

115TH CONGRESS  
1ST SESSION

# H. R. 2057

To amend the Internal Revenue Code of 1986 to limit the interest deduction for excessive interest of members of financial reporting groups and to terminate the deferral of active income of controlled foreign corporations, and to amend the Securities Exchange Act of 1934 to require the disclosure of total corporate tax paid by a corporation in each annual report required to be filed under such Act, and for other purposes.

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## IN THE HOUSE OF REPRESENTATIVES

APRIL 6, 2017

Mr. POCAN (for himself, Ms. NORTON, Mr. CONYERS, Ms. MOORE, Ms. LEE, Ms. SCHAKOWSKY, Mr. CICILLINE, and Mr. GRIJALVA) introduced the following bill; which was referred to the Committee on Ways and Means, and in addition to the Committee on Financial Services, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

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## A BILL

To amend the Internal Revenue Code of 1986 to limit the interest deduction for excessive interest of members of financial reporting groups and to terminate the deferral of active income of controlled foreign corporations, and to amend the Securities Exchange Act of 1934 to require the disclosure of total corporate tax paid by a corporation in each annual report required to be filed under such Act, and for other purposes.

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

### **3 SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Tax Fairness and  
5 Transparency Act”.

## **6 SEC. 2. LIMITATION ON INTEREST DEDUCTION FOR EXCES-**

**SIVE INTEREST OF MEMBERS OF FINANCIAL  
REPORTING GROUPS.**

9       (a) IN GENERAL.—Section 163 of the Internal Rev-  
10 enue Code of 1986 is amended by redesignating subsection  
11 (n) as subsection (o) and by inserting after subsection (m)  
12 the following:

13        "(n) LIMITATION ON EXCESSIVE INTEREST OF MEM-  
14      BERS OF FINANCIAL REPORTING GROUPS.—

**15                  “(1) LIMITATION.—**

16                 “(A) IN GENERAL.—If this subsection ap-  
17                 plies to any corporation for any taxable year, no  
18                 deduction shall be allowed under this chapter  
19                 for the taxable year for interest expense to the  
20                 extent that such expense exceeds the sum of—

“(i) the amount of interest on indebtedness of the corporation includable in the corporation’s gross income for the taxable year, plus

1                         “(ii) the corporation’s proportionate  
2 share of the financial reporting group’s net  
3 interest expense for the taxable year com-  
4 puted under United States income tax  
5 principles.

6                         “(B) PROPORTIONATE SHARE OF NET IN-  
7 TEREST EXPENSE.—For purposes of subparagraph  
8 (A)(ii)—

9                         “(i) IN GENERAL.—A corporation’s  
10 proportionate share of the financial report-  
11 ing group’s net interest expense means the  
12 amount equal to the percentage of the  
13 group’s net interest expense which bears  
14 the same percentage as the corporation’s  
15 earnings bears to the group’s earnings.

16                         “(ii) EARNINGS.—For purposes of  
17 clause (i), earnings shall be the sum of net  
18 earnings plus net interest expense, taxes,  
19 depreciation, and amortization.

20                         “(iii) DETERMINATIONS RELATING TO  
21 EARNINGS.—For purposes of clause (ii),  
22 earnings, net interest expense, taxes, de-  
23 preciation, and amortization with respect  
24 to a financial reporting group shall be as  
25 reflected on the financial reporting group’s

1 financial statements for the taxable year  
2 ending in the taxable year of the corpora-  
3 tion.

4 “(C) ALTERNATIVE DETERMINATION.—In  
5 lieu of the limitation in subparagraph (A), if—

6 “(i) a corporation fails to substantiate  
7 the corporation’s proportionate share of  
8 the financial reporting group’s net interest  
9 expense for a taxable year, or

10 “(ii) a corporation so elects,  
11 no deduction shall be allowed under this chap-  
12 ter for the taxable year for interest expense to  
13 the extent that such expense exceeds 10 percent  
14 of the corporation’s adjusted taxable income (as  
15 defined under subsection (j)(6)(A)).

16 “(2) CORPORATIONS TO WHICH SUBSECTION  
17 APPLIES.—

18 “(A) IN GENERAL.—This subsection shall  
19 apply to any corporation for any taxable year if  
20 the corporation is a member of a financial re-  
21 porting group.

22 “(B) CERTAIN CORPORATIONS NOT IN-  
23 CLUDED.—This subsection shall not apply to  
24 any corporation which—

1                         “(i) is a corporation predominantly  
2                         engaged in the active conduct of a bank-  
3                         ing, financing, or similar business, or  
4                         “(ii) has less than \$5,000,000 of net  
5                         interest expense for the taxable year.

6                         “(C) FINANCIAL REPORTING GROUP.—For  
7                         purposes of subparagraph (A), the term ‘finan-  
8                         cial reporting group’ means a group that pre-  
9                         pares consolidated financial statements in ac-  
10                         cordance with United States generally accepted  
11                         accounting principles, international financial re-  
12                         porting standards, or other method authorized  
13                         by the Secretary of the Treasury under regula-  
14                         tions. Such term shall not include any corpora-  
15                         tion described in subparagraph (B)(i).

16                         “(D) SUBGROUPS.—For purposes of this  
17                         subsection, all members of an expanded affili-  
18                         ated group (as defined in section 7874(c)(1))  
19                         shall be treated as 1 corporation.

20                         “(3) NET INTEREST EXPENSE.—The term ‘net  
21                         interest expense’ has the meaning given such term  
22                         by subsection (j)(6)(B).

23                         “(4) CARRYFORWARD.—

24                         “(A) DISALLOWED INTEREST.—Any  
25                         amount disallowed under subparagraph (A) or

(C) for any taxable year shall be treated as an interest expense in the next taxable year, and such amount shall not be taken into account for purposes of applying subsection (j)(2)(A)(ii) for such taxable year.

“(B) EXCESS LIMITATION.—The excess (if any) of the sum determined under paragraph (1)(A) (i) and (ii) for a taxable year over the amount of interest expense deducted under this subsection for the taxable year shall be added to the limitation determined under paragraph (1) for the next taxable year (determined without regard to this subparagraph). No excess limitation may be carried to more than 3 taxable years.

16               “(5) ELECTION.—The election under paragraph  
17               (1)(C)(ii) shall be made at such time and in such  
18               manner as the Secretary may prescribe by regula-  
19               tions.

“(6) REGULATIONS.—The Secretary shall prescribe such regulations and other guidance as may be necessary to carry out the purposes of this subsection, including regulations to—

24               “(A) coordinate the application of this sub-  
25               section with other interest deductibility rules,

1               “(B) define financial services entities,  
2               “(C) permit financial reporting groups to  
3               compute the group’s non-United States net in-  
4               terest expense without making certain adjust-  
5               ments required under United States income tax  
6               principles,

7               “(D) provide for the treatment of pass-  
8               through entities, and

9               “(E) allow the use of financial statements  
10              prepared under other countries’ generally ac-  
11              cepted accounting principles in appropriate cir-  
12              cumstances where a financial reporting group  
13              does not prepare financial statements under  
14              United States generally accepted accounting  
15              principles or international financial reporting  
16              standards.”.

17           (b) COORDINATION WITH 163(j).—Section  
18 163(j)(2)(A) of the Internal Revenue Code of 1986 is  
19 amended by adding at the end the following flush sen-  
20 tence: “This subsection shall not apply to any corporation  
21 which is a member of a financial reporting group to which  
22 subsection (n) applies.”.

23           (c) EFFECTIVE DATE.—The amendments made by  
24 this section shall apply to taxable years beginning after  
25 December 31, 2017.

3       (a) IN GENERAL.—Section 952 of the Internal Rev-  
4 enue Code of 1986 is amended by adding at the end the  
5 following new subsection:

**6        "(e) SPECIAL APPLICATION OF SUBPART.—**

7       “(1) IN GENERAL.—For taxable years begin-  
8       ning after December 31, 2017, notwithstanding any  
9       other provision of this subpart, the term ‘subpart F  
10      income’ means, in the case of any controlled foreign  
11      corporation, the income of such corporation derived  
12      from any foreign country.

13           “(2) APPLICABLE RULES.—Rules similar to the  
14        rules under the last sentence of subsection (a) and  
15        subsection (d) shall apply to this subsection.”.

16       (b) EFFECTIVE DATE.—The amendment made by  
17 subsection (a) shall apply to taxable years beginning after  
18 December 31, 2017.

19 SEC. 4. REQUIREMENT TO DISCLOSE TOTAL CORPORATE  
20 TAXES PAID.

21 (a) IN GENERAL.—Section 13 of the Securities Ex-  
22 change Act of 1934 (15 U.S.C. 78m) is amended by add-  
23 ing at the end the following new subsection:

24        "(s) DISCLOSURE OF TOTAL CORPORATE TAXES  
25 PAID.—

1               “(1) ISSUER DISCLOSURE REQUIREMENT.—

2     Each issuer required to file an annual or quarterly  
3     report under subsection (a) shall disclose in that re-  
4     port—

5               “(A) the total pre-tax profit of the issuer  
6     during the period covered by the report;

7               “(B) the total amount paid by the issuer  
8     in State taxes during the period covered by the  
9     report;

10               “(C) the total amount paid by the issuer in  
11     Federal taxes during the period covered by the  
12     report; and

13               “(D) the total amount paid by the issuer  
14     in foreign taxes during the period covered by  
15     the report.

16               “(2) DISCLOSURE OF COUNTRY-BY-COUNTRY  
17     REPORTING INFORMATION.—Each issuer required to  
18     file an annual or quarterly report under subsection  
19     (a) shall disclose in that report, for each of its sub-  
20     sidiaries and aggregated on a country-by-country  
21     basis—

22               “(A) revenues generated from transactions  
23     with other constituent entities;

24               “(B) revenues not generated from trans-  
25     actions with other constituent entities;

- 1                 “(C) profit or loss before income tax;
- 2                 “(D) total income tax paid on a cash basis
- 3                 to all tax jurisdictions, and any taxes withheld
- 4                 on payments received by the constituent enti-
- 5                 ties;
- 6                 “(E) total accrued tax expense recorded on
- 7                 taxable profits or losses, reflecting only oper-
- 8                 ations in the relevant annual period and exclud-
- 9                 ing deferred taxes or provisions for uncertain
- 10                 tax liabilities;
- 11                 “(F) stated capital, except that the stated
- 12                 capital of a permanent establishment must be
- 13                 reported in the tax jurisdiction of residence of
- 14                 the legal entity of which it is a permanent es-
- 15                 tablishment unless there is a defined capital re-
- 16                 quirement in the permanent establishment tax
- 17                 jurisdiction for regulatory purposes;
- 18                 “(G) total accumulated earnings, except
- 19                 that accumulated earnings of a permanent es-
- 20                 tablishment must be reported by the legal entity
- 21                 of which it is a permanent establishment;
- 22                 “(H) total number of employees on a full-
- 23                 time equivalent basis; and
- 24                 “(I) net book value of tangible assets,
- 25                 which, for purposes of this section, does not in-

1           clude cash or cash equivalents, intangibles, or  
2           financial assets.

3           “(3) AVAILABILITY OF INFORMATION.—The  
4       Commission shall make the information filed with  
5       the Commission pursuant to this subsection publicly  
6       available through the Commission website in a man-  
7       ner that is searchable, sortable, and downloadable.”.

8           (b) EFFECTIVE DATE.—The amendment made by  
9       this section shall apply to disclosures made after the date  
10      of the enactment of this Act.

