Union Calendar No. 255

115TH CONGRESS 1ST SESSION

H. R. 1731

[Report No. 115-351, Part I]

To amend the Surface Mining Control and Reclamation Act of 1977 to provide funds to States and Indian tribes for the purpose of promoting economic revitalization, diversification, and development in economically distressed communities through the reclamation and restoration of land and water resources adversely affected by coal mining carried out before August 3, 1977, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

March 27, 2017

Mr. Rogers of Kentucky (for himself, Mr. Griffith, Mr. Jenkins of West Virginia, Mr. Thompson of Pennsylvania, and Mr. Cartwright) introduced the following bill; which was referred to the Committee on Natural Resources, and in addition to the Committee on Transportation and Infrastructure, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

October 19, 2017

Additional sponsors: Mr. McKinley, Mr. Stivers, Mr. Shuster, Mr. Barletta, Mr. Fleischmann, Mr. Lahood, Mr. Mooney of West Virginia, Mrs. Radewagen, Mr. Dent, Mr. Kelly of Pennsylvania, Mr. Beyer, Mr. Rothfus, Mr. Murphy of Pennsylvania, Mr. Marino, Mr. Gibbs, Mr. Brady of Pennsylvania, Mr. Duncan of Tennessee, Mr. Polis, Mr. Guthrie, Mr. Michael F. Doyle of Pennsylvania, Ms. Sewell of Alabama, Mr. Ryan of Ohio, Mr. Johnson of Ohio, Mr. Yarmuth, Mr. Loebsack, Mr. Huffman, Mr. Ben Ray Luján of New Mexico, Ms. Michelle Lujan Grisham of New Mexico, Mr. Roe of Tennessee, Mr. Lowenthal, Mr. Delaney, Mr. Costello of Pennsylvania, Mr. Brendan F. Boyle of Pennsylvania, Mr. Renacci, Mrs. Bustos, and Mr. Foster

OCTOBER 19, 2017

Reported from the Committee on Natural Resources with an amendment [Strike out all after the enacting clause and insert the part printed in italic]

OCTOBER 19, 2017

The Committee on Transportation and Infrastructure discharged; committed to the Committee of the Whole House on the State of the Union and ordered to be printed

[For text of introduced bill, see copy of bill as introduced on March 27, 2017]

A BILL

To amend the Surface Mining Control and Reclamation Act of 1977 to provide funds to States and Indian tribes for the purpose of promoting economic revitalization, diversification, and development in economically distressed communities through the reclamation and restoration of land and water resources adversely affected by coal mining carried out before August 3, 1977, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Revitalizing the Econ-
- 5 omy of Coal Communities by Leveraging Local Activities
- 6 and Investing More Act of 2017" or the "RECLAIM Act
- 7 of 2017".
- 8 SEC. 2. ECONOMIC REVITALIZATION FOR COAL COUNTRY.
- 9 (a) In General.—Title IV of the Surface Mining
- 10 Control and Reclamation Act of 1977 (30 U.S.C. 1231 et
- 11 seq.) is amended by adding at the end the following:
- 12 "SEC. 416. ABANDONED MINE LAND ECONOMIC REVITALIZA-
- 13 **TION**.
- 14 "(a) Purpose.—The purpose of this section is to pro-
- 15 mote economic revitalization, diversification, and develop-
- 16 ment in economically distressed mining communities
- 17 through the reclamation and restoration of land and water
- 18 resources adversely affected by coal mining carried out be-
- 19 fore August 3, 1977.
- 20 "(b) In General.—From amounts deposited into the
- 21 fund under section 401(b) before October 1, 2007, and not
- 22 otherwise appropriated to the extent such funds are avail-
- 23 able, \$200,000,000 shall be made available to the Secretary,
- 24 without further appropriation, for each of fiscal years 2017
- 25 through 2021 for distribution to States and Indian tribes

1	in accordance with this section for reclamation and restora-
2	tion projects at sites identified as priorities under section
3	403(a): Provided, That if less than \$200,000,000 is avail-
4	able in any fiscal year to the Secretary, such remaining
5	amount shall be made available to the Secretary, without
6	further appropriation, and such fiscal year shall end dis-
7	tributions made available under this section.
8	"(c) Use of Funds.—Funds distributed to a State
9	or Indian tribe under subsection (d) shall be used only for
10	projects classified under the priorities of section 403(a) that
11	meet the following criteria:
12	"(1) Contribution to future economic or
13	COMMUNITY DEVELOPMENT.—
14	"(A) In general.—The project, upon com-
15	pletion of reclamation, is intended to create fa-
16	vorable conditions for the economic development
17	of the project site or create favorable conditions
18	that promote the general welfare through eco-
19	nomic and community development of the area
20	in which the project is conducted.
21	"(B) Demonstration of conditions.—
22	Such conditions are demonstrated by—
23	"(i) documentation of the role of the
24	project in such area's economic development

1	strategy or other economic and community
2	$development\ planning\ process;$
3	"(ii) any other documentation of the
4	planned economic and community use of the
5	project site after the primary reclamation
6	activities are completed, which may include
7	contracts, agreements in principle, or other
8	evidence that, once reclaimed, the site is
9	reasonably anticipated to be used for one or
10	more industrial, commercial, residential,
11	agricultural, or recreational purposes; or
12	"(iii) any other documentation agreed
13	to by the State or Indian tribe that dem-
14	onstrates the project will meet the criteria
15	set forth in this subsection.
16	"(2) Location in economically distressed
17	COMMUNITY AFFECTED BY RECENT DECLINE IN MIN-
18	ING.—
19	"(A) In general.—The project will be con-
20	ducted in a community—
21	"(i) that has been adversely affected
22	economically by a recent reduction in coal
23	mining related activity, as demonstrated by
24	employment data, per capita income, or
25	other indicators of economic distress; or

1	"(ii)(I) that has historically relied on
2	coal mining for a substantial portion of its
3	economy; and
4	"(II) in which the economic contribu-
5	tion of coal mining has significantly de-
6	clined.
7	"(B) Submission and publication of
8	EVIDENCE OR ANALYSIS.—Any evidence or anal-
9	ysis relied upon in selecting the location of a
10	project under this subparagraph shall be sub-
11	mitted to the Secretary for publication. The Sec-
12	retary shall publish such evidence or analysis in
13	the Federal Register within 30 days after receiv-
14	ing such submission.
15	"(3) Stakeholder collaboration.—
16	"(A) In general.—The project has been
17	the subject of project planning under subsection
18	(g) and has been the focus of collaboration, in-
19	cluding partnerships, as appropriate, with inter-
20	ested persons or local organizations.
21	"(B) Public Notice.—As part of project
22	planning—
23	"(i) the public has been notified of the
24	project and has been given an opportunity
25	to comment at a public meeting convened in

1	a community near the proposed project site;
2	and
3	"(ii) the State or Indian tribe pub-
4	lished notice of such meetings in local news-
5	papers of general circulation, on the Inter-
6	net, and by any other means considered de-
7	sirable by the Secretary.
8	"(C) Electronic notification.—The
9	State or Indian tribe established a way for inter-
10	ested persons to receive electronically all public
11	notices issued under subparagraph (B) and any
12	written declarations submitted to the Secretary
13	under paragraph (5).
14	"(4) Eligible Applicants.—The project has
15	been proposed by entities of State, local, county, or
16	tribal governments, or local organizations, and will be
17	approved and executed by State or tribal programs,
18	approved under section 405 or referred to in section
19	402(g)(8)(B), which may include subcontracting
20	project-related activities, as appropriate.
21	"(5) Waiver.—If the State or Indian tribe—
22	"(A) cannot provide documentation de-
23	scribed in paragraph (1)(B) for a project con-
24	ducted under a priority stated in paragraph (1)
25	or (2) of section $403(a)$, or

1 "(B) is unable to meet the requirements 2 under paragraph (2),

> the State or Indian tribe shall submit a written declaration to the Secretary requesting an exemption from the requirements of those subparagraphs. The declaration must explain why achieving favorable conditions for economic or community development at the project site is not practicable, or why the requirements of paragraph (2) cannot be met, and that sufficient funds distributed annually under section 401 are not available to implement the project. Such request for an exemption is deemed to be approved, except the Secretary shall deny such request if the Secretary determines the declaration to be substantially inadequate. Any denial of such request shall be resolved at the State's or Indian tribe's request through the procedures described in subsection (e).

"(d) Distribution of Funds.—

"(1) Uncertified states.—

"(A) IN GENERAL.—From the amount made available in subsection (b), the Secretary shall distribute \$195,000,000 annually for each of fiscal years 2017 through 2021 to States and Indian tribes that have a State or tribal program approved under section 405 or are referred to in

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1	section $402(g)(8)(B)$, and have not made a cer-
2	tification under section 411(a) in which the Sec-
3	retary has concurred, as follows:
4	"(i) Four-fifths of such amount shall be
5	distributed based on the proportion of the
6	amount of coal historically produced in
7	each State or from the lands of each Indian
8	tribe concerned before August 3, 1977.
9	"(ii) One-fifth of such amount shall be
10	distributed based on the proportion of rec-
11	lamation fees paid during the period of fis-
12	cal years 2012 through 2016 for lands in
13	each State or lands of each Indian tribe
14	concerned.
15	"(B) Supplemental funds.—Funds dis-
16	tributed under this section—
17	"(i) shall be in addition to, and shall
18	not affect, the amount of funds distrib-
19	uted—
20	"(I) to States and Indian tribes
21	under section 401(f); and
22	"(II) to States and Indian tribes
23	that have made a certification under
24	section 411(a) in which the Secretary

1	has concurred, subject to the cap de-
2	scribed in section 402(i)(3); and
3	"(ii) shall not reduce any funds dis-
4	tributed to a State or Indian tribe by rea-
5	son of the application of section $402(g)(8)$.
6	"(2) Additional funding to certain states
7	AND INDIAN TRIBES.—
8	"(A) Eligibility.—From the amount made
9	available in subsection (b), the Secretary shall
10	distribute \$5,000,000 annually for each of the
11	five fiscal years beginning with fiscal year 2017
12	to States and Indian tribes that have a State
13	program approved under section 405 and have
14	made a certification under section 411(a) in
15	which the Secretary has concurred.
16	"(B) Application for funds.—Using the
17	process in section 405(f), any State or Indian
18	tribe described in subparagraph (A) may submit
19	a grant application to the Secretary for funds
20	under this paragraph. The Secretary shall review
21	each grant application to confirm that the
22	projects identified in the application for funding
23	are eligible under subsection (c).
24	"(C) Distribution of funds.—The
25	amount of funds distributed to each State or In-

1	dian tribe under this paragraph shall be deter-
2	mined by the Secretary based on the dem-
3	onstrated need for the funding to accomplish the
4	purpose of this section.
5	"(3) Reallocation of uncommitted funds.—
6	"(A) Committed Defined.—For purposes
7	of this paragraph the term 'committed'—
8	"(i) means that funds received by the
9	State or Indian tribe—
10	"(I) have been exclusively applied
11	to or reserved for a specific project and
12	therefore are not available for any
13	other purpose; or
14	"(II) have been expended or des-
15	ignated by the State or Indian tribe
16	for the completion of a project;
17	"(ii) includes use of any amount for
18	project planning under subsection (g); and
19	"(iii) reflects an acknowledgment by
20	Congress that, based on the documentation
21	required under subsection $(c)(2)(B)$, any
22	unanticipated delays to commit such funds
23	that are outside the control of the State or
24	Indian tribe concerned shall not affect its
25	allocations under this section.

"(B) FISCAL YEARS 2020 AND 2021.—For each of fiscal years 2020 and 2021, the Secretary shall reallocate in accordance with subparagraph (D) any amount available for distribution under this subsection that has not been committed to el-igible projects in the preceding 2 fiscal years, among the States and Indian tribes that have committed to eligible projects the full amount of their annual allocation for the preceding fiscal year.

"(C) FISCAL YEAR 2022.—For fiscal year 2022, the Secretary shall reallocate in accordance with subparagraph (D) any amount available for distribution under this subsection that has not been committed to eligible projects or distributed under paragraph (1)(A), among the States and Indian tribes that have committed to eligible projects the full amount of their annual allocation for the preceding fiscal years.

"(D) Amount of RealLocation.—The amount reallocated to each State or Indian tribe under each of subparagraphs (B) and (C) shall be determined by the Secretary to reflect, to the extent practicable—

1	"(i) the proportion of unreclaimed eli-
2	gible lands and waters the State or Indian
3	tribe has in the inventory maintained
4	$under\ section\ 403(c);$
5	"(ii) the average of the proportion of
6	reclamation fees paid for lands in each
7	State or lands of each Indian tribe con-
8	cerned; and
9	"(iii) the proportion of coal mining
10	employment loss incurred in the State or on
11	lands of the Indian tribe, respectively, as
12	determined by the Mine Safety and Health
13	Administration, over the 5-year period pre-
14	ceding the fiscal year for which the realloca-
15	tion is made.
16	"(e) Resolution of Secretary's Concerns; Con-
17	GRESSIONAL NOTIFICATION.—If the Secretary does not
18	agree with a State or Indian tribe that a proposed project
19	meets the criteria set forth in subsection (c)—
20	"(1) the Secretary and the State or tribe shall
21	meet and confer for a period of not more than 45
22	days to resolve the Secretary's concerns, except that
23	such period may be shortened by the Secretary if the
24	Secretary's concerns are resolved:

1 "(2) during that period, at the State's or Indian 2 tribe's request, the Secretary may consult with any 3 appropriate Federal agency; and

"(3) at the end of that period, if the Secretary's concerns are not resolved the Secretary shall provide to the Committee on Natural Resources of the House of Representatives and the Committee on Energy and Natural Resources of the Senate an explanation of the concerns and such project proposal shall not be eligible for funds distributed under this section.

"(f) ACID MINE DRAINAGE TREATMENT.—

"(1) In General.—Subject to paragraph (2), a State or Indian tribe that receives funds under this section may use up to 30 percent of such funds as necessary to supplement the State's or tribe's acid mine drainage abatement and treatment fund established under section 402(g)(6)(A), for future operation and maintenance costs for the treatment of acid mine drainage associated with the individual projects funded under this section. A State or Indian tribe shall specify the total funds allotted for such costs in its application submitted under subsection (d)(2)(B).

"(2) CONDITION.—A State or Indian tribe may use funds under this subsection only if the State or tribe can demonstrate that the annual grant distrib-

1	uted to the State or tribe pursuant to section 401(f),
2	including any interest from the State's or tribe's acid
3	mine drainage abatement and treatment fund that is
4	not used for the operation or maintenance of pre-
5	existing acid mine drainage treatment systems, is in-
6	sufficient to fund the operation and maintenance of
7	any acid mine drainage treatment system associated
8	with an individual project funded under this section.
9	"(g) Project Planning and Administration.—
10	"(1) States and indian tribes.—
11	"(A) In general.—A State or Indian tribe
12	may use up to 10 percent of its annual distribu-
13	tion under this section for project planning and
14	the costs of administering this section.
15	"(B) Planning requirements.—Planning
16	under this paragraph may include—
17	"(i) identifying eligible projects;
18	"(ii) updating the inventory referred to
19	in section $403(c)$;
20	"(iii) developing project designs;
21	"(iv) collaborating with stakeholders,
22	$including\ public\ meetings;$
23	"(v) preparing cost estimates; or

1	"(vi) engaging in other similar activi-
2	ties necessary to facilitate reclamation ac-
3	tivities under this section.
4	"(2) Secretary.—The Secretary may expend,
5	from amounts made available to the Secretary under
6	section $402(g)(3)(D)$, not more than \$3,000,000 dur-
7	ing the fiscal years for which distributions occur
8	under subsection (b) for staffing and other adminis-
9	trative expenses necessary to carry out this section.
10	"(h) Report to Congress.—The Secretary shall pro-
11	vide to the Committee on Natural Resources of the House
12	of Representatives, the Committees on Appropriations of the
13	House of Representatives and the Senate, and the Com-
14	mittee on Energy and Natural Resources of the Senate at
15	the end of each fiscal year for which such funds are distrib-
16	uted a detailed report—
17	"(1) on the various projects that have been un-
18	dertaken with such funds;
19	"(2) the extent and degree of reclamation using
20	such funds that achieved the priorities described in
21	paragraph (1) or (2) of section 403(a);
22	"(3) the community and economic benefits that
23	are resulting from, or are expected to result from, the
24	use of the funds that achieved the priorities described
25	in paragraph (3) of section 403(a): and

1	"(4) the reduction since the previous report in
2	the inventory referred to in section 403(c).
3	"(i) Prohibition on Certain Use of Funds.—Any
4	State or Indian tribe that uses the funds distributed under
5	this section for purposes other than reclamation or drainage
6	abatement expenditures, as made eligible by section 404,
7	and for the purposes authorized under subsections (f) and
8	(g), shall be barred from receiving any subsequent funding
9	under this section.".
10	(b) Clerical Amendment.—The table of contents in
11	the first section of the Surface Mining Control and Rec-
12	lamation Act of 1977 is amended by adding at the end of
13	the items relating to title IV the following:
	"Sec. 416. Abandoned mine land economic revitalization.".
14	SEC. 3. TECHNICAL AND CONFORMING AMENDMENTS.
15	The Surface Mining Control and Reclamation Act of
16	1977 is amended—
17	(1) in section 401(c) (30 U.S.C. 1231(c)), by
18	striking "and" after the semicolon at the end of para-
19	graph (10), by redesignating paragraph (11) as para-
20	graph (12), and by inserting after paragraph (10) the
21	following:
22	"(11) to implement section 416; and";
23	(2) in section $401(d)(3)$ (30 U.S.C. $1231(d)(3)$),
24	by striking "subsection (f)" and inserting "subsection
25	(f) and section 416(a)";

1	(3) in section 402(g) (30 U.S.C. 1232(g))—
2	(A) in paragraph (1), by inserting "and
3	section 416" after "subsection (h)"; and
4	(B) by adding at the end of paragraph (3)
5	$the\ following:$
6	"(F) For the purpose of section
7	416(d)(2)(A)."; and
8	(4) in section 403(c) (30 U.S.C. 1233(c)), by in-
9	serting after the second sentence the following: "As
10	practicable, States and Indian tribes shall offer such
11	amendments based on the use of remote sensing, global
12	positioning systems, and other advanced tech-
13	nologies.".
14	SEC. 4. MINIMUM STATE PAYMENTS.
15	Section 402(g)(8)(A) of the Surface Mining Control
16	and Reclamation Act of 1977 (30 U.S.C. $1232(g)(8)$) is
17	amended by striking "\$3,000,000" and inserting
18	"\$5,000,000".
19	SEC. 5. GAO STUDY OF USE OF FUNDS.
20	Not later than two years after the date of the enact-
21	ment of this Act, the Comptroller General of the United
22	States shall study and report to the Congress on uses of
23	funds authorized by this Act, including regarding—
24	(1) the solvency of the Abandoned Mine Rec-
25	lamation Fund: and

1	(2) the impact of such use on payments and					
2	transfers under the Surface Mining Control and Rec-					
3	lamation Act of 1977 (30 U.S.C. 1201) to—					
4	(A) States for which a certification has been					
5	made under section 411 of such Act (30 U.S.C.					
6	1241);					
7	(B) States for which such a certification has					
8	not been made; and					
9	(C) transfers to United Mine Workers of					
10	America Combined Benefit Fund.					
11	SEC. 6. ABANDONED MINE LAND RECLAMATION AND RES-					
12	TORATION INITIATIVE.					
13	(a) In General.—Subchapter I of chapter 145 of title					
14	40, United States Code, is amended by adding at the end					
15	the following:					
16	"§ 14510. Abandoned mine land reclamation and res-					
17	toration initiative					
18	"(a) In General.—The Appalachian Regional Com-					
19	mission may provide technical assistance, make grants,					
20	enter into contracts, or otherwise provide amounts to indi-					
21	viduals or entities in the Appalachian region for projects					
22	and activities on lands, or on or in waters, that have been					
23	reclaimed or restored with amounts provided under title IV					
	rectarmed of restored with amounts provided under title IV					

1	(30 U.S.C. 1231 et seq.) or that are eligible for such rec-
2	lamation or restoration.
3	"(b) Limitation on Available Amounts.—Of the
4	cost of any activity eligible for a grant under this section—
5	"(1) not more than 50 percent may be provided
6	from amounts appropriated to carry out this section;
7	and
8	"(2) notwithstanding paragraph (1)—
9	"(A) in the case of a project to be carried
10	out in a county for which a distressed county
11	designation is in effect under section 14526, not
12	more than 80 percent may be provided from
13	amounts appropriated to carry out this section;
14	and
15	"(B) in the case of a project to be carried
16	out in a county for which an at-risk designation
17	is in effect under section 14526, not more than
18	70 percent may be provided from amounts ap-
19	propriated to carry out this section.
20	"(c) Sources of Assistance.—Subject to subsection
21	(b), a grant provided under this section may be provided
22	from amounts made available to carry out this section in
23	combination with amounts made available—
24	"(1) under any other Federal program; or
25	"(2) from any other source.

1	"(d) Federal Share.—Notwithstanding any provi-					
2	sion of law limiting the Federal share under any other Fed-					
3	eral program, amounts made available to carry out this see					
4	tion may be used to increase that Federal share, as the Ap					
5	palachian Regional Commission determines to be appro					
6	priate.".					
7	(b) Clerical Amendment.—The analysis for chapter					
8	8 145 of title 40, United States Code, is amended by insert					
9	after the item relating to section 14509 the following:					
	"14510. Abandoned mine land reclamation and restoration initiative.".					
10	SEC. 7. HEADQUARTERS OF APPALACHIAN REGIONAL CO					
11	MISSION.					
12	(a) FINDING.—Congress finds that—					
13	(1) the Delta Regional Commission, the Denal					
14	Commission, and the Northern Border Regional Com-					
15	mission are each headquartered in their respective re-					
16	gion; and					
17	(2) the headquarters of the Appalachian Re					
18	gional Commission should be relocated from the Dis-					
19	trict of Columbia to a more affordable location in th					
20	Appalachian Region.					
21	(b) Location of Headquarters.—					
22	(1) In General.—Section 14301 of title 40,					
23	United States Code, is amended by adding at the end					
24	$the\ following:$					

- 1 "(g) Headquarters of the Com-
- 2 mission shall be located in the Appalachian Region.".
- 3 (2) Implementation.—The Federal Cochairman
- 4 of the Appalachian Regional Commission shall take
- 5 such actions as may be necessary to carry out the
- 6 amendment made by paragraph (1).

7 SEC. 8. PAYMENTS TO CERTIFIED STATES NOT AFFECTED.

- 8 Nothing in this Act shall be construed to reduce or oth-
- 9 erwise affect payments under section 402(g) of the Surface
- 10 Mining Reclamation and Control Act of 1977 (30 U.S.C.
- 11 1232(g)) to States that have made a certification under sec-
- 12 tion 411(a) of such Act (30 U.S.C. 1240a(a)) in which the
- 13 Secretary of the Interior has concurred.

Union Calendar No. 255

115TH CONGRESS H. R. 1731

[Report No. 115-351, Part I]

BILL

To amend the Surface Mining Control and Reclamation Act of 1977 to provide funds to States and Indian tribes for the purpose of promoting economic revitalization, diversification, and development in economically distressed communities through the reclamation and restoration of land and water resources adversely affected by coal mining carried out before August 3, 1977, and for other purposes.

OCTOBER 19, 2017

Reported from the Committee on Natural Resources with an amendment

OCTOBER 19, 2017

The Committee on Transportation and Infrastructure discharged; committed to the Committee of the Whole House on the State of the Union and ordered to be printed