

114TH CONGRESS  
2D SESSION

# H. R. 5019

To direct the Securities and Exchange Commission to provide a safe harbor related to certain investment fund research reports, and for other purposes.

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IN THE HOUSE OF REPRESENTATIVES

APRIL 21, 2016

Mr. HILL (for himself and Mr. CARNEY) introduced the following bill; which was referred to the Committee on Financial Services

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## A BILL

To direct the Securities and Exchange Commission to provide a safe harbor related to certain investment fund research reports, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Fair Access to Invest-  
5 ment Research Act of 2016”.

6 **SEC. 2. SAFE HARBOR FOR INVESTMENT FUND RESEARCH.**

7 (a) EXPANSION OF THE SAFE HARBOR.—Not later  
8 than the end of the 45-day period beginning on the date  
9 of enactment of this Act, the Securities and Exchange  
10 Commission shall propose, and not later than the end of

1 the 180-day period beginning on such date, the Commis-  
2 sion shall adopt, upon such terms, conditions, or require-  
3 ments as the Commission may determine necessary or ap-  
4 propriate in the public interest, for the protection of inves-  
5 tors, and for the promotion of capital formation, revisions  
6 to section 230.139 of title 17, Code of Federal Regula-  
7 tions, to provide that a covered investment fund research  
8 report that is published or distributed by a broker or deal-  
9 er—

10           (1) shall be deemed, for purposes of sections  
11           2(a)(10) and 5(c) of the Securities Act of 1933 (15  
12           U.S.C. 77b(a)(10), 77e(c)), not to constitute an  
13           offer for sale or an offer to sell a security that is the  
14           subject of an offering pursuant to a registration  
15           statement that is effective, even if the broker or  
16           dealer is participating or will participate in the reg-  
17           istered offering of the covered investment fund’s se-  
18           curities; and

19           (2) shall be deemed to satisfy the conditions of  
20           subsection (a)(1) or (a)(2) of section 230.139 of title  
21           17, Code of Federal Regulations, or any successor  
22           provisions, for purposes of the Commission’s rules  
23           and regulations under the Federal securities laws  
24           and the rules of any self-regulatory organization.

1 (b) IMPLEMENTATION OF SAFE HARBOR.—In imple-  
2 menting the safe harbor pursuant to subsection (a), the  
3 Commission shall—

4 (1) not, in the case of a covered investment  
5 fund with a class of securities in substantially con-  
6 tinuous distribution, condition the safe harbor on  
7 whether the broker’s or dealer’s publication or dis-  
8 tribution of a covered investment fund research re-  
9 port constitutes such broker’s or dealer’s initiation  
10 or reinitiation of research coverage on such covered  
11 investment fund or its securities;

12 (2) not—

13 (A) require the covered investment fund to  
14 have been registered as an investment company  
15 under the Investment Company Act of 1940  
16 (15 U.S.C. 80a–1 et seq.) or subject to the re-  
17 porting requirements of section 13 or 15(d) of  
18 the Securities Exchange Act of 1934 (15  
19 U.S.C. 78m, 78o(d)) for any period exceeding  
20 the period of time referenced under paragraph  
21 (a)(1)(i)(A)(1) of section 230.139 of title 17,  
22 Code of Federal Regulations; or

23 (B) impose a minimum float provision ex-  
24 ceeding that referenced in paragraph

1 (a)(1)(i)(A)(1)(i) of section 230.139 of title 17,  
2 Code of Federal Regulations;

3 (3) provide that a self-regulatory organization  
4 may not maintain or enforce any rule that would—

5 (A) prohibit the ability of a member to  
6 publish or distribute a covered investment fund  
7 research report solely because the member is  
8 also participating in a registered offering or  
9 other distribution of any securities of such cov-  
10 ered investment fund; or

11 (B) prohibit the ability of a member to  
12 participate in a registered offering or other dis-  
13 tribution of securities of a covered investment  
14 fund solely because the member has published  
15 or distributed a covered investment fund re-  
16 search report about such covered investment  
17 fund or its securities; and

18 (4) provide that a covered investment fund re-  
19 search report shall not be subject to section 24(b) of  
20 the Investment Company Act of 1940 (15 U.S.C.  
21 80a–24(b)) or the rules and regulations thereunder,  
22 except that such report may still be subject to such  
23 section and the rules and regulations thereunder to  
24 the extent that it is otherwise not subject to the con-  
25 tent standards in the rules of any self-regulatory or-

1 organization related to research reports, including  
2 those contained in the rules governing communica-  
3 tions with the public regarding investment compa-  
4 nies or substantially similar standards.

5 (c) RULES OF CONSTRUCTION.—Nothing in this Act  
6 shall be construed as in any way limiting—

7 (1) the applicability of the antifraud or  
8 antimanipulation provisions of the Federal securities  
9 laws and rules adopted thereunder to a covered in-  
10 vestment fund research report, including section 17  
11 of the Securities Act of 1933 (15 U.S.C. 77q), sec-  
12 tion 34(b) of the Investment Company Act of 1940  
13 (15 U.S.C. 80a–33), and sections 9 and 10 of the  
14 Securities Exchange Act of 1934 (15 U.S.C. 78i,  
15 78j); or

16 (2) the authority of any self-regulatory organi-  
17 zation to examine or supervise a member’s practices  
18 in connection with such member’s publication or dis-  
19 tribution of a covered investment fund research re-  
20 port for compliance with applicable provisions of the  
21 Federal securities laws or self-regulatory organiza-  
22 tion rules related to research reports, including those  
23 contained in rules governing communications with  
24 the public.

25 (d) INTERIM EFFECTIVENESS OF SAFE HARBOR.—

1           (1) IN GENERAL.—From and after the 180-day  
2 period beginning on the date of enactment of this  
3 Act, if the Commission has not adopted revisions to  
4 section 230.139 of title 17, Code of Federal Regula-  
5 tions, as required by subsection (a), and until such  
6 time as the Commission has done so, a broker or  
7 dealer distributing or publishing a covered invest-  
8 ment fund research report after such date shall be  
9 able to rely on the provisions of section 230.139 of  
10 title 17, Code of Federal Regulations, and the  
11 broker or dealer’s publication of such report shall be  
12 deemed to satisfy the conditions of subsection (a)(1)  
13 or (a)(2) of section 230.139 of title 17, Code of Fed-  
14 eral Regulations, if the covered investment fund that  
15 is the subject of such report satisfies the reporting  
16 history requirements (without regard to Form S-3  
17 or Form F-3 eligibility) and minimum float provi-  
18 sions of such subsections for purposes of the Com-  
19 mission’s rules and regulations under the Federal  
20 securities laws and the rules of any self-regulatory  
21 organization, as if revised and implemented in ac-  
22 cordance with subsections (a) and (b).

23           (2) STATUS OF COVERED INVESTMENT FUND.—  
24 After such period and until the Commission has  
25 adopted revisions to section 230.139 and FINRA

1 has revised rule 2210, for purposes of subsection  
2 (e)(7)(O) of such rule, a covered investment fund  
3 shall be deemed to be a security that is listed on a  
4 national securities exchange and that is not subject  
5 to section 24(b) of the Investment Company Act of  
6 1940 (15 U.S.C. 80a–24(b)). Communications con-  
7 cerning only covered investment funds that fall with-  
8 in the scope of such section shall not be required to  
9 be filed with FINRA.

10 (e) DEFINITIONS.—For purposes of this Act:

11 (1) The term “covered investment fund re-  
12 search report” means a research report published or  
13 distributed by a broker or dealer about a covered in-  
14 vestment fund or any securities issued by the cov-  
15 ered investment fund, but not including a research  
16 report to the extent that it is published or distrib-  
17 uted by the covered investment fund or any affiliate  
18 of the covered investment fund.

19 (2) The term “covered investment fund”  
20 means—

21 (A) an investment company registered  
22 under, or that has filed an election to be treated  
23 as a business development company under, the  
24 Investment Company Act of 1940 and that has  
25 filed a registration statement under the Securi-

1           ties Act of 1933 for the public offering of a  
2           class of its securities, which registration state-  
3           ment has been declared effective by the Com-  
4           mission; and

5                   (B) a trust or other person—

6                           (i) issuing securities in an offering  
7                           registered under the Securities Act of 1933  
8                           and which class of securities is listed for  
9                           trading on a national securities exchange;

10                           (ii) the assets of which consist pri-  
11                           marily of commodities, currencies, or deriv-  
12                           ative instruments that reference commod-  
13                           ities or currencies, or interests in the fore-  
14                           going; and

15                           (iii) that provides in its registration  
16                           statement under the Securities Act of 1933  
17                           that a class of its securities are purchased  
18                           or redeemed, subject to conditions or limi-  
19                           tations, for a ratable share of its assets.

20                   (3) The term “FINRA” means the Financial  
21           Industry Regulatory Authority.

22                   (4) The term “research report” has the mean-  
23           ing given that term under section 2(a)(3) of the Se-  
24           curities Act of 1933 (15 U.S.C. 77b(a)(3)), except



1       that such term shall not include an oral communica-  
2       tion.

3               (5) The term “self-regulatory organization” has  
4       the meaning given to that term under section  
5       3(a)(26) of the Securities Exchange Act of 1934 (15  
6       U.S.C. 78c(a)(26)).

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