114TH CONGRESS 2D SESSION

H.R.4639

AN ACT

To reauthorize the Office of Special Counsel, to amend title 5, United States Code, to provide modifications to authorities relating to the Office of Special Counsel, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,

1 SECTION 1. SHORT TITLE.

- This Act may be cited as the "Thoroughly Inves-
- 3 tigating Retaliation Against Whistleblowers Act".
- 4 SEC. 2. REAUTHORIZATION OF THE OFFICE OF SPECIAL
- 5 COUNSEL.
- 6 (a) In General.—Section 8(a)(2) of the Whistle-
- 7 blower Protection Act of 1989 (5 U.S.C. 5509 note) is
- 8 amended to read as follows:
- 9 "(2) \$24,119,000 for fiscal year 2016 and
- 10 \$25,735,000 for each of fiscal years 2017, 2018,
- 11 2019, and 2020 to carry out subchapter II of chap-
- ter 12 of title 5, United States Code (as amended
- by this Act).".
- 14 (b) Effective Date.—The amendment made by
- 15 subsection (a) shall be deemed to apply beginning on Octo-
- 16 ber 1, 2015.
- 17 SEC. 3. ACCESS TO AGENCY INFORMATION.
- 18 Section 1212(b) of title 5, United States Code, is
- 19 amended by adding at the end the following:
- 20 "(5)(A) In carrying out this subchapter, the Special
- 21 Counsel is authorized to—
- 22 "(i) have access to any record or other informa-
- 23 tion (including a report, audit, review, document,
- 24 recommendation, or other material) of any agency
- 25 under the jurisdiction of the Office of Special Coun-

- 1 sel, consistent with the requirements of subpara-
- 2 graph (C); and
- 3 "(ii) require any employee of such an agency to
- 4 provide to the Office any record or other information
- 5 during an investigation, review, or inquiry of any
- 6 agency under the jurisdiction of the Office.
- 7 "(B) With respect to any record or other information
- 8 made available by an agency under this subchapter, the
- 9 Office shall apply a level of confidentiality to such record
- 10 or information at the level of confidentiality applied to the
- 11 record by the agency.
- 12 "(C) With respect to any record or other information
- 13 described under subparagraph (A), the Attorney General
- 14 or an Inspector General may withhold access to any such
- 15 record or other information if the disclosure could reason-
- 16 ably be expected to interfere with an ongoing criminal in-
- 17 vestigation or prosecution, but only if the Attorney Gen-
- 18 eral or applicable agency head submits a written report
- 19 to the Office of Special Counsel describing the record or
- 20 other information withheld and the reason for the with-
- 21 holding.".
- 22 SEC. 4. WHISTLEBLOWER PROVISIONS.
- Section 1213 of title 5, United States Code, is
- 24 amended—

1	(1) in subsection (b), by striking "15 days" and
2	inserting "45 days";
3	(2) in subsection (d)—
4	(A) in paragraph (4), by striking "and" at
5	the end;
6	(B) in paragraph (5)—
7	(i) in the matter before subparagraph
8	(A), by striking "such as" and inserting
9	"including"; and
10	(ii) in subparagraph (D), by striking
11	the period at the end and inserting ";
12	and"; and
13	(C) by adding at the end the following:
14	"(6) if any disclosure referred to an agency
15	head under subsection (c) is substantiated in whole
16	or in part by the agency head, a detailed explanation
17	of the failure to take any action described under
18	paragraph (5)."; and
19	(3) in subsection (e), by adding at the end the
20	following:
21	"(5) If an agency head submits a report to the Spe-
22	cial Counsel under subsection (d) that includes a descrip-
23	tion of any agency action proposed to be taken as a result
24	of the investigation, the agency head shall, not later than
25	180 days after the date of such submission, submit a sup-

1	plemental report to the Special Counsel stating whether
2	any proposed action has been taken, and if the action has
3	not been taken, the reason why it has not been taken.".
4	SEC. 5. TERMINATION OF CERTAIN OSC INVESTIGATIONS.
5	(a) In General.—Section 1214(a) of title 5, United
6	States Code, is amended by adding at the end the fol-
7	lowing:
8	"(6)(A) Within 30 days of receiving an allegation
9	from a person under paragraph (1), the Special Counsel
10	may terminate an investigation under such paragraph
11	with respect to the allegation, without further inquiry or
12	an opportunity for the person to respond, if the Special
13	Counsel determines that—
14	"(i) the same allegation, based on the same set
15	of facts and circumstances—
16	"(I) had previously been made by the per-
17	son and previously investigated by the Special
18	Counsel; or
19	"(II) had previously been filed by the per-
20	son with the Merit Systems Protection Board;
21	"(ii) the Office of Special Counsel does not have
22	jurisdiction to investigate the allegation; or
23	"(iii) the person knew or should have known of
24	the alleged prohibited personnel practice earlier than

- 1 the date that is 3 years before the date Special
- 2 Counsel received the allegation.
- 3 "(B) If the Special Counsel terminates an investiga-
- 4 tion under subparagraph (A), not later than 30 days after
- 5 the date of such termination the Special Counsel shall pro-
- 6 vide a written notification stating the basis for the termi-
- 7 nation to the person who made the allegation. Paragraph
- 8 (1)(D) shall not apply to any termination under such sub-
- 9 paragraph.".
- 10 (b) Conforming Amendments.—Section 1214 of
- 11 title 5, United States Code, is amended—
- 12 (1) in subsection (a)(1)(A), by striking "The
- 13 Special Counsel" and inserting "Except as provided
- in paragraph (6), the Special Counsel"; and
- 15 (2) in subsection (a)(1)(C), in the matter before
- clause (i), by inserting "or paragraph (6)" after
- 17 "paragraph (2)".
- 18 SEC. 6. REPORTING REQUIREMENTS.
- 19 (a) OSC ANNUAL REPORT TO CONGRESS.—Section
- 20 1218 of title 5, United States Code, is amended to read
- 21 as follows:
- 22 **"§ 1218. Annual report**
- "(a) The Special Counsel shall submit an annual re-
- 24 port to Congress on the activities of the Special Counsel.
- 25 Any such report shall include—

1	"(1) the number, types, and disposition of alle-
2	gations of prohibited personnel practices filed with
3	the Special Counsel, and the cost of allegations so
4	disposed of;
5	"(2) the number of investigations conducted by
6	the Special Counsel;
7	"(3) the number of stays or disciplinary actions
8	negotiated by the Special Counsel with agencies;
9	"(4) the number of cases in which the Special
10	Counsel did not make a determination whether there
11	are reasonable grounds to believe that a prohibited
12	personnel practice has occurred, exists, or is to be
13	taken within the 240-day period specified in section
14	1214(b)(2)(A)(i);
15	"(5) a description of the recommendations and
16	reports made by the Special Counsel to other agen-
17	cies pursuant to this subchapter, and the actions
18	taken by the agencies as a result of the reports or
19	recommendations;
20	"(6) the number of—
21	"(A) actions initiated before the Merit Sys-
22	tems Protection Board, including the number of
23	corrective action petitions and disciplinary ac-
24	tion complaints so initiated; and

1	"(B) stays and stay extensions obtained
2	from the Board; and
3	"(7) the number of prohibited personnel prac-
4	tice complaints that result in—
5	"(A) a favorable action for the complain-
6	ant, categorized by actions with respect to whis-
7	tleblower reprisal cases and all other cases; and
8	"(B) a favorable outcome for the complain-
9	ant, categorized by outcomes with respect to
10	whistleblower reprisal cases and all other cases.
11	"(b) The report required by subsection (a) shall in-
12	clude whatever recommendations for legislation or other
13	action by Congress the Special Counsel may consider ap-
14	propriate.".
15	(b) OSC Public Information.—Section 1219(a)(1)
16	of title 5, United States Code, is amended to read as fol-
17	lows:
18	"(1) a list of any noncriminal matter referred
19	to an agency head under section 1213(c), together
20	with—
21	"(A) the applicable transmittal of the mat-
22	ter to the agency head under section
23	1213(e)(1);
24	"(B) any report from agency head under
25	section 1213(c)(1)(B) relating to such matter;

- "(C) if appropriate, not otherwise prohibited by law, and with the consent of the complainant, any comments from the complainant
 under section 1213(e)(1) relating to the matter;

 and

 "(D) the Special Counsel's comments or
- 6 "(D) the Special Counsel's comments or 7 recommendations under section 1213(e)(3) or 8 (4) relating to the matter;".

9 SEC. 7. ESTABLISHMENT OF SURVEY PILOT PROGRAM.

- 10 (a) IN GENERAL.—The Office of Special Counsel
- 11 shall design and establish a survey pilot program under
- 12 which the Office shall conduct, with respect to fiscal years
- 13 2017 and 2018, a survey of individuals who have filed a
- 14 complaint or disclosure with the Office. The survey shall
- 15 be designed to gather responses from the individuals for
- 16 the purpose of collecting information and improving cus-
- 17 tomer service at various stages of the review or investiga-
- 18 tive process. The results of the survey shall be published
- 19 in the annual report of the Office.
- 20 (b) Suspension of Other Surveys.—During fiscal
- 21 years 2017 and 2018, section 13 of Public Law 103–424
- 22 shall have no force or effect.
- 23 SEC. 8. PENALTIES UNDER THE HATCH ACT.
- 24 (a) IN GENERAL.—Section 7326 of title 5, United
- 25 States Code, is amended to read as follows:

1 "§ 7326. Penalties

- 2 "An employee or individual who violates section 7323
- 3 or 7324 shall be subject to—
- 4 "(1) disciplinary action consisting of removal,
- 5 reduction in grade, debarment from Federal employ-
- 6 ment for a period not to exceed 5 years, suspension,
- 7 or reprimand;
- 8 "(2) an assessment of a civil penalty not to ex-
- 9 ceed \$1,000; or
- 10 "(3) any combination of the penalties described
- in paragraph (1) or (2).".
- 12 (b) APPLICATION.—The amendment made by sub-
- 13 section (a) shall apply to any violation of section 7323 or
- 14 7324 of title 5, United States Code, occurring after the
- 15 date of enactment of this Act.

16 SEC. 9. REGULATIONS.

- Not later than 2 years after the date of enactment
- 18 of this Act, the Special Counsel shall prescribe such regu-
- 19 lations as may be necessary to perform the functions of
- 20 the Special Counsel under subchapter II of chapter 12 of
- 21 title 5, United States Code, including regulations nec-
- 22 essary to carry out sections 1213, 1214, and 1215 of such
- 23 title, and any functions required due to the amendments

- 1 made by this Act. Such regulations shall be published in
- 2 the Federal Register.

Passed the House of Representatives June 21, 2016. Attest:

Clerk.

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