

114TH CONGRESS  
1ST SESSION

# H. R. 1155

To provide for the establishment of a process for the review of rules and sets of rules, and for other purposes.

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## IN THE HOUSE OF REPRESENTATIVES

FEBRUARY 27, 2015

Mr. SMITH of Missouri (for himself, Mr. COLLINS of Georgia, Mr. HULTGREN, Mr. POE of Texas, Mr. MARINO, Mr. FRANKS of Arizona, Mr. GOODLATTE, and Mr. LUETKEMEYER) introduced the following bill; which was referred to the Committee on Oversight and Government Reform, and in addition to the Committee on the Judiciary, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

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## A BILL

To provide for the establishment of a process for the review of rules and sets of rules, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Searching for and Cut-  
5 ting Regulations that are Unnecessarily Burdensome Act  
6 of 2015” or as the “SCRUB Act of 2015”.

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1 **TITLE I—RETROSPECTIVE REGU-**  
2 **LATORY REVIEW COMMIS-**  
3 **SION**

4 **SEC. 101. IN GENERAL.**

5 (a) ESTABLISHMENT.—There is established a com-  
6 mission, to be known as the “Retrospective Regulatory Re-  
7 view Commission”, that shall review rules and sets of rules  
8 in accordance with specified criteria to determine if a rule  
9 or set of rules should be repealed to eliminate or reduce  
10 the costs of regulation to the economy. The Commission  
11 shall terminate on the date that is 5 years and 180 days  
12 after the date of enactment of this Act or 5 years after  
13 the date by which all Commission members’ terms have  
14 commenced, whichever is later.

15 (b) MEMBERSHIP.—

1           (1) NUMBER.—The Commission shall be com-  
2           posed of 9 members who shall be appointed by the  
3           President and confirmed by the Senate. Each mem-  
4           ber shall be appointed not later than 180 days after  
5           the date of enactment of this Act.

6           (2) TERM.—The term of each member shall  
7           commence upon the member’s confirmation by the  
8           Senate and shall extend to the date that is 5 years  
9           and 180 days after the date of enactment of this Act  
10          or that is 5 years after the date by which all mem-  
11          bers have been confirmed by the Senate, whichever  
12          is later.

13          (3) APPOINTMENT.—The members of the Com-  
14          mission shall be appointed as follows:

15                (A) CHAIR.—The President shall appoint  
16                as the Chair of the Commission an individual  
17                with expertise and experience in rulemaking,  
18                such as past Administrators of the Office of In-  
19                formation and Regulatory Affairs, past chair-  
20                men of the Administrative Conference of the  
21                United States, and other individuals with simi-  
22                lar expertise and experience in rulemaking af-  
23                fairs and the administration of regulatory re-  
24                views.

1           (B) CANDIDATE LIST OF MEMBERS.—The  
2 Speaker of the House of Representatives, the  
3 Minority Leader of the House of Representa-  
4 tives, the Majority Leader of the Senate, and  
5 the Minority Leader of the Senate shall each  
6 present to the President a list of candidates to  
7 be members of the Commission. Such can-  
8 didates shall be individuals learned in rule-  
9 making affairs and, preferably, administration  
10 of regulatory reviews. The President shall ap-  
11 point 2 members of the Commission from each  
12 list provided under this subparagraph, subject  
13 to the provisions of subparagraph (C).

14           (C) RESUBMISSION OF CANDIDATE.—The  
15 President may request from the presenter of  
16 the list under subparagraph (B) a new list of  
17 one or more candidates if the President—

18                   (i) determines that any candidate on  
19 the list presented pursuant to subpara-  
20 graph (B) does not meet the qualifications  
21 specified in such subparagraph to be a  
22 member of the Commission; and

23                   (ii) certifies that determination to the  
24 congressional officials specified in subpara-  
25 graph (B).

1 (c) POWERS AND AUTHORITIES OF THE COMMIS-  
2 SION.—

3 (1) MEETINGS.—The Commission may meet  
4 when, where, and as often as the Commission deter-  
5 mines appropriate, except that the Commission shall  
6 hold public meetings not less than twice each year.  
7 All meetings of the Commission shall be open to the  
8 public.

9 (2) HEARINGS.—In addition to meetings held  
10 under paragraph (1), the Commission may hold  
11 hearings to consider issues of fact or law relevant to  
12 the Commission's work. Any hearing held by the  
13 Commission shall be open to the public.

14 (3) ACCESS TO INFORMATION.—The Commis-  
15 sion may secure directly from any agency informa-  
16 tion and documents necessary to enable the Commis-  
17 sion to carry out this Act. Upon request of the Chair  
18 of the Commission, the head of that agency shall  
19 furnish that information or document to the Com-  
20 mission as soon as possible, but not later than two  
21 weeks after the date on which the request was made.

22 (4) SUBPOENAS.—

23 (A) IN GENERAL.—The Commission may  
24 issue subpoenas requiring the attendance and  
25 testimony of witnesses and the production of

1 any evidence relating to the duties of the Com-  
2 mission. The attendance of witnesses and the  
3 production of evidence may be required from  
4 any place within the United States at any des-  
5 ignated place of hearing within the United  
6 States.

7 (B) FAILURE TO OBEY A SUBPOENA.—If a  
8 person refuses to obey a subpoena issued under  
9 subparagraph (A), the Commission may apply  
10 to a United States district court for an order  
11 requiring that person to appear before the Com-  
12 mission to give testimony, produce evidence, or  
13 both, relating to the matter under investigation.  
14 The application may be made within the judicial  
15 district where the hearing is conducted or where  
16 that person is found, resides, or transacts busi-  
17 ness. Any failure to obey the order of the court  
18 may be punished by the court as civil contempt.

19 (C) SERVICE OF SUBPOENAS.—The sub-  
20 poenas of the Commission shall be served in the  
21 manner provided for subpoenas issued by a  
22 United States district court under the Federal  
23 Rules of Civil Procedure for the United States  
24 district courts.

1           (D) SERVICE OF PROCESS.—All process of  
2           any court to which application is made under  
3           subparagraph (B) may be served in the judicial  
4           district in which the person required to be  
5           served resides or may be found.

6           (d) PAY AND TRAVEL EXPENSES.—

7           (1) PAY.—

8           (A) MEMBERS.—Each member, other than  
9           the Chair of the Commission, shall be paid at  
10          a rate equal to the daily equivalent of the min-  
11          imum annual rate of basic pay payable for level  
12          IV of the Executive Schedule under section  
13          5315 of title 5, United States Code, for each  
14          day (including travel time) during which the  
15          member is engaged in the actual performance of  
16          duties vested in the Commission.

17          (B) CHAIR.—The Chair shall be paid for  
18          each day referred to in subparagraph (A) at a  
19          rate equal to the daily equivalent of the min-  
20          imum annual rate of basic pay payable for level  
21          III of the Executive Schedule under section  
22          5314 of title 5, United States Code.

23          (2) TRAVEL EXPENSES.—Members shall receive  
24          travel expenses, including per diem in lieu of subsist-

1       ence, in accordance with sections 5702 and 5703 of  
2       title 5, United States Code.

3       (e) DIRECTOR OF STAFF.—

4             (1) IN GENERAL.—The Commission shall ap-  
5       point a Director.

6             (2) PAY.—The Director shall be paid at the  
7       rate of basic pay payable for level V of the Executive  
8       Schedule under section 5316 of title 5, United  
9       States Code.

10       (f) STAFF.—

11            (1) IN GENERAL.—Subject to paragraph (2),  
12       the Director, with the approval of the Commission,  
13       may appoint, fix the pay of, and terminate addi-  
14       tional personnel.

15            (2) LIMITATIONS ON APPOINTMENT.—The Di-  
16       rector may make such appointments without regard  
17       to the provisions of title 5, United States Code, gov-  
18       erning appointments in the competitive service, and  
19       any personnel so appointed may be paid without re-  
20       gard to the provisions of chapter 51 and subchapter  
21       III of chapter 53 of that title relating to classifica-  
22       tion and General Schedule pay rates, except that an  
23       individual so appointed may not receive pay in ex-  
24       cess of the annual rate of basic pay payable for GS-  
25       15 of the General Schedule.

1           (3) AGENCY ASSISTANCE.—Following consulta-  
2           tion with and upon request of the Chair of the Com-  
3           mission, the head of any agency may detail any of  
4           the personnel of that agency to the Commission to  
5           assist the Commission in carrying out the duties of  
6           the Commission under this Act.

7           (4) GAO AND OIRA ASSISTANCE.—The Comp-  
8           troller General of the United States and the Admin-  
9           istrator of the Office of Information and Regulatory  
10          Affairs shall provide assistance, including the detail-  
11          ing of employees, to the Commission in accordance  
12          with an agreement entered into with the Commis-  
13          sion.

14          (5) ASSISTANCE FROM OTHER PARTIES.—Con-  
15          gress, the States, municipalities, federally recognized  
16          Indian tribes, and local governments may provide as-  
17          sistance, including the detailing of employees, to the  
18          Commission in accordance with an agreement en-  
19          tered into with the Commission.

20          (g) OTHER AUTHORITY.—

21          (1) EXPERTS AND CONSULTANTS.—The Com-  
22          mission may procure by contract, to the extent funds  
23          are available, the temporary or intermittent services  
24          of experts or consultants pursuant to section 3109  
25          of title 5, United States Code.

1           (2) PROPERTY.—The Commission may lease  
2 space and acquire personal property to the extent  
3 funds are available.

4           (h) DUTIES OF THE COMMISSION.—

5           (1) IN GENERAL.—The Commission shall con-  
6 duct a review of the Code of Federal Regulations to  
7 identify rules and sets of rules that collectively im-  
8 plement a regulatory program that should be re-  
9 pealed to lower the cost of regulation to the econ-  
10 omy. The Commission shall give priority in the re-  
11 view to rules or sets of rules that are major rules  
12 or include major rules, have been in effect more than  
13 15 years, impose paperwork burdens that could be  
14 reduced substantially without significantly dimin-  
15 ishing regulatory effectiveness, impose disproportion-  
16 ately high costs on entities that qualify as small en-  
17 tities within the meaning of section 601(6) of title  
18 5, United States Code, or could be strengthened in  
19 their effectiveness while reducing regulatory costs.  
20 The Commission shall have as a goal of the Commis-  
21 sion to achieve a reduction of at least 15 percent in  
22 the cumulative costs of Federal regulation with a  
23 minimal reduction in the overall effectiveness of such  
24 regulation.

1           (2) NATURE OF REVIEW.—To identify which  
2 rules and sets of rules should be repealed to lower  
3 the cost of regulation to the economy, the Commis-  
4 sion shall apply the following criteria:

5           (A) Whether the original purpose of the  
6 rule or set of rules was achieved, and the rule  
7 or set of rules could be repealed without signifi-  
8 cant recurrence of adverse effects or conduct  
9 that the rule or set of rules was intended to  
10 prevent or reduce.

11           (B) Whether the implementation, compli-  
12 ance, administration, enforcement or other costs  
13 of the rule or set of rules to the economy are  
14 not justified by the benefits to society within  
15 the United States produced by the expenditure  
16 of those costs.

17           (C) Whether the rule or set of rules has  
18 been rendered unnecessary or obsolete, taking  
19 into consideration the length of time since the  
20 rule was made and the degree to which tech-  
21 nology, economic conditions, market practices,  
22 or other relevant factors have changed in the  
23 subject area affected by the rule or set of rules.

1 (D) Whether the rule or set of rules is in-  
2 effective at achieving the purposes of the rule or  
3 set of rules.

4 (E) Whether the rule or set of rules over-  
5 laps, duplicates, or conflicts with other Federal  
6 rules, and to the extent feasible, with State and  
7 local governmental rules.

8 (F) Whether the rule or set of rules has  
9 excessive compliance costs or is otherwise exces-  
10 sively burdensome, as compared to alternatives  
11 that—

12 (i) specify performance objectives  
13 rather than conduct or manners of compli-  
14 ance;

15 (ii) establish economic incentives to  
16 encourage desired behavior;

17 (iii) provide information upon which  
18 choices can be made by the public;

19 (iv) incorporate other innovative alter-  
20 natives rather than agency actions that  
21 specify conduct or manners of compliance;

22 or

23 (v) could in other ways substantially  
24 lower costs without significantly under-  
25 mining effectiveness.

1           (G) Whether the rule or set of rules inhib-  
2           its innovation in or growth of the United States  
3           economy, such as by impeding the introduction  
4           or use of safer or equally safe technology that  
5           is newer or more efficient than technology re-  
6           quired by or permissible under the rule or set  
7           of rules.

8           (H) Whether or not the rule or set of rules  
9           harms competition within the United States  
10          economy or the international economic competi-  
11          tiveness of enterprises or entities based in the  
12          United States.

13          (I) Such other criteria as the Commission  
14          devises to identify rules and sets of rules that  
15          can be repealed to eliminate or reduce unneces-  
16          sarily burdensome costs to the United States  
17          economy.

18          (3) METHODOLOGY FOR REVIEW.—The Com-  
19          mission shall establish a methodology for conducting  
20          the review (including an overall review and discrete  
21          reviews of portions of the Code of Federal Regula-  
22          tions), identifying rules and sets of rules, and  
23          classifying rules under this subsection and publish  
24          the terms of the methodology in the Federal Reg-  
25          ister and on the website of the Commission. The

1 Commission may propose and seek public comment  
2 on the methodology before the methodology is estab-  
3 lished.

4 (4) CLASSIFICATION OF RULES AND SETS OF  
5 RULES.—

6 (A) IN GENERAL.—After completion of any  
7 review of rules or sets of rules under paragraph  
8 (2), the Commission shall classify each rule or  
9 set of rules identified in the review to qualify  
10 for recommended repeal as either a rule or set  
11 of rules—

12 (i) on which immediate action to re-  
13 peal is recommended; or

14 (ii) that should be eligible for repeal  
15 under regulatory cut-go procedures under  
16 title II.

17 (B) DECISIONS BY MAJORITY.—Each deci-  
18 sion by the Commission to identify a rule or set  
19 of rules for classification under this paragraph,  
20 and each decision whether to classify the rule or  
21 set of rules under clause (i) or (ii) of subpara-  
22 graph (A), shall be made by a simple majority  
23 vote of the Commission. No such vote shall take  
24 place until after all members of the Commission  
25 have been confirmed by the Senate.

1           (5) INITIATION OF REVIEW BY OTHER PER-  
2           SONS.—

3           (A) IN GENERAL.—The Commission may  
4           also conduct a review under paragraph (2) of,  
5           and, if appropriate, classify under paragraph  
6           (4), any rule or set of rules that is submitted  
7           for review to the Commission by—

8                     (i) the President;

9                     (ii) a Member of Congress;

10                    (iii) any officer or employee of a Fed-  
11                    eral, State, local or tribal government, or  
12                    regional governmental body; or

13                    (iv) any member of the public.

14           (B) FORM OF SUBMISSION.—A submission  
15           to the Commission under this paragraph  
16           shall—

17                    (i) identify the specific rule or set of  
18                    rules submitted for review;

19                    (ii) provide a statement of evidence to  
20                    demonstrate that the rule or set of rules  
21                    qualifies to be identified for repeal under  
22                    the criteria listed in paragraph (2); and

23                    (iii) such other information as the  
24                    submitter believes may be helpful to the  
25                    Commission's review, including a state-

1                   ment of the submitter's interest in the  
2                   matter.

3                   (C) PUBLIC AVAILABILITY.—The Commis-  
4                   sion shall make each submission received under  
5                   this paragraph available on the website of the  
6                   Commission as soon as possible, but not later  
7                   than 1 week after the date on which the sub-  
8                   mission was received.

9                   (i) NOTICES AND REPORTS OF THE COMMISSION.—

10                   (1) NOTICES OF AND REPORTS ON ACTIVI-  
11                   TIES.—The Commission shall publish, in the Federal  
12                   Register and on the website of the Commission—

13                   (A) notices in advance of all public meet-  
14                   ings, hearings, and classifications under sub-  
15                   section (h) informing the public of the basis,  
16                   purpose, and procedures for the meeting, hear-  
17                   ing, or classification; and

18                   (B) reports after the conclusion of any  
19                   public meeting, hearing, or classification under  
20                   subsection (h) summarizing in detail the basis,  
21                   purpose, and substance of the meeting, hearing,  
22                   or classification.

23                   (2) ANNUAL REPORTS TO CONGRESS.—Each  
24                   year, beginning on the date that is one year after  
25                   the date on which all Commission members have

1       been confirmed by the Senate, the Commission shall  
2       submit a report simultaneously to each House of  
3       Congress detailing the activities of the Commission  
4       for the previous year, and listing all rules and sets  
5       of rules classified under subsection (h) during that  
6       year. For each rule or set of rules so listed, the  
7       Commission shall—

8               (A) identify the agency that made the rule  
9               or set of rules;

10              (B) identify the annual cost of the rule or  
11              set of rules to the United States economy and  
12              the basis upon which the Commission identified  
13              that cost;

14              (C) identify whether the rule or set of rules  
15              was classified under clause (i) or clause (ii) of  
16              subsection (h)(4)(A);

17              (D) identify the criteria under subsection  
18              (h)(2) that caused the classification of the rule  
19              or set of rules and the basis upon which the  
20              Commission determined that those criteria were  
21              met;

22              (E) for each rule or set of rules listed  
23              under the criteria set forth in subparagraphs  
24              (B), (D), (F), (G), or (H) of subsection (h)(2),  
25              or other criteria established by the Commission

1 under subparagraph (I) of such subsection  
2 under which the Commission evaluated alter-  
3 natives to the rule or set of rules that could  
4 lead to lower regulatory costs, identify alter-  
5 natives to the rule or set of rules that the Com-  
6 mission recommends the agency consider as re-  
7 placements for the rule or set of rules and the  
8 basis on which the Commission rests the rec-  
9 ommendations, and, in identifying such alter-  
10 natives, emphasize alternatives that will achieve  
11 regulatory effectiveness at the lowest cost and  
12 with the lowest adverse impacts on jobs;

13 (F) for each rule or set of rules listed  
14 under the criteria set forth in subsection  
15 (h)(2)(E), the other Federal, State, or local  
16 governmental rules that the Commission found  
17 the rule or set of rules to overlap, duplicate, or  
18 conflict with, and the basis for the findings of  
19 the Commission; and

20 (G) in the case of each set of rules so list-  
21 ed, analyze whether Congress should also con-  
22 sider repeal of the statutory authority imple-  
23 mented by the set of rules.

24 (3) FINAL REPORT.—Not later than the date  
25 on which the Commission members' appointments

1 expire, the Commission shall submit a final report  
2 simultaneously to each House of Congress summa-  
3 rizing all activities and recommendations of the  
4 Commission, including a list of all rules or sets of  
5 rules the Commission classified under clause (i) of  
6 subsection (h)(4)(A) for immediate action to repeal,  
7 a separate list of all rules or sets of rules the Com-  
8 mission classified under clause (ii) of subsection  
9 (h)(4)(A) for repeal, and with regard to each rule or  
10 set of rules listed on either list, the information de-  
11 scribed in subparagraphs (A) through (F) of sub-  
12 section (h)(2). This report may be included in the  
13 final annual report of the Commission under para-  
14 graph (2) and may include the Commission's rec-  
15 ommendation whether the Commission should be re-  
16 authorized by Congress.

17 (j) REPEAL OF REGULATIONS; CONGRESSIONAL  
18 CONSIDERATION OF COMMISSION REPORTS.—

19 (1) IN GENERAL.—Subject to paragraph (2)—

20 (A) the head of each agency with authority  
21 to repeal a rule or set of rules classified by the  
22 Commission under subsection (h)(4)(A)(i) for  
23 immediate action to repeal and newly listed as  
24 such in an annual or final report of the Com-  
25 mission under paragraph (2) or (3) of sub-

1 section (i) shall repeal the rule or set of rules  
2 as recommended by the Commission within 60  
3 days after the enactment of a joint resolution  
4 under paragraph (2) for approval of the rec-  
5 ommendations of the Commission in the report;  
6 and

7 (B) the head of each agency with authority  
8 to repeal a rule or set of rules classified by the  
9 Commission under subsection (h)(4)(A)(ii) for  
10 repeal and newly listed as such in an annual or  
11 final report of the Commission under paragraph  
12 (2) or (3) of subsection (i) shall repeal the rule  
13 or set of rules as recommended by the Commis-  
14 sion pursuant to section 201, following the en-  
15 actment of a joint resolution under paragraph  
16 (2) for approval of the recommendations of the  
17 Commission in the report.

18 (2) CONGRESSIONAL APPROVAL.—

19 (A) IN GENERAL.—No head of an agency  
20 described in paragraph (1) shall be required by  
21 this Act to carry out a repeal listed by the  
22 Commission in a report transmitted to Congress  
23 under paragraph (2) or (3) of subsection (i)  
24 until a joint resolution is enacted, in accordance  
25 with the provisions of subparagraph (B), ap-

1           proving such recommendations of the Commis-  
2           sion for repeal.

3                   (B) TERMS OF THE RESOLUTION.—For  
4           purposes of paragraph (A), the term “joint res-  
5           olution” means only a joint resolution which is  
6           introduced after the date on which the Commis-  
7           sion transmits to the Congress under paragraph  
8           (2) or (3) of subsection (i) the report con-  
9           taining the recommendations to which the reso-  
10          lution pertains, and—

11                   (i) which does not have a preamble;

12                   (ii) the matter after the resolving  
13           clause of which is only as follows: “That  
14           Congress approves the recommendations  
15           for repeal of the Retrospective Regulatory  
16           Review Commission as submitted by the  
17           Commission on \_\_\_\_\_”, the blank  
18           space being filled in with the appropriate  
19           date; and

20                   (iii) the title of which is as follows:  
21           “Approving recommendations for repeal of  
22           the Retrospective Regulatory Review Com-  
23           mission.”.

24                   (3) REISSUANCE OF RULES.—

1 (A) NO SUBSTANTIALLY SIMILAR RULE TO  
2 BE REISSUED.—A rule that is repealed under  
3 paragraph (1) or section 201 may not be re-  
4 issued in substantially the same form, and a  
5 new rule that is substantially the same as such  
6 a rule may not be issued, unless the reissued or  
7 new rule is specifically authorized by a law en-  
8 acted after the date of the joint resolution ap-  
9 proving the Commission’s recommendation to  
10 repeal the original rule.

11 (B) AGENCY TO ENSURE AVOIDANCE OF  
12 SIMILAR DEFECTS.—An agency, in making any  
13 new rule to implement statutory authority pre-  
14 viously implemented by a rule repealed under  
15 paragraph (1) or section 201, shall ensure that  
16 the new rule does not result in the same ad-  
17 verse effects of the repealed rule that caused  
18 the Commission to recommend to Congress the  
19 latter’s repeal and will not result in new adverse  
20 effects of the kind described in the criteria  
21 specified in or under subsection (h).

22 (k) AUTHORIZATION OF APPROPRIATIONS.—

23 (1) IN GENERAL.—There are authorized to be  
24 appropriated such sums as may be necessary to the

1 Commission to carry out this Act, not to exceed  
2 \$30,000,000.

3 (2) AVAILABILITY.—Any sums appropriated  
4 under the authorization contained in this section  
5 shall remain available, without fiscal year limitation,  
6 until the earlier of the date that such sums are ex-  
7 pended or the date of the termination of the Com-  
8 mission.

9 (1) WEBSITE.—

10 (1) IN GENERAL.—The Commission shall estab-  
11 lish a public website that—

12 (A) uses current information technology to  
13 make records available on the website;

14 (B) provides information in a standard  
15 data format; and

16 (C) receives and publishes public com-  
17 ments.

18 (2) PUBLISHING OF INFORMATION.—Any infor-  
19 mation required to be made available on the website  
20 established pursuant to this Act shall be published  
21 in a timely manner and shall be accessible by the  
22 public on the website at no cost.

23 (3) RECORD OF PUBLIC MEETINGS AND HEAR-  
24 INGS.—All records of public meetings and hearings  
25 shall be published on the website as soon as possible,

1 but not later than 1 week after the date on which  
2 such public meeting or hearing occurred.

3 (4) PUBLIC COMMENTS.—The Commission shall  
4 publish on the website all public comments and sub-  
5 missions.

6 (5) NOTICES.—The Commission shall publish  
7 on the website notices of all public meetings and  
8 hearings at least one week before the date on which  
9 such public meeting or hearing occurs.

10 (m) APPLICABILITY OF THE FEDERAL ADVISORY  
11 COMMITTEE ACT.—

12 (1) IN GENERAL.—Except as otherwise pro-  
13 vided in this Act, the Commission shall be subject to  
14 the provisions of the Federal Advisory Committee  
15 Act (5 U.S.C. App.).

16 (2) ADVISORY COMMITTEE MANAGEMENT OFFI-  
17 CER.—The Commission shall not be subject to the  
18 control of any Advisory Committee Management Of-  
19 ficer designated under section 8(b)(1) of the Federal  
20 Advisory Committee Act (5 U.S.C. App.).

21 (3) SUBCOMMITTEE.—Any subcommittee of the  
22 Commission shall be treated as the Commission for  
23 purposes of the Federal Advisory Committee Act (5  
24 U.S.C. App.).

1           (4) CHARTER.—The enactment of the SCRUB  
2           Act of 2015 shall be considered to meet the require-  
3           ments of the Commission under section 9(c) of the  
4           Federal Advisory Committee Act (5 U.S.C. App.).

## 5   **TITLE II—REGULATORY CUT-GO**

### 6   **SEC. 201. CUT-GO PROCEDURES.**

7           (a) IN GENERAL.—Except as provided in section  
8           101(j)(2)(A) or section 202, an agency, when the agency  
9           makes a new rule, shall repeal rules or sets of rules of  
10          that agency classified by the Commission under section  
11          101(h)(4)(A)(ii), such that the annual costs of the new  
12          rule to the United States economy is offset by such re-  
13          peals, in an amount equal to or greater than the cost of  
14          the new rule, based on the regulatory cost reductions of  
15          repeal identified by the Commission.

16          (b) ALTERNATIVE PROCEDURE.—An agency may, al-  
17          ternatively, repeal rules or sets of rules of that agency  
18          classified by the Commission under section  
19          101(h)(4)(A)(ii) prior to the time specified in subsection  
20          (a). If the agency so repeals such a rule or set of rules  
21          and thereby reduces the annual, inflation-adjusted cost of  
22          the rule or set of rules to the United States economy, the  
23          agency may thereafter apply the reduction in regulatory  
24          costs, based on the regulatory cost reductions of repeal  
25          identified by the Commission, to meet, in whole or in part,

1 the regulatory cost reduction required under subsection  
2 (a) of this section to be made at the time the agency pro-  
3 mulgates a new rule.

4 (c) ACHIEVEMENT OF FULL NET COST REDUC-  
5 TIONS.—

6 (1) IN GENERAL.—Subject to the provisions of  
7 paragraph (2), an agency may offset the costs of a  
8 new rule or set of rules by repealing a rule or set  
9 of rules listed by the Commission under section  
10 101(h)(4)(A)(ii) that implement the same statutory  
11 authority as the new rule or set of rules.

12 (2) LIMITATION.—When using the authority  
13 provided in paragraph (1), the agency must achieve  
14 a net reduction in costs imposed by the agency's  
15 body of rules (including the new rule or set of rules)  
16 that is equal to or greater than the cost of the new  
17 rule or set of rules to be promulgated, including,  
18 whenever necessary, by repealing additional rules of  
19 the agency listed by the Commission under section  
20 101(h)(4)(A)(ii).

21 **SEC. 202. APPLICABILITY.**

22 An agency shall no longer be subject to the require-  
23 ments of sections 201 and 203 beginning on the date that  
24 there is no rule or set of rules of the agency classified  
25 by the Commission under section 101(h)(4)(A)(ii) that has

1 not been repealed such that all regulatory cost reductions  
2 identified by the Commission to be achievable through re-  
3 peal have been achieved.

4 **SEC. 203. OIRA CERTIFICATION OF COST CALCULATIONS.**

5 The Administrator of the Office of Information and  
6 Regulatory Affairs of the Office of Management and  
7 Budget shall review and certify the accuracy of agency de-  
8 terminations of the costs of new rules under section 201.  
9 The certification shall be included in the administrative  
10 record of the relevant rulemaking by the agency promul-  
11 gating the rule, and the Administrator shall transmit a  
12 copy of the certification to Congress when it transmits the  
13 certification to the agency.

14 **TITLE III—RETROSPECTIVE**  
15 **REVIEW OF NEW RULES**

16 **SEC. 301. PLAN FOR FUTURE REVIEW.**

17 When an agency makes a rule, the agency shall in-  
18 clude in the final issuance of such rule a plan for the re-  
19 view of such rule by not later than 10 years after the date  
20 such rule is made. Such a review, in the case of a major  
21 rule, shall be substantially similar to the review by the  
22 Commission under section 101(h). In the case of a rule  
23 other than a major rule, the agency's plan for review shall  
24 include other procedures and standards to enable the  
25 agency to determine whether to repeal or amend the rule

1 to eliminate unnecessary regulatory costs to the economy.  
2 Whenever feasible, the agency shall include a proposed  
3 plan for review of a proposed rule in its notice of proposed  
4 rulemaking and shall receive public comment on the plan.

## 5 **TITLE IV—JUDICIAL REVIEW**

### 6 **SEC. 401. JUDICIAL REVIEW.**

7 (a) IMMEDIATE REPEALS.—Agency compliance with  
8 section 101(j) of this Act shall be subject to judicial review  
9 under chapter 7 of title 5, United States Code.

10 (b) CUT-GO PROCEDURES.—Agency compliance with  
11 title II of this Act shall be subject to judicial review under  
12 chapter 7 of title 5, United States Code.

13 (c) PLANS FOR FUTURE REVIEW.—Agency compli-  
14 ance with section 301 shall be subject to judicial review  
15 under chapter 7 of title 5, United States Code.

## 16 **TITLE V—MISCELLANEOUS** 17 **PROVISIONS**

### 18 **SEC. 501. DEFINITIONS.**

19 In this Act:

20 (1) AGENCY.—The term “agency” has the  
21 meaning given such term in section 551 of title 5,  
22 United States Code.

23 (2) COMMISSION.—The term “Commission”  
24 means the Retrospective Regulatory Review Commis-  
25 sion established under section 101.

1           (3) MAJOR RULE.—The term “major rule”  
2 means any rule that the Administrator of the Office  
3 of Information and Regulatory Affairs determines is  
4 likely to impose—

5           (A) an annual cost on the economy of  
6 \$100,000,000 or more, adjusted annually for  
7 inflation;

8           (B) a major increase in costs or prices for  
9 consumers, individual industries, Federal,  
10 State, local, or tribal government agencies, or  
11 geographic regions;

12           (C) significant adverse effects on competi-  
13 tion, employment, investment, productivity, in-  
14 novation, or on the ability of United States-  
15 based enterprises to compete with foreign-based  
16 enterprises in domestic and export markets; or

17           (D) significant impacts on multiple sectors  
18 of the economy.

19           (4) RULE.—The term “rule” has the meaning  
20 given that term in section 551 of title 5, United  
21 States Code.

22           (5) SET OF RULES.—The term “set of rules”  
23 means a set of rules that collectively implements a  
24 regulatory authority of an agency.

1 **SEC. 502. EFFECTIVE DATE.**

2       This Act and the amendments made by this Act shall  
3 take effect beginning on the date of the enactment of this  
4 Act.

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