The Committee on Appropriations submits the following report pursuant to section 302(b) of the Congressional Budget Act of 1974, as amended, and section 102 of the Bipartisan Budget Act of 2015 (Public Law 114–74).

The Congressional Budget Act requires that as soon as practicable after a concurrent resolution on the budget is agreed to, the Committee on Appropriations shall submit to the Senate a report subdividing among its subcommittees the new budget authority and total outlays allocated to the Committee in the joint explanatory statement accompanying the conference report on such a resolution.

Under the provisions of section 301(a) of the Congressional Budget Act, the Congress shall complete action on a concurrent resolution on the budget no later than April 15 of each year. On November 2, 2015, the President approved the Bipartisan Budget Act of 2015. Section 102 of that act provides for the Chairman of the Committee on the Budget to file an allocation, consistent with the terms of the Bipartisan Budget Act, to serve as a section 302(a) allocation for purposes of budget enforcement in the Senate. The allocation was filed by the Chairman of the Budget Committee on April 18, 2016. The allocation will remain in effect until the adoption by the Congress of a budget resolution.

This approach is not without precedent. An identical procedure for the providing of an allocation to the Committee for fiscal year 2014, and again in fiscal year 2015 was contained in the Bipartisan Budget Act of 2013. Also, for fiscal year 2012, and again in fiscal year 2013, such a procedure was contained in the Budget Control Act of 2011. No budget resolutions were adopted by Congress in any of those years. A similar procedure (S. Res. 308; 101st Congress) was agreed to in the Senate on July 12, 1990, providing an
allocation for the Committee for fiscal year 1991. The budget resolution was finally adopted on October 9, 1990. A similar resolution (S. Res. 209; 105th Congress) was agreed to in the Senate on April 2, 1998, providing an allocation for the Committee for fiscal year 1999. Conferees were unable to resolve their differences on a budget that year. In August 2004, the President approved the Department of Defense Appropriations Act, 2005 (Public Law 108–287). Section 14007 of that act set an allocation consistent with the conference report on S. Con. Res. 95, the budget resolution for fiscal year 2005. That budget conference report was never adopted by the Congress. Again, in June 2006, the President approved the Emergency Supplemental Appropriations Act for Defense, the Global War on Terror, and Hurricane Recovery, 2006 (Public Law 109–234). Section 7035 of that act provided section 302(a) allocations to the Committee on Appropriations for fiscal year 2007. Conferees on the fiscal year 2007 budget resolution were unable to resolve their differences.

In other years, in the absence of a budget resolution, the Committee has proceeded with internal guidance, but without any budget enforcement procedures in the Senate. In June 1984, the Committee adopted a non-binding allocation of non-defense spending. That year the budget resolution was adopted by the Congress on October 1. Again, in July 2002, the Committee adopted a non-binding allocation. That year the Senate did not consider a budget resolution for fiscal year 2003. On July 15, 2010, the Committee adopted its own “Committee Guidance”. Neither the House nor the Senate considered a budget resolution for fiscal year 2011. Again, on June 20, 2013, the Committee adopted “Committee Guidance” for fiscal year 2014, which was ultimately superseded by the Bipartisan Budget Act of 2013.

The Committee notes that, under the terms of section 251 of the Balanced Budget and Emergency Deficit Control Act of 1985, the Chairman of the Committee on the Budget may increase the 302(a) allocation of the Committee on Appropriations if certain conditions relating to funding of specific programs are met. These provisions address such programs as: costs of emergencies (sec. 251(b)(2)(A)(i)); costs of overseas contingency operations (sec. 251(b)(2)(A)(ii)); continuing disability reviews and redeterminations (sec. 251(b)(2)(B)); healthcare fraud and abuse control (sec. 251(b)(2)(C)); and disaster funding (sec. 251(b)(2)(D)).

Set forth below are the allocations to subcommittees:
### SUBCOMMITTEE ALLOCATIONS FOR FISCAL YEAR 2017

(In millions of dollars)

<table>
<thead>
<tr>
<th>Subcommittee</th>
<th>Discretionary Budget authority</th>
<th>Discretionary Outlays Total</th>
<th>Mandatory Budget authority</th>
<th>Mandatory Outlays</th>
<th>Total Budget authority</th>
<th>Total Outlays</th>
</tr>
</thead>
<tbody>
<tr>
<td>Agriculture, Rural Development, and Related Agencies</td>
<td>21,250</td>
<td>22,190</td>
<td>104,824</td>
<td></td>
<td>127,014</td>
<td></td>
</tr>
<tr>
<td>Commerce, Justice, Science, and Related Agencies</td>
<td>51,168</td>
<td>64,425</td>
<td>420</td>
<td>330</td>
<td>56,625</td>
<td>64,755</td>
</tr>
<tr>
<td>Defense</td>
<td>515,813</td>
<td>527,588</td>
<td>514</td>
<td>514</td>
<td>516,464</td>
<td>528,102</td>
</tr>
<tr>
<td>Energy and Water Development</td>
<td>20,023</td>
<td>37,561</td>
<td></td>
<td></td>
<td>37,561</td>
<td></td>
</tr>
<tr>
<td>Financial Services and General Government</td>
<td>22,360</td>
<td>23,518</td>
<td>21,930</td>
<td></td>
<td>44,488</td>
<td></td>
</tr>
<tr>
<td>Homeland Security</td>
<td>39,324</td>
<td>46,938</td>
<td>42,824</td>
<td></td>
<td>48,559</td>
<td></td>
</tr>
<tr>
<td>Interior, Environment, and Related Agencies</td>
<td>32,034</td>
<td>32,787</td>
<td>32,096</td>
<td></td>
<td>32,849</td>
<td></td>
</tr>
<tr>
<td>Legislative Branch</td>
<td>161,857</td>
<td>172,101</td>
<td>937,755</td>
<td></td>
<td>947,375</td>
<td></td>
</tr>
<tr>
<td>Military Construction and Veterans Affairs</td>
<td>4,399</td>
<td>4,307</td>
<td>4,464</td>
<td></td>
<td>4,446</td>
<td></td>
</tr>
<tr>
<td>State, Foreign Operations, and Related Programs</td>
<td>75,100</td>
<td>101,470</td>
<td>184,621</td>
<td></td>
<td>184,621</td>
<td></td>
</tr>
<tr>
<td>Transportation and Housing and Urban Development, and Related Agencies</td>
<td>66,979</td>
<td>120,471</td>
<td>120,471</td>
<td></td>
<td>120,471</td>
<td></td>
</tr>
<tr>
<td>Total</td>
<td>551,068</td>
<td>1,069,599</td>
<td>1,006,323</td>
<td></td>
<td>2,088,435</td>
<td>2,188,123</td>
</tr>
</tbody>
</table>
COMPLIANCE WITH PARAGRAPH 7(c), RULE XXVI OF THE STANDING RULES OF THE SENATE

Pursuant to paragraph 7(c) of rule XXVI, on April 14, 2016, the Committee adopted guidance to the subcommittees for fiscal year 2017 by a recorded vote of 29–1, a quorum being present. That adopted guidance was considered favorably reported as the fiscal year 2017 section 302(b) budget allocations upon the filing on April 18, 2016, by the Chairman of the Committee on the Budget of an allocation pursuant to section 102 of the Bipartisan Budget Act of 2015 to serve as a section 302(a) allocation for purposes of budget enforcement in the Senate. The vote was as follows:

Yeas: Chairman Cochran, Mr. Moran
Mr. McConnell
Mr. Shelby
Mr. Alexander
Ms. Collins
Ms. Murkowski
Mr. Graham
Mr. Kirk
Mr. Blunt
Mr. Hoeven
Mr. Boozman
Mrs. Capito
Mr. Cassidy
Mr. Lankford
Mr. Daines
Ms. Mikulski
Mr. Leahy
Mrs. Murray
Mrs. Feinstein
Mr. Durbin
Mr. Reed
Mr. Tester
Mr. Udall
Mrs. Shaheen
Mr. Merkley
Mr. Coons
Mr. Schatz
Ms. Baldwin
Mr. Murphy

Nays: