#### 114TH CONGRESS 1ST SESSION

# H. R. 2868

To amend title I of the Employee Retirement Income Security Act of 1974 to improve access and choice for entrepreneurs with small businesses with respect to medical care for their employees.

### IN THE HOUSE OF REPRESENTATIVES

June 24, 2015

Mr. Sam Johnson of Texas introduced the following bill; which was referred to the Committee on Education and the Workforce

# A BILL

To amend title I of the Employee Retirement Income Security Act of 1974 to improve access and choice for entrepreneurs with small businesses with respect to medical care for their employees.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
- 4 (a) SHORT TITLE.—This title may be cited as the
- 5 "Small Business Health Fairness Act of 2015".
- 6 (b) Table of Contents for
- 7 this Act is as follows:
  - Sec. 1. Short title; table of contents.
  - Sec. 2. Rules governing association health plans.
  - Sec. 3. Clarification of treatment of single employer arrangements.

- Sec. 4. Enforcement provisions relating to association health plans.
- Sec. 5. Cooperation between Federal and State authorities.
- Sec. 6. Effective date and transitional and other rules.

#### 1 SEC. 2. RULES GOVERNING ASSOCIATION HEALTH PLANS.

- 2 (a) In General.—Subtitle B of title I of the Em-
- 3 ployee Retirement Income Security Act of 1974 is amend-
- 4 ed by adding after part 7 the following new part:

#### 5 "PART 8—RULES GOVERNING ASSOCIATION

#### 6 HEALTH PLANS

#### 7 "SEC. 801. ASSOCIATION HEALTH PLANS.

- 8 "(a) IN GENERAL.—For purposes of this part, the
- 9 term 'association health plan' means a group health plan
- 10 whose sponsor is (or is deemed under this part to be) de-
- 11 scribed in subsection (b).
- 12 "(b) Sponsorship.—The sponsor of a group health
- 13 plan is described in this subsection if such sponsor—
- "(1) is organized and maintained in good faith,
- with a constitution and bylaws specifically stating its
- purpose and providing for periodic meetings on at
- least an annual basis, as a bona fide trade associa-
- tion, a bona fide industry association (including a
- rural electric cooperative association or a rural tele-
- 20 phone cooperative association), a bona fide profes-
- sional association, or a bona fide chamber of com-
- merce (or similar bona fide business association, in-
- 23 cluding a corporation or similar organization that
- operates on a cooperative basis (within the meaning

- of section 1381 of the Internal Revenue Code of 1986)), for substantial purposes other than that of obtaining or providing medical care;
- "(2) is established as a permanent entity which receives the active support of its members and requires for membership payment on a periodic basis of dues or payments necessary to maintain eligibility for membership in the sponsor; and
- or payments, or coverage under the plan on the basis of health status-related factors with respect to the employees of its members (or affiliated members), or the dependents of such employees, and does not condition such dues or payments on the basis of group health plan participation.
- 16 Any sponsor consisting of an association of entities which
- 17 meet the requirements of paragraphs (1), (2), and (3)
- 18 shall be deemed to be a sponsor described in this sub-
- 19 section.
- 20 "SEC. 802. CERTIFICATION OF ASSOCIATION HEALTH
- 21 PLANS.
- "(a) In General.—The applicable authority shall
- 23 prescribe by regulation a procedure under which, subject
- 24 to subsection (b), the applicable authority shall certify as-

- 1 sociation health plans which apply for certification as
- 2 meeting the requirements of this part.
- 3 "(b) STANDARDS.—Under the procedure prescribed
- 4 pursuant to subsection (a), in the case of an association
- 5 health plan that provides at least one benefit option which
- 6 does not consist of health insurance coverage, the applica-
- 7 ble authority shall certify such plan as meeting the re-
- 8 quirements of this part only if the applicable authority is
- 9 satisfied that the applicable requirements of this part are
- 10 met (or, upon the date on which the plan is to commence
- 11 operations, will be met) with respect to the plan.
- 12 "(c) Requirements Applicable to Certified
- 13 Plans.—An association health plan with respect to which
- 14 certification under this part is in effect shall meet the ap-
- 15 plicable requirements of this part, effective on the date
- 16 of certification (or, if later, on the date on which the plan
- 17 is to commence operations).
- 18 "(d) Requirements for Continued Certifi-
- 19 CATION.—The applicable authority may provide by regula-
- 20 tion for continued certification of association health plans
- 21 under this part.
- 22 "(e) Class Certification for Fully Insured
- 23 Plans.—The applicable authority shall establish a class
- 24 certification procedure for association health plans under
- 25 which all benefits consist of health insurance coverage.

- 1 Under such procedure, the applicable authority shall pro-
- 2 vide for the granting of certification under this part to
- 3 the plans in each class of such association health plans
- 4 upon appropriate filing under such procedure in connec-
- 5 tion with plans in such class and payment of the pre-
- 6 scribed fee under section 807(a).
- 7 "(f) Certification of Self-Insured Association
- 8 HEALTH PLANS.—An association health plan which offers
- 9 one or more benefit options which do not consist of health
- 10 insurance coverage may be certified under this part only
- 11 if such plan consists of any of the following:
- "(1) a plan which offered such coverage on the
- date of the enactment of the Small Business Health
- 14 Fairness Act of 2015,
- 15 "(2) a plan under which the sponsor does not
- restrict membership to one or more trades and busi-
- 17 nesses or industries and whose eligible participating
- 18 employers represent a broad cross-section of trades
- and businesses or industries, or
- 20 "(3) a plan whose eligible participating employ-
- 21 ers represent one or more trades or businesses, or
- one or more industries, consisting of any of the fol-
- lowing: agriculture; equipment and automobile deal-
- erships; barbering and cosmetology; certified public
- accounting practices; child care; construction; dance,

1 theatrical and orchestra productions; disinfecting 2 and pest control; financial services; fishing; food 3 service establishments; hospitals; labor organizations; logging; manufacturing (metals); mining; med-5 ical and dental practices; medical laboratories; pro-6 fessional consulting services; sanitary services; trans-7 portation (local and freight); warehousing; whole-8 saling/distributing; or any other trade or business or 9 industry which has been indicated as having average 10 or above-average risk or health claims experience by 11 reason of State rate filings, denials of coverage, pro-12 posed premium rate levels, or other means dem-13 onstrated by such plan in accordance with regula-14 tions.

## 15 "SEC. 803. REQUIREMENTS RELATING TO SPONSORS AND

#### 16 BOARDS OF TRUSTEES.

- 17 "(a) Sponsor.—The requirements of this subsection
- 18 are met with respect to an association health plan if the
- 19 sponsor has met (or is deemed under this part to have
- 20 met) the requirements of section 801(b) for a continuous
- 21 period of not less than 3 years ending with the date of
- 22 the application for certification under this part.
- 23 "(b) Board of Trustees.—The requirements of
- 24 this subsection are met with respect to an association
- 25 health plan if the following requirements are met:

| 1  | "(1) FISCAL CONTROL.—The plan is operated,            |
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| 2  | pursuant to a trust agreement, by a board of trust-   |
| 3  | ees which has complete fiscal control over the plan   |
| 4  | and which is responsible for all operations of the    |
| 5  | plan.   |
| 6  | "(2) Rules of operation and financial                 |
| 7  | CONTROLS.—The board of trustees has in effect         |
| 8  | rules of operation and financial controls, based on a |
| 9  | 3-year plan of operation, adequate to carry out the   |
| 10 | terms of the plan and to meet all requirements of     |
| 11 | this title applicable to the plan.                    |
| 12 | "(3) Rules governing relationship to                  |
| 13 | PARTICIPATING EMPLOYERS AND TO CONTRAC-               |
| 14 | TORS.—  |
| 15 | "(A) Board membership.—                               |
| 16 | "(i) In general.—Except as pro-                       |
| 17 | vided in clauses (ii) and (iii), the members          |
| 18 | of the board of trustees are individuals se-          |
| 19 | lected from individuals who are the owners,           |
| 20 | officers, directors, or employees of the par-         |
| 21 | ticipating employers or who are partners in           |
| 22 | the participating employers and actively              |
| 23 | participate in the business.                          |
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"(ii) Limitation.—

| 1  | "(I) GENERAL RULE.—Except as             |
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| 2  | provided in subclauses (II) and (III),   |
| 3  | no such member is an owner, officer,     |
| 4  | director, or employee of, or partner in, |
| 5  | a contract administrator or other        |
| 6  | service provider to the plan.            |
| 7  | "(II) Limited exception for              |
| 8  | PROVIDERS OF SERVICES SOLELY ON          |
| 9  | BEHALF OF THE SPONSOR.—Officers          |
| 10 | or employees of a sponsor which is a     |
| 11 | service provider (other than a contract  |
| 12 | administrator) to the plan may be        |
| 13 | members of the board if they con-        |
| 14 | stitute not more than 25 percent of      |
| 15 | the membership of the board and they     |
| 16 | do not provide services to the plan      |
| 17 | other than on behalf of the sponsor.     |
| 18 | "(III) TREATMENT OF PRO-                 |
| 19 | VIDERS OF MEDICAL CARE.—In the           |
| 20 | case of a sponsor which is an associa-   |
| 21 | tion whose membership consists pri-      |
| 22 | marily of providers of medical care,     |
| 23 | subclause (I) shall not apply in the     |
| 24 | case of any service provider described   |

| 1  | in subclause (I) who is a provider of                    |
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| 2  | medical care under the plan.                             |
| 3  | "(iii) Certain plans excluded.—                          |
| 4  | Clause (i) shall not apply to an association             |
| 5  | health plan which is in existence on the                 |
| 6  | date of the enactment of the Small Busi-                 |
| 7  | ness Health Fairness Act of 2015.                        |
| 8  | "(B) Sole authority.—The board has                       |
| 9  | sole authority under the plan to approve appli-          |
| 10 | cations for participation in the plan and to con-        |
| 11 | tract with a service provider to administer the          |
| 12 | day-to-day affairs of the plan.                          |
| 13 | "(c) Treatment of Franchise Networks.—In                 |
| 14 | the case of a group health plan which is established and |
| 15 | maintained by a franchiser for a franchise network con-  |
| 16 | sisting of its franchisees—                              |
| 17 | "(1) the requirements of subsection (a) and sec-         |
| 18 | tion 801(a) shall be deemed met if such require-         |
| 19 | ments would otherwise be met if the franchiser were      |
| 20 | deemed to be the sponsor referred to in section          |
| 21 | 801(b), such network were deemed to be an associa-       |
| 22 | tion described in section 801(b), and each franchisee    |
| 23 | were deemed to be a member (of the association and       |
| 24 | the sponsor) referred to in section 801(b); and          |

| 1  | "(2) the requirements of section 804(a)(1) shall             |
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| 2  | be deemed met.   |
| 3  | The Secretary may by regulation define for purposes of       |
| 4  | this subsection the terms 'franchiser', 'franchise network', |
| 5  | and 'franchisee'.  |
| 6  | "SEC. 804. PARTICIPATION AND COVERAGE REQUIRE-               |
| 7  | MENTS.   |
| 8  | "(a) Covered Employers and Individuals.—The                  |
| 9  | requirements of this subsection are met with respect to      |
| 10 | an association health plan if, under the terms of the        |
| 11 | plan—  |
| 12 | "(1) each participating employer must be—                    |
| 13 | "(A) a member of the sponsor,                                |
| 14 | "(B) the sponsor, or   |
| 15 | "(C) an affiliated member of the sponsor                     |
| 16 | with respect to which the requirements of sub-               |
| 17 | section (b) are met,   |
| 18 | except that, in the case of a sponsor which is a pro-        |
| 19 | fessional association or other individual-based asso-        |
| 20 | ciation, if at least one of the officers, directors, or      |
| 21 | employees of an employer, or at least one of the in-         |
| 22 | dividuals who are partners in an employer and who            |
| 23 | actively participates in the business, is a member or        |
| 24 | such an affiliated member of the sponsor, partici-           |

| 1  | pating employers may also include such employer;          |
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| 2  | and   |
| 3  | "(2) all individuals commencing coverage under            |
| 4  | the plan after certification under this part must         |
| 5  | be—   |
| 6  | "(A) active or retired owners (including                  |
| 7  | self-employed individuals), officers, directors, or       |
| 8  | employees of, or partners in, participating em-           |
| 9  | ployers; or   |
| 10 | "(B) the beneficiaries of individuals de-                 |
| 11 | scribed in subparagraph (A).                              |
| 12 | "(b) Coverage of Previously Uninsured Em-                 |
| 13 | PLOYEES.—In the case of an association health plan in     |
| 14 | existence on the date of the enactment of the Small Busi- |
| 15 | ness Health Fairness Act of 2015, an affiliated member    |
| 16 | of the sponsor of the plan may be offered coverage under  |
| 17 | the plan as a participating employer only if—             |
| 18 | "(1) the affiliated member was an affiliated              |
| 19 | member on the date of certification under this part;      |
| 20 | or  |
| 21 | "(2) during the 12-month period preceding the             |
| 22 | date of the offering of such coverage, the affiliated     |
| 23 | member has not maintained or contributed to a             |
| 24 | group health plan with respect to any of its employ-      |

- 1 ees who would otherwise be eligible to participate in
- 2 such association health plan.
- 3 "(c) Individual Market Unaffected.—The re-
- 4 quirements of this subsection are met with respect to an
- 5 association health plan if, under the terms of the plan,
- 6 no participating employer may provide health insurance
- 7 coverage in the individual market for any employee not
- 8 covered under the plan which is similar to the coverage
- 9 contemporaneously provided to employees of the employer
- 10 under the plan, if such exclusion of the employee from cov-
- 11 erage under the plan is based on a health status-related
- 12 factor with respect to the employee and such employee
- 13 would, but for such exclusion on such basis, be eligible
- 14 for coverage under the plan.
- 15 "(d) Prohibition of Discrimination Against
- 16 Employers and Employees Eligible To Partici-
- 17 PATE.—The requirements of this subsection are met with
- 18 respect to an association health plan if—
- 19 "(1) under the terms of the plan, all employers
- 20 meeting the preceding requirements of this section
- are eligible to qualify as participating employers for
- all geographically available coverage options, unless,
- in the case of any such employer, participation or
- 24 contribution requirements of the type referred to in

| 1  | section 2711 of the Public Health Service Act are         |
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| 2  | not met;  |
| 3  | "(2) upon request, any employer eligible to par-          |
| 4  | ticipate is furnished information regarding all cov-      |
| 5  | erage options available under the plan; and               |
| 6  | "(3) the applicable requirements of sections              |
| 7  | 701, 702, and 703 are met with respect to the plan.       |
| 8  | "SEC. 805. OTHER REQUIREMENTS RELATING TO PLAN            |
| 9  | DOCUMENTS, CONTRIBUTION RATES, AND                        |
| 10 | BENEFIT OPTIONS.  |
| 11 | "(a) In General.—The requirements of this section         |
| 12 | are met with respect to an association health plan if the |
| 13 | following requirements are met:                           |
| 14 | "(1) Contents of Governing Instru-                        |
| 15 | MENTS.—The instruments governing the plan in-             |
| 16 | clude a written instrument, meeting the require-          |
| 17 | ments of an instrument required under section             |
| 18 | 402(a)(1), which—   |
| 19 | "(A) provides that the board of trustees                  |
| 20 | serves as the named fiduciary required for plans          |
| 21 | under section 402(a)(1) and serves in the ca-             |
| 22 | pacity of a plan administrator (referred to in            |
| 23 | section $3(16)(A)$ ;                                      |

| 1  | "(B) provides that the sponsor of the plan         |
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| 2  | is to serve as plan sponsor (referred to in sec-   |
| 3  | tion $3(16)(B)$ ; and                              |
| 4  | "(C) incorporates the requirements of sec-         |
| 5  | tion 806.  |
| 6  | "(2) Contribution rates must be non-               |
| 7  | DISCRIMINATORY.—                                   |
| 8  | "(A) The contribution rates for any par-           |
| 9  | ticipating small employer do not vary on the       |
| 10 | basis of any health status-related factor in rela- |
| 11 | tion to employees of such employer or their        |
| 12 | beneficiaries and do not vary on the basis of the  |
| 13 | type of business or industry in which such em-     |
| 14 | ployer is engaged.                                 |
| 15 | "(B) Nothing in this title or any other pro-       |
| 16 | vision of law shall be construed to preclude an    |
| 17 | association health plan, or a health insurance     |
| 18 | issuer offering health insurance coverage in       |
| 19 | connection with an association health plan,        |
| 20 | from—  |
| 21 | "(i) setting contribution rates based              |
| 22 | on the claims experience of the plan; or           |
| 23 | "(ii) varying contribution rates for               |
| 24 | small employers in a State to the extent           |
| 25 | that such rates could vary using the same          |

methodology employed in such State for regulating premium rates in the small group market with respect to health insurance coverage offered in connection with bona fide associations (within the meaning of section 2791(d)(3) of the Public Health Service Act),

subject to the requirements of section 702(b) relating to contribution rates.

"(3) FLOOR FOR NUMBER OF COVERED INDI-VIDUALS WITH RESPECT TO CERTAIN PLANS.—If any benefit option under the plan does not consist of health insurance coverage, the plan has as of the beginning of the plan year not fewer than 1,000 participants and beneficiaries.

#### "(4) Marketing requirements.—

"(A) IN GENERAL.—If a benefit option which consists of health insurance coverage is offered under the plan, State-licensed insurance agents shall be used to distribute to small employers coverage which does not consist of health insurance coverage in a manner comparable to the manner in which such agents are used to distribute health insurance coverage.

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"(B) 1 STATE-LICENSED **INSURANCE** 2 AGENTS.—For purposes of subparagraph (A), 'State-licensed insurance 3 the term agents' 4 means one or more agents who are licensed in a State and are subject to the laws of such 6 State relating to licensure, qualification, test-7 ing, examination, and continuing education of 8 persons authorized to offer, sell, or solicit 9 health insurance coverage in such State.

- "(5) REGULATORY REQUIREMENTS.—Such other requirements as the applicable authority determines are necessary to carry out the purposes of this part, which shall be prescribed by the applicable authority by regulation.
- 15 "(b) Ability of Association Health Plans To DESIGN BENEFIT OPTIONS.—Subject to section 514(d), 16 nothing in this part or any provision of State law (as de-17 fined in section 514(c)(1)) shall be construed to preclude 18 19 an association health plan, or a health insurance issuer 20 offering health insurance coverage in connection with an 21 association health plan, from exercising its sole discretion 22 in selecting the specific items and services consisting of 23 medical care to be included as benefits under such plan or coverage, except (subject to section 514) in the case of (1) any law to the extent that it is not preempted under

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| 1  | section 731(a)(1) with respect to matters governed by sec-   |
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| 2  | tion 711, 712, or 713, or (2) any law of the State with      |
| 3  | which filing and approval of a policy type offered by the    |
| 4  | plan was initially obtained to the extent that such law pro- |
| 5  | hibits an exclusion of a specific disease from such cov-     |
| 6  | erage.   |
| 7  | "SEC. 806. MAINTENANCE OF RESERVES AND PROVISIONS            |
| 8  | FOR SOLVENCY FOR PLANS PROVIDING                             |
| 9  | HEALTH BENEFITS IN ADDITION TO HEALTH                        |
| 10 | INSURANCE COVERAGE.  |
| 11 | "(a) In General.—The requirements of this section            |
| 12 | are met with respect to an association health plan if—       |
| 13 | "(1) the benefits under the plan consist solely              |
| 14 | of health insurance coverage; or                             |
| 15 | "(2) if the plan provides any additional benefit             |
| 16 | options which do not consist of health insurance cov-        |
| 17 | erage, the plan—   |
| 18 | "(A) establishes and maintains reserves                      |
| 19 | with respect to such additional benefit options,             |
| 20 | in amounts recommended by the qualified actu-                |
| 21 | ary, consisting of—  |
| 22 | "(i) a reserve sufficient for unearned                       |
| 23 | contributions;   |
| 24 | "(ii) a reserve sufficient for benefit li-                   |
| 25 | abilities which have been incurred, which                    |

| 1  | have not been satisfied, and for which risk      |
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| 2  | of loss has not yet been transferred, and        |
| 3  | for expected administrative costs with re-       |
| 4  | spect to such benefit liabilities;               |
| 5  | "(iii) a reserve sufficient for any other        |
| 6  | obligations of the plan; and                     |
| 7  | "(iv) a reserve sufficient for a margin          |
| 8  | of error and other fluctuations, taking into     |
| 9  | account the specific circumstances of the        |
| 10 | plan; and  |
| 11 | "(B) establishes and maintains aggregate         |
| 12 | and specific excess/stop loss insurance and sol- |
| 13 | vency indemnification, with respect to such ad-  |
| 14 | ditional benefit options for which risk of loss  |
| 15 | has not yet been transferred, as follows:        |
| 16 | "(i) The plan shall secure aggregate             |
| 17 | excess/stop loss insurance for the plan with     |
| 18 | an attachment point which is not greater         |
| 19 | than 125 percent of expected gross annual        |
| 20 | claims. The applicable authority may by          |
| 21 | regulation provide for upward adjustments        |
| 22 | in the amount of such percentage in speci-       |
| 23 | fied circumstances in which the plan spe-        |
| 24 | cifically provides for and maintains re-         |

1 serves in excess of the amounts required 2 under subparagraph (A). "(ii) The plan shall secure specific ex-3 cess/stop loss insurance for the plan with an attachment point which is at least equal 6 to an amount recommended by the plan's 7 qualified actuary. The applicable authority 8 may by regulation provide for adjustments 9 in the amount of such insurance in speci-10 fied circumstances in which the plan spe-11 cifically provides for and maintains re-12 serves in excess of the amounts required 13 under subparagraph (A). 14 "(iii) The plan shall secure indem-15 nification insurance for any claims which 16 the plan is unable to satisfy by reason of 17 a plan termination. 18 Any person issuing to a plan insurance described in clause (i), (ii), or (iii) of subparagraph (B) shall notify the Sec-19 20 retary of any failure of premium payment meriting can-21 cellation of the policy prior to undertaking such a cancella-22 tion. Any regulations prescribed by the applicable author-

ity pursuant to clause (i) or (ii) of subparagraph (B) may

allow for such adjustments in the required levels of excess/

stop loss insurance as the qualified actuary may rec-

- 1 ommend, taking into account the specific circumstances
- 2 of the plan.
- 3 "(b) Minimum Surplus in Addition to Claims
- 4 Reserves.—In the case of any association health plan de-
- 5 scribed in subsection (a)(2), the requirements of this sub-
- 6 section are met if the plan establishes and maintains sur-
- 7 plus in an amount at least equal to—
- 8 "(1) \$500,000, or
- 9 "(2) such greater amount (but not greater than
- \$2,000,000) as may be set forth in regulations pre-
- scribed by the applicable authority, considering the
- level of aggregate and specific excess/stop loss insur-
- ance provided with respect to such plan and other
- factors related to solvency risk, such as the plan's
- projected levels of participation or claims, the nature
- of the plan's liabilities, and the types of assets avail-
- able to assure that such liabilities are met.
- 18 "(c) Additional Requirements.—In the case of
- 19 any association health plan described in subsection (a)(2),
- 20 the applicable authority may provide such additional re-
- 21 quirements relating to reserves, excess/stop loss insurance,
- 22 and indemnification insurance as the applicable authority
- 23 considers appropriate. Such requirements may be provided
- 24 by regulation with respect to any such plan or any class
- 25 of such plans.

- 1 "(d) Adjustments for Excess/Stop Loss Insur-
- 2 ANCE.—The applicable authority may provide for adjust-
- 3 ments to the levels of reserves otherwise required under
- 4 subsections (a) and (b) with respect to any plan or class
- 5 of plans to take into account excess/stop loss insurance
- 6 provided with respect to such plan or plans.
- 7 "(e) Alternative Means of Compliance.—The
- 8 applicable authority may permit an association health plan
- 9 described in subsection (a)(2) to substitute, for all or part
- 10 of the requirements of this section (except subsection
- 11 (a)(2)(B)(iii)), such security, guarantee, hold-harmless ar-
- 12 rangement, or other financial arrangement as the applica-
- 13 ble authority determines to be adequate to enable the plan
- 14 to fully meet all its financial obligations on a timely basis
- 15 and is otherwise no less protective of the interests of par-
- 16 ticipants and beneficiaries than the requirements for
- 17 which it is substituted. The applicable authority may take
- 18 into account, for purposes of this subsection, evidence pro-
- 19 vided by the plan or sponsor which demonstrates an as-
- 20 sumption of liability with respect to the plan. Such evi-
- 21 dence may be in the form of a contract of indemnification,
- 22 lien, bonding, insurance, letter of credit, recourse under
- 23 applicable terms of the plan in the form of assessments
- 24 of participating employers, security, or other financial ar-
- 25 rangement.

| 1  | "(f) Measures To Ensure Continued Payment         |
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| 2  | OF BENEFITS BY CERTAIN PLANS IN DISTRESS.—        |
| 3  | "(1) Payments by certain plans to asso-           |
| 4  | CIATION HEALTH PLAN FUND.—                        |
| 5  | "(A) IN GENERAL.—In the case of an as-            |
| 6  | sociation health plan described in subsection     |
| 7  | (a)(2), the requirements of this subsection are   |
| 8  | met if the plan makes payments into the Asso-     |
| 9  | ciation Health Plan Fund under this subpara-      |
| 10 | graph when they are due. Such payments shall      |
| 11 | consist of annual payments in the amount of       |
| 12 | \$5,000, and, in addition to such annual pay-     |
| 13 | ments, such supplemental payments as the Sec-     |
| 14 | retary may determine to be necessary under        |
| 15 | paragraph (2). Payments under this paragraph      |
| 16 | are payable to the Fund at the time determined    |
| 17 | by the Secretary. Initial payments are due in     |
| 18 | advance of certification under this part. Pay-    |
| 19 | ments shall continue to accrue until a plan's as- |
| 20 | sets are distributed pursuant to a termination    |
| 21 | procedure.  |
| 22 | "(B) Penalties for failure to make                |
| 23 | PAYMENTS.—If any payment is not made by a         |
| 24 | plan when it is due, a late payment charge of     |
| 25 | not more than 100 percent of the payment          |

which was not timely paid shall be payable by the plan to the Fund.

> "(C) CONTINUED DUTY OF THE SEC-RETARY.—The Secretary shall not cease to carry out the provisions of paragraph (2) on account of the failure of a plan to pay any payment when due.

"(2) Payments by secretary to continue EXCESS/STOP LOSS INSURANCE COVERAGE AND IN-DEMNIFICATION INSURANCE COVERAGE FOR CER-TAIN PLANS.—In any case in which the applicable authority determines that there is, or that there is reason to believe that there will be: (A) a failure to take necessary corrective actions under section 809(a) with respect to an association health plan described in subsection (a)(2); or (B) a termination of such a plan under section 809(b) or 810(b)(8) (and, if the applicable authority is not the Secretary, certifies such determination to the Secretary), the Secretary shall determine the amounts necessary to make payments to an insurer (designated by the Secretary) to maintain in force excess/stop loss insurance coverage or indemnification insurance coverage for such plan, if the Secretary determines that there is a reasonable expectation that, without such

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payments, claims would not be satisfied by reason of termination of such coverage. The Secretary shall, to the extent provided in advance in appropriation Acts, pay such amounts so determined to the insurer designated by the Secretary.

#### "(3) Association health plan fund.—

"(A) IN GENERAL.—There is established on the books of the Treasury a fund to be known as the 'Association Health Plan Fund'. The Fund shall be available for making payments pursuant to paragraph (2). The Fund shall be credited with payments received pursuant to paragraph (1)(A), penalties received pursuant to paragraph (1)(B); and earnings on investments of amounts of the Fund under subparagraph (B).

"(B) INVESTMENT.—Whenever the Secretary determines that the moneys of the fund are in excess of current needs, the Secretary may request the investment of such amounts as the Secretary determines advisable by the Secretary of the Treasury in obligations issued or guaranteed by the United States.

24 "(g) Excess/Stop Loss Insurance.—For purposes

25 of this section—

| 1  | "(1) Aggregate excess/stop loss insur-            |
|----|---|
| 2  | ANCE.—The term 'aggregate excess/stop loss insur- |
| 3  | ance' means, in connection with an association    |
| 4  | health plan, a contract—                          |
| 5  | "(A) under which an insurer (meeting such         |
| 6  | minimum standards as the applicable authority     |
| 7  | may prescribe by regulation) provides for pay-    |
| 8  | ment to the plan with respect to aggregate        |
| 9  | claims under the plan in excess of an amount      |
| 10 | or amounts specified in such contract;            |
| 11 | "(B) which is guaranteed renewable; and           |
| 12 | "(C) which allows for payment of pre-             |
| 13 | miums by any third party on behalf of the in-     |
| 14 | sured plan.                                       |
| 15 | "(2) Specific excess/stop loss insur-             |
| 16 | ANCE.—The term 'specific excess/stop loss insur-  |
| 17 | ance' means, in connection with an association    |
| 18 | health plan, a contract—                          |
| 19 | "(A) under which an insurer (meeting such         |
| 20 | minimum standards as the applicable authority     |
| 21 | may prescribe by regulation) provides for pay-    |
| 22 | ment to the plan with respect to claims under     |
| 23 | the plan in connection with a covered individual  |
| 24 | in excess of an amount or amounts specified in    |

| 1  | such contract in connection with such covered            |
|----|--|
| 2  | individual;  |
| 3  | "(B) which is guaranteed renewable; and                  |
| 4  | "(C) which allows for payment of pre-                    |
| 5  | miums by any third party on behalf of the in-            |
| 6  | sured plan.  |
| 7  | "(h) Indemnification Insurance.—For purposes             |
| 8  | of this section, the term 'indemnification insurance'    |
| 9  | means, in connection with an association health plan, a  |
| 10 | contract—  |
| 11 | "(1) under which an insurer (meeting such min-           |
| 12 | imum standards as the applicable authority may pre-      |
| 13 | scribe by regulation) provides for payment to the        |
| 14 | plan with respect to claims under the plan which the     |
| 15 | plan is unable to satisfy by reason of a termination     |
| 16 | pursuant to section 809(b) (relating to mandatory        |
| 17 | termination);  |
| 18 | "(2) which is guaranteed renewable and                   |
| 19 | noncancellable for any reason (except as the applica-    |
| 20 | ble authority may prescribe by regulation); and          |
| 21 | "(3) which allows for payment of premiums by             |
| 22 | any third party on behalf of the insured plan.           |
| 23 | "(i) Reserves.—For purposes of this section, the         |
| 24 | term 'reserves' means, in connection with an association |
| 25 | health plan, plan assets which meet the fiduciary stand- |

| 1  | ards under part 4 and such additional requirements re-      |
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| 2  | garding liquidity as the applicable authority may prescribe |
| 3  | by regulation.  |
| 4  | "(j) Solvency Standards Working Group.—                     |
| 5  | "(1) In general.—Within 90 days after the                   |
| 6  | date of the enactment of the Small Business Health          |
| 7  | Fairness Act of 2015, the applicable authority shall        |
| 8  | establish a Solvency Standards Working Group. In            |
| 9  | prescribing the initial regulations under this section      |
| 10 | the applicable authority shall take into account the        |
| 11 | recommendations of such Working Group.                      |
| 12 | "(2) Membership.—The Working Group shall                    |
| 13 | consist of not more than 15 members appointed by            |
| 14 | the applicable authority. The applicable authority          |
| 15 | shall include among persons invited to membership           |
| 16 | on the Working Group at least one of each of the            |
| 17 | following:  |
| 18 | "(A) a representative of the National Asso-                 |
| 19 | ciation of Insurance Commissioners;                         |
| 20 | "(B) a representative of the American                       |
| 21 | Academy of Actuaries;                                       |
| 22 | "(C) a representative of the State govern-                  |
| 23 | ments, or their interests;                                  |
| 24 | "(D) a representative of existing self-in-                  |
| 25 | sured arrangements, or their interests:                     |

| 1  | "(E) a representative of associations of the                  |
|----|---|
| 2  | type referred to in section $801(b)(1)$ , or their            |
| 3  | interests; and  |
| 4  | "(F) a representative of multiemployer                        |
| 5  | plans that are group health plans, or their in-               |
| 6  | terests.  |
| 7  | "SEC. 807. REQUIREMENTS FOR APPLICATION AND RE-               |
| 8  | LATED REQUIREMENTS.   |
| 9  | "(a) FILING FEE.—Under the procedure prescribed               |
| 10 | pursuant to section 802(a), an association health plan        |
| 11 | shall pay to the applicable authority at the time of filing   |
| 12 | an application for certification under this part a filing fee |
| 13 | in the amount of \$5,000, which shall be available in the     |
| 14 | case of the Secretary, to the extent provided in appropria-   |
| 15 | tion Acts, for the sole purpose of administering the certifi- |
| 16 | cation procedures applicable with respect to association      |
| 17 | health plans.   |
| 18 | "(b) Information To Be Included in Applica-                   |
| 19 | TION FOR CERTIFICATION.—An application for certifi-           |
| 20 | cation under this part meets the requirements of this sec-    |
| 21 | tion only if it includes, in a manner and form which shall    |
| 22 | be prescribed by the applicable authority by regulation, at   |
| 23 | least the following information:                              |
| 24 | "(1) Identifying information.—The names                       |
| 25 | and addresses of—   |

| 1  | "(A) the sponsor; and                                  |
|----|--|
| 2  | "(B) the members of the board of trustees              |
| 3  | of the plan.   |
| 4  | "(2) States in which plan intends to do                |
| 5  | BUSINESS.—The States in which participants and         |
| 6  | beneficiaries under the plan are to be located and     |
| 7  | the number of them expected to be located in each      |
| 8  | such State.  |
| 9  | "(3) Bonding requirements.—Evidence pro-               |
| 10 | vided by the board of trustees that the bonding re-    |
| 11 | quirements of section 412 will be met as of the date   |
| 12 | of the application or (if later) commencement of op-   |
| 13 | erations.  |
| 14 | "(4) Plan documents.—A copy of the docu-               |
| 15 | ments governing the plan (including any bylaws and     |
| 16 | trust agreements), the summary plan description,       |
| 17 | and other material describing the benefits that will   |
| 18 | be provided to participants and beneficiaries under    |
| 19 | the plan.  |
| 20 | "(5) AGREEMENTS WITH SERVICE PRO-                      |
| 21 | VIDERS.—A copy of any agreements between the           |
| 22 | plan and contract administrators and other service     |
| 23 | providers.   |
| 24 | "(6) Funding report.—In the case of asso-              |
| 25 | ciation health plans providing benefits options in ad- |

- dition to health insurance coverage, a report setting forth information with respect to such additional benefit options determined as of a date within the 120-day period ending with the date of the application, including the following:
  - "(A) RESERVES.—A statement, certified by the board of trustees of the plan, and a statement of actuarial opinion, signed by a qualified actuary, that all applicable requirements of section 806 are or will be met in accordance with regulations which the applicable authority shall prescribe.
  - "(B) ADEQUACY OF CONTRIBUTION RATES.—A statement of actuarial opinion, signed by a qualified actuary, which sets forth a description of the extent to which contribution rates are adequate to provide for the payment of all obligations and the maintenance of required reserves under the plan for the 12-month period beginning with such date within such 120-day period, taking into account the expected coverage and experience of the plan. If the contribution rates are not fully adequate, the statement of actuarial opinion shall indicate

the extent to which the rates are inadequate and the changes needed to ensure adequacy.

- "(C) CURRENT AND PROJECTED VALUE OF ASSETS AND LIABILITIES.—A statement of actuarial opinion signed by a qualified actuary, which sets forth the current value of the assets and liabilities accumulated under the plan and a projection of the assets, liabilities, income, and expenses of the plan for the 12-month period referred to in subparagraph (B). The income statement shall identify separately the plan's administrative expenses and claims.
- "(D) Costs of Coverage to be charged, including an itemization of amounts for administration, reserves, and other expenses associated with the operation of the plan.
- "(E) OTHER INFORMATION.—Any other information as may be determined by the applicable authority, by regulation, as necessary to carry out the purposes of this part.
- 23 "(c) FILING NOTICE OF CERTIFICATION WITH 24 STATES.—A certification granted under this part to an 25 association health plan shall not be effective unless written

- 1 notice of such certification is filed with the applicable
- 2 State authority of each State in which at least 25 percent
- 3 of the participants and beneficiaries under the plan are
- 4 located. For purposes of this subsection, an individual
- 5 shall be considered to be located in the State in which a
- 6 known address of such individual is located or in which
- 7 such individual is employed.
- 8 "(d) Notice of Material Changes.—In the case
- 9 of any association health plan certified under this part,
- 10 descriptions of material changes in any information which
- 11 was required to be submitted with the application for the
- 12 certification under this part shall be filed in such form
- 13 and manner as shall be prescribed by the applicable au-
- 14 thority by regulation. The applicable authority may re-
- 15 quire by regulation prior notice of material changes with
- 16 respect to specified matters which might serve as the basis
- 17 for suspension or revocation of the certification.
- 18 "(e) Reporting Requirements for Certain As-
- 19 SOCIATION HEALTH PLANS.—An association health plan
- 20 certified under this part which provides benefit options in
- 21 addition to health insurance coverage for such plan year
- 22 shall meet the requirements of section 103 by filing an
- 23 annual report under such section which shall include infor-
- 24 mation described in subsection (b)(6) with respect to the
- 25 plan year and, notwithstanding section 104(a)(1)(A), shall

- 1 be filed with the applicable authority not later than 90
- 2 days after the close of the plan year (or on such later date
- 3 as may be prescribed by the applicable authority). The ap-
- 4 plicable authority may require by regulation such interim
- 5 reports as it considers appropriate.
- 6 "(f) Engagement of Qualified Actuary.—The
- 7 board of trustees of each association health plan which
- 8 provides benefits options in addition to health insurance
- 9 coverage and which is applying for certification under this
- 10 part or is certified under this part shall engage, on behalf
- 11 of all participants and beneficiaries, a qualified actuary
- 12 who shall be responsible for the preparation of the mate-
- 13 rials comprising information necessary to be submitted by
- 14 a qualified actuary under this part. The qualified actuary
- 15 shall utilize such assumptions and techniques as are nec-
- 16 essary to enable such actuary to form an opinion as to
- 17 whether the contents of the matters reported under this
- 18 part—
- 19 "(1) are in the aggregate reasonably related to
- the experience of the plan and to reasonable expecta-
- 21 tions; and
- 22 "(2) represent such actuary's best estimate of
- anticipated experience under the plan.
- 24 The opinion by the qualified actuary shall be made with
- 25 respect to, and shall be made a part of, the annual report.

| 1  | "SEC. 808. NOTICE REQUIREMENTS FOR VOLUNTARY TER-             |
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| 2  | MINATION.   |
| 3  | "Except as provided in section 809(b), an association         |
| 4  | health plan which is or has been certified under this part    |
| 5  | may terminate (upon or at any time after cessation of ac-     |
| 6  | cruals in benefit liabilities) only if the board of trustees, |
| 7  | not less than 60 days before the proposed termination         |
| 8  | date—   |
| 9  | "(1) provides to the participants and bene-                   |
| 10 | ficiaries a written notice of intent to terminate stat-       |
| 11 | ing that such termination is intended and the pro-            |
| 12 | posed termination date;                                       |
| 13 | "(2) develops a plan for winding up the affairs               |
| 14 | of the plan in connection with such termination in            |
| 15 | a manner which will result in timely payment of all           |
| 16 | benefits for which the plan is obligated; and                 |
| 17 | "(3) submits such plan in writing to the appli-               |
| 18 | cable authority.  |
| 19 | Actions required under this section shall be taken in such    |
| 20 | form and manner as may be prescribed by the applicable        |
| 21 | authority by regulation.                                      |
| 22 | "SEC. 809. CORRECTIVE ACTIONS AND MANDATORY TERMI-            |
| 23 | NATION.   |
| 24 | "(a) Actions To Avoid Depletion of Re-                        |
| 25 | SERVES.—An association health plan which is certified         |
| 26 | under this part and which provides benefits other than        |

health insurance coverage shall continue to meet the re-2 quirements of section 806, irrespective of whether such certification continues in effect. The board of trustees of 3 4 such plan shall determine quarterly whether the require-5 ments of section 806 are met. In any case in which the board determines that there is reason to believe that there is or will be a failure to meet such requirements, or the 8 applicable authority makes such a determination and so notifies the board, the board shall immediately notify the 10 qualified actuary engaged by the plan, and such actuary shall, not later than the end of the next following month, 11 12 make such recommendations to the board for corrective action as the actuary determines necessary to ensure compliance with section 806. Not later than 30 days after re-14 15 ceiving from the actuary recommendations for corrective actions, the board shall notify the applicable authority (in 16 17 such form and manner as the applicable authority may 18 prescribe by regulation) of such recommendations of the 19 actuary for corrective action, together with a description 20 of the actions (if any) that the board has taken or plans 21 to take in response to such recommendations. The board 22 shall thereafter report to the applicable authority, in such 23 form and frequency as the applicable authority may specify to the board, regarding corrective action taken by the board until the requirements of section 806 are met.

1 "(b) Mandatory Termination.—In any case in 2 which—

3 "(1) the applicable authority has been notified under subsection (a) (or by an issuer of excess/stop 5 loss insurance or indemnity insurance pursuant to 6 section 806(a)) of a failure of an association health 7 plan which is or has been certified under this part 8 and is described in section 806(a)(2) to meet the re-9 quirements of section 806 and has not been notified 10 by the board of trustees of the plan that corrective action has restored compliance with such require-12 ments; and

> "(2) the applicable authority determines that there is a reasonable expectation that the plan will continue to fail to meet the requirements of section 806,

the board of trustees of the plan shall, at the direction 18 of the applicable authority, terminate the plan and, in the 19 course of the termination, take such actions as the appli-20 cable authority may require, including satisfying any 21 claims referred to in section 806(a)(2)(B)(iii) and recov-22 ering for the plan any liability under subsection 23 (a)(2)(B)(iii) or (e) of section 806, as necessary to ensure that the affairs of the plan will be, to the maximum extent

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possible, wound up in a manner which will result in timely provision of all benefits for which the plan is obligated. 3 "SEC. 810. TRUSTEESHIP BY THE SECRETARY OF INSOL-4 VENT ASSOCIATION HEALTH PLANS PRO-VIDING HEALTH BENEFITS IN ADDITION TO 6 HEALTH INSURANCE COVERAGE. 7 "(a) Appointment of Secretary as Trustee for 8 Insolvent Plans.—Whenever the Secretary determines that an association health plan which is or has been cer-10 tified under this part and which is described in section 806(a)(2) will be unable to provide benefits when due or is otherwise in a financially hazardous condition, as shall be defined by the Secretary by regulation, the Secretary shall, upon notice to the plan, apply to the appropriate 14 15 United States district court for appointment of the Secretary as trustee to administer the plan for the duration 16 of the insolvency. The plan may appear as a party and 18 other interested persons may intervene in the proceedings 19 at the discretion of the court. The court shall appoint such 20 Secretary trustee if the court determines that the trustee-21 ship is necessary to protect the interests of the participants and beneficiaries or providers of medical care or to 23 avoid any unreasonable deterioration of the financial con-

dition of the plan. The trusteeship of such Secretary shall

continue until the conditions described in the first sen-

- tence of this subsection are remedied or the plan is termi-2 nated. 3 "(b) Powers as Trustee.—The Secretary, upon appointment as trustee under subsection (a), shall have 5 the power— 6 "(1) to do any act authorized by the plan, this 7 title, or other applicable provisions of law to be done 8 by the plan administrator or any trustee of the plan; 9 "(2) to require the transfer of all (or any part) 10 of the assets and records of the plan to the Sec-11 retary as trustee; 12 "(3) to invest any assets of the plan which the 13 Secretary holds in accordance with the provisions of 14 the plan, regulations prescribed by the Secretary, 15 and applicable provisions of law; "(4) to require the sponsor, the plan adminis-16 17 trator, any participating employer, and any employee 18 organization representing plan participants to fur-19 nish any information with respect to the plan which 20 the Secretary as trustee may reasonably need in
  - "(5) to collect for the plan any amounts due the plan and to recover reasonable expenses of the trust-eeship;

order to administer the plan;

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| 1  | "(6) to commence, prosecute, or defend on be-             |
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| 2  | half of the plan any suit or proceeding involving the     |
| 3  | plan;   |
| 4  | "(7) to issue, publish, or file such notices, state-      |
| 5  | ments, and reports as may be required by the Sec-         |
| 6  | retary by regulation or required by any order of the      |
| 7  | $\operatorname{court};$                                   |
| 8  | "(8) to terminate the plan (or provide for its            |
| 9  | termination in accordance with section 809(b)) and        |
| 10 | liquidate the plan assets, to restore the plan to the     |
| 11 | responsibility of the sponsor, or to continue the         |
| 12 | trusteeship;  |
| 13 | "(9) to provide for the enrollment of plan par-           |
| 14 | ticipants and beneficiaries under appropriate cov-        |
| 15 | erage options; and  |
| 16 | "(10) to do such other acts as may be nec-                |
| 17 | essary to comply with this title or any order of the      |
| 18 | court and to protect the interests of plan partici-       |
| 19 | pants and beneficiaries and providers of medical          |
| 20 | care.   |
| 21 | "(c) Notice of Appointment.—As soon as prac-              |
| 22 | ticable after the Secretary's appointment as trustee, the |
| 23 | Secretary shall give notice of such appointment to—       |
| 24 | "(1) the sponsor and plan administrator;                  |
| 25 | "(2) each participant;                                    |

| 1  | "(3) each participating employer; and                       |
|----|---|
| 2  | "(4) if applicable, each employee organization              |
| 3  | which, for purposes of collective bargaining, rep-          |
| 4  | resents plan participants.                                  |
| 5  | "(d) Additional Duties.—Except to the extent in-            |
| 6  | consistent with the provisions of this title, or as may be  |
| 7  | otherwise ordered by the court, the Secretary, upon ap-     |
| 8  | pointment as trustee under this section, shall be subject   |
| 9  | to the same duties as those of a trustee under section 704  |
| 10 | of title 11, United States Code, and shall have the duties  |
| 11 | of a fiduciary for purposes of this title.                  |
| 12 | "(e) Other Proceedings.—An application by the               |
| 13 | Secretary under this subsection may be filed notwith-       |
| 14 | standing the pendency in the same or any other court of     |
| 15 | any bankruptcy, mortgage foreclosure, or equity receiver-   |
| 16 | ship proceeding, or any proceeding to reorganize, conserve, |
| 17 | or liquidate such plan or its property, or any proceeding   |
| 18 | to enforce a lien against property of the plan.             |
| 19 | "(f) Jurisdiction of Court.—                                |
| 20 | "(1) IN GENERAL.—Upon the filing of an appli-               |
| 21 | cation for the appointment as trustee or the issuance       |
| 22 | of a decree under this section, the court to which the      |
| 23 | application is made shall have exclusive jurisdiction       |
| 24 | of the plan involved and its property wherever lo-          |
| 25 | cated with the powers, to the extent consistent with        |

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the purposes of this section, of a court of the United States having jurisdiction over cases under chapter 11 of title 11, United States Code. Pending an adjudication under this section such court shall stay, and upon appointment by it of the Secretary as trustee, such court shall continue the stay of, any pending mortgage foreclosure, equity receivership, or other proceeding to reorganize, conserve, or liquidate the plan, the sponsor, or property of such plan or sponsor, and any other suit against any receiver, conservator, or trustee of the plan, the sponsor, or property of the plan or sponsor. Pending such adjudication and upon the appointment by it of the Secretary as trustee, the court may stay any proceeding to enforce a lien against property of the plan or the sponsor or any other suit against the plan or the sponsor.

"(2) Venue.—An action under this section may be brought in the judicial district where the sponsor or the plan administrator resides or does business or where any asset of the plan is situated. A district court in which such action is brought may issue process with respect to such action in any other judicial district.

- 1 "(g) Personnel.—In accordance with regulations which shall be prescribed by the Secretary, the Secretary 3 shall appoint, retain, and compensate accountants, actu-4 aries, and other professional service personnel as may be 5 necessary in connection with the Secretary's service as trustee under this section. 6 7 "SEC. 811. STATE ASSESSMENT AUTHORITY. 8 "(a) In General.—Notwithstanding section 514, a State may impose by law a contribution tax on an associa-10 tion health plan described in section 806(a)(2), if the plan commenced operations in such State after the date of the 11 12 enactment of the Small Business Health Fairness Act of 13 2015. "(b) Contribution Tax.—For purposes of this sec-14 15 tion, the term 'contribution tax' imposed by a State on an association health plan means any tax imposed by such 16 State if— 17 18 "(1) such tax is computed by applying a rate to 19
  - "(1) such tax is computed by applying a rate to the amount of premiums or contributions, with respect to individuals covered under the plan who are residents of such State, which are received by the plan from participating employers located in such State or from such individuals;

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- or contributions received by insurers or health maintenance organizations for health insurance coverage offered in such State in connection with a group health plan;
- 5 "(3) such tax is otherwise nondiscriminatory; 6 and
  - "(4) the amount of any such tax assessed on the plan is reduced by the amount of any tax or assessment otherwise imposed by the State on premiums, contributions, or both received by insurers or health maintenance organizations for health insurance coverage, aggregate excess/stop loss insurance (as defined in section 806(g)(1)), specific excess/stop loss insurance (as defined in section 806(g)(2)), other insurance related to the provision of medical care under the plan, or any combination thereof provided by such insurers or health maintenance organizations in such State in connection with such plan.

## 19 "SEC. 812. DEFINITIONS AND RULES OF CONSTRUCTION.

- 20 "(a) Definitions.—For purposes of this part—
- "(1) Group Health Plan.—The term 'group health plan' has the meaning provided in section 733(a)(1) (after applying subsection (b) of this sec-

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| 1  | "(2) Medical care.—The term 'medical care'            |
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| 2  | has the meaning provided in section 733(a)(2).        |
| 3  | "(3) HEALTH INSURANCE COVERAGE.—The                   |
| 4  | term 'health insurance coverage' has the meaning      |
| 5  | provided in section 733(b)(1).                        |
| 6  | "(4) HEALTH INSURANCE ISSUER.—The term                |
| 7  | 'health insurance issuer' has the meaning provided    |
| 8  | in section $733(b)(2)$ .                              |
| 9  | "(5) APPLICABLE AUTHORITY.—The term 'ap-              |
| 10 | plicable authority' means the Secretary, except that, |
| 11 | in connection with any exercise of the Secretary's    |
| 12 | authority regarding which the Secretary is required   |
| 13 | under section 506(d) to consult with a State, such    |
| 14 | term means the Secretary, in consultation with such   |
| 15 | State.  |
| 16 | "(6) Health Status-Related Factor.—The                |
| 17 | term 'health status-related factor' has the meaning   |
| 18 | provided in section $733(d)(2)$ .                     |
| 19 | "(7) Individual market.—                              |
| 20 | "(A) In general.—The term 'individual                 |
| 21 | market' means the market for health insurance         |
| 22 | coverage offered to individuals other than in         |
| 23 | connection with a group health plan.                  |
| 24 | "(B) Treatment of very small                          |
| 25 | GROUPS.—  |

"(i) IN GENERAL.—Subject to clause

(ii), such term includes coverage offered in

connection with a group health plan that

has fewer than 2 participants as current

employees or participants described in sec
tion 732(d)(3) on the first day of the plan

year.

"(ii) STATE EXCEPTION.—Clause (i) shall not apply in the case of health insurance coverage offered in a State if such State regulates the coverage described in such clause in the same manner and to the same extent as coverage in the small group market (as defined in section 2791(e)(5) of the Public Health Service Act) is regulated by such State.

"(8) Participating employer' means, in connection with an association health plan, any employer, if any individual who is an employee of such employer, a partner in such employer, or a self-employed individual who is such employer (or any dependent, as defined under the terms of the plan, of such individual) is or was covered under such plan in connection with the status of such individual as such an employee,

| 1  | partner, or self-employed individual in relation to the |
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| 2  | plan.   |
| 3  | "(9) Applicable state authority.—The                    |
| 4  | term 'applicable State authority' means, with respect   |
| 5  | to a health insurance issuer in a State, the State in-  |
| 6  | surance commissioner or official or officials des-      |
| 7  | ignated by the State to enforce the requirements of     |
| 8  | title XXVII of the Public Health Service Act for the    |
| 9  | State involved with respect to such issuer.             |
| 10 | "(10) QUALIFIED ACTUARY.—The term 'quali-               |
| 11 | fied actuary' means an individual who is a member       |
| 12 | of the American Academy of Actuaries.                   |
| 13 | "(11) Affiliated member.—The term 'affili-              |
| 14 | ated member' means, in connection with a sponsor—       |
| 15 | "(A) a person who is otherwise eligible to              |
| 16 | be a member of the sponsor but who elects ar            |
| 17 | affiliated status with the sponsor,                     |
| 18 | "(B) in the case of a sponsor with mem-                 |
| 19 | bers which consist of associations, a person who        |
| 20 | is a member of any such association and elects          |
| 21 | an affiliated status with the sponsor, or               |
| 22 | "(C) in the case of an association health               |
| 23 | plan in existence on the date of the enactment          |
| 24 | of the Small Business Health Fairness Act of            |

2015, a person eligible to be a member of the sponsor or one of its member associations.

"(12) Large employer.—The term 'large employer' means, in connection with a group health plan with respect to a plan year, an employer who employed an average of at least 51 employees on business days during the preceding calendar year and who employs at least 2 employees on the first day of the plan year.

"(13) SMALL EMPLOYER.—The term 'small employer' means, in connection with a group health plan with respect to a plan year, an employer who is not a large employer.

## "(b) Rules of Construction.—

"(1) Employers and employees.—For purposes of determining whether a plan, fund, or program is an employee welfare benefit plan which is an association health plan, and for purposes of applying this title in connection with such plan, fund, or program so determined to be such an employee welfare benefit plan—

"(A) in the case of a partnership, the term 'employer' (as defined in section 3(5)) includes the partnership in relation to the partners, and the term 'employee' (as defined in section 3(6))

- includes any partner in relation to the partnership; and
- "(B) in the case of a self-employed individual, the term 'employer' (as defined in section 3(5)) and the term 'employee' (as defined in section 3(6)) shall include such individual.
  - "(2) Plans, funds, and programs treated as employee welfare benefit plans.—In the case of any plan, fund, or program which was established or is maintained for the purpose of providing medical care (through the purchase of insurance or otherwise) for employees (or their dependents) covered thereunder and which demonstrates to the Secretary that all requirements for certification under this part would be met with respect to such plan, fund, or program were a group health plan, such plan, fund, or program shall be treated for purposes of this title as an employee welfare benefit plan on and after the date of such demonstration.".
- 21 (b) Conforming Amendments to Preemption
- 22 Rules.—

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- 23 (1) Section 514(b)(6) of such Act (29 U.S.C.
- 24 1144(b)(6)) is amended by adding at the end the
- following new subparagraph:

| 1  | "(E) The preceding subparagraphs of this paragraph          |
|----|---|
| 2  | do not apply with respect to any State law in the case      |
| 3  | of an association health plan which is certified under part |
| 4  | 8.".  |
| 5  | (2) Section 514 of such Act (29 U.S.C. 1144)                |
| 6  | is amended—   |
| 7  | (A) in subsection (b)(4), by striking "Sub-                 |
| 8  | section (a)" and inserting "Subsections (a) and             |
| 9  | (f)";   |
| 10 | (B) in subsection (b)(5), by striking "sub-                 |
| 11 | section (a)" in subparagraph (A) and inserting              |
| 12 | "subsection (a) of this section and subsections             |
| 13 | (a)(2)(B) and (b) of section 805", and by strik-            |
| 14 | ing "subsection (a)" in subparagraph (B) and                |
| 15 | inserting "subsection (a) of this section or sub-           |
| 16 | section (a)(2)(B) or (b) of section 805"; and               |
| 17 | (C) by adding at the end the following new                  |
| 18 | subsection:   |
| 19 | "(f)(1) Except as provided in subsection (b)(4), the        |
| 20 | provisions of this title shall supersede any and all State  |
| 21 | laws insofar as they may now or hereafter preclude, or      |
| 22 | have the effect of precluding, a health insurance issuer    |
| 23 | from offering health insurance coverage in connection with  |
| 24 | an association health plan which is certified under part    |
| 25 | 8   |

1 "(2) Except as provided in paragraphs (4) and (5) 2 of subsection (b) of this section—

"(A) In any case in which health insurance coverage of any policy type is offered under an association health plan certified under part 8 to a participating employer operating in such State, the provisions of this title shall supersede any and all laws of such State insofar as they may preclude a health insurance issuer from offering health insurance coverage of the same policy type to other employers operating in the State which are eligible for coverage under such association health plan, whether or not such other employers are participating employers in such plan.

"(B) In any case in which health insurance coverage of any policy type is offered in a State under an association health plan certified under part 8 and the filing, with the applicable State authority (as defined in section 812(a)(9)), of the policy form in connection with such policy type is approved by such State authority, the provisions of this title shall supersede any and all laws of any other State in which health insurance coverage of such type is offered, insofar as they may preclude, upon the filing in the same form and manner of such policy form with the

1 applicable State authority in such other State, the 2 approval of the filing in such other State. 3 "(3) Nothing in subsection (b)(6)(E) or the preceding 4 provisions of this subsection shall be construed, with re-5 spect to health insurance issuers or health insurance cov-6 erage, to supersede or impair the law of any State— 7 "(A) providing solveney standards or similar 8 standards regarding the adequacy of insurer capital, 9 surplus, reserves, or contributions, or 10 "(B) relating to prompt payment of claims. 11 "(4) For additional provisions relating to association health plans, see subsections (a)(2)(B) and (b) of section 13 805. 14 "(5) For purposes of this subsection, the term 'asso-15 ciation health plan' has the meaning provided in section 801(a), and the terms 'health insurance coverage', 'par-16 17 ticipating employer', and 'health insurance issuer' have the meanings provided such terms in section 812, respec-18 19 tively.". 20 (3) Section 514(b)(6)(A) of such Act (29) 21 U.S.C. 1144(b)(6)(A)) is amended— 22 (A) in clause (i)(II), by striking "and" at 23 the end; (B) in clause (ii), by inserting "and which 24 25 does not provide medical care (within the mean-

| 1  | ing of section 733(a)(2))," after "arrange-                    |
|----|--|
| 2  | ment,", and by striking "title." and inserting                 |
| 3  | "title, and"; and  |
| 4  | (C) by adding at the end the following new                     |
| 5  | clause:  |
| 6  | "(iii) subject to subparagraph (E), in the case                |
| 7  | of any other employee welfare benefit plan which is            |
| 8  | a multiple employer welfare arrangement and which              |
| 9  | provides medical care (within the meaning of section           |
| 10 | 733(a)(2)), any law of any State which regulates in-           |
| 11 | surance may apply.".   |
| 12 | (4) Section 514(d) of such Act (29 U.S.C.                      |
| 13 | 1144(d)) is amended—   |
| 14 | (A) by striking "Nothing" and inserting                        |
| 15 | "(1) Except as provided in paragraph (2), noth-                |
| 16 | ing"; and  |
| 17 | (B) by adding at the end the following new                     |
| 18 | paragraph:   |
| 19 | "(2) Nothing in any other provision of law enacted             |
| 20 | on or after the date of the enactment of the Small Busi-       |
| 21 | ness Health Fairness Act of 2015 shall be construed to         |
| 22 | alter, amend, modify, invalidate, impair, or supersede any     |
| 23 | provision of this title, except by specific cross-reference to |
| 24 | the affected section.".  |

- 1 (c) Plan Sponsor.—Section 3(16)(B) of such Act
- 2 (29 U.S.C. 102(16)(B)) is amended by adding at the end
- 3 the following new sentence: "Such term also includes a
- 4 person serving as the sponsor of an association health plan
- 5 under part 8.".
- 6 (d) Disclosure of Solvency Protections Re-
- 7 LATED TO SELF-INSURED AND FULLY INSURED OPTIONS
- 8 Under Association Health Plans.—Section 102(b)
- 9 of such Act (29 U.S.C. 102(b)) is amended by adding at
- 10 the end the following: "An association health plan shall
- 11 include in its summary plan description, in connection
- 12 with each benefit option, a description of the form of sol-
- 13 vency or guarantee fund protection secured pursuant to
- 14 this Act or applicable State law, if any.".
- 15 (e) SAVINGS CLAUSE.—Section 731(c) of such Act is
- 16 amended by inserting "or part 8" after "this part".
- 17 (f) Report to the Congress Regarding Certifi-
- 18 CATION OF SELF-INSURED ASSOCIATION HEALTH
- 19 Plans.—Not later than January 1, 2016, the Secretary
- 20 of Labor shall report to the Committee on Education and
- 21 the Workforce of the House of Representatives and the
- 22 Committee on Health, Education, Labor, and Pensions of
- 23 the Senate the effect association health plans have had,
- 24 if any, on reducing the number of uninsured individuals.

- 1 (g) CLERICAL AMENDMENT.—The table of contents
- 2 in section 1 of the Employee Retirement Income Security
- 3 Act of 1974 is amended by inserting after the item relat-
- 4 ing to section 734 the following new items:

"Part 8. Rules Governing Association Health Plans

- "801. Association health plans.
- "802. Certification of association health plans.
- "803. Requirements relating to sponsors and boards of trustees.
- "804. Participation and coverage requirements.
- "805. Other requirements relating to plan documents, contribution rates, and benefit options.
- "806. Maintenance of reserves and provisions for solvency for plans providing health benefits in addition to health insurance coverage.
- "807. Requirements for application and related requirements.
- "808. Notice requirements for voluntary termination.
- "809. Corrective actions and mandatory termination.
- "810. Trusteeship by the Secretary of insolvent association health plans providing health benefits in addition to health insurance coverage.
- "811. State assessment authority.
- "812. Definitions and rules of construction.".

## 5 SEC. 3. CLARIFICATION OF TREATMENT OF SINGLE EM-

- 6 PLOYER ARRANGEMENTS.
- 7 Section 3(40)(B) of the Employee Retirement Income
- 8 Security Act of 1974 (29 U.S.C. 1002(40)(B)) is amend-
- 9 ed—
- 10 (1) in clause (i), by inserting after "control
- group," the following: "except that, in any case in
- which the benefit referred to in subparagraph (A)
- consists of medical care (as defined in section
- 812(a)(2), two or more trades or businesses, wheth-
- er or not incorporated, shall be deemed a single em-
- ployer for any plan year of such plan, or any fiscal
- 17 year of such other arrangement, if such trades or

- businesses are within the same control group during
  such year or at any time during the preceding 1-year
  period,";
  - (2) in clause (iii), by striking "(iii) the determination" and inserting the following:
    - "(iii)(I) in any case in which the benefit referred to in subparagraph (A) consists of medical care (as defined in section 812(a)(2)), the determination of whether a trade or business is under 'common control' with another trade or business shall be determined under regulations of the Secretary applying principles consistent and coextensive with the principles applied in determining whether employees of two or more trades or businesses are treated as employed by a single employer under section 4001(b), except that, for purposes of this paragraph, an interest of greater than 25 percent may not be required as the minimum interest necessary for common control, or
- 20 "(II) in any other case, the determination";
- 21 (3) by redesignating clauses (iv) and (v) as 22 clauses (v) and (vi), respectively; and
- 23 (4) by inserting after clause (iii) the following 24 new clause:

"(iv) in any case in which the benefit referred 1 2 to in subparagraph (A) consists of medical care (as defined in section 812(a)(2)), in determining, after 3 the application of clause (i), whether benefits are 5 provided to employees of two or more employers, the 6 arrangement shall be treated as having only one par-7 ticipating employer if, after the application of clause 8 (i), the number of individuals who are employees and 9 former employees of any one participating employer 10 and who are covered under the arrangement is 11 greater than 75 percent of the aggregate number of 12 all individuals who are employees or former employ-13 ees of participating employers and who are covered 14 under the arrangement,".

## 15 SEC. 4. ENFORCEMENT PROVISIONS RELATING TO ASSO-

- 16 CIATION HEALTH PLANS.
- 17 (a) Criminal Penalties for Certain Willful
- 18 MISREPRESENTATIONS.—Section 501 of the Employee
- 19 Retirement Income Security Act of 1974 (29 U.S.C. 1131)
- 20 is amended by adding at the end the following new sub-
- 21 section:
- 22 "(c) Any person who willfully falsely represents, to
- 23 any employee, any employee's beneficiary, any employer,
- 24 the Secretary, or any State, a plan or other arrangement
- 25 established or maintained for the purpose of offering or

- 1 providing any benefit described in section 3(1) to employ-
- 2 ees or their beneficiaries as—
- 3 "(1) being an association health plan which has
- 4 been certified under part 8;
- 5 "(2) having been established or maintained
- 6 under or pursuant to one or more collective bar-
- 7 gaining agreements which are reached pursuant to
- 8 collective bargaining described in section 8(d) of the
- 9 National Labor Relations Act (29 U.S.C. 158(d)) or
- paragraph Fourth of section 2 of the Railway Labor
- 11 Act (45 U.S.C. 152, paragraph Fourth) or which are
- reached pursuant to labor-management negotiations
- under similar provisions of State public employee re-
- lations laws; or
- 15 "(3) being a plan or arrangement described in
- 16 section 3(40)(A)(i),
- 17 shall, upon conviction, be imprisoned not more than 5
- 18 years, be fined under title 18, United States Code, or
- 19 both.".
- 20 (b) Cease Activities Orders.—Section 502 of
- 21 such Act (29 U.S.C. 1132) is amended by adding at the
- 22 end the following new subsection:
- 23 "(n) Association Health Plan Cease and De-
- 24 SIST ORDERS.—

| 1  | "(1) In General.—Subject to paragraph (2)              |
|----|--|
| 2  | upon application by the Secretary showing the oper-    |
| 3  | ation, promotion, or marketing of an association       |
| 4  | health plan (or similar arrangement providing bene-    |
| 5  | fits consisting of medical care (as defined in section |
| 6  | 733(a)(2))) that—                                      |
| 7  | "(A) is not certified under part 8, is sub-            |
| 8  | ject under section 514(b)(6) to the insurance          |
| 9  | laws of any State in which the plan or arrange-        |
| 10 | ment offers or provides benefits, and is not li-       |
| 11 | censed, registered, or otherwise approved under        |
| 12 | the insurance laws of such State; or                   |
| 13 | "(B) is an association health plan certified           |
| 14 | under part 8 and is not operating in accordance        |
| 15 | with the requirements under part 8 for such            |
| 16 | certification,   |
| 17 | a district court of the United States shall enter an   |
| 18 | order requiring that the plan or arrangement cease     |
| 19 | activities.  |
| 20 | "(2) Exception.—Paragraph (1) shall not                |
| 21 | apply in the case of an association health plan or     |
| 22 | other arrangement if the plan or arrangement shows     |
| 23 | that—  |

- 1 "(A) all benefits under it referred to in 2 paragraph (1) consist of health insurance cov-3 erage; and
- "(B) with respect to each State in which the plan or arrangement offers or provides benefits, the plan or arrangement is operating in accordance with applicable State laws that are not superseded under section 514.
- "(3) ADDITIONAL EQUITABLE RELIEF.—The court may grant such additional equitable relief, including any relief available under this title, as it deems necessary to protect the interests of the public and of persons having claims for benefits against the plan.".

(c) Responsibility for Claims Procedure.—

Section 503 of such Act (29 U.S.C. 1133) is amended by

inserting "(a) In General.—" before "In accordance", and by adding at the end the following new subsection:

"(b) Association Health Plans.—The terms of each association health plan which is or has been certified under part 8 shall require the board of trustees or the named fiduciary (as applicable) to ensure that the requirements of this section are met in connection with claims

filed under the plan.".

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| 1  | SEC. 5. COOPERATION BETWEEN FEDERAL AND STATE AU-        |
|----|--|
| 2  | THORITIES.   |
| 3  | Section 506 of the Employee Retirement Income Se-        |
| 4  | curity Act of 1974 (29 U.S.C. 1136) is amended by adding |
| 5  | at the end the following new subsection:                 |
| 6  | "(d) Consultation With States With Respect               |
| 7  | TO ASSOCIATION HEALTH PLANS.—                            |
| 8  | "(1) AGREEMENTS WITH STATES.—The Sec-                    |
| 9  | retary shall consult with the State recognized under     |
| 10 | paragraph (2) with respect to an association health      |
| 11 | plan regarding the exercise of—                          |
| 12 | "(A) the Secretary's authority under sec-                |
| 13 | tions 502 and 504 to enforce the requirements            |
| 14 | for certification under part 8; and                      |
| 15 | "(B) the Secretary's authority to certify                |
| 16 | association health plans under part 8 in accord-         |
| 17 | ance with regulations of the Secretary applica-          |
| 18 | ble to certification under part 8.                       |
| 19 | "(2) RECOGNITION OF PRIMARY DOMICILE                     |
| 20 | STATE.—In carrying out paragraph (1), the Sec-           |
| 21 | retary shall ensure that only one State will be recog-   |
| 22 | nized, with respect to any particular association        |
| 23 | health plan, as the State with which consultation is     |
| 24 | required. In carrying out this paragraph—                |
| 25 | "(A) in the case of a plan which provides                |
| 26 | health insurance coverage (as defined in section         |

| 1  | 812(a)(3)), such State shall be the State with                 |
|----|--|
| 2  | which filing and approval of a policy type of-                 |
| 3  | fered by the plan was initially obtained, and                  |
| 4  | "(B) in any other case, the Secretary shall                    |
| 5  | take into account the places of residence of the               |
| 6  | participants and beneficiaries under the plan                  |
| 7  | and the State in which the trust is main-                      |
| 8  | tained.".  |
| 9  | SEC. 6. EFFECTIVE DATE AND TRANSITIONAL AND OTHER              |
| 10 | RULES.   |
| 11 | (a) Effective Date.—The amendments made by                     |
| 12 | this Act shall take effect 1 year after the date of the enact- |
| 13 | ment of this Act. The Secretary of Labor shall first issue     |
| 14 | all regulations necessary to carry out the amendments          |
| 15 | made by this Act within 1 year after the date of the enact-    |
| 16 | ment of this Act.  |
| 17 | (b) Treatment of Certain Existing Health                       |
| 18 | Benefits Programs.—  |
| 19 | (1) In general.—In any case in which, as of                    |
| 20 | the date of the enactment of this Act, an arrange-             |
| 21 | ment is maintained in a State for the purpose of               |
| 22 | providing benefits consisting of medical care for the          |
| 23 | employees and beneficiaries of its participating em-           |

ployers, at least 200 participating employers make

contributions to such arrangement, such arrange-

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| 1  | ment has been in existence for at least 10 years, and |
|----|---|
| 2  | such arrangement is licensed under the laws of one    |
| 3  | or more States to provide such benefits to its par-   |
| 4  | ticipating employers, upon the filing with the appli- |
| 5  | cable authority (as defined in section 812(a)(5) of   |
| 6  | the Employee Retirement Income Security Act of        |
| 7  | 1974 (as amended by this subtitle)) by the arrange-   |
| 8  | ment of an application for certification of the ar-   |
| 9  | rangement under part 8 of subtitle B of title I of    |
| 10 | such Act—   |
| 11 | (A) such arrangement shall be deemed to               |
| 12 | be a group health plan for purposes of title I        |
| 13 | of such Act;  |
| 14 | (B) the requirements of sections 801(a)               |
| 15 | and 803(a) of the Employee Retirement Income          |
| 16 | Security Act of 1974 shall be deemed met with         |
| 17 | respect to such arrangement;                          |
| 18 | (C) the requirements of section 803(b) of             |
| 19 | such Act shall be deemed met, if the arrange-         |
| 20 | ment is operated by a board of directors              |
| 21 | which—  |
| 22 | (i) is elected by the participating em-               |
| 23 | ployers, with each employer having one                |
| 24 | vote; and   |

| 1  | (ii) has complete fiscal control over                  |
|----|--|
| 2  | the arrangement and which is responsible               |
| 3  | for all operations of the arrangement;                 |
| 4  | (D) the requirements of section 804(a) of              |
| 5  | such Act shall be deemed met with respect to           |
| 6  | such arrangement; and                                  |
| 7  | (E) the arrangement may be certified by                |
| 8  | any applicable authority with respect to its op-       |
| 9  | erations in any State only if it operates in such      |
| 10 | State on the date of certification.                    |
| 11 | The provisions of this subsection shall cease to apply |
| 12 | with respect to any such arrangement at such time      |
| 13 | after the date of the enactment of this Act as the     |
| 14 | applicable requirements of this subsection are not     |
| 15 | met with respect to such arrangement.                  |
| 16 | (2) Definitions.—For purposes of this sub-             |
| 17 | section, the terms "group health plan", "medical       |
| 18 | care", and "participating employer" shall have the     |
| 19 | meanings provided in section 812 of the Employee       |
| 20 | Retirement Income Security Act of 1974, except         |
| 21 | that the reference in paragraph (7) of such section    |
| 22 | to an "association health plan" shall be deemed a      |
|    |  |

reference to an arrangement referred to in this sub-

section.

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