

114TH CONGRESS  
1ST SESSION

# H. R. 1456

To provide a biennial budget for the United States Government.

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## IN THE HOUSE OF REPRESENTATIVES

MARCH 18, 2015

Mr. WHITFIELD (for himself, Mr. STIVERS, and Mr. DEFAZIO) introduced the following bill; which was referred to the Committee on the Budget, and in addition to the Committees on Oversight and Government Reform and Rules, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

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## A BILL

To provide a biennial budget for the United States  
Government.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Biennial Budgeting  
5 and Appropriations Act of 2015”.

6 **SEC. 2. REVISION OF TIMETABLE.**

7 Section 300 of the Congressional Budget Act of 1974  
8 (2 U.S.C. 631) is amended to read as follows:

## 1 “TIMETABLE

2 “SEC. 300. (a) IN GENERAL.—Except as provided by  
 3 subsection (b), the timetable with respect to the congres-  
 4 sional budget process for any Congress (beginning with  
 5 the One Hundred Sixteenth Congress) is as follows:

## “First Session

On or before:	Action to be completed:
First Monday in February .....	President submits budget recommendations.
February 15 .....	Congressional Budget Office submits report to Budget Committees.
Not later than 6 weeks after budget submission.	Committees submit views and estimates to Budget Committees.
April 1 .....	Budget Committees report concurrent resolution on the biennial budget.
May 15 .....	Congress completes action on concurrent resolution on the biennial budget.
May 15 .....	Biennial appropriation bills may be considered in the House.
June 10 .....	House Appropriations Committee reports last biennial appropriation bill.
June 30 .....	House completes action on biennial appropriation bills.
October 1 .....	Biennium begins.

## Second Session

On or before:	Action to be completed:
February 15 .....	President submits budget review.
Not later than 6 weeks after President submits budget review.	Congressional Budget Office submits report to Budget Committees.
The last day of the session .....	Congress completes action on bills and resolutions authorizing new budget authority for the succeeding biennium.

6 “(b) SPECIAL RULE.—In the case of any first session  
 7 of Congress that begins in any year during which the term  
 8 of a President (except a President who succeeds himself)  
 9 begins, the following dates shall supersede those set forth  
 10 in subsection (a):

## “First Session

On or before:	Action to be completed:
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First Monday in April .....	President submits budget recommendations.
April 20 .....	Committees submit views and estimates to Budget Committees.
May 15 .....	Budget Committees report concurrent resolution on the biennial budget.
June 1 .....	Congress completes action on concurrent resolution on the biennial budget.
June 1 .....	Biennial appropriation bills may be considered in the House.
July 1 .....	House Appropriations Committee reports last biennial appropriation bill.
July 20 .....	House completes action on biennial appropriation bills.
October 1 .....	Biennium begins.”.

1 **SEC. 3. AMENDMENTS TO THE CONGRESSIONAL BUDGET**  
2 **AND IMPOUNDMENT CONTROL ACT OF 1974.**

3 (a) DECLARATION OF PURPOSE.—Section 2(2) of the  
4 Congressional Budget and Impoundment Control Act of  
5 1974 (2 U.S.C. 621(2)) is amended by striking “each  
6 year” and inserting “biennially”.

7 (b) DEFINITIONS.—

8 (1) BUDGET RESOLUTION.—Section 3(4) of  
9 such Act (2 U.S.C. 622(4)) is amended by striking  
10 “fiscal year” each place it appears and inserting “bi-  
11 ennium”.

12 (2) BIENNIUM.—Section 3 of such Act (2  
13 U.S.C. 622) is amended by adding at the end the  
14 following new paragraph:

15 “(12) The term ‘biennium’ means the period of  
16 2 consecutive fiscal years beginning on October 1 of  
17 any odd-numbered year.”.

1 (c) BIENNIAL CONCURRENT RESOLUTION ON THE  
2 BUDGET.—

3 (1) CONTENTS OF RESOLUTION.—Section  
4 301(a) of such Act (2 U.S.C. 632(a)) is amended—

5 (A) in the matter preceding paragraph (1)  
6 by—

7 (i) striking “April 15 of each year”  
8 and inserting “May 15 of each odd-num-  
9 bered year”;

10 (ii) striking “the fiscal year beginning  
11 on October 1 of such year” the first place  
12 it appears and inserting “the biennium be-  
13 ginning on October 1 of such year”; and

14 (iii) striking “the fiscal year beginning  
15 on October 1 of such year” the second  
16 place it appears and inserting “each fiscal  
17 year in such period”;

18 (B) in paragraph (6), by striking “for the  
19 fiscal year” and inserting “for each fiscal year  
20 in the biennium”; and

21 (C) in paragraph (7), by striking “for the  
22 fiscal year” and inserting “for each fiscal year  
23 in the biennium”.

24 (2) ADDITIONAL MATTERS.—Section 301(b) of  
25 such Act (2 U.S.C. 632(b)) is amended—

1 (A) in paragraph (3), by striking “for such  
2 fiscal year” and inserting “for either fiscal year  
3 in such biennium”; and

4 (B) in paragraph (7), by striking “for the  
5 first fiscal year” and inserting “for each fiscal  
6 year in the biennium”.

7 (3) VIEWS OF OTHER COMMITTEES.—Section  
8 301(d) of such Act (2 U.S.C. 632(d)) is amended by  
9 inserting “(or, if applicable, as provided by section  
10 300(b))” after “United States Code”.

11 (4) HEARINGS.—Section 301(e)(1) of such Act  
12 (2 U.S.C. 632(e)) is amended by—

13 (A) striking “fiscal year” and inserting  
14 “biennium”; and

15 (B) inserting after the second sentence the  
16 following: “On or before April 1 of each odd-  
17 numbered year (or, if applicable, as provided by  
18 section 300(b)), the Committee on the Budget  
19 of each House shall report to its House the con-  
20 current resolution on the budget referred to in  
21 subsection (a) for the biennium beginning on  
22 October 1 of that year.”.

23 (5) GOALS FOR REDUCING UNEMPLOYMENT.—  
24 Section 301(f) of such Act (2 U.S.C. 632(f)) is

1 amended by striking “fiscal year” each place it ap-  
2 pears and inserting “biennium”.

3 (6) ECONOMIC ASSUMPTIONS.—Section  
4 301(g)(1) of such Act (2 U.S.C. 632(g)(1)) is  
5 amended by striking “for a fiscal year” and insert-  
6 ing “for a biennium”.

7 (7) SECTION HEADING.—The section heading of  
8 section 301 of such Act is amended by striking “**AN-**  
9 **NUAL**” and inserting “**BIENNIAL**”.

10 (8) TABLE OF CONTENTS.—The item relating  
11 to section 301 in the table of contents set forth in  
12 section 1(b) of such Act is amended by striking “An-  
13 nual” and inserting “Biennial”.

14 (d) COMMITTEE ALLOCATIONS.—Section 302 of such  
15 Act (2 U.S.C. 633) is amended—

16 (1) in subsection (a)(1) by—

17 (A) striking “for the first fiscal year of the  
18 resolution,” and inserting “for each fiscal year  
19 in the biennium,”;

20 (B) striking “for that period of fiscal  
21 years” and inserting “for all fiscal years cov-  
22 ered by the resolution”; and

23 (C) striking “for the fiscal year of that  
24 resolution” and inserting “for each fiscal year  
25 in the biennium”;

1 (2) in subsection (a)(5), by striking “April 15”  
2 and inserting “May 15”;

3 (3) in subsection (f)(1), by striking “for a fiscal  
4 year” and inserting “for a biennium”;

5 (4) in subsection (f)(1), by striking “first fiscal  
6 year” and inserting “either fiscal year of the bien-  
7 nium”;

8 (5) in subsection (f)(2)(A), by—

9 (A) striking “first fiscal year” and insert-  
10 ing “each fiscal year of the biennium”; and

11 (B) striking “the total of fiscal years” and  
12 inserting “the total of all fiscal years covered by  
13 the resolution”; and

14 (6) in subsection (g)(1)(A), by striking “April”  
15 and inserting “May”.

16 (e) SECTION 303 POINT OF ORDER.—

17 (1) IN GENERAL.—Section 303(a) of such Act  
18 (2 U.S.C. 634(a)) is amended by striking “for a fis-  
19 cal year” and inserting “for a biennium” and by  
20 striking “the first fiscal year” and inserting “each  
21 fiscal year of the biennium”.

22 (2) EXCEPTIONS IN THE HOUSE.—Section  
23 303(b) of such Act (2 U.S.C. 634(b)) is amended—

24 (A) in paragraph (1)(A), by striking “the  
25 budget year” and inserting “the biennium”;

1 (B) in paragraph (1)(B), by striking “the  
2 fiscal year” and inserting “the biennium”; and

3 (C) in paragraph (2), by inserting “(or  
4 June 1 whenever section 300(b) is applicable)”.

5 (3) APPLICATION TO THE SENATE.—Section  
6 303(c)(1) of such Act (2 U.S.C. 634(c)) is amended  
7 by—

8 (A) striking “fiscal year” and inserting  
9 “biennium”; and

10 (B) striking “that year” and inserting  
11 “each fiscal year of that biennium”.

12 (f) PERMISSIBLE REVISIONS OF CONCURRENT RESO-  
13 LUTIONS ON THE BUDGET.—Section 304 of such Act (2  
14 U.S.C. 635) is amended—

15 (1) by striking “fiscal year” the first two places  
16 it appears and inserting “biennium”;

17 (2) by striking “for such fiscal year”; and

18 (3) by inserting before the period “for such bi-  
19 ennium”.

20 (g) PROCEDURES FOR CONSIDERATION OF BUDGET  
21 RESOLUTIONS.—Section 305(a)(3) of such Act (2 U.S.C.  
22 636(b)(3)) is amended by striking “fiscal year” and in-  
23 serting “biennium”.



1 (h) COMPLETION OF HOUSE COMMITTEE ACTION ON  
2 APPROPRIATION BILLS.—Section 307 of such Act (2  
3 U.S.C. 638) is amended—

4 (1) by striking “each year” and inserting “each  
5 odd-numbered year (or, if applicable, as provided by  
6 section 300(b), July 1)”;

7 (2) by striking “annual” and inserting “bien-  
8 nial”;

9 (3) by striking “fiscal year” and inserting “bi-  
10 ennium”; and

11 (4) by striking “that year” and inserting “each  
12 odd-numbered year”.

13 (i) QUARTERLY BUDGET REPORTS.—Section 308 of  
14 such Act (2 U.S.C. 639) is amended by adding at the end  
15 the following new subsection:

16 “(d) QUARTERLY BUDGET REPORTS.—The Director  
17 of the Congressional Budget Office shall, as soon as prac-  
18 ticable after the completion of each quarter of the fiscal  
19 year, prepare an analysis comparing revenues, spending,  
20 and the deficit or surplus for the current fiscal year to  
21 assumptions included in the congressional budget resolu-  
22 tion. In preparing this report, the Director of the Congres-  
23 sional Budget Office shall combine actual budget figures  
24 to date with projected revenue and spending for the bal-  
25 ance of the fiscal year. The Director of the Congressional

1 Budget Office shall include any other information in this  
2 report that it deems useful for a full understanding of the  
3 current fiscal position of the Federal Government. The re-  
4 ports mandated by this subsection shall be transmitted by  
5 the Director to the Senate and House Committees on the  
6 Budget, and the Congressional Budget Office shall make  
7 such reports available to any interested party upon re-  
8 quest.”.

9 (j) COMPLETION OF HOUSE ACTION ON REGULAR  
10 APPROPRIATION BILLS.—Section 309 of such Act (2  
11 U.S.C. 640) is amended—

12 (1) by striking “It” and inserting “Except  
13 whenever section 300(b) is applicable, it”;

14 (2) by inserting “of any odd-numbered calendar  
15 year” after “July”;

16 (3) by striking “annual” and inserting “bien-  
17 nial”; and

18 (4) by striking “fiscal year” and inserting “bi-  
19 ennium”.

20 (k) RECONCILIATION PROCESS.—Section 310 of such  
21 Act (2 U.S.C. 641) is amended—

22 (1) in subsection (a), in the matter preceding  
23 paragraph (1), by striking “any fiscal year” and in-  
24 serting “any biennium”;

1           (2) in subsection (a)(1), by striking “such fiscal  
2           year” each place it appears and inserting “any fiscal  
3           year covered by such resolution”; and

4           (3) by striking subsection (f) and redesignating  
5           subsection (g) as subsection (f).

6           (l) SECTION 311 POINT OF ORDER.—

7           (1) IN THE HOUSE.—Section 311(a)(1) of such  
8           Act (2 U.S.C. 642(a)) is amended—

9                   (A) by striking “for a fiscal year” and in-  
10                   serting “for a biennium”;

11                   (B) by striking “the first fiscal year” each  
12                   place it appears and inserting “either fiscal  
13                   year of the biennium”; and

14                   (C) by striking “that first fiscal year” and  
15                   inserting “each fiscal year in the biennium”.

16           (2) IN THE SENATE.—Section 311(a)(2) of  
17           such Act is amended—

18                   (A) in subparagraph (A), by striking “for  
19                   the first fiscal year” and inserting “for either  
20                   fiscal year of the biennium”; and

21                   (B) in subparagraph (B)—

22                           (i) by striking “that first fiscal year”  
23                           the first place it appears and inserting  
24                           “each fiscal year in the biennium”; and

1 (ii) by striking “that first fiscal year  
2 and the ensuing fiscal years” and inserting  
3 “all fiscal years”.

4 (3) SOCIAL SECURITY LEVELS.—Section  
5 311(a)(3) of such Act is amended by—

6 (A) striking “for the first fiscal year” and  
7 inserting “each fiscal year in the biennium”;  
8 and

9 (B) striking “that fiscal year and the ensu-  
10 ing fiscal years” and inserting “all fiscal  
11 years”.

12 (m) MAXIMUM DEFICIT AMOUNT POINT OF  
13 ORDER.—Section 312(c) of the Congressional Budget Act  
14 of 1974 (2 U.S.C. 643) is amended—

15 (1) by striking “for a fiscal year” and inserting  
16 “for a biennium”;

17 (2) in paragraph (1), by striking “first fiscal  
18 year” and inserting “either fiscal year in the bien-  
19 nium”;

20 (3) in paragraph (2), by striking “that fiscal  
21 year” and inserting “either fiscal year in the bien-  
22 nium”; and

23 (4) in the matter following paragraph (2), by  
24 striking “that fiscal year” and inserting “the appli-  
25 cable fiscal year”.

1 **SEC. 4. AMENDMENTS TO RULES OF HOUSE OF REP-**  
2 **RESENTATIVES.**

3 (a) Clause 4(a)(1)(A) of rule X of the Rules of the  
4 House of Representatives is amended by inserting “odd-  
5 numbered” after “each”.

6 (b) Clause 4(a)(4) of rule X of the Rules of the House  
7 of Representatives is amended by striking “fiscal year”  
8 and inserting “biennium”.

9 (c) Clause 4(b)(2) of rule X of the Rules of the House  
10 of Representatives is amended by striking “each fiscal  
11 year” and inserting “the biennium”.

12 (d) Clause 4(b) of rule X of the Rules of the House  
13 of Representatives is amended by striking “and” at the  
14 end of subparagraph (5), by striking the period and insert-  
15 ing “; and” at the end of subparagraph (6), and by adding  
16 at the end the following new subparagraph:

17 “(7) use the second session of each Congress to study  
18 issues with long-term budgetary and economic implica-  
19 tions, which would include—

20 “(A) hold hearings to receive testimony from  
21 committees of jurisdiction to identify problem areas  
22 and to report on the results of oversight; and

23 “(B) by January 1 of each odd-number year,  
24 issuing a report to the Speaker which identifies the  
25 key issues facing the Congress in the next bien-  
26 nium.”.

1 (e) Clause 11(i) of rule X of the Rules of the House  
2 of Representatives is amended by striking “during the  
3 same or preceding fiscal year”.

4 (f) Clause 4(e) of rule X of the Rules of the House  
5 of Representatives is amended by striking “annually” each  
6 place it appears and inserting “biennially” and by striking  
7 “annual” and inserting “biennial”.

8 (g) Clause 4(f) of rule X of the Rules of the House  
9 of Representatives is amended—

10 (1) by inserting “during each odd-numbered  
11 year” after “the submission of budget by the Presi-  
12 dent”;

13 (2) by striking “fiscal year” the first place it  
14 appears and inserting “biennium”; and

15 (3) by striking “that fiscal year” and inserting  
16 “each fiscal year in such ensuing biennium”.

17 (h) Clause 3(d)(2)(A) of rule XIII of the Rules of  
18 the House of Representatives is amended by striking  
19 “five” both places it appears and inserting “six”.

20 (i) Clause 5(a)(1) of rule XIII of the Rules of the  
21 House of Representatives is amended by striking “fiscal  
22 year after September 15 in the preceding fiscal year” and  
23 inserting “biennium after September 15 of the year in  
24 which such biennium begins”.

1 **SEC. 5. AMENDMENTS TO TITLE 31, UNITED STATES CODE.**

2 (a) DEFINITION.—Section 1101 of title 31, United  
3 States Code, is amended by adding at the end thereof the  
4 following new paragraph:

5 “(3) ‘biennium’ has the meaning given to such  
6 term in paragraph (12) of section 3 of the Congres-  
7 sional Budget and Impoundment Control Act of  
8 1974 (2 U.S.C. 622(12)).”.

9 (b) BUDGET CONTENTS AND SUBMISSION TO THE  
10 CONGRESS.—

11 (1) SCHEDULE.—The matter preceding para-  
12 graph (1) in section 1105(a) of title 31, United  
13 States Code, is amended to read as follows:

14 “(a) On or before the first Monday in February of  
15 each odd-numbered year (or, if applicable, as provided by  
16 section 300(b) of the Congressional Budget Act of 1974),  
17 beginning with the One Hundred Sixteenth Congress, the  
18 President shall transmit to the Congress, the budget for  
19 the biennium beginning on October 1 of such calendar  
20 year. The budget transmitted under this subsection shall  
21 include a budget message and summary and supporting  
22 information. The President shall include in each budget  
23 the following:”.

24 (2) EXPENDITURES.—Section 1105(a)(5) of  
25 title 31, United States Code, is amended by striking  
26 “the fiscal year for which the budget is submitted

1 and the 4 fiscal years after that year” and inserting  
2 “each fiscal year in the biennium for which the  
3 budget is submitted and in the succeeding 4 years”.

4 (3) RECEIPTS.—Section 1105(a)(6) of title 31,  
5 United States Code, is amended by striking “the fis-  
6 cal year for which the budget is submitted and the  
7 4 fiscal years after that year” and inserting “each  
8 fiscal year in the biennium for which the budget is  
9 submitted and in the succeeding 4 years”.

10 (4) BALANCE STATEMENTS.—Section  
11 1105(a)(9)(C) of title 31, United States Code, is  
12 amended by striking “the fiscal year” and inserting  
13 “each fiscal year in the biennium”.

14 (5) GOVERNMENT FUNCTIONS AND ACTIVI-  
15 TIES.—Section 1105(a)(12) of title 31, United  
16 States Code, is amended in subparagraph (A), by  
17 striking “the fiscal year” and inserting “each fiscal  
18 year in the biennium”.

19 (6) ALLOWANCES.—Section 1105(a)(13) of title  
20 31, United States Code, is amended by striking “the  
21 fiscal year” and inserting “each fiscal year in the bi-  
22 ennium”.

23 (7) ALLOWANCES FOR UNANTICIPATED AND  
24 UNCONTROLLABLE EXPENDITURES.—Section  
25 1105(a)(14) of title 31, United States Code, is



1 amended by striking “that year” and inserting “each  
2 fiscal year in the biennium for which the budget is  
3 submitted”.

4 (8) TAX EXPENDITURES.—Section 1105(a)(16)  
5 of title 31, United States Code, is amended by strik-  
6 ing “the fiscal year” and inserting “each fiscal year  
7 in the biennium”.

8 (9) ESTIMATES FOR FUTURE YEARS.—Section  
9 1105(a)(17) of title 31, United States Code, is  
10 amended—

11 (A) by striking “the fiscal year following  
12 the fiscal year” and inserting “each fiscal year  
13 in the biennium following the biennium”;

14 (B) by striking “that following fiscal year”  
15 and inserting “each such fiscal year”; and

16 (C) by striking “fiscal year before the fis-  
17 cal year” and inserting “biennium before the bi-  
18 ennium”.

19 (10) PRIOR YEAR OUTLAYS.—Section  
20 1105(a)(18) of title 31, United States Code, is  
21 amended—

22 (A) by striking “the prior fiscal year” and  
23 inserting “each of the 2 most recently com-  
24 pleted fiscal years,”;

1 (B) by striking “for that year” and insert-  
2 ing “with respect to those fiscal years”; and

3 (C) by striking “in that year” and insert-  
4 ing “in those fiscal years”.

5 (11) PRIOR YEAR RECEIPTS.—Section  
6 1105(a)(19) of title 31, United States Code, is  
7 amended—

8 (A) by striking “the prior fiscal year” and  
9 inserting “each of the 2 most recently com-  
10 pleted fiscal years”;

11 (B) by striking “for that year” and insert-  
12 ing “with respect to those fiscal years”; and

13 (C) by striking “in that year” each place  
14 it appears and inserting “in those fiscal years”.

15 (c) ESTIMATED EXPENDITURES OF LEGISLATIVE  
16 AND JUDICIAL BRANCHES.—Section 1105(b) of title 31,  
17 United States Code, is amended by striking “each year”  
18 and inserting “each even numbered year”.

19 (d) RECOMMENDATIONS TO MEET ESTIMATED DE-  
20 FICIENCIES.—Section 1105(c) of title 31, United States  
21 Code, is amended—

22 (1) by striking “the fiscal year for” the first  
23 place it appears and inserting “each fiscal year in  
24 the biennium for”;

1           (2) by striking “the fiscal year for” the second  
2           place it appears and inserting “each fiscal year of  
3           the biennium, as the case may be,”; and

4           (3) by striking “that year” and inserting “for  
5           each year of the biennium”.

6           (e) CAPITAL INVESTMENT ANALYSIS.—Section  
7           1105(e)(1) of title 31, United States Code, is amended  
8           by striking “ensuing fiscal year” and inserting “biennium  
9           to which such budget relates”.

10          (f) SUPPLEMENTAL BUDGET ESTIMATES AND  
11          CHANGES.—

12           (1) IN GENERAL.—Section 1106(a) of title 31,  
13          United States Code, is amended—

14           (A) in the matter preceding paragraph (1),  
15          by—

16           (i) inserting “and before February 15  
17           of each even numbered year” after “Before  
18           July 16 of each year”; and

19           (ii) striking “fiscal year” and insert-  
20          ing “biennium”;

21           (B) in paragraph (1), by striking “that fis-  
22          cal year” and inserting “each fiscal year in  
23          such biennium”;

1 (C) in paragraph (2), by striking “4 fiscal  
2 years following the fiscal year” and inserting “4  
3 fiscal years following the biennium”; and

4 (D) in paragraph (3), by striking “fiscal  
5 year” and inserting “biennium”.

6 (2) CHANGES.—Section 1106(b) of title 31,  
7 United States Code, is amended by—

8 (A) striking “the fiscal year” and inserting  
9 “each fiscal year in the biennium”; and

10 (B) inserting “and before February 15 of  
11 each even numbered year” after “Before July  
12 16 of each year”.

13 (g) CURRENT PROGRAMS AND ACTIVITIES ESTI-  
14 MATES.—

15 (1) THE PRESIDENT.—Section 1109(a) of title  
16 31, United States Code, is amended—

17 (A) by striking “On or before the first  
18 Monday after January 3 of each year (on or be-  
19 fore February 5 in 1986)” and inserting “At  
20 the same time the budget required by section  
21 1105 is submitted for a biennium”; and

22 (B) by striking “the following fiscal year”  
23 and inserting “each fiscal year of such period”.

24 (2) JOINT ECONOMIC COMMITTEE.—Section  
25 1109(b) of title 31, United States Code, is amended

1 by striking “March 1 of each year” and inserting  
2 “within 6 weeks of the President’s budget submis-  
3 sion for each odd-numbered year (or, if applicable,  
4 as provided by section 300(b) of the Congressional  
5 Budget Act of 1974)”.

6 (h) YEAR-AHEAD REQUESTS FOR AUTHORIZING  
7 LEGISLATION.—Section 1110 of title 31, United States  
8 Code, is amended by—

9 (1) striking “May 16” and inserting “March  
10 31”; and

11 (2) striking “year before the year in which the  
12 fiscal year begins” and inserting “calendar year pre-  
13 ceding the calendar year in which the biennium be-  
14 gins”.

15 **SEC. 6. TWO-YEAR APPROPRIATIONS; TITLE AND STYLE OF**  
16 **APPROPRIATIONS ACTS.**

17 Section 105 of title 1, United States Code, is amend-  
18 ed to read as follows:

19 **“§ 105. Title and style of appropriations Acts**

20 “(a) The style and title of all Acts making appropria-  
21 tions for the support of the Government shall be as fol-  
22 lows: ‘An Act making appropriations (here insert the ob-  
23 ject) for each fiscal year in the biennium of fiscal years  
24 (here insert the fiscal years of the biennium).’.

1       “(b) All Acts making regular appropriations for the  
2 support of the Government shall be enacted for a biennium  
3 and shall specify the amount of appropriations provided  
4 for each fiscal year in such period.

5       “(c) For purposes of this section, the term ‘biennium’  
6 has the same meaning as in section 3(12) of the Congres-  
7 sional Budget and Impoundment Control Act of 1974 (2  
8 U.S.C. 622(12)).”.

9       **SEC. 7. MULTIYEAR AUTHORIZATIONS.**

10       (a) IN GENERAL.—Title III of the Congressional  
11 Budget Act of 1974 is amended by adding at the end the  
12 following new section:

13       “MULTIYEAR AUTHORIZATIONS OF APPROPRIATIONS

14       “SEC. 316. (a) POINT OF ORDER.—(1)(A) It shall  
15 not be in order in the House of Representatives or the  
16 Senate to consider any measure that contains a specific  
17 authorization of appropriations for any purpose unless the  
18 measure includes such a specific authorization of appro-  
19 priations for that purpose for not less than each fiscal year  
20 in one or more bienniums.

21       “(B) For purposes of this paragraph, a specific au-  
22 thorization of appropriations is an authorization for the  
23 enactment of an amount of appropriations or amounts not  
24 to exceed an amount of appropriations (whether stated as  
25 a sum certain, as a limit, or as such sums as may be nec-  
26 essary) for any purpose for a fiscal year.

1       “(2) Paragraph (1) does not apply with respect to  
2 an authorization of appropriations for a single fiscal year  
3 for any program, project, or activity if the measure con-  
4 taining that authorization includes a provision expressly  
5 stating the following: ‘Congress finds that no authoriza-  
6 tion of appropriation will be required for [Insert name of  
7 applicable program, project, or activity] for any subse-  
8 quent fiscal year.’.

9       “(3) For purposes of this subsection, the term ‘meas-  
10 ure’ means a bill, joint resolution, amendment, motion, or  
11 conference report.”.

12       (b) AMENDMENT TO TABLE OF CONTENTS.—The  
13 table of contents set forth in section 1(b) of the Congres-  
14 sional Budget and Impoundment Control Act of 1974 is  
15 amended by adding after the item relating to section 315  
16 the following new item:

“Sec. 316. Multiyear authorizations of appropriations.”.

17 **SEC. 8. GOVERNMENT STRATEGIC AND PERFORMANCE**  
18 **PLANS ON A BIENNIAL BASIS.**

19       (a) STRATEGIC PLANS.—Section 306 of title 5,  
20 United States Code, is amended—

21             (1) in subsection (a), by striking “September  
22 30, 1997” and inserting “September 30, 2018”;

23             (2) in subsection (b)—

24                 (A) by striking “at least every three years”  
25 and inserting “at least every 4 years”; and

1 (B) by striking “five years forward” and  
2 inserting “six years forward”; and

3 (3) in subsection (c), by inserting a comma  
4 after “section” the second place it appears and add-  
5 ing “including a strategic plan submitted by Sep-  
6 tember 30, 2018, meeting the requirements of sub-  
7 section (a)”.

8 (b) BUDGET CONTENTS AND SUBMISSION TO CON-  
9 GRESS.—Paragraph (28) of section 1105(a) of title 31,  
10 United States Code, is amended by striking “beginning  
11 with fiscal year 1999, a” and inserting “beginning with  
12 fiscal year 2020, a biennial”.

13 (c) PERFORMANCE PLANS.—Section 1115 of title 31,  
14 United States Code, is amended—

15 (1) in subsection (a)—

16 (A) in the matter before paragraph (1) by  
17 striking “an annual” and inserting “a bien-  
18 nial”;

19 (B) in paragraph (1) by inserting after  
20 “program activity” the following: “for both  
21 years 1 and 2 of the biennial plan”;

22 (C) in paragraph (5) by striking “and”  
23 after the semicolon;



1 (D) in paragraph (6) by striking the period  
2 and inserting a semicolon; and inserting “and”  
3 after the inserted semicolon; and

4 (E) by adding after paragraph (6) the fol-  
5 lowing:

6 “(7) cover each fiscal year of the biennium be-  
7 ginning with the first fiscal year of the next biennial  
8 budget cycle.”;

9 (2) in subsection (d) by striking “annual” and  
10 inserting “biennial”; and

11 (3) in paragraph (6) of subsection (f) by strik-  
12 ing “annual” and inserting “biennial”.

13 (d) MANAGERIAL ACCOUNTABILITY AND FLEXI-  
14 BILITY.—Section 9703 of title 31, United States Code, re-  
15 lating to managerial accountability, is amended—

16 (1) in subsection (a)—

17 (A) in the first sentence by striking “Be-  
18 ginning with fiscal year 1999, the” and insert-  
19 ing “Beginning with fiscal year 2020, the bien-  
20 nial” and by striking “annual”; and

21 (B) by striking “section 1105(a)(29)” and  
22 inserting “section 1105(a)(28)”;

23 (2) in subsection (e)—

24 (A) in the first sentence by striking “one  
25 or” before “years”;

1 (B) in the second sentence by striking “a  
2 subsequent year” and inserting “for a subse-  
3 quent 2-year period”; and

4 (C) in the third sentence by striking  
5 “three” and inserting “four”.

6 (e) PILOT PROJECTS FOR PERFORMANCE BUDG-  
7 ETING.—Section 1119 of title 31, United States Code, is  
8 amended—

9 (1) in paragraph (1) of subsection (d), by strik-  
10 ing “annual” and inserting “biennial”; and

11 (2) in subsection (e), by striking “annual” and  
12 inserting “biennial”.

13 (f) STRATEGIC PLANS.—Section 2802 of title 39,  
14 United States Code, is amended—

15 (1) in subsection (a), by striking “September  
16 30, 1997” and inserting “September 30, 2018”;

17 (2) in subsection (b), by striking “at least every  
18 three years” and inserting “at least every 4 years”;

19 (3) by striking “five years forward” and insert-  
20 ing “six years forward”; and

21 (4) in subsection (c), by inserting a comma  
22 after “section” the second place it appears and in-  
23 serting “including a strategic plan submitted by  
24 September 30, 2018, meeting the requirements of  
25 subsection (a)”.

1 (g) PERFORMANCE PLANS.—Section 2803(a) of title  
2 39, United States Code, is amended—

3 (1) in the matter before paragraph (1), by  
4 striking “an annual” and inserting “a biennial”;

5 (2) in paragraph (1), by inserting after “pro-  
6 gram activity” the following: “for both years 1 and  
7 2 of the biennial plan”;

8 (3) in paragraph (5), by striking “and” after  
9 the semicolon;

10 (4) in paragraph (6), by striking the period and  
11 inserting “; and”; and

12 (5) by adding after paragraph (6) the following:

13 “(7) cover each fiscal year of the biennium be-  
14 ginning with the first fiscal year of the next biennial  
15 budget cycle.”.

16 (h) COMMITTEE VIEWS OF PLANS AND REPORTS.—  
17 Section 301(d) of the Congressional Budget Act (2 U.S.C.  
18 632(d)) is amended by adding at the end “Each committee  
19 of the Senate or the House of Representatives shall review  
20 the strategic plans, performance plans, and performance  
21 reports, required under section 306 of title 5, United  
22 States Code, and sections 1115 and 1116 of title 31,  
23 United States Code, of all agencies under the jurisdiction  
24 of the committee. Each committee may provide its views

1 on such plans or reports to the Committee on the Budget  
2 of the applicable House.”.

3 (i) EFFECTIVE DATE.—

4 (1) IN GENERAL.—The amendments made by  
5 this section shall take effect on September 30, 2018.

6 (2) AGENCY ACTIONS.—Effective on and after  
7 the date of enactment of this Act, each agency shall  
8 take such actions as necessary to prepare and sub-  
9 mit any plan or report in accordance with the  
10 amendments made by it.

11 **SEC. 9. BIENNIAL APPROPRIATION BILLS.**

12 (a) IN THE HOUSE OF REPRESENTATIVES.—(1)  
13 Clause 2(a) of rule XXI of the Rules of the House of Rep-  
14 resentatives is amended by adding at the end the following  
15 new subparagraph:

16 “(3)(A) Except as provided by subdivision (B), an ap-  
17 propriation may not be reported in a general appropriation  
18 bill (other than a supplemental appropriation bill), and  
19 may not be in order as an amendment thereto, unless it  
20 provides new budget authority or establishes a level of ob-  
21 ligations under contract authority for each fiscal year of  
22 a biennium.

23 “(B) Subdivision (A) does not apply with respect to  
24 an appropriation for a single fiscal year for any program,  
25 project, or activity if the bill or amendment thereto con-

1 taining that appropriation includes a provision expressly  
2 stating the following: ‘Congress finds that no additional  
3 funding beyond one fiscal year will be required and the  
4 [Insert name of applicable program, project, or activity]  
5 will be completed or terminated after the amount provided  
6 has been expended.’.

7 “(C) For purposes of paragraph (b), the statement  
8 set forth in subdivision (B) with respect to an appropria-  
9 tion for a single fiscal year for any program, project, or  
10 activity may be included in a general appropriation bill  
11 or amendment thereto.”.

12 (2) Clause 5(b)(1) of rule XXII of the House of Rep-  
13 resentatives is amended by striking “or (c)” and inserting  
14 “or (3) or 2(c)”.

15 (b) IN THE SENATE.—(1) Title III of the Congres-  
16 sional Budget Act of 1974 (2 U.S.C. 631 et seq.) (as  
17 amended by section 7(a)) is further amended by adding  
18 at the end the following:

19 “CONSIDERATION OF BIENNIAL APPROPRIATION BILLS  
20 “SEC. 317. It shall not be in order in the Senate in  
21 any odd-numbered year to consider any regular appropria-  
22 tion bill providing new budget authority or a limitation  
23 on obligations under the jurisdiction of the Committee on  
24 Appropriations for only the first fiscal year of a biennium,  
25 unless the program, project, or activity for which the new  
26 budget authority or obligation limitation is provided will

1 require no additional authority beyond one year and will  
2 be completed or terminated after the amount provided has  
3 been expended.”.

4 (2) The table of contents set forth in section 1(b) of  
5 the Congressional Budget and Impoundment Control Act  
6 of 1974 is amended by adding after the item relating to  
7 section 316 the following new item:

“Sec. 317. Consideration of biennial appropriation bills.”.

8 **SEC. 10. ASSISTANCE BY FEDERAL AGENCIES TO STANDING**  
9 **COMMITTEES OF THE SENATE AND THE**  
10 **HOUSE OF REPRESENTATIVES.**

11 (a) INFORMATION REGARDING AGENCY APPROPRIA-  
12 TIONS REQUESTS.—To assist each standing committee of  
13 the House of Representatives and the Senate in carrying  
14 out its responsibilities, the head of each Federal agency  
15 which administers the laws or parts of laws under the ju-  
16 risdiction of such committee shall provide to such com-  
17 mittee such studies, information, analyses, reports, and  
18 assistance as may be requested by the chairman and rank-  
19 ing minority member of the committee.

20 (b) INFORMATION REGARDING AGENCY PROGRAM  
21 ADMINISTRATION.—To assist each standing committee of  
22 the House of Representatives and the Senate in carrying  
23 out its responsibilities, the head of any agency shall fur-  
24 nish to such committee documentation, containing infor-  
25 mation received, compiled, or maintained by the agency

1 as part of the operation or administration of a program,  
2 or specifically compiled pursuant to a request in support  
3 of a review of a program, as may be requested by the  
4 chairman and ranking minority member of such com-  
5 mittee.

6 (c) SUMMARIES BY COMPTROLLER GENERAL.—With-  
7 in thirty days after the receipt of a request from a chair-  
8 man and ranking minority member of a standing com-  
9 mittee having jurisdiction over a program being reviewed  
10 and studied by such committee under this section, the  
11 Comptroller General of the United States shall furnish to  
12 such committee summaries of any audits or reviews of  
13 such program which the Comptroller General has com-  
14 pleted during the preceding six years.

15 (d) CONGRESSIONAL ASSISTANCE.—Consistent with  
16 their duties and functions under law, the Comptroller Gen-  
17 eral of the United States, the Director of the Congres-  
18 sional Budget Office, and the Director of the Congres-  
19 sional Research Service shall continue to furnish (con-  
20 sistent with established protocols) to each standing com-  
21 mittee of the House of Representatives or the Senate such  
22 information, studies, analyses, and reports as the chair-  
23 man and ranking minority member may request to assist  
24 the committee in conducting reviews and studies of pro-  
25 grams under this section.

1 **SEC. 11. REPORT ON TWO-YEAR FISCAL PERIOD.**

2 Not later than 180 days after the date of enactment  
3 of this Act, the Director of the Office of Management and  
4 Budget shall—

5 (1) determine the impact and feasibility of  
6 changing the definition of a fiscal year and the  
7 budget process based on that definition to a 2-year  
8 fiscal period with a biennial budget process based on  
9 the 2-year period; and

10 (2) report the findings of the study to the Com-  
11 mittees on the Budget of the House of Representa-  
12 tives and the Senate and the Committee on Rules of  
13 the House of Representatives.

14 **SEC. 12. SPECIAL TRANSITION PERIOD FOR THE 115TH**  
15 **CONGRESS.**

16 (a) **PRESIDENT'S BUDGET SUBMISSION FOR FISCAL**  
17 **YEAR 2018.**—The budget submission of the President  
18 pursuant to section 1105(a) of title 31, United States  
19 Code, for fiscal year 2018 shall include the following:

20 (1) An identification of the budget accounts for  
21 which an appropriation should be made for each fis-  
22 cal year of the fiscal year 2018–2019 biennium.

23 (2) Budget authority that should be provided  
24 for each such fiscal year for the budget accounts  
25 identified under paragraph (1).



1           (b) REVIEW AND RECOMMENDATIONS OF THE COM-  
2 MITTEES ON APPROPRIATIONS.—The Committee on Ap-  
3 propriations of the House of Representatives and the Sen-  
4 ate shall review the items included pursuant to subsection  
5 (a) in the budget submission of the President for fiscal  
6 year 2018 and include its recommendations thereon in its  
7 views and estimates made under section 301(d) of the  
8 Congressional Budget Act of 1974 within 6 weeks of that  
9 budget submission.

10           (c) ACTIONS BY THE COMMITTEES ON THE BUDG-  
11 ET.—(1) The Committee on the Budget of the House of  
12 Representatives and the Senate shall review the items in-  
13 cluded pursuant to subsection (a) in the budget submis-  
14 sion of the President for fiscal year 2018 and the rec-  
15 ommendations submitted by the Committee on Appropria-  
16 tions of its House pursuant to subsection (b) included in  
17 its views and estimates made under section 301(d) of the  
18 Congressional Budget Act of 1974.

19           (2) The report of the Committee on the Budget of  
20 each House accompanying the concurrent resolution on  
21 the budget for fiscal year 2018 and the joint explanatory  
22 statement of managers accompanying such resolution shall  
23 also include allocations to the Committee on Appropria-  
24 tions of its House of total new budget authority and total  
25 outlays (which shall be deemed to be made pursuant to

1 section 302(a) of the Congressional Budget Act of 1974  
2 for purposes of budget enforcement under section 302(f))  
3 for fiscal year 2019 from which the Committee on Appro-  
4 priations may report regular appropriation bills for fiscal  
5 year 2018 that include funding for certain accounts for  
6 each of fiscal years 2018 and 2019.

7 (3) The report of the Committee on the Budget of  
8 each House accompanying the concurrent resolution on  
9 the budget for fiscal year 2018 and the joint explanatory  
10 statement of managers accompanying such resolution shall  
11 also include the assumptions upon which such allocations  
12 referred to in paragraph (2) are based.

13 (d) GAO PROGRAMMATIC OVERSIGHT ASSIST-  
14 ANCE.—(1) During the first session of the 115th Congress  
15 the committees of the House of Representatives and the  
16 Senate are directed to work with the Comptroller General  
17 of the United States to develop plans to transition pro-  
18 gram authorizations to a multi-year schedule.

19 (2) During the 115th Congress, the Comptroller Gen-  
20 eral of the United States will continue to provide assist-  
21 ance to the Congress with respect to programmatic over-  
22 sight and in particular will assist the committees of Con-  
23 gress in designing and conforming programmatic oversight  
24 procedures for the fiscal year 2018–2019 biennium.

1       (e) CBO AUTHORIZATION REPORT.—On or before  
2 January 15, 2018, the Director of the Congressional  
3 Budget Office, after consultation with the appropriate  
4 committees of the House of Representatives and Senate,  
5 shall submit to the Congress a report listing (A) all pro-  
6 grams and activities funded during fiscal year 2018 for  
7 which authorizations for appropriations have not been en-  
8 acted for that fiscal year and (B) all programs and activi-  
9 ties funded during fiscal year 2018 for which authoriza-  
10 tions for appropriations will expire during that fiscal year,  
11 fiscal year 2019, or fiscal year 2020.

12       (f) PRESIDENT’S BUDGET SUBMISSION FOR FISCAL  
13 YEAR 2019.—The budget submission of the President  
14 pursuant to section 1105(a) of title 31, United States  
15 Code, for fiscal year 2017 shall include an evaluation of,  
16 and recommendations regarding, the transitional biennial  
17 budget process for the fiscal year 2018–2019 biennium  
18 that was carried out pursuant to this section.

19       (g) CBO TRANSITIONAL REPORT.—On or before  
20 March 31, 2018, the Director of the Congressional Budget  
21 Office shall submit to Congress an evaluation of, and rec-  
22 ommendations regarding, the transitional biennial budget  
23 process for the fiscal year 2018–2019 biennium that was  
24 carried out pursuant to this section.

1 **SEC. 13. EFFECTIVE DATE.**

2       Except as provided by sections 8, 11, and 12, this  
3 Act and the amendments made by it shall take effect on  
4 January 1, 2019, and shall apply to budget resolutions  
5 and appropriations for the biennium beginning with fiscal  
6 year 2020.

○