

Union Calendar No. 315

114TH CONGRESS
2^D SESSION

H. R. 2017

[Report No. 114-413]

To amend the Federal Food, Drug, and Cosmetic Act to improve and clarify certain disclosure requirements for restaurants and similar retail food establishments, and to amend the authority to bring proceedings under section 403A.

IN THE HOUSE OF REPRESENTATIVES

APRIL 23, 2015

Mrs. McMORRIS RODGERS (for herself and Ms. LORETTA SANCHEZ of California) introduced the following bill; which was referred to the Committee on Energy and Commerce

FEBRUARY 2, 2016

Additional sponsors: Mr. WOMACK, Mrs. ELLMERS of North Carolina, Mr. UPTON, Mr. JORDAN, Mr. GROTHMAN, Mr. CRAWFORD, Mrs. WAGNER, Mr. CRAMER, Mr. BISHOP of Utah, Mr. GRAVES of Missouri, Mr. MOOLENAAR, Mr. RIBBLE, Mr. GUTHRIE, Mr. MOONEY of West Virginia, Mr. HOLDING, Mrs. MIMI WALTERS of California, Mr. SANFORD, Mr. HINOJOSA, Mr. SCALISE, Mr. KIND, Mr. LANCE, Mr. SIRES, Mr. BARLETTA, Mr. NEWHOUSE, Mr. WHITFIELD, Mrs. BROOKS of Indiana, Mrs. BLACKBURN, Mr. GOSAR, Mr. COFFMAN, Mr. GUINTA, Mr. SMITH of Washington, Mr. POSEY, Mr. JONES, Mr. HANNA, Mr. ROSS, Mr. MURPHY of Pennsylvania, Mr. LUETKEMEYER, Mr. BARTON, Mr. WESTERMAN, Mr. WENSTRUP, Mr. BARR, Mr. MULLIN, Mr. COLLINS of New York, Mr. COLLINS of Georgia, Mr. WALBERG, Mr. ROGERS of Kentucky, Mr. MILLER of Florida, Mr. LUCAS, Ms. STEFANIK, Mr. STIVERS, Mr. COOK, Mr. SHIMKUS, Mr. WALZ, Mr. MULVANEY, Mr. LATTA, Mr. CHABOT, Mr. BENISHEK, Mrs. HARTZLER, Mr. BLUM, Mr. HUELSKAMP, Mrs. WALORSKI, Mr. AMODEI, Mr. LAMALFA, Mr. ROUZER, Mr. BRIDENSTINE, Mr. JOYCE, Mr. ROKITA, Mr. SIMPSON, Mrs. LUMMIS, Mr. SHUSTER, Mr. WESTMORELAND, Mr. FITZPATRICK, Mr. HARRIS, Mr. BUCSHON, Mr. GIBBS, Mr. CUELLAR, Mr. HARPER, Mrs. MILLER of Michigan, Mr. DUNCAN of Tennessee, Mr. GRIFFITH, Mr. HUDSON, Mr. POMPEO, Mr. SMITH of New Jersey, Mr. ROTHFUS, Mr. VALADAO, Mr.

CÁRDENAS, Mr. DUNCAN of South Carolina, Mr. POE of Texas, Mr. BILL-
RAKIS, Mr. PEARCE, Mr. KINZINGER of Illinois, Mr. MCKINLEY, Mr.
ROONEY of Florida, Ms. JENKINS of Kansas, Mr. YOUNG of Iowa, Mr.
ALLEN, Mr. BROOKS of Alabama, and Mr. DENT

FEBRUARY 2, 2016

Reported with an amendment, committed to the Committee of the Whole
House on the State of the Union, and ordered to be printed

[Strike out all after the enacting clause and insert the part printed in italic]

[For text of introduced bill, see copy of bill as introduced on April 23, 2015]

A BILL

To amend the Federal Food, Drug, and Cosmetic Act to
improve and clarify certain disclosure requirements for
restaurants and similar retail food establishments, and
to amend the authority to bring proceedings under sec-
tion 403A.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 *This Act may be cited as the “Common Sense Nutri-*
5 *tion Disclosure Act of 2015”.*

6 **SEC. 2. AMENDING CERTAIN DISCLOSURE REQUIREMENTS**
7 **FOR RESTAURANTS AND SIMILAR RETAIL**
8 **FOOD ESTABLISHMENTS.**

9 *(a) IN GENERAL.—Section 403(q)(5)(H) of the Federal*
10 *Food, Drug, and Cosmetic Act (21 U.S.C. 343(q)(5)(H)) is*
11 *amended—*

12 *(1) in subclause (ii)—*

13 *(A) in item (I)(aa), by striking “the num-*
14 *ber of calories contained in the standard menu*
15 *item, as usually prepared and offered for sale”*
16 *and inserting “the number of calories contained*
17 *in the whole standard menu item, or the number*
18 *of servings (as reasonably determined by the res-*
19 *taurant or similar retail food establishment) and*
20 *number of calories per serving, or the number of*
21 *calories per the common unit division of the*
22 *standard menu item, such as for a multiserving*
23 *item that is typically divided before presentation*
24 *to the consumer”;*

1 (B) in item (II)(aa), by striking “the num-
2 ber of calories contained in the standard menu
3 item, as usually prepared and offered for sale”
4 and inserting “the number of calories contained
5 in the whole standard menu item, or the number
6 of servings (as reasonably determined by the res-
7 taurant or similar retail food establishment) and
8 number of calories per serving, or the number of
9 calories per the common unit division of the
10 standard menu item, such as for a multiserving
11 item that is typically divided before presentation
12 to the consumer”; and

13 (C) by adding at the end the following flush
14 text:

15 “In the case of restaurants or similar retail food es-
16 tablishments where the majority of orders are placed
17 by customers who are off-premises at the time such
18 order is placed, the information required to be dis-
19 closed under items (I) through (IV) may be provided
20 by a remote-access menu (such as a menu available
21 on the Internet) as the sole method of disclosure in-
22 stead of on-premises writings.”;

23 (2) in subclause (iii)—

1 (A) by inserting “either” after “a res-
2 taurant or similar retail food establishment
3 shall”; and

4 (B) by inserting “or comply with subclause
5 (ii)” after “per serving”;
6 (3) in subclause (iv)—

7 (A) by striking “For the purposes of this
8 clause” and inserting the following:

9 “(I) *IN GENERAL.*—For the purposes of this
10 clause”;

11 (B) by striking “and other reasonable
12 means” and inserting “or other reasonable
13 means”; and

14 (C) by adding at the end the following:

15 “(II) *REASONABLE BASIS DEFINED.*—For
16 the purposes of this subclause, with respect to a
17 nutrient disclosure, the term ‘reasonable basis’
18 means that the nutrient disclosure is within ac-
19 ceptable allowances for variation in nutrient
20 content. Such acceptable allowances shall include
21 allowances for variation in serving size, inad-
22 vertent human error in formulation or prepara-
23 tion of menu items, and variations in ingredi-
24 ents.”;

25 (4) by amending subclause (v) to read as follows:

1 “(v) *MENU VARIABILITY AND COMBINATION*
2 *MEALS.*—*The Secretary shall establish by regulation*
3 *standards for determining and disclosing the nutrient*
4 *content for standard menu items that come in dif-*
5 *ferent flavors, varieties, or combinations, but which*
6 *are listed as a single menu item, such as soft drinks,*
7 *ice cream, pizza, doughnuts, or children’s combina-*
8 *tion meals. Such standards shall allow a restaurant*
9 *or similar retail food establishment to choose whether*
10 *to determine and disclose such content for the whole*
11 *standard menu item, for a serving or common unit*
12 *division thereof, or for a serving or common unit di-*
13 *vision thereof accompanied by the number of servings*
14 *or common unit divisions in the whole standard*
15 *menu item. Such standards shall allow a restaurant*
16 *or similar retail food establishment to determine and*
17 *disclose such content by using any of the following*
18 *methods: ranges, averages, individual labeling of fla-*
19 *vors or components, or labeling of one preset standard*
20 *build. In addition to such methods, the Secretary may*
21 *allow the use of other methods, to be determined by*
22 *the Secretary, for which there is a reasonable basis*
23 *(as such term is defined in subclause (iv)(II)).”;*
24 (5) *in subclause (x)—*

1 (A) by striking “Not later than 1 year after
2 the date of enactment of this clause, the Sec-
3 retary shall promulgate proposed regulations to
4 carry out this clause.” and inserting “Not later
5 than 1 year after the date of enactment of the
6 Common Sense Nutrition Disclosure Act of 2015,
7 the Secretary shall issue proposed regulations to
8 carry out this clause, as amended by such Act.
9 Any final regulations that are promulgated pur-
10 suant to the Common Sense Nutrition Disclosure
11 Act of 2015, and any final regulations that were
12 promulgated pursuant to this clause before the
13 date of enactment of the Common Sense Nutri-
14 tion Disclosure Act of 2015, shall not take effect
15 earlier than 2 years after the promulgation of
16 final regulations pursuant to the Common Sense
17 Nutrition Disclosure Act of 2015.”; and

18 (B) by adding at the end the following:

19 “(IV) CERTIFICATIONS.—Restaurants and
20 similar retail food establishments shall not be re-
21 quired to provide certifications or similar signed
22 statements relating to compliance with the re-
23 quirements of this clause.”;

24 (6) by amending subclause (xi) to read as fol-
25 lows:

1 “(xi) *DEFINITIONS.*—*In this clause:*

2 “(I) *MENU; MENU BOARD.*—*The term*
3 *‘menu’ or ‘menu board’ means the one listing of*
4 *items which the restaurant or similar retail food*
5 *establishment reasonably believes to be, and des-*
6 *ignates as, the primary listing from which cus-*
7 *tomers make a selection in placing an order. The*
8 *ability to order from an advertisement, coupon,*
9 *flyer, window display, packaging, social media,*
10 *or other similar writing does not make the writ-*
11 *ing a menu or menu board.*

12 “(II) *PRESET STANDARD BUILD.*—*The term*
13 *‘preset standard build’ means the finished*
14 *version of a menu item most commonly ordered*
15 *by consumers.*

16 “(III) *STANDARD MENU ITEM.*—*The term*
17 *‘standard menu item’ means a food item of the*
18 *type described in subclause (i) or (ii) of subpara-*
19 *graph (5)(A) with the same recipe prepared in*
20 *substantially the same way with substantially*
21 *the same food components that—*

22 “(aa) *is routinely included on a menu*
23 *or menu board or routinely offered as a self-*
24 *service food or food on display at 20 or*

1 *more locations doing business under the*
 2 *same name; and*

3 “(bb) is not a food referenced in sub-
 4 *clause (vii).”;* and

5 (7) *by adding at the end the following:*

6 “(xii) *OPPORTUNITY TO CORRECT VIOLATIONS.—*
 7 *Any restaurant or similar retail food establishment*
 8 *that the Secretary determines is in violation of this*
 9 *clause shall have 90 days after receiving notification*
 10 *of the violation to correct the violation. The Secretary*
 11 *shall take no enforcement action, including the*
 12 *issuance of any public letter, for violations that are*
 13 *corrected within such 90-day period.”.*

14 (b) *NATIONAL UNIFORMITY.—Section 403A(b) of the*
 15 *Federal Food, Drug, and Cosmetic Act (21 U.S.C. 343–1(b))*
 16 *is amended by striking “may exempt from subsection (a)”*
 17 *and inserting “may exempt from subsection (a) (other than*
 18 *subsection (a)(4))”.*

19 **SEC. 3. LIMITATION ON LIABILITY FOR DAMAGES ARISING**
 20 **FROM NONCOMPLIANCE WITH NUTRITION LA-**
 21 **BELING REQUIREMENTS.**

22 *Section 403(q)(5)(H) of the Federal Food, Drug, and*
 23 *Cosmetic Act (21 U.S.C. 343(q)(5)(H)), as amended by sec-*
 24 *tion 2, is further amended by adding at the end the fol-*
 25 *lowing:*

1 “(xiii) *LIMITATION ON LIABILITY.*—*A restaurant*
2 *or similar retail food establishment shall not be liable*
3 *in any civil action in Federal or State court (other*
4 *than an action brought by the United States or a*
5 *State) for any claims arising out of an alleged viola-*
6 *tion of—*

7 “(I) *this clause; or*

8 “(II) *any State law permitted under section*
9 *403A(a)(4).*”.

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