

114TH CONGRESS  
1ST SESSION

# H. R. 766

To provide requirements for the appropriate Federal banking agencies when requesting or ordering a depository institution to terminate a specific customer account, to provide for additional requirements related to subpoenas issued under the Financial Institutions Reform, Recovery, and Enforcement Act of 1989, and for other purposes.

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## IN THE HOUSE OF REPRESENTATIVES

FEBRUARY 5, 2015

Mr. LUETKEMEYER (for himself, Mr. HASTINGS, and Mr. STIVERS) introduced the following bill; which was referred to the Committee on Financial Services

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## A BILL

To provide requirements for the appropriate Federal banking agencies when requesting or ordering a depository institution to terminate a specific customer account, to provide for additional requirements related to subpoenas issued under the Financial Institutions Reform, Recovery, and Enforcement Act of 1989, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Financial Institution  
5 Customer Protection Act of 2015”.

1 **SEC. 2. REQUIREMENTS FOR DEPOSIT ACCOUNT TERMI-**  
2 **NATION REQUESTS AND ORDERS.**

3 (a) **TERMINATION REQUESTS OR ORDERS MUST BE**  
4 **MATERIAL.—**

5 (1) **IN GENERAL.—**An appropriate Federal  
6 banking agency may not formally or informally re-  
7 quest or order a depository institution to terminate  
8 a specific customer account or group of customer ac-  
9 counts or to otherwise restrict or discourage a de-  
10 pository institution from entering into or maintain-  
11 ing a banking relationship with a specific customer  
12 or group of customers unless—

13 (A) the agency has a material reason for  
14 such request or order; and

15 (B) such reason is not based solely on rep-  
16 utation risk.

17 (2) **TREATMENT OF NATIONAL SECURITY**  
18 **THREATS.—**If an appropriate Federal banking agen-  
19 cy believes a specific customer or group of customers  
20 poses a threat to national security, including any be-  
21 lief that such customer or group of customers is in-  
22 volved in terrorist financing, such belief shall satisfy  
23 the materiality requirement under paragraph (1)(A).

24 (b) **NOTICE REQUIREMENT.—**

25 (1) **IN GENERAL.—**If an appropriate Federal  
26 banking agency formally or informally requests or

1 orders a depository institution to terminate a spe-  
2 cific customer account or a group of customer ac-  
3 counts, the agency shall—

4 (A) provide such request or order to the  
5 institution in writing; and

6 (B) accompany such request or order with  
7 a written justification for why such termination  
8 is needed, including any specific laws or regula-  
9 tions the agency believes are being violated by  
10 the customer or group of customers, if any.

11 (2) JUSTIFICATION REQUIREMENT.—A jus-  
12 tification described under paragraph (1)(B) may not  
13 be based solely on the reputation risk to the depository  
14 institution.

15 (c) CUSTOMER NOTICE.—

16 (1) NOTICE NOT REQUIRED.—Nothing in this  
17 section shall be construed as requiring a depository  
18 institution or an appropriate Federal banking agen-  
19 cy to inform a customer or customers of the jus-  
20 tification for the customer's account termination de-  
21 scribed under subsection (b).

22 (2) NOTICE PROHIBITED IN CASES OF NA-  
23 TIONAL SECURITY.—If an appropriate Federal bank-  
24 ing agency requests or orders a depository institu-  
25 tion to terminate a specific customer account or a

1 group of customer accounts based on a belief that  
2 the customer or customers pose a threat to national  
3 security, neither the depository institution nor the  
4 appropriate Federal banking agency may inform the  
5 customer or customers of the justification for the  
6 customer's account termination.

7 (d) REPORTING REQUIREMENT.—Each appropriate  
8 Federal banking agency shall issue an annual report to  
9 the Congress stating—

10 (1) the aggregate number of specific customer  
11 accounts that the agency requested or ordered a de-  
12 pository institution to terminate during the previous  
13 year; and

14 (2) the legal authority on which the agency re-  
15 lied in making such requests and orders and the fre-  
16 quency on which the agency relied on each such au-  
17 thority.

18 (e) DEFINITIONS.—For purposes of this section:

19 (1) APPROPRIATE FEDERAL BANKING AGEN-  
20 CY.—The term “appropriate Federal banking agen-  
21 cy” means—

22 (A) the appropriate Federal banking agen-  
23 cy, as defined under section 3 of the Federal  
24 Deposit Insurance Act (12 U.S.C. 1813); and

1 (B) the National Credit Union Administra-  
2 tion, in the case of an insured credit union.

3 (2) DEPOSITORY INSTITUTION.—The term “de-  
4 pository institution” means—

5 (A) a depository institution, as defined  
6 under section 3 of the Federal Deposit Insur-  
7 ance Act (12 U.S.C. 1813); and

8 (B) an insured credit union.

9 **SEC. 3. AMENDMENTS TO THE FINANCIAL INSTITUTIONS**  
10 **REFORM, RECOVERY, AND ENFORCEMENT**  
11 **ACT OF 1989.**

12 Section 951 of the Financial Institutions Reform, Re-  
13 covery, and Enforcement Act of 1989 (12 U.S.C. 1833a)  
14 is amended—

15 (1) in subsection (c)(2), by striking “affecting  
16 a federally insured financial institution” and insert-  
17 ing “against a federally insured financial institution  
18 or by a federally insured financial institution against  
19 an unaffiliated third person”; and

20 (2) in subsection (g)—

21 (A) in the header, by striking “SUB-  
22 POENAS” and inserting “INVESTIGATIONS”; and

23 (B) by amending paragraph (1)(C) to read  
24 as follows:

1           “(C) summon witnesses and require the  
2 production of any books, papers, correspond-  
3 ence, memoranda, or other records which the  
4 Attorney General deems relevant or material to  
5 the inquiry, if the Attorney General—

6           “(i) requests a court order from a  
7 court of competent jurisdiction for such ac-  
8 tions and offers specific and articulable  
9 facts showing that there are reasonable  
10 grounds to believe that the information or  
11 testimony sought is relevant and material  
12 for conducting an investigation under this  
13 section; or

14           “(ii) either personally or through dele-  
15 gation no lower than the Deputy Attorney  
16 General, issues and signs a subpoena for  
17 such actions and such subpoena is sup-  
18 ported by specific and articulable facts  
19 showing that there are reasonable grounds  
20 to believe that the information or testi-  
21 mony sought is relevant for conducting an  
22 investigation under this section.”.

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