

114TH CONGRESS  
2D SESSION

# S. 3189

To improve access to health care in rural areas, and for other purposes.

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IN THE SENATE OF THE UNITED STATES

JULY 13, 2016

Mr. FRANKEN (for himself and Ms. HEITKAMP) introduced the following bill;  
which was read twice and referred to the Committee on Health, Edu-  
cation, Labor, and Pensions

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## A BILL

To improve access to health care in rural areas, and for  
other purposes.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Connecting Rural  
5 Americans to Care Act of 2016”.

6 **SEC. 2. TABLE OF CONTENTS.**

7 The table of contents for this Act is as follows:

Sec. 1. Short title.

Sec. 2. Table of contents.

TITLE I—TRANSPORTATION

Sec. 101. Reimbursement for no-load travel costs incurred by volunteers providing non-emergency medical transportation to Medicaid beneficiaries.

Sec. 102. Pilot program for innovative coordinated access and mobility.

Sec. 103. Prioritization of projects that increase access to transportation for medical purposes in rural areas.

TITLE II—HEALTH INFORMATION TECHNOLOGY IN RURAL  
AREAS

Sec. 201. Interagency task force on rural health information technology.

Sec. 202. Rural health care program of the FCC.

1       **TITLE I—TRANSPORTATION**

2       **SEC. 101. REIMBURSEMENT FOR NO-LOAD TRAVEL COSTS**

3                   **INCURRED BY VOLUNTEERS PROVIDING**

4                   **NON-EMERGENCY MEDICAL TRANSPOR-**

5                   **TATION TO MEDICAID BENEFICIARIES.**

6           (a) IN GENERAL.—Not later than 90 days after the  
7 date of enactment of this Act, the Secretary of Health and  
8 Human Services shall publish an interim final rule to re-  
9 vise the Medicaid transportation regulations at sections  
10 431.53 and 440.170 of title 42, Code of Federal Regula-  
11 tions, as necessary, to—

12                   (1) allow a State plan for medical assistance  
13           under title XIX of the Social Security Act to pro-  
14           vide, at the option of the State, reimbursement for  
15           costs attributable to providing no-load volunteer  
16           travel services to individuals eligible for medical as-  
17           sistance under the State plan who require transpor-  
18           tation to receive non-emergency medical treatment;  
19           and

1           (2) require any State plan that opts to provide  
2 reimbursement for the costs described in paragraph  
3 (1) to establish oversight procedures to monitor—

4                   (A) access to no-load volunteer travel serv-  
5 ices for individuals eligible for medical assist-  
6 ance under the State plan;

7                   (B) complaints relating to no-load volun-  
8 teer travel services by individuals eligible for  
9 medical assistance under the State plan; and

10                   (C) the timeliness of such travel services.

11       (b) NO-LOAD VOLUNTEER TRAVEL SERVICE.—For  
12 purposes of subsection (a), the term “no-load volunteer  
13 travel service” means travel services that—

14           (1) are provided by a person who, as deter-  
15 mined by a State, local, or tribal government, pro-  
16 vides such services on a volunteer basis (referred to  
17 in this subsection as a “volunteer”); and

18           (2) are necessary for the volunteer to—

19                   (A) travel from the originating location of  
20 the volunteer to the location of an individual  
21 who is eligible for medical assistance under the  
22 State Medicaid plan and requires transportation  
23 to receive non-emergency medical treatment (in-  
24 cluding, for purposes of an individual who re-  
25 quested transportation to receive non-emer-

1 agency medical treatment and subsequently re-  
2 fused such transportation or was not present at  
3 the requested pick-up location, any travel that  
4 is necessary for the volunteer to return to their  
5 originating location);

6 (B) for purposes of an individual who has  
7 been provided transportation by the volunteer  
8 to receive non-emergency medical treatment and  
9 is required to remain at the treatment location  
10 overnight or for an extended period of time (as  
11 determined appropriate by a State, local, or  
12 tribal government), return to the originating lo-  
13 cation of the volunteer and, following the com-  
14 pletion of such treatment, travel back to the  
15 treatment location; and

16 (C) following any transportation that is  
17 necessary to return an individual who has re-  
18 ceived non-emergency medical treatment to  
19 their pick-up location, return to the originating  
20 location of the volunteer.

21 **SEC. 102. PILOT PROGRAM FOR INNOVATIVE COORDI-**  
22 **NATED ACCESS AND MOBILITY.**

23 (a) REMOVAL OF FUNDING FROM HIGHWAY TRUST  
24 FUND.—Section 5338 of title 49, United States Code, is  
25 amended—

- 1 (1) in subsection (a)—
- 2 (A) in paragraph (1)—
- 3 (i) in the matter preceding subpara-
- 4 graph (A), by striking “sections 3006(b)”
- 5 and inserting “, for fiscal year 2016, sec-
- 6 tion 3006(b)”;
- 7 (ii) in subparagraph (B), by striking
- 8 “\$9,534,706,043” and inserting
- 9 “\$9,531,706,403”;
- 10 (iii) in subparagraph (C), by striking
- 11 “\$9,733,353,407” and inserting
- 12 “\$9,730,103,407”;
- 13 (iv) in subparagraph (D), by striking
- 14 “9,939,380,030” and inserting
- 15 “\$9,935,880,030”; and
- 16 (v) in subparagraph (E), by striking
- 17 “10,150,348,462” and inserting
- 18 “\$10,146,848,462”; and
- 19 (B) in paragraph (2)(E), by striking “,
- 20 \$3,000,000 for fiscal year 2017, \$3,250,000 for
- 21 fiscal year 2018, \$3,500,000 for fiscal year
- 22 2019 and \$3,500,000 for fiscal year 2020”;
- 23 (2) by redesignating subsections (e) through (h)
- 24 as subsections (f) through (i), respectively; and

1           (3) by inserting after subsection (d) the fol-  
2           lowing:

3           “(e) ACCESS AND MOBILITY GRANTS.—There are au-  
4           thorized to be appropriated to carry out the pilot program  
5           for innovative coordinated access and mobility under sec-  
6           tion 3006(b) of the Federal Public Transportation Act of  
7           2015—

8                   “(1) \$6,000,000 for fiscal year 2017;

9                   “(2) \$6,500,000 for fiscal year 2018;

10                   “(3) \$7,000,000 for fiscal year 2019; and

11                   “(4) \$7,000,000 for fiscal year 2020.”.

12           (b) APPLICATION PRIORITY.—Section 3006(b) of the  
13           Federal Public Transportation Act of 2015 (49 U.S.C.  
14           5310 note; Public Law 112–141) is amended by adding  
15           at the end the following:

16                   “(7) PRIORITY FOR ELIGIBLE PROJECTS IN  
17           RURAL AREAS.—In selecting eligible recipients to  
18           participate in the pilot program under this sub-  
19           section, the Secretary shall give priority to applica-  
20           tions submitted by eligible recipients to carry out eli-  
21           gible projects that serve individuals living in rural  
22           areas.”.

1 **SEC. 103. PRIORITIZATION OF PROJECTS THAT INCREASE**  
 2 **ACCESS TO TRANSPORTATION FOR MEDICAL**  
 3 **PURPOSES IN RURAL AREAS.**

4 Section 5311(b)(3) of title 49, United States Code,  
 5 is amended by adding at the end the following:

6 “(D) PROJECTS FOR MEDICAL TRANSPOR-  
 7 TATION.—The Secretary may, when appro-  
 8 priate, use amounts made available under sub-  
 9 paragraph (B) to prioritize and carry out  
 10 projects that increase access to transportation  
 11 for medical purposes in rural areas.”.

12 **TITLE II—HEALTH INFORMA-**  
 13 **TION TECHNOLOGY IN RURAL**  
 14 **AREAS**

15 **SEC. 201. INTERAGENCY TASK FORCE ON RURAL HEALTH**  
 16 **INFORMATION TECHNOLOGY.**

17 Title XXX of the Public Health Service Act (42  
 18 U.S.C. 300jj et seq.) is amended by adding at the end  
 19 the following:

20 **“SEC. 3022. INTERAGENCY TASK FORCE ON RURAL HEALTH**  
 21 **INFORMATION TECHNOLOGY.**

22 “(a) ESTABLISHMENT.—The President shall estab-  
 23 lish an Interagency Task Force on Rural Health Informa-  
 24 tion Technology (referred to in this section as the ‘Task  
 25 Force’).

26 “(b) MEMBERSHIP.—

1           “(1) COMPOSITION.—The President shall ap-  
2           point members of the Task Force, which shall in-  
3           clude—

4                   “(A) a representative from the Office of  
5           Rural Development of the Department of Agri-  
6           culture;

7                   “(B) representatives from the Department  
8           of Health and Human Services, including—

9                           “(i) a representative from the Office  
10           of the National Coordinator for Health In-  
11           formation Technology established under  
12           section 3001(a);

13                           “(ii) a representative from the Office  
14           of Rural Health Policy of the Health Re-  
15           sources and Services Administration;

16                           “(iii) a representative from the Indian  
17           Health Service;

18                           “(iv) a representative from the Sub-  
19           stance Abuse and Mental Health Services  
20           Administration;

21                           “(v) a representative from the Centers  
22           for Disease Control and Prevention;

23                           “(vi) a representative from the Cen-  
24           ters for Medicare & Medicaid Services; and



1           “(vii) a representative from the Agen-  
2           cy for Healthcare Research and Quality;

3           “(C) representatives from other Federal  
4 agencies, including—

5           “(i) a representative from the Depart-  
6           ment of Veterans Affairs;

7           “(ii) a representative from the De-  
8           partment of Labor;

9           “(iii) a representative from the De-  
10          partment of Education;

11          “(iv) a representative from the Fed-  
12          eral Communications Commission;

13          “(v) a representative from the Depart-  
14          ment of Transportation; and

15          “(vi) a representative from the De-  
16          partment of Commerce; and

17          “(D) any other representatives from Fed-  
18          eral, State, or private sector entities as deter-  
19          mined appropriate by the President, including  
20          the Appalachian Regional Commission, the  
21          Delta Regional Authority, the National Rural  
22          Health Association, the National Governors As-  
23          sociation, and the National Rural Economic De-  
24          velopers Association.

1           “(2) CHAIRPERSON.—The Secretary shall serve  
2 as the chairperson of the Task Force.

3           “(3) APPOINTMENT.—

4                 “(A) DEADLINE.—All initial members of  
5 the Task Force shall be appointed not later  
6 than 1 year after the date of enactment of the  
7 Connecting Rural Americans to Care Act of  
8 2016.

9                 “(B) PERIOD OF APPOINTMENT; VACAN-  
10 CIES.—Each member of the Task Force shall  
11 be appointed for a term of 4 years with the op-  
12 portunity for reappointment. Any vacancy in  
13 the Task Force shall not affect its powers, but  
14 shall be filled in the same manner in which the  
15 original appointment was made.

16           “(c) ACTIVITIES.—

17                 “(1) IN GENERAL.—The Task Force shall carry  
18 out each of the following activities:

19                     “(A) Measure and evaluate progress in  
20 Federal, State, local, and tribal efforts to ex-  
21 pand health information technology infrastruc-  
22 ture in rural areas.

23                     “(B) Collaborate with the Broadband Op-  
24 portunity Council, or any other successor, simi-  
25 lar, or relevant Federal interagency entity that

1 addresses delivery of financial and technical as-  
2 sistance to rural health care providers for the  
3 implementation of broadband technology and  
4 development of health information technology  
5 infrastructure.

6 “(C) Provide recommendations on best  
7 practices to increase internet access in rural  
8 areas for the purpose of improving the delivery  
9 of health care services.

10 “(D) Align, across Federal agencies and  
11 departments, evaluation metrics for measures to  
12 expedite the development and implementation of  
13 health information technologies in rural areas  
14 in accordance with paragraph (2).

15 “(2) ALIGNING METRICS.—In carrying out the  
16 activity described in paragraph (1)(D), the Task  
17 Force shall, to the extent practicable, consider how  
18 evaluation metrics for Federal measures described in  
19 such paragraph align with the evaluation metrics for  
20 State and local measures to reduce administrative  
21 burden.

22 “(d) REPORTING.—Not later than 2 years after the  
23 date of enactment of the Connecting Rural Americans to  
24 Care Act of 2016, and every 3 years thereafter, the Task  
25 Force shall publish a report (to be known as the ‘Health

1 Care Information Technology Infrastructure Status Re-  
2 port') that—

3 “(1) describes the current state of the  
4 connectivity gap in the United States, with a special  
5 emphasis on rural areas, to inform the use of Fed-  
6 eral programs providing support for the implementa-  
7 tion of broadband technology and the development  
8 and adoption of health information technology infra-  
9 structure, particularly in rural areas; and

10 “(2) includes recommendations on ways to in-  
11 crease access to health information technology in  
12 rural areas, especially areas that are designated as—

13 “(A) a health professional shortage area by  
14 the Secretary under section 332; and

15 “(B) an area without access to advanced  
16 telecommunications capability, as identified by  
17 the Federal Communications Commission in the  
18 county-based appendix to the most recent  
19 Broadband Progress Report adopted by the  
20 Federal Communications Commission as re-  
21 quired under section 706 of the Telecommuni-  
22 cations Act of 1996 (47 U.S.C. 1302).

23 “(e) MEETINGS.—The Task Force shall meet at the  
24 call of the chairperson, not less than 2 times each year.

25 “(f) POWERS OF THE TASK FORCE.—

1           “(1) HEARINGS.—The Task Force may, for the  
2 purpose of carrying out this section, hold hearings,  
3 sit and act at times and places, take testimony, and  
4 receive evidence as the Task Force considers appro-  
5 priate.

6           “(2) INFORMATION FROM FEDERAL AGEN-  
7 CIES.—The Task Force may secure directly from  
8 any department or agency of the United States in-  
9 formation necessary to enable it to carry out its du-  
10 ties under this section. Upon request of the chair-  
11 person of the Task Force, the head of that depart-  
12 ment or agency shall furnish that information to the  
13 Task Force.

14           “(g) TASK FORCE PERSONNEL MATTERS.—

15           “(1) TRAVEL EXPENSES.—A member of the  
16 Task Force shall be allowed reasonable travel ex-  
17 penses, including per diem in lieu of subsistence, at  
18 rates for employees of agencies under subchapter I  
19 of chapter 57 of title 5, United States Code, while  
20 away from the member’s home or regular place of  
21 business in the performance of services for the Task  
22 Force.

23           “(2) STAFF.—

24           “(A) IN GENERAL.—The chairperson of  
25 the Task Force may, without regard to the civil

1 service laws (including regulations), appoint  
2 and terminate an executive director and such  
3 other additional personnel as may be necessary  
4 to enable the Task Force to perform the duties  
5 of the Task Force, except that the employment  
6 of an executive director shall be subject to con-  
7 firmation by the Task Force.

8 “(B) COMPENSATION.—The chairperson of  
9 the Task Force may fix the compensation of the  
10 executive director and other personnel without  
11 regard to chapter 51 and subchapter III of  
12 chapter 53 of title 5, United States Code, relat-  
13 ing to classification of positions and General  
14 Schedule pay rates, except that the rate of pay  
15 for the executive director and other personnel  
16 may not exceed the rate payable for level V of  
17 the Executive Schedule under section 5316 of  
18 that title.

19 “(3) DETAIL OF GOVERNMENT EMPLOYEES.—  
20 Any Federal Government employee may be detailed  
21 to the Task Force without reimbursement, and such  
22 detail shall be without interruption or loss of civil  
23 service status or privilege.

24 “(4) PROCUREMENT.—The chairperson of the  
25 Task Force may procure temporary and intermittent

1 services under section 3109(b) of title 5, United  
2 States Code, at rates for individuals which do not  
3 exceed the daily equivalent of the annual rate of  
4 basic pay prescribed for level V of the Executive  
5 Schedule under section 5316 of that title.

6 “(h) AUTHORIZATION OF APPROPRIATIONS.—There  
7 are authorized to be appropriated such sums as may be  
8 necessary to carry out this section.”.

9 **SEC. 202. RURAL HEALTH CARE PROGRAM OF THE FCC.**

10 (a) DEFINITIONS.—In this section—

11 (1) the term “Commission” means the Federal  
12 Communications Commission; and

13 (2) the term “Healthcare Connect Fund”  
14 means the Healthcare Connect Fund of the Commis-  
15 sion under subpart G of part 54 of title 47, Code  
16 of Federal Regulations.

17 (b) SIMPLIFYING THE APPLICATION PROCESS OF  
18 THE HEALTHCARE CONNECT FUND.—

19 (1) IN GENERAL.—Not later than 1 year after  
20 the date of enactment of this Act, the Commission  
21 shall institute and refer to a Federal-State Joint  
22 Board under section 410(e) of the Communications  
23 Act of 1934 (47 U.S.C. 410(e)) a proceeding to—

1 (A) review the process for submitting a re-  
2 quest for services under the Healthcare Connect  
3 Fund; and

4 (B) make recommendations to the Com-  
5 mission on ways that the Commission can sim-  
6 plify the process described in subparagraph (A).

7 (2) IMPLEMENTATION OF RECOMMENDA-  
8 TIONS.—Not later than 1 year after the date on  
9 which the Federal-State Joint Board makes rec-  
10 ommendations to the Commission under paragraph  
11 (1)(B), the Commission shall implement those rec-  
12 ommendations.

13 (c) HEALTH CARE PROVIDER.—Section  
14 254(h)(7)(B) of the Communications Act of 1934 (47  
15 U.S.C. 254(h)(7)(B)) is amended—

16 (1) in clause (vii), by striking “and” at the end;

17 (2) by redesignating clause (viii) as clause (ix);

18 (3) by inserting after clause (vii) the following:

19 “(viii) any other entities that provide  
20 health care and remote patient manage-  
21 ment, as determined by the Secretary of  
22 Health and Human Services; and”;

23 (4) in clause (ix), as so redesignated, by strik-  
24 ing “through (vii)” and inserting “through (viii)”.



1 (d) CODE OF FEDERAL REGULATIONS.—The Com-  
2 mission shall amend section 54.633(a) of title 47, Code  
3 of Federal Regulations—

4 (1) by striking “All health care providers” and  
5 inserting the following:

6 “(1) IN GENERAL.—Except as provided in para-  
7 graph (2), all health care providers”;

8 (2) in paragraph (1), as so designated—

9 (A) by striking “a 65 percent” and insert-  
10 ing “not less than an 85 percent”; and

11 (B) by striking “35 percent” and inserting  
12 “not more than 15 percent”; and

13 (3) by adding at the end the following:

14 “(2) TRIBAL LANDS.—The Federal Commu-  
15 nications Commission may decrease the percentage  
16 of the total cost of eligible expenses that a health  
17 care provider is required to contribute under para-  
18 graph (1), including by eliminating the requirement  
19 that the health care provider contribute any percent-  
20 age of that cost, if the health care provider is lo-  
21 cated on Tribal lands, as defined in section 54.400,  
22 or any successor regulation.”.

○