

114TH CONGRESS
1ST SESSION

H. R. 679

To establish a Road Usage Charge Pilot Program to study mileage-based fee systems, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

FEBRUARY 3, 2015

Mr. BLUMENAUER introduced the following bill; which was referred to the Committee on Ways and Means, and in addition to the Committees on Transportation and Infrastructure and Energy and Commerce, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

A BILL

To establish a Road Usage Charge Pilot Program to study mileage-based fee systems, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Road Usage Charge
5 Pilot Program Act of 2015”.

6 **SEC. 2. FINDINGS.**

7 Congress finds the following:

1 (1) The 2009 report of the National Surface
2 Transportation Infrastructure Financing Commis-
3 sion recommends a transition away from the fuel tax
4 to a more stable funding source, noting that a mile-
5 age-based fee system is the consensus choice for pol-
6 icy leaders.

7 (2) The 2008 report of the National Surface
8 Transportation and Revenue Study Commission rec-
9 ommends further study of the implementation of
10 mileage-based fee systems at the State level and of
11 their compatibility with a national revenue system,
12 noting that in the long run, a mileage-based fee sys-
13 tem seems the most likely and appropriate method
14 to be implemented.

15 (3) According to the Congressional Budget Of-
16 fice, the revenue raised from the gas tax since its
17 last increase in 1993 has lost over one-third of its
18 purchasing power due to increasing fuel efficiency,
19 changing transportation patterns, and inflation.

20 (4) By 2030, the corporate average fuel econ-
21 omy standards will have reduced Highway Trust
22 Fund receipts by more than 20 percent.

23 (5) The fuel tax revenue mechanism results in
24 some industries paying more than their commensu-
25 rate road use.

1 **SEC. 3. ROAD USAGE CHARGE PILOT PROGRAM.**

2 (a) ESTABLISHMENT.—The Secretary of the Treas-
3 ury (in this Act referred to as the “Secretary”) shall es-
4 tablish a competitive grant program to be known as the
5 Road Usage Charge Pilot Program (in this Act referred
6 to as the “Program”) to make grants to eligible entities
7 to—

8 (1) conduct pilot studies of methods for record-
9 ing and reporting the number of miles traveled by
10 particular vehicles;

11 (2) conduct pilot studies of payment, enforce-
12 ment, and privacy protection methods for mileage-
13 based fee systems; and

14 (3) implement mileage-based fee systems in ju-
15 risdictions that have adopted a plan for such sys-
16 tems.

17 (b) APPLICATION REQUIRED.—To be eligible for a
18 grant under the Program, an eligible entity shall submit
19 to the Secretary an application at such time, in such form,
20 and containing such information and assurances as the
21 Secretary may require.

22 (c) SELECTION OF PILOT STUDIES.—In awarding
23 grants under the Program, the Secretary shall select pilot
24 studies that, in combination, explore means to address the
25 following concerns:

26 (1) Protection of personal privacy.

1 (2) Ease of public compliance.

2 (3) Level of public acceptance.

3 (4) Geographic and income equity.

4 (5) Integration with State and local transpor-
5 tation revenue mechanisms.

6 (6) Administrative issues.

7 (7) Cost.

8 (8) Enforcement issues.

9 (9) Potential for fraud or evasion.

10 (10) Feasibility of implementation.

11 (d) PRIORITY.—In awarding grants under the Pro-
12 gram, the Secretary shall give priority to pilot studies
13 that—

14 (1) serve as a model for broad implementation
15 of a mileage-based fee system;

16 (2) address concerns of rural and urban user
17 equity;

18 (3) involve multistate projects;

19 (4) have a high volume of enrolled vehicles;

20 (5) integrate with State and local revenue sys-
21 tems;

22 (6) integrate with local demand management
23 plans;

24 (7) integrate with other intelligent transpor-
25 tation system technologies; and

1 (8) test the proposed revenue collection system
2 by collecting and distributing revenue.

3 (e) **REQUIRED MINIMUM FUNDS FOR PLANNING OR-**
4 **GANIZATIONS.**—In awarding grants under the Program,
5 the Secretary shall ensure that not less than 10 percent
6 of funds available under the Program in a fiscal year are
7 reserved for pilot studies carried out in conjunction with
8 metropolitan planning organizations or regional transpor-
9 tation planning organizations.

10 (f) **COST SHARING.**—An eligible entity that receives
11 a grant under this Act shall provide funds, from non-Fed-
12 eral sources, in an amount equal to 20 percent of the
13 amount of grant funds provided to the entity to carry out
14 the activities supported by the grant.

15 **SEC. 4. WORKING GROUP.**

16 (a) **ESTABLISHMENT.**—The Secretary, in consulta-
17 tion with the Secretary of Transportation, shall establish
18 a working group that shall—

19 (1) evaluate the technology platforms and
20 standards used in the program and develop national
21 technology standards for a road usage charge, as
22 well as develop national privacy standards for a road
23 usage charge that balance the effectiveness of rev-
24 enue systems with user privacy;

1 (2) evaluate the costs of collection and adminis-
 2 tration of the methods studied in the Program and
 3 the success of such methods in achieving rural and
 4 urban user equity; and

5 (3) evaluate the potential of the methods stud-
 6 ied in the Program to manage demand and reduce
 7 the emission of greenhouse gases.

8 (b) MEMBERSHIP.—The working group established
 9 under subsection (a) shall be comprised of no fewer than
 10 10 members, including at least 1 individual representing
 11 each of the following:

- 12 (1) The telecommunications industry.
- 13 (2) A highway user group.
- 14 (3) The data security and privacy industry.
- 15 (4) A privacy rights advocacy organization.
- 16 (5) A State or regional transportation agency.
- 17 (6) A national research and policymaking body.

18 **SEC. 5. REPORTS.**

19 (a) INTERIM REPORT.—Not later than 2 years after
 20 the date of the first disbursement of funds under a grant
 21 under the Program, the Secretary shall submit to Con-
 22 gress an interim report describing the progress of the Pro-
 23 gram, the progress of the working group established under
 24 section 4(a), and any data or results from the Program.

1 (b) FINAL REPORT.—Not later than 4 years after the
2 date of the first disbursement of funds under a grant
3 under the Program, the Secretary shall submit to Con-
4 gress a final report containing data and results from the
5 Program, an analysis of the feasibility of each method
6 studied to be used as a mileage-based fee system, and the
7 evaluations done by the working group established under
8 section 4(a).

9 **SEC. 6. DEFINITIONS.**

10 In this Act:

11 (1) ELIGIBLE ENTITY.—The term “eligible enti-
12 ty” means one or more of the following:

13 (A) A State government or political sub-
14 division thereof.

15 (B) A local government or political subdivi-
16 sion thereof.

17 (C) A metropolitan planning organization.

18 (D) A regional transportation planning or-
19 ganization.

20 (E) A tribal organization.

21 (2) METROPOLITAN PLANNING ORGANIZA-
22 TION.—The term “metropolitan planning organiza-
23 tion” has the meaning given that term in section
24 134(b) of title 23, United States Code.

1 (3) REGIONAL TRANSPORTATION PLANNING OR-
2 GANIZATION.—The term “regional transportation
3 planning organization” has the meaning given that
4 term in section 134(b) of title 23, United States
5 Code.

6 **SEC. 7. AUTHORIZATION OF APPROPRIATIONS.**

7 (a) GRANT PROGRAM.—There is authorized to be ap-
8 propriated \$30,000,000 to carry out section 3, to remain
9 available until expended.

10 (b) WORKING GROUP AND REPORT.—There is au-
11 thorized to be appropriated \$2,500,000 to carry out sec-
12 tion 4 and \$2,500,000 to carry out section 5, to remain
13 available until expended.

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