days after making that determination, impose the sanction described in subsection (c)(7) and at least one additional sanction described in subsection (c) with respect to Gazprom.

(c) SANCTIONS DESCRIBED.—The sanctions the President may impose with respect to a foreign person under subsection (a) or (b) are the following:

(1) EXPORT-IMPORT BANK ASSISTANCE.—The President may direct the Export-Import Bank of the United States not to approve the issuance of any guarantee, insurance, extension of credit, or participation in the extension of credit in connection with the export of any goods or services to the foreign person.

(2) PROCUREMENT SANCTION.—The President may prohibit the head of any executive agency (as defined in section 133 of title 41, United States Code) from entering into any contract for the procurement of any goods or services from the foreign person.

(3) ARMS EXPORT PROHIBITION.—The President may prohibit the exportation or provision by sale, lease or loan, grant, or other means, directly or indirectly, of any defense article or defense service to the foreign person and the issuance of any license or other approval to the foreign person under section 38 of the Arms Export Control Act (22 U.S.C. 2778).

(4) DUAL-USE EXPORT PROHIBITION.—The President may prohibit the issuance of any license and suspend any license for the transfer to the foreign person of any item the export of which is controlled under the Export Administration Act of 1979 (50 U.S.C. App. 2401 et seq.) (as in effect pursuant to the International Emergency Economic Powers Act (50 U.S.C. 1701 et seq.)) or the Export Administration Regulations under subchapter C of chapter VII of title 15, Code of Federal Regulations.

(5) PROPERTY TRANSACTIONS.—The President may, pursuant to such regulations as the President may prescribe, prohibit any person from—

(A) acquiring, holding, withholding, using, transferring, withdrawing, transporting, or exporting any property that is subject to the jurisdiction of the United States and with respect to which the foreign person has any interest;

(B) dealing in or exercising any right, power, or privilege with respect to such property; or

(C) conducting any transaction involving such property.

(6) BANKING TRANSACTIONS.—The President may, pursuant to such regulations as the President may prescribe, prohibit any transfers of credit or payments between financial institutions or by, through, or to any financial institution, to the extent that such transfers or payments are subject to the jurisdiction of the United States and involve any interest of the foreign person.

(7) PROHIBITION ON INVESTMENT IN EQUITY OR DEBT OF SANCTIONED PERSON.—The President may, pursuant to such regulations as the President may prescribe, prohibit any United States person from transacting in, providing financing for, or otherwise dealing in—

(A) debt—

(i) of longer than 30 days' maturity of a foreign person with respect to which sanctions are imposed under subsection (a) or of longer than 90 days' maturity of a foreign person with respect to which sanctions are imposed under subsection (b); and

(ii) issued on or after the date on which such sanctions are imposed with respect to the foreign person; or

(B) equity of the foreign person issued on or after that date.

(8) EXCLUSION FROM THE UNITED STATES AND REVOCATION OF VISA OR OTHER DOCUMENTATION.—In the case of a foreign person who is an individual, the President may direct the Secretary of State to deny a visa to, and the Secretary of Homeland Security to exclude from the United States, the foreign person, subject to regulatory exceptions to permit the United States to comply with the Agreement regarding the Headquarters of the United Nations, signed at Lake Success June 26, 1947, and entered into force November 21, 1947, between the United Nations and the United States, or other applicable international obligations.

(9) SANCTIONS ON PRINCIPAL EXECUTIVE OFFICERS.—In the case of a foreign person that is an entity, the President may impose on the principal executive officer or officers of the foreign person, or on individuals performing similar functions and with similar authorities as such officer or officers, any of the sanctions described in this subsection applicable to individuals.

(d) EXCEPTIONS.—

(1) IMPORTATION OF GOODS.—

(A) IN GENERAL.—The authority to block and prohibit all transactions in all property and interests in property under subsection (c)(5) shall not include the authority to impose sanctions on the importation of goods.

(B) GOOD DEFINED.—In this paragraph, the term "good" has the meaning given that term in section 16 of the Export Administration Act of 1979 (50 U.S.C. App. 2415) (as continued in effect pursuant to the International Emergency Economic Powers Act (50 U.S.C. 1701 et seq.)).

(2) ADDITIONAL EXCEPTIONS.—The President shall not be required to apply or maintain the sanctions under subsection (a) or (b)—

(A) in the case of procurement of defense articles or defense services under existing contracts, subcontracts, or other business agreements, including ancillary or incidental contracts for goods, or for services or funding (including necessary financial services) associated with such goods, as necessary to give effect to such contracts, subcontracts, or other business agreements, and the exercise of options for production quantities to satisfy requirements essential to the national security of the United States—

(i) if the President determines in writing that—

(I) the foreign person to which the sanctions would otherwise be applied is a sole source supplier of the defense articles or services;

(II) the defense articles or services are essential;

(III) alternative sources are not readily or reasonably available; and

(IV) the national interests of the United States would be adversely affected by the application or maintenance of such sanctions; or

(ii) if the President determines in writing that—

(I) such articles or services are essential to the national security under defense co-production agreements; and

(II) the national interests of the United States would be adversely affected by the application or maintenance of such sanctions;

(B) in the case of procurement, to eligible products, as defined in section 308(4) of the Trade Agreements Act of 1979 (19 U.S.C. 2518(4)), of any foreign country or instrumentality designated under section 301(b)(1) of that Act (19 U.S.C. 2511(b)(1));

(C) to products, technology, or services provided under contracts, subcontracts, or other business agreements (including ancillary or incidental contracts for goods, or for services or funding (including necessary financial services) associated with such goods, as necessary to give effect to such contracts, subcontracts, or other business agreements) entered into before the date on which the President publishes in the Federal Register the name of the foreign person with respect to which the sanctions are to be imposed;

(D) to—

(i) spare parts that are essential to United States products or production;

(ii) component parts, but not finished products, essential to United States products or production; or

(iii) routine servicing and maintenance of United States products, to the extent that alternative sources are not readily or reasonably available;

(E) to information and technology essential to United States products or production; or

(F) to food, medicine, medical devices, or agricultural commodities (as those terms are defined in section 101 of the Comprehensive Iran Sanctions, Accountability, and Divestment Act of 2010 (22 U.S.C. 8511)).

(e) NATIONAL SECURITY WAIVER.—

(1) IN GENERAL.—The President may waive the application of sanctions under subsection (a) or (b) with respect to a foreign person if the President—

(A) determines that the waiver is in the national security interest of the United States; and

(B) submits to the appropriate congressional committees a report on the determination and the reasons for the determination.

(2) FORM OF REPORT.—The report required by paragraph (1)(B) shall be submitted in unclassified form, but may include a classified annex.

(f) TRANSACTION-SPECIFIC NATIONAL SECURITY WAIVER.—

(1) IN GENERAL.—The President may waive the application of sanctions under subsection (a) or (b) with respect to a specific transaction if the President—

(A) determines that the transaction is in the national security interest of the United States; and

(B) submits to the appropriate congressional committees a detailed report on the determination and the specific reasons for the determination that a waiver with respect to the transaction is necessary and appropriate.

(2) FORM OF REPORT.—The report required by paragraph (1)(B) shall be submitted in unclassified form, but may include a classified annex.

(g) IMPLEMENTATION; PENALTIES.—

(1) IMPLEMENTATION.—The President may exercise all authorities provided under sections 203 and 205 of the International Emergency Economic Powers Act (50 U.S.C. 1702 and 1704) to carry out the purposes of this section.

(2) PENALTIES.—The penalties provided for in subsections (b) and (c) of section 206 of the International Emergency Economic Powers Act (50 U.S.C. 1705) shall apply to a person that violates, attempts to violate, or conspires to violate, or causes a violation of, subsection (a) or (b) of this section, or an order or regulation prescribed under either such subsection, to the same extent that such penalties apply to a person that commits an unlawful act described in section 206(a) of the International Emergency Economic Powers Act.

(h) TERMINATION.—

(1) IN GENERAL.—Except as provided in paragraph (2), this section, and sanctions imposed under this section, shall terminate on the date on which the President submits to the appropriate congressional committees a certification that the Government of the Russian Federation has ceased ordering, controlling, or otherwise directing, supporting, or financing, significant acts intended to undermine the peace, security, stability, sovereignty, or territorial integrity of Ukraine, including through an agreement between the appropriate parties.

(2) APPLICABILITY WITH RESPECT TO SYRIA.—The termination date under paragraph (1) shall not apply with respect to the provisions of subsection (a) relating to the transfer of defense articles into Syria or sanctions imposed pursuant to such provisions.

#### SEC. 5. SANCTIONS ON RUSSIAN AND OTHER FOREIGN FINANCIAL INSTITUTIONS.

(a) FACILITATION OF CERTAIN DEFENSE- AND ENERGY-RELATED TRANSACTIONS.—The President may impose the sanction described in subsection (c) with respect to a foreign financial institution that the President determines knowingly engages, on or after the date of the enactment of this Act, in significant transactions involving activities described in subparagraph (A)(ii) or (B) of section 4(a)(2) or paragraph (1) or (3) of section 4(b) for persons with respect to which sanctions are imposed under section 4.

(b) FACILITATION OF FINANCIAL TRANSACTIONS ON BEHALF OF SPECIALLY DESIGNATED NATIONALS.—The President may impose the sanction described in subsection (c) with respect to a foreign financial institution if the President determines that the foreign financial institution has, on or after the date that is 180 days after the date of the enactment of this Act, knowingly facilitated a significant financial transaction on behalf of any Russian person included on the list of specially designated nationals and blocked persons maintained by the Office of Foreign Assets Control of the Department of the Treasury, pursuant to—

(1) this Act;

(2) Executive Order 13660 (79 Fed. Reg. 13,493), 13661 (79 Fed. Reg. 15,535), or 13662 (79 Fed. Reg. 16,169); or

(3) any other executive order addressing the crisis in Ukraine.

(c) SANCTION DESCRIBED.—The sanction described in this subsection is, with respect to a foreign financial institution, a prohibition on the opening, and a prohibition or the imposition of strict conditions on the maintaining, in the United States of a correspondent account or a payable-through account by the foreign financial institution.

(d) NATIONAL SECURITY WAIVER.—The President may waive the application of sanc-

tions under this section with respect to a foreign financial institution if the President—

(1) determines that the waiver is in the national security interest of the United States; and

(2) submits to the appropriate congressional committees a report on the determination and the reasons for the determination.

(e) IMPLEMENTATION; PENALTIES.—

(1) IMPLEMENTATION.—The President may exercise all authorities provided under sections 203 and 205 of the International Emergency Economic Powers Act (50 U.S.C. 1702 and 1704) to carry out the purposes of this section.

(2) PENALTIES.—The penalties provided for in subsections (b) and (c) of section 206 of the International Emergency Economic Powers Act (50 U.S.C. 1705) shall apply to a person that violates, attempts to violate, or conspires to violate, or causes a violation of, subsection (a) or (b) of this section, or an order or regulation prescribed under either such subsection, to the same extent that such penalties apply to a person that commits an unlawful act described in section 206(a) of the International Emergency Economic Powers Act.

(f) TERMINATION.—This section, and sanctions imposed under this section, shall terminate on the date on which the President submits to the appropriate congressional committees the certification described in section 4(h).

#### SEC. 6. INCREASED MILITARY ASSISTANCE FOR THE GOVERNMENT OF UKRAINE.

(a) IN GENERAL.—The President is authorized to provide defense articles, defense services, and training to the Government of Ukraine for the purpose of countering offensive weapons and reestablishing the sovereignty and territorial integrity of Ukraine, including anti-tank and anti-armor weapons, crew weapons and ammunition, counter-artillery radars to identify and target artillery batteries, fire control, range finder, and optical and guidance and control equipment, tactical troop-operated surveillance drones, and secure command and communications equipment, pursuant to the provisions of the Arms Export Control Act (22 U.S.C. 2751 et seq.), the Foreign Assistance Act of 1961 (22 U.S.C. 2151 et seq.), and other relevant provisions of law.

(b) REPORT REQUIRED.—Not later than 60 days after the date of the enactment of this Act, the President shall submit a report detailing the anticipated defense articles, defense services, and training to be provided pursuant to this section and a timeline for the provision of such defense articles, defense services, and training; to—

(1) the Committee on Foreign Relations, the Committee on Appropriations, and the Committee on Armed Services of the Senate; and

(2) the Committee on Foreign Affairs, the Committee on Appropriations, and the Committee on Armed Services of the House of Representatives.

(c) AUTHORIZATION OF APPROPRIATIONS.—

(1) IN GENERAL.—There are authorized to be appropriated to the Secretary of State \$100,000,000 for fiscal year 2015, \$125,000,000 for fiscal year 2016, and \$125,000,000 for fiscal year 2017 to carry out activities under this section.

(2) AVAILABILITY OF AMOUNTS.—Amounts authorized to be appropriated pursuant to paragraph (1) shall remain available for obligation and expenditure through the end of fiscal year 2018.

(d) AUTHORITY FOR THE USE OF FUNDS.—The funds made available pursuant to subsection (c) for provision of defense articles, defense services, and training may be used to pro-

cure such articles, services, and training from the United States Government or other appropriate sources.

(e) PROTECTION OF CIVILIANS.—It is the sense of Congress that the Government of Ukraine should take all appropriate steps to protect civilians.

#### SEC. 7. EXPANDED NONMILITARY ASSISTANCE FOR UKRAINE.

(a) ASSISTANCE TO INTERNALLY DISPLACED PEOPLE IN UKRAINE.—

(1) IN GENERAL.—Not later than 30 days after the date of the enactment of this Act, the Secretary of State shall submit a plan, including actions by the United States Government, other governments, and international organizations, to meet the need for protection of and assistance for internally displaced persons in Ukraine, to—

(A) the Committee on Foreign Relations, the Committee on Appropriations, and the Committee on Energy and Natural Resources of the Senate; and

(B) the Committee on Foreign Affairs, the Committee on Appropriations, and the Committee on Energy and Commerce of the House of Representatives.

(2) ELEMENTS.—The plan required by paragraph (1) should include, as appropriate, activities in support of—

(A) helping to establish a functional and adequately resourced central registration system in Ukraine that can ensure coordination of efforts to provide assistance to internally displaced persons in different regions;

(B) encouraging adoption of legislation in Ukraine that protects internally displaced persons from discrimination based on their status and provides simplified procedures for obtaining the new residency registration or other official documentation that is a prerequisite to receiving appropriate social payments under the laws of Ukraine, such as pensions and disability, child, and unemployment benefits; and

(C) helping to ensure that information is available to internally displaced persons about—

(i) government agencies and independent groups that can provide assistance to such persons in various regions; and

(ii) evacuation assistance available to persons seeking to flee armed conflict areas.

(3) ASSISTANCE THROUGH INTERNATIONAL ORGANIZATIONS.—The President shall instruct the United States permanent representative or executive director, as the case may be, to the relevant United Nations voluntary agencies, including the United Nations High Commissioner for Refugees and the United Nations Office for the Coordination of Humanitarian Affairs, and other appropriate international organizations, to use the voice and vote of the United States to support appropriate assistance for internally displaced persons in Ukraine.

(b) ASSISTANCE TO THE DEFENSE SECTOR OF UKRAINE.—The Secretary of State and the Secretary of Defense should assist entities in the defense sector of Ukraine to reorient exports away from customers in the Russian Federation and to find appropriate alternative markets for those entities in the defense sector of Ukraine that have already significantly reduced exports to and cooperation with entities in the defense sector of the Russian Federation.

(c) ASSISTANCE TO ADDRESS THE ENERGY CRISIS IN UKRAINE.—

(1) EMERGENCY ENERGY ASSISTANCE.—

(A) PLAN REQUIRED.—The Secretary of State and the Secretary of Energy, in collaboration with the Administrator of the United States Agency for International Development and the Administrator of the Federal Emergency Management Agency, shall work with officials of the Government of Ukraine to develop a short-term emergency



energy assistance plan designed to help Ukraine address the potentially severe short-term heating fuel and electricity shortages facing Ukraine in 2014 and 2015.

(B) ELEMENTS.—The plan required by subparagraph (A) should include strategies to address heating fuel and electricity shortages in Ukraine, including, as appropriate—

(i) the acquisition of short-term, emergency fuel supplies;

(ii) the repair or replacement of infrastructure that could impede the transmission of electricity or transportation of fuel;

(iii) the prioritization of the transportation of fuel supplies to the areas where such supplies are needed most;

(iv) streamlining emergency communications throughout national, regional, and local governments to manage the potential energy crisis resulting from heating fuel and electricity shortages;

(v) forming a crisis management team within the Government of Ukraine to specifically address the potential crisis, including ensuring coordination of the team's efforts with the efforts of outside governmental and nongovernmental entities providing assistance to address the potential crisis; and

(vi) developing a public outreach strategy to facilitate preparation by the population and communication with the population in the event of a crisis.

(C) ASSISTANCE.—The Secretary of State, the Secretary of Energy, and the Administrator of the United States Agency for International Development are authorized to provide assistance in support of, and to invest in short-term solutions for, enabling Ukraine to secure the energy safety of the people of Ukraine during 2014 and 2015, including through—

(i) procurement and transport of emergency fuel supplies, including reverse pipeline flows from Europe;

(ii) provision of technical assistance for crisis planning, crisis response, and public outreach;

(iii) repair of infrastructure to enable the transport of fuel supplies;

(iv) repair of power generating or power transmission equipment or facilities;

(v) procurement and installation of compressors or other appropriate equipment to enhance short-term natural gas production;

(vi) procurement of mobile electricity generation units;

(vii) conversion of natural gas heating facilities to run on other fuels, including alternative energy sources; and

(viii) provision of emergency weatherization and winterization materials and supplies.

(2) REDUCTION OF UKRAINE'S RELIANCE ON ENERGY IMPORTS.—

(A) PLANS REQUIRED.—The Secretary of State, in collaboration with the Secretary of Energy and the Administrator of the United States Agency for International Development, shall work with officials of the Government of Ukraine to develop medium- and long-term plans to increase energy production and efficiency to increase energy security by helping Ukraine reduce its dependence on natural gas imported from the Russian Federation.

(B) ELEMENTS.—The medium- and long-term plans required by subparagraph (A) should include strategies, as appropriate, to—

(i) improve corporate governance and unbundling of state-owned oil and gas sector firms;

(ii) increase production from natural gas fields and from other sources, including renewable energy;

(iii) license new oil and gas blocks transparently and competitively;

(iv) modernize oil and gas upstream infrastructure; and

(v) improve energy efficiency.

(C) PRIORITIZATION.—The Secretary of State, the Administrator of the United States Agency for International Development, and the Secretary of Energy should, during fiscal years 2015 through 2018, work with other donors, including multilateral agencies and nongovernmental organizations, to prioritize, to the extent practicable and as appropriate, the provision of assistance from such donors to help Ukraine to improve energy efficiency, increase energy supplies produced in Ukraine, and reduce reliance on energy imports from the Russian Federation, including natural gas.

(D) AUTHORIZATION OF APPROPRIATIONS.—There are authorized to be appropriated \$50,000,000 in the aggregate for fiscal years 2016 through 2018 to carry out activities under this paragraph.

(3) SUPPORT FROM THE OVERSEAS PRIVATE INVESTMENT CORPORATION.—The Overseas Private Investment Corporation shall—

(A) prioritize, to the extent practicable, support for investments to help increase energy efficiency, develop domestic oil and natural gas reserves, improve and repair electricity infrastructure, and develop renewable and other sources of energy in Ukraine; and

(B) implement procedures for expedited review and, as appropriate, approval, of applications by eligible investors (as defined in section 238 of the Foreign Assistance Act of 1961 (22 U.S.C. 2198)) for loans, loan guarantees, and insurance for such investments.

(4) SUPPORT BY THE WORLD BANK GROUP AND THE EUROPEAN BANK FOR RECONSTRUCTION AND DEVELOPMENT.—The President shall, to the extent practicable and as appropriate, direct the United States Executive Directors of the World Bank Group and the European Bank for Reconstruction and Development to use the voice, vote, and influence of the United States to encourage the World Bank Group and the European Bank for Reconstruction and Development and other international financial institutions—

(A) to invest in, and increase their efforts to promote investment in, projects to improve energy efficiency, improve and repair electricity infrastructure, develop domestic oil and natural gas reserves, and develop renewable and other sources of energy in Ukraine; and

(B) to stimulate private investment in such projects.

(d) ASSISTANCE TO CIVIL SOCIETY IN UKRAINE.—

(1) IN GENERAL.—The Secretary of State and the Administrator of the United States Agency for International Development shall, directly or through nongovernmental or international organizations, such as the Organization for Security and Co-operation in Europe, the National Endowment for Democracy, and related organizations—

(A) strengthen the organizational and operational capacity of democratic civil society in Ukraine;

(B) support the efforts of independent media outlets to broadcast, distribute, and share information in all regions of Ukraine;

(C) counter corruption and improve transparency and accountability of institutions that are part of the Government of Ukraine; and

(D) provide support for democratic organizing and election monitoring in Ukraine.

(2) STRATEGY REQUIRED.—Not later than 60 days after the date of the enactment of this Act, the President shall submit a strategy to carry out the activities described in paragraph (1) to—

(A) the Committee on Foreign Relations and the Committee on Appropriations of the Senate; and

(B) the Committee on Foreign Affairs and the Committee on Appropriations of the House of Representatives.

(3) AUTHORIZATION OF APPROPRIATIONS.—There are authorized to be appropriated to the Secretary of State \$20,000,000 for fiscal year 2016 to carry out this subsection.

(4) TRANSPARENCY REQUIREMENTS.—Any assistance provided pursuant to this subsection shall be conducted in as transparent a manner as possible, consistent with the nature and goals of this subsection. The President shall provide a briefing on the activities funded by this subsection at the request of the committees specified in paragraph (2).

#### SEC. 8. EXPANDED BROADCASTING IN COUNTRIES OF THE FORMER SOVIET UNION.

(a) IN GENERAL.—Not later than 90 days after the date of the enactment of this Act, the Chairman of the Broadcasting Board of Governors shall submit to Congress a plan, including a cost estimate, for immediately and substantially increasing, and maintaining through fiscal year 2017, the quantity of Russian-language broadcasting into the countries of the former Soviet Union funded by the United States in order to counter Russian Federation propaganda.

(b) PRIORITIZATION OF BROADCASTING INTO UKRAINE, GEORGIA, AND MOLDOVA.—The plan required by subsection (a) shall prioritize broadcasting into Ukraine, Georgia, and Moldova by the Voice of America and Radio Free Europe/Radio Liberty.

(c) ADDITIONAL PRIORITIES.—In developing the plan required by subsection (a), the Chairman shall consider—

(1) near-term increases in Russian-language broadcasting for countries of the former Soviet Union (other than the countries specified in subsection (b)), including Latvia, Lithuania, and Estonia; and

(2) increases in broadcasting in other critical languages, including Ukrainian and Romanian languages.

(d) BROADCASTING DEFINED.—In this section, the term “broadcasting” means the distribution of media content via radio broadcasting, television broadcasting, and Internet-based platforms, among other platforms.

(e) AUTHORIZATION OF APPROPRIATIONS.—

(1) IN GENERAL.—There are authorized to be appropriated to the Broadcasting Board of Governors \$10,000,000 for each of fiscal years 2016 through 2018 to carry out activities under this section.

(2) SUPPLEMENT NOT SUPPLANT.—Amounts authorized to be appropriated pursuant to paragraph (1) shall supplement and not supplant other amounts made available for activities described in this section.

#### SEC. 9. SUPPORT FOR RUSSIAN DEMOCRACY AND CIVIL SOCIETY ORGANIZATIONS.

(a) IN GENERAL.—The Secretary of State shall, directly or through nongovernmental or international organizations, such as the Organization for Security and Co-operation in Europe, the National Endowment for Democracy, and related organizations—

(1) improve democratic governance, transparency, accountability, rule of law, and anti-corruption efforts in the Russian Federation;

(2) strengthen democratic institutions and political and civil society organizations in the Russian Federation;

(3) expand uncensored Internet access in the Russian Federation; and

(4) expand free and unfettered access to independent media of all kinds in the Russian Federation, including through increasing United States Government-supported broadcasting activities, and assist with the

protection of journalists and civil society activists who have been targeted for free speech activities.

(b) AUTHORIZATION OF APPROPRIATIONS.—There are authorized to be appropriated to the Secretary of State \$20,000,000 for each of fiscal years 2016 through 2018 to carry out the activities set forth in subsection (a).

(c) STRATEGY REQUIREMENT.—Not later than 60 days after the date of the enactment of this Act, the President shall submit a strategy to carry out the activities set forth in subsection (a) to—

(1) the Committee on Foreign Relations and the Committee on Appropriations of the Senate; and

(2) the Committee on Foreign Affairs and the Committee on Appropriations of the House of Representatives.

(d) TRANSPARENCY REQUIREMENTS.—Any assistance provided pursuant to this section shall be conducted in as transparent of a manner as possible, consistent with the nature and goals of this section. The President shall provide a briefing on the activities funded by this section at the request of the committees specified in subsection (c).

**SEC. 10. REPORT ON NON-COMPLIANCE BY THE RUSSIAN FEDERATION OF ITS OBLIGATIONS UNDER THE INF TREATY.**

(a) FINDINGS.—Congress makes the following findings:

(1) The Russian Federation is in violation of its obligations under the Treaty between the United States of America and the Union of Soviet Socialist Republics on the Elimination of Their Intermediate-Range and Shorter-Range Missiles, signed at Washington December 8, 1987, and entered into force June 1, 1988 (commonly referred to as the “Intermediate-Range Nuclear Forces Treaty” or “INF Treaty”).

(2) This behavior poses a threat to the United States, its deployed forces, and its allies.

(b) SENSE OF CONGRESS.—It is the sense of Congress that—

(1) the President should hold the Russian Federation accountable for being in violation of its obligations under the INF Treaty; and

(2) the President should demand the Russian Federation completely and verifiably eliminate the military systems that constitute the violation of its obligations under the INF Treaty.

(c) REPORT.—

(1) IN GENERAL.—Not later than 90 days after the date of the enactment of this Act, and every 90 days thereafter, the President shall submit to the committees specified in subsection (d) a report that includes the following elements:

(A) A description of the status of the President’s efforts, in cooperation with United States allies, to hold the Russian Federation accountable for being in violation of its obligations under the INF Treaty and obtain the complete and verifiable elimination of its military systems that constitute the violation of its obligations under the INF Treaty.

(B) The President’s assessment as to whether it remains in the national security interests of the United States to remain a party to the INF Treaty, and other related treaties and agreements, while the Russian Federation is in violation of its obligations under the INF Treaty.

(C) Notification of any deployment by the Russian Federation of a ground launched ballistic or cruise missile system with a range of between 500 and 5,500 kilometers.

(D) A plan developed by the Secretary of State, in consultation with the Director of National Intelligence and the Defense Threat Reduction Agency (DTRA), to verify that the Russian Federation has fully and completely dismantled any ground launched cruise mis-

siles or ballistic missiles with a range of between 500 and 5,500 kilometers, including details on facilities that inspectors need access to, people inspectors need to talk with, how often inspectors need the accesses for, and how much the verification regime would cost.

(2) FORM.—The report required under paragraph (1) shall be submitted in unclassified form but may contain a classified annex.

(d) COMMITTEES SPECIFIED.—The committees specified in this subsection are—

(1) the Committee on Foreign Relations, the Committee on Armed Services, and the Select Committee on Intelligence of the Senate; and

(2) the Committee on Foreign Affairs, the Committee on Armed Services, and the Permanent Select Committee on Intelligence of the House of Representatives.

**SEC. 11. RULE OF CONSTRUCTION.**

Nothing in this Act or an amendment made by this Act shall be construed as an authorization for the use of military force.

The bill was ordered to be engrossed and read a third time, was read the third time, and passed, and a motion to reconsider was laid on the table.

**PUBLICATION OF BUDGETARY MATERIAL**

**REVISIONS TO THE AGGREGATES AND ALLOCATIONS OF THE FISCAL YEAR 2015 BUDGET RESOLUTION**

HOUSE OF REPRESENTATIVES,  
COMMITTEE ON THE BUDGET,  
Washington, DC, December 11, 2014.

MR. RYAN OF WISCONSIN. Mr. Speaker, the Bipartisan Budget Act of 2013 revised the statutory spending limits for fiscal year 2015 base discretionary appropriations in the amount of \$521.272 million for defense programs and \$492.356 million for non-defense programs. The levels of the concurrent resolution on the budget for fiscal year 2015 for the House were published in the Congressional Record on April 29, 2014. These levels set the base discretionary 302(a) allocation to the Committee on Appropriations at \$1,013,628 million, which is the sum of the fiscal year 2015 defense and non-defense base discretionary spending limits in statute. Section 251(b) of the Balanced Budget and Emergency Deficit Control Act of 1985 (BBEDCA) allows for adjustments to the base discretionary spending limits for certain purposes including overseas contingencies, disaster relief, and program integrity initiatives. On June 17, 2014, I issued an adjustment to the aggregates and allocations of the House concurrent resolution on the budget in the amount of \$6,438 million in additional budget authority to accommodate disaster relief funding contained in H.R. 4903, the Homeland Security Appropriations Act, 2015.

H.R. 83, the Consolidated and Further Continuing Appropriations Act, 2015, contains \$1,484 million in budget authority for program integrity initiatives, which is within the allowable limits for this purpose as established in section 251(b)(2)(B) and (C) of BBEDCA. Program integrity funding provides for agency activities to increase efficiency and reduce fraud in federal programs. CBO estimates such funding reduces mandatory spending by more than the amount of discretionary funding provided. Accordingly, I am submitting this adjustment to the fiscal year 2015 House concurrent resolution on the budget for an additional \$1,484 million in budget authority to accommodate the program integrity funding included in H.R. 83. After making this adjustment, H.R. 83 is within the fiscal year 2015 statutory spend-

ing limits established by the Bipartisan Budget Act of 2013 and within the 302(a) allocation established by the fiscal year 2015 House concurrent resolution on the budget.

Pursuant to section 314(a) of the Congressional Budget Act of 1974, I hereby submit for printing in the Congressional Record revisions to the aggregates and allocations set forth in the Statement of Committee Allocations, Aggregates, and Other Budgetary Levels for Fiscal Year 2015 published in the Congressional Record on April 29, 2014, as adjusted, pursuant to the Bipartisan Budget Act of 2013, Public Law 113-67. These revisions are provided for bills, joint resolutions, and amendments thereto or conference reports thereon, considered by the House subsequent to this filing, as applicable. For fiscal year 2015, aggregate levels of budget authority and outlays and the allocation to the Committee on Appropriations, included in the levels of the budget resolution found in the Statement published in the Congressional Record on April 29, 2014, are revised. Associated tables are attached.

The provisions of H. Con. Res. 25 (113th Congress) have been deemed to be in force by section 115 of the Bipartisan Budget Act of 2013. This revision represents an adjustment for purposes of enforcing sections 302 and 311 of the Congressional Budget Act of 1974. For the purposes of the Congressional Budget Act of 1974, these revised aggregates and allocations are to be considered as aggregates and allocations included in the concurrent resolution on the budget, pursuant to the Statement published in the Congressional Record on April 29, 2014, as adjusted.

Sincerely,  
PAUL D. RYAN OF WISCONSIN,  
Chairman.

Attachment.

**BUDGET AGGREGATES**  
(On-budget amounts, in millions of dollars)

	Fiscal Year	
	2015	2015–2024
<b>Current Aggregates:</b>		
Budget Authority .....	3,031,744	1
Outlays .....	3,026,369	1
Revenues .....	2,535,978	31,202,135
<b>Adjustment for H.R. 83, the Consolidated and Further Appropriations Act, 2015:</b>		
Budget Authority .....	1,484	1
Outlays .....	1,277	1
Revenues .....	0	0
<b>Revised Aggregates:</b>		
Budget Authority .....	3,033,228	1
Outlays .....	3,027,646	1
Revenues .....	2,535,978	31,206,399

**ALLOCATION OF SPENDING AUTHORITY TO HOUSE COMMITTEE ON APPROPRIATIONS**  
(In millions of dollars)

	2015
<b>Base Discretionary Action:</b>	
BA .....	1,020,066
OT .....	1,142,784
<b>Adjustment for Program Integrity:</b>	
BA .....	1,484
OT .....	1,277
<b>Global War on Terrorism:</b>	
BA .....	85,357
OT .....	39,981
<b>Total Discretionary Action:</b>	
BA .....	1,106,907
OT .....	1,184,042
<b>Current Law Mandatory:</b>	
BA .....	868,410
OT .....	861,637

**ENROLLED BILLS SIGNED**

Karen L. Haas, Clerk of the House, reported and found truly enrolled bills of the House of the following titles, which were thereupon signed by the Speaker: