

115TH CONGRESS
1ST SESSION

H. R. 1059

To provide for congressional oversight of actions to waive, suspend, reduce, provide relief from, or otherwise limit the application of sanctions with respect to the Russian Federation, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

FEBRUARY 15, 2017

Mr. HOYER (for himself, Mr. THOMAS J. ROONEY of Florida, Mr. ENGEL, Mr. KINZINGER, Mr. SCHIFF, Mr. SMITH of Washington, and Mr. TURNER) introduced the following bill; which was referred to the Committee on Foreign Affairs, and in addition to the Committees on the Judiciary, Rules, and Ways and Means, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

A BILL

To provide for congressional oversight of actions to waive, suspend, reduce, provide relief from, or otherwise limit the application of sanctions with respect to the Russian Federation, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Russia Sanctions Re-
5 view Act of 2017”.

1 **SEC. 2. CODIFICATION OF EXECUTIVE ORDER 13694.**

2 Executive Order 13694 (80 Fed. Reg. 18077; relat-
3 ing to blocking the property of certain persons engaging
4 in significant malicious cyber-enabled activities), as in ef-
5 fect on January 1, 2017, and any sanctions imposed pur-
6 suant to that Executive order, shall remain in effect.

7 **SEC. 3. CODIFICATION OF EXECUTIVE ORDERS IMPOSING**
8 **SANCTIONS IN RELATION TO THE SITUATION**
9 **IN UKRAINE.**

10 (a) **IN GENERAL.**—The Executive orders specified in
11 subsection (b), and sanctions imposed pursuant to such
12 Executive orders, shall remain in effect.

13 (b) **EXECUTIVE ORDERS SPECIFIED.**—The Executive
14 orders specified in this subsection are the following:

15 (1) Executive Order 13660 (79 Fed. Reg.
16 13493; relating to blocking property of certain per-
17 sons contributing to the situation in Ukraine) (as in
18 effect on January 1, 2017).

19 (2) Executive Order 13661 (79 Fed. Reg.
20 15535; relating to blocking property of additional
21 persons contributing to the situation in Ukraine) (as
22 in effect on January 1, 2017).

23 (3) Executive Order 13662 (79 Fed. Reg.
24 16169; relating to blocking property of additional
25 persons contributing to the situation in Ukraine) (as
26 in effect on January 1, 2017).

1 (4) Executive Order 13685 (79 Fed. Reg.
2 77357; relating to blocking property of certain per-
3 sons and prohibiting certain transactions with re-
4 spect to the Crimea region of Ukraine) (as in effect
5 on January 1, 2017).

6 **SEC. 4. CONGRESSIONAL OVERSIGHT OF SANCTIONS IM-**
7 **POSED WITH RESPECT TO THE RUSSIAN FED-**
8 **ERATION.**

9 (a) SUBMISSION TO CONGRESS OF POLICY CHANGES
10 TO SANCTIONS ON THE RUSSIAN FEDERATION.—Before
11 taking any action to waive, suspend, reduce, provide relief
12 from, or otherwise limit the application of sanctions with
13 respect to the Russian Federation, the President shall sub-
14 mit to the appropriate congressional committees and lead-
15 ership a report that—

16 (1) describes the proposed action; and

17 (2) certifies that the Government of the Rus-
18 sian Federation has ceased—

19 (A) ordering, controlling, or otherwise di-
20 recting, supporting, or financing, significant
21 acts intended to undermine the peace, security,
22 stability, sovereignty, or territorial integrity of
23 Ukraine, including through an agreement be-
24 tween the appropriate parties; and

1 (B) cyberattacks against the United States
2 Government and United States persons.

3 (b) PERIOD FOR REVIEW BY CONGRESS.—

4 (1) IN GENERAL.—During the 120-calendar-day
5 period following submission by the President of a re-
6 port under subsection (a), the Committee on Foreign
7 Relations of the Senate and the Committee on For-
8 eign Affairs of the House of Representatives shall,
9 as appropriate, hold hearings and briefings and oth-
10 erwise obtain information in order to fully review the
11 report and the certification required by subsection
12 (a)(2).

13 (2) LIMITATION ON ACTIONS DURING INITIAL
14 CONGRESSIONAL REVIEW PERIOD.—Notwithstanding
15 any other provision of law, during the period for
16 congressional review provided for under paragraph
17 (1), the President may not waive, suspend, reduce,
18 provide relief from, or otherwise limit the application
19 of sanctions with respect to the Russian Federation.

20 (3) LIMITATION ON ACTIONS DURING PRESI-
21 DENTIAL CONSIDERATION OF A JOINT RESOLUTION
22 OF DISAPPROVAL.—Notwithstanding any other pro-
23 vision of law, if a joint resolution of disapproval
24 passes both Houses of Congress in accordance with
25 subsection (c), the President may not waive, sus-

1 pend, reduce, provide relief from, or otherwise limit
2 the application of sanctions with respect to the Rus-
3 sian Federation, for a period of 12 calendar days
4 following the date of passage of the joint resolution
5 of disapproval.

6 (4) LIMITATION ON ACTIONS DURING CONGRES-
7 SIONAL RECONSIDERATION OF A JOINT RESOLUTION
8 OF DISAPPROVAL.—Notwithstanding any other pro-
9 vision of law, if a joint resolution of disapproval
10 passes both Houses of Congress in accordance with
11 subsection (c), and the President vetoes the joint
12 resolution, the President may not waive, suspend, re-
13 duce, provide relief from, or otherwise limit the ap-
14 plication of sanctions with respect to the Russian
15 Federation, for a period of 10 calendar days fol-
16 lowing the date of the President’s veto.

17 (c) JOINT RESOLUTION OF DISAPPROVAL.—

18 (1) JOINT RESOLUTION OF DISAPPROVAL DE-
19 FINED.—In this subsection, the term “joint resolu-
20 tion of disapproval” means a joint resolution of ei-
21 ther House of Congress the sole matter after the re-
22 solving clause of which is as follows: “That Congress
23 disapproves of the action proposed by the President
24 in the report submitted to Congress under section
25 4(a) of the Russia Sanctions Review Act of 2017 on

1 _____.”, with the blank space being filled with
2 the appropriate date.

3 (2) EFFECT OF ENACTMENT.—Notwithstanding
4 any other provision of law, the President may not
5 take any action to waive, suspend, reduce, provide
6 relief from, or otherwise limit the application of
7 sanctions with respect to the Russian Federation, if
8 a joint resolution of disapproval is enacted in accord-
9 ance with this subsection.

10 (3) INTRODUCTION.—During the 120-calendar-
11 day period provided for under subsection (b)(1), a
12 joint resolution of disapproval may be introduced—

13 (A) in the House of Representatives, by
14 the majority leader or the minority leader; and

15 (B) in the Senate, by the majority leader
16 (or the majority leader’s designee) or the mi-
17 nority leader (or the minority leader’s des-
18 ignee).

19 (4) FLOOR CONSIDERATION IN HOUSE OF REP-
20 RESENTATIVES.—

21 (A) REPORTING AND DISCHARGE.—If a
22 committee of the House of Representatives to
23 which a joint resolution of disapproval has been
24 referred has not reported the resolution within
25 10 legislative days after the date of referral,

1 that committee shall be discharged from further
2 consideration thereof.

3 (B) PROCEEDING TO CONSIDERATION.—

4 Beginning on the third legislative day after
5 each committee to which a joint resolution of
6 disapproval has been referred reports it to the
7 House or has been discharged from further con-
8 sideration thereof, it shall be in order to move
9 to proceed to consider the resolution in the
10 House. All points of order against the motion
11 are waived. Such a motion shall not be in order
12 after the House has disposed of a motion to
13 proceed on the resolution. The previous ques-
14 tion shall be considered as ordered on the mo-
15 tion to its adoption without intervening motion.
16 The motion shall not be debatable. A motion to
17 reconsider the vote by which the motion is dis-
18 posed of shall not be in order.

19 (C) CONSIDERATION.—The joint resolution
20 of disapproval shall be considered as read. All
21 points of order against the resolution and
22 against its consideration are waived. The pre-
23 vious question shall be considered as ordered on
24 the resolution to final passage without inter-
25 vening motion except two hours of debate equal-

1 ly divided and controlled by the sponsor of the
2 resolution (or a designee) and an opponent. A
3 motion to reconsider the vote on passage of the
4 resolution shall not be in order.

5 (5) CONSIDERATION IN THE SENATE.—

6 (A) COMMITTEE REFERRAL.—A joint reso-
7 lution of disapproval introduced in the Senate
8 shall be referred to the Committee on Foreign
9 Relations.

10 (B) REPORTING AND DISCHARGE.—If the
11 Committee on Foreign Relations has not re-
12 ported a joint resolution of disapproval within
13 10 session days after the date of referral of the
14 resolution, that committee shall be discharged
15 from further consideration of the resolution and
16 the resolution shall be placed on the appro-
17 priate calendar.

18 (C) PROCEEDING TO CONSIDERATION.—
19 Notwithstanding Rule XXII of the Standing
20 Rules of the Senate, it is in order at any time
21 after the Committee on Foreign Relations re-
22 ports the joint resolution of disapproval to the
23 Senate or has been discharged from its consid-
24 eration (even though a previous motion to the
25 same effect has been disagreed to) to move to

1 proceed to the consideration of the resolution,
2 and all points of order against the resolution
3 (and against consideration of the resolution)
4 are waived. The motion to proceed is not debat-
5 able. The motion is not subject to a motion to
6 postpone. A motion to reconsider the vote by
7 which the motion is agreed to or disagreed to
8 shall not be in order. If a motion to proceed to
9 the consideration of the resolution is agreed to,
10 the resolution shall remain the unfinished busi-
11 ness until disposed of.

12 (D) DEBATE.—Debate on the joint resolu-
13 tion of disapproval, and on all debatable mo-
14 tions and appeals in connection therewith, shall
15 be limited to not more than 10 hours, which
16 shall be divided equally between the majority
17 and minority leaders or their designees. A mo-
18 tion to further limit debate is in order and not
19 debatable. An amendment to, or a motion to
20 postpone, or a motion to proceed to the consid-
21 eration of other business, or a motion to recom-
22 mit the resolution is not in order.

23 (E) VOTE ON PASSAGE.—The vote on pas-
24 sage shall occur immediately following the con-
25 clusion of the debate on the joint resolution of

1 disapproval and a single quorum call at the con-
2 clusion of the debate, if requested in accordance
3 with the rules of the Senate.

4 (F) RULINGS OF THE CHAIR ON PROCE-
5 DURE.—Appeals from the decisions of the Chair
6 relating to the application of the rules of the
7 Senate, as the case may be, to the procedure re-
8 lating to the joint resolution of disapproval shall
9 be decided without debate.

10 (G) CONSIDERATION OF VETO MES-
11 SAGES.—Debate in the Senate of any veto mes-
12 sage with respect to the joint resolution of dis-
13 approval, including all debatable motions and
14 appeals in connection with the resolution, shall
15 be limited to 10 hours, to be equally divided be-
16 tween, and controlled by, the majority leader
17 and the minority leader or their designees.

18 (6) RULES RELATING TO SENATE AND HOUSE
19 OF REPRESENTATIVES.—

20 (A) COORDINATION WITH ACTION BY
21 OTHER HOUSE.—If, before the passage by one
22 House of a joint resolution of disapproval of
23 that House, that House receives a joint resolu-
24 tion of disapproval from the other House, the
25 following procedures shall apply:

1 (i) The joint resolution of disapproval
2 of the other House shall not be referred to
3 a committee.

4 (ii) With respect to the joint resolu-
5 tion of disapproval of the House receiving
6 the joint resolution of disapproval from the
7 other House—

8 (I) the procedure in that House
9 shall be the same as if no joint resolu-
10 tion of disapproval had been received
11 from the other House; but

12 (II) the vote on passage shall be
13 on the joint resolution of disapproval
14 of the other House.

15 (B) TREATMENT OF A RESOLUTION OF
16 OTHER HOUSE.—If one House fails to introduce
17 a joint resolution of disapproval, the joint reso-
18 lution of disapproval of the other House shall
19 be entitled to expedited floor procedures under
20 this subsection.

21 (C) TREATMENT OF HOUSE RESOLUTION
22 IN SENATE.—If, following passage of the joint
23 resolution of disapproval in the Senate, the
24 Senate then receives a joint resolution of dis-
25 approval from the House of Representatives,

1 the joint resolution of disapproval of the House
2 shall not be debatable.

3 (D) APPLICATION TO REVENUE MEAS-
4 URES.—The provisions of this paragraph shall
5 not apply in the House of Representatives to a
6 joint resolution of disapproval that is a revenue
7 measure.

8 (7) RULES OF HOUSE OF REPRESENTATIVES
9 AND SENATE.—This subsection is enacted by Con-
10 gress—

11 (A) as an exercise of the rulemaking power
12 of the Senate and the House of Representa-
13 tives, respectively, and as such is deemed a part
14 of the rules of each House, respectively, but ap-
15 plicable only with respect to the procedure to be
16 followed in that House in the case of a joint
17 resolution of disapproval, and supersedes other
18 rules only to the extent that it is inconsistent
19 with such rules; and

20 (B) with full recognition of the constitu-
21 tional right of either House to change the rules
22 (so far as relating to the procedure of that
23 House) at any time, in the same manner, and
24 to the same extent as in the case of any other
25 rule of that House.

1 (d) DEFINITIONS.—In this section:

2 (1) APPROPRIATE CONGRESSIONAL COMMIT-
3 TEES AND LEADERSHIP.—The term “appropriate
4 congressional committees and leadership” means—

5 (A) the Committee on Finance, the Com-
6 mittee on Banking, Housing, and Urban Af-
7 fairs, the Select Committee on Intelligence, the
8 Committee on Foreign Relations, and the ma-
9 jority and minority leaders of the Senate; and

10 (B) the Committee on Ways and Means,
11 the Committee on Financial Services, the Per-
12 manent Select Committee on Intelligence, the
13 Committee on Foreign Affairs, and the Speak-
14 er, the majority leader, and the minority leader
15 of the House of Representatives.

16 (2) UNITED STATES PERSON.—The term
17 “United States person” means—

18 (A) a United States citizen or an alien law-
19 fully admitted for permanent residence to the
20 United States; or

21 (B) an entity organized under the laws of
22 the United States or of any jurisdiction within
23 the United States, including a foreign branch of
24 such an entity.

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