

Union Calendar No. 495

114TH CONGRESS
2D SESSION

S. 1550

[Report No. 114–637]

IN THE HOUSE OF REPRESENTATIVES

NOVEMBER 30, 2015

Referred to the Committee on Oversight and Government Reform

JUNE 21, 2016

Reported with amendments, committed to the Committee of the Whole House
on the State of the Union, and ordered to be printed

[Omit the part struck through and insert the part printed in *italie*]

A BILL

To amend title 31, United States Code, to establish entities tasked with improving program and project management in certain Federal agencies, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*
 2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Program Management
 5 Improvement Accountability Act”.

6 **SEC. 2. DEPUTY DIRECTOR FOR MANAGEMENT.**

7 (a) **ADDITIONAL FUNCTIONS.**—Section 503 of title
 8 31, United States Code, is amended by adding at the end
 9 the following:

10 “(c) **PROGRAM AND PROJECT MANAGEMENT.**—

11 “(1) **REQUIREMENT.**—Subject to the direction
 12 and approval of the Director, the Deputy Director
 13 for Management or a designee shall—

14 “(A) adopt governmentwide standards,
 15 policies, and guidelines for program and project
 16 management for executive agencies;

17 “(B) oversee implementation of program
 18 and project management for the standards,
 19 policies, and guidelines established under sub-
 20 paragraph (A);

21 “(C) chair the Program Management Pol-
 22 icy Council established under section 1126(b);

23 “(D) establish standards and policies for
 24 executive agencies, consistent with widely ac-

1 cepted standards for program and project man-
2 agement planning and delivery;

3 “(E) engage with the private sector to
4 identify best practices in program and project
5 management that would improve Federal pro-
6 gram and project management;

7 “(F) conduct portfolio reviews to address
8 programs identified as high risk by the Govern-
9 ment Accountability Office;

10 “(G) not less than annually, conduct port-
11 folio reviews of agency programs in coordination
12 with Project Management Improvement Officers
13 designated under section 1126(a)(1) to assess
14 the quality and effectiveness of program man-
15 agement; and

16 “(H) establish a 5-year strategic plan for
17 program and project management.

18 “(2) APPLICATION TO DEPARTMENT OF DE-
19 FENSE.—Paragraph (1) shall not apply to the De-
20 partment of Defense to the extent that the provi-
21 sions of that paragraph are substantially similar to
22 or duplicative of the provisions of chapter 87 of title
23 10.”.

24 (b) DEADLINE FOR STANDARDS, POLICIES, AND
25 GUIDELINES.—Not later than 1 year after the date of en-

1 actment of this Act, the Deputy Director for Management
2 of the Office of Management and Budget shall issue the
3 standards, policies, and guidelines required under section
4 503(c) of title 31, United States Code, as added by sub-
5 section (a).

6 (c) REGULATIONS.—Not later than 90 days after the
7 date on which the standards, policies, and guidelines are
8 issued under subsection (b), the Deputy Director for Man-
9 agement of the Office of Management and Budget, in con-
10 sultation with the Program Management Policy Council
11 established under section 1126(b) of title 31, United
12 States Code, as added by section 3(a), and the Director
13 of the Office of Management and Budget, shall issue any
14 regulations as are necessary to implement the require-
15 ments of section 503(c) of title 31, United States Code,
16 as added by subsection (a).

17 **SEC. 3. PROGRAM MANAGEMENT IMPROVEMENT OFFICERS**
18 **AND PROGRAM MANAGEMENT POLICY COUN-**
19 **CIL.**

20 (a) AMENDMENT.—Chapter 11 of title 31, United
21 States Code, is amended by adding at the end the fol-
22 lowing:

1 **“§ 1126. Program Management Improvement Officers**
 2 **and Program Management Policy Council**

3 “(a) PROGRAM MANAGEMENT IMPROVEMENT OFFI-
 4 CERS.—

5 “(1) DESIGNATION.—The head of each agency
 6 described in section 901(b) shall designate a senior
 7 executive of the agency as the Program Management
 8 Improvement Officer of the agency.

9 “(2) FUNCTIONS.—The Program Management
 10 Improvement Officer of an agency designated under
 11 paragraph (1) shall—

12 “(A) implement program management poli-
 13 cies established by the agency under section
 14 503(c); and

15 “(B) develop a strategy for enhancing the
 16 role of program managers within the agency
 17 that includes the following:

18 “(i) Enhanced training and edu-
 19 cational opportunities for program man-
 20 agers that shall include—

21 “(I) training in the relevant com-
 22 petencies encompassed with program
 23 and project manager within the pri-
 24 vate sector for program managers;
 25 and

1 “(II) training that emphasizes
2 cost containment for large projects
3 and programs.

4 “(ii) Mentoring of current and future
5 program managers by experienced senior
6 executives and program managers within
7 the agency.

8 “(iii) Improved career paths and ca-
9 reer opportunities for program managers.

10 “(iv) A plan to encourage the recruit-
11 ment and retention of highly qualified indi-
12 viduals to serve as program managers.

13 “(v) Improved means of collecting and
14 disseminating best practices and lessons
15 learned to enhance program management
16 across the agency.

17 “(vi) Common templates and tools to
18 support improved data gathering and anal-
19 ysis for program management and over-
20 sight purposes.

21 “(3) APPLICATION TO DEPARTMENT OF DE-
22 FENSE.—This subsection shall not apply to the De-
23 partment of Defense to the extent that the provi-
24 sions of this subsection are substantially similar to

1 or duplicative of the provisions of chapter 87 of title
2 10.

3 “(b) PROGRAM MANAGEMENT POLICY COUNCIL.—

4 “(1) ESTABLISHMENT.—There is established in
5 the Office of Management and Budget a council to
6 be known as the ‘Program Management Policy
7 Council’ (in this subsection referred to as the ‘Council’).
8

9 “(2) PURPOSE AND FUNCTIONS.—The Council
10 shall act as the principal interagency forum for im-
11 proving agency practices related to program and
12 project management. The Council shall—

13 “(A) advise and assist the Deputy Director
14 for Management of the Office of Management
15 and Budget;

16 “(B) review programs identified as high
17 risk by the General Accountability Office and
18 make recommendations for actions to be taken
19 by the Deputy Director for Management of the
20 Office of Management and Budget or a des-
21 ignee;

22 “(C) discuss topics of importance to the
23 workforce, including—

24 “(i) career development and workforce
25 development needs;

1 “(ii) policy to support continuous im-
 2 provement in program and project manage-
 3 ment; and

4 “(iii) major challenges across agencies
 5 in managing programs;

6 “(D) advise on the development and appli-
 7 cability of standards governmentwide for pro-
 8 gram management transparency; and

9 “(E) review the information published on
 10 the website of the Office of Management and
 11 Budget pursuant to section 1122.

12 “(3) MEMBERSHIP.—

13 “(A) COMPOSITION.—The Council shall be
 14 composed of the following members:

15 “(i) Five members from the Office of
 16 Management and Budget as follows:

17 “(I) The Deputy Director for
 18 Management.

19 “(II) The Administrator of the
 20 Office of Electronic Government.

21 “(III) The Administrator of Fed-
 22 eral Procurement Policy.

23 “(IV) The Controller of the Of-
 24 fice of Federal Financial Manage-
 25 ment.

1 “(V) The Director of the Office
2 of Performance and Personnel Man-
3 agement.

4 “(ii) The Program Management Im-
5 provement Officer from each agency de-
6 scribed in section 901(b).

7 “(iii) *Other individuals as determined*
8 *appropriate by the Chairperson.*

9 “(iii) *Any other full-time or perma-*
10 *nent part-time officer or employee of the*
11 *Federal Government or member of the*
12 *Armed Forces designated by the Chair-*
13 *person.*

14 “(B) CHAIRPERSON AND VICE CHAIR-
15 PERSON.—

16 “(i) IN GENERAL.—The Deputy Di-
17 rector for Management of the Office of
18 Management and Budget shall be the
19 Chairperson of the Council. A Vice Chair-
20 person shall be elected by the members and
21 shall serve a term of not more than 1 year.

22 “(ii) DUTIES.—The Chairperson shall
23 preside at the meetings of the Council, de-
24 termine the agenda of the Council, direct
25 the work of the Council, and establish and

1 direct subgroups of the Council as appro-
2 priate.

3 “(4) MEETINGS.—The Council shall meet not
4 less than twice per fiscal year and may meet at the
5 call of the Chairperson or a majority of the members
6 of the Council.

7 “(5) SUPPORT.—The head of each agency with
8 a Project Management Improvement Officer serving
9 on the Council shall provide administrative support
10 to the Council, as appropriate, at the request of the
11 Chairperson.

12 “(6) COMMITTEE DURATION.—*Section 14(a)(2)*
13 *of the Federal Advisory Committee Act (5 U.S.C.*
14 *App.) shall not apply to the Council.”.*

15 (b) REPORT REQUIRED.—Not later than 1 year after
16 the date of enactment of this Act, the Director of the Of-
17 fice of Management and Budget, in consultation with each
18 Program Management Improvement Officer designated
19 under section 1126(a)(1) of title 31, United States Code,
20 shall submit to Congress a report containing the strategy
21 developed under section 1126(a)(2)(B) of such title, as
22 added by subsection (a).

23 (c) TECHNICAL AND CONFORMING AMENDMENT.—*The*
24 *table of sections for chapter 11 of title 31, United States*

1 *Code, is amended by inserting after the item relating to*
 2 *section 1125 the following new item:*

“ 1126. Program Management Improvement Officers and Program Management Policy Council.”

3 **SEC. 4. PROGRAM AND PROJECT MANAGEMENT PER-**
 4 **SONNEL STANDARDS.**

5 (a) DEFINITION.—In this section, the term “agency”
 6 means each agency described in section 901(b) of title 31,
 7 United States Code.

8 (b) REGULATIONS REQUIRED.—Not later than 180
 9 days after the date on which the standards, policies, and
 10 guidelines are issued under section 503(c) of title 31,
 11 United States Code, as added by section 2(a), the Director
 12 of the Office of Personnel Management, in consultation
 13 with the Director of the Office of Management and Budget,
 14 et, shall issue regulations that—

15 (1) identify key skills and competencies needed
 16 for a program and project manager in an agency;

17 (2) establish a new job series, or update and
 18 improve an existing job series, for program and
 19 project management within an agency; and

20 (3) establish a new career path for program
 21 and project managers within an agency.

1 **SEC. 5. GAO REPORT ON EFFECTIVENESS OF POLICIES ON**
2 **PROGRAM AND PROJECT MANAGEMENT.**

3 Not later than 3 years after the date of enactment
4 of this Act, the Government Accountability Office shall
5 issue, in conjunction with the High Risk list of the Gov-
6 ernment Accountability Office, a report examining the ef-
7 fectiveness of the following on improving Federal program
8 and project management:

9 (1) The standards, policies, and guidelines for
10 program and project management issued under sec-
11 tion 503(c) of title 31, United States Code, as added
12 by section 2(a).

13 (2) The 5-year strategic plan established under
14 section 503(c)(1)(H) of title 31, United States Code,
15 as added by section 2(a).

16 (3) Program Management Improvement Offi-
17 cers designated under section 1126(a)(1) of title 31,
18 United States Code, as added by section 3(a).

19 (4) The Program Management Policy Council
20 established under section 1126(b)(1) of title 31,
21 United States Code, as added by section 3(a).

Union Calendar No. 495

114TH CONGRESS
2D Session

S. 1550

[Report No. 114-637]

A BILL

To amend title 31, United States Code, to establish entities tasked with improving program and project management in certain Federal agencies, and for other purposes.

JUNE 21, 2016

Reported with amendments, committed to the Committee of the Whole House on the State of the Union, and ordered to be printed