

West Virginia (Mrs. CAPITO) and the Senator from Missouri (Mr. BLUNT) were added as cosponsors of S. 2559, a bill to prohibit the modification, termination, abandonment, or transfer of the lease by which the United States acquired the land and waters containing Naval Station, Guantanamo Bay, Cuba.

S. 2563

At the request of Mr. MORAN, the name of the Senator from Missouri (Mr. BLUNT) was added as a cosponsor of S. 2563, a bill to affirm the importance of the land forces of the United States Armed Forces and to authorize fiscal year 2016 end-strength minimum levels for the active and reserve components of such land forces, and for other purposes.

S. J. RES. 21

At the request of Ms. MURKOWSKI, her name was added as a cosponsor of S. J. Res. 21, a joint resolution proposing an amendment to the Constitution of the United States authorizing the Congress to prohibit the physical desecration of the flag of the United States.

S. CON. RES. 4

At the request of Mr. BARRASSO, the name of the Senator from Maine (Ms. COLLINS) was added as a cosponsor of S. Con. Res. 4, a concurrent resolution supporting the Local Radio Freedom Act.

S. RES. 346

At the request of Mr. FLAKE, his name was added as a cosponsor of S. Res. 346, a resolution expressing opposition to the European Commission interpretive notice regarding labeling Israeli products and goods manufactured in the West Bank and other areas, as such actions undermine the Israeli-Palestinian peace process.

#### STATEMENTS ON INTRODUCED BILLS AND JOINT RESOLUTIONS

By Mr. CORNYN (for himself, Mr. LEAHY, Ms. AYOTTE, and Mr. DURBIN):

S. 2577. A bill to protect crime victims' rights, to eliminate the substantial backlog of DNA and other forensic evidence samples to improve and expand the forensic science testing capacity of Federal, State, and local crime laboratories, to increase research and development of new testing technologies, to develop new training programs regarding the collection and use of forensic evidence, to provide post-conviction testing of DNA evidence to exonerate the innocent, to support accreditation efforts of forensic science laboratories and medical examiner offices, to address training and equipment needs, to improve the performance of counsel in State capital cases, and for other purposes; to the Committee on the Judiciary.

Mr. CORNYN. Mr. President, I ask unanimous consent that the text of the bill be printed in the RECORD.

There being no objection, the text of the bill was ordered to be printed in the RECORD, as follows:

S. 2577

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

#### SECTION 1. SHORT TITLE.

This Act may be cited as the "Justice for All Reauthorization Act of 2016".

#### SEC. 2. CRIME VICTIMS' RIGHTS.

(a) RESTITUTION DURING SUPERVISED RELEASE.—Section 3583(d) of title 18, United States Code, is amended in the first sentence by inserting "that the defendant make restitution in accordance with sections 3663 and 3663A, or any other statute authorizing a sentence of restitution," after "supervision".

(b) COLLECTION OF RESTITUTION FROM DEFENDANT'S ESTATE.—Section 3613(b) of title 18, United States Code, is amended by adding at the end the following: "The liability to pay restitution shall terminate on the date that is the later of 20 years from the entry of judgment or 20 years after the release from imprisonment of the person ordered to pay restitution. In the event of the death of the person ordered to pay restitution, the individual's estate will be held responsible for any unpaid balance of the restitution amount, and the lien provided in subsection (c) of this section shall continue until the estate receives a written release of that liability."

(c) VICTIM INTERPRETERS.—Rule 28 of the Federal Rules of Criminal Procedure is amended in the first sentence by inserting before the period at the end the following: "including an interpreter for the victim".

#### SEC. 3. AUTHORIZATION OF APPROPRIATIONS FOR GRANTS FOR CRIME VICTIMS.

(a) CRIME VICTIMS LEGAL ASSISTANCE GRANTS.—Section 103(b) of the Justice for All Act of 2004 (Public Law 108-405; 118 Stat. 2264) is amended—

(1) in paragraph (1), by striking "2006, 2007, 2008, and 2009" and inserting "2017 through 2021";

(2) in paragraph (2), by striking "2006, 2007, 2008, and 2009" and inserting "2017 through 2021";

(3) in paragraph (3), by striking "2006, 2007, 2008, and 2009" and inserting "2017 through 2021";

(4) in paragraph (4), by striking "2006, 2007, 2008, and 2009" and inserting "2017 through 2021"; and

(5) in paragraph (5), by striking "2006, 2007, 2008, and 2009" and inserting "2017 through 2021".

(b) CRIME VICTIMS NOTIFICATION GRANTS.—Section 1404E(c) of the Victims of Crime Act of 1984 (42 U.S.C. 10603e(c)) is amended by striking "2006, 2007, 2008, and 2009" and inserting "2017 through 2021".

#### SEC. 4. REDUCING THE RAPE KIT BACKLOG.

Of the amounts made available to the Attorney General for a DNA Analysis and capacity enhancement program and for other local, State, and Federal forensic activities under the heading "STATE AND LOCAL LAW ENFORCEMENT" under the heading "OFFICE OF JUSTICE PROGRAMS" under the heading "DEPARTMENT OF JUSTICE" in a fiscal year—

(1) not less than 75 percent of such amounts shall be provided for grants for direct testing activities described under paragraphs (1), (2), and (3) of section 2(a) of the DNA Analysis Backlog Elimination Act of 2000 (42 U.S.C. 14135(a)); and

(2) not less than 5 percent of such amounts shall be provided for grants for law enforcement agencies to conduct audits of their backlogged rape kits, including through the creation of a tracking system, under section 2(a)(7) of the DNA Analysis Backlog Elimination Act of 2000 (42 U.S.C. 14135(a)(7)), and to prioritize testing in those cases in which the statute of limitation will soon expire.

#### SEC. 5. SEXUAL ASSAULT NURSE EXAMINERS.

Section 304 of the DNA Sexual Assault Justice Act of 2004 (42 U.S.C. 14136a) is amended—

(1) by redesignating subsection (c) as subsection (d); and

(2) by inserting after subsection (b) the following:

"(c) PREFERENCE.—

"(1) IN GENERAL.—In reviewing applications submitted in accordance with a program authorized, in whole or in part, by this section, the Attorney General shall give preference to any eligible entity that certifies that the entity will use the grant funds to—

"(A) operate or expand forensic nurse examiner programs in a rural area or for an underserved population, as those terms are defined in section 4002 of the Violence Against Women Act of 1994 (42 U.S.C. 13925);

"(B) hire full-time forensic nurse examiners to conduct activities under subsection (a); or

"(C) sustain or establish a training program for forensic nurse examiners.

"(2) DIRECTIVE TO THE ATTORNEY GENERAL.—Not later than 120 days after the date of enactment of the Justice for All Reauthorization Act of 2016, the Attorney General shall coordinate with the Secretary of Health and Human Services to inform Federal Qualified Health Centers, Community Health Centers, hospitals, colleges and universities, and other appropriate health-related entities about the role of forensic nurses and existing resources available within the Department of Justice and the Department of Health and Human Services to train or employ forensic nurses to address the needs of communities dealing with sexual assault, domestic violence, and elder abuse. The Attorney General shall collaborate on this effort with nongovernmental organizations representing forensic nurses."

#### SEC. 6. PROTECTING THE VIOLENCE AGAINST WOMEN ACT.

Section 8(e)(1)(A) of the Prison Rape Elimination Act of 2003 (42 U.S.C. 15607(e)(1)(A)) is amended—

(1) in clause (i), by striking "and" at the end;

(2) in clause (ii), by striking the period and inserting "and"; and

(3) by inserting at the end the following:

"(iii) the program is not administered by the Office on Violence Against Women of the Department of Justice."

#### SEC. 7. CLARIFICATION OF VIOLENCE AGAINST WOMEN ACT HOUSING PROTECTIONS.

Section 41411(b)(3)(B)(ii) of the Violence Against Women Act of 1994 (42 U.S.C. 14043e-11(b)(3)(B)(ii)) is amended—

(1) in the first sentence, by inserting "or resident" after "any remaining tenant"; and

(2) in the second sentence, by inserting "or resident" after "tenant" each place it appears.

#### SEC. 8. STRENGTHENING THE PRISON RAPE ELIMINATION ACT.

The Prison Rape Elimination Act of 2003 (42 U.S.C. 15601 et seq.) is amended—

(1) in section 6(d)(2) (42 U.S.C. 15605(d)(2)), by striking subparagraph (A) and inserting the following:

"(A)(i) include the certification of the chief executive that the State receiving such grant has adopted all national prison rape standards that, as of the date on which the application was submitted, have been promulgated under this Act; or

"(ii) demonstrate to the Attorney General, in such manner as the Attorney General shall require, that the State receiving such grant is actively working to adopt and achieve full compliance with the national

prison rape standards described in clause (i);"; and

(2) in section 8(e) (42 U.S.C. 15607(e))—

(A) by striking paragraph (2) and inserting the following:

“(2) ADOPTION OF NATIONAL STANDARDS.—

“(A) IN GENERAL.—For each fiscal year, any amount that a State would otherwise receive for prison purposes for that fiscal year under a grant program covered by this subsection shall be reduced by 5 percent, unless the chief executive officer of the State submits to the Attorney General proof of compliance with this Act through—

“(i) a certification that the State has adopted, and is in full compliance with, the national standards described in subsection (a); or

“(ii) an assurance that the State intends to adopt and achieve full compliance with those national standards so as to ensure that a certification under clause (i) may be submitted in future years, which includes—

“(I) a commitment that not less than 5 percent of such amount shall be used for this purpose; or

“(II) a request that the Attorney General hold 5 percent of such amount in abeyance pursuant to the requirements of subparagraph (E).

“(B) RULES FOR CERTIFICATION.—

“(i) IN GENERAL.—A chief executive officer of a State who submits a certification under this paragraph shall also provide the Attorney General with—

“(I) a list of the prisons under the operational control of the executive branch of the State;

“(II) a list of the prisons listed under subclause (I) that were audited during the most recently concluded audit year;

“(III) all final audit reports for prisons listed under subclause (I) that were completed during the most recently concluded audit year; and

“(IV) a proposed schedule for completing an audit of all the prisons listed under subclause (I) during the following 3 audit years.

“(ii) AUDIT APPEAL EXCEPTION.—Beginning on the date that is 3 years after the date of enactment of the Justice for All Reauthorization Act of 2016, a chief executive officer of a State may submit a certification that the State is in full compliance pursuant to subparagraph (A)(i) even if a prison under the operational control of the executive branch of the State has an audit appeal pending.

“(C) RULES FOR ASSURANCES.—

“(i) IN GENERAL.—A chief executive officer of a State who submits an assurance under subparagraph (A)(ii) shall also provide the Attorney General with—

“(I) a list of the prisons under the operational control of the executive branch of the State;

“(II) a list of the prisons listed under subclause (I) that were audited during the most recently concluded audit year;

“(III) an explanation of any barriers the State faces to completing required audits;

“(IV) all final audit reports for prisons listed under subclause (I) that were completed during the most recently concluded audit year;

“(V) a proposed schedule for completing an audit of all prisons under the operational control of the executive branch of the State during the following 3 audit years; and

“(VI) an explanation of the State's current degree of implementation of the national standards.

“(ii) ADDITIONAL REQUIREMENT.—A chief executive officer of a State who submits an assurance under subparagraph (A)(ii)(I) shall, before receiving the applicable funds described in subparagraph (A)(ii)(I), also provide the Attorney General with a proposed

plan for the expenditure of the funds during the applicable grant period.

“(iii) ACCOUNTING OF FUNDS.—A chief executive officer of a State who submits an assurance under subparagraph (A)(ii)(I) shall, in a manner consistent with the applicable grant reporting requirements, submit to the Attorney General a detailed accounting of how the funds described in subparagraph (A) were used.

“(D) SUNSET OF ASSURANCE OPTION.—

“(i) IN GENERAL.—On the date that is 3 years after the date of enactment of the Justice for All Reauthorization Act of 2016, subclause (II) of subparagraph (A)(ii) shall cease to have effect.

“(ii) ADDITIONAL SUNSET.—On the date that is 6 years after the date of enactment of the Justice for All Reauthorization Act of 2016, clause (ii) of subparagraph (A) shall cease to have effect.

“(iii) EMERGENCY ASSURANCES.—

“(I) REQUEST.—Notwithstanding clause (ii), during the 2-year period beginning 6 years after the date of enactment of the Justice for All Reauthorization Act of 2016, a chief executive officer of a State who certifies that the State has audited not less than 90 percent of prisons under the operational control of the executive branch of the State may request that the Attorney General allow the chief executive officer to submit an emergency assurance in accordance with subparagraph (A)(ii) as in effect on the day before the date on which that subparagraph ceased to have effect under clause (ii) of this subparagraph.

“(II) GRANT OF REQUEST.—The Attorney General shall grant a request submitted under subclause (I) within 60 days upon a showing of good cause.

“(E) DISPOSITION OF FUNDS HELD IN ABEYANCE.—

“(i) IN GENERAL.—If the chief executive officer of a State who has submitted an assurance under subparagraph (A)(ii)(II) subsequently submits a certification under subparagraph (A)(i) during the 3-year period beginning on the date of enactment of the Justice for All Reauthorization Act of 2016, the Attorney General will release all funds held in abeyance under subparagraph (A)(ii)(II) to be used by the State in accordance with the conditions of the grant program for which the funds were provided.

“(ii) RELEASE OF FUNDS.—If the chief executive officer of a State who has submitted an assurance under subparagraph (A)(ii)(II) is unable to submit a certification during the 3-year period beginning on the date of enactment of the Justice for All Reauthorization Act of 2016, but does assure the Attorney General that ¾ of prisons under the operational control of the executive branch of the State have been audited at least once, the Attorney General shall release all of the funds of the State held in abeyance to be used in adopting and achieving full compliance with the national standards, if the State agrees to comply with the applicable requirements in clauses (ii) and (iii) of subparagraph (C).

“(iii) REDISTRIBUTION OF FUNDS.—If the chief executive officer of a State who has submitted an assurance under subparagraph (A)(ii)(II) is unable to submit a certification during the 3-year period beginning on the date of enactment of the Justice for All Reauthorization Act of 2016 and does not assure the Attorney General that ¾ of prisons under the operational control of the executive branch of the State have been audited at least once, the Attorney General shall redistribute the funds of the State held in abeyance to other States to be used in accordance with the conditions of the grant program for which the funds were provided.

“(F) PUBLICATION OF AUDIT RESULTS.—Not later than 1 year after the date of enactment

of the Justice for All Reauthorization Act of 2016, the Attorney General shall request from each State, and make available on an appropriate Internet website, all final audit reports completed to date for prisons under the operational control of the executive branch of each State. The Attorney General shall update such website annually with reports received from States under subparagraphs (B)(i) and (C)(i).

“(G) REPORT ON IMPLEMENTATION OF NATIONAL STANDARDS.—Not later than 2 years after the date of enactment of the Justice for All Reauthorization Act of 2016, the Attorney General shall issue a report to the Committee on the Judiciary of the Senate and the Committee on the Judiciary of the House of Representatives on the status of implementation of the national standards and the steps the Department, in conjunction with the States and other key stakeholders, is taking to address any unresolved implementation issues.”; and

(B) by adding at the end the following:

“(8) BACKGROUND CHECKS FOR AUDITORS.—An individual seeking certification by the Department of Justice to serve as an auditor of prison compliance with the national standards described in subsection (a) shall, upon request, submit fingerprints in the manner determined by the Attorney General for criminal history record checks of the applicable State and Federal Bureau of Investigation repositories.”.

#### SEC. 9. ADDITIONAL REAUTHORIZATIONS.

(a) DNA RESEARCH AND DEVELOPMENT.—Section 305(c) of the Justice for All Act of 2004 (42 U.S.C. 14136b(c)) is amended by striking “\$15,000,000 for each of fiscal years 2005 through 2009” and inserting “\$5,000,000 for each of fiscal years 2017 through 2021”.

(b) FBI DNA PROGRAMS.—Section 307(a) of the Justice for All Act of 2004 (Public Law 108-405; 118 Stat. 2275) is amended by striking “\$42,100,000 for each of fiscal years 2005 through 2009” and inserting “\$10,000,000 for each of fiscal years 2017 through 2021”.

(c) DNA IDENTIFICATION OF MISSING PERSONS.—Section 308(c) of the Justice for All Act of 2004 (42 U.S.C. 14136d(c)) is amended by striking “fiscal years 2005 through 2009” and inserting “fiscal years 2017 through 2021”.

#### SEC. 10. PAUL COVERDELL FORENSIC SCIENCES IMPROVEMENT GRANTS.

(a) GRANTS.—Part BB of title I of the Omnibus Crime Control and Safe Streets Act of 1968 (42 U.S.C. 3797j) is amended—

(1) in section 2802(2) (42 U.S.C. 3797k(2)), by inserting after “bodies” the following: “and is accredited by an accrediting body that is a signatory to an internationally recognized arrangement and that offers accreditation to forensic science conformity assessment bodies using an accreditation standard that is recognized by that internationally recognized arrangement, or attests, in a manner that is legally binding and enforceable, to use a portion of the grant amount to prepare and apply for such accreditation not more than 2 years after the date on which a grant is awarded under section 2801”; and

(2) in section 2803(a) (42 U.S.C. 3797l(a))—

(A) in paragraph (1)—

(i) by striking “Seventy-five percent” and inserting “Eighty-five percent”; and

(ii) by striking “75 percent” and inserting “85 percent”; and

(B) in paragraph (2), by striking “Twenty-five percent” and inserting “Fifteen percent”; and

(C) in paragraph (3), by striking “0.6 percent” and inserting “1 percent”; and

(3) in section 2804(a) (42 U.S.C. 3797m(a)) is amended—

(A) in paragraph (2)—

(i) by inserting “impression evidence,” after “latent prints,”; and

(ii) by inserting “digital evidence, fire evidence,” after “toxicology.”;

(B) in paragraph (3), by inserting “and medicolegal death investigators” after “laboratory personnel”; and

(C) by inserting at the end the following:

“(4) To address emerging forensic science issues (such as statistics, contextual bias, and uncertainty of measurement) and emerging forensic science technology (such as high throughput automation, statistical software, and new types of instrumentation).

“(5) To educate and train forensic pathologists in the United States.

“(6) To work with the States and units of local government to direct funding to medicolegal death investigation systems to facilitate accreditation of medical examiner and coroner offices and certification of medicolegal death investigators.”; and

(4) in section 2806(a) (42 U.S.C. 3797o(a))—

(A) in paragraph (3), by striking “and” at the end;

(B) by redesignating paragraph (4) as paragraph (5); and

(C) by inserting after paragraph (3) the following:

“(4) the progress of any unaccredited forensic science service provider receiving grant funds toward obtaining accreditation; and”.

(b) AUTHORIZATION OF APPROPRIATIONS.—Section 1001(a)(24) of title I of the Omnibus Crime Control and Safe Streets Act of 1968 (42 U.S.C. 3793(a)(24)) is amended—

(1) in subparagraph (H), by striking “and” at the end;

(2) in subparagraph (I), by striking the period at the end and inserting “; and”; and

(3) by adding at the end the following:

“(J) \$25,000,000 for each of fiscal years 2017 through 2021.”.

**SEC. 11. IMPROVING THE QUALITY OF REPRESENTATION IN STATE CAPITAL CASES.**

Section 426 of the Justice for All Act of 2004 (42 U.S.C. 14163e) is amended—

(1) in subsection (a), by striking “\$75,000,000 for each of fiscal years 2005 through 2009” and inserting “\$30,000,000 for each of fiscal years 2017 through 2021”; and

(2) in subsection (b), by inserting before the period at the end the following: “, or upon a showing of good cause, and at the discretion of the Attorney General, the State may determine a fair allocation of funds across the uses described in sections 421 and 422”.

**SEC. 12. POST-CONVICTION DNA TESTING.**

(a) IN GENERAL.—Section 3600 of title 18, United States Code, is amended—

(1) by striking “under a sentence of” in each place it appears and inserting “sentenced to”;

(2) in subsection (a)—

(A) in paragraph (1)(B)(i), by striking “death”; and

(B) in paragraph (3)(A), by striking “and the applicant did not—” and all that follows through “knowingly fail to request” and inserting “and the applicant did not knowingly fail to request”;

(3) in subsection (b)(1)—

(A) in subparagraph (A), by striking “and” at the end;

(B) in subparagraph (B), by striking the period at the end and inserting “; and”; and

(C) by adding at the end the following:

“(C) order the Government to—

“(i) prepare an inventory of the evidence related to the case; and

“(ii) issue a copy of the inventory to the court, the applicant, and the Government.”;

(4) in subsection (e)—

(A) by amending paragraph (1) to read as follows:

“(1) RESULTS.—

“(A) IN GENERAL.—The results of any DNA testing ordered under this section shall be si-

multaneously disclosed to the court, the applicant, and the Government.

“(B) RESULTS EXCLUDE APPLICANT.—

“(i) IN GENERAL.—If a DNA profile is obtained through testing that excludes the applicant as the source and the DNA complies with the Federal Bureau of Investigation’s requirements for the uploading of crime scene profiles to the National DNA Index System (referred to in this subsection as ‘NDIS’), the court shall order that the law enforcement entity with direct or conveyed statutory jurisdiction that has access to the NDIS submit the DNA profile obtained from probative biological material from crime scene evidence to determine whether the DNA profile matches a profile of a known individual or a profile from an unsolved crime.

“(ii) NDIS SEARCH.—The results of a search under clause (i) shall be simultaneously disclosed to the court, the applicant, and the Government.”; and

(B) in paragraph (2), by striking “the National DNA Index System (referred to in this subsection as ‘NDIS’)” and inserting “NDIS”; and

(5) in subsection (g)(2)(B), by striking “death”.

(b) PRESERVATION OF BIOLOGICAL EVIDENCE.—Section 3600A of title 18, United States Code, is amended—

(1) in subsection (a), by striking “under a sentence of” and inserting “sentenced to”; and

(2) in subsection (c)—

(A) by striking paragraphs (1) and (2); and

(B) by redesignating paragraphs (3), (4), and (5) as paragraphs (1), (2), and (3), respectively.

**SEC. 13. KIRK BLOODSWORTH POST-CONVICTION DNA TESTING PROGRAM.**

(a) IN GENERAL.—Section 413 of the Justice for All Act of 2004 (42 U.S.C. 14136 note) is amended—

(1) in the matter preceding paragraph (1), by striking “fiscal years 2005 through 2009” and inserting “fiscal years 2017 through 2021”; and

(2) by striking paragraph (2) and inserting the following:

“(2) for eligible entities that are a State or unit of local government, provide a certification by the chief legal officer of the State in which the eligible entity operates or the chief legal officer of the jurisdiction in which the funds will be used for the purposes of the grants, that the State or jurisdiction—

“(A) provides DNA testing of specified evidence under a State statute or a State or local rule or regulation to persons sentenced to imprisonment or death for a State felony offense, in a manner intended to ensure a reasonable process for resolving claims of actual innocence that ensures post-conviction DNA testing in at least those cases that would be covered by section 3600(a) of title 18, United States Code, had they been Federal cases and, if the results of the testing exclude the applicant as the source of the DNA, permits the applicant to apply for post-conviction relief, notwithstanding any provision of law that would otherwise bar the application as untimely; and

“(B) preserves biological evidence, as defined in section 3600A of title 18, United States Code, under a State statute or a State or local rule, regulation, or practice in a manner intended to ensure that reasonable measures are taken by the State or jurisdiction to preserve biological evidence secured in relation to the investigation or prosecution of, at a minimum, murder, nonnegligent manslaughter and sexual offenses.”.

(b) AUTHORIZATION OF APPROPRIATIONS.—Section 412(b) of the Justice for All Act of 2004 (42 U.S.C. 14136e(b)) is amended by striking “\$5,000,000 for each of fiscal years 2005

through 2009” and inserting “\$10,000,000 for each of fiscal years 2017 through 2021”.

**SEC. 14. ESTABLISHMENT OF BEST PRACTICES FOR EVIDENCE RETENTION.**

(a) IN GENERAL.—Subtitle A of title IV of the Justice for All Act of 2004 (Public Law 108-405; 118 Stat. 2278) is amended by adding at the end the following:

**“SEC. 414. ESTABLISHMENT OF BEST PRACTICES FOR EVIDENCE RETENTION.**

“(a) IN GENERAL.—The Director of the National Institute of Justice, in consultation with Federal, State, and local law enforcement agencies and government laboratories, shall—

“(1) establish best practices for evidence retention to focus on the preservation of forensic evidence; and

“(2) assist State, local, and tribal governments in adopting and implementing the best practices established under paragraph (1).

“(b) DEADLINE.—Not later than 1 year after the date of enactment of this section, the Director of the National Institute of Justice shall publish the best practices established under subsection (a)(1).

“(c) LIMITATION.—Nothing in this section shall be construed to require or obligate compliance with the best practices established under subsection (a)(1).”.

(b) TECHNICAL AND CONFORMING AMENDMENT.—The table of contents in section 1(b) of the Justice for All Act of 2004 (Public Law 108-405; 118 Stat. 2260) is amended by inserting after the item relating to section 413 the following:

“Sec. 414. Establishment of best practices for evidence retention.”.

**SEC. 15. EFFECTIVE ADMINISTRATION OF CRIMINAL JUSTICE.**

(a) SHORT TITLE.—This section may be cited as the “Effective Administration of Criminal Justice Act of 2015”.

(b) STRATEGIC PLANNING.—Section 502 of title I of the Omnibus Crime Control and Safe Streets Act of 1968 (42 U.S.C. 3752) is amended—

(1) by inserting “(A) IN GENERAL.—” before “To request a grant”; and

(2) by adding at the end the following:

“(6) A comprehensive Statewide plan detailing how grants received under this section will be used to improve the administration of the criminal justice system, which shall—

“(A) be designed in consultation with local governments, and representatives of all segments of the criminal justice system, including judges, prosecutors, law enforcement personnel, corrections personnel, and providers of indigent defense services, victim services, juvenile justice delinquency prevention programs, community corrections, and reentry services;

“(B) include a description of how the State will allocate funding within and among each of the uses described in subparagraphs (A) through (G) of section 501(a)(1);

“(C) describe the process used by the State for gathering evidence-based data and developing and using evidence-based and evidence-gathering approaches in support of funding decisions;

“(D) describe the barriers at the State and local level for accessing data and implementing evidence-based approaches to preventing and reducing crime and recidivism; and

“(E) be updated every 5 years, with annual progress reports that—

“(i) address changing circumstances in the State, if any;

“(ii) describe how the State plans to adjust funding within and among each of the uses described in subparagraphs (A) through (G) of section 501(a)(1);

“(iii) provide an ongoing assessment of need;

“(iv) discuss the accomplishment of goals identified in any plan previously prepared under this paragraph; and

“(v) reflect how the plan influenced funding decisions in the previous year.

“(b) TECHNICAL ASSISTANCE.—

“(1) STRATEGIC PLANNING.—Not later than 90 days after the date of enactment of this subsection, the Attorney General shall begin to provide technical assistance to States and local governments requesting support to develop and implement the strategic plan required under subsection (a)(6).

“(2) PROTECTION OF CONSTITUTIONAL RIGHTS.—Not later than 90 days after the date of enactment of this subsection, the Attorney General shall begin to provide technical assistance to States and local governments, including any agent thereof with responsibility for administration of justice, requesting support to meet the obligations established by the Sixth Amendment to the Constitution of the United States, which shall include—

“(A) public dissemination of practices, structures, or models for the administration of justice consistent with the requirements of the Sixth Amendment; and

“(B) assistance with adopting and implementing a system for the administration of justice consistent with the requirements of the Sixth Amendment.

“(3) AUTHORIZATION OF APPROPRIATIONS.—There is authorized to be appropriated \$5,000,000 for each of fiscal years 2017 through 2021 to carry out this subsection.”

(c) APPLICABILITY.—The requirement to submit a strategic plan under section 501(a)(6) of title I of the Omnibus Crime Control and Safe Streets Act of 1968, as added by subsection (b), shall apply to any application submitted under such section 501 for a grant for any fiscal year beginning after the date that is 1 year after the date of enactment of this Act.

#### SEC. 16. OVERSIGHT AND ACCOUNTABILITY.

All grants awarded by the Department of Justice that are authorized under this Act shall be subject to the following:

(1) AUDIT REQUIREMENT.—Beginning in fiscal year 2016, and each fiscal year thereafter, the Inspector General of the Department of Justice shall conduct audits of recipients of grants under this Act to prevent waste, fraud, and abuse of funds by grantees. The Inspector General shall determine the appropriate number of grantees to be audited each year.

(2) MANDATORY EXCLUSION.—A recipient of grant funds under this Act that is found to have an unresolved audit finding shall not be eligible to receive grant funds under this Act during the 2 fiscal years beginning after the 12-month period described in paragraph (5).

(3) PRIORITY.—In awarding grants under this Act, the Attorney General shall give priority to eligible entities that, during the 3 fiscal years before submitting an application for a grant under this Act, did not have an unresolved audit finding showing a violation in the terms or conditions of a Department of Justice grant program.

(4) REIMBURSEMENT.—If an entity is awarded grant funds under this Act during the 2-fiscal-year period in which the entity is barred from receiving grants under paragraph (2), the Attorney General shall—

(A) deposit an amount equal to the grant funds that were improperly awarded to the grantee into the General Fund of the Treasury; and

(B) seek to recoup the costs of the repayment to the fund from the grant recipient that was erroneously awarded grant funds.

(5) DEFINED TERM.—In this section, the term “unresolved audit finding” means an

audit report finding in the final audit report of the Inspector General of the Department of Justice that the grantee has utilized grant funds for an unauthorized expenditure or otherwise unallowable cost that is not closed or resolved within a 12-month period beginning on the date when the final audit report is issued.

(6) NONPROFIT ORGANIZATION REQUIREMENTS.—

(A) DEFINITION.—For purposes of this section and the grant programs described in this Act, the term “nonprofit organization” means an organization that is described in section 501(c)(3) of the Internal Revenue Code of 1986 and is exempt from taxation under section 501(a) of such Code.

(B) PROHIBITION.—The Attorney General shall not award a grant under any grant program described in this Act to a nonprofit organization that holds money in offshore accounts for the purpose of avoiding paying the tax described in section 511(a) of the Internal Revenue Code of 1986.

(C) DISCLOSURE.—Each nonprofit organization that is awarded a grant under a grant program described in this Act and uses the procedures prescribed in regulations to create a rebuttable presumption of reasonableness for the compensation of its officers, directors, trustees and key employees, shall disclose to the Attorney General, in the application for the grant, the process for determining such compensation, including the independent persons involved in reviewing and approving such compensation, the comparability data used, and contemporaneous substantiation of the deliberation and decision. Upon request, the Attorney General shall make the information disclosed under this subsection available for public inspection.

(7) ADMINISTRATIVE EXPENSES.—Unless otherwise explicitly provided in authorizing legislation, not more than 7.5 percent of the amounts authorized to be appropriated under this Act may be used by the Attorney General for salaries and administrative expenses of the Department of Justice.

(8) CONFERENCE EXPENDITURES.—

(A) LIMITATION.—No amounts authorized to be appropriated to the Department of Justice under this Act may be used by the Attorney General or by any individual or organization awarded discretionary funds through a cooperative agreement under this Act, to host or support any expenditure for conferences that uses more than \$20,000 in Department funds, unless the Deputy Attorney General or the appropriate Assistant Attorney General, Director, or principal deputy as the Deputy Attorney General may designate, provides prior written authorization that the funds may be expended to host a conference.

(B) WRITTEN APPROVAL.—Written approval under subparagraph (A) shall include a written estimate of all costs associated with the conference, including the cost of all food and beverages, audio/visual equipment, honoraria for speakers, and any entertainment.

(C) REPORT.—The Deputy Attorney General shall submit an annual report to the Committee on the Judiciary of the Senate and the Committee on the Judiciary of the House of Representatives on all conference expenditures approved by operation of this paragraph.

(9) PROHIBITION ON LOBBYING ACTIVITY.—

(A) IN GENERAL.—Amounts authorized to be appropriated under this Act may not be utilized by any grant recipient to—

(i) lobby any representative of the Department of Justice regarding the award of grant funding; or

(ii) lobby any representative of a Federal, State, local, or tribal government regarding the award of grant funding.

(B) PENALTY.—If the Attorney General determines that any recipient of a grant under this Act has violated subparagraph (A), the Attorney General shall—

(i) require the grant recipient to repay the grant in full; and

(ii) prohibit the grant recipient from receiving another grant under this Act for not less than 5 years.

#### SEC. 17. NEEDS ASSESSMENT OF FORENSIC LABORATORIES.

(a) STUDY AND REPORT.—Not later than October 1, 2018, the Attorney General shall conduct a study and submit a report to the Committee of the Judiciary of the Senate and the Committee on the Judiciary of the House of Representatives on the status and needs of the forensic science community.

(b) REQUIREMENTS.—The report required under subsection (a) shall—

(1) examine the status of current workload, backlog, personnel, equipment, and equipment needs of public crime laboratories and medical examiner and coroner offices;

(2) include an overview of academic forensic science resources and needs, from a broad forensic science perspective, including non-traditional crime laboratory disciplines such as forensic anthropology, forensic entomology, and others as determined appropriate by the Attorney General;

(3) consider—

(A) the National Institute of Justice study, *Forensic Sciences: Review of Status and Needs*, published in 1999;

(B) the Bureau of Justice Statistics census reports on Publicly Funded Forensic Crime Laboratories, published in 2002, 2005, 2009, and 2014;

(C) the National Academy of Sciences report, *Strengthening Forensic Science: A Path Forward*, published in 2009; and

(D) the Bureau of Justice Statistics survey of forensic providers recommended by the National Commission of Forensic Science and approved by the Attorney General on September 8, 2014;

(4) provide Congress with a comprehensive view of the infrastructure, equipment, and personnel needs of the broad forensic science community; and

(5) be made available to the public.

#### SEC. 18. SENSE OF CONGRESS.

It is the Sense of Congress that—

(1) the authority of the Director of the Office of Victims of Crime under section 1404 of the Victims of Crime Act of 1984 (42 U.S.C. 10603) includes funding ongoing projects that provide services to victims of crime on a nationwide basis or Americans abroad who are victims of crimes committed outside of the United States; and

(2) the proposed rule entitled “VOCA Victim Assistance Program” published by the Office of Victims of Crime of the Department of Justice in the Federal Register on August 27, 2013 (78 Fed. Reg. 52877) is consistent with section 1404 of the Victims of Crime Act of 1984 (42 U.S.C. 10603).

Mr. LEAHY. Mr. President, today, I am proud to introduce the Justice for All Reauthorization Act of 2016 with Senator CORNYN. The Justice for All Act, originally enacted in 2004, was an unprecedented bipartisan piece of criminal justice legislation. It has improved many aspects of our criminal justice system, and this reauthorization includes critical updates to ensure public confidence in the integrity of the American justice system.

The bill builds on the work I began in 2000, when I introduced the Innocence Protection Act. That measure was designed to ensure that defendants receive competent representation in

criminal cases and have access to post-conviction DNA testing in those cases where the system got it wrong. The Innocence Protection Act became a key component of the Justice for All Act, and is reauthorized in the bill we introduce today.

We know our justice system is imperfect and that innocent people are sometimes convicted, and even sentenced to death. There were 149 people exonerated just last year, the highest number on record. They spent an average of 15 years in prison before their names were cleared. There have been 337 post-conviction DNA exonerations in the United States since 1989. Twenty of them were sentenced to death.

The first person exonerated from a death row crime by DNA evidence was a man named Kirk Bloodsworth. Kirk was a young man just out of the Marines when he was arrested, convicted, and sentenced to death for a heinous crime that he did not commit. Now the Kirk Bloodsworth Post Conviction DNA Testing Grant Program is a cornerstone of the Justice for All Act. This program provides grants to States for testing in cases like Kirk's where someone has been convicted, but where significant DNA evidence was not tested.

This bill expands access to post-conviction DNA testing so that more innocent people will have a chance at the redemption they deserve. For example, this reauthorization will permit individuals to access DNA testing even if they previously waived their right to testing as part of a guilty plea. This change is critical because we know that people sometimes pled guilty or confess to crimes they did not commit. In fact, of the 337 people who have been freed based on DNA evidence, 88 falsely confessed or pled guilty. That is almost 30 percent of DNA exonerations. Had it not been for DNA testing, they would likely still be behind bars, or worse.

The bill also takes steps to encourage prosecutors to search for additional leads when the DNA evidence tested excludes an individual. Under the legislation, the government must run that DNA through the national database to see if it matches someone else in the system who might be the actual perpetrator. Unfortunately, this is not always done. This commonsense measure will increase public safety by getting the true criminals off the street.

Even in cases that do not involve DNA, it is imperative that every criminal defendant, including those who cannot afford a lawyer, receive effective representation. This bill requires the Department of Justice to assist states in developing a proficient system of indigent defense. I know as a former prosecutor, that the system only works as it should when each side is well represented by competent and well-trained counsel. This helps prevent wrongful convictions in the first place.

The Justice for All Reauthorization Act also increases resources for public

forensic laboratories. Prosecutors and police officers depend on the efficient and accurate testing of evidence to solve cases. Putting more resources into forensic testing will also help reduce rape kit backlogs and ensure that survivors of this terrible crime are able to see their cases prosecuted and begin to feel safe again.

This bill further addresses the needs of sexual assault survivors by directing grants to forensic exam programs, prioritizing those that operate in rural areas or provide assistance to underserved populations. Timely access to forensic exams is a critical first step in ensuring perpetrators are held accountable and taken off the streets. We must also ensure that the evidence collected from these exams in the form of rape kits are processed quickly. To help with that effort, the bill also provides support for law enforcement to create evidence tracking systems for rape kits, so their processing can be monitored and accounted for.

Finally, we must ensure that law enforcement and victim services programs have the resources they need to move these cases through our justice system and assist these survivors.

This bill also strengthens some key provisions of the Prison Rape Elimination Act, a bill I strongly supported when it was enacted in 2003. Specifically, changes imposed by this bill will require that states comply with regulations designed to prevent sexual assaults in our jails and prisons or lose Federal grant money. The Department of Justice will work with the states to assist them, but ultimately states will be penalized if they do not act. This bill imposes the true accountability required to eradicate this awful crime.

This reauthorization also expands rights for victims of all crime. It builds upon the success of the Crime Victims' Rights Act by making it easier for crime victims to have an interpreter present during court proceedings and to obtain court-ordered restitution.

I firmly believe that improving our criminal justice system is a priority and a place we should not be afraid to invest additional resources. There are parts of this legislation that I would like to see receive more funding, but this bill, like most legislation, is a compromise. As a result, this bill does reduce the total authorized funding under the Justice for All Act, but I believe it does so responsibly. I also believe that many of the changes advanced by this legislation will help states, communities, and the federal government save money in the long term.

The programs created by the Justice for All Act have had an enormous impact, and it is crucial that we reauthorize and improve them. It has been 12 years since this law was updated, and we must work together to address the challenges currently facing our Nation's justice system.

I thank the many law enforcement and criminal justice organizations that

have helped to pinpoint the needed improvements that this law attempts to solve and I appreciate their ongoing support in seeing it passed.

Today, we rededicate ourselves to building a criminal justice system in which the innocent remain free, the guilty are punished, and all sides have the resources they need to advance justice. Americans deserve a criminal justice system which keeps us safe, ensures fairness, and fulfills the promise of our constitution. This bill will bring us closer to that goal.

#### SUBMITTED RESOLUTIONS

#### SENATE RESOLUTION 372—CELEBRATING BLACK HISTORY MONTH

Mrs. GILLIBRAND (for herself, Mr. COCHRAN, Mr. REID, Mr. BROWN, Mrs. MCCASKILL, Mrs. MURRAY, Mr. CASEY, Mr. WYDEN, Mr. COONS, Mr. PORTMAN, Mr. WICKER, Ms. KLOBUCHAR, Mr. WARNER, Mr. BOOKER, Mr. CARPER, Mrs. SHAHEEN, Mr. SANDERS, Mr. DURBIN, Mr. REED, Mrs. FEINSTEIN, Mr. FRANKEN, Mr. MERKLEY, Mr. NELSON, Mr. KAINE, Ms. WARREN, Mrs. BOXER, Mr. CARDIN, Mr. BENNET, Ms. STABENOW, Mr. MARKEY, Ms. AYOTTE, Mr. PERDUE, Mr. BURR, Mr. MORAN, Ms. MURKOWSKI, Mr. PAUL, Mr. SCHUMER, Mr. PETERS, Mr. SCOTT, Mr. TILLIS, Mr. MURPHY, Mr. SESSIONS, Mr. ISAKSON, and Mr. LEAHY) submitted the following resolution; which was referred to the Committee on the Judiciary:

S. RES. 372

Whereas in 1776, people envisioned the United States as a new nation dedicated to the proposition stated in the Declaration of Independence that "all men are created equal, that they are endowed by their Creator with certain unalienable Rights, that among these are Life, Liberty and the pursuit of Happiness . . .";

Whereas Africans were first brought involuntarily to the shores of America as early as the 17th century;

Whereas African Americans suffered enslavement and subsequently faced the injustices of lynch mobs, segregation, and denial of the basic and fundamental rights of citizenship;

Whereas in 2016, inequalities and injustices in the society of the United States continue to exist;

Whereas in the face of injustices, people of good will and of all races in the United States have distinguished themselves with a commitment to the noble ideals on which the United States was founded and have fought courageously for the rights and freedom of African Americans and others;

Whereas African Americans, such as Lieutenant Colonel Allen Allensworth, Maya Angelou, Arthur Ashe Jr., James Baldwin, James Beckwourth, Clara Brown, Blanche Bruce, Ralph Bunche, Shirley Chisholm, Holt Collier, Frederick Douglass, W. E. B. Du Bois, Ralph Ellison, Medgar Evers, Alex Haley, Dorothy Height, Lena Horne, Charles Hamilton Houston, Mahalia Jackson, Stephanie Tubbs Jones, B.B. King, Martin Luther King, Jr., Thurgood Marshall, Constance Baker Motley, Rosa Parks, Walter Payton, Bill Pickett, Homer Plessy, Bass Reeves,