

use the utmost caution when deciding how to deal with international treaties on key foreign policy issues and the Congress.

I have a quote from the State Department guidelines:

In determining whether any international agreement should be brought into force as a treaty or as an international agreement other than a treaty, the utmost care is to be exercised to avoid any invasion or compromise of the constitutional powers of the President, the Senate, and the Congress as a whole.

That is the State Department—"the utmost care." But the Obama administration did not take the utmost care in this matter. In fact, their goal has been to shut out the American people on this deal.

So what are we doing? The Congress is having to force the President to let the American people be heard. That is what we are doing, and I believe in many ways that is sad. The President is clearly not abiding by the advice he gave when he was a Senator on these kinds of issues, and neither is the Vice President, so the Congress acted.

The Corker-Menendez bill that passed the Foreign Relations Committee, which will be debated soon on this floor, at least gives us an up-or-down vote, and it will enable us to actually see some of the classified annexes that are part of this agreement. Again, it is not us, it is the American people. It is the people we represent.

I urge my colleagues to practice what the State Department has said is the utmost care on these kinds of issues. We need to look hard at whatever agreement is finalized and brought to this body, and we need to work hard to cut through the clutter and opaque language, unclear language, and conflicting views of this agreement—the way in which this administration is describing this deal right now.

I will give one example. Let's take the phrase "snapped back." Right now, the American people are being told that if Iran violates the terms of this agreement, the sanctions, which have been key to this entire agreement and imposed on Iran by this body four different times, can quickly and automatically be snapped back. That is a fantasy. President Obama knows that sanctions—particularly international sanctions—cannot just be snapped back. But it is a great phrase. It sounds good, but it is a fantasy.

As I mentioned, as a former Assistant Secretary of State, I worked with the Congress and other members of the executive branch to go around to different countries in the world and strongly encourage them to divest out of Iran, out of the Iranian oil and gas sector. In many ways, we said: If you don't take action and divest out of Iran, it is very likely that the Congress will sanction you. We worked with the Congress. This was executive branch and congressional branch cooperation, making us stronger as a nation because it worked.

Many of these companies started to divest. It weakened Iran, but this took years. There was no snap involved. This was a slog, but it was successful. It was successful because this body was very intimately involved. The President knows this. Secretary Kerry knows this. But the fact that they are willing to say "Don't worry, sanctions will be snapped back in an instant" should otherwise make us all nervous.

The administration needs to explain to the American people how this snap-back will work. Think about it. If sanctions are lifted, millions, probably billions of dollars are going to flow from European companies, countries; Asian companies, countries; Russian; Chinese. They are going to flow into Iran. They are going to invest in businesses. They are going to invest in the oil and gas sector. They are going to invest in banks. And then we are going to snap that back if there is a violation, automatically, in a couple of days? It is not going to happen. It is a catchy phrase with no substance.

The administration needs to explain it. The American people need to know what is at stake. The Secretary and the President need to be clear with the American people on exactly what is in this agreement. They need to level with the American people. As we move forward, as we think about how we are going to analyze, look at, vote on this agreement, they must tell the American people the truth.

We must start to think about some of these issues. Let's start with a couple of things that are very important for the American people to know, and the American people do know them.

Let's start by recognizing that Iran is the world's largest state sponsor of terrorism.

Let's recognize that Iran has consistently lied and cheated with regard to its nuclear weapons program, including even recently, during these negotiations.

Let's recognize that Iran will not—will not—stand down from its stated goal that many of its leaders still state today, which is that they want to wipe Israel off the map.

Let's recognize that Iran is responsible—and this is very important to recognize and understand—for the maiming and killing of likely thousands of U.S. soldiers, sailors, airmen, and marines in Iraq by supplying Shia militias there with the most sophisticated, the most lethal IED on the battlefield, called an EFP, an explosively formed projectile. If a person was in Iraq as a U.S. military member and that person was in a vehicle that hit one of these IEDs, that person was either going to be killed or seriously maimed. This is something I witnessed during my time as a staff officer to the commanding general of the U.S. Central Command when I was in Iraq as a marine.

Let's recognize that from what we know right now in terms of this deal, Iran doesn't appear to have given up

much at all. They will keep thousands of nuclear centrifuges. They will keep their missile development programs. They will keep their nuclear infrastructure. They will continue to support and sponsor terrorism around the world—the largest state sponsor of terrorism.

The American people need to know that if we do lift sanctions—and it is not clear when we are going to lift them; the Iranians are saying we are going to lift them right away—if we do lift sanctions, Iran will very likely use the millions of dollars that will flood into their economy to pump up their terror machine around the world and likely target our citizens. The American people need to understand all of this as we go forward.

Maybe the administration disagrees on some of these points. Maybe they don't think these points are the aspects of the deal. And if none of this is true, then let Secretary Kerry and his team come forward to the Congress and make the case in public to the American people that this isn't the case, that this is a deal which will keep us safe, that this is a deal with a regime that is trustworthy. Let them make that case.

The Congress needs to be very involved, and we are involved because of the respect for the people we represent.

Thank you, Mr. President.

I yield the floor.

The PRESIDING OFFICER (Mr. SULLIVAN). The Senator from Utah.

#### COMMEMORATING THE 20TH ANNIVERSARY OF THE ATTACK ON THE ALFRED P. MURRAH FEDERAL BUILDING

Mr. LEE. Mr. President, I ask unanimous consent that the Senate proceed to the consideration of S. Res. 139, submitted earlier today.

The PRESIDING OFFICER. The clerk will report the resolution by title.

The bill clerk read as follows:

A resolution (S. Res. 139) commemorating the 20th anniversary of the attack on the Alfred P. Murrah Federal Building.

There being no objection, the Senate proceeded to consider the resolution.

Mr. LEE. Mr. President, I ask unanimous consent that the resolution be agreed to, the preamble be agreed to, and the motions to reconsider be laid upon the table with no intervening action or debate.

The PRESIDING OFFICER. Without objection, it is so ordered.

The resolution (S. Res. 139) was agreed to.

The preamble was agreed to.

(The resolution, with its preamble, is printed in today's RECORD under "Submitted Resolutions.")

#### REMEMBERING NORM BANGERTER

Mr. LEE. Mr. President, I rise today to honor Gov. Norm Bangerter, who

served as Utah's 13th Governor from 1985 to 1993. He was truly an extraordinary man and an exceptional leader. He passed away this past Tuesday, April 14, at the age of 82.

He loved Utah, and he loved this great Nation. As a veteran, a business owner, an elected official, a father, and a man of faith, he led a life of service to his community, to his church, and to his country.

Norm Bangerter once described himself as "just an old farmer and carpenter." And he was those things. While the qualities of a farmer and a carpenter may seem far removed from business and political leadership, his farmer's grit and determination saw him through many tough political battles, and his eye as a master craftsman ensured every step along the way he could not only start a project, but he knew how to put a fine finish on that project and see it through all the way to completion. His willingness to get his hands a "little dirty" enabled him to tackle difficult issues, the kinds of issues that required hard work and heavy lifting far from the spotlight and limelight of public praise. And he was, indeed, a builder. He was a builder of business, a builder of the great State of Utah, and, as I personally experienced, a builder of people.

I, like so many others throughout my great State and elsewhere, have been

blessed by Governor Bangerter's vision for building other leaders. He stood with me as a young candidate and as a new Senator and provided priceless insight, wisdom, and perspective. He taught me that it was never about me but always about the State, about the Nation, and about future generations. He proved his commitment to this principle when he described his decision not to seek a third term as Governor. When he made that announcement, he said:

We have not concentrated on image or on protecting our popularity in the polls. We have taken the problems as they came, head on, and we have proposed the best solution we knew regardless of political consequences. . . . I want to go down in history as the Governor who didn't spend eight years worrying about how he would go down in history.

All of us in Congress could benefit from this kind of approach. All of us in Congress could learn a great deal from this man's extraordinary example.

Governor Bangerter was one of the most unassuming, kind, honest, genuinely decent people I have ever met. He was the kind of man and was the kind of great Governor who, like a great farmer and a great carpenter, left the world much better than he found it.

Like the farmer planting oak trees for the next generation or the carpenter finishing a finely crafted masterpiece that becomes a treasured heir-

loom for generations to enjoy, Governor Bangerter spent his life planting the seeds for the extraordinary State of Utah and crafted a legacy of leadership that will be remembered and will be followed for many decades to come. Governor Norm Bangerter's leadership will be missed, and his friendship will be cherished forever.

Thank you, Mr. President.  
I yield the floor.

---

ADJOURNMENT UNTIL MONDAY,  
APRIL 20, 2015, AT 2 P.M.

The PRESIDING OFFICER. Under the previous order, the Senate stands adjourned until 2 p.m., Monday, April 20.

Thereupon, the Senate, at 5:48 p.m., adjourned until Monday, April 20, 2015, at 2 p.m.

---

#### CONFIRMATIONS

Executive nominations confirmed by the Senate April 16, 2015:

##### DEPARTMENT OF HOMELAND SECURITY

RUSSELL C. DEYO, OF NEW JERSEY, TO BE UNDER SECRETARY FOR MANAGEMENT, DEPARTMENT OF HOMELAND SECURITY.

##### NATIONAL INDIAN GAMING COMMISSION

JONODEV OSCEOLA CHAUDHURI, OF ARIZONA, TO BE CHAIRMAN OF THE NATIONAL INDIAN GAMING COMMISSION FOR THE TERM OF THREE YEARS.