Union Calendar No. 243

115TH CONGRESS 1ST SESSION

H. R. 1107

[Report No. 115-336]

To promote conservation, improve public land management, and provide for sensible development in Pershing County, Nevada, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

February 16, 2017

Mr. Amodei (for himself and Ms. Titus) introduced the following bill; which was referred to the Committee on Natural Resources

SEPTEMBER 28, 2017 Additional sponsors: Ms. Rosen and Mr. Kihuen

September 28, 2017

Committed to the Committee of the Whole House on the State of the Union and ordered to be printed

A BILL

To promote conservation, improve public land management, and provide for sensible development in Pershing County, Nevada, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
- 4 (a) SHORT TITLE.—This Act may be cited as the
- 5 "Pershing County Economic Development and Conserva-
- 6 tion Act".
- 7 (b) Table of Contents.—The table of contents of
- 8 this Act is as follows:
 - Sec. 1. Short title; table of contents.
 - Sec. 2. Definitions.

TITLE I—CHECKERBOARD LAND RESOLUTION

- Sec. 101. Findings.
- Sec. 102. Definitions.
- Sec. 103. Sale or exchange of eligible land.
- Sec. 104. Disposition of proceeds.

TITLE II—LAND CONVEYANCES AND TRANSFERS

- Sec. 201. Conveyances of covered land.
- Sec. 202. Conveyance of land for use as a public cemetery.

TITLE III—WILDERNESS AREAS

- Sec. 301. Additions to the National Wilderness Preservation System.
- Sec. 302. Administration.
- Sec. 303. Wildlife management.
- Sec. 304. Release of wilderness study areas.
- Sec. 305. Native American cultural and religious uses.

9 SEC. 2. DEFINITIONS.

- 10 In this Act:
- 11 (1) COUNTY.—The term "County" means Per-
- shing County, Nevada.
- 13 (2) Secretary.—The term "Secretary" means
- the Secretary of the Interior.
- 15 (3) STATE.—The term "State" means the State
- of Nevada.

1	(4) Wilderness Area.—The term "wilderness
2	area" means a wilderness area designated by section
3	301(a).
4	TITLE I—CHECKERBOARD LAND
5	RESOLUTION
6	SEC. 101. FINDINGS.
7	Congress finds that—
8	(1) since the passage of the Act of July 1, 1862
9	(12 Stat. 489, chapter 120) (commonly known as
10	the "Pacific Railway Act of 1862"), under which
11	railroad land grants along the Union Pacific Rail-
12	road right-of-way created a checkerboard land pat-
13	tern of alternating public land and privately owned
14	land, management of the land in the checkerboard
15	area has been a constant source of frustration for
16	both private landholders and the Federal Govern-
17	ment;
18	(2) management of Federal land in the checker-
19	board area has been costly and difficult for the Fed-
20	eral land management agencies, creating a disincen-
21	tive to manage the land effectively;
22	(3) parcels of land within the checkerboard area
23	in the County will not vary significantly in appraised
24	value by acre due to the similarity of highest and
25	best use in the County; and

1	(4) consolidation of appropriate land within the
2	checkerboard area through sales and as acre-for-acre
3	exchanges for development and Federal management
4	will—
5	(A) help improve the tax base of the Coun-
6	ty; and
7	(B) simplify management for the Federal
8	Government.
9	SEC. 102. DEFINITIONS.
10	In this title:
11	(1) Eligible land.—The term "eligible land"
12	means—
13	(A) any land administered by the Director
14	of the Bureau of Land Management that is
15	within the area identified on the Map as
16	"Checkerboard Lands Resolution Area" that is
17	designated for disposal by the Secretary
18	through—
19	(i) the Winnemucca Consolidated Re-
20	source Management Plan; or
21	(ii) any subsequent amendment or re-
22	vision to the management plan that is un-
23	dertaken with full public involvement; and
24	(B) the land identified on the Map as "Ad-
25	ditional Lands Eligible for Disposal".

(2) Map.—The term "Map" means the map en-1 2 titled "Pershing County Checkerboard Lands Reso-3 lution" and dated February 9, 2017. 4 SEC. 103. SALE OR EXCHANGE OF ELIGIBLE LAND. 5 (a) AUTHORIZATION OF CONVEYANCE.—Notwithstanding sections 202 and 203, subsections (b) through 6 (i) of section 206, and section 209 of the Federal Land 8 Policy and Management Act of 1976 (43 U.S.C. 1712, 1713, 1716, 1719), the Secretary, in cooperation with the 10 County, in accordance with this Act and any other applicable law, and subject to valid existing rights, shall conduct 11 sales or exchanges of the eligible land. 12 13 (b) Joint Selection Required.—The Secretary and the County shall jointly select which parcels of eligible 14 15 land to offer for sale or exchange under subsection (a). 16 (c) Compliance With Local Planning and Zon-ING LAWS.—Before carrying out a sale or exchange under 18 subsection (a), the County shall submit to the Secretary 19 a certification that qualified bidders have agreed to comply 20 with— 21 (1) local zoning ordinances; and 22 (2) any master plan for the area approved by 23 the County.

(d) Method of Sale or Exchange.—

1	(1) In general.—The sale or exchange of eli-
2	gible land under subsection (a) shall be—
3	(A) consistent with subsections (b), (d),
4	and (f) of section 203 and section 206(a) of the
5	Federal Land Policy and Management Act of
6	1976 (43 U.S.C. 1713, 1716(a)); and
7	(B) conducted through—
8	(i) a sale, which shall be—
9	(I) through a competitive bidding
10	process, under which adjoining land-
11	owners are offered the first option,
12	unless otherwise determined by the
13	Secretary;
14	(II) for not less than fair market
15	value, based on an appraisal in ac-
16	cordance with the Uniform Standards
17	of Professional Appraisal Practice;
18	and
19	(III) conducted in accordance
20	with subsection (f); or
21	(ii) subject to paragraph (3), an acre-
22	for-acre exchange for private land located
23	within a Management Priority Area identi-
24	fied under paragraph (4)(A).

1	(2) Mass appraisal.—Not later than 1 year
2	after the date of enactment of this Act, and every
3	5 years thereafter, the Secretary shall—
4	(A) conduct a mass appraisal of the eligi-
5	ble land to determine whether any parcel of eli-
6	gible land is likely valued at equal to or greater
7	than \$500 per acre (in 2017 constant dollars,
8	as measured by the Consumer Price Index);
9	and
10	(B) make available to the public the results
11	of the mass appraisal conducted under subpara-
12	graph (A).
13	(3) Exclusion.—
14	(A) IN GENERAL.—If the Secretary deter-
15	mines that a parcel of eligible land is likely val-
16	ued at equal to or greater than \$500 per acre
17	(in 2017 constant dollars, as measured by the
18	Consumer Price Index) under paragraph
19	(2)(A), the Secretary shall exclude that parcel
20	from the acre-for-acre exchange described in
21	paragraph (1)(B)(ii).
22	(B) Publication in Federal Reg-
23	ISTER.—If a mass appraisal of eligible land
24	under paragraph (2)(A) is not finalized, or up-

to-date and publicly available, before an acre-

1	for-acre exchange described in paragraph
2	(1)(B)(ii) is completed, the Secretary may final-
3	ize the exchange if the Secretary publishes in
4	the Federal Register—
5	(i) a determination stating that the
6	one or more parcels of eligible land in-
7	cluded in the exchange are likely valued at
8	less than \$500 per acre (in 2017 constant
9	dollars, as measured by the Consumer
10	Price Index); and
11	(ii) a description of the methodology
12	used to arrive at that determination.
13	(4) Management priority areas.—
14	(A) In general.—Subject to subpara-
15	graph (B), not later than 1 year after the date
16	of enactment of this Act, for the purpose of the
17	exchanges authorized under paragraph
18	(1)(B)(ii), the Secretary—
19	(i) shall identify Management Priority
20	Areas within the Checkerboard Lands Res-
21	olution Area, as identified on the Map,
22	that are considered by the Secretary to
23	be—
24	(I) greater sage-grouse habitat;

1	(II) part of an identified wildlife
2	corridor or designated critical habitat;
3	(III) of value for outdoor recre-
4	ation or public access for hunting,
5	fishing, and other recreational pur-
6	poses;
7	(IV) of significant cultural, his-
8	toric, ecological, or scenic value; or
9	(V) of value for improving Fed-
10	eral land management; and
11	(ii) as appropriate, may identify addi-
12	tional management priority areas in the
13	County any time after the identification
14	under clause (i) is completed.
15	(B) Limitation.—Management of Federal
16	land within any Management Priority Area
17	identified under subparagraph (A) shall not be
18	changed based solely on that identification.
19	(e) Withdrawal.—
20	(1) In general.—Subject to valid existing
21	rights and mining claims for which the claims main-
22	tenance fees have been paid in the applicable assess-
23	ment year, effective on the date on which a parcel
24	of eligible land is selected for sale or exchange under
25	subsection (b), that parcel is withdrawn from—

1	(A) all forms of entry and appropriation
2	under the public land laws, including the min-
3	ing laws;
4	(B) location, entry, and patent under the
5	mining laws; and
6	(C) operation of the mineral leasing and
7	geothermal leasing laws.
8	(2) TERMINATION.—The withdrawal of a parcel
9	of eligible land under paragraph (1) shall termi-
10	nate—
11	(A) on the date of sale or, in the case of
12	exchange, the conveyance of title of the parcel
13	of eligible land under this title; or
14	(B) with respect to any parcel of eligible
15	land selected for sale or exchange under sub-
16	section (b) that is not sold or exchanged, not
17	later than 2 years after the date on which the
18	parcel was offered for sale or exchange under
19	this title.
20	(f) Parameters for Sale or Exchange.—
21	(1) Sales.—
22	(A) Deadline.—Except as provided in
23	paragraph (3), not later than 1 year after the
24	date of enactment of this Act, and not less fre-
25	quently than once per year thereafter until the

date on which the limitation in subparagraph

(B) has been reached or the date on which the

County requests a postponement under paragraph (3), the Secretary shall offer for sale the parcels of eligible land jointly selected under subsection (b).

- (B) LIMITATION.—The total acreage of eligible land sold under this title shall consist of not more than 150,000 acres of eligible land.
- (2) DEADLINE FOR EXCHANGES.—Except as provided in paragraph (3), not later than 1 year after the date on which the Management Priority Areas are identified under subsection (d)(4)(A), and not less frequently than once per year thereafter until the date on which all of the parcels of eligible land have been disposed of or the date on which the County requests a postponement under paragraph (3), the Secretary shall offer for exchange the parcels of eligible land jointly selected under subsection (b).
- (3) Postponement; exclusion for sale or exchange.—
- 23 (A) REQUEST BY COUNTY FOR POSTPONE-24 MENT OR EXCLUSION.—At the request of the 25 County, the Secretary shall postpone or exclude

1	from a sale or exchange all or a portion of the
2	eligible land jointly selected under subsection
3	(b).
4	(B) Indefinite postponement.—Unless
5	specifically requested by the County, a post-
6	ponement under subparagraph (A) shall not be
7	indefinite.
8	(C) Postponement or exclusion by
9	THE SECRETARY.—The Secretary may postpone
10	or exclude from a sale or exchange all or a por-
11	tion of the eligible land jointly selected under
12	subsection (b) for emergency ecological or safe-
13	ty reasons.
14	SEC. 104. DISPOSITION OF PROCEEDS.
15	(a) Disposition of Proceeds.—Of the proceeds
16	from the sale of land under section 103 or 201—
17	(1) 5 percent shall be disbursed to the State for
18	use in the general education program of the State;
19	(2) 10 percent shall be disbursed to the County
20	for use as determined through normal County budg-
21	eting procedures; and
22	(3) the remainder shall be deposited in a special
23	account in the Treasury of the United States, to be
24	known as the "Pershing County Special Account",

1	which shall be available to the Secretary, in con-
2	sultation with the County, for—
3	(A) the reimbursement of costs incurred by
4	the Department of the Interior in preparing for
5	the sale or exchange of the eligible land, includ-
6	ing—
7	(i) the costs of surveys and appraisals;
8	and
9	(ii) the costs of compliance with the
10	National Environmental Policy Act of
11	1969 (42 U.S.C. 4321 et seq.) and sec-
12	tions 202 and 203 of the Federal Land
13	Policy and Management Act of 1976 (43
14	U.S.C. 1712, 1713);
15	(B) the conduct of wildlife habitat con-
16	servation and restoration projects, including
17	projects that benefit the greater sage-grouse in
18	the County;
19	(C) a project or activity carried out in the
20	County to address drought conditions;
21	(D) the implementation of wildfire
22	presuppression and restoration projects in the
23	County;

1	(E) the acquisition of environmentally sen-
2	sitive land or interests in environmentally sen-
3	sitive land in the County;
4	(F) projects that secure public access to
5	Federal land for hunting, fishing, and other
6	recreational purposes through easements or
7	rights-of-way in the County; and
8	(G) the conduct of any surveys related to
9	the designation of the wilderness areas under
10	title III.
11	(b) Investment of Special Account.—Any
12	amounts deposited in the special account established
13	under subsection (a)(3)—
14	(1) shall earn interest in an amount determined
15	by the Secretary of the Treasury, based on the cur-
16	rent average market yield on outstanding marketable
17	obligations of the United States of comparable ma-
18	turities; and
19	(2) may be expended by the Secretary in ac-
20	cordance with this section.
21	(c) Reports.—
22	(1) In general.—Beginning with fiscal year
23	2020, and once every 5 fiscal years thereafter, not
24	later than 60 days after the last day of the pre-
25	ceding fiscal year, the Secretary shall submit to the

1	State, the County, and the appropriate committees
2	of Congress a report on the operation of the special
3	account established under subsection (a)(3) for the
4	preceding 5 fiscal years.
5	(2) Contents.—Each report submitted under
6	paragraph (1) shall include, for the fiscal year cov-
7	ered by the report—
8	(A) a statement of the amounts deposited
9	into the special account;
10	(B) a description of the expenditures made
11	from the special account for the fiscal year, in-
12	cluding the purpose of the expenditures;
13	(C) recommendations for additional au-
14	thorities to fulfill the purpose of the special ac-
15	count; and
16	(D) a statement of the balance remaining
17	in the special account at the end of the fiscal
18	year.
19	TITLE II—LAND CONVEYANCES
20	AND TRANSFERS
21	SEC. 201. CONVEYANCES OF COVERED LAND.
22	(a) Definitions.—In this section:
23	(1) COVERED LAND.—The term "covered land"
24	means any Federal land or interest in Federal land

1	in the County identified on the Map as "Covered
2	Land".
3	(2) MAP.—The term "Map" means the map en-
4	titled "Pershing County Land Conveyances and
5	Transfers" and dated February 9, 2017.
6	(3) QUALIFIED ENTITY.—The term "qualified
7	entity" means, with respect to a portion of covered
8	land—
9	(A) the owner of the mining claims, mill-
10	sites, or tunnel sites on a portion of the covered
11	land on the date of enactment of this Act;
12	(B) the lessee, or other successor in inter-
13	est of the owner—
14	(i) with the right of possession of the
15	mining claims, millsites, or tunnel sites on
16	the covered land;
17	(ii) that has paid (or whose agent has
18	paid) the annual claim maintenance fee or
19	filed a maintenance fee waiver on or before
20	September 1, 2016, with the authority or
21	consent of the owner, for the upcoming as-
22	sessment year for the mining claims, mill-
23	sites, or tunnel sites within the exterior
24	boundary of the portion of covered land, as
25	determined based on the claim mainte-

nance fee records of the Bureau of Land
Management as of the date of introduction
of this Act; and

- (iii) that has the authority or consent of the owner to acquire the portion of covered land; or
- (C) a subsequent successor to the interest of a qualified entity in the covered land that has the authority or consent of the owner to acquire the portion of covered land.

(b) Land Conveyances.—

(1) In General.—Subject to paragraph (3), notwithstanding the inventory and land use planning requirements of sections 201 and 202 or the sales provisions of section 203 of the Federal Land Policy and Management Act of 1976 (43 U.S.C. 1711, 1712, 1713), not later than 180 days after the date of enactment of this Act and subject to valid existing rights held by third parties and any mining claims, millsite, or tunnel site of a qualified entity applicable to the covered land, the Secretary shall offer for sale to qualified entities, for fair market value, the remaining right, title, and interest of the United States in and to the covered land.

- (2) Conveyance.—Not later than 1 year after the date of the acceptance of an offer under paragraph (1) by a qualified entity and completion of a sale for all or part of the covered land to a qualified entity, the Secretary, by delivery of an appropriate deed, patent, or other valid instrument of conveyance, shall convey to the qualified entity, all remaining right, title, and interest of the United States in and to the applicable portion of the covered land.
 - (3) MERGER.—Subject to valid existing rights held by third parties, on delivery of the instrument of conveyance to the qualified entity under paragraph (2), any prior interests in the locatable minerals and the right to use the surface for mineral purposes held by the qualified entity under a mining claim, millsite, tunnel site, or any other Federal land use authorization applicable to the covered land conveyed to the qualified entity shall merge with all right, title, and interest conveyed to the qualified entity by the United States under this section to ensure that the qualified entity receives fee simple title to the purchased covered land.
 - (4) APPRAISAL TO DETERMINE FAIR MARKET VALUE.—The Secretary shall determine the fair

1	market value of the covered land to be conveyed
2	under this subsection in accordance with—
3	(A) the Federal Land Policy and Manage-
4	ment Act of 1976 (43 U.S.C. 1701 et seq.); and
5	(B) the Uniform Standards of Professional
6	Appraisal Practice.
7	(5) Costs.—As a condition of the conveyance
8	of the covered land under this section, the qualified
9	entity shall pay all costs related to the conveyance
10	of the covered land conveyed, including the costs of
11	surveys and other administrative costs associated
12	with the conveyance.
13	(6) AVAILABILITY OF MAP.—The Map shall be
14	on file and available for public inspection in the ap-
15	propriate offices of the Bureau of Land Manage-
16	ment.
17	(7) MINOR CORRECTIONS.—The Secretary, in
18	consultation with the County, may correct minor er-
19	rors in the Map or a description of the covered land.
20	(e) Disposition of Proceeds.—Any amounts col-
21	lected under this section shall be disposed of in accordance
22	with section 104.
23	(d) TERMINATION.—The authority of the Secretary
24	to sell covered land under this section shall terminate on

- 1 the date that is 10 years after the date of enactment of
- 2 this Act.
- 3 SEC. 202. CONVEYANCE OF LAND FOR USE AS A PUBLIC
- 4 **CEMETERY.**
- 5 (a) IN GENERAL.—The Secretary shall convey to the
- 6 County, without consideration, the Federal land described
- 7 in subsection (b).
- 8 (b) Description of Federal Land.—The Federal
- 9 land referred to in subsection (a) is the approximately 10
- 10 acres of land depicted as "Unionville Cemetery" on the
- 11 Map.
- 12 (c) Use of Conveyed Land.—The Federal land
- 13 conveyed under subsection (a) shall be used by the County
- 14 as a public cemetery.

15 TITLE III—WILDERNESS AREAS

- 16 SEC. 301. ADDITIONS TO THE NATIONAL WILDERNESS
- 17 PRESERVATION SYSTEM.
- 18 (a) Additions.—In accordance with the Wilderness
- 19 Act (16 U.S.C. 1131 et seq.), the following parcels of Fed-
- 20 eral land in the State are designated as wilderness and
- 21 as components of the National Wilderness Preservation
- 22 System:
- 23 (1) Cain mountain wilderness.—Certain
- 24 Federal land managed by the Bureau of Land Man-
- agement, comprising approximately 12,339 acres, as

- 1 generally depicted on the map entitled "Proposed
- 2 Cain Mountain Wilderness" and dated February 9,
- 3 2017, which shall be known as the "Cain Mountain
- 4 Wilderness".
- 5 (2) Bluewing wilderness.—Certain Federal 6 land managed by the Bureau of Land Management, 7 comprising approximately 24,900 acres, as generally 8 depicted on the map entitled "Proposed Bluewing
- 8 depicted on the map entitled "Proposed Bluewing"
- 9 Wilderness" and dated February 9, 2017, which
- shall be known as the "Bluewing Wilderness".
- 11 (3) SELENITE PEAK WILDERNESS.—Certain
- 12 Federal land managed by the Bureau of Land Man-
- agement, comprising approximately 22,822 acres, as
- generally depicted on the map entitled "Proposed
- 15 Selenite Peak Wilderness" and dated February 9,
- 16 2017, which shall be known as the "Selenite Peak
- Wilderness".
- 18 (4) MOUNT LIMBO WILDERNESS.—Certain Fed-
- eral land managed by the Bureau of Land Manage-
- 20 ment, comprising approximately 11,855 acres, as
- 21 generally depicted on the map entitled "Proposed
- Mt. Limbo Wilderness" and dated February 9,
- 23 2017, which shall be known as the "Mount Limbo
- Wilderness".

- 1 (5) NORTH SAHWAVE WILDERNESS.—Certain
 2 Federal land managed by the Bureau of Land Man3 agement, comprising approximately 13,875 acres, as
 4 generally depicted on the map entitled "Proposed
 5 North Sahwave Wilderness" and dated February 9,
 6 2017, which shall be known as the "North Sahwave
 7 Wilderness".
- 8 (6)Grandfathers' WILDERNESS.—Certain 9 Federal land managed by the Bureau of Land Man-10 agement, comprising approximately 35,339 acres, as 11 generally depicted on the map entitled "Proposed Grandfathers' Wilderness" and dated February 9, 12 13 2017, which shall be known as the "Grandfathers' 14 Wilderness".
 - (7) Fencemaker wilderness.—Certain Federal land managed by the Bureau of Land Management, comprising approximately 14,942 acres, as generally depicted on the map entitled "Proposed Fencemaker Wilderness" and dated February 9, 2017, which shall be known as the "Fencemaker Wilderness".
- 22 (b) BOUNDARY.—The boundary of any portion of a 23 wilderness area that is bordered by a road shall be 100 24 feet from the centerline of the road.
- 25 (c) Map and Legal Description.—

15

16

17

18

19

20

1	(1) In general.—As soon as practicable after
2	the date of enactment of this Act, the Secretary
3	shall file a map and legal description of each wilder-
4	ness area.
5	(2) Effect.—Each map and legal description
6	prepared under paragraph (1) shall have the same
7	force and effect as if included in this Act, except
8	that the Secretary may correct clerical and typo-
9	graphical errors in the map or legal description.
10	(3) Availability.—Each map and legal de-
11	scription prepared under paragraph (1) shall be or
12	file and available for public inspection in the appro-
13	priate offices of the Bureau of Land Management
14	(4) Withdrawal.—Subject to valid existing
15	rights, the wilderness areas designated by subsection
16	(a) are withdrawn from—
17	(A) all forms of entry, appropriation, and
18	disposal under the public land laws;
19	(B) location, entry, and patent under the
20	mining laws; and
21	(C) disposition under all laws relating to
22	mineral and geothermal leasing or mineral ma-

terials.

SEC. 302. ADMINISTRATION.

2	(a)	Management.—S	Subject to	o valid	existing	rights.

- 3 the wilderness areas shall be administered by the Sec-
- 4 retary in accordance with the Wilderness Act (16 U.S.C.
- 5 1131 et seq.), except that—
- 6 (1) any reference in that Act to the effective
- 7 date shall be considered to be a reference to the date
- 8 of enactment of this Act; and
- 9 (2) any reference in that Act to the Secretary
- of Agriculture shall be considered to be a reference
- 11 to the Secretary.
- 12 (b) Livestock.—The grazing of livestock in the wil-
- 13 derness areas, if established before the date of enactment
- 14 of this Act, shall be allowed to continue, subject to such
- 15 reasonable regulations, policies, and practices as the Sec-
- 16 retary considers to be necessary in accordance with—
- 17 (1) section 4(d)(4) of the Wilderness Act (16)
- 18 U.S.C. 1133(d)(4); and
- 19 (2) the guidelines set forth in Appendix A of
- the report of the Committee on Interior and Insular
- 21 Affairs of the House of Representatives accom-
- panying H.R. 2570 of the 101st Congress (House
- 23 Report 101–405).
- (c) Incorporation of Acquired Land and Inter-
- 25 ESTS.—Any land or interest in land within the boundary
- 26 of a wilderness area that is acquired by the United States

after the date of enactment of this Act shall be added to 2 and administered as part of the wilderness area. 3 (d) Adjacent Management.— (1) In General.—Congress does not intend for 5 the designation of the wilderness areas to create pro-6 tective perimeters or buffer zones around the wilder-7 ness areas. 8 NONWILDERNESS ACTIVITIES.—The fact 9 that nonwilderness activities or uses can be seen or 10 heard from areas within a wilderness area shall not 11 preclude the conduct of those activities or uses out-12 side the boundary of the wilderness area. 13 (e) MILITARY OVERFLIGHTS.—Nothing in this Act 14 restricts or precludes— 15 (1) low-level overflights of military aircraft over 16 the wilderness areas, including military overflights 17 that can be seen or heard within the wilderness 18 areas; 19 (2) flight testing and evaluation; or 20 (3) the designation or creation of new units of 21 special use airspace, or the establishment of military 22 flight training routes, over the wilderness areas. 23 (f) WILDFIRE, INSECT, AND DISEASE MANAGE-MENT.—In accordance with section 4(d)(1) of the Wilder-

ness Act (16 U.S.C. 1133(d)(1)), the Secretary may take

1	such measures in the wilderness areas as are necessary
2	for the control of fire, insects, and diseases (including, as
3	the Secretary determines to be appropriate, the coordina-
4	tion of the activities with a State or local agency).
5	(g) CLIMATOLOGICAL DATA COLLECTION.—In ac-
6	cordance with the Wilderness Act (16 U.S.C. 1131 et seq.)
7	and subject to such terms and conditions as the Secretary
8	may prescribe, the Secretary may authorize the installa-
9	tion and maintenance of hydrologic, meteorologic, or cli-
10	matological data collection devices in the wilderness areas
11	if the Secretary determines that the facilities and access
12	to the facilities are essential to flood warning, flood con-
13	trol, or water reservoir operation activities.
14	(h) Water Rights.—
15	(1) FINDINGS.—Congress finds that—
16	(A) the wilderness areas are located—
17	(i) in the semiarid region of the Great
18	Basin; and
19	(ii) at the headwaters of the streams
20	and rivers on land with respect to which
21	there are few, if any—
22	(I) actual or proposed water re-
23	source facilities located upstream; and
24	(II) opportunities for diversion,
25	storage, or other uses of water occur-

1	ring outside the land that would ad-
2	versely affect the wilderness values of
3	the land;
4	(B) the wilderness areas are generally not
5	suitable for use or development of new water re-
6	source facilities; and
7	(C) because of the unique nature of the
8	wilderness areas, it is possible to provide for
9	proper management and protection of the wil-
10	derness and other values of land in ways dif-
11	ferent from those used in other laws.
12	(2) Purpose.—The purpose of this section is
13	to protect the wilderness values of the wilderness
14	areas by means other than a federally reserved water
15	right.
16	(3) Statutory construction.—Nothing in
17	this Act—
18	(A) constitutes an express or implied res-
19	ervation by the United States of any water or
20	water rights with respect to the wilderness
21	areas;
22	(B) affects any water rights in the State
23	(including any water rights held by the United
24	States) in existence on the date of enactment of
25	this Act;

1	(C) establishes a precedent with regard to
2	any future wilderness designations;
3	(D) affects the interpretation of, or any
4	designation made under, any other Act; or
5	(E) limits, alters, modifies, or amends any
6	interstate compact or equitable apportionment
7	decree that apportions water among and be-
8	tween the State and other States.
9	(4) NEVADA WATER LAW.—The Secretary shall
10	follow the procedural and substantive requirements
11	of State law in order to obtain and hold any water
12	rights not in existence on the date of enactment of
13	this Act with respect to the wilderness areas.
14	(5) New Projects.—
15	(A) Definition of water resource fa-
16	CILITY.—
17	(i) In General.—In this paragraph,
18	the term "water resource facility" means
19	irrigation and pumping facilities, res-
20	ervoirs, water conservation works, aque-
21	ducts, canals, ditches, pipelines, wells, hy-
22	dropower projects, transmission and other
23	ancillary facilities, and other water diver-
24	sion, storage, and carriage structures.

1	(ii) Exclusion.—In this paragraph,
2	the term "water resource facility" does not
3	include wildlife guzzlers.
4	(B) RESTRICTION ON NEW WATER RE-
5	SOURCE FACILITIES.—Except as otherwise pro-
6	vided in this Act, on and after the date of the
7	enactment of this Act, neither the President nor
8	any other officer, employee, or agent of the
9	United States shall fund, assist, authorize, or
10	issue a license or permit for the development of
11	any new water resource facility within the wil-
12	derness areas.
13	(i) Temporary Telecommunications Device.—
14	(1) In general.—Nothing in this Act prevents
15	the placement of a temporary telecommunications
16	device for law enforcement or agency administrative
17	purposes in the Selenite Peak Wilderness in accord-
18	ance with paragraph (2).
19	(2) Additional requirements.—Any tem-
20	porary telecommunications device authorized by the
21	Secretary under paragraph (1) shall—
22	(A) be carried out in accordance with—
23	(i) the Wilderness Act (16 U.S.C.
24	1131 et seq.); and

1	(ii) all other applicable laws (including
2	regulations);
3	(B) to the maximum practicable, be located
4	in such a manner as to minimize impacts on the
5	recreational and other wilderness values of the
6	area; and
7	(C) be for a period of not longer than 7
8	years.
9	SEC. 303. WILDLIFE MANAGEMENT.
10	(a) In General.—In accordance with section
11	4(d)(7) of the Wilderness Act (16 U.S.C. $1133(d)(7)$),
12	nothing in this Act affects or diminishes the jurisdiction
13	of the State with respect to fish and wildlife management,
14	including the regulation of hunting, fishing, and trapping,
15	in the wilderness areas.
16	(b) Management Activities.—In furtherance of
17	the purposes and principles of the Wilderness Act (16
18	U.S.C. 1131 et seq.), the Secretary may conduct any man-
19	agement activities in the wilderness areas that are nec-
20	essary to maintain or restore fish and wildlife populations
21	and the habitats to support the populations, if the activi-
22	ties are carried out—
23	(1) consistent with relevant wilderness manage-
24	ment plans; and
25	(2) in accordance with—

1 (A) the Wilderness Act (16 U.S.C. 1131 et seq.); and

(B) appropriate policies, such as those set forth in Appendix B of the report of the Committee on Interior and Insular Affairs of the House of Representatives accompanying H.R. 2570 of the 101st Congress (House Report 101–405), including noxious weed treatment and the occasional and temporary use of motorized vehicles if the use, as determined by the Secretary, would promote healthy, viable, and more naturally distributed wildlife populations that would enhance wilderness values with the minimal impact necessary to reasonably accomplish those tasks.

(c) Existing Activities.—Consistent with section 4(d)(1) of the Wilderness Act (16 U.S.C. 1133(d)(1)) and in accordance with appropriate policies such as those set forth in Appendix B of the Committee on Interior and In-sular Affairs of the House of Representatives accom-panying H.R. 2570 of the 101st Congress (House Report 101–405), the State may continue to use aircraft, includ-ing helicopters, to survey, capture, transplant, monitor, and provide water for wildlife populations, specifically sage-grouse, in the wilderness areas.

1	(d) Wildlife Water Development Projects.—
2	Subject to subsection (f), the Secretary shall authorize
3	structures and facilities, including existing structures and
4	facilities, for wildlife water development projects, including
5	guzzlers, in the wilderness areas if—
6	(1) the structures and facilities will, as deter-
7	mined by the Secretary, enhance wilderness values
8	by promoting healthy, viable and more naturally dis-
9	tributed wildlife populations; and
10	(2) the visual impacts of the structures and fa-
11	cilities on the wilderness areas can reasonably be
12	minimized.
13	(e) Hunting, Fishing, and Trapping.—
14	(1) In General.—The Secretary may des-
15	ignate areas in which, and establish periods during
16	which, for reasons of public safety, administration,
17	or compliance with applicable laws, no hunting, fish-
18	ing, or trapping will be permitted in the wilderness
19	areas.
20	(2) Consultation.—Except in emergencies,
21	the Secretary shall consult with the appropriate
22	State agency and notify the public before taking any
23	action under paragraph (1).
24	(f) Cooperative Agreement.—

- 1 (1) IN GENERAL.—The State, including a des-2 ignee of the State, may conduct wildlife management 3 activities in the wilderness areas—
- (A) in accordance with the terms and conditions specified in the cooperative agreement between the Secretary and the State entitled 6 "Memorandum of Understanding between the 7 8 Bureau of Land Management and the Nevada 9 Department of Wildlife Supplement No. 9" and signed November and December 2003, includ-10 11 ing any amendments to the cooperative agree-12 ment agreed to by the Secretary and the State; 13 and
 - (B) subject to all applicable laws (including regulations).
- 16 (2) REFERENCES; CLARK COUNTY.—For the
 17 purposes of this subsection, any references to Clark
 18 County in the cooperative agreement described in
 19 paragraph (1)(A) shall be considered to be a ref20 erence to the wilderness areas.

21 SEC. 304. RELEASE OF WILDERNESS STUDY AREAS.

22 (a) FINDING.—Congress finds that, for the purposes 23 of section 603(c) of the Federal Land Policy and Manage-24 ment Act of 1976 (43 U.S.C. 1782(c)), the approximately 25 48,600 acres of public land in the portions of the China

14

- 1 Mountain, Mt. Limbo, Selenite Mountains, and Tobin
- 2 Range wilderness study areas that have not been des-
- 3 ignated as wilderness by section 301(a) and the portion
- 4 of the Augusta Mountains wilderness study area within
- 5 the County that has not been designated as wilderness by
- 6 section 301(a) have been adequately studied for wilderness
- 7 designation.
- 8 (b) Release.—The public land described in sub-
- 9 section (a)—
- 10 (1) is no longer subject to section 603(c) of the
- 11 Federal Land Policy and Management Act of 1976
- 12 (43 U.S.C. 1782(c)); and
- 13 (2) shall be managed in accordance with the ap-
- plicable land use plans adopted under section 202 of
- the Federal Land Policy and Management Act of
- 16 1976 (43 U.S.C. 1712).
- 17 SEC. 305. NATIVE AMERICAN CULTURAL AND RELIGIOUS
- 18 USES.
- 19 (a) In General.—Nothing in this title alters or di-
- 20 minishes the treaty rights of any Indian tribe (as defined
- 21 in section 4 of the Indian Self-Determination and Edu-
- 22 cation Assistance Act (25 U.S.C. 5304)).
- 23 (b) Cultural Uses.—Nothing in this title precludes
- 24 the traditional collection of pine nuts in a wilderness area

- 1 for personal, noncommercial use consistent with the Wil-
- 2~ derness Act (16 U.S.C. 1131 et seq.).

Union Calendar No. 243

115TH CONGRESS H. R. 1107

[Report No. 115-336]

A BILL

To promote conservation, improve public land management, and provide for sensible development in Pershing County, Nevada, and for other pur-

September 28, 2017

Committed to the Committee of the Whole House on the State of the Union and ordered to be printed