# Union Calendar No. 596 H.R. 5963

114th CONGRESS 2d Session

[Report No. 114-763]

To reauthorize and improve the Juvenile Justice and Delinquency Prevention Act of 1974, and for other purposes.

# IN THE HOUSE OF REPRESENTATIVES

#### SEPTEMBER 8, 2016

Mr. CURBELO of Florida (for himself, Mr. CARTER of Georgia, Mr. KLINE, Mr. SCOTT of Virginia, Mrs. DAVIS of California, and Ms. WILSON of Florida) introduced the following bill; which was referred to the Committee on Education and the Workforce

#### SEPTEMBER 20, 2016

Additional sponsors: Mr. BISHOP of Michigan, Mr. ROKITA, Mr. WILSON of South Carolina, Mr. ROE of Tennessee, Ms. STEFANIK, Mr. THOMPSON of Pennsylvania, Mr. BARLETTA, Ms. ADAMS, Ms. BONAMICI, Mr. TAKANO, Mr. DESAULNIER, Mr. CÁRDENAS, Mr. HINOJOSA, Ms. BASS, and Mr. SMITH of Washington

#### SEPTEMBER 20, 2016

Reported with an amendment, committed to the Committee of the Whole House on the State of the Union, and ordered to be printed

[Strike out all after the enacting clause and insert the part printed in italic]

[For text of introduced bill, see copy of bill as introduced on September 8, 2016]

# A BILL

2

To reauthorize and improve the Juvenile Justice and Delinquency Prevention Act of 1974, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,

### **3** SECTION 1. SHORT TITLE.

- 4 This Act may be cited as the "Supporting Youth Op-
- 5 portunity and Preventing Delinquency Act of 2016".

#### 6 SEC. 2. TABLE OF CONTENTS.

## 7 The table of contents for this Act is as follows:

Sec. 1. Short title. Sec. 2. Table of contents.

#### TITLE I-DECLARATION OF FINDINGS, PURPOSE, AND DEFINITIONS

- Sec. 101. Findings. Sec. 102. Purposes.
- Sec. 103. Definitions.

#### TITLE II—JUVENILE JUSTICE AND DELINQUENCY PREVENTION

- Sec. 201. Concentration of Federal efforts.
- Sec. 202. Coordinating Council on Juvenile Justice and Delinquency Prevention.
- Sec. 203. Annual report.
- Sec. 204. Allocation of funds.
- Sec. 205. State plans.
- Sec. 206. Repeal of juvenile delinquency prevention block grant program.
- Sec. 207. Research and evaluation; statistical analyses; information dissemination.
- Sec. 208. Training and technical assistance.
- Sec. 209. Authorization of appropriations.
- Sec. 210. Administrative authority.

#### TITLE III—INCENTIVE GRANTS FOR LOCAL DELINQUENCY PREVENTION PROGRAMS

- Sec. 301. Short Title.
- Sec. 302. Definitions.
- Sec. 303. Duties and functions of the administrator.
- Sec. 304. Grants for delinquency prevention programs.
- Sec. 305. Grants for tribal delinquency prevention and response programs.
- Sec. 306. Authorization of appropriations.
- Sec. 307. Technical amendment.

#### TITLE IV—MISCELLANEOUS PROVISIONS

- Sec. 401. Evaluation by Government Accountability Office.
- Sec. 402. Accountability and oversight.

# *TITLE I—DECLARATION OF FIND- INGS, PURPOSE, AND DEFINI- TIONS*

# 4 SEC. 101. FINDINGS.

Section 101(a)(9) of the Juvenile Justice and Delinquency Prevention Act of 1974 (42 U.S.C. 5601(a)(9)) is
amended by inserting ", including offenders who enter the
juvenile justice system as the result of sexual abuse, exploitation, and trauma," after "young juvenile offenders".

# 10 SEC. 102. PURPOSES.

Section 102 of the Juvenile Justice and Delinquency
 Prevention Act of 1974 (42 U.S.C. 5602) is amended—

13 (1) in paragraph (1), by inserting ", tribal,"
14 after "State";

15 (2) in paragraph (2)—

16 (A) by inserting ", tribal," after "State";
17 and

18 (B) by striking "and" at the end;

19 (3) by amending paragraph (3) to read as fol-

20 lows:

21 "(3) to assist State, tribal, and local govern22 ments in addressing juvenile crime through the provi23 sion of technical assistance, research, training, eval24 uation, and the dissemination of current and relevant
25 information on effective and evidence-based programs

1	and practices for combating juvenile delinquency;
2	and"; and
3	(4) by adding at the end the following:
4	"(4) to support a continuum of evidence-based or
5	promising programs (including delinquency preven-
6	tion, intervention, mental health, behavioral health
7	and substance abuse treatment, family services, and
8	services for children exposed to violence) that are
9	trauma informed, reflect the science of adolescent de-
10	velopment, and are designed to meet the needs of at-
11	risk youth and youth who come into contact with the
12	justice system.".
13	SEC. 103. DEFINITIONS.
14	Section 103 of the Juvenile Justice and Delinquency
15	Prevention Act of 1974 (42 U.S.C. 5603) is amended—
16	(1) in paragraph (8)—
17	(A) in subparagraph (B)(ii), by adding
18	"or" at the end;
19	(B) by striking subparagraph (C); and
20	(C) by redesignating subparagraph (D) as
21	subparagraph (C);
22	(2) in paragraph $(18)$ by adding at the end the
23	following:

1	"that has a law enforcement function, as determined
2	by the Secretary of the Interior in consultation with
3	the Attorney General;".
4	(3) by amending paragraph (22) to read as fol-
5	lows:
6	"(22) the term 'jail or lockup for adults' means
7	a secure facility that is used by a State, unit of local
8	government, or law enforcement authority to detain
9	or confine adult inmates;";
10	(4) by amending paragraph (25) to read as fol-
11	lows:
12	"(25) the term 'sight or sound contact' means
13	any physical, clear visual, or verbal contact that is
14	not brief and inadvertent;";
15	(5) by amending paragraph (26) to read as fol-
16	lows:
17	"(26) the term 'adult inmate'—
18	"(A) means an individual who—
19	"(i) has reached the age of full crimi-
20	nal responsibility under applicable State
21	law; and
22	"(ii) has been arrested and is in cus-
23	tody for or awaiting trial on a criminal
24	charge, or is convicted of a criminal offense;
25	1

25 and

1	"(B) does not include an individual who-
2	"(i) at the time of the time of the of-
3	fense, was younger than the maximum age
4	at which a youth can be held in a juvenile
5	facility under applicable State law; and
6	"(ii) was committed to the care and
7	custody or supervision, including post-
8	placement or parole supervision, of a juve-
9	nile correctional agency by a court of com-
10	petent jurisdiction or by operation of appli-
11	cable State law;";
12	(6) in paragraph (28), by striking "and" at the
13	end;
14	(7) in paragraph (29), by striking the period at
15	the end and inserting a semicolon; and
16	(8) by adding at the end the following:
17	"(30) the term 'core requirements'—
18	"(A) means the requirements described in
19	paragraphs (11), (12), (13), and (15) of section
20	223(a); and
21	(B) does not include the data collection re-
22	quirements described in subparagraphs (A)
23	through (K) of section $207(1)$ ;
24	"(31) the term 'chemical agent' means a spray
25	or injection used to temporarily incapacitate a per-

1	son, including oleoresin capsicum spray, tear gas,
2	and 2-chlorobenzalmalononitrile gas;
3	"(32) the term 'isolation'—
4	"(A) means any instance in which a youth
5	is confined alone for more than 10 minutes in a
6	room or cell; and
7	"(B) does not include—
8	"(i) confinement during regularly
9	scheduled sleeping hours;
10	"(ii) separation based on a treatment
11	program approved by a licensed medical or
12	mental health professional;
13	"(iii) confinement or separation that is
14	requested by the youth; or
15	"(iv) the separation of the youth from
16	a group in a nonlocked setting for the lim-
17	ited purpose of calming;
18	"(33) the term 'restraints' has the meaning given
19	that term in section 591 of the Public Health Service
20	Act (42 U.S.C. 290ii);
21	"(34) the term 'evidence-based' means a program
22	or practice that—
23	((A) is demonstrated to be effective when
24	implemented with fidelity;

1	(B) is based on a clearly articulated and
2	empirically supported theory;
3	(C) has measurable outcomes relevant to
4	juvenile justice, including a detailed description
5	of the outcomes produced in a particular popu-
6	lation, whether urban or rural; and
7	(D) has been scientifically tested and prov-
8	en effective through randomized control studies
9	or comparison group studies and with the ability
10	to replicate and scale;
11	"(35) the term 'promising' means a program or
12	practice that—
13	"(A) is demonstrated to be effective based on
14	positive outcomes relevant to juvenile justice
15	from 1 or more objective, independent, and sci-
16	entifically valid evaluations, as documented in
17	writing to the Administrator; and
18	``(B) will be evaluated through a well-de-
19	signed and rigorous study, as described in para-
20	graph (34)(D);
21	"(36) the term 'dangerous practice' means an
22	act, procedure, or program that creates an unreason-
23	able risk of physical injury, pain, or psychological
24	harm to a juvenile subjected to the act, procedure, or
25	program;

1	"(37) the term 'screening' means a brief proc-
2	<i>ess</i> —
3	``(A) designed to identify youth who may
4	have mental health, behavioral health, substance
5	abuse, or other needs requiring immediate atten-
6	tion, intervention, and further evaluation; and
7	``(B) the purpose of which is to quickly
8	identify a youth with possible mental health, be-
9	havioral health, substance abuse, or other needs
10	in need of further assessment;
11	"(38) the term 'assessment' includes, at a min-
12	imum, an interview and review of available records
13	and other pertinent information—
14	"(A) by an appropriately trained profes-
15	sional who is licensed or certified by the applica-
16	ble State in the mental health, behavioral health,
17	or substance abuse fields; and
18	``(B) which is designed to identify signifi-
19	cant mental health, behavioral health, or sub-
20	stance abuse treatment needs to be addressed
21	during a youth's confinement;
22	"(39) for purposes of section $223(a)(15)$ , the term
23	'contact' means the points at which a youth and the
24	juvenile justice system or criminal justice system offi-

1	cially intersect, including interactions with a juvenile
2	justice, juvenile court, or law enforcement official;
3	"(40) the term 'trauma-informed' means—
4	``(A) understanding the impact that expo-
5	sure to violence and trauma have on a youth's
6	physical, psychological, and psychosocial devel-
7	opment;
8	((B) recognizing when a youth has been ex-
9	posed to violence and trauma and is in need of
10	help to recover from the adverse impacts of trau-
11	ma; and
12	``(C) responding in ways that resist re-
13	traumatization;
14	"(41) the term 'racial and ethnic disparity'
15	means minority youth populations are involved at $a$
16	decision point in the juvenile justice system at higher
17	rates, incrementally or cumulatively, than non-mi-
18	nority youth at that decision point;
19	''(42) the term 'status offender' means a juvenile
20	who is charged with or who has committed an offense
21	that would not be criminal if committed by an adult;
22	"(43) the term 'rural' means an area that is not
23	located in a metropolitan statistical area, as defined
24	by the Office of Management and Budget;

1	"(44) the term 'internal controls' means a proc-
2	ess implemented to provide reasonable assurance re-
3	garding the achievement of objectives in—
4	"(A) effectiveness and efficiency of oper-
5	ations, such as grant management practices;
6	``(B) reliability of reporting for internal
7	and external use; and
8	(C) compliance with applicable laws and
9	regulations, as well as recommendations of the
10	Office of Inspector General and the Government
11	Accountability Office; and
12	"(45) the term 'tribal government' means the
13	governing body of an Indian tribe.".
15	governing body of an Indian tribe
13	TITLE II—JUVENILE JUSTICE
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14	TITLE II—JUVENILE JUSTICE
14 15	TITLEII—JUVENILEJUSTICEANDDELINQUENCYPREVEN-
14 15 16	TITLE II—JUVENILE JUSTICE AND DELINQUENCY PREVEN- TION
14 15 16 17	TITLE II—JUVENILE JUSTICE AND DELINQUENCY PREVEN- TION SEC. 201. CONCENTRATION OF FEDERAL EFFORTS.
14 15 16 17 18	TITLE       II—JUVENILE       JUSTICE         AND       DELINQUENCY       PREVEN-         TION       SEC. 201. CONCENTRATION OF FEDERAL EFFORTS.       Section 204 of the Juvenile Justice and Delinquency
14 15 16 17 18 19	<ul> <li>TITLE II—JUVENILE JUSTICE AND DELINQUENCY PREVEN- TION</li> <li>SEC. 201. CONCENTRATION OF FEDERAL EFFORTS. Section 204 of the Juvenile Justice and Delinquency</li> <li>Prevention Act of 1974 (42 U.S.C. 5614) is amended—</li> </ul>
<ol> <li>14</li> <li>15</li> <li>16</li> <li>17</li> <li>18</li> <li>19</li> <li>20</li> </ol>	TITLE II—JUVENILE JUSTICE AND DELINQUENCY PREVEN- TION SEC. 201. CONCENTRATION OF FEDERAL EFFORTS. Section 204 of the Juvenile Justice and Delinquency Prevention Act of 1974 (42 U.S.C. 5614) is amended— (1) in subsection (a)—
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1	tice system in the United States, taking into
2	account scientific knowledge regarding ado-
3	lescent development and behavior and re-
4	garding the effects of delinquency prevention
5	programs and juvenile justice interventions
6	on adolescents, and shall implement"; and
7	(ii) by striking "research, and im-
8	provement of the juvenile justice system in
9	the United States" and inserting "and re-
10	search"; and
11	(B) in paragraph (2)(B), by striking "Fed-
12	eral Register" and all that follows and inserting
13	"Federal Register during the 30-day period end-
14	ing on October 1 of each year."; and
15	(2) in subsection (b)—
16	(A) by striking paragraph (7);
17	(B) by redesignating paragraphs $(5)$ and
18	(6) as paragraphs (6) and (7), respectively;
19	(C) by inserting after paragraph (4), the
20	following:
21	"(5) not later than 1 year after the date of enact-
22	ment of the Supporting Youth Opportunity and Pre-
23	venting Delinquency Act of 2016, in consultation with
24	Indian tribes, develop a policy for the Office of Juve-
25	nile Justice and Delinquency Prevention to collabo-

1	rate with representatives of Indian tribes with a
2	criminal justice function on the implementation of
3	the provisions of this Act relating to Indian tribes;";
4	(D) in paragraph (6), as so redesignated, by
5	adding "and" at the end; and
6	(E) in paragraph (7), as so redesignated—
7	(i) by striking "monitoring";
8	(ii) by striking "section $223(a)(15)$ "
9	and inserting "section 223(a)(16)"; and
10	(iii) by striking "to review the ade-
11	quacy of such systems; and" and inserting
12	"for monitoring compliance.".
12	
13	SEC. 202. COORDINATING COUNCIL ON JUVENILE JUSTICE
13 14	SEC. 202. COORDINATING COUNCIL ON JUVENILE JUSTICE AND DELINQUENCY PREVENTION.
14	AND DELINQUENCY PREVENTION.
14 15	<b>AND DELINQUENCY PREVENTION.</b> Section 206 of the Juvenile Justice and Delinquency
14 15 16	AND DELINQUENCY PREVENTION. Section 206 of the Juvenile Justice and Delinquency Prevention Act of 1974 (42 U.S.C. 5616) is amended—
14 15 16 17	AND DELINQUENCY PREVENTION. Section 206 of the Juvenile Justice and Delinquency Prevention Act of 1974 (42 U.S.C. 5616) is amended— (1) in subsection (a)—
14 15 16 17 18	AND DELINQUENCY PREVENTION. Section 206 of the Juvenile Justice and Delinquency Prevention Act of 1974 (42 U.S.C. 5616) is amended— (1) in subsection (a)— (A) in paragraph (1)—
14 15 16 17 18 19	AND DELINQUENCY PREVENTION. Section 206 of the Juvenile Justice and Delinquency Prevention Act of 1974 (42 U.S.C. 5616) is amended— (1) in subsection (a)— (A) in paragraph (1)— (i) by inserting "the Administrator of
<ol> <li>14</li> <li>15</li> <li>16</li> <li>17</li> <li>18</li> <li>19</li> <li>20</li> </ol>	AND DELINQUENCY PREVENTION. Section 206 of the Juvenile Justice and Delinquency Prevention Act of 1974 (42 U.S.C. 5616) is amended— (1) in subsection (a)— (A) in paragraph (1)— (i) by inserting "the Administrator of the Substance Abuse and Mental Health
14 15 16 17 18 19 20 21	AND DELINQUENCY PREVENTION. Section 206 of the Juvenile Justice and Delinquency Prevention Act of 1974 (42 U.S.C. 5616) is amended— (1) in subsection (a)— (A) in paragraph (1)— (i) by inserting "the Administrator of the Substance Abuse and Mental Health Services Administration, the Secretary of
<ol> <li>14</li> <li>15</li> <li>16</li> <li>17</li> <li>18</li> <li>19</li> <li>20</li> <li>21</li> <li>22</li> </ol>	AND DELINQUENCY PREVENTION. Section 206 of the Juvenile Justice and Delinquency Prevention Act of 1974 (42 U.S.C. 5616) is amended— (1) in subsection (a)— (A) in paragraph (1)— (i) by inserting "the Administrator of the Substance Abuse and Mental Health Services Administration, the Secretary of the Interior," after "the Secretary of Health
<ol> <li>14</li> <li>15</li> <li>16</li> <li>17</li> <li>18</li> <li>19</li> <li>20</li> <li>21</li> <li>22</li> <li>23</li> </ol>	AND DELINQUENCY PREVENTION. Section 206 of the Juvenile Justice and Delinquency Prevention Act of 1974 (42 U.S.C. 5616) is amended— (1) in subsection (a)— (A) in paragraph (1)— (i) by inserting "the Administrator of the Substance Abuse and Mental Health Services Administration, the Secretary of the Interior," after "the Secretary of Health and Human Services,"; and

1	ing "Assistant Secretary for Immigration
2	and Customs Enforcement"; and
3	(B) in paragraph (2), by striking "United
4	States" and inserting "Federal Government";
5	and
6	(2) in subsection (c)—
7	(A) in paragraph (1), by striking "para-
8	graphs (12)(A), (13), and (14) of section 223(a)
9	of this title" and inserting "the core require-
10	ments"; and
11	(B) in paragraph (2)—
12	(i) in the matter preceding subpara-
13	graph (A), by inserting ", on an annual
14	basis" after "collectively"; and
15	(ii) by striking subparagraph $(B)$ and
16	inserting the following:
17	``(B) not later than 120 days after the com-
18	pletion of the last meeting of the Council during
19	any fiscal year, submit to the Committee on
20	Education and the Workforce of the House of
21	Representatives and the Committee on the Judi-
22	ciary of the Senate a report that—
23	"(i) contains the recommendations de-
24	scribed in subparagraph (A);

10
"(ii) includes a detailed account of the
activities conducted by the Council during
the fiscal year, including a complete de-
tailed accounting of expenses incurred by
the Council to conduct operations in accord-
ance with this section;
"(iii) is published on the Web sites of
the Office of Juvenile Justice and Delin-
quency Prevention, the Council, and the De-
partment of Justice; and
"(iv) is in addition to the annual re-
port required under section 207.".
SEC. 203. ANNUAL REPORT.
Section 207 of the Juvenile Justice and Delinquency
Prevention Act of 1974 (42 U.S.C. 5617) is amended—
(1) in the matter preceding paragraph $(1)$ , by
striking "a fiscal year" and inserting "each fiscal
year";
(2) in paragraph (1)—
(A) in subparagraph (B), by striking "and
gender" and inserting ", gender, and ethnicity,
as such term is defined by the Bureau of the
Census,";
(B) in subparagraph $(E)$ , by striking "and"
at the end;

1	(C) in subparagraph (F)—
2	(i) by inserting "and other" before
3	"disabilities,"; and
4	(ii) by striking the period at the end
5	and inserting a semicolon; and
6	(D) by adding at the end the following:
7	``(G) a summary of data from 1 month of
8	the applicable fiscal year of the use of restraints
9	and isolation upon juveniles held in the custody
10	of secure detention and correctional facilities op-
11	erated by a State or unit of local government;
12	"(H) the number of status offense cases peti-
13	tioned to court, number of status offenders held
14	in secure detention, the findings used to justify
15	the use of secure detention, and the average pe-
16	riod of time a status offender was held in secure
17	detention;
18	``(I) the number of juveniles released from
19	custody and the type of living arrangement to
20	which they are released;
21	``(J) the number of juveniles whose offense
22	originated on school grounds, during school-spon-
23	sored off-campus activities, or due to a referral
24	by a school official, as collected and reported by

1	the Department of Education or similar State
2	educational agency; and
3	((K) the number of juveniles in the custody
4	of secure detention and correctional facilities op-
5	erated by a State or unit of local government
6	who report being pregnant."; and
7	(3) by adding at the end the following:
8	"(5) A description of the criteria used to deter-
9	mine what programs qualify as evidence-based and
10	promising programs under this title and title V and
11	a comprehensive list of those programs the Adminis-
12	trator has determined meet such criteria in both rural
13	and urban areas.
14	"(6) A description of funding provided to Indian
15	tribes under this Act or for a juvenile delinquency or
16	prevention program under the Tribal Law and Order
17	Act of 2010 (Public Law 111–211; 124 Stat. 2261),
18	including direct Federal grants and funding provided
19	to Indian tribes through a State or unit of local gov-
20	ernment.
21	"(7) An analysis and evaluation of the internal
22	controls at the Office of Juvenile Justice and Delin-
23	quency Prevention to determine if grantees are fol-
24	lowing the requirements of the Office of Juvenile Jus-
25	tice and Delinquency Prevention grant programs and

1	what remedial action the Office of Juvenile Justice
2	and Delinquency Prevention has taken to recover any
3	grant funds that are expended in violation of the
4	grant programs, including instances—
5	``(A) in which supporting documentation
6	was not provided for cost reports;
7	``(B) where unauthorized expenditures oc-
8	curred; or
9	(C) where subrecipients of grant funds
10	were not compliant with program requirements.
11	"(8) An analysis and evaluation of the total
12	amount of payments made to grantees that the Office
13	of Juvenile Justice and Delinquency Prevention re-
14	couped from grantees that were found to be in viola-
15	tion of policies and procedures of the Office of Juve-
16	nile Justice and Delinquency Prevention grant pro-
17	grams, including—
18	"(A) the full name and location of the
19	grantee;
20	"(B) the violation of the program found;
21	``(C) the amount of funds sought to be re-
22	couped by the Office of Juvenile Justice and De-
23	linquency Prevention; and

1	(D) the actual amount recouped by the Of-
2	fice of Juvenile Justice and Delinquency Preven-
3	tion.".

## 4 SEC. 204. ALLOCATION OF FUNDS.

5 (a) TECHNICAL ASSISTANCE.—Section 221(b)(1) of the
6 Juvenile Justice and Delinquency Prevention Act of 1974
7 (42 U.S.C. 5631(b)(1)) is amended by striking "2 percent"
8 and inserting "5 percent".

9 (b) OTHER ALLOCATIONS.—Section 222 of the Juve10 nile Justice and Delinquency Prevention Act of 1974 (42
11 U.S.C. 5632) is amended—

12 (1) in subsection (a)—

(A) in paragraph (1), by striking "age
eighteen" and inserting "18 years of age, based
on the most recent data available from the Bureau of the Census"; and

17 (B) by striking paragraphs (2) and (3) and
18 inserting the following:

19 "(2)(A) If the aggregate amount appropriated for a fis20 cal year to carry out this title is less than \$75,000,000,
21 then—

"(i) the amount allocated to each State other
than a State described in clause (ii) for that fiscal
year shall be not less than \$400,000; and

1	"(ii) the amount allocated to the United States
2	Virgin Islands, Guam, American Samoa, and the
3	Commonwealth of the Northern Mariana Islands for
4	that fiscal year shall be not less than \$75,000.
5	``(B) If the aggregate amount appropriated for a fiscal
6	year to carry out this title is not less than \$75,000,000,
7	then—
8	((i) the amount allocated to each State other
9	than a State described in clause (ii) for that fiscal
10	year shall be not less than \$600,000; and
11	"(ii) the amount allocated to the United States
12	Virgin Islands, Guam, American Samoa, and the
13	Commonwealth of the Northern Mariana Islands for
14	that fiscal year shall be not less than \$100,000.";
15	(2) in subsection (c), by striking "efficient ad-
16	ministration, including monitoring, evaluation, and
17	one full-time staff position" and inserting "effective
18	and efficient administration of funds, including the
19	designation of not less than 1 individual who shall co-
20	ordinate efforts to achieve and sustain compliance
21	with the core requirements and certify whether the
22	State is in compliance with such requirements"; and
23	(3) in subsection (d), by striking "5 per centum
24	of the minimum" and inserting "not more than $5$
25	percent of the".

# 1 SEC. 205. STATE PLANS.

4

Section 223 of the Juvenile Justice and Delinquency
 Prevention Act of 1974 (42 U.S.C. 5633) is amended—

(1) in subsection (a)—

5 (A) in the matter preceding paragraph (1), 6 by striking "and shall describe the status of com-7 pliance with State plan requirements." and in-8 serting "and shall describe how the State plan is 9 supported by or takes account of scientific knowl-10 edge regarding adolescent development and be-11 havior and regarding the effects of delinquency 12 prevention programs and juvenile justice interventions on adolescents. Not later than 60 days 13 14 after the date on which a plan or amended plan 15 submitted under this subsection is finalized, a 16 State shall make the plan or amended plan pub-17 licly available by posting the plan or amended 18 plan on the State's publicly available website."; 19 (B) in paragraph (1), by striking "de-20 scribed in section 299(c)(1)" and inserting "as 21 designated by the chief executive officer of the 22 State":

- (C) in paragraph (3)
- 24 (i) in subparagraph (A)—

	20
1	(I) in clause (i), by inserting "ad-
2	olescent development," after "con-
3	cerning";
4	(II) in clause (ii)—
5	(aa) in subclause (II), by in-
6	serting "publicly supported court-
7	appointed legal counsel with expe-
8	rience representing juveniles in
9	delinquency proceedings," after
10	<i>"youth,";</i>
11	(bb) in subclause (III), by
12	striking "mental health, edu-
13	cation, special education" and in-
14	serting "child and adolescent
15	mental health, education, child
16	and adolescent substance abuse,
17	special education, services for
18	youth with disabilities";
19	(cc) in subclause (V), by
20	striking "delinquents or potential
21	delinquents" and inserting "delin-
22	quent youth or youth at risk of
23	delinquency";
24	(dd) in subclause (VI), by
25	striking "youth workers involved

1	with" and inserting "representa-
2	tives of";
3	(ee) in subclause (VII), by
4	striking "and" at the end;
5	(ff) by striking subclause
6	(VIII) and inserting the following:
7	"(VIII) persons, licensed or cer-
8	tified by the applicable State, with ex-
9	pertise and competence in preventing
10	and addressing mental health and sub-
11	stance abuse needs in delinquent youth
12	and youth at risk of delinquency;
13	"(IX) representatives of victim or
14	witness advocacy groups, including at
15	least 1 individual with expertise in ad-
16	dressing the challenges of sexual abuse
17	and exploitation and trauma, particu-
18	larly the needs of special populations
19	who experience disproportionate levels
20	of sexual abuse, exploitation, and trau-
21	ma before entering the juvenile justice
22	system; and
23	"(X) for a State in which 1 or
24	more Indian tribes are located, an In-
25	dian tribal representative or other in-

1	dividual with significant expertise in
2	tribal law enforcement and juvenile
3	justice in Indian tribal communities;";
4	(III) in clause (iv), by striking
5	"24 at the time of appointment" and
6	inserting "28 at the time of initial ap-
7	pointment"; and
8	(IV) in clause $(v)$ by inserting
9	"or, if not feasible and in appropriate
10	circumstances, who is the parent or
11	guardian of someone who has been or
12	is currently under the jurisdiction of
13	the juvenile justice system" after "juve-
14	nile justice system";
15	(ii) in subparagraph (C), by striking
16	"30 days" and inserting "45 days"; and
17	(iii) in subparagraph (D)—
18	(I) in clause (i), by striking
19	"and" at the end; and
20	(II) in clause (ii), by striking "at
21	least annually recommendations re-
22	garding State compliance with the re-
23	quirements of paragraphs (11), (12),
24	and (13)" and inserting "at least every
25	2 years a report and necessary rec-

1	ommendations regarding State compli-
2	ance with the core requirements"; and
3	(iv) in subparagraph (E)—
4	(I) in clause (i), by adding "and"
5	at the end; and
6	(II) in clause (ii), by striking the
7	period at the end and inserting a semi-
8	colon;
9	(D) in paragraph (5)(C), by striking "In-
10	dian tribes" and all that follows through "appli-
11	cable to the detention and confinement of juve-
12	niles" and inserting "Indian tribes that agree to
13	attempt to comply with the core requirements
14	applicable to the detention and confinement of
15	juveniles";
16	(E) in paragraph (7)—
17	(i) in subparagraph (A), by striking
18	"performs law enforcement functions" and
19	inserting "has jurisdiction"; and
20	(ii) in subparagraph (B)—
21	(I) in clause (iii), by striking
22	"and" at the end; and
23	(II) by striking clause (iv) and
24	inserting the following:

1	"(iv) a plan to provide alternatives to
2	detention for status offenders, survivors of
3	commercial sexual exploitation, and others,
4	where appropriate, such as specialized or
5	problem-solving courts or diversion to home-
6	based or community-based services or treat-
7	ment for those youth in need of mental
8	health, substance abuse, or co-occurring dis-
9	order services at the time such juveniles first
10	come into contact with the juvenile justice
11	system;
12	"(v) a plan to reduce the number of
13	children housed in secure detention and cor-
14	rections facilities who are awaiting place-
15	ment in residential treatment programs;
16	"(vi) a plan to engage family members,
17	where appropriate, in the design and deliv-
18	ery of juvenile delinquency prevention and
19	treatment services, particularly post-place-
20	ment;
21	"(vii) a plan to use community-based
22	services to respond to the needs of at-risk
23	youth or youth who have come into contact
24	with the juvenile justice system;

	_0
1	"(viii) a plan to promote evidence-
2	based and trauma-informed programs and
3	practices; and
4	"(ix) not later than 1 year after the
5	date of enactment of the Supporting Youth
6	Opportunity and Preventing Delinquency
7	Act of 2016, a plan, which shall be imple-
8	mented not later than 2 years after the date
9	of enactment of the Supporting Youth Op-
10	portunity and Preventing Delinquency Act
11	of 2016, to—
12	((I) eliminate the use of restraints
13	of known pregnant juveniles housed in
14	secure juvenile detention and correction
15	facilities, during labor, delivery, and
16	post-partum recovery, unless credible,
17	reasonable grounds exist to believe the
18	detainee presents an immediate and se-
19	rious threat of hurting herself, staff, or
20	others; and
21	"(II) eliminate the use of abdom-
22	inal restraints, leg and ankle re-
23	straints, wrist restraints behind the
24	back, and four-point restraints on
25	known pregnant juveniles, unless—

"(aa) credible, reasonable
grounds exist to believe the de-
tainee presents an immediate and
serious threat of hurting herself,
staff, or others; or
"(bb) reasonable grounds
exist to believe the detainee pre-
sents an immediate and credible
risk of escape that cannot be rea-
sonably minimized through any
other method;";
(F) in paragraph (8), by striking "existing"
and inserting "evidence-based and promising";
(G) in paragraph (9)—
(i) in the matter preceding subpara-
graph (A), by inserting ", with priority in
funding given to entities meeting the cri-
teria for evidence-based or promising pro-
grams" after "used for";
(ii) in subparagraph (A)—
(I) in clause (i)—
(aa) by inserting "status of-
fenders and other" before "youth
who need"; and

1	(bb) by striking "and" at the
2	end;
3	(II) in clause (ii) by adding
4	"and" at the end; and
5	(III) by inserting after clause (ii)
6	the following:
7	"(iii) for youth who are active or
8	former gang members, specialized intensive
9	and comprehensive services that address the
10	unique issues encountered by youth when
11	they become involved with gangs;";
12	(iii) in subparagraph (B)(i)—
13	(I) by striking "parents and other
14	family members" and inserting "status
15	offenders, other youth, and the parents
16	and other family members of such of-
17	fenders and youth"; and
18	(II) by striking "be retained" and
19	inserting "remain";
20	(iv) in subparagraph (E)—
21	(I) in the matter preceding clause
22	(i), by striking "delinquent" and in-
23	serting "at-risk or delinquent youth";
24	and

1	(II) in clause (i), by inserting ",
2	including for truancy prevention and
3	reduction" before the semicolon;
4	(v) in subparagraph (F), in the matter
5	preceding clause (i), by striking "expand-
6	ing" and inserting "programs to expand";
7	(vi) by redesignating subparagraphs
8	(G) through (S) as subparagraphs (H)
9	through $(T)$ , respectively;
10	(vii) by inserting after subparagraph
11	(F), the following:
12	$"(G) \ programs$ —
13	"(i) to ensure youth have access to ap-
14	propriate legal representation; and
15	"(ii) to expand access to publicly sup-
16	ported, court-appointed legal counsel who
17	are trained to represent juveniles in adju-
18	dication proceedings,
19	except that the State may not use more than 2
20	percent of the funds received under section 222
21	for these purposes;";
22	(viii) in subparagraph (H), as so re-
23	designated, by striking "State," each place
24	the term appears and inserting "State, trib-
25	al,";

1	(ix) in subparagraph (M), as so redes-
2	ignated—
3	(I) in clause (i)—
4	(aa) by inserting "pre-adju-
5	dication and" before "post-adju-
6	dication";
7	(bb) by striking "restraints"
8	and inserting "alternatives"; and
9	(cc) by inserting "specialized
10	or problem-solving courts," after
11	"(including"; and
12	(II) in clause (ii)—
13	(aa) by striking "by the pro-
14	vision by the Administrator"; and
15	(bb) by striking "to States";
16	(x) in subparagraph (N), as redesig-
17	nated—
18	(I) by inserting "and reduce the
19	risk of recidivism" after "families";
20	and
21	(II) by striking "so that such ju-
22	veniles may be retained in their
23	homes";
24	(xi) in subparagraph (S), as so redes-
25	ignated, by striking "and" at the end;

1	(xii) in subparagraph (T), as so redes-
2	ignated—
3	(I) by inserting "or co-occurring
4	disorder" after "mental health";
5	(II) by inserting "court-involved
6	or" before "incarcerated";
7	(III) by striking "suspected to
8	be'';
9	(IV) by striking "and discharge
10	plans" and inserting "provision of
11	treatment, and development of dis-
12	charge plans"; and
13	(V) by striking the period at the
14	end and inserting a semicolon; and
15	(xiii) by inserting after subparagraph
16	(T) the following:
17	"(U) programs and projects designed—
18	"(i) to inform juveniles of the oppor-
19	tunity and process for sealing and
20	expunging juvenile records; and
21	"(ii) to assist juveniles in pursuing ju-
22	venile record sealing and expungements for
23	both adjudications and arrests not followed
24	by adjudications;

1	except that the State may not use more than 2
2	percent of the funds received under section 222
3	for these purposes;
4	(V) programs that address the needs of
5	girls in or at risk of entering the juvenile justice
6	system, including pregnant girls, young mothers,
7	victims of sexual abuse, survivors of commercial
8	sexual exploitation or domestic child sex traf-
9	ficking, girls with disabilities, and girls of color,
10	including girls who are members of an Indian
11	tribe; and
12	"(W) monitoring for compliance with the
13	core requirements and providing training and
14	technical assistance on the core requirements to
15	secure facilities;";
16	(H) by striking paragraph (11) and insert-
17	ing the following:
18	((11)(A) in accordance with rules issued by the
19	Administrator, provide that a juvenile shall not be
20	placed in a secure detention facility or a secure cor-
21	rectional facility, if—
22	"(i) the juvenile is charged with or has com-
23	mitted an offense that would not be criminal if
24	committed by an adult, excluding—

"(I) a juvenile who is charged with or
has committed a violation of section
922(x)(2) of title 18, United States Code, or
of a similar State law;
"(II) a juvenile who is charged with or
has committed a violation of a valid court
order issued and reviewed in accordance
with paragraph (23); and
"(III) a juvenile who is held in accord-
ance with the Interstate Compact on Juve-
niles as enacted by the State; or
"(ii) the juvenile—
``(I) is not charged with any offense;
and
"(II)(aa) is an alien; or
"(bb) is alleged to be dependent, ne-
glected, or abused; and
"(B) require that—
"(i) not later than 3 years after the date of
enactment of the Supporting Youth Opportunity
and Preventing Delinquency Act of 2016, unless
a court finds, after a hearing and in writing,
that it is in the interest of justice, juveniles
awaiting trial or other legal process who are

1	treated as adults for purposes of prosecution in
2	criminal court and housed in a secure facility—
3	"(I) shall not have sight or sound con-
4	tact with adult inmates; and
5	"(II) except as provided in paragraph
6	(13), may not be held in any jail or lockup
7	for adults;
8	"(ii) in determining under subparagraph
9	(A) whether it is in the interest of justice to per-
10	mit a juvenile to be held in any jail or lockup
11	for adults, or have sight or sound contact with
12	adult inmates, a court shall consider—
13	``(I) the age of the juvenile;
14	((II) the physical and mental matu-
15	rity of the juvenile;
16	"(III) the present mental state of the
17	juvenile, including whether the juvenile pre-
18	sents an imminent risk of harm to the juve-
19	nile;
20	"(IV) the nature and circumstances of
21	the alleged offense;
22	"(V) the juvenile's history of prior de-
23	linquent acts;
24	"(VI) the relative ability of the avail-
25	able adult and juvenile detention facilities

1	to not only meet the specific needs of the ju-
2	venile but also to protect the safety of the
3	public as well as other detained youth; and
4	"(VII) any other relevant factor; and
5	"(iii) if a court determines under subpara-
6	graph (A) that it is in the interest of justice to
7	permit a juvenile to be held in any jail or lockup
8	for adults—
9	``(I) the court shall hold a hearing not
10	less frequently than once every 30 days, or
11	in the case of a rural jurisdiction, not less
12	frequently than once every 45 days, to re-
13	view whether it is still in the interest of jus-
14	tice to permit the juvenile to be so held or
15	have such sight or sound contact; and
16	"(II) the juvenile shall not be held in
17	any jail or lockup for adults, or permitted
18	to have sight or sound contact with adult
19	inmates, for more than 180 days, unless the
20	court, in writing, determines there is good
21	cause for an extension or the juvenile ex-
22	pressly waives this limitation;".
23	(I) in paragraph $(12)(A)$ , by striking "con-
24	tact" and inserting "sight or sound contact";

1	(J) in paragraph (13), by striking "con-
2	tact" each place it appears and inserting "sight
3	or sound contact";
4	(K) in paragraph (14)—
5	(i) by striking "adequate system" and
6	inserting "effective system";
7	(ii) by inserting "lock-ups," after
8	"monitoring jails,";
9	(iii) by inserting "and" after "deten-
10	tion facilities,";
11	(iv) by striking ", and non-secure fa-
12	cilities";
13	(v) by striking "insure" and inserting
14	"ensure";
15	(vi) by striking "requirements of para-
16	graphs (11), (12), and (13)" and inserting
17	"core requirements"; and
18	(vii) by striking ", in the opinion of
19	the Administrator,";
20	(L) by striking paragraphs (22) and (27);
21	(M) by redesignating paragraph (28) as
22	paragraph (27);
23	(N) by redesignating paragraphs $(15)$
24	through (21) as paragraphs (16) through (22),
25	respectively;

1	(O) by inserting after paragraph (14) the
2	following:
3	"(15) implement policy, practice, and system
4	improvement strategies at the State, territorial, local,
5	and tribal levels, as applicable, to identify and reduce
6	racial and ethnic disparities among youth who come
7	into contact with the juvenile justice system, without
8	establishing or requiring numerical standards or
9	quotas, by—
10	"(A) establishing or designating existing co-
11	ordinating bodies, composed of juvenile justice
12	stakeholders, (including representatives of the
13	educational system) at the State, local, or tribal
14	levels, to advise efforts by States, units of local
15	government, and Indian tribes to reduce racial
16	and ethnic disparities;
17	``(B) identifying and analyzing data on
18	race and ethnicity at all decision points in
19	State, local, or tribal juvenile justice systems to
20	determine which key points create racial and
21	ethnic disparities among youth who come into
22	contact with the juvenile justice system; and
23	(C) developing and implementing a work
24	plan that includes measurable objectives for pol-

icy, practice, or other system changes, based on

1	the needs identified in the data collection and
2	analysis under subparagraph (B);";
3	(P) in paragraph (16), as so redesignated,
4	by inserting "ethnicity," after "race,";
5	(Q) in paragraph (21), as so redesignated,
6	by striking "local," each place the term appears
7	and inserting "local, tribal,";
8	(R) in paragraph (23)—
9	(i) in subparagraphs (A), (B), and
10	(C), by striking "juvenile" each place it ap-
11	pears and inserting "status offender";
12	(ii) in subparagraph (B), by striking
13	"and" at the end;
14	(iii) in subparagraph (C)—
15	(I) in clause (i), by striking
16	"and" at the end;
17	(II) in clause (ii), by adding
18	"and" at the end; and
19	(III) by adding at the end the fol-
20	lowing:
21	"(iii) if such court determines the sta-
22	tus offender should be placed in a secure de-
23	tention facility or correctional facility for
24	violating such order—

1	``(I) the court shall issue a written
2	order that—
3	"(aa) identifies the valid
4	court order that has been violated;
5	"(bb) specifies the factual
6	basis for determining that there is
7	reasonable cause to believe that
8	the status offender has violated
9	such order;
10	"(cc) includes findings of fact
11	to support a determination that
12	there is no appropriate less re-
13	strictive alternative available to
14	placing the status offender in such
15	a facility, with due consideration
16	to the best interest of the juvenile;
17	"(dd) specifies the length of
18	time, not to exceed 7 days, that
19	the status offender may remain in
20	a secure detention facility or cor-
21	rectional facility, and includes a
22	plan for the status offender's re-
23	lease from such facility; and
24	"(ee) may not be renewed or
25	extended; and

1	((II) the court may not issue a
2	second or subsequent order described in
3	subclause (I) relating to a status of-
4	fender unless the status offender vio-
5	lates a valid court order after the date
6	on which the court issues an order de-
7	scribed in subclause (I);"; and
8	(iv) by adding at the end the following:
9	(D) there are procedures in place to ensure
10	that any status offender held in a secure deten-
11	tion facility or correctional facility pursuant to
12	a court order described in this paragraph does
13	not remain in custody longer than 7 days or the
14	length of time authorized by the court, whichever
15	is shorter; and
16	"(E) not later than September 30, 2020
17	(with a 1-year extension for each additional fis-
18	cal year that a State can demonstrate hardship,
19	as determined by the State, and submits in writ-
20	ing evidence of such hardship to the Adminis-
21	trator which shall be considered approved unless
22	the Administrator justifies to the State in writ-
23	ing that the hardship does not qualify for an ex-
24	emption), the State will eliminate the use of
25	valid court orders to provide secure confinement

1	of status offenders, except that juveniles may be
2	held in secure confinement in accordance with
3	the Interstate Compact for Juveniles if the judge
4	issues a written order that—
5	"(i) specifies the factual basis to believe
6	that the State has the authority to detain
7	the juvenile under the terms of the Inter-
8	state Compact for Juveniles;
9	"(ii) includes findings of fact to sup-
10	port a determination that there is no appro-
11	priate less restrictive alternative available
12	to placing the juvenile in such a facility,
13	with due consideration to the best interest of
14	the juvenile;
15	"(iii) specifies the length of time a ju-
16	venile may remain in secure confinement,
17	not to exceed 15 days, and includes a plan
18	for the return of the juvenile to the home
19	State of the juvenile; and
20	"(iv) may not be renewed or ex-
21	tended;";
22	(S) in paragraph (26)—
23	(i) by inserting "and in accordance
24	with confidentiality concerns," after "max-
25	imum extent practicable,"; and

1	(ii) by striking the semicolon at the
2	end and inserting the following: ", so as to
3	provide for—
4	"(A) data in child abuse or neglect reports
5	relating to juveniles entering the juvenile justice
6	system with a prior reported history of arrest,
7	court intake, probation and parole, juvenile de-
8	tention, and corrections; and
9	``(B) a plan to use the data described in
10	subparagraph $(A)$ to provide necessary services
11	for the treatment of such victims of child abuse
12	or neglect;";
13	(T) in paragraph (27), as so redesignated,
14	by striking the period at the end and inserting
15	a semicolon; and
16	(U) by adding at the end the following:
17	"(28) provide for the coordinated use of funds
18	provided under this title with other Federal and State
19	funds directed at juvenile delinquency prevention and
20	intervention programs;
21	"(29) describe the policies, procedures, and train-
22	ing in effect for the staff of juvenile State correctional
23	facilities to eliminate the use of dangerous practices,
24	unreasonable restraints, and unreasonable isolation,

1	including by developing effective behavior manage-
2	ment techniques;
3	"(30) describe—
4	"(A) the evidence-based methods that will be
5	used to conduct mental health and substance
6	abuse screening, assessment, referral, and treat-
7	ment for juveniles who—
8	"(i) request a screening;
9	"(ii) show signs of needing a screening;
10	or
11	"(iii) are held for a period of more
12	than 24 hours in a secure facility that pro-
13	vides for an initial screening; and
14	``(B) how the State will seek, to the extent
15	practicable, to provide or arrange for mental
16	health and substance abuse disorder treatment
17	for juveniles determined to be in need of such
18	treatment;
19	"(31) describe how reentry planning by the State
20	for juveniles will include—
21	"(A) a written case plan based on an as-
22	sessment of needs that includes—
23	"(i) the pre-release and post-release
24	plans for the juveniles;

1	"(ii) the living arrangement to which
2	the juveniles are to be discharged; and
3	"(iii) any other plans developed for the
4	juveniles based on an individualized assess-
5	ment; and
6	"(B) review processes;
7	"(32) provide an assurance that the agency of
8	the State receiving funds under this title collaborates
9	with the State educational agency receiving assistance
10	under part A of title I of the Elementary and Sec-
11	ondary Education Act of 1965 (20 U.S.C. 6311 et
12	seq.) to develop and implement a plan to ensure that,
13	in order to support educational progress—
14	``(A) the student records of adjudicated juve-
15	niles, including electronic records if available,
16	are transferred in a timely manner from the
17	educational program in the juvenile detention or
18	secure treatment facility to the educational or
19	training program into which the juveniles will
20	enroll;
21	``(B) the credits of adjudicated juveniles are
22	transferred; and
23	``(C) adjudicated juveniles receive full or
24	partial credit toward high school graduation for
25	secondary school coursework satisfactorily com-

1	pleted before and during the period of time dur-
2	ing which the juveniles are held in custody, re-
3	gardless of the local educational agency or entity
4	from which the credits were earned; and
5	"(33) describe policies and procedures to—
6	((A) screen for, identify, and document in
7	records of the State the identification of victims
8	of domestic human trafficking, or those at risk of
9	such trafficking, upon intake; and
10	``(B) divert youth described in subpara-
11	graph (A) to appropriate programs or services,
12	to the extent practicable.";
13	(2) by amending subsection (c) to read as fol-
14	lows:
15	(c)(1) If a State fails to comply with any of the core
16	requirements in any fiscal year, then—
17	((A) subject to subparagraph (B), the amount al-
18	located to such State under section 222 for the subse-
19	quent fiscal year shall be reduced by not less than 20
20	percent for each core requirement with respect to
21	which the failure occurs; and
22	(B) the State shall be ineligible to receive any
23	allocation under such section for such fiscal year un-
24	less—

1	"(i) the State agrees to expend 50 percent of
2	the amount allocated to the State for such fiscal
3	year to achieve compliance with any such core
4	requirement with respect to which the State is in
5	noncompliance; or
6	"(ii) the Administrator determines that the
7	State—
8	``(I) has achieved substantial compli-
9	ance with such applicable requirements
10	with respect to which the State was not in
11	compliance; and
12	"(II) has made, through appropriate
13	executive or legislative action, an unequivo-
14	cal commitment to achieving full compli-
15	ance with such applicable requirements
16	within a reasonable time.
17	"(2) Of the total amount of funds not allocated for a
18	fiscal year under paragraph (1)—
19	"(A) 50 percent of the unallocated funds shall be
20	reallocated under section 222 to States that have not
21	failed to comply with the core requirements; and
22	((B) 50 percent of the unallocated funds shall be
23	used by the Administrator to provide additional
24	training and technical assistance to States for the

1	purpose of promoting compliance with the core re-
2	quirements.";
3	(3) in subsection (d)—
4	(A) by striking "described in paragraphs
5	(11), (12), (13), and (22) of subsection (a)" and
6	inserting "described in the core requirements";
7	and
8	(B) by striking "the requirements under
9	paragraphs (11), (12), (13), and (22) of sub-
10	section (a)" and inserting "the core require-
11	ments";
12	(4) in subsection $(f)(2)$ —
13	(A) by striking subparagraph $(A)$ ; and
14	(B) by redesignating subparagraphs $(B)$
15	through $(E)$ as subparagraphs $(A)$ through $(D)$ ,
16	respectively; and
17	(5) by adding at the end the following:
18	"(g) Compliance Determination.—
19	"(1) IN GENERAL.—For each fiscal year, the Ad-
20	ministrator shall make a determination regarding
21	whether each State receiving a grant under this title
22	is in compliance or out of compliance with respect to
23	each of the core requirements.
24	"(2) REPORTING.—The Administrator shall—
25	"(A) issue an annual public report—

1	"(i) describing any determination de-
2	scribed in paragraph (1) made during the
3	previous year, including a summary of the
4	information on which the determination is
5	based and the actions to be taken by the Ad-
6	ministrator (including a description of any
7	reduction imposed under subsection (c));
8	and
9	"(ii) for any such determination that a
10	State is out of compliance with any of the
11	core requirements, describing the basis for
12	the determination; and
13	``(B) make the report described in subpara-
14	graph (A) available on a publicly available
15	website.
16	"(3) Determinations required.—The Admin-
17	istrator may not—
18	"(A) determine that a State is 'not out of
19	compliance', or issue any other determination
20	not described in paragraph (1), with respect to
21	any core requirement; or
22	``(B) otherwise fail to make the compliance
23	determinations required under paragraph (1).".

1	SEC. 206. REPEAL OF JUVENILE DELINQUENCY PREVEN-
2	TION BLOCK GRANT PROGRAM.
3	Part C of title II of the Juvenile Justice and Delin-
4	quency Prevention Act of 1974 (42 U.S.C. 5651 et seq.) is
5	repealed.
6	SEC. 207. RESEARCH AND EVALUATION; STATISTICAL ANAL-
7	YSES; INFORMATION DISSEMINATION.
8	Section 251 of the Juvenile Justice and Delinquency
9	Prevention Act of 1974 (42 U.S.C. 5661) is amended—
10	(1) in subsection (a)—
11	(A) in paragraph (1)—
12	(i) in the matter preceding subpara-
13	graph (A), by striking "may" and inserting
14	"shall";
15	(ii) in subparagraph (A), by striking
16	"plan and identify" and inserting "annu-
17	ally publish a plan to identify"; and
18	(iii) in subparagraph (B)—
19	(I) by striking clause (iii) and in-
20	serting the following:
21	"(iii) successful efforts to prevent status of-
22	fenders and first-time minor offenders from sub-
23	sequent involvement with the juvenile justice and
24	criminal justice systems;";
25	(II) by striking clause (vii) and
26	inserting the following:

	- <u>-</u>
1	"(vii) the prevalence and duration of behav-
2	ioral health needs (including mental health, sub-
3	stance abuse, and co-occurring disorders) among
4	juveniles pre-placement and post-placement in
5	the juvenile justice system, including an exam-
6	ination of the effects of secure confinement;";
7	(III) by redesignating clauses (ix),
8	(x), and (xi) as clauses (xv), (xvi), and
9	(xvii), respectively; and
10	(IV) by inserting after clause
11	(viii) the following:
12	"(ix) training efforts and reforms that have
13	produced reductions in or elimination of the use
14	of dangerous practices;
15	((x) methods to improve the recruitment, se-
16	lection, training, and retention of professional
17	personnel who are focused on the prevention,
18	identification, and treatment of delinquency;
19	"(xi) methods to improve the identification
20	and response to victims of domestic child sex
21	trafficking within the juvenile justice system;
22	"(xii) identifying positive outcome meas-
23	ures, such as attainment of employment and
24	educational degrees, that States and units of
25	local government should use to evaluate the suc-

1	cess of programs aimed at reducing recidivism of
2	youth who have come in contact with the juvenile
3	justice system or criminal justice system;
4	"(xiii) evaluating the impact and outcomes
5	of the prosecution and sentencing of juveniles as
6	adults;
7	"(xiv) successful and cost-effective efforts by
8	States and units of local government to reduce
9	recidivism through policies that provide for con-
10	sideration of appropriate alternative sanctions to
11	incarceration of youth facing nonviolent charges,
12	while ensuring that public safety is preserved;";
13	and
14	(B) in paragraph (4)—
15	(i) in the matter preceding subpara-
16	graph (A)—
17	(I) by striking "date of enactment
18	of this paragraph, the" and inserting
19	"date of enactment of the Supporting
20	Youth Opportunity and Preventing De-
21	linquency Act of 2016, the"; and
22	(II) by inserting "in accordance
23	with relevant confidentiality require-
24	ments" after "wards of the State"; and

(ii) in subparagraph (D), by inserting 1 2 "and Indian tribes" after "State": (iii) in subparagraph (F), by striking 3 "and" at the end; 4 5 (iv) in subparagraph (G), by striking 6 the period at the end and inserting a semi-7 colon: and 8 (v) by adding at the end the following: 9 "(H) a description of the best practices in dis-10 charge planning; and 11 "(I) an assessment of living arrangements for ju-12 veniles who, upon release from confinement in a State 13 correctional facility, cannot return to the residence 14 they occupied prior to such confinement.": 15 (2) in subsection (b), in the matter preceding paragraph (1), by striking "may" and inserting 16 "shall": and 17 18 (3) by adding at the end the following: 19 "(f) NATIONAL RECIDIVISM MEASURE.—The Administrator, in accordance with applicable confidentiality re-20 21 quirements and in consultation with experts in the field of

juvenile justice research, recidivism, and data collection,

23 shall—

1	"(1) establish a uniform method of data collec-
2	tion and technology that States may use to evaluate
3	data on juvenile recidivism on an annual basis;
4	"(2) establish a common national juvenile recidi-
5	vism measurement system; and
6	"(3) make cumulative juvenile recidivism data
7	that is collected from States available to the public.".
8	SEC. 208. TRAINING AND TECHNICAL ASSISTANCE.
9	Section 252 of the Juvenile Justice and Delinquency
10	Prevention Act of 1974 (42 U.S.C. 5662) is amended—
11	(1) in subsection (a)—
12	(A) in the matter preceding paragraph (1),
13	by striking "may";
14	(B) in paragraph (1)—
15	(i) by inserting "shall" before "develop
16	and carry out projects"; and
17	(ii) by striking "and" after the semi-
18	colon;
19	(C) in paragraph (2)—
20	(i) by inserting "may" before "make
21	grants to and contracts with"; and
22	(ii) by striking the period at the end
23	and inserting "; and"; and
24	(D) by adding at the end the following:

1	"(3) shall provide periodic training for States
2	regarding implementation of the core requirements,
3	current protocols and best practices for achieving and
4	monitoring compliance, and information sharing re-
5	garding relevant Office resources on evidence-based
6	and promising programs or practices that promote
7	the purposes of this Act.";
8	(2) in subsection (b)—
9	(A) in the matter preceding paragraph (1),
10	by striking "may";
11	(B) in paragraph (1)—
12	(i) by inserting "shall" before "develop
13	and implement projects";
14	(ii) by inserting ", including compli-
15	ance with the core requirements" after "this
16	title"; and
17	(iii) by striking "and" at the end;
18	(C) in paragraph (2)—
19	(i) by inserting "may" before "make
20	grants to and contracts with"; and
21	(ii) by striking the period at the end
22	and inserting a semicolon; and
23	(D) by adding at the end the following:
24	"(3) shall provide technical assistance to States
25	and units of local government on achieving compli-

1	ance with the amendments to the core requirements
2	and State Plans made by the Supporting Youth Op-
3	portunity and Preventing Delinquency Act of 2016,
4	including training and technical assistance and,
5	when appropriate, pilot or demonstration projects in-
6	tended to develop and replicate best practices for
7	achieving sight and sound separation in facilities or
8	portions of facilities that are open and available to
9	the general public and that may or may not contain
10	a jail or a lock-up; and
11	"(4) shall provide technical assistance to States
12	in support of efforts to establish partnerships between
13	a State and a university, institution of higher edu-
14	cation, or research center designed to improve the re-
15	cruitment, selection, training, and retention of profes-
16	sional personnel in the fields of medicine, law enforce-
17	ment, the judiciary, juvenile justice, social work and
18	child protection, education, and other relevant fields
19	who are engaged in, or intend to work in, the field
20	of prevention, identification, and treatment of delin-
21	quency.";
22	(3) in subsection (c)—
23	(A) by inserting "prosecutors," after "public
24	defenders,"; and

1	(B) by inserting "status offenders and"
2	after "needs of"; and
3	(4) by adding at the end the following:
4	"(d) Best Practices Regarding Legal Represen-
5	TATION OF CHILDREN.—In consultation with experts in the
6	field of juvenile defense, the Administrator shall—
7	"(1) share best practices, which may include
8	sharing standards of practice developed by recognized
9	entities in the profession, for attorneys representing
10	children; and
11	"(2) provide a State, if it so requests, technical
12	assistance to implement any of the best practices
13	shared under paragraph (1).
14	"(e) TRAINING AND TECHNICAL ASSISTANCE FOR
15	LOCAL AND STATE JUVENILE DETENTION AND CORREC-
16	TIONS PERSONNEL.—The Administrator shall coordinate
17	training and technical assistance programs with juvenile
18	detention and corrections personnel of States and units of
19	local government—
20	"(1) to promote methods for improving condi-
21	tions of juvenile confinement, including methods that
22	are designed to minimize the use of dangerous prac-
23	tices, unreasonable restraints, and isolation and
24	methods responsive to cultural differences; and

1	"(2) to encourage alternative behavior manage-
2	ment techniques based on positive youth development
3	approaches, which may include policies and proce-
4	dures to train personnel to be culturally competent.
5	"(f) Training and Technical Assistance To Sup-
6	PORT MENTAL HEALTH OR SUBSTANCE ABUSE TREAT-
7	MENT INCLUDING HOME-BASED OR COMMUNITY-BASED
8	CARE.—The Administrator shall provide training and tech-
9	nical assistance, in conjunction with the appropriate public
10	agencies, to individuals involved in making decisions re-
11	garding the disposition and management of cases for youth
12	who enter the juvenile justice system about the appropriate
13	services and placement for youth with mental health or sub-
14	stance abuse needs, including—
15	"(1) juvenile justice intake personnel;
16	"(2) probation officers;
17	"(3) juvenile court judges and court services per-
18	sonnel;
19	"(4) prosecutors and court-appointed counsel;
20	and
21	"(5) family members of juveniles and family ad-
22	vocates.
23	"(g) TRAINING AND TECHNICAL ASSISTANCE TO SUP-
24	PORT JUVENILE COURT JUDGES AND PERSONNEL.—The
25	Attorney General, acting through the Office of Juvenile Jus-

tice and Delinquency Prevention and the Office of Justice
 Programs, shall provide training and technical assistance,
 in conjunction with the appropriate public agencies, to en hance the capacity of State and local courts, judges, and
 related judicial personnel to—

6 "(1) improve the lives of children currently in7 volved in or at risk of being involved in the juvenile
8 court system; and

9 "(2) carry out the requirements of this Act.

10 "(h) FREE AND REDUCED PRICE SCHOOL LUNCHES FOR INCARCERATED JUVENILES.—The Attorney General. in 11 12 consultation with the Secretary of Agriculture, shall provide quidance to States relating to existing options for school 13 food authorities in the States to apply for reimbursement 14 15 for free or reduced price lunches under the Richard B. Rus-16 sell National School Lunch Act (42 U.S.C. 1751 et seq.) for juveniles who are incarcerated and would, if not incarcer-17 ated, be eligible for free or reduced price lunches under that 18 19 *Act.*".

#### 20 SEC. 209. AUTHORIZATION OF APPROPRIATIONS.

21 Section 299 of the Juvenile Justice and Delinquency
22 Prevention Act of 1974 (42 U.S.C. 5672) is amended—

23 (1) by striking subsections (b) and (c), and re-

24 designating subsection (d) as subsection (b);

(2) in subsection (a)—

1	(A) in the matter preceding paragraph (1),
2	by striking "(Excluding Parts C and E)";
3	(B) by striking paragraph (1) and inserting
4	the following:
5	"(1) There are authorized to be appropriated to carry
6	out this title—
7	"(A) \$76,125,000 for fiscal year 2018;
8	"(B) \$76,125,000 for fiscal year 2019;
9	"(C) \$77,266,875 for fiscal year 2020;
10	"(D) \$78,425,878 for fiscal year 2021; and
11	"(E) \$79,602,266 for fiscal year 2022."; and
12	(C) in paragraph (2)—
13	(i) in the matter preceding subpara-
14	graph (A), by striking "(other than parts $C$
15	and E)"; and
16	(ii) in subparagraph (C), by striking
17	"part D" and inserting "parts D and E".
18	SEC. 210. ADMINISTRATIVE AUTHORITY.
19	Section 299A of the Juvenile Justice and Delinquency
20	Prevention Act of 1974 (42 U.S.C. 5672) is amended—
21	(1) in subsection (d)—
22	(A) by inserting "(1)" before "The Adminis-
23	trator";

1	(B) by striking ", after appropriate con-
2	sultation with representatives of States and units
3	of local government,";
4	(C) by inserting "guidance," after "regula-
5	tions,"; and
6	(D) by adding at the end the following: "In
7	developing guidance and procedures, the Admin-
8	istrator shall consult with representatives of
9	States and units of local government, including
10	those individuals responsible for administration
11	of this Act and compliance with the core require-
12	ments.
13	"(2) The Administrator shall ensure that—
14	"(A) reporting, compliance reporting, State plan
15	requirements, and other similar documentation as
16	may be required from States is requested in a manner
17	that respects confidentiality, encourages efficiency
18	and reduces the duplication of reporting efforts; and
19	"(B) States meeting all the core requirements are
20	encouraged to experiment with offering innovative,
21	data-driven programs designed to further improve the
22	juvenile justice system."; and
23	(2) in subsection (e), by striking "requirements
24	described in paragraphs (11), (12), and (13) of sec-
25	tion 223(a)" and inserting "core requirements".

# *TITLE III—INCENTIVE GRANTS FOR LOCAL DELINQUENCY PREVENTION PROGRAMS*

#### 4 SEC. 301. SHORT TITLE.

5 Section 501 of the Incentive Grants for Local Delin6 quency Prevention Programs Act of 2002 (42 U.S.C. 5601
7 note) is amended—

8 (1) by inserting "Youth Promise" before "Incen9 tive Grants": and

10 (2) by striking "2002" and inserting "2016".

## 11 SEC. 302. DEFINITIONS.

12 Section 502 of the Incentive Grants for Local Delin13 quency Prevention Programs Act of 2002 (42 U.S.C. 5781)
14 is amended to read as follows:

### 15 "SEC. 502. DEFINITIONS.

- 16 *"In this title—*
- 17 "(1) the term 'eligible entity' means—

18 "(A) a unit of local government that is in
19 compliance with the requirements of part B of
20 title II: or

21 "(B) a nonprofit organization in partner22 ship with a unit of local government described in
23 subparagraph (A);

24 "(2) the term 'local policy board', when used
25 with respect to an eligible entity, means a policy

1	board that the eligible entity will engage in the devel-
2	opment of the eligible entity's plan described in sec-
3	tion 504(e)(5), and that includes—
4	``(A) not fewer than 15 and not more than
5	21 members; and
6	"(B) a balanced representation of—
7	"(i) public agencies and private non-
8	profit organizations serving juveniles and
9	their families; and
10	"(ii) business and industry;
11	(C) at least one representative of the faith
12	community, one adjudicated youth, and one par-
13	ent of an adjudicated youth; and
14	``(D) in the case of an eligible entity de-
15	scribed in paragraph $(1)(B)$ , a representative of
16	the nonprofit organization of the eligible entity;
17	((3) the term 'mentoring' means matching 1
18	adult with 1 or more youths for the purpose of pro-
19	viding guidance, support, and encouragement through
20	regularly scheduled meetings for not less than 9
21	months;
22	"(4) the term 'juvenile delinquency program'
23	means a juvenile delinquency program that is evi-
24	dence-based or promising and that may include—

1	((A) alcohol and substance abuse prevention
2	services;
3	(B) tutoring and remedial education, espe-
4	cially in reading and mathematics;
5	"(C) child and adolescent health and mental
6	health services;
7	"(D) recreation services;
8	((E) leadership and youth development ac-
9	tivities;
10	((F) the teaching that individuals are and
11	should be held accountable for their actions;
12	(G) assistance in the development of job
13	training skills;
14	"(H) youth mentoring programs;
15	"(I) after-school programs;
16	``(J) coordination of a continuum of serv-
17	ices, which may include—
18	"(i) early childhood development serv-
19	ices;
20	"(ii) voluntary home visiting pro-
21	grams;
22	"(iii) nurse-family partnership pro-
23	grams;
24	"(iv) parenting skills training;
25	"(v) child abuse prevention programs;

1	"(vi) family stabilization programs;
2	"(vii) child welfare services;
3	"(viii) family violence intervention
4	programs;
5	"(ix) adoption assistance programs;
6	``(x) emergency, transitional and per-
7	manent housing assistance;
8	"(xi) job placement and retention
9	training;
10	''(xii) summer jobs programs;
11	"(xiii) alternative school resources for
12	youth who have dropped out of school or
13	demonstrate chronic truancy;
14	"(xiv) conflict resolution skill training;
15	"(xv) restorative justice programs;
16	"(xvi) mentoring programs;
17	"(xvii) targeted gang prevention, inter-
18	vention and exit services;
19	"(xviii) training and education pro-
20	grams for pregnant teens and teen parents;
21	and
22	"(xix) pre-release, post-release, and re-
23	entry services to assist detained and incar-
24	cerated youth with transitioning back into
25	and reentering the community; and

1	``(K) other data-driven evidence-based or
2	promising prevention programs;
3	"(5) the term 'State advisory group' means the
4	advisory group appointed by the chief executive officer
5	of a State under a plan described in section 223(a);
6	and
7	"(6) the term 'State entity' means the State
8	agency designated under section 223(a)(1) or the enti-
9	ty receiving funds under section 223(d).".
10	SEC. 303. DUTIES AND FUNCTIONS OF THE ADMINIS-
11	TRATOR.
12	Section 503 of the Incentive Grants for Local Delin-
12 13	Section 503 of the Incentive Grants for Local Delin- quency Prevention Programs Act of 2002 (42 U.S.C. 5782)
13	quency Prevention Programs Act of 2002 (42 U.S.C. 5782)
13 14	quency Prevention Programs Act of 2002 (42 U.S.C. 5782) is amended—
13 14 15	<pre>quency Prevention Programs Act of 2002 (42 U.S.C. 5782) is amended—</pre>
13 14 15 16	<pre>quency Prevention Programs Act of 2002 (42 U.S.C. 5782) is amended—</pre>
<ol> <li>13</li> <li>14</li> <li>15</li> <li>16</li> <li>17</li> </ol>	<pre>quency Prevention Programs Act of 2002 (42 U.S.C. 5782) is amended—</pre>
<ol> <li>13</li> <li>14</li> <li>15</li> <li>16</li> <li>17</li> <li>18</li> </ol>	<pre>quency Prevention Programs Act of 2002 (42 U.S.C. 5782) is amended—</pre>
<ol> <li>13</li> <li>14</li> <li>15</li> <li>16</li> <li>17</li> <li>18</li> <li>19</li> </ol>	<pre>quency Prevention Programs Act of 2002 (42 U.S.C. 5782) is amended—</pre>

"SEC. 504. GRANTS FOR LOCAL DELINQUENCY PREVENTION
 PROGRAMS.

3 "(a) PURPOSE.—The purpose of this section is to enable local communities to address the unmet needs of youth 4 5 who are involved in, or are at risk of involvement in, juvenile delinquency or gang activity, including through a con-6 7 tinuum of delinquency prevention programs for juveniles 8 who have had contact with the juvenile justice system or 9 who are likely to have contact with the juvenile justice sys-10 tem.

11 "(b) PROGRAM AUTHORIZED.—The Administrator
12 shall—

"(1) for each fiscal year for which less than
\$25,000,000 is appropriated under section 506,
award grants to not fewer than 3 State entities, but
not more than 5 State entities, that apply under subsection (c) and meet the requirements of subsection
(d); or

19 "(2) for each fiscal year for which \$25,000,000
20 or more is appropriated under section 506, award
21 grants to not fewer than 5 State entities that apply
22 under subsection (c) and meet the requirements of
23 subsection (d).

24 "(c) STATE APPLICATION.—To be eligible to receive a
25 grant under this section, a State entity shall submit an ap-

plication to the Administrator, which includes the fol-2 lowing: 3 "(1) An assurance the State entity will use— "(A) not more than 10 percent of such 4 5 grant, in the aggregate—

6 "(i) for the costs incurred by the State 7 entity to carry out this section, except that 8 not more than 3 percent of such grant may 9 be used for such costs; and

10 "(ii) to provide technical assistance to 11 eligible entities receiving a subgrant under 12 subsection (e) in carrying out juvenile de-13 linquency programs under the subgrant; 14 and

15 "(B) the remainder of such grant to award 16 subgrants to eligible entities under subsection (e). 17 "(2) An assurance that such grant will supple-18 ment, and not supplant, State and local efforts to 19 prevent juvenile delinquency.

20 "(3) An assurance the State entity will evaluate 21 the capacity of eligible entities receiving a subgrant 22 under subsection (e) to fulfill the requirements under 23 such subsection.

"(4) An assurance that such application was 24 25 prepared after consultation with, and participation

1	by, the State advisory group, units of local govern-
2	ment, community-based organizations, and organiza-
3	tions that carry out programs, projects, or activities
4	to prevent juvenile delinquency in the local juvenile
5	justice system served by the State entity.
6	"(d) Approval of State Applications.—In award-
7	ing grants under this section for a fiscal year, the Adminis-
8	trator may not award a grant to a State entity for a fiscal
9	year unless—
10	"(1)(A) the State that will be served by the State
11	entity submitted a plan under section 223 for such
12	fiscal year; and
13	"(B) such plan is approved by the Administrator
14	for such fiscal year; or
15	"(2) after finding good cause for a waiver, the
16	Administrator waives the plan required under sub-
17	paragraph (A) for such State for such fiscal year.
18	"(e) Subgrant Program.—
19	"(1) Program Authorized.—
20	"(A) IN GENERAL.—Each State entity re-
21	ceiving a grant under this section shall award
22	subgrants to eligible entities in accordance with
23	this subsection.
24	"(B) PRIORITY.—In awarding subgrants
25	under this subsection, the State entity shall give

1	priority to eligible entities that demonstrate abil-
2	ity in—
3	"(i) plans for service and agency co-
4	ordination and collaboration including the
5	collocation of services;
6	"(ii) innovative ways to involve the
7	private nonprofit and business sector in de-
8	linquency prevention activities;
9	"(iii) developing data-driven preven-
10	tion plans, employing evidence-based pre-
11	vention strategies, and conducting program
12	evaluations to determine impact and effec-
13	tiveness;
14	"(iv) identifying under the plan sub-
15	mitted under paragraph (5) potential sav-
16	ings and efficiencies associated with success-
17	ful implementation of such plan; and
18	((v) describing how such savings and
19	efficiencies may be used to carry out delin-
20	quency prevention programs and be rein-
21	vested in the continuing implementation of
22	such programs after the end of the subgrant
23	period.
24	"(C) Subgrant program period and di-
25	VERSITY OF PROJECTS.—

1	"(i) Program period.—A subgrant
2	awarded to an eligible entity by a State en-
3	tity under this section shall be for a period
4	of not more than 5 years, of which the eligi-
5	ble entity—
6	"(I) may use not more than $18$
7	months for completing the plan sub-
8	mitted by the eligible entity under
9	paragraph (5); and
10	``(II) shall use the remainder of
11	the subgrant period, after planning pe-
12	riod described in subclause (I), for the
13	implementation of such plan.
14	"(ii) Diversity of projects.—In
15	awarding subgrants under this subsection, a
16	State entity shall ensure, to the extent prac-
17	ticable and applicable, that such subgrants
18	are distributed throughout different areas,
19	including urban, suburban, and rural
20	areas.
21	"(2) LOCAL APPLICATION.—An eligible entity
22	that desires a subgrant under this subsection shall
23	submit an application to the State entity in the State
24	of the eligible entity, at such time and in such man-

1	ner as determined by the State entity, and that in-
2	cludes—
3	"(A) a description of—
4	"(i) the local policy board and local
5	partners the eligible entity will engage in
6	the development of the plan described in
7	paragraph (5);
8	"(ii) the unmet needs of youth in the
9	community who are or have been involved
10	in, or are at risk of being involved in juve-
11	nile delinquency or gang activity;
12	"(iii) available resources in the com-
13	munity to meet the unmet needs identified
14	in the needs assessment described in para-
15	graph (5)(A);
16	"(iv) potential costs to the community
17	if the unmet needs are not addressed;
18	"(B) a specific time period for the planning
19	and subsequent implementation of its continuum
20	of local delinquency prevention programs;
21	(C) the steps the eligible entity will take to
22	implement the plan under subparagraph (A);
23	and
24	(D) a plan to continue the grant activity
25	with non-Federal funds, if proven successful ac-

1	cording to the performance evaluation process
2	under paragraph $(5)(D)$ , after the grant period.
3	"(3) Matching requirement.—An eligible en-
4	tity desiring a subgrant under this subsection shall
5	agree to provide a 50 percent match of the amount of
6	the subgrant, which may include the value of in-kind
7	contributions.
8	"(4) Subgrant review.—
9	"(A) REVIEW.—Not later than the end of
10	the second year of a subgrant period for a
11	subgrant awarded to an eligible entity under this
12	subsection and before awarding the remaining
13	amount of the subgrant to the eligible entity, the
14	State entity shall—
15	((i) ensure that the eligible entity has
16	completed the plan submitted under para-
17	graph (2) and that the plan meets the re-
18	quirements of such paragraph; and
19	"(ii) verify that the eligible entity will
20	begin the implementation of its plan upon
21	receiving the next installment of its
22	subgrant award.
23	"(B) TERMINATION.—If the State entity
24	finds through the review conducted under sub-
25	paragraph (A) that the eligible entity has not

1	met the requirements of clause (i) of such sub-
2	paragraph, the State entity shall reallocate the
3	amount remaining on the subgrant of the eligible
4	entity to other eligible entities receiving a
5	subgrant under this subsection or award the
6	amount to an eligible entity during the next
7	subgrant competition under this subsection.
8	"(5) Local uses of funds.—An eligible entity
9	that receives a subgrant under this subsection shall
10	use the funds to implement a plan to carry out delin-
11	quency prevention programs in the community served
12	by the eligible entity in a coordinated manner with
13	other delinquency prevention programs or entities
14	serving such community, which includes—
15	"(A) an analysis of the unmet needs of
16	youth in the community who are or have been,
17	or are at risk of being, involved in juvenile delin-
18	quency or gang activity—
19	"(i) which shall include—
20	((I) the available resources in the
21	community to meet the unmet needs;
22	and
23	"(II) factors present in the com-
24	munity that may contribute to delin-
25	quency, such as homelessness, food inse-

1	curity, teen pregnancy, youth unem-
2	ployment, family instability, lack of
3	educational opportunity; and
4	"(ii) may include an estimate—
5	((I) for the most recent year for
6	which reliable data is available, the
7	amount expended by the community
8	and other entities for delinquency ad-
9	judication for juveniles and the incar-
10	ceration of adult offenders for offenses
11	committed in such community; and
12	"(II) of potential savings and effi-
13	ciencies that may be achieved through
14	the implementation of the plan;
15	"(B) a minimum 3-year comprehensive
16	strategy to address the unmet needs and an esti-
17	mate of the amount or percentage of non-Federal
18	funds that are available to carry out the strat-
19	egy;
20	"(C) a description of how delinquency pre-
21	vention programs under the plan will be coordi-
22	nated;
23	"(D) a description of the performance eval-
24	uation process of the delinquency prevention pro-
25	grams to be implemented under the plan, which

1	shall include performance measures to assess ef-
2	forts to address the unmet needs of youth in the
3	community analyzed under subparagraph (A);
4	((E) the evidence or promising evaluation
5	on which such delinquency prevention programs
6	are based; and
7	``(F) if such delinquency prevention pro-
8	grams are proven successful according to the per-
9	formance evaluation process under subparagraph
10	(D), a strategy to continue such programs after
11	the subgrant period with non-Federal funds, in-
12	cluding a description of how any estimated sav-
13	ings or efficiencies created by the implementa-
14	tion of the plan may be used to continue such
15	programs.".
16	SEC. 305. GRANTS FOR TRIBAL DELINQUENCY PREVENTION
17	AND RESPONSE PROGRAMS.
18	The Incentive Grants for Local Delinquency Preven-
19	tion Programs Act of 2002 (42 U.S.C. 5781 et seq.) is
20	amended by redesignating section 505 as section 506 and
21	by inserting after section 504 the following:
22	"SEC. 505. GRANTS FOR TRIBAL DELINQUENCY PREVEN-
23	TION AND RESPONSE PROGRAMS.
24	"(a) IN GENERAL.—The Administrator shall make
25	grants under this section, on a competitive basis, to eligible

Indian tribes (or consortia of Indian tribes) as described
 in subsection (b)—

3	"(1) to support and enhance—
4	"(A) tribal juvenile delinquency prevention
5	services; and
6	"(B) the ability of Indian tribes to respond
7	to, and care for, juvenile offenders; and
8	"(2) to encourage accountability of Indian tribal
9	governments with respect to preventing juvenile delin-
10	quency, and responding to, and caring for, juvenile
11	offenders.
12	"(b) ELIGIBLE INDIAN TRIBES.—To be eligible to re-
13	ceive a grant under this section, an Indian tribe or consor-
14	tium of Indian tribes shall submit to the Administrator an
15	application in such form as the Administrator may require.
16	"(c) Considerations.—In providing grants under
17	this section, the Administrator shall take into consideration,
18	with respect to the Indian tribe to be served, the—
19	"(1) juvenile delinquency rates;
20	"(2) school dropout rates; and
21	"(3) number of youth at risk of delinquency.
22	"(d) AVAILABILITY OF FUNDS.—Of the amount appro-
23	priated for a fiscal year to carry out this title, 11 percent
24	shall be available to carry out this section.".

1	SEC. 306. AUTHORIZATION OF APPROPRIATIONS.
2	Section 506, as redesignated by section 305, is amend-
3	ed to read as follows:
4	"SEC. 506. AUTHORIZATION OF APPROPRIATIONS.
5	"There are authorized to be appropriated to carry out
6	this title—
7	"(1) \$91,857,500 for fiscal year 2018;
8	"(2) \$91,857,500 for fiscal year 2019;
9	"(3) \$93,235,362 for fiscal year 2020;
10	"(4) \$94,633,892 for fiscal year 2021; and
11	"(5) \$96,053,401 for fiscal year 2022.".
12	SEC. 307. TECHNICAL AMENDMENT.
13	Title V of the Juvenile Justice and Delinquency Pre-
14	vention Act of 1974 as enacted by Public Law 93-415 (88
15	Stat. 1133) (relating to miscellaneous and conforming
16	amendments) is repealed.
17	TITLE IV—MISCELLANEOUS
18	PROVISIONS
19	SEC. 401. EVALUATION BY GOVERNMENT ACCOUNTABILITY
20	OFFICE.
21	(a) EVALUATION.—Not later than 1 year after the date
22	of enactment of this Act, the Comptroller General of the
23	United States shall—
24	(1) conduct a comprehensive analysis and eval-
25	uation regarding the performance of the Office of Ju-
26	venile Justice and Delinquency Prevention (referred
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to in this section as "the agency"), its functions, its
 programs, and its grants;

(2) conduct a comprehensive audit and evalua-3 4 tion of a selected, sample of grantees (as determined 5 by the Comptroller General) that receive Federal 6 funds under grant programs administered by the 7 agency including a review of internal controls (as de-8 fined in section 103 of the Juvenile Justice and De-9 linguency Prevention Act of 1974 (42 U.S.C. 5603), 10 as amended by this Act) to prevent fraud, waste, and 11 abuse of funds by grantees; and

12 (3) submit a report in accordance with sub13 section (d).

14 (b) Considerations for Evaluation.—In con-15 ducting the analysis and evaluation under subsection (a)(1), and in order to document the efficiency and public 16 benefit of the Juvenile Justice and Delinquency Prevention 17 Act of 1974 (42 U.S.C. 5601 et seq.), excluding the Run-18 away and Homeless Youth Act (42 U.S.C. 5701 et seq.) and 19 the Missing Children's Assistance Act (42 U.S.C. 5771 et 20 21 seq.), the Comptroller General shall take into consider-22 ation—

(1) the outcome and results of the programs carried out by the agency and those programs administered through grants by the agency;

1	(2) the extent to which the agency has complied
2	with the Government Performance and Results Act of
3	1993 (Public Law 103–62; 107 Stat. 285);
4	(3) the extent to which the jurisdiction of, and
5	the programs administered by, the agency duplicate
6	or conflict with the jurisdiction and programs of
7	other agencies;
8	(4) the potential benefits of consolidating pro-
9	grams administered by the agency with similar or
10	duplicative programs of other agencies, and the poten-
11	tial for consolidating those programs;
12	(5) whether less restrictive or alternative methods
13	exist to carry out the functions of the agency and
14	whether current functions or operations are impeded
15	or enhanced by existing statutes, rules, and proce-
16	dures;
17	(6) the number and types of beneficiaries or per-
18	sons served by programs carried out by the agency;
19	(7) the manner with which the agency seeks pub-
20	lic input and input from State and local governments
21	on the performance of the functions of the agency;
22	(8) the extent to which the agency complies with
23	section 552 of title 5, United States Code (commonly
24	known as the Freedom of Information Act);

1	(9) whether greater oversight is needed of pro-
2	grams developed with grants made by the agency; and
3	(10) the extent to which changes are necessary in
4	the authorizing statutes of the agency in order for the
5	functions of the agency to be performed in a more effi-
6	cient and effective manner.
7	(c) Considerations for Audits.—In conducting the
8	audit and evaluation under subsection $(a)(2)$ , and in order
9	to document the efficiency and public benefit of the Juvenile
10	Justice and Delinquency Prevention Act of 1974 (42 U.S.C.
11	5601 et seq.), excluding the Runaway and Homeless Youth
12	Act (42 U.S.C. 5701 et seq.) and the Missing Children's As-
13	sistance Act (42 U.S.C. 5771 et seq.), the Comptroller Gen-
14	eral shall take into consideration—
15	(1) whether grantees timely file Financial Status
16	Reports;
17	(2) whether grantees have sufficient internal con-
18	trols to ensure adequate oversight of grant fund re-
19	ceived;
20	(3) whether disbursements were accompanied
21	with adequate supporting documentation (including
22	invoices and receipts);
23	(4) whether expenditures were authorized;
24	(5) whether subrecipients of arant funds were

24 (5) whether subrecipients of grant funds were
25 complying with program requirements;

1	(6) whether salaries and fringe benefits of per-
2	sonnel were adequately supported by documentation;
3	(7) whether contracts were bid in accordance
4	with program guidelines; and
5	(8) whether grant funds were spent in accord-
6	ance with program goals and guidelines.
7	(d) Report.—
8	(1) IN GENERAL.—Not later than 1 year after
9	the date of enactment of this Act, the Comptroller
10	General of the United States shall—
11	(A) submit a report regarding the evalua-
12	tion conducted under subsection (a) and audit
13	under subsection (b), to the Speaker of the House
14	of Representatives and the President pro tempore
15	of the Senate; and
16	(B) make the report described in subpara-
17	graph (A) available to the public.
18	(2) CONTENTS.—The report submitted in accord-
19	ance with paragraph (1) shall include all audit find-
20	ings determined by the selected, statistically signifi-
21	cant sample of grantees as required by subsection
22	(a)(2) and shall include the name and location of any
23	selected grantee as well as any findings required by
24	subsection $(a)(2)$ .

1 SEC. 402. ACCOUNTABILITY AND OVERSIGHT.

2 (a) IN GENERAL.—The Juvenile Justice and Delin3 quency Prevention Act of 1974 (42 U.S.C. 5601 et seq.) is
4 amended by adding at the end the following:

## *TITLE VI—ACCOUNTABILITY AND OVERSIGHT*

## 7 "SEC. 601. ACCOUNTABILITY AND OVERSIGHT.

8 "(a) SENSE OF CONGRESS.—It is the sense of Congress 9 that, in order to ensure that at-risk youth, and youth who 10 come into contact with the juvenile justice system or the 11 criminal justice system, are treated fairly and that the out-12 come of that contact is beneficial to the Nation—

"(1) the Department of Justice, through its Office of Juvenile Justice and Delinquency Prevention,
must restore meaningful enforcement of the core requirements in title II; and

17 "(2) States, which are entrusted with a fiscal
18 stewardship role if they accept funds under title II
19 must exercise vigilant oversight to ensure full compli20 ance with the core requirements for juveniles provided
21 for in title II.

- 22 "(b) ACCOUNTABILITY.—
- 23 "(1) AGENCY PROGRAM REVIEW.—

24 "(A) PROGRAMMATIC AND FINANCIAL AS25 SESSMENT.—

1	"(i) IN GENERAL.—Not later than 60
2	days after the date of enactment of the Sup-
3	porting Youth Opportunity and Preventing
4	Delinquency Act of 2016, the Director of the
5	Office of Audit, Assessment, and Manage-
6	ment of the Office of Justice Programs at
7	the Department of Justice (referred to in
8	this section as the 'Director') shall—
9	"(I) conduct a comprehensive
10	analysis and evaluation of the internal
11	controls of the Office of Juvenile Jus-
12	tice and Delinquency Prevention (re-
13	ferred to in this section as the 'agency')
14	to determine if States and Indian
15	tribes receiving grants are following
16	the requirements of the agency grant
17	programs and what remedial action
18	the agency has taken to recover any
19	grant funds that are expended in viola-
20	tion of grant programs, including in-
21	stances where—
22	"(aa) supporting documenta-
23	tion was not provided for cost re-
24	ports;

1	"(bb) unauthorized expendi-
2	tures occurred; and
3	"(cc) subrecipients of grant
4	funds were not in compliance
5	with program requirements;
6	"(II) conduct a comprehensive
7	audit and evaluation of a selected sta-
8	tistically significant sample of States
9	and Indian tribes (as determined by
10	the Director) that have received Fed-
11	eral funds under title II, including a
12	review of internal controls to prevent
13	fraud, waste, and abuse of funds by
14	grantees; and
15	"(III) submit a report in accord-
16	ance with clause (iv).
17	"(ii) Considerations for evalua-
18	TIONS.—In conducting the analysis and
19	evaluation under clause (i)(I), and in order
20	to document the efficiency and public ben-
21	efit of titles II and V, the Director shall
22	take into consideration the extent to
23	which—

	$\sim$ .
1	``(I) greater oversight is needed of
2	programs developed with grants made
3	by the agency;
4	``(II) changes are necessary in the
5	authorizing statutes of the agency in
6	order that the functions of the agency
7	can be performed in a more efficient
8	and effective manner; and
9	"(III) the agency has imple-
10	mented recommendations issued by the
11	Comptroller General or Office of In-
12	spector General relating to the grant
13	making and grant monitoring respon-
14	sibilities of the agency.
15	"(iii) Considerations for Audits.—
16	In conducting the audit and evaluation
17	under clause $(i)(II)$ , and in order to docu-
18	ment the efficiency and public benefit of ti-
19	tles II and V, the Director shall take into
20	consideration—
21	``(I) whether grantees timely file
22	Financial Status Reports;
23	"(II) whether grantees have suffi-
24	cient internal controls to ensure ade-
25	quate oversight of grant funds received;

1	"(III) whether grantees' assertions
2	of compliance with the core require-
3	ments were accompanied with adequate
4	supporting documentation;
5	((IV) whether expenditures were
6	authorized;
7	"(V) whether subrecipients of
8	grant funds were complying with pro-
9	gram requirements; and
10	"(VI) whether grant funds were
11	spent in accordance with the program
12	goals and guidelines.
13	"(iv) Report.—The Director shall—
14	((I) submit to the Congress a re-
15	port outlining the results of the anal-
16	ysis, evaluation, and audit conducted
17	under clause (i), including supporting
18	materials, to the Speaker of the House
19	of Representatives and the President
20	pro tempore of the Senate; and
21	"(II) shall make such report
22	available to the public online, not later
23	than 1 year after the date of enactment
24	of this section.
25	"(B) Analysis of internal controls.—

1	"(i) IN GENERAL.—Not later than 30
2	days after the date of enactment of the Sup-
2	
	porting Youth Opportunity and Preventing
4	Delinquency Act of 2016, the Administrator
5	shall initiate a comprehensive analysis and
6	evaluation of the internal controls of the
7	agency to determine whether, and to what
8	extent, States and Indian tribes that receive
9	grants under titles II and V are following
10	the requirements of the grant programs au-
11	thorized under titles II and V.
12	"(ii) Report.—Not later than 180
13	days after the date of enactment of the Sup-
14	porting Youth Opportunity and Preventing
15	Delinquency Act of 2016, the Administrator
16	shall submit to Congress a report con-
17	taining—
18	((I) the findings of the analysis
19	and evaluation conducted under clause
20	(i);
21	"(II) a description of remedial ac-
22	tions, if any, that will be taken by the
23	Administrator to enhance the internal
24	controls of the agency and recoup funds
25	that may have been expended in viola-

1	tion of law, regulations, or program re-
2	quirements issued under titles II and
3	V; and
4	"(III) a description of—
5	"(aa) the analysis conducted
6	under clause (i);
7	"(bb) whether the funds
8	awarded under titles II and V
9	have been used in accordance with
10	law, regulations, program guid-
11	ance, and applicable plans; and
12	"(cc) the extent to which
13	funds awarded to States and In-
14	dian tribes under titles $II$ and $V$
15	enhanced the ability of grantees to
16	fulfill the core requirements.
17	"(C) Report by the attorney gen-
18	ERAL.—Not later than 180 days after the date of
19	enactment of the Supporting Youth Opportunity
20	and Preventing Delinquency Act of 2016, the At-
21	torney General shall submit to the appropriate
22	committees of the Congress a report on the esti-
23	mated amount of formula grant funds disbursed
24	by the agency since fiscal year 2010 that did not

1	meet the requirements for awards of formula
2	grants to States under title II.
3	"(2) Conference expenditures.—
4	"(A) LIMITATION.—No amounts authorized
5	to be appropriated to the Department of Justice
6	under this Act may be used by the Attorney Gen-
7	eral, or by any individual or organization
8	awarded discretionary funds through a coopera-
9	tive agreement under this Act, to host or support
10	any expenditure for conferences that uses more
11	than \$20,000 in funds made available to the De-
12	partment of Justice, unless the Deputy Attorney
13	General or such Assistant Attorney Generals, Di-
14	rectors, or principal deputies as the Deputy At-
15	torney General may designate, provides prior
16	written authorization that the funds may be ex-
17	pended to host a conference.
18	"(B) WRITTEN APPROVAL.—Written ap-
19	proval under subparagraph (A) shall include a
20	written estimate of all costs associated with the
21	conference, including the cost of all food and bev-
22	erages, audiovisual equipment, honoraria for
23	speakers, and entertainment.
24	"(C) REPORT.—The Deputy Attorney Gen-

25 eral shall submit an annual report to the Com-

1	mittee on the Judiciary of the Senate and the
2	Committee on Education and the Workforce of
3	the House of Representatives on all conference
4	expenditures approved under this paragraph.
5	"(3) Prohibition on lobbying activity.—
6	"(A) IN GENERAL.—Amounts authorized to
7	be appropriated under this Act may not be uti-
8	lized by any recipient of a grant made using
9	such amounts—
10	"(i) to lobby any representative of the
11	Department of Justice regarding the award
12	of grant funding; or
13	"(ii) to lobby any representative of a
14	Federal, State, local, or tribal government
15	regarding the award of grant funding.
16	"(B) PENALTY.—If the Attorney General
17	determines that any recipient of a grant made
18	using amounts authorized to be appropriated
19	under this $Act$ has violated subparagraph (A),
20	the Attorney General shall—
21	"(i) require the recipient to repay the
22	grant in full; and
23	"(ii) prohibit the recipient to receive
24	another grant under this Act for not less
25	than 5 years.

1	"(C) CLARIFICATION.—For purposes of this
2	paragraph, submitting an application for a
3	grant under this Act shall not be considered lob-
4	bying activity in violation of subparagraph $(A)$ .
5	"(c) Preventing Duplicative Grants.—
6	"(1) In general.—Before the Attorney General
7	awards a grant to an applicant under this Act, the
8	Attorney General shall compare potential grant
9	awards with other grants awarded under this Act to
10	determine if duplicate grant awards are awarded for
11	the same purpose.
12	"(2) REPORT.—If the Attorney General awards
13	duplicate grants to the same applicant for the same
14	purpose the Attorney General shall submit to the
15	Committee on the Judiciary of the Senate and the
16	Committee on Education and the Workforce of the
17	House of Representatives a report that includes—
18	"(A) a list of all duplicate grants awarded,
19	including the total dollar amount of any dupli-
20	cate grants awarded; and
21	"(B) the reason the Attorney General
22	awarded the duplicative grant.
23	"(d) Compliance With Auditing Standards.—The
24	Administrator shall comply with the Generally Accepted
25	Government Auditing Standards, published by the General

1 Accountability Office (commonly known as the Yellow

2 Book'), in the conduct of fiscal, compliance, and programmatic audits of States.". 3 4 (b) Technical and Conforming Amendment.— 5 (1) IN GENERAL.—The Juvenile Justice and De-6 linguency Prevention Act of 1974 is amended by 7 striking paragraphs (6) and (7) of section 407 (42) 8 U.S.C. 5776a). 9 (2) EFFECTIVE DATE.—The amendment made by 10 paragraph (1) shall take effect on the 1st day of the 11 1st fiscal year that begins after the date of enactment 12 of this Act. 13 (3) SAVINGS CLAUSE.—In the case of an entity 14 that is barred from receiving grant funds under para-15 graph (7)(B)(ii) of section 407 of the Juvenile Justice 16 and Delinquency Prevention Act of 1974 (42 U.S.C. 17 5776a), the amendment made by paragraph (1) of 18 this subsection shall not affect the applicability to the 19 entity, or to the Attorney General with respect to the 20 entity, of paragraph (7) of such section 407, as in ef-21 fect on the day before the effective date of the amend-22 ment made by paragraph (1).

**Union Calendar No. 596** 

114TH CONGRESS H. R. 5963

[Report No. 114-763]

## A BILL

To reauthorize and improve the Juvenile Justice and Delinquency Prevention Act of 1974, and for other purposes.

September 20, 2016

Reported with an amendment, committed to the Committee of the Whole House on the State of the Union, and ordered to be printed