114TH CONGRESS 2D SESSION

# S. 524

# AN ACT

To authorize the Attorney General to award grants to address the national epidemics of prescription opioid abuse and heroin use.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,

### SECTION 1. SHORT TITLE; TABLE OF CONTENTS.

- 2 (a) SHORT TITLE.—This Act may be cited as the
- 3 "Comprehensive Addiction and Recovery Act of 2016".
- 4 (b) Table of Contents for
- 5 this Act is as follows:
  - Sec. 1. Short title; table of contents.
  - Sec. 2. Findings.
  - Sec. 3. Definitions.

#### TITLE I—PREVENTION AND EDUCATION

- Sec. 101. Development of best practices for the prescribing of prescription opioids.
- Sec. 102. Awareness campaigns.
- Sec. 103. Community-based coalition enhancement grants to address local drug crises.

### TITLE II—LAW ENFORCEMENT AND TREATMENT

- Sec. 201. Treatment alternative to incarceration programs.
- Sec. 202. First responder training for the use of drugs and devices that rapidly reverse the effects of opioids.
- Sec. 203. Prescription drug take back expansion.
- Sec. 204. Heroin and methamphetamine task forces.

### TITLE III—TREATMENT AND RECOVERY

- Sec. 301. Evidence-based prescription opioid and heroin treatment and interventions demonstration.
- Sec. 302. Criminal justice medication assisted treatment and interventions demonstration.
- Sec. 303. National youth recovery initiative.
- Sec. 304. Building communities of recovery.

#### TITLE IV—ADDRESSING COLLATERAL CONSEQUENCES

- Sec. 401. Correctional education demonstration grant program.
- Sec. 402. National Task Force on Recovery and Collateral Consequences.

# TITLE V—ADDICTION AND TREATMENT SERVICES FOR WOMEN, FAMILIES, AND VETERANS

- Sec. 501. Improving treatment for pregnant and postpartum women.
- Sec. 502. Report on grants for family-based substance abuse treatment.
- Sec. 503. Veterans' treatment courts.

### TITLE VI—INCENTIVIZING STATE COMPREHENSIVE INITIATIVES TO ADDRESS PRESCRIPTION OPIOID AND HEROIN ABUSE

Sec. 601. State demonstration grants for comprehensive opioid abuse response.

#### TITLE VII—MISCELLANEOUS

- Sec. 701. GAO report on IMD exclusion.
- Sec. 702. Funding.
- Sec. 703. Conforming amendments.
- Sec. 704. Grant accountability.
- Sec. 705. Programs to prevent prescription drug abuse under the Medicare program.

### TITLE VIII—TRANSNATIONAL DRUG TRAFFICKING ACT

- Sec. 801. Short title.
- Sec. 802. Possession, manufacture or distribution for purposes of unlawful importations.
- Sec. 803. Trafficking in counterfeit goods or services.

### SEC. 2. FINDINGS.

- 2 Congress finds the following:
- 3 (1) The abuse of heroin and prescription opioid 4 painkillers is having a devastating effect on public health and safety in communities across the United 5 6 States. According to the Centers for Disease Control 7 and Prevention, drug overdose deaths now surpass traffic accidents in the number of deaths caused by 8 9 injury in the United States. In 2014, an average of 10 more than 120 people in the United States died 11 from drug overdoses every day.
  - (2) According to the National Institute on Drug Abuse (commonly known as "NIDA"), the number of prescriptions for opioids increased from approximately 76,000,000 in 1991 to nearly 207,000,000 in 2013, and the United States is the biggest consumer of opioids globally, accounting for almost 100 percent of the world total for hydrocodone and 81 percent for oxycodone.

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- (3) Opioid pain relievers are the most widely misused or abused controlled prescription drugs (commonly referred to as "CPDs") and are involved in most CPD-related overdose incidents. According to the Drug Abuse Warning Network (commonly known as "DAWN"), the estimated number of emergency department visits involving nonmedical use of prescription opiates or opioids increased by 112 percent between 2006 and 2010, from 84,671 to 179,787.
  - (4) The use of heroin in the United States has also spiked sharply in recent years. According to the most recent National Survey on Drug Use and Health, more than 900,000 people in the United States reported using heroin in 2014, nearly a 35 percent increase from the previous year. Heroin overdose deaths more than tripled from 2010 to 2014.
  - (5) The supply of cheap heroin available in the United States has increased dramatically as well, largely due to the activity of Mexican drug trafficking organizations. The Drug Enforcement Administration (commonly known as the "DEA") estimates that heroin seizures at the Mexican border have more than doubled since 2010, and heroin pro-

- duction in Mexico increased 62 percent from 2013 to 2 2014. While only 8 percent of State and local law 3 enforcement officials across the United States identi-4 fied heroin as the greatest drug threat in their area
- 5 in 2008, that number rose to 38 percent in 2015.
  - (6) Law enforcement officials and treatment experts throughout the country report that many people who have misused prescription opioids have turned to heroin as a cheaper or more easily obtained alternative to prescription opioids.
  - (7) According to a report by the National Association of State Alcohol and Drug Abuse Directors (commonly referred to as "NASADAD"), 37 States reported an increase in admissions to treatment for heroin use during the past 2 years, while admissions to treatment for prescription opiates increased 500 percent from 2000 to 2012.
  - (8) Research indicates that combating the opioid crisis, including abuse of prescription pain-killers and, increasingly, heroin, requires a multipronged approach that involves prevention, education, monitoring, law enforcement initiatives, reducing drug diversion and the supply of illicit drugs, expanding delivery of existing treatments (including medication assisted treatments), expanding

- access to overdose medications and interventions, and the development of new medications for pain that can augment the existing treatment arsenal.
  - (9) Substance use disorders are a treatable disease. Discoveries in the science of addiction have led to advances in the treatment of substance use disorders that help people stop abusing drugs and prescription medications and resume their productive lives.
  - (10) According to the National Survey on Drug Use and Health, approximately 22,700,000 people in the United States needed substance use disorder treatment in 2013, but only 2,500,000 people received it. Furthermore, current treatment services are not adequate to meet demand. According to a report commissioned by the Substance Abuse and Mental Health Services Administration (commonly known as "SAMHSA"), there are approximately 32 providers for every 1,000 individuals needing substance use disorder treatment. In some States, the ratio is much lower.
  - (11) The overall cost of drug abuse, from health care- and criminal justice-related costs to lost productivity, is steep, totaling more than \$700,000,000,000 a year, according to NIDA. Effec-

- tive substance abuse prevention can yield major economic dividends.
  - (12) According to NIDA, when schools and communities properly implement science-validated substance abuse prevention programs, abuse of alcohol, tobacco, and illicit drugs is reduced. Such programs help teachers, parents, and healthcare professionals shape the perceptions of youths about the risks of drug abuse.
    - (13) Diverting certain individuals with substance use disorders from criminal justice systems into community-based treatment can save billions of dollars and prevent sizeable numbers of crimes, arrests, and re-incarcerations over the course of those individuals' lives.
    - (14) According to the DEA, more than 2,700 tons of expired, unwanted prescription medications have been collected since the enactment of the Secure and Responsible Drug Disposal Act of 2010 (Public Law 111–273; 124 Stat. 2858).
    - (15) Faith-based, holistic, or drug-free models can provide a critical path to successful recovery for a number of people in the United States. The 2015 membership survey conducted by Alcoholics Anonymous (commonly known as "AA") found that 73

- percent of AA members were sober longer than 1
   year and attended 2.5 meetings per week.
  - (16) Research shows that combining treatment medications with behavioral therapy is an effective way to facilitate success for some patients. Treatment approaches must be tailored to address the drug abuse patterns and drug-related medical, psychiatric, and social problems of each individual. Different types of medications may be useful at different stages of treatment or recovery to help a patient stop using drugs, stay in treatment, and avoid relapse. Patients have a range of options regarding their path to recovery and many have also successfully addressed drug abuse through the use of faithbased, holistic, or drug-free models.
    - (17) Individuals with mental illness, especially severe mental illness, are at considerably higher risk for substance abuse than the general population, and the presence of a mental illness complicates recovery from substance abuse.
    - (18) Rural communities are especially susceptible to heroin and opioid abuse. Individuals in rural counties have higher rates of drug poisoning deaths, including deaths from opioids. According to the American Journal of Public Health, "[O]pioid

1 poisonings in nonmetropolitan counties have in-2 creased at a rate greater than threefold the increase 3 in metropolitan counties." According to a February 4 19, 2016, report from the Maine Rural Health Re-5 search Center, "[M]ultiple studies document a high-6 er prevalence [of abuse] among specific vulnerable 7 rural populations, particularly among youth, women 8 who are pregnant or experiencing partner violence, 9 and persons with co-occurring disorders."

### 10 SEC. 3. DEFINITIONS.

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### In this Act—

- (1) the term "first responder" includes a firefighter, law enforcement officer, paramedic, emergency medical technician, or other individual (including an employee of a legally organized and recognized volunteer organization, whether compensated or not), who, in the course of professional duties, responds to fire, medical, hazardous material, or other similar emergencies;
- (2) the term "medication assisted treatment" means the use, for problems relating to heroin and other opioids, of medications approved by the Food and Drug Administration in combination with counseling and behavioral therapies;

1	(3) the term "opioid" means any drug having
2	an addiction-forming or addiction-sustaining liability
3	similar to morphine or being capable of conversion
4	into a drug having such addiction-forming or addic-
5	tion-sustaining liability; and
6	(4) the term "State" means any State of the
7	United States, the District of Columbia, the Com-
8	monwealth of Puerto Rico, and any territory or pos-
9	session of the United States.
10	TITLE I—PREVENTION AND
11	<b>EDUCATION</b>
12	SEC. 101. DEVELOPMENT OF BEST PRACTICES FOR THE
13	PRESCRIBING OF PRESCRIPTION OPIOIDS.
14	(a) Definitions.—In this section—
14 15	<ul><li>(a) Definitions.—In this section—</li><li>(1) the term "Secretary" means the Secretary</li></ul>
15	(1) the term "Secretary" means the Secretary
15 16	(1) the term "Secretary" means the Secretary of Health and Human Services; and
15 16 17	<ul><li>(1) the term "Secretary" means the Secretary</li><li>of Health and Human Services; and</li><li>(2) the term "task force" means the Pain Man-</li></ul>
15 16 17 18	<ul><li>(1) the term "Secretary" means the Secretary of Health and Human Services; and</li><li>(2) the term "task force" means the Pain Management Best Practices Interagency Task Force</li></ul>
15 16 17 18 19	(1) the term "Secretary" means the Secretary of Health and Human Services; and (2) the term "task force" means the Pain Management Best Practices Interagency Task Force convened under subsection (b).
15 16 17 18 19 20	<ul> <li>(1) the term "Secretary" means the Secretary of Health and Human Services; and</li> <li>(2) the term "task force" means the Pain Management Best Practices Interagency Task Force convened under subsection (b).</li> <li>(b) Interagency Task Force.—Not later than De-</li> </ul>
15 16 17 18 19 20 21	(1) the term "Secretary" means the Secretary of Health and Human Services; and (2) the term "task force" means the Pain Management Best Practices Interagency Task Force convened under subsection (b). (b) Interagency Task Force.—Not later than December 14, 2018, the Secretary, in cooperation with the
15 16 17 18 19 20 21	(1) the term "Secretary" means the Secretary of Health and Human Services; and (2) the term "task force" means the Pain Management Best Practices Interagency Task Force convened under subsection (b). (b) Interagency Task Force.—Not later than December 14, 2018, the Secretary, in cooperation with the Secretary of Veterans Affairs, the Secretary of Defense,

1	appropriate, best practices for pain management (includ-
2	ing chronic and acute pain) and prescribing pain medica-
3	tion.
4	(c) Membership.—The task force shall be comprised
5	of—
6	(1) representatives of—
7	(A) the Department of Health and Human
8	Services;
9	(B) the Department of Veterans Affairs;
0	(C) the Food and Drug Administration;
11	(D) the Department of Defense;
12	(E) the Drug Enforcement Administration;
13	(F) the Centers for Disease Control and
14	Prevention;
15	(G) the National Academy of Medicine;
16	(H) the National Institutes of Health;
17	(I) the Office of National Drug Control
18	Policy; and
19	(J) the Office of Rural Health Policy of
20	the Department of Health and Human Services;
21	(2) physicians, dentists, and nonphysician pre-
22	scribers;
23	(3) pharmacists;
24	(4) experts in the fields of pain research and
25	addiction research;

1	(5) representatives of—
2	(A) pain management professional organi-
3	zations;
4	(B) the mental health treatment commu-
5	nity;
6	(C) the addiction treatment community;
7	(D) pain advocacy groups; and
8	(E) groups with expertise around overdose
9	reversal; and
10	(6) other stakeholders, as the Secretary deter-
11	mines appropriate.
12	(d) Duties.—The task force shall—
13	(1) not later than 180 days after the date on
14	which the task force is convened under subsection
15	(b), review, modify, and update, as appropriate, best
16	practices for pain management (including chronic
17	and acute pain) and prescribing pain medication,
18	taking into consideration—
19	(A) existing pain management research;
20	(B) recommendations from relevant con-
21	ferences and existing relevant evidence-based
22	guidelines;
23	(C) ongoing efforts at the State and local
24	levels and by medical professional organizations
25	to develop improved pain management strate-

1	gies, including consideration of alternatives to
2	opioids to reduce opioid monotherapy in appro-
3	priate cases;
4	(D) the management of high-risk popu-
5	lations, other than populations who suffer pain,
6	who—
7	(i) may use or be prescribed
8	benzodiazepines, alcohol, and diverted
9	opioids; or
10	(ii) receive opioids in the course of
11	medical care; and
12	(E) the Proposed 2016 Guideline for Pre-
13	scribing Opioids for Chronic Pain issued by the
14	Centers for Disease Control and Prevention (80
15	Fed. Reg. 77351 (December 14, 2015)) and
16	any final guidelines issued by the Centers for
17	Disease Control and Prevention;
18	(2) solicit and take into consideration public
19	comment on the practices developed under para-
20	graph (1), amending such best practices if appro-
21	priate; and
22	(3) develop a strategy for disseminating infor-
23	mation about the best practices to stakeholders, as
24	appropriate.

- 1 (e) LIMITATION.—The task force shall not have rule-2 making authority.
- 3 (f) Report.—Not later than 270 days after the date
- 4 on which the task force is convened under subsection (b),
- 5 the task force shall submit to Congress a report that in-
- 6 cludes—
- 7 (1) the strategy for disseminating best practices
- 8 for pain management (including chronic and acute
- 9 pain) and prescribing pain medication, as reviewed,
- modified, or updated under subsection (d); and
- 11 (2) recommendations for effectively applying
- the best practices described in paragraph (1) to im-
- prove prescribing practices at medical facilities, in-
- 14 cluding medical facilities of the Veterans Health Ad-
- ministration.

### 16 SEC. 102. AWARENESS CAMPAIGNS.

- 17 (a) IN GENERAL.—The Secretary of Health and
- 18 Human Services, in coordination with the Attorney Gen-
- 19 eral, shall advance the education and awareness of the
- 20 public, providers, patients, consumers, and other appro-
- 21 priate entities regarding the risk of abuse of prescription
- 22 opioid drugs if such products are not taken as prescribed,
- 23 including opioid and methadone abuse. Such education
- 24 and awareness campaigns shall include information on the
- 25 dangers of opioid abuse, how to prevent opioid abuse in-

1	cluding through safe disposal of prescription medications
2	and other safety precautions, and detection of early warn-
3	ing signs of addiction.
4	(b) Drug-Free Media Campaign.—
5	(1) In General.—The Office of National Drug
6	Control Policy, in coordination with the Secretary of
7	Health and Human Services and the Attorney Gen-
8	eral, shall establish a national drug awareness cam-
9	paign.
10	(2) Requirements.—The national drug aware-
11	ness campaign required under paragraph (1) shall—
12	(A) take into account the association be-
13	tween prescription opioid abuse and heroin use;
14	(B) emphasize the similarities between her-
15	oin and prescription opioids and the effects of
16	heroin and prescription opioids on the human
17	body; and
18	(C) bring greater public awareness to the
19	dangerous effects of fentanyl when mixed with
20	heroin or abused in a similar manner.
21	SEC. 103. COMMUNITY-BASED COALITION ENHANCEMENT
22	GRANTS TO ADDRESS LOCAL DRUG CRISES.
23	Part II of title I of the Omnibus Crime Control and
24	Safe Streets Act of 1968 (42 U.S.C. 3797cc et seq.) is

1	amended by striking section 2997 and inserting the fol-
2	lowing:
3	"SEC. 2997. COMMUNITY-BASED COALITION ENHANCEMENT
4	GRANTS TO ADDRESS LOCAL DRUG CRISES.
5	"(a) Definitions.—In this section—
6	"(1) the term 'Drug-Free Communities Act of
7	1997' means chapter 2 of the National Narcotics
8	Leadership Act of 1988 (21 U.S.C. 1521 et seq.);
9	"(2) the term 'eligible entity' means an organi-
10	zation that—
11	"(A) on or before the date of submitting
12	an application for a grant under this section,
13	receives or has received a grant under the
14	Drug-Free Communities Act of 1997; and
15	"(B) has documented, using local data,
16	rates of abuse of opioids or methamphetamines
17	at levels that are—
18	"(i) significantly higher than the na-
19	tional average as determined by the Sec-
20	retary (including appropriate consideration
21	of the results of the Monitoring the Future
22	Survey published by the National Institute
23	on Drug Abuse and the National Survey
24	on Drug Use and Health published by the

1	Substance Abuse and Mental Health Serv-
2	ices Administration); or
3	"(ii) higher than the national average,
4	as determined by the Secretary (including
5	appropriate consideration of the results of
6	the surveys described in clause (i)), over a
7	sustained period of time;
8	"(3) the term 'local drug crisis' means, with re-
9	spect to the area served by an eligible entity—
10	"(A) a sudden increase in the abuse of
11	opioids or methamphetamines, as documented
12	by local data;
13	"(B) the abuse of prescription medications,
14	specifically opioids or methamphetamines, that
15	is significantly higher than the national aver-
16	age, over a sustained period of time, as docu-
17	mented by local data; or
18	"(C) a sudden increase in opioid-related
19	deaths, as documented by local data;
20	"(4) the term 'opioid' means any drug having
21	an addiction-forming or addiction-sustaining liability
22	similar to morphine or being capable of conversion
23	into a drug having such addiction-forming or addic-
24	tion-sustaining liability; and

1	"(5) the term 'Secretary' means the Secretary
2	of Health and Human Services.
3	"(b) Program Authorized.—The Secretary, in co-
4	ordination with the Director of the Office of National
5	Drug Control Policy, may make grants to eligible entities
6	to implement comprehensive community-wide strategies
7	that address local drug crises within the area served by
8	the eligible entity.
9	"(c) Application.—
10	"(1) IN GENERAL.—An eligible entity seeking a
11	grant under this section shall submit an application
12	to the Secretary at such time, in such manner, and
13	accompanied by such information as the Secretary
14	may require.
15	"(2) Criteria.—As part of an application for
16	a grant under this section, the Secretary shall re-
17	quire an eligible entity to submit a detailed, com-
18	prehensive, multisector plan for addressing the local
19	drug crisis within the area served by the eligible en-
20	tity.
21	"(d) USE OF FUNDS.—An eligible entity shall use a
22	grant received under this section—
23	"(1) for programs designed to implement com-
24	prehensive community-wide prevention strategies to
25	address the local drug crisis in the area served by

- 1 the eligible entity, in accordance with the plan sub-
- 2 mitted under subsection (c)(2); and
- 3 "(2) to obtain specialized training and technical
- 4 assistance from the organization funded under sec-
- 5 tion 4 of Public Law 107–82 (21 U.S.C. 1521 note).
- 6 "(e) Supplement Not Supplant.—An eligible en-
- 7 tity shall use Federal funds received under this section
- 8 only to supplement the funds that would, in the absence
- 9 of those Federal funds, be made available from other Fed-
- 10 eral and non-Federal sources for the activities described
- 11 in this section, and not to supplant those funds.
- 12 "(f) EVALUATION.—A grant under this section shall
- 13 be subject to the same evaluation requirements and proce-
- 14 dures as the evaluation requirements and procedures im-
- 15 posed on the recipient of a grant under the Drug-Free
- 16 Communities Act of 1997, and may also include an evalua-
- 17 tion of the effectiveness at reducing abuse of opioids,
- 18 methadone, or methamphetamines.
- 19 "(g) Limitation on Administrative Expenses.—
- 20 Not more than 8 percent of the amounts made available
- 21 to carry out this section for a fiscal year may be used
- 22 by the Secretary to pay for administrative expenses.".

1	TITLE II—LAW ENFORCEMENT
2	AND TREATMENT
3	SEC. 201. TREATMENT ALTERNATIVE TO INCARCERATION
4	PROGRAMS.
5	(a) DEFINITIONS.—In this section:
6	(1) ELIGIBLE ENTITY.—The term "eligible enti-
7	ty" means a State, unit of local government, Indian
8	tribe, or nonprofit organization.
9	(2) Eligible participant.—The term "eligi-
10	ble participant" means an individual who—
11	(A) comes into contact with the juvenile
12	justice system or criminal justice system or is
13	arrested or charged with an offense that is
14	not—
15	(i) a crime of violence, as defined
16	under applicable State law or section 3156
17	of title 18, United States Code; or
18	(ii) a serious drug offense, as defined
19	under section 924(e)(2)(A) of title 18,
20	United States Code;
21	(B) has been screened by a qualified men-
22	tal health professional and determined to suffer
23	from a substance use disorder, or co-occurring

mental illness and substance use disorder, that

1	there is a reasonable basis to believe is related
2	to the commission of the offense; and
3	(C) has been, after consideration of any
4	potential risk of violence to any person in the
5	program or the public if the individual were se-
6	lected to participate in the program, unani-
7	mously approved for participation in a program
8	funded under this section by, as applicable de-
9	pending on the stage of the criminal justice
10	process—
11	(i) the relevant law enforcement agen-
12	cy;
13	(ii) the prosecuting attorney;
14	(iii) the defense attorney;
15	(iv) the pretrial, probation, or correc-
16	tional officer;
17	(v) the judge; and
18	(vi) a representative from the relevant
19	mental health or substance abuse agency.
20	(b) Program Authorized.—The Secretary of
21	Health and Human Services, in coordination with the At-
22	torney General, may make grants to eligible entities to—
23	(1) develop, implement, or expand a treatment
24	alternative to incarceration program for eligible par-
25	ticipants, including—

1	(A) pre-booking, including pre-arrest,
2	treatment alternative to incarceration pro-
3	grams, including—
4	(i) law enforcement training on sub-
5	stance use disorders and co-occurring men-
6	tal illness and substance use disorders;
7	(ii) receiving centers as alternatives to
8	incarceration of eligible participants;
9	(iii) specialized response units for
10	calls related to substance use disorders and
11	co-occurring mental illness and substance
12	use disorders; and
13	(iv) other pre-arrest or pre-booking
14	treatment alternative to incarceration mod-
15	els; and
16	(B) post-booking treatment alternative to
17	incarceration programs, including—
18	(i) specialized clinical case manage-
19	ment;
20	(ii) pretrial services related to sub-
21	stance use disorders and co-occurring men-
22	tal illness and substance use disorders;
23	(iii) prosecutor and defender based
24	programs;
25	(iv) specialized probation;

1	(v) programs utilizing the American
2	Society of Addiction Medicine patient
3	placement criteria;
4	(vi) treatment and rehabilitation pro-
5	grams and recovery support services; and
6	(vii) drug courts, DWI courts, and
7	veterans treatment courts; and
8	(2) facilitate or enhance planning and collabora-
9	tion between State criminal justice systems and
10	State substance abuse systems in order to more effi-
11	ciently and effectively carry out programs described
12	in paragraph (1) that address problems related to
13	the use of heroin and misuse of prescription drugs
14	among eligible participants.
15	(c) Application.—
16	(1) IN GENERAL.—An eligible entity seeking a
17	grant under this section shall submit an application
18	to the Secretary of Health and Human Services—
19	(A) that meets the criteria under para-
20	graph (2); and
21	(B) at such time, in such manner, and ac-
22	companied by such information as the Secretary
23	of Health and Human Services may require.
24	(2) Criteria.—An eligible entity, in submitting
25	an application under paragraph (1), shall—

1	(A) provide extensive evidence of collabora-
2	tion with State and local government agencies
3	overseeing health, community corrections,
4	courts, prosecution, substance abuse, mental
5	health, victims services, and employment serv-
6	ices, and with local law enforcement agencies;
7	(B) demonstrate consultation with the Sin-
8	gle State Authority for Substance Abuse (as de-
9	fined in section 201(e) of the Second Chance
10	Act of 2007 (42 U.S.C. 17521(e)));
11	(C) demonstrate consultation with the Sin-
12	gle State criminal justice planning agency;
13	(D) demonstrate that evidence-based treat-
14	ment practices, including if applicable the use
15	of medication assisted treatment, will be uti-
16	lized; and
17	(E) demonstrate that evidenced-based
18	screening and assessment tools will be utilized
19	to place participants in the treatment alter-
20	native to incarceration program.
21	(d) REQUIREMENTS.—Each eligible entity awarded a
22	grant for a treatment alternative to incarceration program
23	under this section shall—
24	(1) determine the terms and conditions of par-
25	ticipation in the program by eligible participants,

taking into consideration the collateral consequences
of an arrest, prosecution, or criminal conviction;

(2) ensure that each substance abuse and mental health treatment component is licensed and

qualified by the relevant jurisdiction;

- (3) for programs described in subsection (b)(2), organize an enforcement unit comprised of appropriately trained law enforcement professionals under the supervision of the State, tribal, or local criminal justice agency involved, the duties of which shall include—
  - (A) the verification of addresses and other contacts of each eligible participant who participates or desires to participate in the program; and
  - (B) if necessary, the location, apprehension, arrest, and return to court of an eligible participant in the program who has absconded from the facility of a treatment provider or has otherwise violated the terms and conditions of the program, consistent with Federal and State confidentiality requirements;
- (4) notify the relevant criminal justice entity if any eligible participant in the program absconds from the facility of the treatment provider or other-

- wise violates the terms and conditions of the program, consistent with Federal and State confidentiality requirements;
  - (5) submit periodic reports on the progress of treatment or other measured outcomes from participation in the program of each eligible participant in the program to the relevant State, tribal, or local criminal justice agency;
  - (6) describe the evidence-based methodology and outcome measurements that will be used to evaluate the program, and specifically explain how such measurements will provide valid measures of the impact of the program; and
- 14 (7) describe how the program could be broadly 15 replicated if demonstrated to be effective.
- 16 (e) USE OF FUNDS.—An eligible entity shall use a 17 grant received under this section for expenses of a treat-18 ment alternative to incarceration program, including—
- 19 (1) salaries, personnel costs, equipment costs, 20 and other costs directly related to the operation of 21 the program, including the enforcement unit;
  - (2) payments for treatment providers that are approved by the relevant State or tribal jurisdiction and licensed, if necessary, to provide needed treatment to eligible participants in the program, includ-

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- 1 ing medication assisted treatment, aftercare super-
- 2 vision, vocational training, education, and job place-
- 3 ment;
- 4 (3) payments to public and nonprofit private
- 5 entities that are approved by the State or tribal ju-
- 6 risdiction and licensed, if necessary, to provide alco-
- 7 hol and drug addiction treatment and mental health
- 8 treatment to eligible participants in the program;
- 9 and
- 10 (4) salaries, personnel costs, and other costs re-
- 11 lated to strategic planning among State and local
- 12 government agencies.
- 13 (f) SUPPLEMENT NOT SUPPLANT.—An eligible entity
- 14 shall use Federal funds received under this section only
- 15 to supplement the funds that would, in the absence of
- 16 those Federal funds, be made available from other Federal
- 17 and non-Federal sources for the activities described in this
- 18 section, and not to supplant those funds.
- 19 (g) Geographic Distribution.—The Secretary of
- 20 Health and Human Services shall ensure that, to the ex-
- 21 tent practicable, the geographical distribution of grants
- 22 under this section is equitable and includes a grant to an
- 23 eligible entity in—
- 24 (1) each State;
- 25 (2) rural, suburban, and urban areas; and

1	(3) tribal jurisdictions.
2	(h) Priority Consideration With Respect to
3	STATES.—In awarding grants to States under this sec-
4	tion, the Secretary of Health and Human Services shall
5	give priority to—
6	(1) a State that submits a joint application
7	from the substance abuse agencies and criminal jus-
8	tice agencies of the State that proposes to use grant
9	funds to facilitate or enhance planning and collabo-
10	ration between the agencies, including coordination
11	to better address the needs of incarcerated popu-
12	lations; and
13	(2) a State that—
14	(A) provides civil liability protection for
15	first responders, health professionals, and fam-
16	ily members who have received appropriate
17	training in the administration of naloxone in
18	administering naloxone to counteract opioid
19	overdoses; and
20	(B) submits to the Secretary a certification
21	by the attorney general of the State that the at-
22	torney general has—
23	(i) reviewed any applicable civil liabil-
24	ity protection law to determine the applica-
25	bility of the law with respect to first re-

1	sponders, health care professionals, family
2	members, and other individuals who—
3	(I) have received appropriate
4	training in the administration of
5	naloxone; and
6	(II) may administer naloxone to
7	individuals reasonably believed to be
8	suffering from opioid overdose; and
9	(ii) concluded that the law described
10	in subparagraph (A) provides adequate
11	civil liability protection applicable to such
12	persons.
13	(i) Reports and Evaluations.—
14	(1) In general.—Each fiscal year, each recipi-
15	ent of a grant under this section during that fiscal
16	year shall submit to the Secretary of Health and
17	Human Services a report on the outcomes of activi-
18	ties carried out using that grant in such form, con-
19	taining such information, and on such dates as the
20	Secretary of Health and Human Services shall speci-
21	fy.
22	(2) Contents.—A report submitted under
23	paragraph (1) shall—
24	(A) describe best practices for treatment
25	alternatives; and

1	(B) identify training requirements for law
2	enforcement officers who participate in treat-
3	ment alternative to incarceration programs.
4	(j) Funding.—During the 5-year period beginning
5	on the date of enactment of this Act, the Secretary of
6	Health and Human Services may carry out this section
7	using not more than \$5,000,000 each fiscal year of
8	amounts appropriated to the Substance Abuse and Mental
9	Health Services Administration for Criminal Justice Ac-
10	tivities. No additional funds are authorized to be appro-
11	priated to carry out this section.
12	SEC. 202. FIRST RESPONDER TRAINING FOR THE USE OF
13	DRUGS AND DEVICES THAT RAPIDLY RE-
13 14	DRUGS AND DEVICES THAT RAPIDLY RE- VERSE THE EFFECTS OF OPIOIDS.
14 15	VERSE THE EFFECTS OF OPIOIDS.
14 15	VERSE THE EFFECTS OF OPIOIDS.  Part II of title I of the Omnibus Crime Control and
<ul><li>14</li><li>15</li><li>16</li><li>17</li></ul>	VERSE THE EFFECTS OF OPIOIDS.  Part II of title I of the Omnibus Crime Control and Safe Streets Act of 1968 (42 U.S.C. 3797cc et seq.), as
<ul><li>14</li><li>15</li><li>16</li><li>17</li></ul>	VERSE THE EFFECTS OF OPIOIDS.  Part II of title I of the Omnibus Crime Control and Safe Streets Act of 1968 (42 U.S.C. 3797cc et seq.), as amended by section 103, is amended by adding at the end
14 15 16 17 18	VERSE THE EFFECTS OF OPIOIDS.  Part II of title I of the Omnibus Crime Control and Safe Streets Act of 1968 (42 U.S.C. 3797cc et seq.), as amended by section 103, is amended by adding at the end the following:
14 15 16 17 18 19	VERSE THE EFFECTS OF OPIOIDS.  Part II of title I of the Omnibus Crime Control and Safe Streets Act of 1968 (42 U.S.C. 3797cc et seq.), as amended by section 103, is amended by adding at the end the following:  "SEC. 2998. FIRST RESPONDER TRAINING FOR THE USE OF
14 15 16 17 18 19 20	VERSE THE EFFECTS OF OPIOIDS.  Part II of title I of the Omnibus Crime Control and Safe Streets Act of 1968 (42 U.S.C. 3797cc et seq.), as amended by section 103, is amended by adding at the end the following:  "SEC. 2998. FIRST RESPONDER TRAINING FOR THE USE OF DRUGS AND DEVICES THAT RAPIDLY RE-
14 15 16 17 18 19 20 21	VERSE THE EFFECTS OF OPIOIDS.  Part II of title I of the Omnibus Crime Control and Safe Streets Act of 1968 (42 U.S.C. 3797cc et seq.), as amended by section 103, is amended by adding at the end the following:  "SEC. 2998. FIRST RESPONDER TRAINING FOR THE USE OF DRUGS AND DEVICES THAT RAPIDLY REVERSE THE EFFECTS OF OPIOIDS.

1 Federal Food, Drug, and Cosmetic Act (21 U.S.C. 2 321); 3 "(2) the term 'eligible entity' means a State, a 4 unit of local government, or an Indian tribal govern-5 ment; 6 "(3) the term 'first responder' includes a fire-7 fighter, law enforcement officer, paramedic, emer-8 gency medical technician, or other individual (includ-9 ing an employee of a legally organized and recog-10 nized volunteer organization, whether compensated 11 or not), who, in the course of professional duties, re-12 sponds to fire, medical, hazardous material, or other 13 similar emergencies; 14 "(4) the term 'opioid' means any drug having 15 an addiction-forming or addiction-sustaining liability 16 similar to morphine or being capable of conversion 17 into a drug having such addiction-forming or addic-18 tion-sustaining liability; and 19 "(5) the term 'Secretary' means the Secretary 20 of Health and Human Services. 21 "(b) Program Authorized.—The Secretary, in coordination with the Attorney General, may make grants 23 to eligible entities to allow appropriately trained first re-

sponders to administer an opioid overdose reversal drug

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to an individual who has—

1	"(1) experienced a prescription opioid or heroin
2	overdose; or
3	"(2) been determined to have likely experienced
4	a prescription opioid or heroin overdose.
5	"(c) Application.—
6	"(1) IN GENERAL.—An eligible entity seeking a
7	grant under this section shall submit an application
8	to the Secretary—
9	"(A) that meets the criteria under para-
10	graph (2); and
11	"(B) at such time, in such manner, and
12	accompanied by such information as the Sec-
13	retary may require.
14	"(2) Criteria.—An eligible entity, in submit-
15	ting an application under paragraph (1), shall—
16	"(A) describe the evidence-based method-
17	ology and outcome measurements that will be
18	used to evaluate the program funded with a
19	grant under this section, and specifically ex-
20	plain how such measurements will provide valid
21	measures of the impact of the program;
22	"(B) describe how the program could be
23	broadly replicated if demonstrated to be effec-
24	tive;

1	"(C) identify the governmental and com-
2	munity agencies that the program will coordi-
3	nate; and
4	"(D) describe how law enforcement agen-
5	cies will coordinate with their corresponding
6	State substance abuse and mental health agen-
7	cies to identify protocols and resources that are
8	available to overdose victims and families, in-
9	cluding information on treatment and recovery
10	resources.
11	"(d) USE OF FUNDS.—An eligible entity shall use a
12	grant received under this section to—
13	"(1) make such opioid overdose reversal drugs
14	or devices that are approved by the Food and Drug
15	Administration, such as naloxone, available to be
16	carried and administered by first responders;
17	"(2) train and provide resources for first re-
18	sponders on carrying an opioid overdose reversal
19	drug or device approved by the Food and Drug Ad-
20	ministration, such as naloxone, and administering
21	the drug or device to an individual who has experi-
22	enced, or has been determined to have likely experi-
23	enced, a prescription opioid or heroin overdose; and

"(3) establish processes, protocols, and mecha-

nisms for referral to appropriate treatment, which

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- 1 may include an outreach coordinator or team to con-
- 2 nect individuals receiving opioid overdose reversal
- drugs to follow-up services.
- 4 "(e) TECHNICAL ASSISTANCE GRANTS.—The Sec-
- 5 retary shall make a grant for the purpose of providing
- 6 technical assistance and training on the use of an opioid
- 7 overdose reversal drug, such as naloxone, to respond to
- 8 an individual who has experienced, or has been determined
- 9 to have likely experienced, a prescription opioid or heroin
- 10 overdose, and mechanisms for referral to appropriate
- 11 treatment for an eligible entity receiving a grant under
- 12 this section.
- 13 "(f) EVALUATION.—The Secretary shall conduct an
- 14 evaluation of grants made under this section to deter-
- 15 mine—
- 16 "(1) the number of first responders equipped
- 17 with naloxone, or another opioid overdose reversal
- drug, for the prevention of fatal opioid and heroin
- 19 overdose;
- 20 "(2) the number of opioid and heroin overdoses
- 21 reversed by first responders receiving training and
- supplies of naloxone, or another opioid overdose re-
- versal drug, through a grant received under this sec-
- 24 tion;

1	"(3) the number of calls for service related to
2	opioid and heroin overdose;
3	"(4) the extent to which overdose victims and
4	families receive information about treatment services
5	and available data describing treatment admissions;
6	and
7	"(5) the research, training, and naloxone, or
8	another opioid overdose reversal drug, supply needs
9	of first responder agencies, including those agencies
10	that are not receiving grants under this section.
11	"(g) Rural Areas With Limited Access to
12	EMERGENCY MEDICAL SERVICES.—In making grants
13	under this section, the Secretary shall ensure that not less
14	than 25 percent of grant funds are awarded to eligible
15	entities that are not located in metropolitan statistical
16	areas, as defined by the Office of Management and Budg-
17	et.".
18	SEC. 203. PRESCRIPTION DRUG TAKE BACK EXPANSION.
19	(a) Definition of Covered Entity.—In this sec-
20	tion, the term "covered entity" means—
21	(1) a State, local, or tribal law enforcement
22	agency;
23	(2) a manufacturer, distributor, or reverse dis-
24	tributor of prescription medications;
25	(3) a retail pharmacy;

1	(4) a registered narcotic treatment program;
2	(5) a hospital or clinic with an onsite pharmacy;
3	(6) an eligible long-term care facility; or
4	(7) any other entity authorized by the Drug
5	Enforcement Administration to dispose of prescrip-
6	tion medications.
7	(b) Program Authorized.—The Attorney General,
8	in coordination with the Administrator of the Drug En-
9	forcement Administration, the Secretary of Health and
10	Human Services, and the Director of the Office of Na-
11	tional Drug Control Policy, shall coordinate with covered
12	entities in expanding or making available disposal sites for
13	unwanted prescription medications.
14	SEC. 204. HEROIN AND METHAMPHETAMINE TASK FORCES.
15	Part II of title I of the Omnibus Crime Control and
16	Safe Streets Act of 1968 (42 U.S.C. 3797cc et seq.), as
17	amended by section 202, is amended by adding at the end
18	the following:
19	"SEC. 2999. HEROIN AND METHAMPHETAMINE TASK
20	FORCES.
21	"(a) Definition of Opioid.—In this section, the
22	term 'opioid' means any drug having an addiction-forming
23	or addiction-sustaining liability similar to morphine or
24	being capable of conversion into a drug having such addic-

tion-forming or addiction-sustaining liability.

1	"(b) AUTHORITY.—The Attorney General may make
2	grants to State law enforcement agencies for investigative
3	purposes—
4	"(1) to locate or investigate illicit activities
5	through statewide collaboration, including activities
6	related to—
7	"(A) the distribution of heroin or fentanyl,
8	or the unlawful distribution of prescription
9	opioids; or
10	"(B) unlawful heroin, fentanyl, and pre-
11	scription opioid traffickers; and
12	"(2) to locate or investigate illicit activities, in-
13	cluding precursor diversion, laboratories, or meth-
14	amphetamine traffickers.".
15	TITLE III—TREATMENT AND
16	RECOVERY
17	SEC. 301. EVIDENCE-BASED PRESCRIPTION OPIOID AND
18	HEROIN TREATMENT AND INTERVENTIONS
19	DEMONSTRATION.
20	Part II of title I of the Omnibus Crime Control and
21	Safe Streets Act of 1968 (42 U.S.C. 3797ce et seq.), as
22	amended by section 204, is amended by adding at the end
23	the following:

1	"SEC. 2999A. EVIDENCE-BASED PRESCRIPTION OPIOID AND
2	HEROIN TREATMENT AND INTERVENTIONS
3	DEMONSTRATION.
4	"(a) Definitions.—In this section—
5	"(1) the terms 'Indian tribe' and 'tribal organi-
6	zation' have the meaning given those terms in sec-
7	tion 4 of the Indian Health Care Improvement Act
8	(25 U.S.C. 1603));
9	"(2) the term 'medication assisted treatment'
10	means the use, for problems relating to heroin and
11	other opioids, of medications approved by the Food
12	and Drug Administration in combination with coun-
13	seling and behavioral therapies;
14	"(3) the term 'opioid' means any drug having
15	an addiction-forming or addiction-sustaining liability
16	similar to morphine or being capable of conversion
17	into a drug having such addiction-forming or addic-
18	tion-sustaining liability;
19	"(4) the term 'Secretary' means the Secretary
20	of Health and Human Services; and
21	"(5) the term 'State substance abuse agency'
22	means the agency of a State responsible for the
23	State prevention, treatment, and recovery system,
24	including management of the Substance Abuse Pre-
25	vention and Treatment Block Grant under subpart

1 II of part B of title XIX of the Public Health Serv-

2 ice Act (42 U.S.C. 300x–21 et seq.).

"(b) Grants.—

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"(1) AUTHORITY TO MAKE GRANTS.—The Secretary, acting through the Director of the Center for Substance Abuse Treatment of the Substance Abuse and Mental Health Services Administration, and in coordination with the Attorney General and other departments or agencies, as appropriate, may award grants to State substance abuse agencies, units of local government, nonprofit organizations, and Indian tribes or tribal organizations that have a high rate, or have had a rapid increase, in the use of heroin or other opioids, in order to permit such entities to expand activities, including an expansion in the availability of medication assisted treatment and other clinically appropriate services, with respect to the treatment of addiction in the specific geographical areas of such entities where there is a high rate or rapid increase in the use of heroin or other opioids.

"(2) NATURE OF ACTIVITIES.—The grant funds awarded under paragraph (1) shall be used for activities that are based on reliable scientific evidence

1	of efficacy in the treatment of problems related to
2	heroin or other opioids.
3	"(c) Geographic Distribution.—The Secretary
4	shall ensure that grants awarded under subsection (b) are
5	distributed equitably among the various regions of the
6	United States and among rural, urban, and suburban
7	areas that are affected by the use of heroin or other
8	opioids.
9	"(d) Additional Activities.—In administering
10	grants under subsection (b), the Secretary shall—
11	"(1) evaluate the activities supported by grants
12	awarded under subsection (b);
13	"(2) disseminate information, as appropriate,
14	derived from the evaluation as the Secretary con-
15	siders appropriate;
16	"(3) provide States, Indian tribes and tribal or-
17	ganizations, and providers with technical assistance
18	in connection with the provision of treatment of
19	problems related to heroin and other opioids; and
20	"(4) fund only those applications that specifi-
21	cally support recovery services as a critical compo-
22	nent of the grant program.".

1	SEC. 302. CRIMINAL JUSTICE MEDICATION ASSISTED
2	TREATMENT AND INTERVENTIONS DEM-
3	ONSTRATION.
4	(a) Definitions.—In this section—
5	(1) the term "criminal justice agency" means a
6	State, local, or tribal—
7	(A) court;
8	(B) prison;
9	(C) jail; or
10	(D) other agency that performs the admin-
11	istration of criminal justice, including prosecu-
12	tion, pretrial services, and community super-
13	vision;
14	(2) the term "eligible entity" means a State,
15	unit of local government, or Indian tribe; and
16	(3) the term "Secretary" means the Secretary
17	of Health and Human Services.
18	(b) Program Authorized.—The Secretary, in co-
19	ordination with the Attorney General, may make grants
20	to eligible entities to implement medication assisted treat-
21	ment programs through criminal justice agencies.
22	(c) Application.—
23	(1) IN GENERAL.—An eligible entity seeking a
24	grant under this section shall submit an application
25	to the Secretary—

1	(A) that meets the criteria under para-
2	graph (2); and
3	(B) at such time, in such manner, and ac-
4	companied by such information as the Secretary
5	may require.
6	(2) Criteria.—An eligible entity, in submitting
7	an application under paragraph (1), shall—
8	(A) certify that each medication assisted
9	treatment program funded with a grant under
10	this section has been developed in consultation
11	with the Single State Authority for Substance
12	Abuse (as defined in section 201(e) of the Sec-
13	ond Chance Act of 2007 (42 U.S.C. 17521(e)));
14	and
15	(B) describe how data will be collected and
16	analyzed to determine the effectiveness of the
17	program described in subparagraph (A).
18	(d) USE OF FUNDS.—An eligible entity shall use a
19	grant received under this section for expenses of—
20	(1) a medication assisted treatment program,
21	including the expenses of prescribing medications
22	recognized by the Food and Drug Administration for
23	opioid treatment in conjunction with psychological
24	and behavioral therapy:

1	(2) training criminal justice agency personnel
2	and treatment providers on medication assisted
3	treatment;
4	(3) cross-training personnel providing behav-
5	ioral health and health services, administration of
6	medicines, and other administrative expenses, includ-
7	ing required reports; and
8	(4) the provision of recovery coaches who are
9	responsible for providing mentorship and transition
10	plans to individuals reentering society following in-
11	carceration or alternatives to incarceration.
12	(e) Priority Consideration With Respect to
13	STATES.—In awarding grants to States under this sec-
14	tion, the Secretary shall give priority to a State that—
15	(1) provides civil liability protection for first re-
16	sponders, health professionals, and family members
17	who have received appropriate training in the admin-
18	istration of naloxone in administering naloxone to
19	counteract opioid overdoses; and
20	(2) submits to the Secretary a certification by
21	the attorney general of the State that the attorney
22	general has—
23	(A) reviewed any applicable civil liability
24	protection law to determine the applicability of
25	the law with respect to first responders, health

1	care professionals, family members, and other
2	individuals who—
3	(i) have received appropriate training
4	in the administration of naloxone; and
5	(ii) may administer naloxone to indi-
6	viduals reasonably believed to be suffering
7	from opioid overdose; and
8	(B) concluded that the law described in
9	subparagraph (A) provides adequate civil liabil-
10	ity protection applicable to such persons.
11	(f) Technical Assistance.—The Secretary, in co-
12	ordination with the Director of the National Institute on
13	Drug Abuse and the Attorney General, shall provide tech-
14	nical assistance and training for an eligible entity receiv-
15	ing a grant under this section.
16	(g) Reports.—
17	(1) In general.—An eligible entity receiving a
18	grant under this section shall submit a report to the
19	Secretary on the outcomes of each grant received
20	under this section for individuals receiving medica-
21	tion assisted treatment, based on—
22	(A) the recidivism of the individuals;
23	(B) the treatment outcomes of the individ-
24	uals, including maintaining abstinence from ille-

1	gal, unauthorized, and unprescribed or
2	undispensed opioids and heroin;
3	(C) a comparison of the cost of providing
4	medication assisted treatment to the cost of in-
5	carceration or other participation in the crimi-
6	nal justice system;
7	(D) the housing status of the individuals;
8	and
9	(E) the employment status of the individ-
10	uals.
11	(2) Contents and Timing.—Each report de-
12	scribed in paragraph (1) shall be submitted annually
13	in such form, containing such information, and on
14	such dates as the Secretary shall specify.
15	(h) Funding.—During the 5-year period beginning
16	on the date of enactment of this Act, the Secretary may
17	carry out this section using not more than \$5,000,000
18	each fiscal year of amounts appropriated to the Substance
19	Abuse and Mental Health Services Administration for
20	Criminal Justice Activities. No additional funds are au-
21	thorized to be appropriated to carry out this section.
22	SEC. 303. NATIONAL YOUTH RECOVERY INITIATIVE.
23	Part II of title I of the Omnibus Crime Control and
24	Safe Streets Act of 1968 (42 U.S.C. 3797cc et seq.), as

1	amended by section 301, is amended by adding at the end
2	the following:
3	"SEC. 2999B. NATIONAL YOUTH RECOVERY INITIATIVE.
4	"(a) Definitions.—In this section:
5	"(1) ELIGIBLE ENTITY.—The term 'eligible en-
6	tity' means—
7	"(A) a high school that has been accred-
8	ited as a recovery high school by the Associa-
9	tion of Recovery Schools;
10	"(B) an accredited high school that is
11	seeking to establish or expand recovery support
12	services;
13	"(C) an institution of higher education;
14	"(D) a recovery program at a nonprofit
15	collegiate institution; or
16	"(E) a nonprofit organization.
17	"(2) Institution of Higher Education.—
18	The term 'institution of higher education' has the
19	meaning given the term in section 101 of the Higher
20	Education Act of 1965 (20 U.S.C. 1001).
21	"(3) Recovery program.—The term 'recovery
22	program'—
23	"(A) means a program to help individuals
24	who are recovering from substance use dis-
25	orders to initiate, stabilize, and maintain

1	healthy and productive lives in the community;
2	and
3	"(B) includes peer-to-peer support and
4	communal activities to build recovery skills and
5	supportive social networks.
6	"(b) Grants Authorized.—The Secretary of
7	Health and Human Services, in coordination with the Sec-
8	retary of Education, may award grants to eligible entities
9	to enable the entities to—
10	"(1) provide substance use disorder recovery
11	support services to young people in high school and
12	enrolled in institutions of higher education;
13	"(2) help build communities of support for
14	young people in recovery through a spectrum of ac-
15	tivities such as counseling and health- and wellness-
16	oriented social activities; and
17	"(3) encourage initiatives designed to help
18	young people achieve and sustain recovery from sub-
19	stance use disorders.
20	"(c) USE OF FUNDS.—Grants awarded under sub-
21	section (b) may be used for activities to develop, support,
22	and maintain youth recovery support services, including—
23	"(1) the development and maintenance of a
24	dedicated physical space for recovery programs;

1	"(2) dedicated staff for the provision of recov-
2	ery programs;
3	"(3) health- and wellness-oriented social activi-
4	ties and community engagement;
5	"(4) establishment of recovery high schools;
6	"(5) coordination of recovery programs with—
7	"(A) substance use disorder treatment pro-
8	grams and systems;
9	"(B) providers of mental health services;
10	"(C) primary care providers and physi-
11	cians;
12	"(D) the criminal justice system, including
13	the juvenile justice system;
14	"(E) employers;
15	"(F) housing services;
16	"(G) child welfare services;
17	"(H) high schools and institutions of high-
18	er education; and
19	"(I) other programs or services related to
20	the welfare of an individual in recovery from a
21	substance use disorder;
22	"(6) the development of peer-to-peer support
23	programs or services; and

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1	"(7) additional activities that help youths and
2	young adults to achieve recovery from substance use
3	disorders.".
4	SEC. 304. BUILDING COMMUNITIES OF RECOVERY.
5	Part II of title I of the Omnibus Crime Control and
6	Safe Streets Act of 1968 (42 U.S.C. 3797cc et seq.), as
7	amended by section 303, is amended by adding at the end
8	the following:
9	"SEC. 2999C. BUILDING COMMUNITIES OF RECOVERY.
10	"(a) Definition.—In this section, the term 'recov-
11	ery community organization' means an independent non-
12	profit organization that—
13	"(1) mobilizes resources within and outside of
14	the recovery community to increase the prevalence
15	and quality of long-term recovery from substance
16	use disorders; and
17	"(2) is wholly or principally governed by people
18	in recovery for substance use disorders who reflect
19	the community served.
20	"(b) Grants Authorized.—The Secretary of

21 Health and Human Services may award grants to recovery

22 community organizations to enable such organizations to

23 develop, expand, and enhance recovery services.

1	"(c) Federal Share.—The Federal share of the
2	costs of a program funded by a grant under this section
3	may not exceed 50 percent.
4	"(d) Use of Funds.—Grants awarded under sub-
5	section (b)—
6	"(1) shall be used to develop, expand, and en-
7	hance community and statewide recovery support
8	services; and
9	"(2) may be used to—
10	"(A) advocate for individuals in recovery
11	from substance use disorders;
12	"(B) build connections between recovery
13	networks, between recovery community organi-
14	zations, and with other recovery support serv-
15	ices, including—
16	"(i) substance use disorder treatment
17	programs and systems;
18	"(ii) providers of mental health serv-
19	ices;
20	"(iii) primary care providers and phy-
21	sicians;
22	"(iv) the criminal justice system;
23	"(v) employers;
24	"(vi) housing services;
25	"(vii) child welfare agencies: and

1	"(viii) other recovery support services
2	that facilitate recovery from substance use
3	disorders;
4	"(C) reduce the stigma associated with
5	substance use disorders;
6	"(D) conduct public education and out-
7	reach on issues relating to substance use dis-
8	orders and recovery, including—
9	"(i) how to identify the signs of addic-
10	tion;
11	"(ii) the resources that are available
12	to individuals struggling with addiction
13	and families who have a family member
14	struggling with or being treated for addic-
15	tion, including programs that mentor and
16	provide support services to children;
17	"(iii) the resources that are available
18	to help support individuals in recovery; and
19	"(iv) information on the medical con-
20	sequences of substance use disorders, in-
21	cluding neonatal abstinence syndrome and
22	potential infection with human immuno-
23	deficiency virus and viral hepatitis; and

1	"(E) carry out other activities that
2	strengthen the network of community support
3	for individuals in recovery.".
4	TITLE IV—ADDRESSING
5	COLLATERAL CONSEQUENCES
6	SEC. 401. CORRECTIONAL EDUCATION DEMONSTRATION
7	GRANT PROGRAM.
8	Part II of title I of the Omnibus Crime Control and
9	Safe Streets Act of 1968 (42 U.S.C. 3797cc et seq.), as
10	amended by section 304, is amended by adding at the end
11	the following:
12	"SEC. 2999D. CORRECTIONAL EDUCATION DEMONSTRA-
13	TION GRANT PROGRAM.
14	"(a) Definition.—In this section, the term 'eligible
15	entity' means a State, unit of local government, nonprofit
16	organization, or Indian tribe.
17	"(b) Grant Program Authorized.—The Attorney
18	General may make grants to eligible entities to design, im-
19	plement, and expand educational programs for offenders
20	in prisons, jails, and juvenile facilities, including to pay
21	for—
22	"(1) basic education, secondary level academic
23	education, high school equivalency examination prep-
24	aration, career technical education, and English lan-

1	post-secondary levels, for adult and juvenile popu-
2	lations;
3	"(2) screening and assessment of inmates to as-
4	sess education level and needs, occupational interest
5	or aptitude, risk level, and other needs, and case
6	management services;
7	"(3) hiring and training of instructors and
8	aides, reimbursement of non-corrections staff and
9	experts, reimbursement of stipends paid to inmate
10	tutors or aides, and the costs of training inmate tu-
11	tors and aides;
12	"(4) instructional supplies and equipment, in-
13	cluding occupational program supplies and equip-
14	ment to the extent that the supplies and equipment
15	are used for instructional purposes;
16	"(5) partnerships and agreements with commu-
17	nity colleges, universities, and career technology edu-
18	cation program providers;
19	"(6) certification programs providing recognized
20	high school equivalency certificates and industry rec-
21	ognized credentials; and
22	"(7) technology solutions to—
23	"(A) meet the instructional, assessment,
24	and information needs of correctional popu-
25	lations: and

1	"(B) facilitate the continued participation
2	of incarcerated students in community-based
3	education programs after the students are re-
4	leased from incarceration.
5	"(c) Application.—An eligible entity seeking a
6	grant under this section shall submit to the Attorney Gen-
7	eral an application in such form and manner, at such time,
8	and accompanied by such information as the Attorney
9	General specifies.
10	"(d) Priority Considerations.—In awarding
11	grants under this section, the Attorney General shall give
12	priority to applicants that—
13	"(1) assess the level of risk and need of in-
14	mates, including by—
15	"(A) assessing the need for English lan-
16	guage learner instruction;
17	"(B) conducting educational assessments;
18	and
19	"(C) assessing occupational interests and
20	aptitudes;
21	"(2) target educational services to assessed
22	needs, including academic and occupational at the
23	basic, secondary, or post-secondary level;
24	"(3) target career and technology education
25	programs to—

1	"(A) areas of identified occupational de-
2	mand; and
3	"(B) employment opportunities in the com-
4	munities in which students are reasonably ex-
5	pected to reside post-release;
6	"(4) include a range of appropriate educational
7	opportunities at the basic, secondary, and post-sec-
8	ondary levels;
9	"(5) include opportunities for students to attain
10	industry recognized credentials;
11	"(6) include partnership or articulation agree-
12	ments linking institutional education programs with
13	community sited programs provided by adult edu-
14	cation program providers and accredited institutions
15	of higher education, community colleges, and voca-
16	tional training institutions; and
17	"(7) explicitly include career pathways models
18	offering opportunities for incarcerated students to
19	develop academic skills, in-demand occupational
20	skills and credentials, occupational experience in in-
21	stitutional work programs or work release programs,
22	and linkages with employers in the community, so
23	that incarcerated students have opportunities to em-
24	bark on careers with strong prospects for both post-

- 1 release employment and advancement in a career
- 2 ladder over time.
- 3 "(e) REQUIREMENTS.—An eligible entity seeking a
- 4 grant under this section shall—
- 5 "(1) describe the evidence-based methodology
- 6 and outcome measurements that will be used to
- 7 evaluate each program funded with a grant under
- 8 this section, and specifically explain how such meas-
- 9 urements will provide valid measures of the impact
- of the program; and
- "(2) describe how each program described in
- paragraph (1) could be broadly replicated if dem-
- onstrated to be effective.
- 14 "(f) Control of Internet Access.—An entity
- 15 that receives a grant under this section may restrict access
- 16 to the Internet by prisoners, as appropriate and in accord-
- 17 ance with Federal and State law, to ensure public safety.".
- 18 SEC. 402. NATIONAL TASK FORCE ON RECOVERY AND COL-
- 19 LATERAL CONSEQUENCES.
- 20 (a) Definition.—In this section, the term "collat-
- 21 eral consequence" means a penalty, disability, or dis-
- 22 advantage imposed on an individual who is in recovery for
- 23 a substance use disorder (including by an administrative
- 24 agency, official, or civil court) as a result of a Federal
- 25 or State conviction for a drug-related offense but not as

1	part of the judgment of the court that imposes the convic-
2	tion.
3	(b) Establishment.—
4	(1) In general.—Not later than 30 days after
5	the date of enactment of this Act, the Attorney Gen-
6	eral shall establish a bipartisan task force to be
7	known as the Task Force on Recovery and Collateral
8	Consequences (in this section referred to as the
9	"Task Force").
10	(2) Membership.—
11	(A) TOTAL NUMBER OF MEMBERS.—The
12	Task Force shall include 10 members, who shall
13	be appointed by the Attorney General in accord-
14	ance with subparagraphs (B) and (C).
15	(B) Members of the task force.—The
16	Task Force shall include—
17	(i) members who have national rec-
18	ognition and significant expertise in areas
19	such as health care, housing, employment,
20	substance use disorders, mental health, law
21	enforcement, and law;
22	(ii) not fewer than 2 members—
23	(I) who have personally experi-
24	enced a substance abuse disorder or
25	addiction and are in recovery; and

1	(II) not fewer than 1 of whom
2	has benefitted from medication as-
3	sisted treatment; and
4	(iii) to the extent practicable, mem-
5	bers who formerly served as elected offi-
6	cials at the State and Federal levels.
7	(C) TIMING.—The Attorney General shall
8	appoint the members of the Task Force not
9	later than 60 days after the date on which the
10	Task Force is established under paragraph (1).
11	(3) Chairperson.—The Task Force shall se-
12	lect a chairperson or co-chairpersons from among
13	the members of the Task Force.
14	(c) Duties of the Task Force.—
15	(1) IN GENERAL.—The Task Force shall—
16	(A) identify collateral consequences for in-
17	dividuals with Federal or State convictions for
18	drug-related offenses who are in recovery for
19	substance use disorder; and
20	(B) examine any policy basis for the impo-
21	sition of collateral consequences identified
22	under subparagraph (A) and the effect of the
23	collateral consequences on individuals in recov-
24	ery in resuming their personal and professional
25	activities.

1	(2) RECOMMENDATIONS.—Not later than 180
2	days after the date of the first meeting of the Task
3	Force, the Task Force shall develop recommenda-
4	tions, as it considers appropriate, for proposed legis-
5	lative and regulatory changes related to the collat-
6	eral consequences identified under paragraph (1).
7	(3) Collection of Information.—The Task
8	Force shall hold hearings, require the testimony and
9	attendance of witnesses, and secure information
10	from any department or agency of the United States
11	in performing the duties under paragraphs (1) and
12	(2).
13	(4) Report.—
14	(A) Submission to executive
15	BRANCH.—Not later than 1 year after the date
16	of the first meeting of the Task Force, the
17	Task Force shall submit a report detailing the
18	findings and recommendations of the Task
19	Force to—
20	(i) the head of each relevant depart-
21	ment or agency of the United States;
22	(ii) the President; and
23	(iii) the Vice President.
24	(B) Submission to congress.—The indi-
25	viduals who receive the report under subpara-

1	graph (A) shall submit to Congress such legisla-
2	tive recommendations, if any, as those individ-
3	uals consider appropriate based on the report.
4	TITLE V—ADDICTION AND
5	TREATMENT SERVICES FOR
6	WOMEN, FAMILIES, AND VET-
7	ERANS
8	SEC. 501. IMPROVING TREATMENT FOR PREGNANT AND
9	POSTPARTUM WOMEN.
10	(a) In General.—Section 508 of the Public Health
11	Service Act (42 U.S.C. 290bb-1) is amended—
12	(1) in subsection (a), by inserting "(referred to
13	in this section as the 'Director')" after "Director of
14	the Center for Substance Abuse Treatment"; and
15	(2) in subsection (p), in the first sentence—
16	(A) by striking "Committee on Labor and
17	Human Resources" and inserting "Committee
18	on Health, Education, Labor, and Pensions";
19	and
20	(B) by inserting "(other than subsection
21	(r))" after "this section".
22	(b) Pilot Program Grants for State Sub-
23	STANCE ABUSE AGENCIES.—Section 508 of the Public
24	Health Service Act (42 U.S.C. 290bb-1) is amended—
25	(1) by striking subsection (r); and

1	(2) by inserting after subsection (q) the fol-
2	lowing:
3	"(r) Pilot Program for State Substance
4	ABUSE AGENCIES.—
5	"(1) In General.—The Director shall carry
6	out a pilot program under which the Director makes
7	competitive grants to State substance abuse agencies
8	to—
9	"(A) enhance flexibility in the use of funds
10	designed to support family-based services for
11	pregnant and postpartum women with a pri-
12	mary diagnosis of a substance use disorder, in-
13	cluding opioid use disorders;
14	"(B) help State substance abuse agencies
15	address identified gaps in services furnished to
16	such women along the continuum of care, in-
17	cluding services provided to women in non-resi-
18	dential based settings; and
19	"(C) promote a coordinated, effective, and
20	efficient State system managed by State sub-
21	stance abuse agencies by encouraging new ap-
22	proaches and models of service delivery that are
23	evidence-based, including effective family-based
24	programs for women involved with the criminal
25	justice system.

1	"(2) Requirements.—In carrying out the
2	pilot program under this subsection, the Director—
3	"(A) shall require State substance abuse
4	agencies to submit to the Director applications,
5	in such form and manner and containing such
6	information as specified by the Director, to be
7	eligible to receive a grant under the program;
8	"(B) shall identify, based on such sub-
9	mitted applications, State substance abuse
10	agencies that are eligible for such grants;
11	"(C) shall require services proposed to be
12	furnished through such a grant to support fam-
13	ily-based treatment and other services for preg-
14	nant and postpartum women with a primary di-
15	agnosis of a substance use disorder, including
16	opioid use disorders;
17	"(D) notwithstanding subsection (a)(1),
18	shall not require that services furnished
19	through such a grant be provided solely to
20	women that reside in facilities; and
21	"(E) shall not require that grant recipients
22	under the program make available all services
23	described in subsection (d).
24	"(3) Required services.—

1	"(A) IN GENERAL.—The Director shall
2	specify minimum services required to be made
3	available to eligible women through a grant
4	awarded under the pilot program under this
5	subsection. Such minimum services—
6	"(i) shall include the requirements de-
7	scribed in subsection (e);
8	"(ii) may include any of the services
9	described in subsection (d);
10	"(iii) may include other services, as
11	appropriate; and
12	"(iv) shall be based on the rec-
13	ommendations submitted under subpara-
14	graph (B)
15	"(B) STAKEHOLDER INPUT.—The Director
16	shall convene and solicit recommendations from
17	stakeholders, including State substance abuse
18	agencies, health care providers, persons in re-
19	covery from a substance use disorder, and other
20	appropriate individuals, for the minimum serv-
21	ices described in subparagraph (A).
22	"(4) Duration.—The pilot program under this
23	subsection shall not exceed 5 years.
24	"(5) EVALUATION AND REPORT TO CON-
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"(A) IN GENERAL.—Out of amounts made available to the Center for Behavioral Health Statistics and Quality, the Director of the Center for Behavioral Health Statistics and Quality, in cooperation with the recipients of grants under this subsection, shall conduct an evaluation of the pilot program under this subsection. beginning 1 year after the date on which a grant is first awarded under this subsection. The Director of the Center for Behavioral Health Statistics and Quality, in coordination with the Director of the Center for Substance Abuse Treatment, not later than 120 days after completion of such evaluation, shall submit to the relevant Committees of the Senate and the House of Representatives a report on such evaluation.

"(B) Contents.—The report to Congress under subparagraph (A) shall include, at a minimum, outcomes information from the pilot program, including any resulting reductions in the use of alcohol and other drugs, engagement in treatment services, retention in the appropriate level and duration of services, increased access to the use of drugs approved by the Food and

1	Drug Administration for the treatment of sub-
2	stance use disorders in combination with coun-
3	seling, and other appropriate measures.
4	"(6) Definition of state substance abuse
5	AGENCY.—For purposes of this subsection, the term
6	'State substance abuse agency' means, with respect
7	to a State, the agency in such State that manages
8	the substance abuse prevention and treatment block
9	grant program under part B of title XIX.
10	"(s) Funding.—
11	"(1) In general.—For the purpose of car-
12	rying out this section, there are authorized to be ap-
13	propriated \$15,900,000 for each of fiscal years 2016
14	through 2020.
15	"(2) Limitation.—Of the amounts made avail-
16	able under paragraph (1) to carry out this section,
17	not more than 25 percent may be used each fiscal
18	year to carry out subsection (r).".
19	SEC. 502. REPORT ON GRANTS FOR FAMILY-BASED SUB-
20	STANCE ABUSE TREATMENT.
21	Section 2925 of the Omnibus Crime Control and Safe
22	Streets Act of 1968 (42 U.S.C. 3797s-4) is amended—
23	(1) by striking "An entity" and inserting "(a)
24	Entity Reports.—An entity"; and
25	(2) by adding at the end the following:

1	"(b) Attorney General Report on Family-
2	BASED SUBSTANCE ABUSE TREATMENT.—The Attorney
3	General shall submit to Congress an annual report that
4	describes the number of grants awarded under section
5	2921(1) and how such grants are used by the recipients
6	for family-based substance abuse treatment programs that
7	serve as alternatives to incarceration for custodial parents
8	to receive treatment and services as a family.".
9	SEC. 503. VETERANS' TREATMENT COURTS.
10	Section 2991(j)(1)(B)(ii) of title I of the Omnibus
11	Crime Control and Safe Streets Act of 1968 (42 U.S.C.
12	3797aa(j)(1)(B)(ii)), as amended by the Comprehensive
13	Justice and Mental Health Act of 2015 (S. 993, 114th
14	Congress), is amended—
15	(1) by inserting "(I)" after "(ii)";
16	(2) in subclause (I), as so designated, by strik-
17	ing the period and inserting "; or"; and
18	(3) by adding at the end the following:
19	"(II) was discharged or released from
20	such service under dishonorable conditions,
21	if the reason for that discharge or release,
22	if known, is attributable to a substance use
23	disorder.".

1	TITLE VI—INCENTIVIZING STATE
2	COMPREHENSIVE INITIA-
3	TIVES TO ADDRESS PRE-
4	SCRIPTION OPIOID AND HER-
5	OIN ABUSE
6	SEC. 601. STATE DEMONSTRATION GRANTS FOR COM-
7	PREHENSIVE OPIOID ABUSE RESPONSE.
8	(a) Definitions.—In this section—
9	(1) the term "dispenser" has the meaning given
10	the term in section 102 of the Controlled Substances
11	Act (21 U.S.C. 802);
12	(2) the term "prescriber" means a dispenser
13	who prescribes a controlled substance, or the agent
14	of such a dispenser;
15	(3) the term "prescriber of a schedule II, III,
16	or IV controlled substance" does not include a pre-
17	scriber of a schedule II, III, or IV controlled sub-
18	stance that dispenses the substance—
19	(A) for use on the premises on which the
20	substance is dispensed;
21	(B) in a hospital emergency room, when
22	the substance is in short supply;
23	(C) for a certified opioid treatment pro-
24	gram; or

1	(D) in other situations as the Attorney
2	General may reasonably determine; and
3	(4) the term "schedule II, III, or IV controlled
4	substance" means a controlled substance that is list-
5	ed on schedule II, schedule III, or schedule IV of
6	section 202(c) of the Controlled Substances Act (21
7	U.S.C. 812(c)).
8	(b) Planning and Implementation Grants.—
9	(1) In General.—The Attorney General, in co-
10	ordination with the Secretary of Health and Human
11	Services and in consultation with the Director of the
12	Office of National Drug Control Policy, may award
13	grants to States, and combinations thereof, to pre-
14	pare a comprehensive plan for and implement an in-
15	tegrated opioid abuse response initiative.
16	(2) Purposes.—A State receiving a grant
17	under this section shall establish a comprehensive
18	response to opioid abuse, which shall include—
19	(A) prevention and education efforts
20	around heroin and opioid use, treatment, and
21	recovery, including education of residents, med-
22	ical students, and physicians and other pre-
23	scribers of schedule II, III, or IV controlled

substances on relevant prescribing guidelines

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1	and the prescription drug monitoring program
2	of the State;
3	(B) a comprehensive prescription drug
4	monitoring program to track dispensing of
5	schedule II, III, or IV controlled substances,
6	which shall—
7	(i) provide for data sharing with other
8	States by statute, regulation, or interstate
9	agreement; and
10	(ii) allow for access to all individuals
11	authorized by the State to write prescrip-
12	tions for schedule II, III, or IV controlled
13	substances on the prescription drug moni-
14	toring program of the State;
15	(C) developing, implementing, or expand-
16	ing prescription drug and opioid addiction
17	treatment programs by—
18	(i) expanding programs for medication
19	assisted treatment of prescription drug and
20	opioid addiction, including training for
21	treatment and recovery support providers;
22	(ii) developing, implementing, or ex-
23	panding programs for behavioral health
24	therapy for individuals who are in treat-

1	ment for prescription drug and opioid ad-
2	diction;
3	(iii) developing, implementing, or ex-
4	panding programs to screen individuals
5	who are in treatment for prescription drug
6	and opioid addiction for hepatitis C and
7	HIV, and provide treatment for those indi-
8	viduals if clinically appropriate; or
9	(iv) developing, implementing, or ex-
10	panding programs that provide screening,
11	early intervention, and referral to treat-
12	ment (commonly known as "SBIRT") to
13	teenagers and young adults in primary
14	care, middle schools, high schools, univer-
15	sities, school-based health centers, and
16	other community-based health care settings
17	frequently accessed by teenagers or young
18	adults; and
19	(D) developing, implementing, and expand-
20	ing programs to prevent overdose death from
21	prescription medications and opioids.
22	(3) Planning grant applications.—
23	(A) APPLICATION.—
24	(i) In general.—A State seeking a
25	planning grant under this section to pre-

1	pare a comprehensive plan for an inte-
2	grated opioid abuse response initiative
3	shall submit to the Attorney General an
4	application in such form, and containing
5	such information, as the Attorney General
6	may require.
7	(ii) Requirements.—An application
8	for a planning grant under this section
9	shall, at a minimum, include—
10	(I) a budget and a budget jus-
11	tification for the activities to be car-
12	ried out using the grant;
13	(II) a description of the activities
14	proposed to be carried out using the
15	grant, including a schedule for com-
16	pletion of such activities;
17	(III) outcome measures that will
18	be used to measure the effectiveness
19	of the programs and initiatives to ad-
20	dress opioids; and
21	(IV) a description of the per-
22	sonnel necessary to complete such ac-
23	tivities.
24	(B) Period; nonrenewability.—A plan-
25	ning grant under this section shall be for a pe-

riod of 1 year. A State may not receive more than 1 planning grant under this section.

> (C) STRATEGIC PLAN AND PROGRAM IM-PLEMENTATION PLAN.—A State receiving a planning grant under this section shall develop a strategic plan and a program implementation plan.

## (4) Implementation grants.—

- (A) APPLICATION.—A State seeking an implementation grant under this section to implement a comprehensive strategy for addressing opioid abuse shall submit to the Attorney General an application in such form, and containing such information, as the Attorney General may require.
- (B) USE OF FUNDS.—A State that receives an implementation grant under this section shall use the grant for the cost of carrying out an integrated opioid abuse response program in accordance with this section, including for technical assistance, training, and administrative expenses.
- (C) REQUIREMENTS.—An integrated opioid abuse response program carried out

1	using an implementation grant under this sec-
2	tion shall—
3	(i) require that each prescriber of a
4	schedule II, III, or IV controlled substance
5	in the State—
6	(I) registers with the prescription
7	drug monitoring program of the
8	State; and
9	(II) consults the prescription
10	drug monitoring program database of
11	the State before prescribing a sched-
12	ule II, III, or IV controlled substance;
13	(ii) require that each dispenser of a
14	schedule II, III, or IV controlled substance
15	in the State—
16	(I) registers with the prescription
17	drug monitoring program of the
18	State;
19	(II) consults the prescription
20	drug monitoring program database of
21	the State before dispensing a schedule
22	II, III, or IV controlled substance;
23	and
24	(III) reports to the prescription
25	drug monitoring program of the

State, at a minimum, each instance in
which a schedule II, III, or IV controlled substance is dispensed, with
limited exceptions, as defined by the
State, which shall indicate the prescriber by name and National Provider Identifier;

- (iii) require that, not fewer than 4 times each year, the State agency or agencies that administer the prescription drug monitoring program of the State prepare and provide to each prescriber of a schedule II, III, or IV controlled substance an informational report that shows how the prescribing patterns of the prescriber compare to prescribing practices of the peers of the prescriber and expected norms;
- (iv) if informational reports provided to a prescriber under clause (iii) indicate that the prescriber is repeatedly falling outside of expected norms or standard practices for the prescriber's field, direct the prescriber to educational resources on appropriate prescribing of controlled substances;

1	(v) ensure that the prescriber licens-
2	ing board of the State receives a report de-
3	scribing any prescribers that repeatedly
4	fall outside of expected norms or standard
5	practices for the prescriber's field, as de-
6	scribed in clause (iii);
7	(vi) require consultation with the Sin-
8	gle State Authority for Substance Abuse
9	(as defined in section 201(e) of the Second
10	Chance Act of 2007 (42 U.S.C.
11	17521(e))); and
12	(vii) establish requirements for how
13	data will be collected and analyzed to de-
14	termine the effectiveness of the program.
15	(D) Period.—An implementation grant
16	under this section shall be for a period of 2
17	years.
18	(5) Priority considerations.—In awarding
19	planning and implementation grants under this sec-
20	tion, the Attorney General shall give priority to a
21	State that—
22	(A)(i) provides civil liability protection for
23	first responders, health professionals, and fam-
24	ily members who have received appropriate
25	training in the administration of naloyone in

1	administering naloxone to counteract opioid
2	overdoses; and
3	(ii) submits to the Attorney General a cer-
4	tification by the attorney general of the State
5	that the attorney general has—
6	(I) reviewed any applicable civil liabil-
7	ity protection law to determine the applica-
8	bility of the law with respect to first re-
9	sponders, health care professionals, family
10	members, and other individuals who—
11	(aa) have received appropriate
12	training in the administration of
13	naloxone; and
14	(bb) may administer naloxone to
15	individuals reasonably believed to be
16	suffering from opioid overdose; and
17	(II) concluded that the law described
18	in subclause (I) provides adequate civil li-
19	ability protection applicable to such per-
20	sons;
21	(B) has in effect legislation or implements
22	a policy under which the State shall not termi-
23	nate, but may suspend, enrollment under the
24	State plan for medical assistance under title
25	XIX of the Social Security Act (42 U.S.C. 1396

- et seq.) for an individual who is incarcerated for a period of fewer than 2 years;
  - (C) has a process for enrollment in services and benefits necessary by criminal justice agencies to initiate or continue treatment in the community, under which an individual who is incarcerated may, while incarcerated, enroll in services and benefits that are necessary for the individual to continue treatment upon release from incarceration;
    - (D) ensures the capability of data sharing with other States, such as by making data available to a prescription monitoring hub;
    - (E) ensures that data recorded in the prescription drug monitoring program database of the State is available within 24 hours, to the extent possible; and
    - (F) ensures that the prescription drug monitoring program of the State notifies prescribers and dispensers of schedule II, III, or IV controlled substances when overuse or misuse of such controlled substances by patients is suspected.
- 24 (c) AUTHORIZATION OF FUNDING.—For each of fis-25 cal years 2016 through 2020, the Attorney General may

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- 1 use, from any unobligated balances made available under
- 2 the heading "GENERAL ADMINISTRATION" to the
- 3 Department of Justice in an appropriation Act, such
- 4 amounts as are necessary to carry out this section, not
- 5 to exceed \$5,000,000 per fiscal year.

# 6 TITLE VII—MISCELLANEOUS

#### 7 SEC. 701. GAO REPORT ON IMD EXCLUSION.

- 8 (a) Definition.—In this section, the term "Med-
- 9 icaid Institutions for Mental Disease exclusion" means the
- 10 prohibition on Federal matching payments under Medicaid
- 11 for patients who have attained age 22, but have not at-
- 12 tained age 65, in an institution for mental diseases under
- 13 subparagraph (B) of the matter following subsection (a)
- 14 of section 1905 of the Social Security Act (42 U.S.C.
- 15 1396d) and subsection (i) of such section.
- 16 (b) Report Required.—Not later than 1 year after
- 17 the date of enactment of this Act, the Comptroller General
- 18 of the United States shall submit to Congress a report
- 19 on the impact that the Medicaid Institutions for Mental
- 20 Disease exclusion has on access to treatment for individ-
- 21 uals with a substance use disorder.
- (c) Elements.—The report required under sub-
- 23 section (b) shall include a review of what is known regard-
- 24 ing—

1	(1) Medicaid beneficiary access to substance use
2	disorder treatments in institutions for mental dis-
3	ease; and
4	(2) the quality of care provided to Medicaid
5	beneficiaries treated in and outside of institutions
6	for mental disease for substance use disorders.
7	SEC. 702. FUNDING.
8	Part II of title I of the Omnibus Crime Control and
9	Safe Streets Act of 1968 (42 U.S.C. 3797cc et seq.), as
10	amended by section 401, is amended by adding at the end
11	the following:
12	"SEC. 2999E. FUNDING.
13	"There are authorized to be appropriated to the At-
14	torney General and the Secretary of Health and Human
15	Services to carry out this part \$62,000,000 for each of
16	fiscal years 2016 through 2020.".
17	SEC. 703. CONFORMING AMENDMENTS.
18	Part II of title I of the Omnibus Crime Control and
19	Safe Streets Act of 1968 (42 U.S.C. 3797cc et seq.) is
20	amended—
21	(1) in the part heading, by striking "CON-
22	FRONTING USE OF METHAMPHETAMINE" and
23	inserting "COMPREHENSIVE ADDICTION AND
24	RECOVERY"; and

1	(2) in section 2996(a)(1), by striking "this
2	part" and inserting "this section".
3	SEC. 704. GRANT ACCOUNTABILITY.
4	(a) Grants Under Part II of Title I of the Om-
5	NIBUS CRIME CONTROL AND SAFE STREETS ACT OF
6	1968.—Part II of title I of the Omnibus Crime Control
7	and Safe Streets Act of 1968 (42 U.S.C. 3797cc et seq.);
8	as amended by section 702, is amended by adding at the
9	end the following:
10	"SEC. 2999F. GRANT ACCOUNTABILITY.
11	"(a) Definitions.—In this section—
12	"(1) the term 'applicable committees'—
13	"(A) with respect to the Attorney General
14	and any other official of the Department of
15	Justice, means—
16	"(i) the Committee on the Judiciary
17	of the Senate; and
18	"(ii) the Committee on the Judiciary
19	of the House of Representatives; and
20	"(B) with respect to the Secretary of
21	Health and Human Services and any other offi-
22	cial of the Department of Health and Human
23	Services, means—

1	"(i) the Committee on Health, Edu-
2	cation, Labor, and Pensions of the Senate;
3	and
4	"(ii) the Committee on Energy and
5	Commerce of the House of Representa-
6	tives;
7	"(2) the term 'covered agency' means—
8	"(A) the Department of Justice; and
9	"(B) the Department of Health and
10	Human Services; and
11	"(3) the term 'covered official' means—
12	"(A) the Attorney General; and
13	"(B) the Secretary of Health and Human
14	Services.
15	"(b) ACCOUNTABILITY.—All grants awarded by a
16	covered official under this part shall be subject to the fol-
17	lowing accountability provisions:
18	"(1) Audit requirement.—
19	"(A) DEFINITION.—In this paragraph, the
20	term 'unresolved audit finding' means a finding
21	in the final audit report of the Inspector Gen-
22	eral of a covered agency that the audited grant-
23	ee has utilized grant funds for an unauthorized
24	expenditure or otherwise unallowable cost that
25	is not closed or resolved within 12 months after

the date on which the final audit report is issued.

"(B) Audit.—Beginning in the first fiscal year beginning after the date of enactment of this section, and in each fiscal year thereafter, the Inspector General of a covered agency shall conduct audits of recipients of grants awarded by the applicable covered official under this part to prevent waste, fraud, and abuse of funds by grantees. The Inspector General shall determine the appropriate number of grantees to be audited each year.

- "(C) MANDATORY EXCLUSION.—A recipient of grant funds under this part that is found to have an unresolved audit finding shall not be eligible to receive grant funds under this part during the first 2 fiscal years beginning after the end of the 12-month period described in subparagraph (A).
- "(D) PRIORITY.—In awarding grants under this part, a covered official shall give priority to eligible applicants that did not have an unresolved audit finding during the 3 fiscal years before submitting an application for a grant under this part.

1	"(E) REIMBURSEMENT.—If an entity is
2	awarded grant funds under this part during the
3	2-fiscal-year period during which the entity is
4	barred from receiving grants under subpara-
5	graph (C), the covered official that awarded the
6	grant funds shall—
7	"(i) deposit an amount equal to the
8	amount of the grant funds that were im-
9	properly awarded to the grantee into the
10	General Fund of the Treasury; and
11	"(ii) seek to recoup the costs of the
12	repayment to the fund from the grant re-
13	cipient that was erroneously awarded grant
14	funds.
15	"(2) Nonprofit organization require-
16	MENTS.—
17	"(A) Definition.—For purposes of this
18	paragraph and the grant programs under this
19	part, the term 'nonprofit organization' means
20	an organization that is described in section
21	501(c)(3) of the Internal Revenue Code of 1986
22	and is exempt from taxation under section
23	501(a) of such Code.
24	"(B) Prohibition.—A covered official
25	may not award a grant under this part to a

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nonprofit organization that holds money in offshore accounts for the purpose of avoiding paying the tax described in section 511(a) of the Internal Revenue Code of 1986.

"(C) DISCLOSURE.—Each nonprofit organization that is awarded a grant under this part and uses the procedures prescribed in regulations to create a rebuttable presumption of reasonableness for the compensation of its officers, directors, trustees, and key employees, shall disclose to the applicable covered official, in the application for the grant, the process for determining such compensation, including the independent persons involved in reviewing and approving such compensation, the comparability data used, and contemporaneous substantiation of the deliberation and decision. Upon request, a covered official shall make the information disclosed under this subparagraph available for public inspection.

## "(3) Conference expenditures.—

"(A) LIMITATION.—No amounts made available to a covered official under this part may be used by the covered official, or by any individual or entity awarded discretionary funds

through a cooperative agreement under this part, to host or support any expenditure for conferences that uses more than \$20,000 in funds made available by the covered official, unless the covered official provides prior written authorization that the funds may be expended to host the conference.

"(B) WRITTEN AUTHORIZATION.—Written authorization under subparagraph (A) shall include a written estimate of all costs associated with the conference, including the cost of all food, beverages, audio-visual equipment, honoraria for speakers, and entertainment.

### "(C) Report.—

"(i) Department of Justice.—The Deputy Attorney General shall submit to the applicable committees an annual report on all conference expenditures approved by the Attorney General under this paragraph.

"(ii) DEPARTMENT OF HEALTH AND HUMAN SERVICES.—The Deputy Secretary of Health and Human Services shall submit to the applicable committees an annual report on all conference expenditures ap-

1	proved by the Secretary of Health and
2	Human Services under this paragraph.
3	"(4) Annual Certification.—Beginning in
4	the first fiscal year beginning after the date of en-
5	actment of this section, each covered official shall
6	submit to the applicable committees an annual cer-
7	tification—
8	"(A) indicating whether—
9	"(i) all audits issued by the Office of
10	the Inspector General of the applicable
11	agency under paragraph (1) have been
12	completed and reviewed by the appropriate
13	Assistant Attorney General or Director, or
14	the appropriate official of the Department
15	of Health and Human Services, as applica-
16	ble;
17	"(ii) all mandatory exclusions required
18	under paragraph (1)(C) have been issued;
19	and
20	"(iii) all reimbursements required
21	under paragraph (1)(E) have been made;
22	and
23	"(B) that includes a list of any grant re-
24	cipients excluded under paragraph (1) from the
25	previous vear.

1	"(c) Preventing Duplicative Grants.—
2	"(1) In general.—Before a covered official
3	awards a grant to an applicant under this part, the
4	covered official shall compare potential grant awards
5	with other grants awarded under this part by the
6	covered official to determine if duplicate grant
7	awards are awarded for the same purpose.
8	"(2) Report.—If a covered official awards du-
9	plicate grants to the same applicant for the same
10	purpose, the covered official shall submit to the ap-
11	plicable committees a report that includes—
12	"(A) a list of all duplicate grants awarded,
13	including the total dollar amount of any dupli-
14	cate grants awarded; and
15	"(B) the reason the covered official award-
16	ed the duplicate grants.".
17	(b) Other Grants.—
18	(1) Definitions.—In this subsection—
19	(A) the term "applicable committees"—
20	(i) with respect to the Attorney Gen-
21	eral and any other official of the Depart-
22	ment of Justice, means—
23	(I) the Committee on the Judici-
24	ary of the Senate; and

1	(II) the Committee on the Judici-
2	ary of the House of Representatives;
3	and
4	(ii) with respect to the Secretary of
5	Health and Human Services and any other
6	official of the Department of Health and
7	Human Services, means—
8	(I) the Committee on Health,
9	Education, Labor, and Pensions of
10	the Senate; and
11	(II) the Committee on Energy
12	and Commerce of the House of Rep-
13	resentatives;
14	(B) the term "covered agency" means—
15	(i) the Department of Justice; and
16	(ii) the Department of Health and
17	Human Services;
18	(C) the term "covered grant" means a
19	grant under section 201, 302, or 601 of this
20	Act or section 508 of the Public Health Service
21	Act (42 U.S.C. 290bb-1) (as amended by sec-
22	tion 501 of this Act); and
23	(D) the term "covered official" means—
24	(i) the Attorney General; and

1	(ii) the Secretary of Health and
2	Human Services.
3	(2) ACCOUNTABILITY.—All covered grants
4	awarded by a covered official shall be subject to the
5	following accountability provisions:
6	(A) Audit requirement.—
7	(i) Definition.—In this subpara-
8	graph, the term "unresolved audit finding"
9	means a finding in the final audit report of
10	the Inspector General of a covered agency
11	that the audited grantee has utilized grant
12	funds for an unauthorized expenditure or
13	otherwise unallowable cost that is not
14	closed or resolved within 12 months after
15	the date on which the final audit report is
16	issued.
17	(ii) Audit.—Beginning in the first
18	fiscal year beginning after the date of en-
19	actment of this Act, and in each fiscal year
20	thereafter, the Inspector General of a cov-
21	ered agency shall conduct audits of recipi-
22	ents of covered grants awarded by the ap-
23	plicable covered official to prevent waste,
24	fraud, and abuse of funds by grantees. The

Inspector General shall determine the ap-

1	propriate number of grantees to be audited
2	each year.
3	(iii) Mandatory exclusion.—A re-
4	cipient of covered grant funds that is
5	found to have an unresolved audit finding
6	shall not be eligible to receive covered
7	grant funds during the first 2 fiscal years
8	beginning after the end of the 12-month
9	period described in clause (i).
10	(iv) Priority.—In awarding covered
11	grants, a covered official shall give priority
12	to eligible applicants that did not have an
13	unresolved audit finding during the 3 fiscal
14	years before submitting an application for
15	a covered grant.
16	(v) REIMBURSEMENT.—If an entity is
17	awarded covered grant funds during the 2-
18	fiscal-year period during which the entity
19	is barred from receiving grants under
20	clause (iii), the covered official that award-
21	ed the funds shall—
22	(I) deposit an amount equal to
23	the amount of the grant funds that
24	were improperly awarded to the grant-

1	ee into the General Fund of the
2	Treasury; and
3	(II) seek to recoup the costs of
4	the repayment to the fund from the
5	grant recipient that was erroneously
6	awarded grant funds.
7	(B) Nonprofit organization require-
8	MENTS.—
9	(i) Definition.—For purposes of
10	this subparagraph and the covered grant
11	programs, the term "nonprofit organiza-
12	tion" means an organization that is de-
13	scribed in section 501(c)(3) of the Internal
14	Revenue Code of 1986 and is exempt from
15	taxation under section 501(a) of such
16	Code.
17	(ii) Prohibition.—A covered official
18	may not award a covered grant to a non-
19	profit organization that holds money in off-
20	shore accounts for the purpose of avoiding
21	paying the tax described in section 511(a)
22	of the Internal Revenue Code of 1986.
23	(iii) DISCLOSURE.—Each nonprofit
24	organization that is awarded a covered
25	grant and uses the procedures prescribed

in regulations to create a rebuttable presumption of reasonableness for the compensation of its officers, directors, trustees, and key employees, shall disclose to the applicable covered official, in the application for the grant, the process for determining such compensation, including the independent persons involved in reviewing and approving such compensation, the comparability data used, and contemporaneous substantiation of the deliberation and decision. Upon request, a covered official shall make the information disclosed under this clause available for public inspection.

### (C) Conference expenditures.—

(i) LIMITATION.—No amounts made available to a covered official under a covered grant program may be used by the covered official, or by any individual or entity awarded discretionary funds through a cooperative agreement under a covered grant program, to host or support any expenditure for conferences that uses more than \$20,000 in funds made available by the covered official, unless the covered offi-

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1	cial provides prior written authorization
2	that the funds may be expended to hos
3	the conference.
4	(ii) Written authorization.—
5	Written authorization under clause (i
6	shall include a written estimate of all costs
7	associated with the conference, including
8	the cost of all food, beverages, audio-visua
9	equipment, honoraria for speakers, and en
10	tertainment.
11	(iii) Report.—
12	(I) Department of Justice.—
13	The Deputy Attorney General shal
14	submit to the applicable committees

- an annual report on all conference expenditures approved by the Attorney General under this subparagraph.
- (II) DEPARTMENT OF HEALTH AND HUMAN SERVICES.—The Deputy Secretary of Health and Human Services shall submit to the applicable committees an annual report on all conference expenditures approved by the Secretary of Health and Human Services under this subparagraph.

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1	(D) Annual Certification.—Beginning
2	in the first fiscal year beginning after the date
3	of enactment of this Act, each covered official
4	shall submit to the applicable committees an
5	annual certification—
6	(i) indicating whether—
7	(I) all audits issued by the Office
8	of the Inspector General of the appli-
9	cable agency under subparagraph (A)
10	have been completed and reviewed by
11	the appropriate Assistant Attorney
12	General or Director, or the appro-
13	priate official of the Department of
14	Health and Human Services, as appli-
15	cable;
16	(II) all mandatory exclusions re-
17	quired under subparagraph (A)(iii)
18	have been issued; and
19	(III) all reimbursements required
20	under subparagraph (A)(v) have been
21	made; and
22	(ii) that includes a list of any grant
23	recipients excluded under subparagraph
24	(A) from the previous year.
25	(3) Preventing duplicative grants.—

1	(A) In general.—Before a covered offi-
2	cial awards a covered grant to an applicant, the
3	covered official shall compare potential grant
4	awards with other covered grants awarded by
5	the covered official to determine if duplicate
6	grant awards are awarded for the same pur-
7	pose.
8	(B) Report.—If a covered official awards
9	duplicate grants to the same applicant for the
10	same purpose, the covered official shall submit
11	to the applicable committees a report that in-
12	cludes—
13	(i) a list of all duplicate grants award-
14	ed, including the total dollar amount of
15	any duplicate grants awarded; and
16	(ii) the reason the covered official
17	awarded the duplicate grants.
18	SEC. 705. PROGRAMS TO PREVENT PRESCRIPTION DRUG
19	ABUSE UNDER THE MEDICARE PROGRAM.
20	(a) Drug Management Program for At-Risk
21	Beneficiaries.—
22	(1) In General.—Section 1860D-4(c) of the
23	Social Security Act (42 U.S.C. 1395w-104(c)) is
24	amended by adding at the end the following:

1	"(5) Drug management program for at-
2	RISK BENEFICIARIES.—
3	"(A) AUTHORITY TO ESTABLISH.—A PDP
4	sponsor may establish a drug management pro-
5	gram for at-risk beneficiaries under which, sub-
6	ject to subparagraph (B), the PDP sponsor
7	may, in the case of an at-risk beneficiary for
8	prescription drug abuse who is an enrollee in a
9	prescription drug plan of such PDP sponsor,
10	limit such beneficiary's access to coverage for
11	frequently abused drugs under such plan to fre-
12	quently abused drugs that are prescribed for
13	such beneficiary by a prescriber (or prescribers)
14	selected under subparagraph (D), and dis-
15	pensed for such beneficiary by a pharmacy (or
16	pharmacies) selected under such subparagraph.
17	"(B) Requirement for notices.—
18	"(i) In general.—A PDP sponsor
19	may not limit the access of an at-risk ben-
20	eficiary for prescription drug abuse to cov-
21	erage for frequently abused drugs under a
22	prescription drug plan until such spon-
23	sor—
24	"(I) provides to the beneficiary
25	an initial notice described in clause

1	(ii) and a second notice described in
2	clause (iii); and
3	"(II) verifies with the providers
4	of the beneficiary that the beneficiary
5	is an at-risk beneficiary for prescrip-
6	tion drug abuse, as described in sub-
7	paragraph (C)(iv).
8	"(ii) Initial notice.—An initial
9	written notice described in this clause is a
10	notice that provides to the beneficiary—
11	"(I) notice that the PDP sponsor
12	has identified the beneficiary as po-
13	tentially being an at-risk beneficiary
14	for prescription drug abuse;
15	"(II) information, when possible,
16	describing State and Federal public
17	health resources that are designed to
18	address prescription drug abuse to
19	which the beneficiary may have ac-
20	cess, including substance use disorder
21	treatment services, addiction treat-
22	ment services, mental health services,
23	and other counseling services;
24	"(III) a request for the bene-
25	ficiary to submit to the PDP sponsor

1	preferences for which prescribers and
2	pharmacies the beneficiary would pre-
3	fer the PDP sponsor to select under
4	subparagraph (D) in the case that the
5	beneficiary is identified as an at-risk
6	beneficiary for prescription drug
7	abuse as described in clause (iii)(I);
8	"(IV) an explanation of the
9	meaning and consequences of the
10	identification of the beneficiary as po-
11	tentially being an at-risk beneficiary
12	for prescription drug abuse, including
13	an explanation of the drug manage-
14	ment program established by the PDP
15	sponsor pursuant to subparagraph
16	(A);
17	"(V) clear instructions that ex-
18	plain how the beneficiary can contact
19	the PDP sponsor in order to submit
20	to the PDP sponsor the preferences
21	described in subclause (IV) and any
22	other communications relating to the
23	drug management program for at-risk
24	beneficiaries established by the PDP

sponsor;

1	"(VI) contact information for
2	other organizations that can provide
3	the beneficiary with information re-
4	garding drug management program
5	for at-risk beneficiaries (similar to the
6	information provided by the Secretary
7	in other standardized notices to part
8	D eligible individuals enrolled in pre-
9	scription drug plans under this part);
10	and
11	"(VII) notice that the beneficiary
12	has a right to an appeal pursuant to
13	subparagraph (E).
14	"(iii) Second notice.—A second
15	written notice described in this clause is a
16	notice that provides to the beneficiary no-
17	tice—
18	"(I) that the PDP sponsor has
19	identified the beneficiary as an at-risk
20	beneficiary for prescription drug
21	abuse;
22	$"(\Pi)$ that such beneficiary has
23	been sent, or informed of, such identi-
24	fication in the initial notice and is
25	now subject to the requirements of the

1	drug management program for at-risk
2	beneficiaries established by such PDP
3	sponsor for such plan;
4	"(III) of the prescriber and phar-
5	macy selected for such individual
6	under subparagraph (D);
7	"(IV) of, and information about,
8	the right of the beneficiary to a recon-
9	sideration and an appeal under sub-
10	section (h) of such identification and
11	the prescribers and pharmacies se-
12	lected;
13	"(V) that the beneficiary can, in
14	the case that the beneficiary has not
15	previously submitted to the PDP
16	sponsor preferences for which pre-
17	scribers and pharmacies the bene-
18	ficiary would prefer the PDP sponsor
19	select under subparagraph (D), sub-
20	mit such preferences to the PDP
21	sponsor; and
22	"(VI) that includes clear instruc-
23	tions that explain how the beneficiary
24	can contact the PDP sponsor in order
25	to submit to the PDP sponsor the

1	preferences described in subclause
2	(V).
3	"(iv) Timing of notices.—
4	"(I) In general.—Subject to
5	subclause (II), a second written notice
6	described in clause (iii) shall be pro-
7	vided to the beneficiary on a date that
8	is not less than 30 days after an ini-
9	tial notice described in clause (ii) is
10	provided to the beneficiary.
11	"(II) Exception.—In the case
12	that the PDP sponsor, in conjunction
13	with the Secretary, determines that
14	concerns identified through rule-
15	making by the Secretary regarding
16	the health or safety of the beneficiary
17	or regarding significant drug diversion
18	activities require the PDP sponsor to
19	provide a second notice described in
20	clause (iii) to the beneficiary on a
21	date that is earlier than the date de-
22	scribed in subclause (II), the PDF
23	sponsor may provide such second no-
24	tice on such earlier date.

1	"(III) FORM OF NOTICE.—The
2	written notices under clauses (ii) and
3	(iii) shall be in a format determined
4	appropriate by the Secretary, taking
5	into account beneficiary preferences.
6	"(C) AT-RISK BENEFICIARY FOR PRE-
7	SCRIPTION DRUG ABUSE.—
8	"(i) In general.—For purposes of
9	this paragraph, the term 'at-risk bene-
10	ficiary for prescription drug abuse' means
11	a part D eligible individual who is not an
12	exempted individual described in clause (ii)
13	and—
14	"(I) who is identified through cri-
15	teria developed by the Secretary in
16	consultation with PDP sponsors and
17	other stakeholders described in sub-
18	section section $(g)(2)(A)$ of the
19	Comprehensive Addiction and Recov-
20	ery Act of 2016 based on clinical fac-
21	tors indicating misuse or abuse of pre-
22	scription drugs described in subpara-
23	graph (G), including dosage, quantity,
24	duration of use, number of and rea-
25	sonable access to prescribers, and

1	number of and reasonable access to
2	pharmacies used to obtain such drug;
3	or
4	"(II) with respect to whom the
5	PDP sponsor of a prescription drug
6	plan, upon enrolling such individual in
7	such plan, received notice from the
8	Secretary that such individual was
9	identified under this paragraph to be
10	an at-risk beneficiary for prescription
11	drug abuse under a prescription drug
12	plan in which such individual was pre-
13	viously enrolled and such identifica-
14	tion has not been terminated under
15	subparagraph (F).
16	"(ii) Exempted individual de-
17	SCRIBED.—An exempted individual de-
18	scribed in this clause is an individual
19	who—
20	"(I) receives hospice care under
21	this title;
22	"(II) resides in a long-term care
23	facility, a facility described in section
24	1905(d), or other facility under con-
25	tract with a single pharmacy; or

1	"(III) the Secretary elects to
2	treat as an exempted individual for
3	purposes of clause (i).
4	"(iii) Program size.—The Secretary
5	shall establish policies, including the cri-
6	teria developed under clause (i)(I) and the
7	exemptions under clause (ii)(III), to ensure
8	that the population of enrollees in a drug
9	management program for at-risk bene-
10	ficiaries operated by a prescription drug
11	plan can be effectively managed by such
12	plans.
13	"(iv) CLINICAL CONTACT.—With re-
14	spect to each at-risk beneficiary for pre-
15	scription drug abuse enrolled in a prescrip-
16	tion drug plan offered by a PDP sponsor,
17	the PDP sponsor shall contact the bene-
18	ficiary's providers who have prescribed fre-
19	quently abused drugs regarding whether
20	prescribed medications are appropriate for
21	such beneficiary's medical conditions.
22	"(D) Selection of Prescribers.—
23	"(i) In general.—With respect to
24	each at-risk beneficiary for prescription
25	drug abuse enrolled in a prescription drug

1	plan offered by such sponsor, a PDP spon-
2	sor shall, based on the preferences sub-
3	mitted to the PDP sponsor by the bene-
4	ficiary pursuant to clauses (ii)(III) and
5	(iii)(V) of subparagraph (B) if applicable,
6	select—
7	"(I) one, or, if the PDP sponsor
8	reasonably determines it necessary to
9	provide the beneficiary with reason-
10	able access under clause (ii), more
11	than one, individual who is authorized
12	to prescribe frequently abused drugs
13	(referred to in this paragraph as a
14	'prescriber') who may write prescrip-
15	tions for such drugs for such bene-
16	ficiary; and
17	"(II) one, or, if the PDP sponsor
18	reasonably determines it necessary to
19	provide the beneficiary with reason-
20	able access under clause (ii), more
21	than one, pharmacy that may dis-
22	pense such drugs to such beneficiary.
23	"(ii) Reasonable access.—In mak-
24	ing the selection under this subparagraph,
25	a PDP sponsor shall ensure, taking into

1	account geographic location, beneficiary
2	preference, impact on cost-sharing, and
3	reasonable travel time, that the beneficiary
4	continues to have reasonable access to
5	drugs described in subparagraph (G), in-
6	cluding—
7	"(I) for individuals with multiple
8	residences; and
9	"(II) in the case of natural disas-
10	ters and similar emergency situations.
11	"(iii) Beneficiary preferences.—
12	"(I) In general.—If an at-risk
13	beneficiary for prescription drug
14	abuse submits preferences for which
15	in-network prescribers and pharmacies
16	the beneficiary would prefer the PDP
17	sponsor select in response to a notice
18	under subparagraph (B), the PDP
19	sponsor shall—
20	"(aa) review such pref-
21	erences;
22	"(bb) select or change the
23	selection of a prescriber or phar-
24	macy for the beneficiary based on
25	such preferences; and

1	"(cc) inform the beneficiary
2	of such selection or change of se-
3	lection.
4	"(II) Exception.—In the case
5	that the PDP sponsor determines that
6	a change to the selection of a pre-
7	scriber or pharmacy under item (bb)
8	by the PDP sponsor is contributing or
9	would contribute to prescription drug
10	abuse or drug diversion by the bene-
11	ficiary, the PDP sponsor may change
12	the selection of a prescriber or phar-
13	macy for the beneficiary. If the PDP
14	sponsor changes the selection pursu-
15	ant to the preceding sentence, the
16	PDP sponsor shall provide the bene-
17	ficiary with—
18	"(aa) at least 30 days writ-
19	ten notice of the change of selec-
20	tion; and
21	"(bb) a rationale for the
22	change.
23	"(III) TIMING.—An at-risk bene-
24	ficiary for prescription drug abuse
25	may choose to express their prescriber

and pharmacy preference and communicate such preference to their PDP
sponsor at any date while enrolled in
the program, including after a second
notice under subparagraph (B)(iii)
has been provided.

"(iv) Confirmation.—Before selecting a prescriber or pharmacy under this subparagraph, a PDP sponsor must notify the prescriber and pharmacy that the beneficiary involved has been identified for inclusion in the drug management program for at-risk beneficiaries and that the prescriber and pharmacy has been selected as the beneficiary's designated prescriber and pharmacy.

"(E) APPEALS.—The identification of an individual as an at-risk beneficiary for prescription drug abuse under this paragraph, a coverage determination made under a drug management program for at-risk beneficiaries, and the selection of a prescriber or pharmacy under subparagraph (D) with respect to such individual shall be subject to an expedited reconsideration and appeal pursuant to subsection (h).

1	"(F) TERMINATION OF IDENTIFICATION.—
2	"(i) In General.—The Secretary
3	shall develop standards for the termination
4	of identification of an individual as an at-
5	risk beneficiary for prescription drug abuse
6	under this paragraph. Under such stand-
7	ards such identification shall terminate as
8	of the earlier of—
9	"(I) the date the individual dem-
10	onstrates that the individual is no
11	longer likely, in the absence of the re-
12	strictions under this paragraph, to be
13	an at-risk beneficiary for prescription
14	drug abuse described in subparagraph
15	(C)(i); or
16	"(II) the end of such maximum
17	period of identification as the Sec-
18	retary may specify.
19	"(ii) Rule of construction.—
20	Nothing in clause (i) shall be construed as
21	preventing a plan from identifying an indi-
22	vidual as an at-risk beneficiary for pre-
23	scription drug abuse under subparagraph
24	(C)(i) after such termination on the basis
25	of additional information on drug use oc-

1	curring after the date of notice of such ter-
2	mination.
3	"(G) Frequently abused drug.—For
4	purposes of this subsection, the term 'frequently
5	abused drug' means a drug that is determined
6	by the Secretary to be frequently abused or di-
7	verted and that is—
8	"(i) a Controlled Drug Substance in
9	Schedule CII; or
10	"(ii) within the same class or category
11	of drugs as a Controlled Drug Substance
12	in Schedule CII, as determined through
13	notice and comment rulemaking.
14	"(H) Data disclosure.—
15	"(i) Data on decision to impose
16	LIMITATION.—In the case of an at-risk
17	beneficiary for prescription drug abuse (or
18	an individual who is a potentially at-risk
19	beneficiary for prescription drug abuse)
20	whose access to coverage for frequently
21	abused drugs under a prescription drug
22	plan has been limited by a PDP sponsor
23	under this paragraph, the Secretary shall
24	establish rules and procedures to require
25	such PDP sponsor to disclose data, includ-

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ing necessary individually identifiable health information, about the decision to impose such limitations and the limitations imposed by the PDP sponsor under this part.

"(ii) Data TO REDUCE FRAUD, ABUSE, AND WASTE.—The Secretary shall establish rules and procedures to require PDP sponsors operating a drug management program for at-risk beneficiaries under this paragraph to provide the Secretary with such data as the Secretary determines appropriate for purposes of identifying patterns of prescription drug utilization for plan enrollees that are outside normal patterns and that may indicate fraudulent, medically unnecessary, or unsafe use.

"(I) Sharing of information for subsequent plan enrollments.—The Secretary shall establish procedures under which PDP sponsors who offer prescription drug plans shall share information with respect to individuals who are at-risk beneficiaries for prescription drug abuse (or individuals who are potentially 1

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at-risk beneficiaries for prescription drug abuse) and enrolled in a prescription drug plan and who subsequently disenroll from such plan and enroll in another prescription drug plan offered by another PDP sponsor.

"(J) Privacy issues.—Prior to the implementation of the rules and procedures under this paragraph, the Secretary shall clarify privacy requirements, including requirements under the regulations promulgated pursuant to section 264(c) of the Health Insurance Portability and Accountability Act of 1996 (42) U.S.C. 1320d–2 note), related to the sharing of data under subparagraphs (H) and (I) by PDP sponsors. Such clarification shall provide that the sharing of such data shall be considered to be protected health information in accordance with the requirements of the regulations promulgated pursuant to such section 264(c).

"(K) EDUCATION.—The Secretary shall provide education to enrollees in prescription drug plans of PDP sponsors and providers regarding the drug management program for atrisk beneficiaries described in this paragraph, including education—

1	"(i) provided through the improper
2	payment outreach and education program
3	described in section 1874A(h); and
4	"(ii) through current education efforts
5	(such as State health insurance assistance
6	programs described in subsection (a)(1)(A)
7	of section 119 of the Medicare Improve-
8	ments for Patients and Providers Act of
9	2008 (42 U.S.C. 1395b–3 note)) and ma-
10	terials directed toward such enrollees.
11	"(L) CMS COMPLIANCE REVIEW.—The
12	Secretary shall ensure that existing plan spon-
13	sor compliance reviews and audit processes in-
14	clude the drug management programs for at-
15	risk beneficiaries under this paragraph, includ-
16	ing appeals processes under such programs.".
17	(2) Information for consumers.—Section
18	1860D-4(a)(1)(B) of the Social Security Act (42
19	U.S.C. 1395w-104(a)(1)(B)) is amended by adding
20	at the end the following:
21	"(v) The drug management program
22	for at-risk beneficiaries under subsection
23	(e)(5).".
24	(3) Dual Eligibles.—Section 1860D—
25	1(b)(3)(D) of the Social Security Act (42 U.S.C.

1	1395w-101(b)(3)(D)) is amended by inserting ",
2	subject to such limits as the Secretary may establish
3	for individuals identified pursuant to section
4	1860D-4(c)(5)" after "the Secretary".
5	(b) Utilization Management Programs.—Sec-
6	tion 1860D-4(c) of the Social Security Act (42 U.S.C.
7	1395w-104(c)), as amended by subsection (a)(1), is
8	amended—
9	(1) in paragraph (1), by inserting after sub-
10	paragraph (D) the following new subparagraph:
11	"(E) A utilization management tool to pre-
12	vent drug abuse (as described in paragraph
13	(5)(A)).; and
14	(2) by adding at the end the following new
15	paragraph:
16	"(6) Utilization management tool to pre-
17	VENT DRUG ABUSE.—
18	"(A) IN GENERAL.—A tool described in
19	this paragraph is any of the following:
20	"(i) A utilization tool designed to pre-
21	vent the abuse of frequently abused drugs
22	by individuals and to prevent the diversion
23	of such drugs at pharmacies.
24	"(ii) Retrospective utilization review
25	to identify—

1	"(I) individuals that receive fre-
2	quently abused drugs at a frequency
3	or in amounts that are not clinically
4	appropriate; and
5	"(II) providers of services or sup-
6	pliers that may facilitate the abuse or
7	diversion of frequently abused drugs
8	by beneficiaries.
9	"(iii) Consultation with the contractor
10	described in subparagraph (B) to verify if
11	an individual enrolling in a prescription
12	drug plan offered by a PDP sponsor has
13	been previously identified by another PDP
14	sponsor as an individual described in
15	clause (ii)(I).
16	"(B) Reporting.—A PDP sponsor offer-
17	ing a prescription drug plan in a State shall
18	submit to the Secretary and the Medicare drug
19	integrity contractor with which the Secretary
20	has entered into a contract under section 1893
21	with respect to such State a report, on a
22	monthly basis, containing information on—
23	"(i) any provider of services or sup-
24	plier described in subparagraph $(A)(ii)(II)$
25	that is identified by such plan sponsor dur-

1	ing the 30-day period before such report is
2	submitted; and
3	"(ii) the name and prescription
4	records of individuals described in para-
5	graph (5)(C).
6	"(C) CMS COMPLIANCE REVIEW.—The
7	Secretary shall ensure that plan sponsor annual
8	compliance reviews and program audits include
9	a certification that utilization management tools
10	under this paragraph are in compliance with
11	the requirements for such tools.".
12	(c) Treatment of Certain Complaints for Pur-
13	POSES OF QUALITY OR PERFORMANCE ASSESSMENT.—
14	Section 1860D–42 of the Social Security Act (42 U.S.C.
15	1395w-152) is amended by adding at the end the fol-
16	lowing new subsection:
17	"(d) Treatment of Certain Complaints for
18	Purposes of Quality or Performance Assess-
19	MENT.—In conducting a quality or performance assess-
20	ment of a PDP sponsor, the Secretary shall develop or
21	utilize existing screening methods for reviewing and con-
22	sidering complaints that are received from enrollees in a
23	prescription drug plan offered by such PDP sponsor and
24	that are complaints regarding the lack of access by the

1	individual to prescription drugs due to a drug manage-
2	ment program for at-risk beneficiaries.".
3	(d) Sense of Congress Regarding Use of Tech-
4	NOLOGY TOOLS TO COMBAT FRAUD.—It is the sense of
5	Congress that MA organizations and PDP sponsors
6	should consider using e-prescribing and other health infor-
7	mation technology tools to support combating fraud under
8	MA-PD plans and prescription drug plans under parts C
9	and D of the Medicare Program.
10	(e) GAO STUDY AND REPORT.—
11	(1) Study.—The Comptroller General of the
12	United States shall conduct a study on the imple-
13	mentation of the amendments made by this section,
14	including the effectiveness of the at-risk beneficiaries
15	for prescription drug abuse drug management pro-
16	grams authorized by section $1860D-4(c)(5)$ of the
17	Social Security Act (42 U.S.C. $1395w-10(c)(5)$ ), as
18	added by subsection (a)(1). Such study shall include
19	an analysis of—
20	(A) the impediments, if any, that impair
21	the ability of individuals described in subpara-
22	graph (C) of such section $1860D-4(c)(5)$ to ac-
23	cess clinically appropriate levels of prescription

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drugs;

1	(B) the effectiveness of the reasonable ac-
2	cess protections under subparagraph (D)(ii) of
3	such section 1860D-4(c)(5), including the im-
4	pact on beneficiary access and health;
5	(C) how best to define the term "des-
6	ignated pharmacy", including whether the defi-
7	nition of such term should include an entity
8	that is comprised of a number of locations that
9	are under common ownership and that elec-
10	tronically share a real-time, online database and
11	whether such a definition would help to protect
12	and improve beneficiary access;
13	(D) the types of—
14	(i) individuals who, in the implemen-
15	tation of such section, are determined to be
16	individuals described in such subpara-
17	graph; and
18	(ii) prescribers and pharmacies that
19	are selected under subparagraph (D) of
20	such section;
21	(E) the extent of prescription drug abuse
22	beyond Controlled Drug Substances in Schedule
23	CII in parts C and D of the Medicare program;
24	and

- 1 (F) other areas determined appropriate by 2 the Comptroller General.
  - (2) Report.—Not later than July 1, 2019, the Comptroller General of the United States shall submit to the appropriate committees of jurisdiction of Congress a report on the study conducted under paragraph (1), together with recommendations for such legislation and administrative action as the Comptroller General determines to be appropriate.

## (f) Report by Secretary.—

- (1) In General.—Not later than 12 months after the date of the enactment of this Act, the Secretary of Health and Human Services shall submit to the appropriate committees of jurisdiction of Congress a report on ways to improve upon the appeals process for Medicare beneficiaries with respect to prescription drug coverage under part D of title XVIII of the Social Security Act. Such report shall include an analysis comparing appeals processes under parts C and D of such title XVIII.
- (2) FEEDBACK.—In development of the report described in paragraph (1), the Secretary of Health and Human Services shall solicit feedback on the current appeals process from stakeholders, such as beneficiaries, consumer advocates, plan sponsors,

pharmacy benefit managers, pharmacists, providers,
 independent review entity evaluators, and pharmaceutical manufacturers.

## (g) Effective Date.—

- (1) IN GENERAL.—Except as provided in subsection (d)(2), the amendments made by this section shall apply to prescription drug plans for plan years beginning on or after January 1, 2018.
- (2) Stakeholder meetings prior to effective date.—

(A) In General.—Not later than January 1, 2017, the Secretary of Health and Human Services shall convene stakeholders, including individuals entitled to benefits under part A of title XVIII of the Social Security Act or enrolled under part B of such title of such Act, advocacy groups representing such individuals, clinicians, plan sponsors, pharmacists, retail pharmacies, entities delegated by plan sponsors, and biopharmaceutical manufacturers for input regarding the topics described in subparagraph (B). The input described in the preceding sentence shall be provided to the Secretary in sufficient time in order for the Secretary to take

1	such input into account in promulgating the
2	regulations pursuant to subparagraph (C).
3	(B) Topics described.—The topics de-
4	scribed in this subparagraph are the topics of—
5	(i) the impact on cost-sharing and en-
6	suring accessibility to prescription drugs
7	for enrollees in prescription drug plans of
8	PDP sponsors who are at-risk beneficiaries
9	for prescription drug abuse (as defined in
10	paragraph (5)(C) of section 1860D-4(c) of
11	the Social Security Act (42 U.S.C. 1395w-
12	10(e)));
13	(ii) the use of an expedited appeals
14	process under which such an enrollee may
15	appeal an identification of such enrollee as
16	an at-risk beneficiary for prescription drug
17	abuse under such paragraph (similar to the
18	processes established under the Medicare
19	Advantage program under part C of title
20	XVIII of the Social Security Act);
21	(iii) the types of enrollees that should
22	be treated as exempted individuals, as de-
23	scribed in clause (ii) of such paragraph;
24	(iv) the manner in which terms and
25	definitions in paragraph (5) of such section

1	1860D-4(c) should be applied, such as the
2	use of clinical appropriateness in deter-
3	mining whether an enrollee is an at-risk
4	beneficiary for prescription drug abuse as
5	defined in subparagraph (C) of such para-
6	graph (5);
7	(v) the information to be included in
8	the notices described in subparagraph (B)
9	of such section and the standardization of
10	such notices;
11	(vi) with respect to a PDP sponsor
12	that establishes a drug management pro-
13	gram for at-risk beneficiaries under such
14	paragraph (5), the responsibilities of such
15	PDP sponsor with respect to the imple-
16	mentation of such program;
17	(vii) notices for plan enrollees at the
18	point of sale that would explain why an at-
19	risk beneficiary has been prohibited from
20	receiving a prescription at a location out-
21	side of the designated pharmacy;
22	(viii) evidence-based prescribing guide-
23	lines for opiates; and
24	(ix) the sharing of claims data under
25	parts A and B with PDP sponsors.

1	(C) RULEMAKING.—The Secretary of
2	Health and Human Services shall, taking into
3	account the input gathered pursuant to sub-
4	paragraph (A) and after providing notice and
5	an opportunity to comment, promulgate regula-
6	tions to carry out the provisions of, and amend-
7	ments made by subsections (a) and (b).
8	TITLE VIII—TRANSNATIONAL
9	DRUG TRAFFICKING ACT
10	SEC. 801. SHORT TITLE.
11	This title may be cited as the "Transnational Drug
12	Trafficking Act of 2015".
13	SEC. 802. POSSESSION, MANUFACTURE OR DISTRIBUTION
14	FOR PURPOSES OF UNLAWFUL IMPORTA-
14 15	FOR PURPOSES OF UNLAWFUL IMPORTA-
15	TIONS.
15 16	TIONS.  Section 1009 of the Controlled Substances Import
15 16 17	TIONS.  Section 1009 of the Controlled Substances Import and Export Act (21 U.S.C. 959) is amended—
15 16 17 18	Section 1009 of the Controlled Substances Import and Export Act (21 U.S.C. 959) is amended—  (1) by redesignating subsections (b) and (c) as
15 16 17 18	Section 1009 of the Controlled Substances Import and Export Act (21 U.S.C. 959) is amended—  (1) by redesignating subsections (b) and (c) as subsections (c) and (d), respectively; and
115 116 117 118 119 220	Section 1009 of the Controlled Substances Import and Export Act (21 U.S.C. 959) is amended—  (1) by redesignating subsections (b) and (c) as subsections (c) and (d), respectively; and  (2) in subsection (a), by striking "It shall" and
115 116 117 118 119 220 221	Section 1009 of the Controlled Substances Import and Export Act (21 U.S.C. 959) is amended—  (1) by redesignating subsections (b) and (c) as subsections (c) and (d), respectively; and  (2) in subsection (a), by striking "It shall" and all that follows and inserting the following: "It shall
115 116 117 118 119 220 221 222	Section 1009 of the Controlled Substances Import and Export Act (21 U.S.C. 959) is amended—  (1) by redesignating subsections (b) and (c) as subsections (c) and (d), respectively; and  (2) in subsection (a), by striking "It shall" and all that follows and inserting the following: "It shall be unlawful for any person to manufacture or dis-

1	substance or chemical will be unlawfully imported
2	into the United States or into waters within a dis-
3	tance of 12 miles of the coast of the United States.
4	"(b) It shall be unlawful for any person to manufac-
5	ture or distribute a listed chemical—
6	"(1) intending or knowing that the listed chem-
7	ical will be used to manufacture a controlled sub-
8	stance; and
9	"(2) intending, knowing, or having reasonable
10	cause to believe that the controlled substance will be
11	unlawfully imported into the United States.".
12	SEC. 803. TRAFFICKING IN COUNTERFEIT GOODS OR SERV-
13	ICES.
14	Chapter 113 of title 18, United States Code, is
15	amended—
16	(1) in section 2318(b)(2), by striking "section
17	2320(e)" and inserting "section 2320(f)"; and
18	(2) in section 2320—
19	(A) in subsection (a), by striking para-
20	graph (4) and inserting the following:
21	"(4) traffics in a drug and knowingly uses a
22	counterfeit mark on or in connection with such
23	drug,";
24	(D) ' = 1 = 4' = (1)(2) ' = 41 = 44 = 44 = 44 = 44 = 44 = 44 =
	(B) in subsection (b)(3), in the matter pre-

1	feit drug" and inserting "drug that uses a
2	counterfeit mark on or in connection with the
3	drug''; and
4	(C) in subsection (f), by striking para-
5	graph (6) and inserting the following:
6	"(6) the term 'drug' means a drug, as defined
7	in section 201 of the Federal Food, Drug, and Cos-
8	metic Act (21 U.S.C. 321).".
	Passed the Senate March 10, 2016.
	Attest:

Secretary.

## 114TH CONGRESS S. 524

## AN ACT

To authorize the Attorney General to award grants to address the national epidemics of prescription opioid abuse and heroin use.