

114TH CONGRESS  
1ST SESSION

# S. 1623

To establish the Maritime Washington National Heritage Area in the State of Washington, and for other purposes.

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## IN THE SENATE OF THE UNITED STATES

JUNE 18, 2015

Ms. CANTWELL (for herself and Mrs. MURRAY) introduced the following bill; which was read twice and referred to the Committee on Energy and Natural Resources

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## A BILL

To establish the Maritime Washington National Heritage Area in the State of Washington, and for other purposes.

1       *Be it enacted by the Senate and House of Representa-*  
2       *tives of the United States of America in Congress assembled,*

3       **SECTION 1. SHORT TITLE.**

4       This Act may be cited as the “Maritime Washington  
5 National Heritage Area Act”.

6       **SEC. 2. DEFINITIONS.**

7       In this Act:

8               (1) LOCAL COORDINATING ENTITY.—The term  
9       “local coordinating entity” means the local coordi-

1 nating entity for the National Heritage Area des-  
2 ignated by section 3(d).

3 (2) MANAGEMENT PLAN.—The term “manage-  
4 ment plan” means the management plan for the Na-  
5 tional Heritage Area required under section 4.

6 (3) MAP.—The term “map” means the map en-  
7 titled “Maritime Washington National Heritage  
8 Area Proposed Boundary”, numbered 584/125,484,  
9 and dated August 2014.

10 (4) NATIONAL HERITAGE AREA.—The term  
11 “National Heritage Area” means the Maritime  
12 Washington National Heritage Area established by  
13 section 3(a).

14 (5) SECRETARY.—The term “Secretary” means  
15 the Secretary of the Interior.

16 (6) STATE.—The term “State” means the State  
17 of Washington.

18 **SEC. 3. MARITIME WASHINGTON NATIONAL HERITAGE**  
19 **AREA.**

20 (a) ESTABLISHMENT.—There is established in the  
21 State the Maritime Washington National Heritage Area.

22 (b) BOUNDARIES.—

23 (1) IN GENERAL.—The National Heritage Area  
24 shall consist of land located in the counties of  
25 Whatcom, Skagit, Snohomish, San Juan, Island,

1 King, Pierce, Thurston, Mason, Kitsap, Jefferson,  
2 Clallam, and Grays Harbor in the State that is at  
3 least partially located within the area that is 1/4-mile  
4 landward of the shoreline, as generally depicted on  
5 the map.

6 (2) REVISION.—The boundaries of the National  
7 Heritage Area established under paragraph (1) may  
8 be revised if the revision is—

9 (A) proposed in the management plan;

10 (B) approved by the Secretary in accord-  
11 ance with section 4; and

12 (C) placed on file in accordance with sub-  
13 section (c).

14 (c) AVAILABILITY OF MAP.—The map shall be on file  
15 and available for public inspection in the appropriate of-  
16 fices of—

17 (1) the National Park Service; and

18 (2) the local coordinating entity.

19 (d) LOCAL COORDINATING ENTITY.—The Wash-  
20 ington Trust for Historic Preservation shall be the local  
21 coordinating entity for the National Heritage Area.

22 **SEC. 4. MANAGEMENT PLAN.**

23 (a) IN GENERAL.—Not later than 3 years after the  
24 date of enactment of this Act, the local coordinating entity

1 shall submit to the Secretary for approval a proposed  
2 management plan for the National Heritage Area.

3 (b) REQUIREMENTS.—The management plan shall—

4 (1) incorporate an integrated and cooperative  
5 approach for the protection, enhancement, and inter-  
6 pretation of the natural, cultural, historical, scenic,  
7 and recreational resources of the National Heritage  
8 Area;

9 (2) take into consideration State and local  
10 plans;

11 (3) include—

12 (A) an inventory of—

13 (i) the resources located in the Na-  
14 tional Heritage Area; and

15 (ii) any other property in the National  
16 Heritage Area that—

17 (I) is related to the themes of the  
18 National Heritage Area; and

19 (II) should be preserved, re-  
20 stored, managed, or maintained be-  
21 cause of the significance of the prop-  
22 erty;

23 (B) comprehensive policies, strategies and  
24 recommendations for the conservation, funding,

1 management, and development of the National  
2 Heritage Area;

3 (C) a description of actions that govern-  
4 ments, private organizations, and individuals  
5 have agreed to take to protect the natural, cul-  
6 tural, and historical resources of the National  
7 Heritage Area;

8 (D) a program of implementation for the  
9 management plan by the local coordinating en-  
10 tity that includes a description of—

11 (i) actions to facilitate ongoing col-  
12 laboration among partners to promote  
13 plans for resource protection, restoration,  
14 and construction; and

15 (ii) specific commitments for imple-  
16 mentation that have been made by the  
17 local coordinating entity or any govern-  
18 ment, organization, or individual for the  
19 first 5 years of operation of the National  
20 Heritage Area;

21 (E) the identification of sources of funding  
22 for carrying out the management plan;

23 (F) analysis and recommendations for  
24 means by which Federal, State, and local pro-  
25 grams may best be coordinated to carry out this

1 section, including a description of the role of  
2 the National Park Service in the National Her-  
3 itage Area; and

4 (G) an interpretive plan for the National  
5 Heritage Area; and

6 (4) recommend policies and strategies for re-  
7 source management that consider and detail the ap-  
8 plication of appropriate land and water management  
9 techniques, including the development of intergov-  
10 ernmental and interagency cooperative agreements  
11 to protect the natural, cultural, historical, scenic,  
12 recreational, and educational resources of the Na-  
13 tional Heritage Area.

14 (c) DEADLINE.—If a proposed management plan is  
15 not submitted to the Secretary by the date that is 3 years  
16 after the date of enactment of this Act, the local coordi-  
17 nating entity shall be ineligible to receive additional fund-  
18 ing under this Act until the date on which the Secretary  
19 receives and approves the management plan.

20 (d) APPROVAL OR DISAPPROVAL OF MANAGEMENT  
21 PLAN.—

22 (1) IN GENERAL.—Not later than 180 days  
23 after the date of receipt of the management plan  
24 under subsection (a), the Secretary, in consultation

1 with the State, shall approve or disapprove the man-  
2 agement plan.

3 (2) CRITERIA FOR APPROVAL.—In determining  
4 whether to approve the management plan, the Sec-  
5 retary shall consider whether—

6 (A) the local coordinating entity is rep-  
7 resentative of the diverse interests of the Na-  
8 tional Heritage Area, including governments,  
9 natural and historical resource protection orga-  
10 nizations, educational institutions, businesses,  
11 and recreational organizations;

12 (B) the local coordinating entity has af-  
13 forded adequate opportunity, including public  
14 hearings, for public and governmental involve-  
15 ment in the preparation of the management  
16 plan; and

17 (C) the resource protection and interpreta-  
18 tion strategies contained in the management  
19 plan, if implemented, would adequately protect  
20 the natural, cultural, and historical resources of  
21 the National Heritage Area.

22 (3) ACTION FOLLOWING DISAPPROVAL.—If the  
23 Secretary disapproves the management plan under  
24 paragraph (1), the Secretary shall—

1 (A) advise the local coordinating entity in  
2 writing of the reasons for the disapproval;

3 (B) make recommendations for revisions to  
4 the management plan; and

5 (C) not later than 180 days after the re-  
6 ceipt of any proposed revision of the manage-  
7 ment plan from the local coordinating entity,  
8 approve or disapprove the proposed revision.

9 (4) AMENDMENTS.—

10 (A) IN GENERAL.—The Secretary shall ap-  
11 prove or disapprove each amendment to the  
12 management plan that makes a substantial  
13 change to the management plan, as determined  
14 by the Secretary.

15 (B) USE OF FUNDS.—The local coordi-  
16 nating entity shall not use Federal funds au-  
17 thorized by this section to carry out any amend-  
18 ments to the management plan until the date  
19 on which the Secretary has approved the  
20 amendments.

21 **SEC. 5. ADMINISTRATION.**

22 (a) AUTHORITIES.—For purposes of implementing  
23 the management plan, the Secretary, acting through the  
24 local coordinating entity, may use amounts made available  
25 under section 9—



1           (1) to make grants to the State or a political  
2 subdivision of the State, nonprofit organizations,  
3 and other persons;

4           (2) to enter into cooperative agreements with,  
5 or provide technical assistance to, the State or a po-  
6 litical subdivision of the State, nonprofit organiza-  
7 tions, and other interested parties;

8           (3) to hire and compensate staff, which shall in-  
9 clude individuals with expertise in natural, cultural,  
10 and historical resources protection and heritage pro-  
11 gramming;

12           (4) to obtain money or services from any  
13 source, including any money or services that are pro-  
14 vided under any other Federal law or program;

15           (5) to contract for goods or services; and

16           (6) to undertake to be a catalyst for any other  
17 activity that—

18                 (A) furthers the purposes of the National  
19 Heritage Area; and

20                 (B) is consistent with the approved man-  
21 agement plan.

22 (b) DUTIES.—The local coordinating entity shall—

23           (1) in accordance with section 4, prepare and  
24 submit a management plan to the Secretary;

1           (2) assist units of local government, regional  
2           planning organizations, and nonprofit organizations  
3           in carrying out the approved management plan by—

4                   (A) carrying out programs and projects  
5                   that recognize, protect, and enhance important  
6                   resource values in the National Heritage Area;

7                   (B) establishing and maintaining interpre-  
8                   tive exhibits and programs in the National Her-  
9                   itage Area;

10                  (C) developing recreational and educational  
11                  opportunities in the National Heritage Area;

12                  (D) increasing public awareness of, and  
13                  appreciation for, natural, cultural, historical,  
14                  and scenic resources of the National Heritage  
15                  Area;

16                  (E) identifying and restoring historic sites  
17                  and buildings in the National Heritage Area  
18                  that are consistent with National Heritage Area  
19                  themes;

20                  (F) ensuring that clear, consistent, and ap-  
21                  propriate signs identifying points of public ac-  
22                  cess and sites of interest are posted throughout  
23                  the National Heritage Area; and

24                  (G) promoting a wide range of partner-  
25                  ships among governments, organizations, and

1 individuals to further the National Heritage  
2 Area;

3 (3) consider the interests of diverse units of  
4 government, businesses, organizations, and individ-  
5 uals in the National Heritage Area in the prepara-  
6 tion and implementation of the management plan;

7 (4) conduct meetings open to the public at least  
8 semiannually regarding the development and imple-  
9 mentation of the management plan;

10 (5) for any year for which Federal funds have  
11 been received under this section—

12 (A) submit to the Secretary an annual re-  
13 port that describes the activities, expenses, and  
14 income of the local coordinating entity (includ-  
15 ing grants from the local coordinating entity to  
16 any other entities during the year that the re-  
17 port is made);

18 (B) make available to the Secretary for  
19 audit all records relating to the expenditure of  
20 the funds and any matching funds; and

21 (C) require, with respect to all agreements  
22 authorizing the expenditure of Federal funds by  
23 other organizations, that the organizations re-  
24 ceiving the funds make available to the Sec-

1           retary for audit all records concerning the ex-  
2           penditure of the funds; and

3           (6) encourage, by appropriate means, economic  
4           viability that is consistent with the National Herit-  
5           age Area.

6           (c) PROHIBITION ON THE ACQUISITION OF REAL  
7           PROPERTY.—The local coordinating entity shall not use  
8           Federal funds made available under section 9 to acquire  
9           real property or any interest in real property.

10   **SEC. 6. RELATIONSHIP TO OTHER FEDERAL AGENCIES.**

11           (a) IN GENERAL.—Nothing in this Act affects the au-  
12           thority of a Federal agency to provide technical or finan-  
13           cial assistance under any other law.

14           (b) CONSULTATION AND COORDINATION.—The head  
15           of any Federal agency planning to conduct activities that  
16           may have an impact on the National Heritage Area is en-  
17           couraged to consult and coordinate the activities with the  
18           Secretary and the local coordinating entity, to the max-  
19           imum extent practicable.

20           (c) OTHER FEDERAL AGENCIES.—Nothing in this  
21           Act—

22                   (1) modifies, alters, or amends any law or regu-  
23           lation authorizing a Federal agency to manage Fed-  
24           eral land under the jurisdiction of the Federal agen-  
25           cy;

1 (2) limits the discretion of a Federal land man-  
2 ager to implement an approved land use plan within  
3 the boundaries of the National Heritage Area; or

4 (3) modifies, alters, or amends any authorized  
5 use of Federal land under the jurisdiction of a Fed-  
6 eral agency.

7 **SEC. 7. PRIVATE PROPERTY AND REGULATORY PROTEC-**  
8 **TIONS.**

9 Nothing in this Act—

10 (1) abridges the rights of any owner of public  
11 or private property, including the right to refrain  
12 from participating in any plan, project, program, or  
13 activity conducted within the National Heritage  
14 Area;

15 (2) requires any property owner—

16 (A) to permit public access (including ac-  
17 cess by Federal, State, or local agencies) to the  
18 property of the property owner; or

19 (B) to modify public access or use of prop-  
20 erty of the property owner under any other  
21 Federal, State, or local law;

22 (3) alters any duly adopted land use regulation,  
23 approved land use plan, or other regulatory author-  
24 ity of any Federal, State, tribal, or local agency;

1           (4) conveys any land use or other regulatory  
2 authority to the local coordinating entity;

3           (5) authorizes or implies the reservation or ap-  
4 propriation of water or water rights;

5           (6) diminishes the authority of the State to  
6 manage fish and wildlife, including the regulation of  
7 fishing and hunting within the National Heritage  
8 Area; or

9           (7) creates any liability, or affects any liability  
10 under any other law, of any private property owner  
11 with respect to any person injured on the private  
12 property.

13 **SEC. 8. EVALUATION AND REPORT.**

14           (a) **IN GENERAL.**—Not later than 3 years before the  
15 date on which authority for Federal funding terminates  
16 for the National Heritage Area, the Secretary shall—

17           (1) conduct an evaluation of the accomplish-  
18 ments of the National Heritage Area; and

19           (2) prepare a report in accordance with sub-  
20 section (c).

21           (b) **EVALUATION.**—An evaluation conducted under  
22 subsection (a)(1) shall—

23           (1) assess the progress of the local coordinating  
24 entity with respect to—

1 (A) accomplishing the purposes of the Na-  
2 tional Heritage Area; and

3 (B) achieving the goals and objectives of  
4 the management plan;

5 (2) analyze the investments of Federal, State,  
6 tribal, and local government and private entities in  
7 the National Heritage Area to determine the impact  
8 of the investments; and

9 (3) review the management structure, partner-  
10 ship relationships, and funding of the National Her-  
11 itage Area for purposes of identifying the critical  
12 components for sustainability of the National Herit-  
13 age Area.

14 (c) REPORT.—Based on the evaluation conducted  
15 under subsection (a)(1), the Secretary shall submit to the  
16 Committee on Energy and Natural Resources of the Sen-  
17 ate and the Committee on Natural Resources of the House  
18 of Representatives a report that includes recommendations  
19 for the future role of the National Park Service with re-  
20 spect to the National Heritage Area.

21 **SEC. 9. AUTHORIZATION OF APPROPRIATIONS.**

22 (a) IN GENERAL.—There is authorized to be appro-  
23 priated to carry out this Act \$10,000,000, of which not  
24 more than \$1,000,000 may be made available in any fiscal  
25 year.

1 (b) AVAILABILITY.—Amounts made available under  
2 subsection (a) shall remain available until expended.

3 (c) COST-SHARING REQUIREMENT.—

4 (1) IN GENERAL.—The Federal share of the  
5 total cost of any activity carried out under this Act  
6 shall be not more than 50 percent.

7 (2) FORM.—The non-Federal share of the total  
8 cost of any activity carried out under this Act may  
9 be in the form of in-kind contributions of goods or  
10 services fairly valued.

11 (d) TERMINATION OF AUTHORITY.—The authority of  
12 the Secretary to provide assistance under this Act termi-  
13 nates on the date that is 15 years after the date of enact-  
14 ment of this Act.

○