

**Calendar No. 447**114<sup>TH</sup> CONGRESS  
2<sup>D</sup> SESSION**S. RES. 340**

Expressing the sense of Congress that the so-called Islamic State in Iraq and al-Sham (ISIS or Da'esh) is committing genocide, crimes against humanity, and war crimes, and calling upon the President to work with foreign governments and the United Nations to provide physical protection for ISIS' targets, to support the creation of an international criminal tribunal with jurisdiction to punish these crimes, and to use every reasonable means, including sanctions, to destroy ISIS and disrupt its support networks.

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**IN THE SENATE OF THE UNITED STATES**

DECEMBER 18, 2015

Mr. CASSIDY (for himself, Mr. MANCHIN, Mr. RUBIO, Mr. KIRK, Mr. WICKER, Mr. PETERS, Ms. STABENOW, Mr. BLUNT, Ms. AYOTTE, Mrs. SHAHEEN, Mr. TILLIS, Mr. INHOFE, and Mr. ISAKSON) submitted the following resolution; which was referred to the Committee on Foreign Relations

APRIL 28, 2016

Reported by Mr. CORKER, with an amendment and an amendment to the preamble and an amendment to the title

[Strike out all after the resolving clause and insert the part printed in *italic*]

[Strike the preamble and insert the part printed in *italic*]

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**RESOLUTION**

Expressing the sense of Congress that the so-called Islamic State in Iraq and al-Sham (ISIS or Da'esh) is committing genocide, crimes against humanity, and war crimes, and calling upon the President to work with foreign governments and the United Nations to provide physical

protection for ISIS' targets, to support the creation of an international criminal tribunal with jurisdiction to punish these crimes, and to use every reasonable means, including sanctions, to destroy ISIS and disrupt its support networks.

Whereas communities of Assyrian Chaldean Syriae, Armenian, Evangelical, and Melkite Christians; Kurds; Yezidis; Shia and Sunni Muslims; Turkmen; Sabea-Mandean; Kaka'e; and Shabaks have been an integral part of the cultural fabric of the Middle East for millennia;

Whereas Article I of the United Nations Convention on the Prevention and Punishment of the Crime of Genocide, signed at Paris December 9, 1948 (in this resolution referred to as the "Convention") states that "the contracting parties confirm that genocide, whether committed in time of peace or in time of war, is a crime under international law which they undertake to prevent and punish";

Whereas Article II of the Convention declares, "In the present Convention, genocide means any of the following acts committed with the intent to destroy, in whole or in part, a national, ethnical, racial or religious group, as such: (a) Killing members of the group; (b) Causing serious bodily or mental harm to members of the group; (c) Deliberately inflicting on the group conditions of life calculated to bring about its physical destruction in whole or in part; (d) Imposing measures intended to prevent births within the group; (e) Forcibly transferring children of the group to another group.";

Whereas Article III of the Convention affirms, "The following acts shall be punishable: (a) Genocide; (b) Conspiracy to commit genocide; (c) Direct and public incitement to

commit genocide; (d) Attempt to commit genocide; (e) Complicity in genocide.”;

Whereas section 1091 of title 18, United States Code, declares that “genocide” occurs when any person “whether in time of peace or in time of war and with the specific intent to destroy, in whole or in substantial part, a national, ethnic, racial, or religious group as such (1) kills members of that group; (2) causes serious bodily injury to members of that group; (3) causes the permanent impairment of the mental faculties of members of the group through drugs, torture, or similar techniques; (4) subjects the group to conditions of life that are intended to cause the physical destruction of the group in whole or in part; (5) imposes measures intended to prevent births within the group; or (6) transfers by force children of the group to another group”;

Whereas subsection (e) of section 2441 of title 18, United States Code, defines a “war crime” as conduct “(1) defined as a grave breach in any of the international conventions signed at Geneva 12 August 1949, or any protocol to such convention to which the United States is a party; (2) prohibited by Article 23, 25, 27, or 28 of the Annex to the Hague Convention IV, Respecting the Laws and Customs of War on Land, signed 18 October 1907; (3) which constitutes a grave breach of common Article 3 [defined in subsection (d) of such section as torture, cruel or inhuman treatment, performing biological experiments, murder, mutilation or maiming, intentionally causing serious bodily injury, rape, sexual assault or abuse, or taking hostages] when committed in the context of and in association with an armed conflict not of an international character; or (4) of a person who, in rela-

tion to an armed conflict and contrary to the provisions of the Protocol on Prohibitions or Restrictions on the Use of Mines, Booby-Traps and Other Devices as amended at Geneva on 3 May 1996 (Protocol II as amended on 3 May 1996), when the United States is a party to such Protocol, willfully kills or causes serious injury to civilians”;

Whereas the United States has ratified the United Nations Convention Against Transnational Organized Crime of 2000, and its Protocol to Prevent, Suppress and Punish Trafficking in Persons, Especially Women and Children, supplementing the United Nations Convention against Transnational Organized Crime, which defines “trafficking in persons” to mean “the recruitment, transportation, transfer, harbouring or receipt of persons, by means of the threat or use of force or other forms of coercion, of abduction, of fraud, of deception, of the abuse of power or of a position of vulnerability or of the giving or receiving of payments or benefits to achieve the consent of a person having control over another person, for the purpose of exploitation” and defines exploitation as including, “at a minimum, the exploitation of the prostitution of others or other forms of sexual exploitation, forced labour or services, slavery or practices similar to slavery, servitude or the removal of organs”;

Whereas section 2331 of title 18, United States Code, defines “international terrorism activities” as “activities that (A) involve violent acts or acts dangerous to human life that are a violation of the criminal laws of the United States or of any State, or that would be a criminal violation if committed within the jurisdiction of the United States or of any State; (B) appear to be intended (i) to intimidate

or coerce a civilian population; (ii) to influence the policy of a government by intimidation or coercion; or (iii) to affect the conduct of a government by mass destruction, assassination, or kidnapping; and (C) occur primarily outside the territorial jurisdiction of the United States, or transcend national boundaries in terms of the means by which they are accomplished, the persons they appear intended to intimidate or coerce, or the locale in which their perpetrators operate or seek asylum”;

Whereas section 2332b of title 18, United States Code, defines “terrorism transcending national boundaries” to include “(A) kill[ings], kidnap[ing]s, maim[ing]s, commit[ing] an assault resulting in serious bodily injury, or assaults with a dangerous weapon [of or on] any person within the United States; or (B) creat[ing] a substantial risk of serious bodily injury to any other person by destroying or damaging any structure, conveyance, or other real or personal property within the United States or by attempting or conspiring to destroy or damage any structure, conveyance, or other real or personal property within the United States; in violation of the laws of any State, or the United States,”;

Whereas the President, with the assistance of the Secretary of State and the Ambassador at Large for War Crimes Issues, is obligated under section 2113(b) of the ADVANCE Democracy Act of 2007 (22 U.S.C. 8213(b)) to “collect information regarding incidents that may constitute crimes against humanity, genocide, slavery, or other violations of international humanitarian law” and “shall consider what actions can be taken to ensure that any government of a country or the leaders or senior officials of such government who are responsible for crimes

against humanity, genocide, slavery, or other violations of international humanitarian law identified [pursuant to such collection of information] are brought to account for such crimes in an appropriately constituted tribunal”;

Whereas Article I of the Convention and the law of nations confirm that government authorities are obligated to prevent and punish acts constituting genocide, crimes against humanity, and war crimes;

Whereas, on July 10, 2015, Pope Francis, Supreme Pontiff of the Catholic Church, declared that the pattern of crimes committed by ISIS and its affiliates against Christians are part of a “third world war, waged piecemeal, which we are now experiencing,” and that “a form of genocide is taking place, and it must end”;

Whereas the 2011 Presidential Study Directive on Mass Atrocities declares, “Preventing mass atrocities and genocide is a core national security interest and a core moral responsibility of the United States . . . [and that] our options are never limited to either sending in the military or standing by and doing nothing . . . The actions that can be taken are many—they range from economic to diplomatic interventions, and from non-combat military actions to outright intervention.”;

Whereas, on August 7, 2014, President Barack Obama authorized military action to stop ISIS’ advance in northern Iraq, and “to prevent a potential act of genocide” against Yazidis stranded on Mount Sinjar;

Whereas, on August 7, 2014, Secretary of State John Kerry, stated that ISIS’ “campaign of terror against the innocent, including Yezedi and Christian minorities, and its

grotesque and targeted acts of violence bear all the warning signs and hallmarks of genocide”;

Whereas, on March 27, 2015, the Office of the United Nations High Commissioner for Human Rights reported that its mission to Iraq had “gathered reliable information about acts of violence perpetrated against civilians because of their affiliation or perceived affiliation to an ethnic or religious group,” that the “[e]thnic and religious groups targeted by ISIL include Yezidis, Christians, Turkmen, Sabea-Mandean, Kaka’e, Kurds and Shia,” and stated, “It is reasonable to conclude, in the light of the information gathered overall, that some of those incidents may constitute genocide. Other incidents may amount to crimes against humanity or war crimes.”;

Whereas the United States Commission on International Religious Freedom (USCIRF) has “called on the U.S. government to designate the Christian, Yazidi, Shi’a, Turkmen, and Shabak communities of Iraq and Syria as victims of genocide by ISIL” and USCIRF Chairman Robert P. George has observed that “ISIL’s intent to destroy religious groups that do not subscribe to its extremist ideology in the areas of Iraq and Syria that it controls, or seeks to control, is evident in, not only its barbarous acts, but also its own propaganda”; and

Whereas members of the International Association of Genocide Scholars, in their Appeal to Congress of September 9, 2015, stated, “ISIS’s mass murders of Chaldean, Assyrian, Melkite Greek, and Coptic Christians, Yazidis, Shi’a Muslims, Sunni Kurds and other religious groups meet even the strictest definition of genocide.”: Now, therefore, be it

*Whereas Christians and other religious and ethnic minorities have been an integral part of the cultural fabric of the Middle East for millennia;*

*Whereas the Islamic State in Iraq and the Levant (ISIL or Da'esh) and associated extremists are committing egregious atrocities against ethnic and religious minorities in Iraq and Syria, including Christians (among them Assyrian Chaldean Syriac, Armenian, Evangelicals, Antiochian and Greek Orthodox, Maronite, Melkite, and Roman Catholic communities), Yezidis, Turkmen, Shi'a, Shabak, Sabaeen-Mandeans, and Kaka'i, among others;*

*Whereas ISIL specifically targets these religious and ethnic minorities, intending to kill them or force their submission, conversion, or expulsion;*

*Whereas religious and ethnic minorities have been murdered, subjugated, forced to emigrate, and subjected to grievous bodily and psychological harm, kidnapping, human trafficking, torture, and rape;*

*Whereas ISIL engages in, and publicly argues in favor of, the sexual enslavement of non-Muslim women, including pre-pubescent girls;*

*Whereas the United Nations Assistance Mission for Iraq (UNAMI) and the United Nations Human Rights Office (OHCHR) said in a January 2016 report that it believes ISIL is holding around 3,500 slaves, predominantly women and children, "primarily from the Yezidi community, but a number are also from other ethnic and religious minority communities";*

*Whereas ISIL specifically targets religious and ethnic minorities, and has reportedly kidnapped, forcibly displaced, killed, raped, electrocuted, and crucified members of ethnic*



*and religious groups, including Christian, Shabak, Turkmen, and Shia of all ethnicities;*

*Whereas ISIL has deliberately destroyed and looted numerous cultural sites, religious shrines, places of worship, monasteries, and museums in order to eradicate the cultures of ethnic and religious minorities;*

*Whereas these atrocities have been undertaken with the specific intent to bring about the eradication of those communities and the destruction of their cultural heritage;*

*Whereas ISIL operations have in fact driven minority religious and ethnic communities from their ancestral homelands;*

*Whereas, under applicable domestic and international law codified in section 2441 of title 18, United States Code, murder, torture, mutilation, rape, cruel treatment, and hostage taking of non-combatants constitute war crimes;*

*Whereas crimes against humanity, as defined by the International Military Tribunal convened at Nuremberg in 1945, include murder, extermination, enslavement, deportation, and other inhumane acts committed against any civilian population, as well as persecution on political, racial, or religious grounds in connection with such crimes;*

*Whereas the United Nations Convention on the Prevention and Punishment of the Crime of Genocide, signed and ratified by the United States, defines genocide as “any of the following acts committed with the intent to destroy, in whole or in part, a national, ethnical, racial or religious group, as such: (a) Killing members of the group; (b) Causing serious bodily or mental harm to members of the group; (c) Deliberately inflicting on the group conditions of life calculated to bring about its physical destruction in whole or*

*in part; (d) Imposing measures intended to prevent births within the group; (e) Forcibly transferring children of the group to another group”;*

*Whereas according to the United Nations Commission of Inquiry, in February 2014, ISIL ordered Christians in Raqqa, Syria to either convert to Islam, pay jizya, a tax specifically applied on the basis of religious belief, and accept serious curbs on their faith, or face execution;*

*Whereas, according to the Department of State, in August 2014, as ISIL began to expand beyond Mosul, an estimated 450,000 Yezidis, 300,000 Turkmen, and 125,000 Christians, as well as Iraqi Arabs, Shia Muslims, Sunni Muslims, Shabak and other ethnic and religious groups, were forced from their communities;*

*Whereas in areas controlled by ISIL, churches, monasteries and other places of worship have effectively been shuttered and do not publicly conduct worship services;*

*Whereas, on August 7, 2014, Secretary of State John Kerry declared that “ISIL’s campaign of terror against the innocent, including Yezidi and Christian minorities, and its grotesque and targeted acts of violence bear all the warning signs and hallmarks of genocide”:*

*Whereas, in August 2014, the United States conducted targeted airstrikes and humanitarian assistance operations to help break the siege of Mount Sinjar, saving the lives of thousands of Yezidi men, women, and children;*

*Whereas His Holiness, Pope Francis, has noted that “entire communities, especially—but not only—Christians and Yezidis, have suffered and are still suffering inhuman violence because of their ethnic and religious identity” and stated that, for Christians being killed for their faith in the*

*Middle East “a form of genocide—I insist on the word—is taking place, and it must end”;*

*Whereas a March 13, 2015, report by the Office of the United Nations High Commissioner for Human Rights detailed “acts of violence perpetrated [by ISIL] against civilians because of their affiliation or perceived affiliation to an ethnic or religious group” and stated that “[i]t is reasonable to conclude that some of these incidents, considering the overall information, may constitute genocide”;*

*Whereas, on December 7, 2015, the United States Commission on International Religious Freedom called on the United States Government “to designate the Christian, Yezidi, Shi’a, Turkmen, and Shabak communities of Iraq and Syria as victims of genocide by ISIL” and urged world leaders “to condemn the genocidal actions and crimes against humanity of ISIL that have been directed at these groups and other ethnic and religious groups”;*

*Whereas, on February 3, 2016, the European Parliament expressed the view that ISIL “is committing genocide against Christians and Yezidis, and other religious and ethnic minorities”;* and

*Whereas, on March 17, 2016, Secretary of State John Kerry issued a declaration stating, that in his judgement, “Da’esh is responsible for genocide against groups in areas under its control, including Yezidis, Christians, and Shia Muslims,” and is “also responsible for crimes against humanity and ethnic cleansing directed at these same groups and in some cases against Sunni Muslims and Kurds and other minorities”:* Now, therefore, be it

1        *Resolved, That the Senate—*

1           (1) finds that ISIS, its affiliated organizations,  
2           and supporters are parts of an expanding, worldwide  
3           criminal network, the members of which have  
4           pledged allegiance to its leaders, support its actions,  
5           act in concert with them, claim credit for targeted  
6           killings, and are “fully aware that [their] participa-  
7           tion” and support will “assist [in] the commission”  
8           of its crimes;

9           (2) finds that ISIS and its affiliated organiza-  
10          tions maintain sophisticated publishing and social  
11          media networks that seek to attract others to join  
12          their efforts and seek to incite the murder of Chris-  
13          tians, Shia and Sunni Muslims, Jews, and any reli-  
14          gious believers who refuse to convert to their  
15          Wahhabi-Salafist jihadist ideology;

16          (3) declares that ISIS and its leaders should be  
17          charged with genocide, crimes against humanity, and  
18          war crimes;

19          (4) calls upon on the Attorney General to inves-  
20          tigate and prosecute any United States citizens or  
21          residents alleged to be perpetrators of or complicit  
22          in these crimes and to report back to Congress re-  
23          garding what steps are being taken to investigate  
24          and prosecute those involved;

1           (5) calls upon the Secretary of the Treasury to  
2 investigate and sanction any person, organization,  
3 business, or financial institution alleged to be per-  
4 petrators of or complicit in these crimes, and to re-  
5 port back to Congress regarding what additional au-  
6 thority, if any, is needed to disrupt ISIS financial  
7 support networks;

8           (6) calls upon the President to authorize the  
9 Secretary of State, the Under Secretary of State for  
10 Democracy and Global Affairs, and the Ambassador-  
11 at-Large for War Crimes Issues to cooperate in the  
12 collection of forensic evidence of crimes against hu-  
13 manity, genocide, war crimes, slavery, or other viola-  
14 tions of international humanitarian law;

15           (7) calls on the President, the Secretary of  
16 State, and the United States Permanent Representa-  
17 tive to the United Nations, working through the  
18 United Nations Security Council and its member  
19 states as appropriate, to accelerate the implementa-  
20 tion of an immediate, coordinated, and sustained re-  
21 sponse to provide humanitarian assistance, protect  
22 civilians, build resilience, and help reestablish liveli-  
23 hoods for displaced and persecuted persons in their  
24 communities of origin;

1           (8) calls upon the contracting parties to the  
2           United Nations Convention on the Prevention and  
3           Punishment of the Crime of Genocide, signed at  
4           Paris December 9, 1948, and other international  
5           agreements forbidding war crimes and crimes  
6           against humanity, to join with the United States in  
7           an effort to investigate, arrest, and prosecute indi-  
8           vidual and organizational perpetrators responsible  
9           for these crimes;

10          (9) calls upon the United Nations Secretary-  
11          General to urge all United Nations member states to  
12          cooperate in an international effort to investigate,  
13          try, and prosecute all cases in which prosecutors can  
14          prove that the accused have committed crimes  
15          against humanity, war crimes, and genocide;

16          (10) makes an urgent appeal to the Cooperation  
17          Council for the Arab States of the Gulf to collabo-  
18          rate on the establishment and operation of domestic,  
19          regional, and hybrid international tribunals with ju-  
20          risdiction to punish the individuals and organiza-  
21          tions responsible for or complicit in actions that con-  
22          stitute war crimes, crimes against humanity, and  
23          genocide; and

24          (11) commends the Governments of the  
25          Kurdistan Region of Iraq, Jordan, Lebanon, Turkey,

1       and every other country sheltering and protecting in-  
2       dividuals fleeing the violence of ISIS.

3   *That it is the sense of the Senate that—*

4           (1) *the atrocities perpetrated by the Islamic*  
5       *State of Iraq and the Levant (ISIL) against Chris-*  
6       *tians, Yezidis, Shi'a, and other religious and ethnic*  
7       *minorities in Iraq and Syria constitute war crimes,*  
8       *crimes against humanity, and genocide;*

9           (2) *all governments, and international organiza-*  
10       *tions should call ISIL atrocities by their rightful*  
11       *names: war crimes, crimes against humanity, and*  
12       *genocide;*

13          (3) *the member states of the United Nations*  
14       *should coordinate urgently on measures to prevent*  
15       *further war crimes, crimes against humanity, and*  
16       *genocide by ISIL in Iraq and Syria, and to punish*  
17       *those responsible for these ongoing crimes, including*  
18       *by the collection and preservation of evidence and, if*  
19       *necessary, the establishment and operation of appro-*  
20       *priate tribunals;*

21          (4) *the Hashemite Kingdom of Jordan, the Leba-*  
22       *nese Republic, the Republic of Turkey, and the*  
23       *Kurdistan Regional Government in Iraq are to be*  
24       *commended for, and supported in, their efforts to shel-*  
25       *ter and protect those fleeing the violence of ISIL and*

1        *other combatants until they can safely return to their*  
2        *homes in Iraq and Syria; and*  
3                *(5) the protracted Syrian civil war and the in-*  
4        *discriminate violence of the Assad regime have con-*  
5        *tributed to the growth of ISIL and will continue to*  
6        *do so as long as this conflict continues.*

Amend the title so as to read: “A resolution expressing the sense of the Senate that the atrocities perpetrated by the Islamic State of Iraq and the Levant (ISIL) against religious and ethnic minorities in Iraq and Syria include war crimes, crimes against humanity, and genocide.”.





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114<sup>TH</sup> CONGRESS  
2<sup>D</sup> SESSION  
**S. RES. 340**

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## **RESOLUTION**

Expressing the sense of Congress that the so-called Islamic State in Iraq and al-Sham (ISIS, or Da'esh) is committing genocide, crimes against humanity, and war crimes, and calling upon the President to work with foreign governments and the United Nations to provide physical protection for ISIS' targets, to support the creation of an international criminal tribunal with jurisdiction to punish these crimes, and to use every reasonable means, including sanctions, to destroy ISIS and disrupt its support networks.

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APRIL 28, 2016

Reported with an amendment and an amendment to the  
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