115TH CONGRESS 1ST SESSION H.R. 3057

To establish the use of ranked choice voting in elections for Representatives in Congress, to require each State with more than one Representative to establish multi-member Congressional districts, to require States to conduct Congressional redistricting through independent commissions, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

JUNE 26, 2017

Mr. BEYER (for himself, Mr. RASKIN, and Mr. KHANNA) introduced the following bill; which was referred to the Committee on the Judiciary, and in addition to the Committee on House Administration, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

A BILL

- To establish the use of ranked choice voting in elections for Representatives in Congress, to require each State with more than one Representative to establish multimember Congressional districts, to require States to conduct Congressional redistricting through independent commissions, and for other purposes.
 - 1 Be it enacted by the Senate and House of Representa-
 - 2 tives of the United States of America in Congress assembled,

1 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.

- 2 (a) SHORT TITLE.—This Act may be cited as the
- 3 "Fair Representation Act".
- 4 (b) TABLE OF CONTENTS.—The table of contents of
- 5 this Act is as follows:
 - Sec. 1. Short title; table of contents.
 - Sec. 2. Finding of Constitutional authority.

TITLE I—RANKED CHOICE VOTING

Sec. 101. Requiring ranked choice voting for election of Representatives.

"Subtitle C-Ranked Choice Voting

"Part 1—Requiring Ranked Choice Voting for Election of Representatives

- "Sec. 321. Requiring ranked choice voting for election of Representatives."
- "Sec. 322. Application to District of Columbia and Territories.
- "Sec. 323. Treatment of States not holding primary elections prior to date of general election.

"Part 2—Tabulation Process

- "Sec. 331. Tabulation for single-seat Congressional elections.
- "Sec. 332. Tabulation for multi-seat Congressional elections.
- "Sec. 333. Exclusion of inactive ballots.
- "Sec. 334. Treatment of ties between candidates.

"Part 3—Payments to States To Implement Ranked Choice Voting

"Sec. 341. Payments to States to implement ranked choice voting.

- Sec. 102. Applicability of enforcement provisions of Help America Vote Act of 2002.
- Sec. 103. Effective date.

TITLE II—MULTI-MEMBER DISTRICTS

- Sec. 201. Requiring use of multi-member districts in certain States.
- Sec. 202. Requiring certain States to elect all Representatives at large.
- Sec. 203. Establishing minimum number of candidates in general election.
- Sec. 204. Conforming amendments.
- Sec. 205. Effective date.

TITLE III—REQUIREMENTS FOR CONGRESSIONAL REDISTRICTING

Subtitle A—General Requirements

Sec. 301. Limit on Congressional redistricting after an apportionment.

Sec. 302. Requiring Congressional redistricting to be conducted through plan of independent State commission.

Subtitle B—Independent Redistricting Commissions

- Sec. 311. Independent redistricting commission.
- Sec. 312. Establishment of selection pool of individuals eligible to serve as members of commission.
- Sec. 313. Criteria for redistricting plan by independent commission; public notice and input.
- Sec. 314. Establishment of related entities.

Subtitle C-Role of Courts in Development of Redistricting Plans

- Sec. 321. Enactment of plan developed by 3-judge court.
- Sec. 322. Special rule for redistricting conducted under order of Federal court.

Subtitle D—Administrative and Miscellaneous Provisions

- Sec. 331. Payments to States for carrying out redistricting.
- Sec. 332. Civil enforcement.
- Sec. 333. State apportionment notice defined.

TITLE IV—GENERAL PROVISIONS

- Sec. 401. No effect on elections for State and local office.
- Sec. 402. Severability.
- Sec. 403. Effective date.

1 SEC. 2. FINDING OF CONSTITUTIONAL AUTHORITY.

2 Congress finds that it has the authority to establish 3 the terms and conditions States must follow in carrying 4 out Congressional redistricting after an apportionment of 5 Members of the House of Representatives and in admin-6 istering elections for the House of Representatives be-7 cause—

- 8 (1) the authority granted to Congress under ar-9 ticle I, section 4 of the Constitution of the United 10 States gives Congress the power to enact laws gov-11 erning the time, place, and manner of elections for 12 Members of the House of Representatives; and
- (2) the authority granted to Congress under
 section 5 of the fourteenth amendment to the Constitution gives Congress the power to enact laws to

enforce section 2 of such amendment, which requires 1 Representatives to be apportioned among the several 2 States according to their number. 3 TITLE I—RANKED CHOICE 4 VOTING 5 6 SEC. 101. REQUIRING RANKED CHOICE VOTING FOR ELEC-7 TION OF REPRESENTATIVES. 8 (a) IN GENERAL.—Title III of the Help America Vote Act of 2001 (52 U.S.C. 21081 et seq.) is amended 9 by adding at the end the following new subtitle: 10 "Subtitle C—Ranked Choice Voting 11 "PART 1-REQUIRING RANKED CHOICE VOTING 12 13 FOR ELECTION OF REPRESENTATIVES 14 **"SEC. 321. REQUIRING RANKED CHOICE VOTING FOR ELEC-**15 TION OF REPRESENTATIVES. 16 "(a) RANKED CHOICE VOTING.—Each State shall 17 carry out elections for the office of Representative in Congress, including primary, special, and runoff elections for 18 19 such office, using a system of ranked choice voting under 20 which each voter shall rank the candidates for the office 21 in the order of the voter's preference, in accordance with 22 this title.

23 "(b) BALLOT DESIGN.—Each State shall ensure that24 the ballot used in an election carried out using a system

of ranked choice voting under this title meets each of the
 following requirements:

3 "(1) The ballot shall be simple and easy to un-4 derstand.

"(2) The ballot shall include all qualified can-5 6 didates for the election and (to the extent permitted 7 under State law) options for voters to select write-8 in candidates. If feasible, the ballot shall permit vot-9 ers to rank every candidate in the election. If it is 10 not feasible for the ballot to permit voters to rank 11 every candidate, the State may limit the number of 12 candidates who may be ranked on the ballot to not 13 fewer than 6.

"(3) The ballot shall include such instructions
as the State considers necessary to enable the voter
to rank candidates and successfully cast the ballot
under the system.

18 "SEC. 322. APPLICATION TO DISTRICT OF COLUMBIA AND

19TERRITORIES.

20 "(a) ELECTION OF DELEGATES AND RESIDENT COM21 MISSIONER.—In this subtitle, the term 'Representative' in22 cludes a Delegate or Resident Commissioner to the Con23 gress.

24 "(b) APPLICATION TO NORTHERN MARIANA IS-25 LANDS.—This subtitle shall apply with respect to the

Commonwealth of the Northern Mariana Islands in the
 same manner as this subtitle applies to a State.

3 "SEC. 323. TREATMENT OF STATES NOT HOLDING PRIMARY 4 ELECTIONS PRIOR TO DATE OF GENERAL 5 ELECTION.

6 "Nothing in this title shall be construed to require 7 a State to hold a primary election for the office of Rep-8 resentative in Congress prior to the date established under 9 section 25 of the Revised Statutes of the United States 10 (2 U.S.C. 7) for the regularly scheduled general election for such office, so long as the determination of the can-11 12 didates who are elected to such office is based solely on 13 the votes cast with respect to the election held on such date, as determined in accordance with the system of 14 15 ranked choice voting under this title.

16 **"PART 2—TABULATION PROCESS**

17 "SEC. 331. TABULATION FOR SINGLE-SEAT CONGRES-18 SIONAL ELECTIONS.

19 "(a) IN GENERAL.—

20 "(1) DETERMINATION OF CANDIDATE'S NUM21 BER OF VOTES.—In a single-seat election, the num22 ber of votes received by a candidate shall be equal
23 to the sum of—

1	"(A) the number of ballots cast in the elec-
2	tion on which the candidate was the highest-
3	ranked candidate; and
4	"(B) the number of votes transferred to
5	the candidate under subsection $(b)(2)$.
6	"(2) CRITERIA FOR ELECTION.—In the case of
7	a single-seat election, a candidate shall be elected to
8	the office of Representative in Congress (or, in the
9	case of a primary election, shall advance to the gen-
10	eral election for such office as provided under the
11	law of the State involved) if—
12	"(A) the candidate receives a number of
13	votes greater than 50 percent of the number of
14	ballots cast in the election; or
15	"(B) if the election official carries out an
16	additional round of tabulation under subsection
17	(b), the candidate receives the greatest number
18	of votes of the 2 remaining continuing can-
19	didates (as described in such subsection).
20	"(b) PROCESS IN CASE NO CANDIDATE ELECTED
21	UNDER INITIAL TABULATION.—
22	"(1) Additional rounds of tabulation.—
23	If, under the initial tabulation of ballots in a single-
24	seat election, no candidate is elected to office (or, in
25	the case of a primary election, no candidate ad-

1	vances to the general election for such office) under
2	the criteria described in subsection $(a)(2)(A)$, the
3	election official shall carry out additional rounds of
4	tabulation in accordance with paragraph (2) until
5	only 2 continuing candidates remain.
6	"(2) TREATMENT OF BALLOTS IN ADDITIONAL
7	ROUNDS.—In each additional round of tabulation
8	carried out under this subsection—
9	"(A) the candidate receiving the fewest
10	number of votes among all candidates (or, in
11	the case of a State which applies batch elimi-
12	nation under paragraph (3), each candidate in
13	the batch elimination group) shall be treated as
14	a defeated candidate;
15	"(B) for each ballot cast for a defeated
16	candidate, the election official shall determine
17	the highest-ranked candidate on the ballot who
18	is a continuing candidate; and
19	"(C) the vote cast on the ballot shall be
20	transferred to, and added to the total number
21	of votes received by, the highest-ranked con-
22	tinuing candidate determined under subpara-
23	graph (B).
24	"(3) Permitting state to use batch elimi-
25	NATION TO DETERMINE MULTIPLE DEFEATED CAN-

1	DIDATES.—At the option of the State, with respect
2	to any additional round of tabulation carried out
3	under this subsection, a State may use batch elimi-
4	nation to treat multiple candidates as defeated can-
5	didates for purposes of paragraph (2) if such can-
6	didates may be placed in a batch elimination group
7	described as follows:
8	"(A) If a candidate is in the group, the
9	group includes each candidate who has received
10	a total number of votes which is less than or
11	equal to the total number of votes received by
12	the candidate.
13	"(B) The total number of votes received by
14	all candidates in the group is less than the
15	number of votes received by any candidate who
16	is not in the group.
17	"(C) At least 2 candidates are not in the
18	group.
19	"(c) DEFINITIONS.—In this section—
20	"(1) the term 'continuing candidate' means,
21	with respect to an additional round of tabulation
22	conducted under subsection (b), a candidate who is
23	not treated as a defeated candidate during the tab-
24	ulation of ballots under this section; and
25	"(2) the term 'single-seat election' means—

	10
1	"(A) a general election in which one Rep-
2	resentative shall be elected; or
3	"(B) a primary election in which one can-
4	didate shall advance to the general election.
5	"SEC. 332. TABULATION FOR MULTI-SEAT CONGRESSIONAL
6	ELECTIONS.
7	"(a) IN GENERAL.—
8	"(1) DETERMINATION OF CANDIDATE'S NUM-
9	BER OF VOTES.—In the case of a multi-seat election,
10	the number of votes received by a candidate shall be
11	equal to the sum of—
12	"(A) the number of ballots cast in the elec-
13	tion on which the candidate was the highest-
14	ranked candidate, based on the initial tabula-
15	tion of ballots; and
16	"(B) the number of votes transferred and
17	added with respect to the candidate under sub-
18	section (b).
19	"(2) CRITERIA FOR ELECTION.—In the case of
20	a multi-seat election, a candidate shall be considered
21	to be a winning candidate and shall be elected to one
22	of the offices of Representative in the Congressional
23	district (or, in the case of a primary election, shall
24	advance to the general election for such offices as
25	provided under the law of the State involved) if—

1	"(A) the candidate receives a number of
2	votes greater than the multi-seat election
3	threshold, as determined under this section; or
4	"(B) the candidate is a continuing can-
5	didate and the total number of winning and
6	continuing candidates is equal to or less than
7	the required number of winning candidates with
8	respect to the election.
9	"(b) Process in Case of Insufficient Number
10	of Winning Candidates.—
11	"(1) Additional rounds of tabulation.—
12	"(A) IN GENERAL.—If under the initial
13	tabulation of ballots in a multi-seat election, the
14	number of winning candidates is less than the
15	required number of winning candidates with re-
16	spect to the election and there is at least one
17	continuing candidate, the election official shall
18	carry out additional rounds of tabulation in ac-
19	cordance with this subsection until the number
20	of winning candidates is equal to such required
21	number of winning candidates.
22	"(B) Additional rounds described.—
23	The additional rounds of tabulation under this
24	subsection are as follows:

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1	"(i) Surplus vote tabulation rounds
2	under which surplus votes cast for winning
3	candidates are transferred to other can-
4	didates, as described in paragraph (2).
5	"(ii) Candidate elimination rounds
6	under which votes cast for defeated can-
7	didates are transferred to other candidates,
8	as described in paragraph (3).
9	"(2) Surplus vote tabulation rounds.—
10	"(A) TRANSFER OF PERCENTAGE OF WIN-
11	NING CANDIDATE'S VOTES TO NEXT-HIGHEST
12	RANKED CANDIDATE.—Under a surplus vote
13	tabulation round carried out under this para-
14	graph, the election official shall transfer to, and
15	add to the total number of votes received by,
16	each continuing candidate a number of votes
17	equal to the product of—
18	"(i) the surplus vote allocation per-
19	centage for the winning candidate who has
20	received the greatest number of votes as of
21	the beginning of the surplus vote tabula-
22	tion round (as determined under subpara-
23	graph (B)), excluding any candidate from
24	whom surplus votes have been transferred

1	in any previous surplus vote tabulation
2	round under this paragraph; and
3	"(ii) the number of ballots cast for
4	such winning candidate on which such con-
5	tinuing candidate was the highest-ranked
6	continuing candidate, as determined by the
7	election official.
8	"(B) DETERMINATION OF NUMBER OF
9	VOTES RECEIVED BY CANDIDATE AS OF BEGIN-
10	NING OF ROUND.—For purposes of clause (i) of
11	subparagraph (A), the number of votes received
12	by a candidate as of the beginning of a surplus
13	vote tabulation round under this paragraph
14	shall be determined by taking into account—
15	"(i) the transfer of surplus votes to
16	the candidate in a previous surplus tabula-
17	tion round under this paragraph (if any),
18	and
19	"(ii) the transfer of votes to the can-
20	didate in a candidate elimination round
21	carried out under paragraph (3) (if any).
22	"(C) ONE-TIME TRANSFER.—After trans-
23	ferring votes cast with respect to a winning
24	candidate during a surplus vote tabulation
25	round under this paragraph, the election official

1	may not make any subsequent transfer of any
2	of such candidate's votes during any subsequent
3	surplus vote tabulation round under this para-
4	graph.
5	"(D) SURPLUS VOTE ALLOCATION PER-
6	CENTAGE DEFINED.—In this paragraph, the
7	term 'surplus vote percentage' means, with re-
8	spect to a winning candidate, an amount (ex-
9	pressed as a percentage) equal to—
10	"(i) the difference between the total
11	number of votes received by the candidate,
12	as determined under subsection $(a)(1)$, and
13	the multi-seat election threshold; divided
14	by
15	"(ii) the total number of votes re-
16	ceived by the candidate, as determined
17	under subsection (a)(1),
18	rounded to 4 decimal places.
19	"(3) Candidate elimination rounds.—
20	"(A) TRANSFER OF VOTES CAST FOR
21	ELIMINATED CANDIDATES.—Subject to sub-
22	paragraph (C), the election official shall carry
23	out candidate elimination rounds under this
24	paragraph as follows:

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	10
1	"(i) The candidate receiving the few-
2	est number of votes among all candidates
3	as of the beginning of the round, after tak-
4	ing into account the transfer of surplus
5	votes in any surplus vote tabulation round
6	carried out under paragraph (2) and the
7	transfer of votes cast for defeated can-
8	didates under any previous candidate elimi-
9	nation round carried out under this para-
10	graph (or, in the case of a State which ap-
11	plies batch elimination under subparagraph
12	(B), each candidate in the batch elimi-
13	nation group), shall be treated as a de-
14	feated candidate.
15	"(ii) For each ballot cast for a de-
16	feated candidate, the election official shall
17	determine the highest-ranked candidate on
18	the ballot who is a continuing candidate.
19	"(iii) The vote cast on the ballot shall
20	be transferred to, and added to the total
21	number of votes received by, the highest-
22	ranked continuing candidate determined
23	under clause (ii).
24	"(B) PERMITTING STATE TO USE BATCH
25	ELIMINATION TO DETERMINE MULTIPLE DE-

1	FEATED CANDIDATES.—At the option of the
2	State, with respect to any candidate elimination
3	round carried out under this subsection, a State
4	may use batch elimination to treat multiple can-
5	didates as defeated candidates for purposes of
6	subparagraph (A) if such candidates may be
7	placed in a batch elimination group described as
8	follows:
9	"(i) If a candidate is in the group, the
10	group includes each continuing candidate
11	who has received a total number of votes
12	(after taking into account the transfer of
13	surplus votes in any surplus vote tabula-
14	tion round carried out under paragraph (2)
15	and the transfer of votes cast for defeated
16	candidates under any previous candidate
17	elimination round carried out under this
18	paragraph) which is less than or equal to
19	the total number of votes received by the
20	candidate (after taking into account such
21	transfer).
22	"(ii) The total number of votes re-
23	ceived by all candidates in the group (after
24	taking into account such transfers of
25	votes) is less than the number of votes re-

1	ceived by any other continuing candidate
2	(after taking into account such transfer).
3	"(iii) The total number of votes re-
4	ceived by all candidates in the group (after
5	taking into account such transfers of
6	votes) is less than the multi-seat election
7	threshold.
8	"(iv) The number of continuing can-
9	didates who are not in the group is equal
10	to or greater than the difference between
11	the number of candidates who have been
12	elected to office under the criteria de-
13	scribed in subsection $(a)(2)$ and the num-
14	ber of Representatives to be elected from
15	the district.
16	"(C) CANDIDATE ELIMINATION ROUND
17	PERMITTED ONLY IF NO SURPLUS VOTE TAB-
18	ULATION ROUND POSSIBLE.—The election offi-
19	cial may not carry out a candidate elimination
20	round under this paragraph unless, as of the
21	beginning of the candidate elimination round,
22	there are no winning candidates from whom
23	surplus votes may be transferred under a sur-
24	plus vote tabulation round under paragraph (2).
25	"(c) Other Definitions.—In this section—

 conducted under subsection (b), a candidate who neither a winning candidate nor a candidate who treated as a defeated candidate under such s section during the tabulation of ballots under the section; "(2) the 'required number of winning e didates' with respect to an election means— "(A) in the case of a general election, number of Representatives to be elected in Congressional district involved, or "(B) in the case of a primary election, number of candidates required to advance the general election for the offices of Representatives as provided under the law of the St involved; "(3) the term 'multi-seat election' means— "(A) a general election in which more the one Representative shall be elected, or "(B) a primary election in which more the a primary election in which more the 	1	"(1) the term 'continuing candidate' means,
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	22	than one candidate shall advance to the general
	23	election (without regard to the number of Rep-
24 resentatives who shall be elected in that gene	24	resentatives who shall be elected in that general
25 election);	25	election);

1	"(4) the term 'multi-seat election threshold'
2	means, with respect to an election, an amount equal
3	to—
4	"(A) the number of ballots cast in the elec-
5	tion; divided by
6	"(B) the sum of one plus the required
7	number of winning candidates required with re-
8	spect to the election,
9	rounded up to 4 decimal places; and
10	"(5) the term 'winning candidate' means a can-
11	didate who was elected to office (or, in the case of
12	a primary election, who advanced to the general elec-
13	tion for such office as provided under the law of the
14	State involved) under the criteria described in sub-
15	section $(a)(2)$ at any time during the tabulation of
16	ballots under this section.
17	"SEC. 333. EXCLUSION OF INACTIVE BALLOTS.
18	"(a) INITIAL TABULATION.—In the initial tabulation
19	of ballots under section 331 or section 332, a ballot shall
20	be treated as an inactive ballot, and no vote on the ballot
21	shall be counted for any candidate, if—
22	((1) the voter does not rank any candidates on
23	the ballot in order of preference;
24	((2) the voter ranks more than one candidate
25	at the highest order of preference; or

"(3) the voter skips two consecutive numerical 1 2 rankings prior to the numerical ranking for the can-3 didate the voter ranks at the highest order of pref-4 erence. "(b) Additional Rounds of Tabulation.— 5 "(1) SINGLE-SEAT ELECTIONS.—In any addi-6 7 tional round of tabulation conducted with respect to 8 a single-seat election under section 331(b), if a vote 9 cast for a defeated candidate is cast on an inactive 10 ballot, no vote on the ballot may be transferred to 11 a continuing candidate under section 331(b). "(2) MULTI-SEAT ELECTIONS.—In any addi-12 tional round of tabulation conducted with respect to 13 a multi-seat election under section 332(b)— 14 "(A) if a vote cast for the winning can-15 16 didate is cast on an inactive ballot, no portion 17 of the surplus vote on such ballot may be trans-18 ferred to a continuing candidate under any sur-19 plus vote tabulation round described in para-20 graph (2) of section 332(b); and "(B) if a vote cast for a defeated candidate 21 22 is cast on an inactive ballot, the vote may not 23 be transferred to any continuing candidate 24 under any candidate elimination round de-25 scribed in paragraph (3) of section 332(b).

1	"(3) INACTIVE BALLOT DEFINED.—In this sub-
2	section, the term 'inactive ballot' means, with re-
3	spect to an additional round of tabulation under sec-
4	tion 331 or section 332—
5	"(A) a ballot on which the voter does not
6	rank any of the continuing candidates in order
7	of preference;
8	"(B) a ballot on which the voter ranked
9	more than one continuing candidate at the
10	highest order of preference; or
11	"(C) a ballot on which the voter skips two
12	or more consecutive numerical rankings prior to
13	the ranking for the continuing candidate at the
14	highest order of preference.
15	"SEC. 334. TREATMENT OF TIES BETWEEN CANDIDATES.
16	"(a) Establishment of Random Selection Al-
17	GORITHM.—For each election for Representative in Con-
18	gress, the appropriate election official shall establish and
19	publish a random selection algorithm prior to the tabula-
20	tion of ballots under section 331 and section 332.
21	"(b) Designation of Winning Candidate.—If a
22	tie occurs between candidates with the greatest number
23	of votes or the fewest number of votes at any point in
24	the tabulation of ballots under section 331 or section 332
25	and the tabulation cannot proceed until the tie is resolved,

the candidate whose name is selected pursuant to the ran dom selection algorithm established for that round under
 subsection (a) shall be considered to have the greatest
 number of votes among such candidates.

5 "PART 3—PAYMENTS TO STATES TO IMPLEMENT 6 RANKED CHOICE VOTING

7 "SEC. 341. PAYMENTS TO STATES TO IMPLEMENT RANKED 8 CHOICE VOTING.

9 "(a) PAYMENTS.—Not later than June 1, 2021, the
10 Commission shall make a payment to the State in an
11 amount equal to—

"(1) in the case of the District of Columbia, the
Commonwealth of Puerto Rico, American Samoa,
Guam, the United States Virgin Islands, and the
Commonwealth of the Northern Mariana Islands,
\$1,500,000; or

17 "(2) in the case of any other State, the sum of
18 \$1,000,000 and the product of—

"(A) the number of Representatives to
which the State is entitled under the reapportionment of Representatives resulting from the
regular decennial census conducted during
2020; and

24 "(B) \$500,000.

"(b) USE OF FUNDS.—A State shall use the payment
 made under subsection (a) to implement ranked choice
 voting under this subtitle and to otherwise carry out elec tions for Federal office in the State.

- 5 "(c) NO EFFECT ON REQUIREMENTS PAYMENTS.—
 6 The receipt or use of the payment made under this section
 7 shall not effect a State's eligibility for or use of a require8 ments payment made under part 1 of subtitle D of title
 9 II.
- 10 "(d) AUTHORIZATION OF APPROPRIATIONS.—There
 11 are authorized to be appropriated such sums as may be
 12 necessary for payments under this section.".

(b) CLERICAL AMENDMENT.—The table of contents
of such Act is amended by adding at the end of the item
relating to title III the following:

"Subtitle C-Ranked Choice Voting

"Part 1—Requiring Ranked Choice Voting for Election of Representatives

"Sec. 321. Requiring ranked choice voting for election of Representatives.

"Sec. 322. Application to District of Columbia and Territories.

"Sec. 323. Treatment of States not holding primary elections prior to date of general election.

"Part 2—Tabulation Process

- "Sec. 331. Tabulation for single-seat Congressional elections.
- "Sec. 332. Tabulation for multi-seat Congressional elections.
- "Sec. 333. Exclusion of exhausted ballots.
- "Sec. 334. Treatment of ties between candidates.

"Part 3—Payments to States To Implement Ranked Choice Voting

"Sec. 341. Payments to States to implement ranked choice voting.".

3 Section 401 of the Help America Vote Act of 2002
4 (52 U.S.C. 21111) is amended by striking "sections 301,
5 302, and 303" and inserting "title III".

6 SEC. 103. EFFECTIVE DATE.

7 This title and the amendments made by this title 8 shall apply with respect to elections held pursuant to the 9 reapportionment of Representatives resulting from the 10 regular decennial census conducted during 2020 and all 11 subsequent elections.

12 TITLE II—MULTI-MEMBER 13 DISTRICTS

14 SEC. 201. REQUIRING USE OF MULTI-MEMBER DISTRICTS

15

IN CERTAIN STATES.

(a) RULES FOR STATES WITH SIX OR MORE REPRESENTATIVES.—If a State is entitled to six or more Representatives in Congress under an apportionment made
under section 22(a) of the Act entitled "An Act to provide
for the fifteenth and subsequent decennial censuses and
to provide for an apportionment of Representatives in
Congress", approved June 18, 1929 (2 U.S.C. 2a(a))—

(1) the State shall establish a number of districts for the election of Representatives in the State
that is less than the number of Representatives to
which the State is entitled; and

1 (2) the State may not elect any of its Rep-2 resentatives at large. 3 (b) CRITERIA FOR NUMBER OF DISTRICTS.—In es-4 tablishing the number of districts for the State under sub-5 section (a), the State shall follow the following criteria: 6 (1) The State shall ensure that districts shall 7 each have equal population per Representative as 8 nearly as practicable, in accordance with the Con-9 stitution of the United States. 10 (2) The number of Representatives to be elected 11 from any district may not be fewer than 3 or greater 12 than 5. 13 SEC. 202. REQUIRING CERTAIN STATES TO ELECT ALL REP-14 **RESENTATIVES AT LARGE.** 15 If a State is entitled to 5 or fewer Representatives in Congress under an apportionment made under section 16 22(a) of the Act entitled "An Act to provide for the fif-17 teenth and subsequent decennial censuses and to provide 18 for an apportionment of Representatives in Congress", ap-19 proved June 18, 1929 (2 U.S.C. 2a(a)), the State shall 20 21 elect all such Representatives at large. 22 SEC. 203. ESTABLISHING MINIMUM NUMBER OF CAN-23 **DIDATES IN GENERAL ELECTION.** 24 (a) STATES WITH PARTISAN NOMINATING PRI-25 MARIES.—

(1) IN GENERAL.—If, in a primary election for 1 2 the office of Representative, the identification and 3 number of candidates who will advance to the gen-4 eral election for such office is based on the can-5 didates' political party preferences (without regard 6 to whether or not the election is open or closed to 7 voters on the basis of political party preference), the State shall ensure that the number of candidates in 8 9 the election who advance to the general election for 10 the office with a particular political party preference 11 is equal to the number of Representatives who will 12 be elected from the district involved.

13 (2) AUTHORITY OF POLITICAL PARTIES TO DE-14 TERMINE NUMBER OF CANDIDATES ADVANCING IN 15 MULTI-SEAT ELECTIONS.—Notwithstanding para-16 graph (1), in the case of a primary election de-17 scribed in such paragraph which is a multi-seat pri-18 mary election, a State may permit a political party 19 to adopt a rule that provides for such number of 20 candidates of that political party to advance to the 21 general election as the party considers appropriate, 22 so long as the number is not less than 2.

23 (3) MULTI-SEAT PRIMARY ELECTION DE24 FINED.—In this subsection, the term "multi-seat
25 primary election" means a primary election held to

1 select the candidates for a general election in which 2 more than one Representative shall be elected. 3 (b) STATES WITH NONPARTISAN NOMINATING PRI-4 MARIES.— (1) NUMBER OF CANDIDATES.—If a State uses 5 6 a nonpartisan nominating primary election to deter-7 mine which candidates will advance to the general 8 election for the office of Representative, the State 9 shall ensure that the number of candidates who ad-10 vance to the general election for the office is not less 11 than the greater of— 12 (A) 5; 13 (B) twice the number of Representatives 14 who will be elected from the district involved; or 15 (C) such greater number as the State may 16 establish by law. 17 (2) Nonpartisan nominating primary elec-18 TION DEFINED.—In this subsection, a "nonpartisan 19 nominating primary election" is a primary election 20 for the office of Representative under which— 21 (A) each candidate for such office, regard-22 less of the candidate's political party preference 23 or lack thereof, shall appear on a single ballot; 24 (B) each voter in the State who is eligible 25 to vote in elections for Federal office in the district involved may cast a ballot in the election,
 regardless of the voter's political party pref erence or lack thereof; and

4 (C) the identification and number of can-5 didates who advance to the general election for 6 the office is determined without regard to the 7 candidates' political party preferences or lack 8 thereof.

9 (c) EXCEPTION FOR STATES NOT HOLDING PRIMARY **ELECTIONS PRIOR TO DATE OF REGULARLY SCHEDULED** 10 GENERAL ELECTIONS.—This section does not apply in the 11 12 case of a State that does not hold primary elections for 13 the office of Representative prior to the date established under section 25 of Revised Statutes of the United States 14 15 (2 U.S.C. 7) for the regularly scheduled general election for such offices. 16

17 SEC. 204. CONFORMING AMENDMENTS.

The following provisions of law are hereby repealed:
(1) Section 22(c) of the Act entitled "An Act
to provide for the fifteenth and subsequent decennial
censuses and to provide for an apportionment of
Representatives in Congress", approved June 18,
1929 (2 U.S.C. 2a(c)).

24 (2) The Act entitled "An Act for the relief of25 Doctor Ricardo Vallejo Samala and to provide for

congressional redistricting", approved December 14,
 1967 (2 U.S.C. 2c).

3 (3) Section 5 of the Act entitled "An Act For
4 the apportionment of Representatives in Congress
5 among the several States under the Thirteenth Cen6 sus", approved August 8, 1911 (2 U.S.C. 5).

7 SEC. 205. EFFECTIVE DATE.

8 This title and the amendments made by this title9 shall apply with respect to the One Hundred Seventeenth10 Congress and each subsequent Congress.

11 TITLE III—REQUIREMENTS FOR 12 CONGRESSIONAL REDIS 13 TRICTING

14 Subtitle A—General Requirements

15SEC. 301. LIMIT ON CONGRESSIONAL REDISTRICTING16AFTER AN APPORTIONMENT.

17 A State which has been redistricted in the manner provided by law after an apportionment under section 18 22(a) of the Act entitled "An Act to provide for the fif-19 teenth and subsequent decennial censuses and to provide 20 21 for an apportionment of Representatives in Congress", ap-22 proved June 18, 1929 (2 U.S.C. 2a), may not be redis-23 tricted again until after the next apportionment of Rep-24 resentatives under such section, unless a court requires 25 the State to conduct such subsequent redistricting to comply with the Constitution, to enforce the Voting Rights
 Act of 1965 (52 U.S.C. 10301 et seq.), to comply with
 this Act, or to comply with any other applicable Federal
 law.

5 SEC. 302. REQUIRING CONGRESSIONAL REDISTRICTING TO 6 BE CONDUCTED THROUGH PLAN OF INDE7 PENDENT STATE COMMISSION.

8 Notwithstanding any other provision of law, any Con9 gressional redistricting conducted by a State shall be con10 ducted in accordance with—

(1) the redistricting plan developed and enacted
into law by the independent redistricting commission
established in the State, in accordance with subtitle
B; or

(2) if a plan developed by such commission is
not enacted into law, the redistricting plan developed
and enacted into law by a 3-judge court of the
United States District Court for the District of Columbia, in accordance with section 301.

20 Subtitle B—Independent

21 **Redistricting Commissions**

22 SEC. 311. INDEPENDENT REDISTRICTING COMMISSION.

23 (a) Appointment of Members.—

24 (1) IN GENERAL.—The nonpartisan agency es-25 tablished or designated by a State under section

	51
1	314(a) shall establish an independent redistricting
2	commission for the State, which shall consist of 12
3	members appointed by the agency as follows:
4	(A) The agency shall appoint 4 members
5	on a random basis from the majority category
6	of the approved selection pool (as described in
7	section $312(b)(1)(A)$).
8	(B) The agency shall appoint 4 members
9	on a random basis from the minority category
10	of the approved selection pool (as described in
11	section $312(b)(1)(B)$).
12	(C) The agency shall appoint 4 members
13	on a random basis from the independent cat-
14	egory of the approved selection pool (as de-
15	scribed in section $312(b)(1)(C)$).
16	(2) Appointment of alternates to serve
17	IN CASE OF VACANCIES.—At the time the agency ap-
18	points the members of the independent redistricting
19	commission under paragraph (1) from each of the
20	categories referred to in such paragraph, the agency
21	shall, on a random basis, designate 2 other individ-
22	uals from such category to serve as alternate mem-
23	bers who may be appointed to fill vacancies in the
24	commission in accordance with paragraph (3).

1 (3) VACANCY.—If a vacancy occurs in the com-2 mission with respect to a member who was ap-3 pointed from one of the categories referred to in 4 paragraph (1), the nonpartisan agency shall fill the vacancy by appointing, on a random basis, one of 5 6 the 2 alternates from such category who was des-7 ignated under paragraph (2). At the time the agency 8 appoints an alternate to fill a vacancy under the pre-9 vious sentence, the agency shall designate, on a ran-10 dom basis, another individual from the same cat-11 egory to serve as an alternate member, in accord-12 ance with paragraph (2).

13 (b) PROCEDURES FOR CONDUCTING COMMISSION14 BUSINESS.—

15 (1) CHAIR.—Members of an independent redis-16 tricting commission established under this section 17 shall select by majority vote one member who was 18 appointed from the independent category of the ap-19 described proved selection pool in section 20 312(b)(1)(C) to serve as chair of the commission. 21 The commission may not take any action to develop 22 a redistricting plan for the State under section 313 23 until the appointment of the commission's chair.

24 (2) REQUIRING MAJORITY APPROVAL FOR AC25 TIONS.—The independent redistricting commission

1	of a State may not publish and disseminate any
2	draft or final redistricting plan, or take any other
3	action, without the approval of at least—
4	(A) a majority of the whole membership of
5	the commission; and
6	(B) at least one member of the commission
7	appointed from each of the categories of the ap-
8	proved selection pool described in section
9	312(b)(1).
10	(3) QUORUM.—A majority of the members of
11	the commission shall constitute a quorum.
12	(c) Staff; Contractors.—
13	(1) STAFF.—The independent redistricting
14	commission of a State may appoint and set the pay
15	of such staff as it considers appropriate, subject to
16	State law.
17	(2) CONTRACTORS.—The independent redis-
18	tricting commission of a State may enter into such
19	contracts with vendors as it considers appropriate,
20	subject to State law, except that any such contract
21	shall be valid only if approved by the vote of a ma-
22	jority of the members of the commission, including
23	at least one member appointed from each of the cat-
24	egories of the approved selection pool described in
25	section $312(b)(1)$.

1 (3) GOAL OF IMPARTIALITY.—The commission 2 shall take such steps as it considers appropriate to 3 ensure that any staff appointed under this sub-4 section, and any vendor with whom the commission 5 enters into a contract under this subsection, will 6 work in an impartial manner, and may require any person who applies for an appointment to a staff po-7 8 sition or for a vendor's contract with the commission 9 to provide information on the person's history of po-10 litical activity (including donations to candidates, po-11 litical committees, and political parties) as a condi-12 tion of the appointment or the contract. 13 (d) TERMINATION.— 14 IN GENERAL.—The independent redis-(1)15 tricting commission of a State shall terminate on the earlier of-16 17 (A) June 14 of the following year ending 18 in the numeral zero; or 19 (B) the day on which the nonpartisan 20 agency established or designated by a State 21 under section 314(a) has, in accordance with 22 section 312(b)(1), submitted a selection pool to 23 the Select Committee on Redistricting for the 24 State established under section 314(b).

1	(2) PRESERVATION OF RECORDS.—The State
2	shall ensure that the records of the independent re-
3	districting commission are retained in the appro-
4	priate State archive in such manner as may be nec-
5	essary to enable the State to respond to any civil ac-
6	tion brought with respect to Congressional redis-
7	tricting in the State.
8	SEC. 312. ESTABLISHMENT OF SELECTION POOL OF INDI-
9	VIDUALS ELIGIBLE TO SERVE AS MEMBERS
10	OF COMMISSION.
11	(a) CRITERIA FOR ELIGIBILITY.—
12	(1) IN GENERAL.—An individual is eligible to
13	serve as a member of an independent redistricting
14	commission if the individual meets each of the fol-
15	lowing criteria:
16	(A) As of the date of appointment, the in-
17	dividual is registered to vote in elections for
18	Federal office held in the State.
19	(B) During the 3-year period ending on
20	the date of the individual's appointment, the in-
21	dividual has been continuously registered to
22	vote with the same political party, or has not
23	been registered to vote with any political party.
24	(C) The individual submits to the non-

1	State under section 313, at such time and in
2	such form as the agency may require, an appli-
3	cation for inclusion in the selection pool under
4	this section, and includes with the application a
5	written statement containing the following in-
6	formation and assurances:
7	(i) A statement of the political party
8	with which the individual is affiliated, if
9	any.
10	(ii) An assurance that the individual
11	shall commit to carrying out the individ-
12	ual's duties under this title in an honest,
13	independent, and impartial fashion, and to
14	upholding public confidence in the integrity
15	of the redistricting process.
16	(iii) An assurance that, during the
17	covered periods described in paragraph (3),
18	the individual has not taken and will not
19	take any action which would disqualify the
20	individual from serving as a member of the
21	commission under paragraph (2).
22	(2) DISQUALIFICATIONS.—An individual is not
23	eligible to serve as a member of the commission if
24	any of the following applies during any of the cov-
25	ered periods described in paragraph (3):

1	(A) The individual or (in the case of the
2	covered periods described in subparagraphs (A)
3	and (B) of paragraph (3)) an immediate family
4	member of the individual holds public office or
5	is a candidate for election for public office.
6	(B) The individual or (in the case of the
7	covered periods described in subparagraphs (A)
8	and (B) of paragraph (3)) an immediate family
9	member of the individual serves as an officer of
10	a political party or as an officer, employee, or
11	paid consultant of a campaign committee of a
12	candidate for public office.
13	(C) The individual or (in the case of the
14	covered periods described in subparagraphs (A)
15	and (B) of paragraph (3)) an immediate family
16	member of the individual holds a position as a
17	registered lobbyist under the Lobbying Disclo-
18	sure Act of 1995 (2 U.S.C. 1601 et seq.) or an
19	equivalent State or local law.
20	(D) The individual or (in the case of the
21	covered periods described in subparagraphs (A)
22	and (B) of paragraph (3)) an immediate family
23	member of the individual is an employee of an
24	elected public official, a contractor with the leg-
25	islature of the State, or a donor to the cam-

1	
1	paign of any candidate for public office (other
2	than a donor who, during any of such covered
3	periods, gives an aggregate amount of \$20,000
4	or less to the campaigns of all candidates for all
5	public offices).
6	(3) Covered periods described.—In this
7	subsection, the term "covered period" means, with
8	respect to the appointment of an individual to the
9	commission, any of the following:
10	(A) The 5-year period ending on the date
11	of the individual's appointment.
12	(B) The period beginning on the date of
13	the individual's appointment and ending on Au-
14	gust 14 of the next year ending in the numeral
15	one.
16	(C) The 5-year period beginning on the
17	day after the last day of the period described in
18	subparagraph (B).
19	(4) Immediate family member defined.—In
20	this subsection, the term "immediate family mem-
21	ber" means, with respect to an individual, a father,
22	stepfather, mother, stepmother, son, stepson, daugh-
23	ter, stepdaughter, brother, stepbrother, sister, step-
24	sister, husband, wife, father-in-law, or mother-in-
25	law.

(b) DEVELOPMENT AND SUBMISSION OF SELECTION
 POOL.—

3 (1) IN GENERAL.—Not later than June 15 of 4 each year ending in the numeral zero, the non-5 partisan agency established or designated by a State 6 under section 314(a) shall develop and submit to the 7 Select Committee on Redistricting for the State es-8 tablished under section 314(b) a selection pool of 36 9 individuals who are eligible to serve as members of 10 the independent redistricting commission of the 11 State under this title, consisting of individuals in the 12 following categories:

13 (A) A majority category, consisting of 12 14 individuals who are affiliated with the political 15 party with the largest percentage of the reg-16 istered voters in the State who are affiliated 17 with a political party (as determined with re-18 spect to the most recent Statewide election for 19 Federal office held in the State for which such 20 information is available).

(B) A minority category, consisting of 12
individuals who are affiliated with the political
party with the second largest percentage of the
registered voters in the State who are affiliated
with a political party (as so determined).

- 1 (C) An independent category, consisting of 2 12 individuals who are not affiliated with either 3 of the political parties described in subpara-4 graph (A) or subparagraph (B). 5 (2) Factors taken into account in devel-6 OPING POOL.—In selecting individuals for the selec-7 tion pool under this subsection, the nonpartisan 8 agency shall— 9 (A) to the maximum extent practicable, en-10 sure that the pool reflects the representative de-11 mographic groups (including races, ethnicities, 12 and genders) and geographic regions of the 13 State: and 14 (B) take into consideration the analytical 15 skills of the individuals selected in relevant 16 fields (including mapping, data management, 17 law, community outreach, demography, and the 18 geography of the State) and their ability to 19 work on an impartial basis. 20 (3) Determination of political party af-21 FILIATION OF INDIVIDUALS IN SELECTION POOL. 22 For purposes of this section, an individual shall be
- 24 the basis of the information the individual provides

considered to be affiliated with a political party on

in the application submitted under subsection
 (a)(1)(D).

3 (4) Encouraging residents to apply for 4 INCLUSION IN POOL.—The nonpartisan agency shall 5 take such steps as may be necessary to ensure that 6 residents of the State across various geographic regions and demographic groups are aware of the op-7 8 portunity to serve on the independent redistricting 9 commission, including publicizing the role of the 10 panel and using newspapers, broadcast media, and 11 online sources, including ethnic media, to encourage 12 individuals to apply for inclusion in the selection pool developed under this subsection. 13

14 (5) Report on establishment of selec-15 TION POOL.—At the time the nonpartisan agency 16 submits the selection pool to the Select Committee 17 on Redistricting under paragraph (1), it shall pub-18 lish a report describing the process by which the 19 pool was developed, and shall include in the report 20 a description of how the individuals in the pool meet 21 the eligibility criteria of subsection (a) and of how 22 the pool reflects the factors the agency is required 23 to take into consideration under paragraph (2).

24 (6) ACTION BY SELECT COMMITTEE.—

1	(A) IN GENERAL.—Not later than 14 days
2	after receiving the selection pool from the non-
3	partisan agency under paragraph (1), the Select
4	Committee on Redistricting shall—
5	(i) approve the pool as submitted by
6	the nonpartisan agency, in which case the
7	pool shall be considered the approved selec-
8	tion pool for purposes of section $311(a)(1)$;
9	or
10	(ii) reject the pool, in which case the
11	nonpartisan agency shall develop and sub-
12	mit a replacement selection pool in accord-
13	ance with subsection (c).
14	(B) INACTION DEEMED REJECTION.—If
15	the Select Committee on Redistricting fails to
16	approve or reject the pool within the deadline
17	set forth in subparagraph (A), the Select Com-
18	mittee shall be deemed to have rejected the pool
19	for purposes of such subparagraph.
20	(c) Development of Replacement Selection
21	POOL.—
22	(1) IN GENERAL.—If the Select Committee on
23	Redistricting rejects the selection pool submitted by
24	the nonpartisan agency under subsection (b), not
25	later than 14 days after the rejection, the non-

1	partisan agency shall develop and submit to the Se-
2	lect Committee a replacement selection pool, under
3	the same terms and conditions that applied to the
4	development and submission of the selection pool
5	under paragraphs (1) through (5) of subsection (b).
6	The replacement pool submitted under this para-
7	graph may include individuals who were included in
8	the rejected selection pool submitted under sub-
9	section (b), so long as at least one of the individuals
10	in the replacement pool was not included in such re-
11	jected pool.
12	(2) Action by select committee.—
13	(A) IN GENERAL.—Not later than 14 days
14	after receiving the replacement selection pool
15	from the nonpartisan agency under paragraph
16	(1), the Select Committee on Redistricting
17	shall—
18	(i) approve the pool as submitted by
19	the nonpartisan agency, in which case the
20	pool shall be considered the approved selec-
21	tion pool for purposes of section $311(a)(1)$;
22	or
23	(ii) reject the pool, in which case the
24	nonpartisan agency shall develop and sub-

1	mit a second replacement selection pool in
2	accordance with subsection (d).
3	(B) INACTION DEEMED REJECTION.—If
4	the Select Committee on Redistricting fails to
5	approve or reject the pool within the deadline
6	set forth in subparagraph (A), the Select Com-
7	mittee shall be deemed to have rejected the pool
8	for purposes of such subparagraph.
9	(d) Development of Second Replacement Se-
10	LECTION POOL.—
11	(1) IN GENERAL.—If the Select Committee on
12	Redistricting rejects the replacement selection pool
13	submitted by the nonpartisan agency under sub-
14	section (c), not later than 14 days after the rejec-
15	tion, the nonpartisan agency shall develop and sub-
16	mit to the Select Committee a second replacement
17	selection pool, under the same terms and conditions
18	that applied to the development and submission of
19	the selection pool under paragraphs (1) through (5)
20	of subsection (b). The second replacement selection
21	pool submitted under this paragraph may include in-
22	dividuals who were included in the rejected selection
23	pool submitted under subsection (b) or the rejected
24	replacement selection pool submitted under sub-
25	section (c), so long as at least one of the individuals

1	in the replacement pool was not included in either
2	such rejected pool.
3	(2) ACTION BY SELECT COMMITTEE.—
4	(A) IN GENERAL.—Not later than 14 days
5	after receiving the second replacement selection
6	pool from the nonpartisan agency under para-
7	graph (1), the Select Committee on Redis-
8	tricting shall—
9	(i) approve the pool as submitted by
10	the nonpartisan agency, in which case the
11	pool shall be considered the approved selec-
12	tion pool for purposes of section 311(a)(1);
13	Or
14	(ii) reject the pool, in which case—
15	(I) the nonpartisan agency shall
16	not develop or submit any other selec-
17	tion pool for purposes of this title;
18	and
19	(II) the United States District
20	Court for the District of Columbia
21	shall develop and enact the redis-
22	tricting plan for the State, in accord-
23	ance with section 301.
24	(B) INACTION DEEMED REJECTION.—If
25	the Select Committee on Redistricting fails to

	10
1	approve or reject the pool within the deadline
2	set forth in subparagraph (A), the Select Com-
3	mittee shall be deemed to have rejected the pool
4	for purposes of such subparagraph.
5	SEC. 313. CRITERIA FOR REDISTRICTING PLAN BY INDE-
6	PENDENT COMMISSION; PUBLIC NOTICE AND
7	INPUT.
8	(a) Development of Redistricting Plan.—
9	(1) CRITERIA.—In addition to the criteria set
10	forth in section 201(b), the independent redistricting
11	commission of a State shall develop a redistricting
12	plan for the State in accordance with the following
13	criteria, prioritized according to the following order:
14	(A) To the extent practicable, districts
15	shall be contiguous (except to the extent nec-
16	essary to include any area which is surrounded
17	by a body of water).
18	(B) Districts shall be established in a man-
19	ner consistent with the Voting Rights Act of
20	1965 (52 U.S.C. 10301 et seq.) and other Fed-
21	eral law.
22	(C) To the extent practicable, districts
23	shall reflect the diversity of political opinion in
24	the State such that no district in the State—

1	(i) elects exactly 3 Representatives
2	and the nominee of one political party for
3	President received at least 75 percent of
4	the votes cast in the geographic area cov-
5	ered by the district in 2 of the 3 most re-
6	cent Presidential elections;
7	(ii) elects exactly 4 Representatives
8	and the nominee of one political party for
9	President received at least 80 percent of
10	the votes cast in the geographic area cov-
11	ered by the district in 2 of the 3 most re-
12	cent Presidential elections; or
13	(iii) elects exactly 5 Representatives
14	and the nominee of one political party for
15	President received at least 83 percent of
16	the votes cast in the geographic area cov-
17	ered by the district in 2 of the 3 most re-
18	cent Presidential elections.
19	(D) To the greatest extent practicable the
20	State shall minimize the number of districts
21	electing 4 Representatives.
22	(E) To the greatest extent practicable the
23	State shall maximize the number of districts
24	electing 5 Representatives.

1 (\mathbf{F}) To the extent practicable, district 2 boundaries shall minimize the division of any 3 community of interest, municipality, county, or 4 neighborhood. For purposes of this subpara-5 graph, a community of interest is a contiguous 6 population which shares common social or eco-7 nomic interests that should be included within 8 a single district for purposes of its effective and 9 fair representation. Examples of such shared in-10 terests are those common to an urban area, a 11 rural area, an industrial area, or an agricultural 12 area, and those common to areas in which the 13 people share similar living standards, use the 14 same transportation facilities, have similar work 15 opportunities, or have access to the same media 16 of communication relevant to the election proc-17 ess. Communities of interest shall not include 18 relationships with political parties, incumbent 19 officeholders, or political candidates. 20 (G) To the extent practicable, districts

shall be geographically compact such that nearby areas of population are not bypassed for
more distant areas of population.

(H) To the extent practicable, the bound aries of districts shall follow visible geographic
 features.

4 (2) PROHIBITING CONSIDERATION OF RESI5 DENCE OF MEMBER OR OTHER CANDIDATE.—In de6 veloping the redistricting plan for the State, the
7 independent redistricting commission may not take
8 into consideration the residence of any Member of
9 the House of Representatives or candidate.

10 (b) PUBLIC NOTICE AND INPUT.—

11 (1) USE OF OPEN AND TRANSPARENT PROC-12 ESS.—The independent redistricting commission of a 13 State shall hold each of its meetings in public, shall 14 solicit and take into consideration comments from 15 the public throughout the process of developing the 16 redistricting plan for the State, and shall carry out 17 its duties in an open and transparent manner which 18 provides for the widest public dissemination reason-19 ably possible of its proposed and final redistricting 20 plans.

(2) WEBSITE.—The commission shall maintain
a public Internet site which is not affiliated with or
maintained by the office of any elected official and
which includes the following features:

1	(A) General information on the commission
2	and its members, including contact information.
3	(B) An updated schedule of commission
4	hearings and activities, including deadlines for
5	the submission of comments.
6	(C) All draft redistricting plans developed
7	by the commission under subsection (c) and the
8	final redistricting plan developed under sub-
9	section (d).
10	(D) Live streaming of commission hearings
11	and an archive of previous meetings and other
12	commission records.
13	(E) A method by which members of the
14	public may submit comments directly to the
15	commission.
16	(F) Access to the demographic data used
17	by the commission to develop the proposed re-
18	districting plans, together with any software
19	used to draw maps of proposed districts.
20	(3) PUBLIC COMMENT PERIOD.—The commis-
21	sion shall solicit, accept, and consider comments
22	from the public with respect to its duties, activities,
23	and procedures at any time during the period—
24	(A) which begins on January 1 of the year
25	ending in the numeral one; and

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1	(B) which ends 7 days before the date of
2	the meeting at which the commission shall vote
3	on approving the final redistricting plan for en-
4	actment into law under subsection $(d)(2)$.
5	(4) Meetings and hearings in various geo-
6	GRAPHIC LOCATIONS.—To the greatest extent prac-
7	ticable, the commission shall hold its meetings and
8	hearings in various geographic regions and locations
9	throughout the State.
10	(c) Development and Publication of Prelimi-
11	NARY REDISTRICTING PLAN.—
12	(1) IN GENERAL.—Prior to developing and pub-
13	lishing a final redistricting plan under subsection
14	(d), the independent redistricting commission of a
15	State shall develop and publish a preliminary redis-
16	tricting plan.
17	(2) Minimum public hearings prior to de-
18	VELOPMENT.—
19	(A) 3 HEARINGS REQUIRED.—Prior to de-
20	veloping a preliminary redistricting plan under
21	this subsection, the commission shall hold not
22	fewer than 3 public hearings at which members
23	of the public may provide input and comments
24	regarding the potential contents of redistricting
25	plans for the State and the process by which

the commission will develop the preliminary plan under this subsection.

3 (B) MINIMUM PERIOD FOR NOTICE PRIOR 4 TO HEARINGS.—The commission shall notify 5 public through the website maintained the 6 under subsection (b)(2), as well as through pub-7 lication of notice in newspapers of general cir-8 culation throughout the State, of the date, time, 9 and location of each of the hearings held under 10 this paragraph not fewer than 14 days prior to 11 the date of the hearing.

12 (3) Publication of preliminary plan.—

13 (A) IN GENERAL.—The commission shall 14 post the preliminary redistricting plan devel-15 oped under this subsection, together with a re-16 port that includes the commission's responses 17 to any public comments received under sub-18 section (b)(3), on the website maintained under 19 subsection (b)(2), and shall provide for the pub-20 lication of each such plan in newspapers of gen-21 eral circulation throughout the State.

(B) MINIMUM PERIOD FOR NOTICE PRIOR
TO PUBLICATION.—Not fewer than 14 days
prior to the date on which the commission posts
and publishes the preliminary plan under this

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1 paragraph, the commission shall notify the pub-2 lic through the website maintained under sub-3 section (b)(2), as well as through publication of 4 notice in newspapers of general circulation 5 throughout the State, of the pending publica-6 tion of the plan. 7 (4) MINIMUM PERIOD FOR PUBLIC COMMENT 8 AFTER PUBLICATION OF PLAN.—The commission 9 shall accept and consider comments from the public 10 with respect to the preliminary redistricting plan 11 published under paragraph (3) for not fewer than 30 12 days after the date on which the plan is published. 13 (5) Post-publication hearings.— 14 (A) 3 HEARINGS REQUIRED.—After post-

ing and publishing the preliminary redistricting
plan under paragraph (3), the commission shall
hold not fewer than 3 public hearings at which
members of the public may provide input and
comments regarding the preliminary plan.

(B) MINIMUM PERIOD FOR NOTICE PRIOR
TO HEARINGS.—The commission shall notify
the public through the website maintained
under subsection (b)(2), as well as through publication of notice in newspapers of general circulation throughout the State, of the date, time,

and location of each of the hearings held under this paragraph not fewer than 14 days prior to the date of the hearing.

4 (6)PERMITTING MULTIPLE PRELIMINARY 5 PLANS.—At the option of the commission, after de-6 veloping and publishing the preliminary redistricting 7 plan under this subsection, the commission may de-8 velop and publish subsequent preliminary redis-9 tricting plans, so long as the process for the develop-10 ment and publication of each such subsequent plan 11 meets the requirements set forth in this subsection 12 for the development and publication of the first pre-13 liminary redistricting plan.

14 (d) PROCESS FOR ENACTMENT OF FINAL REDIS-15 TRICTING PLAN.—

16 (1) IN GENERAL.—After taking into consider17 ation comments from the public on any preliminary
18 redistricting plan developed and published under
19 subsection (c), the independent redistricting commis20 sion of a State shall develop and publish a final re21 districting plan for the State.

(2) MEETING; FINAL VOTE.—Not later than
August 15 of each year ending in the numeral one,
the commission shall hold a public hearing at which

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1	the members of the commission shall vote on approv-
2	ing the final plan for enactment into law.
3	(3) Publication of plan and accompanying
4	MATERIALS.—Not fewer than 14 days before the
5	date of the meeting under paragraph (2), the com-
6	mission shall provide the following information to
7	the public through the website maintained under
8	subsection $(b)(2)$, as well as through newspapers of
9	general circulation throughout the State:
10	(A) The final redistricting plan, including
11	all relevant maps.
12	(B) A report by the commission to accom-
13	pany the plan which provides the background
14	for the plan and the commission's reasons for
15	selecting the plan as the final redistricting plan,
16	including responses to the public comments re-
17	ceived on any preliminary redistricting plan de-
18	veloped and published under subsection (c).
19	(C) Any dissenting or additional views with
20	respect to the plan of individual members of the
21	commission.
22	(4) ENACTMENT.—The final redistricting plan
23	developed and published under this subsection shall
24	be deemed to be enacted into law if—

1	(A) the plan is approved by a majority of
2	the whole membership of the commission; and
3	(B) at least one member of the commission
4	appointed from each of the categories of the ap-
5	proved selection pool described in section
6	312(b)(1) approves the plan.
7	(e) DEADLINE.—The independent redistricting com-
8	mission of a State shall approve a final redistricting plan
9	for the State not later than August 15 of each year ending
10	in the numeral one.
11	SEC. 314. ESTABLISHMENT OF RELATED ENTITIES.
12	(a) Establishment or Designation of Non-
13	PARTISAN AGENCY OF STATE LEGISLATURE.—
14	(1) IN GENERAL.—Each State shall establish a
15	nonpartisan agency in the legislative branch of the
16	State government to appoint the members of the
17	independent redistricting commission for the State
18	in accordance with section 311.
19	(2) Nonpartisanship described.—For pur-
20	poses of this subsection, an agency shall be consid-
21	ered to be nonpartisan if under law the agency—
22	(A) is required to provide services on a
22 23	(A) is required to provide services on a nonpartisan basis;

1 (C) is prohibited from advocating for the 2 adoption or rejection of any legislative proposal. 3 (3) Designation of existing agency.—At 4 its option, a State may designate an existing agency 5 in the legislative branch of its government to appoint 6 the members of the independent redistricting com-7 mission plan for the State under this title, so long as the agency meets the requirements for non-8 9 partisanship under this subsection. 10 (4) TERMINATION OF AGENCY SPECIFICALLY 11 ESTABLISHED FOR REDISTRICTING.—If a State does 12 not designate an existing agency under paragraph 13 (3) but instead establishes a new agency to serve as 14 the nonpartisan agency under this section, the new 15 agency shall terminate upon the enactment into law 16 of the redistricting plan for the State. 17 (5) DEADLINE.—The State shall meet the re-18 quirements of this subsection not later than each 19 August 15 of a year ending in the numeral nine. (b) ESTABLISHMENT OF SELECT COMMITTEE ON RE-20 21 DISTRICTING.— 22 (1) IN GENERAL.—Each State shall appoint a 23 Select Committee on Redistricting to approve or dis-24 approve a selection pool developed by the non-25 partisan agency under section 312.

1	(2) APPOINTMENT.—The Select Committee on
2	Redistricting for a State under this subsection shall
3	consist of the following members:
4	(A) 1 member of the upper house of the
5	State legislature, who shall be appointed by the
6	leader of the party with the greatest number of
7	seats in the upper house.
8	(B) 1 member of the upper house of the
9	State legislature, who shall be appointed by the
10	leader of the party with the second greatest
11	number of seats in the upper house.
12	(C) 1 member of the lower house of the
13	State legislature, who shall be appointed by the
14	leader of the party with the greatest number of
15	seats in the lower house.
16	(D) 1 member of the lower house of the
17	State legislature, who shall be appointed by the
18	leader of the party with the second greatest
19	number of seats in the lower house.
20	(3) Special rule for states with unicam-
21	ERAL LEGISLATURE.—In the case of a State with a
22	unicameral legislature, the Select Committee on Re-
23	districting for the State under this subsection shall
24	consist of the following members:

1	(A) 2 members of the State legislature ap-
2	pointed by the leader of the party with the
3	greatest number of seats in the legislature.
4	(B) 2 members of the State legislature ap-
5	pointed by the leader of the party with the sec-
6	ond greatest number of seats in legislature.
7	(4) DEADLINE.—The State shall meet the re-
8	quirements of this subsection not later than each
9	January 15 of a year ending in the numeral zero.
10	Subtitle C—Role of Courts in
11	Development of Redistricting Plans
12	SEC. 321. ENACTMENT OF PLAN DEVELOPED BY 3-JUDGE
13	COURT.
14	(a) DEVELOPMENT OF PLAN.—If any of the trig-
15	gering events described in subsection (c) occur with re-

16 spect to a State—

(1) not later than December 15 of the year in
which the triggering event occurs, the United States
District Court for the District of Columbia, acting
through a 3-judge court convened pursuant to section 2284 of title 28, United States Code, shall develop and publish the congressional redistricting
plan for the State; and

24 (2) the plan developed and published by the25 Court under this subsection shall be deemed to be

enacted on the date on which the Court publishes
 the plan.

3 (b) PROCEDURES FOR DEVELOPMENT OF PLAN.—

4 (1) CRITERIA.—It is the sense of Congress 5 that, in developing a redistricting plan for a State 6 under this section, the Court should adhere to the 7 same terms and conditions that applied (or that 8 would have applied, as the case may be) to the devel-9 opment of a plan by the independent redistricting 10 commission of the State under section 313(a).

11 (2) ACCESS TO INFORMATION AND RECORDS OF 12 COMMISSION.—The Court shall have access to any 13 information, data, software, or other records and 14 material that was used (or that would have been 15 used, as the case may be) by the independent redis-16 tricting commission of the State in carrying out its 17 duties under this title.

18 (c) TRIGGERING EVENTS DESCRIBED.—The "trig-19 gering events" described in this subsection are as follows:

(1) The failure of the State to establish or designate a nonpartisan agency of the State legislature
under section 314(a) prior to the expiration of the
deadline set forth in section 314(a)(5).

24 (2) The failure of the State to appoint a Select25 Committee on Redistricting under section 314(b)

prior to the expiration of the deadline set forth in
 section 314(b)(4).

3 (3) The failure of the Select Committee on Re4 districting to approve any selection pool under sec5 tion 312 prior to the expiration of the deadline set
6 forth for the approval of the second replacement se7 lection pool in section 312(d)(2).

8 (4) The failure of the independent redistricting
9 commission of the State to approve a final redis10 tricting plan for the State prior to the expiration of
11 the deadline set forth in section 313(e).

12 SEC. 322. SPECIAL RULE FOR REDISTRICTING CONDUCTED

13

UNDER ORDER OF FEDERAL COURT.

14 If a Federal court requires a State to conduct redis-15 tricting subsequent to an apportionment of Representatives in the State in order to comply with the Constitution 16 17 or to enforce the Voting Rights Act of 1965, section 313 18 shall apply with respect to the redistricting, except that 19 the court may revise any of the deadlines set forth in such 20 section if the court determines that a revision is appro-21 priate in order to provide for a timely enactment of a new 22 redistricting plan for the State.

Subtitle D—Administrative and Miscellaneous Provisions

3 SEC. 331. PAYMENTS TO STATES FOR CARRYING OUT RE4 DISTRICTING.

5 (a) AUTHORIZATION OF PAYMENTS.—Subject to sub6 sections (c) and (d), not later than 30 days after a State
7 receives a State apportionment notice, the Election Assist8 ance Commission shall make a payment to the State in
9 an amount equal to the product of—

10 (1) the number of Representatives to which the
11 State is entitled, as provided under the notice; and
12 (2) \$150,000.

(b) USE OF FUNDS.—A State shall use the payment
made under this section to establish and operate the
State's independent redistricting commission, to implement the State redistricting plan, and to otherwise carry
out Congressional redistricting in the State.

(c) NO PAYMENT TO STATES ELECTING MEMBERS
AT LARGE.—The Election Assistance Commission shall
not make a payment under this section to any State which,
under the apportionment notice, will elect all of its Representatives at large.

23 (d) REQUIRING SUBMISSION OF SELECTION POOL AS
24 CONDITION OF PAYMENT.—The Election Assistance Com25 mission may not make a payment to a State under this

section until the State certifies to the Commission that
 the nonpartisan agency established or designated by a
 State under section 314(a) has, in accordance with section
 312(b)(1), submitted a selection pool to the Select Com mittee on Redistricting for the State established under
 section 314(b).

7 (e) AUTHORIZATION OF APPROPRIATIONS.—There
8 are authorized to be appropriated such sums as may be
9 necessary for payments under this section.

10 SEC. 332. CIVIL ENFORCEMENT.

11 (a) CIVIL ENFORCEMENT.—

(1) ACTIONS BY ATTORNEY GENERAL.—The Attorney General may bring a civil action in an appropriate district court for such relief as may be appropriate to carry out this title.

16 (2) AVAILABILITY OF PRIVATE RIGHT OF AC-17 TION.—Any citizen of a State who is aggrieved by 18 the failure of the State redistricting plan which is 19 enacted into law under section 313 to meet the re-20 quirements for such a plan under this title may 21 bring a civil action in an appropriate district court 22 for such relief as may be appropriate to remedy the 23 failure, so long as the individual brings the action 24 during the 45-day period which begins on the date 25 on which the plan is enacted into law.

1 (b) EXPEDITED CONSIDERATION.—In any action 2 brought forth under this section, the following rules shall 3 apply: 4 (1) The action shall be filed in the United 5 States District Court for the District of Columbia 6 and shall be heard by a 3-judge court convened pur-7 suant to section 2284 of title 28, United States 8 Code. 9 (2) The 3-judge court shall consolidate actions 10 brought for relief under subsection (b)(1) with re-11 spect to the same State redistricting plan. 12 (3) A copy of the complaint shall be delivered

12 (5) A copy of the complaint shall be derivered
13 promptly to the Clerk of the House of Representa14 tives and the Secretary of the Senate.

(4) A final decision in the action shall be reviewable only by appeal directly to the Supreme
Court of the United States. Such appeal shall be
taken by the filing of a notice of appeal within 10
days, and the filing of a jurisdictional statement
within 30 days, of the entry of the final decision.

(5) It shall be the duty of the district court and
the Supreme Court of the United States to advance
on the docket and to expedite to the greatest possible extent the disposition of the action and appeal.

(c) ATTORNEY'S FEES.—In a civil action under this
 section, the court may allow the prevailing party (other
 than the United States) reasonable attorney fees, includ ing litigation expenses, and costs.

5 (d) Relation to Other Laws.—

6 (1) RIGHTS AND REMEDIES ADDITIONAL TO 7 OTHER RIGHTS AND REMEDIES.—The rights and 8 remedies established by this section are in addition 9 to all other rights and remedies provided by law, and 10 neither the rights and remedies established by this 11 section nor any other provision of this title shall su-12 persede, restrict, or limit the application of the Vot-13 ing Rights Act of 1965 (52 U.S.C. 10301 et seq.). 14 (2) VOTING RIGHTS ACT OF 1965.—Nothing in 15 this title authorizes or requires conduct that is pro-

16 hibited by the Voting Rights Act of 1965 (52 U.S.C.17 10301 et seq.).

18 SEC. 333. STATE APPORTIONMENT NOTICE DEFINED.

19 In this title, the "State apportionment notice" means, 20 with respect to a State, the notice sent to the State from 21 the Clerk of the House of Representatives under section 22 (b) of the Act entitled "An Act to provide for the fif-23 teenth and subsequent decennial censuses and to provide 24 for an apportionment of Representatives in Congress", approved June 18, 1929 (2 U.S.C. 2a(b)), of the number
 of Representatives to which the State is entitled.

3 TITLE IV—GENERAL 4 PROVISIONS

5 SEC. 401. NO EFFECT ON ELECTIONS FOR STATE AND 6 LOCAL OFFICE.

Nothing in this Act or in any amendment made by
8 this Act may be construed to affect the manner in which
9 a State carries out elections for State or local office, in10 cluding the process by which a State establishes the dis11 tricts used in such elections.

12 SEC. 402. SEVERABILITY.

13 If any provision of this Act or any amendment made 14 by this Act, or the application of a provision of this Act 15 or an amendment made by this Act to any person or cir-16 cumstance, is held to be unconstitutional, the remainder 17 of this Act, and the application of the provisions to any 18 person or circumstance, shall not be affected by the hold-19 ing.

20 SEC. 403. EFFECTIVE DATE.

(a) REDISTRICTING.—Title III and the amendments
made by such title shall apply with respect to redistricting
carried out pursuant to the decennial census conducted
during 2020 or any succeeding decennial census.

(b) RANKED CHOICE VOTING; USE OF MULTI-MEM BER DISTRICTS.—Titles I and II and the amendments
 made by such titles shall apply with respect to elections
 for Federal office held in 2022 and each succeeding year.