

114TH CONGRESS  
2D SESSION

# H. R. 4366

To affirm an agreement between the United States and Westlands Water District dated September 15, 2015, and for other purposes.

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## IN THE HOUSE OF REPRESENTATIVES

JANUARY 12, 2016

Mr. VALADAO introduced the following bill; which was referred to the Committee on Natural Resources

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## A BILL

To affirm an agreement between the United States and Westlands Water District dated September 15, 2015, and for other purposes.

1       *Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE; TABLE OF CONTENTS.**

4       (a) SHORT TITLE.—This Act may be cited as the  
5 “San Luis Unit Drainage Resolution Act”.

6       (b) TABLE OF CONTENTS.—The table of contents for  
7 this Act is as follows:

- Sec. 1. Short title; table of contents.
- Sec. 2. Definitions.
- Sec. 3. Approval of agreements.
- Sec. 4. Relief from drainage obligation.
- Sec. 5. Drainage implementation.

Sec. 6. Water delivery contracts.  
Sec. 7. Repayment obligations.  
Sec. 8. Transfer of title to certain facilities.  
Sec. 9. Compliance with applicable law.  
Sec. 10. No water supply or financial impacts on other Central Valley Project contractors.  
Sec. 11. Restoration Fund payments by Westlands Water District.

**1 SEC. 2. DEFINITIONS.**

2 In this Act:

3           (1) NORTHERLY DISTRICTS AGREEMENT.—The  
4           term “Northerly Districts Agreement” means the  
5           Agreement among the United States, San Luis  
6           Water District, Panoche Water District, and  
7           Pacheco Water District.

8           (2) PROJECT.—The term “Project” means the  
9           Central Valley Project, owned by the United States  
10          and managed by the Department of the Interior,  
11          Bureau of Reclamation.

12          (3) PROJECT WATER.—The term “Project  
13          Water” means all water that is developed, diverted,  
14          stored, or delivered by the Secretary in accordance  
15          with the statutes authorizing the Project and in ac-  
16          cordance with the terms and conditions of water  
17          rights acquired pursuant to California law.

18          (4) REPAYMENT CONTRACT.—The term “repay-  
19          ment contract” means the repayment contract con-  
20          verted under section 6(a).

21          (5) SAN LUIS ACT.—The term “San Luis Act”  
22          means the Act of June 3, 1960 (Public Law 86–

1       488), and all Acts amendatory thereof and supple-  
2       mentary thereto.

3             (6) SAN LUIS UNIT.—The term “San Luis  
4       Unit” means those lands identified in section 1 of  
5       the San Luis Act.

6             (7) SAN LUIS UNIT CONTRACTORS.—The term  
7       “San Luis Unit Contractors” means Westlands  
8       Water District (including Broadview Water District  
9       lands annexed within Westlands Water District),  
10      San Luis Water District, Panoche Water District,  
11      and Pacheco Water District.

12            (8) SECRETARY.—The term “Secretary” means  
13      the Secretary of the Interior.

14            (9) WESTLANDS AGREEMENT.—The term  
15       “Westlands Agreement” means the “Agreement be-  
16       tween the United States and Westlands Water Dis-  
17       trict” to settle litigation concerning the United  
18       States duty to provide drainage service, entered Sep-  
19       tember 15, 2015.

20 **SEC. 3. APPROVAL OF AGREEMENTS.**

21       Notwithstanding any other provision of law, unless  
22       otherwise specified herein, the Secretary is hereby directed  
23       to implement the terms and conditions of the Westlands  
24       Agreement and the Northerly Districts Agreement.

1   **SEC. 4. RELIEF FROM DRAINAGE OBLIGATION.**

2       The San Luis Act is amended as follows:

3           (1) In the first section—

4               (A) in the second sentence, by striking  
5               “distribution systems, drains,”; and

6               (B) in the sixth sentence—

7                   (i) by striking “the Secretary has (1)”  
8                   and inserting “the Secretary has”; and

9                   (ii) by striking “, and (2) received”  
10                  and all that follows through “December,  
11                  17, 1956”.

12           (2) In section 5, by striking the first sentence  
13           and inserting “Notwithstanding any other provision  
14           of law, the Secretary of the Interior shall have no  
15           duty to provide drainage or drainage service to the  
16           San Luis Unit. Each contractor within the San Luis  
17           Unit that receives water for the purpose of irrigation  
18           shall be responsible for the management of drainage  
19           water within its boundaries, in accordance with Fed-  
20           eral and California law consistent with the  
21           Westlands Agreement and Northerly District Agree-  
22           ment respectively.”.

23           (3) In section 8—

24               (A) in the first sentence, by striking “other  
25               than distribution systems and drains,”; and

26               (B) in the third sentence—

- 1                                     (i) by striking “(a) for construction”  
2                                     and all that follows through “and (b)”;  
3                                     and  
4                                     (ii) by striking “: *Provided*” and all  
5                                     that follows through “such works are  
6                                     placed in service”.

7   **SEC. 5. DRAINAGE IMPLEMENTATION.**

8       (a) IN GENERAL.—The Westlands Water District  
9 shall assume all legal responsibility for the management  
10 of drainage water within its boundaries in accordance with  
11 Federal and California law, and in accordance with the  
12 Westlands Agreement.

13     (b) DRAIN WATER.—Westlands Water District shall  
14 not discharge drain water outside of its boundaries.

15   **SEC. 6. WATER DELIVERY CONTRACTS.**

16     (a) CONTRACT CONVERSION.—The Secretary shall  
17 convert the Westlands Water District existing long-term  
18 or interim renewal water service contract entered into  
19 under section 9(e) of the Act of August 4, 1939 (53 Stat.  
20 1196), to a repayment contract under section 9(d) and  
21 9(c)(1) of the Act of August 4, 1939 (53 Stat. 1195,  
22 1194), consistent with the Westlands Agreement.

23     (b) ALLOCATION DECISIONS.—

24       (1) IN GENERAL.—Notwithstanding subsection  
25       (a) and as provided in the Westlands Agreement, the

1       Secretary shall make allocation decisions in the  
2       Project consistent with the requirements of Federal  
3       law (including the Endangered Species Act of 1973  
4       and reclamation law) and applicable California State  
5       Water Resources Control Board requirements.

6                     (2) CONVERSION OF CONTRACT.—Conversion of  
7       Westlands Water District's contract pursuant to  
8       subsection (a) shall not afford Westlands Water Dis-  
9       trict greater or lesser rights to an annual allocation  
10      of Project Water than Westlands Water District had  
11      before that conversion.

12                    (3) LIMITATION ON LIABILITY.—No liability  
13      shall accrue against the United States or any of its  
14      officers, agents, or employees for any damage, direct  
15      or indirect, arising from a condition of shortage in  
16      the amount of water available for delivery to the San  
17      Luis Unit Contractors caused by—

18                   (A) errors in physical operations of the  
19      Project;

20                   (B) physical causes beyond the control of  
21      the Contracting Officer, including drought; or

22                   (C) actions taken by the Contracting Offi-  
23      cer to meet legal obligations.

24                   (c) WATER SERVICE CONTRACT FOR LEMOORE  
25      NAVAL AIR STATION.—

1                             (1) CONTRACT REQUIRED.—The Secretary shall  
2                             enter into a contract under section 9(e) of the Act  
3                             of August 4, 1939 (53 Stat. 1196), with the Sec-  
4                             retary of the Navy for the delivery of Project Water  
5                             to the Lemoore Naval Air Station to meet the irriga-  
6                             tion needs of Lemoore Naval Air Station associated  
7                             with air operations. The contract amount of Project  
8                             Water made available to the Lemoore Naval Air Sta-  
9                             tion under such contract shall be determined by the  
10                            Secretary through technical analysis with the  
11                            Lemoore Naval Air Station.

12                            (2) CONDITION OF SHORTAGE.—In any year in  
13                             which there may occur a condition of shortage in the  
14                             amount of water available for delivery, the Con-  
15                             tracting Officer shall allocate the available Project  
16                             Water amount to Lemoore Naval Air Station in ac-  
17                             cordance with the allocation steps for municipal and  
18                             industrial water service contractors under the Cen-  
19                             tral Valley Project Municipal and Industrial Water  
20                             Shortage Policy (as in effect on the effective date of  
21                             the repayment contract). For purposes of deter-  
22                             mining “historical use” under the policy, past water  
23                             use for irrigation needs by the Lemoore Naval Air  
24                             Station under the contract authorized by this section

1        or such use previous to the contract may be consid-  
2        ered.

3 **SEC. 7. REPAYMENT OBLIGATIONS.**

4        (a) **SUSPENSION OF CAPITAL OBLIGATION.—**  
5 Westlands Water District's capital repayment obligation  
6 and payments under its water service contracts and the  
7 April 1, 1965, repayment contract between the United  
8 States and Westlands Water District (contract numbered  
9 14–06–200–2020–A) as further defined in subsection (b),  
10 is suspended until the execution of the repayment con-  
11 tract. Upon execution of that repayment contract,  
12 Westlands Water District shall receive a credit against fu-  
13 ture operation and maintenance costs payable to the  
14 United States in the amount of the capital costs under  
15 the water service contracts and the 1965 Repayment Con-  
16 tract paid by Westlands Water District between the date  
17 of the Westlands Agreement and the date of the enact-  
18 ment of this Act. Costs incurred by the United States for  
19 reevaluating, planning, or providing drainage service to  
20 Westlands Water District shall be nonreimbursable, as set  
21 forth in paragraph (9)(C)(iv) of the Westlands Agreement.

22        (b) **RELIEF OF CAPITAL REPAYMENT OBLIGA-**  
23 **TIONS.—**Upon the date of execution of the repayment con-  
24 tract, and as set forth in the Westlands Agreement, the  
25 following shall take effect:

1                             (1) IN GENERAL.—Westlands Water District  
2 shall be relieved of—

3                                 (A) its capital repayment obligations under  
4 the June 5, 1963, water service contract be-  
5 tween the United States and Westlands Water  
6 District (contract number 14–06–200–495–A)  
7 providing for water service, or any renewals  
8 thereof, and any water service contracts as-  
9 ssigned to Westlands Water District, Westlands  
10 Distribution District No. 1, and Westlands Dis-  
11 tribution District No. 2 existing as of the date  
12 of the execution of the Westlands Agreement;  
13 and

14                                 (B) any remaining repayment obligation  
15 under the April 1, 1965, repayment contract  
16 between the United States and Westlands  
17 Water District (contract numbered 14–06–200–  
18 2020–A).

19                             (2) LIMITATION ON RELIEF.—Repayment relief  
20 granted in paragraph (1) shall not extend to—

21                                 (A) Westlands Water District’s operation  
22 and maintenance obligations, whether payable  
23 to the United States or to an Operating Non-  
24 Federal Entity;

1                             (B) construction costs or other capitalized  
2                             costs not yet allocated to or incurred by  
3                             Westlands Water District as of the date of the  
4                             Westlands Agreement, including costs attribut-  
5                             utable to the Folsom Safety of Dams modifica-  
6                             tions, the B.F. Sisk corrective action study, or  
7                             any Safety of Dams; or

8                             (C) the repayment of future capital costs  
9                             incurred after the date of execution of the  
10                            Westlands Agreement.

11                         (c) REPAYMENT OF COSTS.—Central Valley Project  
12                            construction costs or other capitalized costs allocated to  
13                            Westlands Water District after the date of the Westlands  
14                            Agreement, and properly assignable to Westlands Water  
15                            District, shall be repaid in not more than 5 years after  
16                            notification of the allocation of such amount of less than  
17                            \$5,000,000. If such amount is \$5,000,000 or greater, such  
18                            cost shall be repaid as provided by applicable reclamation  
19                            law. Any additional costs that may have been assigned to  
20                            Westlands Water District pursuant to paragraph  
21                            (9)(C)(iv) of the Westlands Agreement related to the Cen-  
22                            tral Valley Project final cost allocation shall be nonreim-  
23                            bursable.

24                         (d) APPLICABILITY OF CERTAIN PROVISIONS.—

1                             (1) RECLAMATION REFORM ACT.—Upon dis-  
2 charge of the capital repayment obligation as pro-  
3 vided in subsection (b), the provisions of section 213  
4 (a) and (b) of the Reclamation Reform Act of 1982  
5 (96 Stat. 1269) shall be deemed to apply to lands  
6 in Westlands Water District, and the ownership and  
7 full cost pricing limitations in any provision of Fed-  
8 eral reclamation law shall not apply to lands in the  
9 District notwithstanding the subsequent allocation of  
10 construction costs or other capitalized costs to the  
11 District. These exemptions shall be carried out in  
12 accordance with the process set forth in the  
13 Westlands Agreement.

14                             (2) OTHER PROVISIONS.—Nothing in this Act is  
15 intended to relieve the San Luis Unit Contractors of  
16 any other obligations under reclamation law includ-  
17 ing Restoration Fund charges pursuant to section  
18 3407(d) of Public Law 102–575.

19 **SEC. 8. TRANSFER OF TITLE TO CERTAIN FACILITIES.**

20                             (a) IN GENERAL.—Upon the execution of the repay-  
21 ment contract, or as soon thereafter as practicable, the  
22 Secretary shall transfer to Westlands Water District title  
23 to the following:

1                     (1) San Luis Canal System, excluding the main  
2                     canal that is integrated with the California Aque-  
3                     duct. These appurtenant features include—

4                         (A) internal water distribution system  
5                     within Westlands, including approximately  
6                     1,045 miles of buried pipeline;

7                         (B) pumping plants within Westlands, in-  
8                     cluding—

9                             (i) San Luis Canal Left and Right  
10                     Bank pumping plants;

11                             (ii) Pumping Plants P1 through P38  
12                     located at the head end of the gravity  
13                     laterals to supply the head required for the  
14                     “P” laterals;

15                             (iii) Pumping Plants, tanks, res-  
16                     ervoirs, relift pumping plants to serve  
17                     lands west of the San Luis Canal; and

18                             (iv) Pumping Plant 7.05 off Lateral  
19                     7; and

20                         (C) related structures, appurtenances,  
21                     pumping plants, pumps, motors, meters, valves,  
22                     tanks, transformers, and electrical equipment  
23                     as specifically identified through the title trans-  
24                     fer process of federally owned facilities, equip-  
25                     ment, and real property.

1                   (2) Mendota Pool diversion facilities operated  
2       by Westlands Water District System, including the  
3       following:

4                   (A) Inlet Canal from the Fresno Slough.  
5                   (B) Pumping plants, 6–1, 6–2, 7–1, 7–2.  
6                   (C) Related structures, appurtenances,  
7       pumps, motors, meters, valves, tanks, trans-  
8       formers, and electrical equipment as specifically  
9       identified through the title transfer process of  
10      federally owned facilities, equipment, and real  
11      property.

12                  (3) Pleasant Valley System, including the fol-  
13       lowing:

14                  (A) Intake canal and pipeline.  
15                  (B) Pleasant Valley Pumping Plant.  
16                  (C) Coalinga Canal, including related  
17       check structures, turnouts, and headworks.  
18                  (D) Pleasant Valley distribution system  
19       and pumping plants along the Coalinga Canal.  
20                  (E) Related structures, appurtenances,  
21       pumps, motors, meters, valves, tanks, trans-  
22       formers, and electrical equipment as specifically  
23       identified through the title transfer process of  
24       federally owned facilities, equipment, and real  
25       property.

1                     (4) Drainage collection system, including the  
2                     following:

3                         (A) Carrier and collector pipelines, sumps,  
4                     and sump pumps.

5                         (B) San Luis Drain from Sta 6678+45 to  
6                     Sta 8520+22.87. (Crossing with DMC to La-  
7                     guna Ave. crossing.)

8                         (C) Related structures, appurtenances,  
9                     pumps, motors, meters, valves, tanks, trans-  
10                  formers, and electrical equipment as specifically  
11                  identified through the title transfer process of  
12                  federally owned facilities, equipment, and real  
13                  property.

14                     (5) Tranquillity Field Office, including the fol-  
15                  lowing:

16                         (A) Buildings at 32650 West Adams Ave-  
17                  nue, Tranquillity, CA 93668.

18                         (B) All related fixtures and furnishings as  
19                  specifically identified through the title transfer  
20                  process of federally owned facilities, equipment,  
21                  and real property.

22                     (6) Huron field office, including the following:

23                         (A) Buildings at 32450 South Lassen Ave-  
24                  nue, Huron, CA 93234.

1                   (B) All related fixtures and furnishings as  
2                   specifically identified through the title transfer  
3                   process of federally owned facilities, equipment,  
4                   and real property.

5                   (7) All real property interests held by the  
6                   United States in lands underlying or otherwise asso-  
7                   ciated with the facilities and equipment listed in this  
8                   subsection (a), including all fee title, easements, and  
9                   rights of way.

10                  (b) PAYMENT OF COSTS.—Except as specifically pro-  
11                  vided in this Act, any transfer of title to the Pleasant Val-  
12                  ley Pumping Plant, the Coalinga Canal, and any associ-  
13                  ated facilities shall not relieve any other Project Water  
14                  service or repayment contractor of the requirement to pay  
15                  any allocated costs associated with those conveyance or  
16                  pumping facilities that are properly allocated to those con-  
17                  tractors under existing law and Project ratesetting poli-  
18                  cies.

19                  (c) LIABILITY ON TRANSFER OF TITLE.—Upon  
20                  transfer of title to any facilities pursuant to subsection  
21                  (a), Westlands Water District shall, as a condition to such  
22                  transfer, formally agree as of the date of transfer to—

23                   (1) hold the United States harmless and indem-  
24                   nify the United States for any and all claims, cost,  
25                   damages, and judgments of any kind arising out of

1       any act, omission, or occurrence relating to the  
2       transferred facilities, except for such claims, costs,  
3       damages arising from acts of negligence committed  
4       by the United States or by its employees, agents, or  
5       contractors, prior to the date of title transfer, for  
6       which the United States is found liable under the  
7       Federal Tort Claims Act; and

8                   (2) assume full responsibility for correcting and  
9       financing any repairs or deficiencies that may exist  
10      at the time of or following title transfer.

11               (d) COMPLIANCE.—The Secretary and Westlands  
12 Water District shall comply with all applicable require-  
13 ments under Federal and California law before title to a  
14 facility is transferred pursuant to this section.

15 **SEC. 9. COMPLIANCE WITH APPLICABLE LAW.**

16       In implementing the measures authorized by this Act,  
17 the Secretary shall comply with all applicable Federal  
18 laws, rules, and regulations, including the National Envi-  
19 ronmental Policy Act of 1969 (42 U.S.C. 4321 et seq.)  
20 and the Endangered Species Act of 1973 (16 U.S.C. 1531  
21 et seq.), as necessary.

1   **SEC. 10. NO WATER SUPPLY OR FINANCIAL IMPACTS ON**  
2                   **OTHER CENTRAL VALLEY PROJECT CON-**  
3                   **TRACTORS.**

4       Implementation of this Act and the Agreements au-  
5 thorized thereunder shall not—

6                   (1) result in the involuntary reduction in the  
7 contract water allocation to any Central Valley  
8 Project long-term water service, repayment, settle-  
9 ment, exchange, or refuge contractor, including con-  
10 tractors in the Friant Division of the Central Valley  
11 Project;

12                  (2) modify, amend or affect any of the rights  
13 and obligations of the parties to any Central Valley  
14 Project long-term water service, repayment, settle-  
15 ment, exchange, or refuge contract, including con-  
16 tracts in the Friant Division of the Central Valley  
17 Project;

18                  (3) alter the repayment obligation of any long-  
19 term water service, repayment, or settlement con-  
20 tractor receiving water or power from the Central  
21 Valley Project, or shift any costs to other such con-  
22 tractors that would otherwise have been properly as-  
23 signable to San Luis Unit Contractors under this  
24 Act, including operations and maintenance costs,  
25 construction costs, or other capitalized costs allo-

1 cated to San Luis Unit Contractors after the date  
2 of the enactment of this Act;

3 (4) impair the ability of the United States to  
4 implement paragraph 16 (The Water Management  
5 Goal) of the Stipulation of Settlement entered by the  
6 parties to Natural Resources Defense Council, et al.  
7 v. Rogers, et al. (Case NO CIV S-88-1658 (LKK/  
8 GGH) E.D.Cal.), dated September 13, 2006, as au-  
9 thorized to be implemented by title X of Public Law  
10 111-11; or

11 (5) diminish, impair, or otherwise affect in any  
12 manner any priorities for the allocation, delivery, or  
13 use of water under applicable law, including any  
14 purposes of use and priorities established by sections  
15 3402 and 3406 of the Central Valley Project Im-  
16 provement Act (Public Law 102-575; 106 Stat.  
17 4706).

18 **SEC. 11. RESTORATION FUND PAYMENTS BY WESTLANDS**

19 **WATER DISTRICT.**

20 For the purpose of avoiding a shift of Central Valley  
21 Project Restoration Fund payments from Westlands  
22 Water District to Central Valley Project preference power  
23 contractors, for any year in which the allocation of water  
24 for south-of-Delta Central Valley Project long-term water  
25 service contractors or repayment contractors is greater

1 than 75 percent, the Secretary shall calculate for  
2 Westlands Water District a per acre foot Restoration  
3 Fund payment based on a projection that Westlands  
4 Water District would take delivery of the allocation made  
5 to south-of-Delta Central Valley Project long-term water  
6 service contractors or repayment contractors.

○