

115TH CONGRESS  
1ST SESSION

# H. R. 1224

To amend the National Institute of Standards and Technology Act to implement a framework, assessment, and audits for improving United States cybersecurity.

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## IN THE HOUSE OF REPRESENTATIVES

FEBRUARY 27, 2017

Mr. ABRAHAM (for himself, Mr. SMITH of Texas, Mr. LUCAS, Mrs. COMSTOCK, and Mr. KNIGHT) introduced the following bill; which was referred to the Committee on Science, Space, and Technology

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## A BILL

To amend the National Institute of Standards and Technology Act to implement a framework, assessment, and audits for improving United States cybersecurity.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “NIST Cybersecurity  
5 Framework, Assessment, and Auditing Act of 2017”.

6 **SEC. 2. NIST MISSION TO ADDRESS CYBERSECURITY**  
7 **THREATS.**

8 Section 20(a)(1) of the National Institute of Stand-  
9 ards and Technology Act (15 U.S.C. 278g–3(a)(1)) is

1 amended by inserting “, emphasizing the principle that ex-  
2 panding cybersecurity threats require engineering security  
3 from the beginning of an information system’s life cycle,  
4 building more trustworthy and secure components and  
5 systems from the start, and applying well-defined security  
6 design principles throughout” before the semicolon.

7 **SEC. 3. IMPLEMENTATION OF CYBERSECURITY FRAME-**  
8 **WORK.**

9 The National Institute of Standards and Technology  
10 Act (15 U.S.C. 271 et seq.) is amended by inserting after  
11 section 20 the following:

12 **“SEC. 20A. FRAMEWORK FOR IMPROVING CRITICAL INFRA-**  
13 **STRUCTURE CYBERSECURITY.**

14 “(a) IMPLEMENTATION BY FEDERAL AGENCIES.—

15 “(1) IN GENERAL.—The Institute shall promote  
16 the implementation by Federal agencies of the  
17 Framework for Improving Critical Infrastructure  
18 Cybersecurity (in this section and section 20B re-  
19 ferred to as the ‘Framework’) by providing to the  
20 Office of Management and Budget, the Office of  
21 Science and Technology Policy, and all other Federal  
22 agencies, not later than 6 months after the date of  
23 enactment of the NIST Cybersecurity Framework,  
24 Assessment, and Auditing Act of 2017, guidance  
25 that Federal agencies may use to incorporate the

1 Framework into their information security risk man-  
2 agement efforts, including practices related to com-  
3 pliance with chapter 35 of title 44, United States  
4 Code, and any other applicable Federal law.

5 “(2) GUIDANCE.—The guidance required under  
6 paragraph (1) shall—

7 “(A) describe how the Framework aligns  
8 with or augments existing agency practices re-  
9 lated to compliance with chapter 35 of title 44,  
10 United States Code, and any other applicable  
11 Federal law;

12 “(B) identify any areas of conflict or over-  
13 lap between the Framework and existing cyber-  
14 security requirements, including gap areas  
15 where additional policies, standards, guidelines,  
16 or programs may be needed to encourage Fed-  
17 eral agencies to use the Framework and im-  
18 prove the ability of Federal agencies to manage  
19 cybersecurity risk;

20 “(C) include a template for Federal agen-  
21 cies on how to use the Framework, and rec-  
22 ommend procedures for streamlining and har-  
23 monizing existing and future cybersecurity-re-  
24 lated requirements, in support of the goal of  
25 using the Framework to supplant Federal agen-

1 cy practices in compliance with chapter 35 of  
2 title 44, United States Code;

3 “(D) recommend other procedures for com-  
4 pliance with cybersecurity reporting, oversight,  
5 and policy review and creation requirements  
6 under such chapter 35 and any other applicable  
7 Federal law; and

8 “(E) be updated, as the Institute considers  
9 necessary, to reflect what the Institute learns  
10 from ongoing research, the audits conducted  
11 pursuant to section 20B(b), the information  
12 compiled by the Federal working group estab-  
13 lished pursuant to paragraph (3), the informa-  
14 tion compiled by the public-private working  
15 group established pursuant to subsection (b)(1),  
16 the annual reports published pursuant to para-  
17 graph (4), and the annual reports published  
18 pursuant to subsection (b)(2).

19 “(3) FEDERAL WORKING GROUP.—Not later  
20 than 3 months after the date of enactment of the  
21 NIST Cybersecurity Framework, Assessment, and  
22 Auditing Act of 2017, the Institute shall establish  
23 and chair a working group (in this section referred  
24 to as the ‘Federal working group’), including rep-  
25 resentatives of the Office of Science and Technology

1 Policy and other appropriate Federal agencies, which  
2 shall—

3 “(A) not later than 6 months after the  
4 date of enactment of the NIST Cybersecurity  
5 Framework, Assessment, and Auditing Act of  
6 2017, develop outcome-based and quantifiable  
7 metrics, in coordination with the public-private  
8 working group established pursuant to sub-  
9 section (b), to help Federal agencies in their  
10 analysis and assessment of the effectiveness of  
11 the Framework in protecting their information  
12 and information systems;

13 “(B) update such metrics as the Federal  
14 working group considers necessary;

15 “(C) compile information from Federal  
16 agencies on their use of the Framework and the  
17 results of the analysis and assessment described  
18 in subparagraph (A); and

19 “(D) assist the Office of Science and Tech-  
20 nology Policy in publishing the annual report  
21 required under paragraph (4).

22 “(4) REPORT.—The Office of Science and  
23 Technology Policy shall develop and make publicly  
24 available an annual report on agency adoption rates  
25 and the effectiveness of the Framework. In pre-

1       paring such report, the Office shall use the informa-  
2       tion compiled by the Federal working group pursu-  
3       ant to paragraph (3)(C).

4       “(b) IMPLEMENTATION BY PRIVATE ENTITIES.—

5               “(1) PUBLIC-PRIVATE WORKING GROUP.—Not  
6       later than 6 months after the date of enactment of  
7       the NIST Cybersecurity Framework, Assessment,  
8       and Auditing Act of 2017, the Institute shall, in co-  
9       ordination with industry stakeholders, establish a  
10      working group (in this section referred to as the  
11      ‘public-private working group’) which shall—

12               “(A) not later than 1 year after the date  
13      of enactment of the NIST Cybersecurity  
14      Framework, Assessment, and Auditing Act of  
15      2017, develop specific Framework implementa-  
16      tion models and measurement tools that private  
17      entities can use to adopt the Framework;

18               “(B) not later than 1 year after the date  
19      of enactment of the NIST Cybersecurity  
20      Framework, Assessment, and Auditing Act of  
21      2017, develop, in coordination with the Federal  
22      working group, industry-led, consensus and out-  
23      come-based metrics that quantify the effective-  
24      ness and benefits of the Framework to enable  
25      private entities to voluntarily analyze and as-

1           sess their individual corporate cybersecurity  
2           risks;

3           “(C) update the models and tools devel-  
4           oped pursuant to subparagraph (A) and the  
5           metrics developed pursuant to subparagraph  
6           (B), as the public-private working group con-  
7           siders necessary;

8           “(D) compile information, derived from the  
9           metrics developed pursuant to subparagraph  
10          (B), voluntarily submitted by private entities on  
11          their use of the Framework and on the effec-  
12          tiveness and benefits of such use;

13          “(E) analyze the information compiled  
14          pursuant to subparagraph (D) and provide such  
15          information and analysis to—

16                 “(i) the Institute, for the purpose of  
17                 enabling the Institute to make improve-  
18                 ments to the Framework; and

19                 “(ii) private entities, for the purpose  
20                 of providing such entities with a greater  
21                 understanding of the benefits of the  
22                 Framework to enable them to use the  
23                 Framework more effectively to improve  
24                 their cybersecurity; and

1           “(F) assist the Office of Science and Tech-  
2           nology Policy in publishing the annual report  
3           required under paragraph (2).

4           “(2) REPORT.—The Office of Science and  
5           Technology Policy shall develop and make publicly  
6           available an annual report on industry adoption  
7           rates and the effectiveness of the Framework. In  
8           preparing such report, the Office shall use informa-  
9           tion compiled by the public-private working group  
10          pursuant to paragraph (1)(D).

11 **“SEC. 20B. CYBERSECURITY AUDITS.**

12          “(a) INITIAL ASSESSMENT.—

13           “(1) REQUIREMENT.—Not later than 6 months  
14          after the date of enactment of the NIST Cybersecu-  
15          rity Framework, Assessment, and Auditing Act of  
16          2017, the Institute shall complete an initial assess-  
17          ment of the cybersecurity preparedness of the agen-  
18          cies described in paragraph (2). Such assessment  
19          shall be based on information security standards de-  
20          veloped under section 20, and may also be informed  
21          by work done or reports published by other Federal  
22          agencies or officials.

23           “(2) AGENCIES.—The agencies referred to in  
24          paragraph (1) are the agencies referred to in section  
25          901(b) of title 31, United States Code, and any



1 other agency that has reported a major incident (as  
2 defined in the Office of Management and Budget  
3 Memorandum—16–03, published on October 30,  
4 2015, or any successor document).

5 “(3) NATIONAL SECURITY SYSTEMS.—The re-  
6 quirement under paragraph (1) shall not apply to  
7 national security systems (as defined in section  
8 3552(b) of title 44, United States Code).

9 “(b) AUDITS.—

10 “(1) REQUIREMENT.—Not later than 6 months  
11 after the date of enactment of the NIST Cybersecu-  
12 rity Framework, Assessment, and Auditing Act of  
13 2017, the Institute shall initiate an individual cyber-  
14 security audit of each agency described in subsection  
15 (a)(2), to assess the extent to which the agency is  
16 meeting the information security standards devel-  
17 oped under section 20.

18 “(2) RELATION TO FRAMEWORK.—Audits con-  
19 ducted under this subsection shall—

20 “(A) to the extent applicable and available,  
21 be informed by the report on agency adoption  
22 rates and the effectiveness of the Framework  
23 described in section 20A(a)(4); and

24 “(B) if the agency is required by law or  
25 Executive order to adopt the Framework, be

1 based on the guidance described in section  
2 20A(a)(2) and metrics developed under section  
3 20A(a)(3)(A).

4 “(3) SCHEDULE.—The Institute shall establish  
5 a schedule for completion of audits under this sub-  
6 section to ensure that—

7 “(A) audits of agencies whose information  
8 security risk is high, based on the assessment  
9 conducted under subsection (a), are completed  
10 not later than 1 year after the date of enact-  
11 ment of the NIST Cybersecurity Framework,  
12 Assessment, and Auditing Act of 2017, and are  
13 audited annually thereafter; and

14 “(B) audits of all other agencies described  
15 in subsection (a)(2) are completed not later  
16 than 2 years after the date of enactment of the  
17 NIST Cybersecurity Framework, Assessment,  
18 and Auditing Act of 2017, and are audited bi-  
19 ennially thereafter.

20 “(4) REPORT.—A report of each audit con-  
21 ducted under this subsection shall be transmitted by  
22 the Institute to—

23 “(A) the Office of Management and Budg-  
24 et;

1           “(B) the Office of Science and Technology  
2 Policy;

3           “(C) the Government Accountability Of-  
4 fice;

5           “(D) the agency being audited;

6           “(E) the Inspector General of such agency,  
7 if there is one; and

8           “(F) Congress, including the Committee on  
9 Science, Space, and Technology of the House of  
10 Representatives and the Committee on Com-  
11 merce, Science, and Transportation of the Sen-  
12 ate.”.

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