

114TH CONGRESS  
1ST SESSION

# H. R. 581

To authorize a National Heritage Area Program, and for other purposes.

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## IN THE HOUSE OF REPRESENTATIVES

JANUARY 28, 2015

Mr. DENT (for himself, Mr. TONKO, Mr. CLYBURN, Mr. CARTWRIGHT, Mr. MEEHAN, Mr. MARINO, Mr. MICHAEL F. DOYLE of Pennsylvania, Mr. CLEAVER, Mr. FITZPATRICK, Mr. GRIJALVA, and Mr. JOYCE) introduced the following bill; which was referred to the Committee on Natural Resources

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## A BILL

To authorize a National Heritage Area Program, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE; TABLE OF CONTENTS.**

4 (a) SHORT TITLE.—This Act may be cited as the  
5 “National Heritage Area Act of 2015”.

6 (b) TABLE OF CONTENTS.—The table of contents of  
7 this Act is as follows:

- Sec. 1. Short title; table of contents.
- Sec. 2. Findings and purposes.
- Sec. 3. Definitions.
- Sec. 4. National Heritage Area System.
- Sec. 5. Feasibility studies.

Sec. 6. Management plan.  
Sec. 7. Designation.  
Sec. 8. Evaluation.  
Sec. 9. Local coordinating entities.  
Sec. 10. Relationship to other Federal agencies.  
Sec. 11. Property owners and regulatory protections.  
Sec. 12. Funding.  
Sec. 13. Sunset.

1 **SEC. 2. FINDINGS AND PURPOSES.**

2 (a) FINDINGS.—The Congress finds the following:

3 (1) Certain areas of the United States tell na-  
4 tionally significant stories; they illustrate significant  
5 aspects of our heritage; possess exceptional natural,  
6 cultural, scenic, and historic resources; and rep-  
7 resent the diversity of our national character.

8 (2) In these areas, the interaction of natural  
9 processes, geography, history, cultural traditions,  
10 and economic and social forces form distinctive land-  
11 scapes that should be recognized, conserved, en-  
12 hanced, and interpreted to improve the quality of life  
13 in the regions and to provide opportunities for public  
14 appreciation, education, enjoyment, and economic  
15 sustainability.

16 (3) Local initiatives based on community and  
17 regional visions, involving public/private partner-  
18 ships, are critical to conserving, enhancing, and in-  
19 terpreting natural, historic, scenic, and cultural re-  
20 sources related to our American heritage. These ini-  
21 tiatives should be encouraged and supported by the

1 Federal Government with the concurrence of the rel-  
2 evant Federal land management agencies and tribal  
3 governments by providing financial and technical as-  
4 sistance.

5 (4) Partnerships among Federal, State, tribal,  
6 and local governments, nonprofit organizations, the  
7 private sector, and citizens provide the most viable  
8 framework to recognize, conserve, enhance, and in-  
9 terpret the resources of places that have made im-  
10 portant contributions to the national story.

11 (5) Communities and regions need assistance to  
12 set resource stewardship and interpretive goals, and  
13 to implement strategies for resource conservation  
14 and renewed economic viability in these areas.

15 (6) A unified national process as well as certain  
16 standards for designation of National Heritage  
17 Areas need to be established to provide a consistent  
18 framework. The process should include a system for  
19 approval of heritage area management plans.

20 (7) National Heritage Areas located near or en-  
21 compassing units of the National Park System pro-  
22 vide an additional basis for public enjoyment of  
23 parks and park-related resources, and it is appro-  
24 priate for these parks to participate in, assist with,  
25 and benefit from local heritage initiatives that con-

1       serve and interpret resources over a larger area be-  
2       yond the park's boundaries.

3               (8) It is in the national interest, and will ben-  
4       efit future generations, to establish a system of Na-  
5       tional Heritage Areas to encourage natural and cul-  
6       tural resource conservation, interpretation, enhance-  
7       ment, and economic sustainability, and for full pub-  
8       lic understanding and appreciation of the many re-  
9       sources, places, events, and peoples that have con-  
10      tributed to the rich heritage of this Nation.

11      (b) PURPOSES.—The purposes of this Act are to—

12              (1) establish a system of regional and commu-  
13      nity-based National Heritage Areas to conserve, en-  
14      hance, and interpret natural, historic, scenic, and  
15      cultural resources that together tell nationally sig-  
16      nificant stories representing our country's heritage;

17              (2) promote public understanding, appreciation  
18      and enjoyment of the many places, events, and peo-  
19      ple that have contributed to our diverse national  
20      story;

21              (3) promote innovative and partnership-driven  
22      management strategies that recognize regional val-  
23      ues, to encourage locally tailored resource steward-  
24      ship and interpretation, to develop economically via-  
25      ble and innovative approaches to community con-

1        servation, and to provide for the effective leveraging  
2        of Federal funds with State, local, tribal, and private  
3        funding sources;

4            (4) provide unified national standards and proc-  
5        esses for conducting feasibility studies, designating  
6        National Heritage Areas, and approving heritage  
7        area management plans;

8            (5) provide appropriate linkages among units of  
9        the National Park System, and communities, govern-  
10       ments, and organizations within National Heritage  
11       Areas to conserve, enhance, and interpret resources  
12       outside of park boundaries; and

13           (6) authorize the Secretary of the Interior to  
14       provide financial and technical assistance to local co-  
15       ordinating entities that act as a catalyst for diverse  
16       regions, communities, organizations, and citizens to  
17       undertake projects and programs for resource stew-  
18       ardship and interpretation.

19 **SEC. 3. DEFINITIONS.**

20        In this Act:

21            (1) FEASIBILITY STUDY.—The term “feasibility  
22       study” means a study conducted by the Secretary of  
23       the Interior, or conducted by one or more other in-  
24       terested parties and reviewed by the Secretary, in  
25       accordance with the criteria and processes outlined

1 in this Act, to determine whether an area meets the  
2 criteria to be designated as a National Heritage  
3 Area by Congress.

4 (2) LOCAL COORDINATING ENTITY.—The term  
5 “local coordinating entity” means the entity des-  
6 ignated by Congress to undertake, in partnership  
7 with others, the management plan and to act as a  
8 catalyst for implementation projects and programs  
9 among diverse partners in a National Heritage Area.

10 (3) MANAGEMENT PLAN.—The term “manage-  
11 ment plan” means the plan prepared by the local co-  
12 ordinating entity for a National Heritage Area that  
13 specifies actions, policies, strategies, performance  
14 goals, and recommendations taken to meet the goals  
15 of the heritage area as specified in this Act.

16 (4) NATIONAL HERITAGE AREA.—The term  
17 “National Heritage Area” means a region des-  
18 ignated by Congress that tells nationally significant  
19 stories representing our American heritage.

20 (5) PROPOSED NATIONAL HERITAGE AREA.—  
21 The term “proposed National Heritage Area” is an  
22 area or corridor under study by the Secretary of the  
23 Interior or other parties for potential designation by  
24 Congress as a National Heritage Area.

1           (6) SECRETARY.—The term “Secretary” means  
2 the Secretary of the Interior.

3           (7) NATIONAL HERITAGE AREA SYSTEM.—The  
4 term “National Heritage Area System” means the  
5 system of National Heritage Areas established by  
6 this Act.

7           (8) TRIBAL GOVERNMENT.—The term “tribal  
8 government” means the governing body of an Indian  
9 tribe, band, nation, or other organized group or com-  
10 munity of Indians that is recognized by the Sec-  
11 retary as having a government-to-government rela-  
12 tionship with the United States and is eligible for  
13 the special programs and services provided by the  
14 United States to Indians because of their status as  
15 Indians, as evidenced by inclusion of the tribe on the  
16 list of recognized tribes published by the Secretary  
17 under the Federally Recognized Indian Tribe List  
18 Act of 199 (25 U.S.C. 479a).

19           (9) TRIBAL LANDS.—The term “tribal lands”  
20 means—

21                   (A) all lands within the exterior boundaries  
22 of any Indian reservation;

23                   (B) all lands the title to which is held by  
24 the United States in trust for an Indian tribe  
25 or lands the title to which is held by an Indian

1           tribe subject to a restriction by the United  
2           States against alienation; and

3                   (C) all dependent Indian communities.

4 **SEC. 4. NATIONAL HERITAGE AREA SYSTEM.**

5           (a) IN GENERAL.—In order to recognize certain  
6 areas of the United States that tell nationally significant  
7 stories and to conserve, enhance, and interpret the areas'  
8 natural, historic, scenic, and cultural resources that to-  
9 gether illustrate significant aspects of our country's herit-  
10 age, there is established a National Heritage Area System  
11 through which the Secretary may provide technical and  
12 financial assistance to local coordinating entities to sup-  
13 port the establishment, development, and continuity of  
14 National Heritage Areas.

15           (b) NATIONAL HERITAGE AREA SYSTEM.—The Na-  
16 tional Heritage Area System shall be composed of the fol-  
17 lowing:

18                   (1) National Heritage Areas designated before  
19           the date of the enactment of this Act.

20                   (2) National Heritage Areas designated under  
21           this Act.

22           (c) RELATIONSHIP TO THE NATIONAL PARK SYS-  
23 TEM.—

24                   (1) RELATIONSHIP TO NATIONAL PARK  
25           UNITS.—The Secretary shall—



1 (A) ensure, to the maximum extent prac-  
2 ticable, participation and assistance by any unit  
3 of the National Park System located near or  
4 encompassed by any National Heritage Area in  
5 local initiatives for that National Heritage Area  
6 that conserve and interpret resources consistent  
7 with an approved management plan for the Na-  
8 tional Heritage Area; and

9 (B) work with National Heritage Areas to  
10 promote public enjoyment of units of the Na-  
11 tional Park System and park-related resources.

12 (2) APPLICABILITY OF LAWS.—National Herit-  
13 age Areas shall not be—

14 (A) considered to be units of the National  
15 Park System; or

16 (B) subject to the authorities applicable to  
17 units of the National Park System.

18 (d) DUTIES.—Under the National Heritage Area  
19 System, the Secretary shall—

20 (1) undertake studies as directed by Congress  
21 through legislation to assess the feasibility of desig-  
22 nating proposed National Heritage Areas or review  
23 and comment on studies undertaken by other parties  
24 for this purpose as provided in this Act;

1           (2) review and approve or disapprove the man-  
2           agement plan for a National Heritage Area as pro-  
3           vided in this Act;

4           (3) submit to the Committee on Natural Re-  
5           sources of the House of Representatives and the  
6           Committee on Energy and Natural Resources of the  
7           United States Senate reports describing the activi-  
8           ties conducted with respect to National Heritage  
9           Areas in accordance with this Act; and

10          (4) conduct an evaluation of the accomplish-  
11          ments and prepare a report with recommendations  
12          for the National Park Service's future role with re-  
13          spect to each designated National Heritage Area as  
14          provided in this Act.

15          (e) AUTHORITIES.—In carrying out this Act, the Sec-  
16          retary may—

17               (1) provide technical and financial assistance in  
18               accordance with the provisions of section 10, and the  
19               amounts authorized under section 12, on a reim-  
20               bursable or nonreimbursable basis as determined by  
21               the Secretary in the development and implementa-  
22               tion of management plans and for administrative  
23               functions for designated National Heritage Areas;

24               (2) enter into cooperative agreements with  
25               other Federal agencies, State, tribal and local gov-

1 ernments, local coordinating entities, and other in-  
2 terested parties to carry out the purposes of this  
3 Act;

4 (3) provide information, promote under-  
5 standing, and encourage research on National Herit-  
6 age Areas in partnership with local coordinating en-  
7 tities; and

8 (4) provide national oversight, analysis, coordi-  
9 nation, technical and financial assistance, and sup-  
10 port to ensure consistency and accountability of the  
11 National Heritage Area System.

12 **SEC. 5. FEASIBILITY STUDIES.**

13 The Secretary, in undertaking a feasibility study, or  
14 reviewing a feasibility study conducted by others, shall  
15 apply the following criteria to determine the suitability  
16 and feasibility of designating a proposed National Herit-  
17 age Area:

18 (1) The proposed area is worthy of designation  
19 as a National Heritage Area because—

20 (A) the area includes natural, historic, cul-  
21 tural, or scenic resources that are associated  
22 with nationally significant themes and events  
23 and these resources—

24 (i) combine to form a distinct and co-  
25 hesive landscape; and

1 (ii) retain enough integrity to support  
2 the themes and events associated with the  
3 area's national importance; and

4 (B) the area provides opportunities to con-  
5 serve natural, historic, cultural, or scenic re-  
6 source through local and regional partnerships.

7 (2) A conceptual boundary for the proposed  
8 area is developed based upon community input and  
9 the resources and themes that support the area's na-  
10 tional importance.

11 (3) Residents, business interests, nonprofit or-  
12 ganizations, and governments, including Federal  
13 land management agencies and tribal governments  
14 within the proposed area, have been involved in the  
15 feasibility study process and have demonstrated sig-  
16 nificant support through letters and other means for  
17 National Heritage Area designation.

18 (4) A local coordinating entity has been selected  
19 to operate the proposed heritage area's activities and  
20 the organization is supported by residents, business  
21 interests, nonprofit organizations, and governments  
22 within the proposed area.

23 (5) The recommendations put forth in the feasi-  
24 bility study are consistent with continued economic  
25 activity within the area.

1 **SEC. 6. MANAGEMENT PLAN.**

2 The plan for any National Heritage Area shall—

3 (1) use a comprehensive planning approach that  
4 includes—

5 (A) opportunities for stakeholders, such as  
6 community members, local and regional govern-  
7 ments, tribes, businesses, nonprofit organiza-  
8 tions, and others, to be involved in the planning  
9 process;

10 (B) opportunities for stakeholders to re-  
11 view and comment on the draft plan; and

12 (C) documentation of the planning and  
13 public participation processes used to develop  
14 the plan, including how it was prepared, who  
15 was involved in the process, and how and when  
16 the stakeholders were involved;

17 (2) include an inventory of the natural, historic,  
18 cultural, or scenic resources of the National Herit-  
19 age Area related to the nationally significant themes  
20 and events of the region that should be protected,  
21 enhanced, interpreted, managed, or developed;

22 (3) identify comprehensive goals, strategies,  
23 policies, and recommendations for telling the story  
24 of the region's heritage and encouraging long-term  
25 resource protection, enhancement, interpretation,  
26 and development;

1           (4) include recommendations for ways in which  
2 local, State, tribal, and Federal entities may best be  
3 coordinated, including the role of the National Park  
4 Service and other Federal agencies associated with  
5 the National Heritage Area, to further the purposes  
6 of this Act;

7           (5) outline a strategy for the local coordinating  
8 entity to achieve financial sustainability;

9           (6) include an implementation program that  
10 identifies—

11                 (A) prioritized actions and criteria for se-  
12 lecting future projects;

13                 (B) the ways in which stakeholders will be  
14 involved in their implementation;

15                 (C) existing and potential sources of fund-  
16 ing;

17                 (D) performance goals; and

18                 (E) the manner in which the plan will be  
19 evaluated and updated; and

20           (7) include a business plan for the local coordi-  
21 nating entity that, at minimum, addresses manage-  
22 ment and operation, products or services offered, the  
23 target market for products and services, and revenue  
24 streams.

1 **SEC. 7. DESIGNATION.**

2 (a) IN GENERAL.—The designation of a National  
3 Heritage Area shall be—

4 (1) by Federal statute; and

5 (2) contingent on the prior completion of a  
6 management plan and an affirmative determination  
7 by the Secretary that the area meets the criteria re-  
8 quired under this Act.

9 (b) COMPONENT OF THE NATIONAL HERITAGE AREA  
10 SYSTEM.—Any National Heritage Area designated under  
11 subsection (a) shall be a component of the National Herit-  
12 age Area System established by this Act.

13 **SEC. 8. EVALUATION.**

14 (a) IN GENERAL.—Not later than every 10 years  
15 after the date on which of the National Heritage Area oc-  
16 curs, the Secretary shall conduct an evaluation of the ac-  
17 complishments of the National Heritage Area and prepare  
18 a report with recommendations for the National Park  
19 Service’s continued role with respect to the National Her-  
20 itage Area.

21 (b) EVALUATION COMPONENTS.—An evaluation pre-  
22 pared under subsection (a) shall—

23 (1) assess the progress of the local coordinating  
24 entity with respect to—

1 (A) accomplishing the purposes of the au-  
2 thorizing legislation for the National Heritage  
3 Area; and

4 (B) achieving the goals and objectives of  
5 the approved management plan for the National  
6 Heritage Area;

7 (2) analyze the Federal, State, local, and pri-  
8 vate investments in the National Heritage Area to  
9 determine the leverage and impact of the invest-  
10 ments; and

11 (3) review the management structure, partner-  
12 ship relationships, and funding of the National Her-  
13 itage Area for purposes of identifying the critical  
14 components for sustainability of the National Herit-  
15 age Area.

16 (c) RECOMMENDATIONS.—Based upon the evaluation  
17 under subsection (a), the Secretary shall prepare a report  
18 with recommendations for the National Park Service’s  
19 continued role with respect to the National Heritage Area.  
20 If the report recommends that Federal funding for the  
21 National Heritage Area be—

22 (1) continued, the report shall include an anal-  
23 ysis of—



1 (A) ways in which Federal funding for the  
2 National Heritage Area may be reduced or  
3 eliminated over time; and

4 (B) the appropriate time period necessary  
5 to achieve the recommended reduction or elimi-  
6 nation; and

7 (2) eliminated, the report to Congress shall in-  
8 clude a description potential impacts on conserva-  
9 tion, interpretation, and sustainability of the part-  
10 nership.

11 (d) SUBMISSION TO CONGRESS.—On completion of a  
12 report under subsection (c), the Secretary shall submit the  
13 report to—

14 (1) the Committee on Energy and Natural Re-  
15 sources of the Senate; and

16 (2) the Committee on Natural Resources of the  
17 House of Representatives.

18 **SEC. 9. LOCAL COORDINATING ENTITIES.**

19 (a) DUTIES.—To further the purposes of the Na-  
20 tional Heritage Area, the local coordinating entity shall—

21 (1) prepare and submit a management plan for  
22 the National Heritage Area to the Secretary in ac-  
23 cordance with section 7;

24 (2) submit an annual report to the Secretary  
25 for any fiscal year in which it receives Federal funds

1 under this Act, setting forth its specific performance  
2 goals and accomplishments, expenses and income,  
3 amounts and sources of matching funds as appro-  
4 priate, the amounts leveraged with Federal funds  
5 and sources of such leveraging, and grants made to  
6 any other entities during the year for which the re-  
7 port is made;

8 (3) make available for audit for any fiscal year  
9 in which it receives Federal funds under this Act, all  
10 information pertaining to the expenditure of such  
11 funds and any matching funds; and

12 (4) encourage by appropriate means economic  
13 viability and sustainability that is consistent with  
14 the purposes of the National Heritage Area.

15 (b) AUTHORITIES.—The local coordinating entity  
16 may, subject to the prior approval of the Secretary, for  
17 the purposes of preparing and implementing the approved  
18 management plan for the National Heritage Area, use  
19 Federal funds made available through this Act to—

20 (1) make grants to political jurisdictions, non-  
21 profit organizations, and other parties within the  
22 National Heritage Area;

23 (2) enter into cooperative agreements with or  
24 provide technical assistance to political jurisdictions,

1 nonprofit organizations, Federal agencies, and other  
2 interested parties;

3 (3) hire and compensate staff which may in-  
4 clude individuals with expertise in natural, cultural,  
5 and historic resources conservation; economic and  
6 community development; and heritage planning;

7 (4) obtain money or services from any source  
8 including any that are provided under other Federal  
9 laws or programs;

10 (5) contract for goods or services; and

11 (6) support activities of partners and any other  
12 activities that further the purposes of the National  
13 Heritage Area and are consistent with the approved  
14 management plan.

15 (c) PROHIBITIONS ON THE ACQUISITION OF REAL  
16 PROPERTY.—The local coordinating entity may not use  
17 Federal funds received under this Act to acquire any inter-  
18 est in real property.

19 **SEC. 10. RELATIONSHIP TO OTHER FEDERAL AGENCIES.**

20 (a) PROVISION OF ASSISTANCE.—This Act shall not  
21 affect the authority of any Federal official to provide tech-  
22 nical or financial assistance under any other law.

23 (b) COORDINATION.—The head of any Federal agen-  
24 cy planning to conduct activities that may have an impact  
25 on a designated National Heritage Area shall consult and

1 coordinate these activities with the Secretary and the local  
2 coordinating entity.

3 (c) OTHER LAWS AND REGULATIONS.—This Act  
4 shall not modify any law or regulation authorizing Federal  
5 officials to manage Federal land under their control or  
6 limit the discretion of Federal land managers to imple-  
7 ment approved land use plans within the boundaries of  
8 a National Heritage Area, nor shall this Act be construed  
9 to modify, alter, or amend any authorized uses of these  
10 Federal lands.

11 **SEC. 11. PROPERTY OWNERS AND REGULATORY PROTEC-**  
12 **TIONS.**

13 Nothing in this Act shall be construed to—

14 (1) abridge the rights of any property owner,  
15 whether public or private, including the right to re-  
16 frain from participating in any plan, project, pro-  
17 gram, or activity conducted within the National Her-  
18 itage Area;

19 (2) require any property owner to permit public  
20 access (including Federal, State, tribal, or local gov-  
21 ernment access) to such property or to modify any  
22 provisions of Federal, State, tribal, or local law with  
23 regard to public access or use of private lands;

24 (3) alter any duly adopted land use regulation  
25 or any approved land use plan or any other regu-

1 latory authority of any Federal, State, or local agen-  
2 cy or tribal government, or to convey any land use  
3 or other regulatory authority to any local coordi-  
4 nating entity;

5 (4) authorize or imply the reservation or appro-  
6 priation of water or water rights;

7 (5) diminish the authority of the State to man-  
8 age fish and wildlife including the regulation of fish-  
9 ing and hunting within the National Heritage Area;  
10 or

11 (6) create any liability, or to have any effect on  
12 any liability under any other law, of any private  
13 property owner with respect to any persons injured  
14 on such private property.

15 **SEC. 12. FUNDING.**

16 (a) IN GENERAL.—

17 (1) There are authorized to be appropriated to  
18 carry out the activities under section 9 not more  
19 than \$700,000 for any fiscal year for each National  
20 Heritage Area, to remain available until expended.

21 (2) In addition to amounts authorized in para-  
22 graph (1), there are authorized to be appropriated to  
23 the Secretary—

24 (A) not more than \$300,000 for any fiscal  
25 year, to conduct feasibility studies by the Na-

1           tional Park Service in accordance with the pro-  
2           visions of section 5, with not more than  
3           \$100,000 allocated in the fiscal year for any  
4           one feasibility study for a proposed National  
5           Heritage Area; and

6                   (B) not more than \$750,000 for any fiscal  
7           year, to conduct management plans by the Na-  
8           tional Park Service in accordance with the pro-  
9           visions of section 6, with not more than  
10          \$250,000 allocated in the fiscal year for any  
11          one management plan for a proposed National  
12          Heritage Area.

13          (3) Funding provided under paragraph (2) shall  
14          be in the form of grants approved by the National  
15          Park Service and provided to the local coordinating  
16          entity conducting the feasibility study or manage-  
17          ment plan.

18          (b) MATCHING FUNDS.—As a condition of providing  
19          financial assistance under this section to a local coordi-  
20          nating entity, the Secretary shall require the entity to pro-  
21          vide matching funds—

22                   (1) equal to the amount of the financial assist-  
23          ance provided for designated National Heritage  
24          Areas for any fiscal year;

1           (2) of 25 percent of the total grant amount re-  
2           ceived for feasibility study; and

3           (3) of 50 percent of the total grant amount re-  
4           ceived for a management plan. The local coordi-  
5           nating entity's matching funds shall be—

6                   (A) from non-Federal sources; or

7                   (B) made in the form of in-kind contribu-  
8                   tions of goods or services fairly valued.

9           (c) ADMINISTRATIVE.—There are authorized to be  
10          appropriated to the Secretary such sums as may be nec-  
11          essary for technical assistance, oversight, and administra-  
12          tive purposes.

13          **SEC. 13. SUNSET.**

14          The National Heritage Area System established  
15          under this Act shall expire on the date that is 10 years  
16          after the date of the enactment of this Act.

○