Quoting what the President told an audience on July 25, 2011:

Believe me, the idea of doing things on my own is very tempting, I promise you. Not just on immigration reform. But that's not how our system works. That's not how our democracy functions. That is not how our Constitution is written.

On January 30, 2013, the President stated, "I am not a king. . . . I am required to follow the law."

That same day he said:

If this was an issue I could do unilaterally, I would have done it a long time ago.... The way our system works is Congress has to pass legislation. I then get an opportunity to sign it and implement it.

Well, President Obama was right. The Constitution does not give the President authority to make laws. It is Congress's job to make laws, and it is the President's job to execute them. Clearly, based on these statements, the President knows that. He has reiterated that sentiment more than 20 times over the past few years. Yet a few months ago he decided to ignore the law and the Constitution in an attempt to make immigration law by Executive fiat. How can he possibly justify that?

Members of his own party were troubled by that decision.

"I have to be honest, how this is coming about makes me uncomfortable," said a colleague from the State of Missouri back in November.

The junior Senator from Indiana said that "the President shouldn't make such significant policy changes on his own."

The junior Senator from Minnesota admitted, "I have concerns about executive action."

"I also frankly am concerned about the constitutional separation of powers," said the Independent Senator from the State of Maine.

Many Democrats here in the Senate Chamber, as well as an Independent. have expressed their reservations and their concerns about how the President has proceeded. Democrats are right to be concerned, which makes it particularly troubling that Democrats are now trying to shut down the Department of Homeland Security to protect the President's overreach because, make no mistake, Democrats are refusing to fund the Department of Homeland Security unless funding is provided for the President's unconstitutional attempt to make his own immigration laws.

If Democrats don't like this bill, they should vote to debate the measure and offer amendments to fix the parts they don't like. Republicans are ready and willing to entertain Democrats' amendments. In fact, the Republican leader has offered to let Democrats alternate amendments with Republicans on a one-to-one basis. An open debate is what the Senate is known for on a big issue. If Democrats want to fund actions that even they have admitted are troubling, they are welcome to offer an amendment to provide that funding. They have that opportunity.

What we are talking about is the Republican leader, Senator McCONNELL, offering an open process—something that we have talked about since we became the majority, something that we were denied in the last session of Congress when we were in the minority. We have the opportunity to have an open debate, offer amendments, and vote on those amendments. That is precisely what majority leader Senator McCONNELL has put forward. He has given Democrats that option.

Let's put the bill on the floor. We will have a chance to offer amendments. If Democrats don't like what is in the bill, they will have an opportunity to offer amendments, have that debate, and vote.

Democrats need to stop their obstruction and move forward on this bill. Blocking all funding to the Department of Homeland Security is not a responsible solution, especially when the Democrats are blocking the bill solely to protect Presidential actions that the President himself has admitted are unconstitutional and outside the scope of his authority.

We can end all this gridlock that is existing right now on the Senate floor simply by the Democrats allowing us to get on this bill and end the filibuster. Give us an opportunity to debate and offer amendments. Let's have that debate—a debate that is clearly important to a lot of people across this country and certainly a lot of people here in the Chamber of the Senate. We are going to be denied that opportunity if the current filibuster and current blocking of even getting on that legislation continues by the Democrats.

## FOREIGN POLICY

Mr. THUNE. Mr. President, I would also like to take a few minutes today to discuss the President's foreign policy or lack thereof. "Lack thereof" seems to be the most accurate description of the President's lead-from-behind foreign policy. Whether it is a Russian proxy war in Ukraine or the use of chemical weapons in Syria, the President is slow to respond and unclear about American goals even when he does.

Months after the ascension of ISIS a terrorist organization so radical that even Al Qaeda considers it to be too extreme—the President still hasn't laid out a strategy for combating this threat. ISIS represents a horrifying new nadir in the annals of terrorism. There is apparently no act of brutality this organization rejects. Yet a clear plan for defeating ISIS has yet to be articulated.

This week the President is finally supposed to send Congress an authorization for the use of military force against ISIS. I look forward to examining that authorization. Since ISIS first emerged, the President has had the authority he needs to go after this terrorist group, but I think seeking additional authorization from Congress is

wise, and I hope it will help define his strategy for combating this enemy and supporting our partners in this fight.

America clearly cannot fix all the world's problems, but we can help. We can build a coalition, and we can lead. We can give our commanders in the field the tools they need to meet our clear and growing threats.

Six years of indecision, mistakes, and Presidential irresolution has diminished America's image with our allies. The triumph of the President's political calculus over clear military and diplomatic objectives has made the world less safe, not more. Now more than ever we need a clearly articulated foreign policy from the President and the commitment to back it up.

Later this week we will consider the nomination of Ash Carter to be Secretary of Defense. Dr. Carter seems to be a very capable individual, and I believe he will serve our country well. But changing personnel alone won't fix the President's foreign policy problems. Even a very capable Secretary of Defense cannot succeed if his hands are tied by the lack of a coherent strategy from the President.

As crises multiply around the world, the President needs to provide the leadership that is required from our Commander in Chief. Whether it is defeating ISIS, standing up to Russia, or confronting Iran's nuclear ambition, it is high time we saw the leadership from our President that our country needs and deserves.

I yield the floor.

I suggest the absence of a quorum. The PRESIDING OFFICER. The

clerk will call the roll. The legislative clerk proceeded to call the roll.

Mr. HEINRICH. Mr. President, I ask unanimous consent that the order for the quorum call be rescinded.

The PRESIDING OFFICER (Mr. FLAKE). Without objection, it is so ordered.

## DEPARTMENT OF HOMELAND SECURITY FUNDING

Mr. HEINRICH. Mr. President, funding for the Department of Homeland Security runs out in 17 days. Rather than working with Democrats to pass a clean Department of Homeland Security appropriations bill, many Republicans are prioritizing politics over our national security.

With threats emerging every day both at home and abroad, casting doubt on future funding for the Department of Homeland Security is a terrible idea. Shutting down DHS has real consequences, especially in border States such as New Mexico. A DHS shutdown would threaten public safety, hinder interstate commerce, hurt our economy, and jeopardize critical funding for State, local, and tribal government activities.

Some of my Republican colleagues are willing to let these consequences happen because they have an immigration policy disagreement with the