## 115TH CONGRESS 1ST SESSION

# H. R. 3537

To reform our government, reduce the grip of special interest, and return our democracy to the American people by increasing transparency and oversight of our elections and government, reforming public financing for Presidential elections and providing for public financing for Congressional elections, and requiring States to conduct Congressional redistricting through independent commissions, and for other purposes.

## IN THE HOUSE OF REPRESENTATIVES

July 28, 2017

Mr. Price of North Carolina introduced the following bill; which was referred to the Committee on House Administration, and in addition to the Committees on the Judiciary, Oversight and Government Reform, Financial Services, and Ways and Means, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

## A BILL

To reform our government, reduce the grip of special interest, and return our democracy to the American people by increasing transparency and oversight of our elections and government, reforming public financing for Presidential elections and providing for public financing for Congressional elections, and requiring States to conduct Congressional redistricting through independent commissions, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,

## 1 SECTION 1. SHORT TITLE; ETC.

- 2 (a) IN GENERAL.—This Act may be cited as the "We
- 3 the People Act of 2017".
- 4 (b) Table of Contents of
- 5 this Act is as follows:

Sec. 1. Short title; etc.

#### TITLE I—INCREASING TRANSPARENCY

Sec. 1001. Short title.

Subtitle A—Campaign Disclosure and Transparency Reform

#### Part I—Disclosure

- Sec. 1011. Short title.
- Sec. 1012. Campaign disbursement reporting.
- Sec. 1013. Stand by your ad.
- Sec. 1014. Shareholders' and members' right to know.
- Sec. 1015. Lobbyists' campaign funding disclosure.
- Sec. 1016. Effective date.

#### PART II—CANDIDATE-SUPER PAC COORDINATION

- Sec. 1021. Short title.
- Sec. 1022. Clarification of treatment of coordinated expenditures as contributions to candidates.
- Sec. 1023. Clarification of ban on fundraising for Super PACs by Federal candidates and officeholders.

#### PART III—REAL-TIME TRANSPARENCY

- Sec. 1031. Short title.
- Sec. 1032. 48-hour notification required for all political committees receiving cumulative contributions of \$1,000 or more during a year from any contributor.
- Sec. 1033. Filing by Senate candidates with Federal Election Commission.

PART IV—ESTABLISHMENT OF FEDERAL ELECTION ADMINISTRATION

Sec. 1041. Short title.

#### SUBPART A—FEDERAL ELECTION ADMINISTRATION

Sec. 1051. Establishment of the Federal Election Administration.

"Subtitle B—Administrative Provisions

# "Chapter 1—Establishment of the Federal Election Administration

- "Sec. 351. Establishment of the Federal Election Administration.
- "Sec. 352. Composition of the Federal Election Administration.

- "Sec. 353. Staff director.
- "Sec. 354. General counsel.
- "Sec. 355. Inspector general.

#### "Chapter 2—Operation of the Federal Election Administration

- "Sec. 361. Powers of the Chair and Administration.
- "Sec. 362. Independent budget requests and legislative proposals.
- "Sec. 363. Advisory opinions.
- "Sec. 364. Issuance and enforcement of subpoenas.
- "Sec. 365. Rulemaking authority.
- "Sec. 366. Litigation authority.
- "Sec. 367. Availability of reports.
- "Sec. 368. Audits and field examinations.
- "Sec. 369. Congressional oversight.

#### "Chapter 3—Enforcement

- "Sec. 371. Initiation of enforcement actions by Administration.
- "Sec. 372. Complaint to initiate enforcement action.
- "Sec. 373. Civil enforcement actions.
- "Sec. 374. Notification of nonfilers.
- "Sec. 375. Civil monetary penalties.
- "Sec. 376. Cease-and-desist orders.
- "Sec. 377. Collection.
- "Sec. 378. Confidentiality.
- "Sec. 379. Criminal penalties.
- "Sec. 380. Period of limitations.
- "Sec. 381. Authorization of appropriations.
- Sec. 1052. Executive schedule positions.
- Sec. 1053. GAO examination of enforcement of campaign finance laws by the Department of Justice.
- Sec. 1054. GAO study and report on appropriate funding levels.
- Sec. 1055. Conforming amendments.

## "Subtitle A—General Provisions

## SUBPART B—TRANSITION PROVISIONS

- Sec. 1061. Transfer of functions of Federal Election Commission.
- Sec. 1062. Transfer of property, records, and personnel.
- Sec. 1063. Repeals.
- Sec. 1064. Conforming amendments.
- Sec. 1065. Treatment of certain regulations.
- Sec. 1066. Effective date.

## Subtitle B—Lobbying Reform

Sec. 1101. Lobbyist registration reforms.

#### Subtitle C—Revolving Door Reform

- Sec. 1201. Short title.
- Sec. 1202. Restrictions on private sector payment for Government service.
- Sec. 1203. Requirements relating to slowing the revolving door among financial services regulators.

# "TITLE VI—SPECIAL REQUIREMENTS FOR FINANCIAL SERVICES REGULATORS

- "Sec. 601. Definitions.
- "Sec. 602. Conflict of interest and eligibility standards for financial services regulators.
- "Sec. 603. Negotiating future private sector employment.
- "Sec. 604. Recordkeeping.
- "Sec. 605. Penalties and injunctions.
- Sec. 1204. Prohibition of procurement officers accepting employment from Government contractors.
- Sec. 1205. Revolving door restrictions on financial services regulators moving into the private sector.
- Sec. 1206. Restrictions on Federal examiners and supervisors of financial institutions.

#### Subtitle D—Disclosure of Visitor Access Records

- Sec. 1301. Short title.
- Sec. 1302. Findings.
- Sec. 1303. Improving access to influential visitor access records.

#### Subtitle E—Presidential Conflicts of Interest

- Sec. 1401. Short title.
- Sec. 1402. Divestiture of personal financial interests of the President and Vice President that pose a potential conflict of interest.
- Sec. 1403. Recusal of appointees.
- Sec. 1404. Contracts by the President or Vice President.
- Sec. 1405. Presidential Tax Transparency.
- Sec. 1406. Sense of Congress regarding violations.
- Sec. 1407. Rule of construction.

#### TITLE II—PUBLIC FINANCING

Sec. 2001. Short title.

#### Subtitle A—Reform of Presidential Election Financing

#### Part 1—Primary Elections

- Sec. 2101. Increase in and modifications to matching payments.
- Sec. 2102. Eligibility requirements for matching payments.
- Sec. 2103. Repeal of expenditure limitations.
- Sec. 2104. Period of availability of matching payments.
- Sec. 2105. Examination and audits of matchable contributions.
- Sec. 2106. Modification to limitation on contributions for Presidential primary candidates.

#### PART 2—GENERAL ELECTIONS

- Sec. 2111. Modification of eligibility requirements for public financing.
- Sec. 2112. Repeal of expenditure limitations and use of qualified campaign contributions.
- Sec. 2113. Matching payments and other modifications to payment amounts.
- Sec. 2114. Increase in limit on coordinated party expenditures.
- Sec. 2115. Establishment of uniform date for release of payments.
- Sec. 2116. Amounts in Presidential Election Campaign Fund.

- Sec. 2117. Use of general election payments for general election legal and accounting compliance.
  - Subtitle B—Public Financing for Congressional Election Campaigns
- Sec. 2201. Benefits and eligibility requirements for Congressional candidates.

# "TITLE V—PUBLIC FINANCING OF CONGRESSIONAL ELECTION CAMPAIGNS

#### "Subtitle A—Benefits

- "Sec. 501. Benefits for participating candidates.
- "Sec. 502. Administration of payments.
- "Sec. 503. Qualified contribution defined.

#### "Subtitle B—Eligibility and Certification

- "Sec. 511. Eligibility.
- "Sec. 512. Qualified contribution requirements.
- "Sec. 513. Certification.
- "Subtitle C—Requirements for Candidates Certified as Participating Candidates
- "Sec. 521. Restrictions on certain contributions and expenditures.
- "Sec. 522. Remitting unspent funds after election.

#### "Subtitle D—Administrative Provisions

- "Sec. 531. Administration by Commission.
- "Sec. 532. Violations and penalties.
- "Sec. 533. Election cycle defined.
- Sec. 2202. Permitting unlimited coordinated expenditures by political party committees on behalf of participating candidates if expenditures are derived from small dollar contributions.
- Sec. 2203. Prohibiting use of contributions by participating candidates for purposes other than campaign for election.
  - Subtitle C—Use of Presidential Election Campaign Fund for Public Financing of Federal Elections
- Sec. 2301. Use of Presidential Election Campaign Fund for Congressional candidates.

#### "Chapter 97—Empowering Citizens Payment Account

- Sec. 2302. Revisions to designation of income tax payments by individual taxpayers.
- Sec. 2303. Donation to Presidential Election Campaign Fund.

#### Subtitle D—Other Campaign Finance Reforms

- Sec. 2401. Regulations with respect to best efforts for identifying persons making contributions.
- Sec. 2402. Rules relating to joint fundraising committees.
- Sec. 2403. Disclosure of bundled contributions to Presidential campaigns; increase in threshold for bundled contributions by lobbyists.

- Sec. 2404. Repeal of special contribution limits for contributions to national parties for certain purposes.
- Sec. 2405. Judicial review of actions related to campaign finance laws.
- Sec. 2406. Treatment of internet communications made by political committees as public communications.

#### Subtitle E—Effective Date

Sec. 2501. Effective date.

#### TITLE III—REDISTRICTING

- Sec. 3001. Short title; finding of Constitutional authority.
- Sec. 3002. Limit on congressional redistricting after an apportionment.
- Sec. 3003. Requiring redistricting to be conducted through plan of independent State commission or plan of highest State court.
- Sec. 3004. Independent redistricting commission.
- Sec. 3005. Selection of plan by courts.
- Sec. 3006. Special rule for redistricting conducted under order of Federal court.
- Sec. 3007. Payments to States for carrying out redistricting.
- Sec. 3008. State apportionment notice defined.
- Sec. 3009. No effect on elections for State and local office.
- Sec. 3010. Effective date.

#### TITLE IV—SAME DAY REGISTRATION

- Sec. 4001. Short title.
- Sec. 4002. Same day registration.

## TITLE V—SEVERABILITY

Sec. 5001. Severability.

## 1 TITLE I—INCREASING 2 TRANSPARENCY

#### 3 SEC. 1001. SHORT TITLE.

- 4 This title may be cited as the "We the People Act
- 5 of 2017".

# Subtitle A—Campaign Disclosure and Transparency Reform

## 3 PART I—DISCLOSURE

4 SEC. 1011. SHORT TITLE.

- 5 This part may be cited as the "Democracy Is
- 6 Strengthened by Casting Light On Spending in Elections
- 7 Act of 2017" or the "DISCLOSE Act of 2017".

#### 8 SEC. 1012. CAMPAIGN DISBURSEMENT REPORTING.

- 9 (a) Information Required To Be Reported.—
- 10 (1) Treatment of functional equivalent
- OF EXPRESS ADVOCACY AS INDEPENDENT EXPENDI-
- 12 TURE.—Subparagraph (A) of section 301(17) of the
- Federal Election Campaign Act of 1971 (52 U.S.C.
- 14 30101(17)) is amended to read as follows:
- 15 "(A) that, when taken as a whole, ex-
- pressly advocates the election or defeat of a
- 17 clearly identified candidate, or is the functional
- equivalent of express advocacy because it can be
- interpreted by a reasonable person only as ad-
- vocating the election or defeat of a candidate,
- taking into account whether the communication
- involved mentions a candidacy, a political party,
- or a challenger to a candidate, or takes a posi-
- 24 tion on a candidate's character, qualifications,
- or fitness for office; and".

1	(2) Expansion of Period During which
2	COMMUNICATIONS ARE TREATED AS ELECTION-
3	EERING COMMUNICATIONS.—Section 304(f)(3)(A)(i)
4	of such Act (52 U.S.C. 30104(f)(3)(A)(i)) is amend-
5	$\operatorname{ed}$ —
6	(A) by redesignating subclause (III) as
7	subclause (IV); and
8	(B) by striking subclause (II) and insert-
9	ing the following:
10	"(II) in the case of a communica-
11	tion which refers to a candidate for an
12	office other than the President or Vice
13	President, is made during the period
14	beginning on January 1 of the cal-
15	endar year in which a general or run-
16	off election is held and ending on the
17	date of the general or runoff election
18	(or in the case of a special election,
19	during the period beginning on the
20	date on which the announcement with
21	respect to such election is made and
22	ending on the date of the special elec-
23	tion);
24	"(III) in the case of a commu-
25	nication which refers to a candidate

for the office of President or Vice President, is made in any State during the period beginning 120 days before the first primary or preference election or a convention or caucus of a political party which has the authority to nominate a candidate for the office of President or Vice President is held in any State and ending on the date of the general election; and".

(3) Effective date; transition for electioneering communications made prior to enact an electioneering communication under section (2) which is made prior to such date shall be treated as an electioneering communication under section (304(f)(3)(A)(i)(II) or (III) of the Federal Election Campaign Act of 1971 (as amended by paragraph (2)) unless the communication under such section if the amendment made by paragraph (2) did not apply.

1	(b) Disclosure Requirements for Corpora-
2	TIONS, LABOR ORGANIZATIONS, AND CERTAIN OTHER
3	ENTITIES.—
4	(1) In general.—Section 324 of the Federal
5	Election Campaign Act of 1971 (52 U.S.C. 30126)
6	is amended to read as follows:
7	"SEC. 324. DISCLOSURE OF CAMPAIGN-RELATED DISBURSE-
8	MENTS BY COVERED ORGANIZATIONS.
9	"(a) Disclosure Statement.—
10	"(1) In general.—Any covered organization
11	that makes campaign-related disbursements aggre-
12	gating more than \$10,000 in a calendar year shall,
13	not later than 24 hours after each disclosure date,
14	file a statement with the Commission made under
15	penalty of perjury that contains the information de-
16	scribed in paragraph (2)—
17	"(A) in the case of the first statement filed
18	under this subsection, for the period beginning
19	on the first day of the preceding calendar year
20	and ending on the first such disclosure date;
21	and
22	"(B) in the case of any subsequent state-
23	ment filed under this subsection, for the period
24	beginning on the previous disclosure date and
25	ending on such disclosure date.

1	"(2) Information described.—The informa-
2	tion described in this paragraph is as follows:
3	"(A) The name of the covered organization
4	and the principal place of business of such or-
5	ganization.
6	"(B) The amount of each campaign-related
7	disbursement made by such organization during
8	the period covered by the statement of more
9	than \$1,000.
10	"(C) In the case of a campaign-related dis-
11	bursement that is not a covered transfer, the
12	election to which the campaign-related disburse-
13	ment pertains and if the disbursement is made
14	for a public communication, the name of any
15	candidate identified in such communication and
16	whether such communication is in support of or
17	in opposition to a candidate.
18	"(D) A certification by the chief executive
19	officer or person who is the head of the covered
20	organization that the campaign-related dis-
21	bursement is not made in cooperation, consulta-
22	tion, or concert with or at the request or sug-
23	gestion of a candidate, authorized committee, or
24	agent of a candidate, political party, or agent of

a political party.

1	"(E) If the covered organization makes
2	campaign-related disbursements using exclu-
3	sively funds in a segregated bank account con-
4	sisting of funds that were contributed, donated,
5	transferred, or paid directly to such account by
6	persons other than the covered organization
7	that controls the account, for each contribution,
8	donation, transfer, payment of dues, or other
9	payment to the account—
10	"(i) the name and address of each
11	person who made such contribution, dona-
12	tion, transfer, payment of dues, or other
13	payment during the period covered by the
14	statement;
15	"(ii) the date and amount of such
16	contribution, donation, transfer, payment
17	of dues, or other payment; and
18	"(iii) the aggregate amount of all such
19	contributions, donations, transfers, pay-
20	ments of dues, and other payments made
21	by the person during the period beginning
22	on the first day of the preceding calendar
23	year and ending on the disclosure date;
24	but only if such contribution, donation, trans-
25	fer, payment of dues, or other payment was

1	made by a person who made contributions, do-
2	nations, transfers, payments of dues, or pay-
3	ments to the account in an aggregate amount
4	of \$10,000 or more during the period beginning
5	on the first day of the preceding calendar year
6	and ending on the disclosure date.
7	"(F) Subject to paragraph (4), if the cov-
8	ered organization makes campaign-related dis-
9	bursements using funds other than funds in a
10	segregated bank account described in subpara-
11	graph (E), for each contribution, donation,
12	transfer, or payment of dues to the covered or-
13	ganization—
14	"(i) the name and address of each
15	person who made such contribution, dona-
16	tion, transfer, or payment of dues during
17	the period covered by the statement;
18	"(ii) the date and amount of such
19	contribution, donation, transfer, or pay-
20	ment of dues; and
21	"(iii) the aggregate amount of all such
22	contributions, donations, transfers, and
23	payments of dues made by the person dur-
24	ing the period beginning on the first day of

the preceding calendar year and ending on the disclosure date;

but only if such contribution, donation, transfer, or payment of dues was made by a person who made contributions, donations, transfers, or payments of dues to the covered organization in an aggregate amount of \$10,000 or more during the period beginning on the first day of the preceding calendar year and ending on the disclosure date.

## "(3) Exceptions.—

"(A) Amounts received in ordinary course of business.—The requirement to include in a statement filed under paragraph (1) the information described in paragraph (2) shall not apply to amounts received by the covered organization in the ordinary course of any trade or business conducted by the covered organization or in the form of investments in the covered organization.

"(B) Donor restriction on use of Funds.—The requirement to include in a statement submitted under paragraph (1) the information described in subparagraph (F) of paragraph (2) shall not apply if—

1	"(i) the person described in such sub-
2	paragraph prohibited, in writing, the use of
3	the contribution, donation, transfer, pay-
4	ment of dues, or other payment made by
5	such person for campaign-related disburse-
6	ments; and
7	"(ii) the covered organization agreed
8	to follow the prohibition and deposited the
9	contribution, donation, transfer, payment
10	of dues, or other payment in an account
11	which is segregated from any account used
12	to make campaign-related disbursements.
13	"(4) Disclosure date.—
14	"(A) IN GENERAL.—Except as provided in
15	subparagraph (B), the term 'disclosure date'
16	means—
17	"(i) the first date during any calendar
18	year by which a person has made cam-
19	paign-related disbursements aggregating
20	more than \$10,000; and
21	"(ii) each date following the date de-
22	scribed in clause (i) during such calendar
23	year by which a person has made cam-
24	paign-related disbursements aggregating
25	more than \$10,000.

1 "(B) Disclosure date for certain 2 TRANSFERS.—In the case of a statement filed with respect to a campaign-related disburse-3 4 ment which is a covered transfer described in 5 subsection (f)(1)(E), the term 'disclosure date' 6 means the date on which the covered organiza-7 tion making such transfer knew or should have 8 known that the recipient of such transfer made 9 campaign-related disbursements in an aggre-10 gate amount of \$50,000 or more during the 2-11 year period beginning on the date of the trans-12 fer.

## "(b) Coordination With Other Provisions.—

- "(1) OTHER REPORTS FILED WITH THE COM-MISSION.—Information included in a statement filed under this section may be excluded from statements and reports filed under section 304.
- "(2) TREATMENT AS SEPARATE SEGREGATED

  FUND.—A segregated bank account referred to in

  subsection (a)(2)(E) may be treated as a separate

  segregated fund for purposes of section 527(f)(3) of

  the Internal Revenue Code of 1986.
- "(c) FILING.—Statements required to be filed under subsection (a) shall be subject to the requirements of section 304(d) to the same extent and in the same manner

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- 1 as if such reports had been required under subsection (c)
- 2 or (g) of section 304.
- 3 "(d) Campaign-related Disbursement De-
- 4 FINED.—In this section, the term 'campaign-related dis-
- 5 bursement' means a disbursement by a covered organiza-
- 6 tion for any of the following:
- 7 "(1) An independent expenditure consisting of a
- 8 public communication, as defined in section 301(22).
- 9 "(2) An electioneering communication, as de-
- fined in section 304(f)(3).
- 11 "(3) A covered transfer.
- 12 "(e) COVERED ORGANIZATION DEFINED.—In this
- 13 section, the term 'covered organization' means any of the
- 14 following:
- 15 "(1) A corporation (other than an organization
- described in section 501(c)(3) of the Internal Rev-
- 17 enue Code of 1986).
- 18 "(2) An organization described in section
- 19 501(e) of such Code and exempt from taxation
- under section 501(a) of such Code (other than an
- organization described in section 501(c)(3) of such
- 22 Code).
- 23 "(3) A labor organization (as defined in section
- 24 316(b)).

1	"(4) Any political organization under section
2	527 of the Internal Revenue Code of 1986, other
3	than a political committee under this Act (except as
4	provided in paragraph (5)).
5	"(5) A political committee with an account es-
6	tablished for the purpose of accepting donations or
7	contributions that do not comply with the contribu-
8	tion limits or source prohibitions under this Act, but
9	only with respect to the accounts established for
10	such purpose.
11	"(f) Covered Transfer Defined.—
12	"(1) In general.—In this section, the term
13	'covered transfer' means any transfer or payment of
14	funds by a covered organization to another person if
15	the covered organization—
16	"(A) designates, requests, or suggests that
17	the amounts be used for—
18	"(i) campaign-related disbursements
19	(other than covered transfers); or
20	"(ii) making a transfer to another
21	person for the purpose of making or pay-
22	ing for such campaign-related disburse-
23	ments;

1	"(B) made such transfer or payment in re-
2	sponse to a solicitation or other request for a
3	donation or payment for—
4	"(i) the making of or paying for cam-
5	paign-related disbursements (other than
6	covered transfers); or
7	"(ii) making a transfer to another
8	person for the purpose of making or pay-
9	ing for such campaign-related disburse-
10	ments;
11	"(C) engaged in discussions with the re-
12	cipient of the transfer or payment regarding—
13	"(i) the making of or paying for cam-
14	paign-related disbursements (other than
15	covered transfers); or
16	"(ii) donating or transferring any
17	amount of such transfer or payment to an-
18	other person for the purpose of making or
19	paying for such campaign-related disburse-
20	ments;
21	"(D) made campaign-related disburse-
22	ments (other than a covered transfer) in an ag-
23	gregate amount of \$50,000 or more during the
24	2-year period ending on the date of the transfer
25	or payment, or knew or had reason to know

1	that the person receiving the transfer or pay-
2	ment made such disbursements in such an ag-
3	gregate amount during that 2-year period; or
4	"(E) knew or had reason to know that the
5	person receiving the transfer or payment would
6	make campaign-related disbursements in an ag-
7	gregate amount of \$50,000 or more during the
8	2-year period beginning on the date of the
9	transfer or payment.
10	"(2) Exclusions.—The term 'covered transfer'
11	does not include any of the following:
12	"(A) A disbursement made by a covered
13	organization in the ordinary course of any trade
14	or business conducted by the covered organiza-
15	tion or in the form of investments made by the
16	covered organization.
17	"(B) A disbursement made by a covered
18	organization if—
19	"(i) the covered organization prohib-
20	ited, in writing, the use of such disburse-
21	ment for campaign-related disbursements;
22	and
23	"(ii) the recipient of the disbursement
24	agreed to follow the prohibition and depos-
25	ited the disbursement in an account which

1	is segregated from any account used to
2	make campaign-related disbursements.
3	"(3) Exception for certain transfers
4	AMONG AFFILIATES.—
5	"(A) EXCEPTION FOR CERTAIN TRANS-
6	FERS AMONG AFFILIATES.—The term 'covered
7	transfer' does not include an amount trans-
8	ferred by one covered organization to another
9	covered organization which is treated as a
10	transfer between affiliates under subparagraph
11	(B) if the aggregate amount transferred during
12	the year by such covered organization to that
13	same covered organization is equal to or less
14	than \$50,000.
15	"(B) Description of Transfers be-
16	TWEEN AFFILIATES.—A transfer of amounts
17	from one covered organization to another cov-
18	ered organization shall be treated as a transfer
19	between affiliates if—
20	"(i) one of the organizations is an af-
21	filiate of the other organization; or
22	"(ii) each of the organizations is an
23	affiliate of the same organization;
24	except that the transfer shall not be treated as
25	a transfer between affiliates if one of the orga-

1	nizations is established for the purpose of mak-
2	ing campaign-related disbursements.
3	"(C) Determination of Affiliate Sta-
4	Tus.—For purposes of subparagraph (B), a
5	covered organization is an affiliate of another
6	covered organization if—
7	"(i) the governing instrument of the
8	organization requires it to be bound by de-
9	cisions of the other organization;
10	"(ii) the governing board of the orga-
11	nization includes persons who are specifi-
12	cally designated representatives of the
13	other organization or are members of the
14	governing board, officers, or paid executive
15	staff members of the other organization, or
16	whose service on the governing board is
17	contingent upon the approval of the other
18	organization; or
19	"(iii) the organization is chartered by
20	the other organization.
21	"(D) Coverage of transfers to af-
22	FILIATED SECTION $501(c)(3)$ ORGANIZA-
23	TIONS.—This paragraph shall apply with re-
24	spect to an amount transferred by a covered or-
25	ganization to an organization described in para-

- graph (3) of section 501(c) of the Internal Revenue Code of 1986 and exempt from tax under section 501(a) of such Code in the same manner as this paragraph applies to an amount transferred by a covered organization to another covered organization.".
- 7 (2) Conforming amendment.—Section 8 304(f)(6) of such Act (52 U.S.C. 30104) is amended 9 by striking "Any requirement" and inserting "Ex-10 cept as provided in section 324(b), any require-11 ment".

### 12 **SEC. 1013. STAND BY YOUR AD.**

- 13 (a) DISCLAIMER REQUIREMENTS FOR CAMPAIGN-RE14 LATED DISBURSEMENTS.—Section 318(a) of the Federal
  15 Election Campaign Act of 1971 (52 U.S.C. 30120(a)) is
  16 amended by striking "for the purpose of financing commu17 nications expressly advocating the election or defeat of a
  18 clearly identified candidate" and inserting "for a cam19 paign-related disbursement, as defined in section 324, con20 sisting of a public communication".
- 21 (b) STAND BY YOUR AD REQUIREMENTS.—
- 22 (1) MAINTENANCE OF REQUIREMENTS FOR PO-23 LITICAL PARTIES AND CERTAIN POLITICAL COMMIT-24 TEES.—Section 318(d)(2) of such Act (52 U.S.C. 25 30120(d)(2)) is amended—

1	(A) in the heading, by striking "OTHERS"
2	and inserting "CERTAIN POLITICAL COMMIT-
3	TEES";
4	(B) by striking "Any communication" and
5	inserting "(A) Any communication";
6	(C) by inserting "which (except to the ex-
7	tent provided in the last sentence of this para-
8	graph) is paid for by a political committee (in-
9	cluding a political committee of a political
10	party) and" after "subsection (a)";
11	(D) by striking "or other person" each
12	place it appears; and
13	(E) by adding at the end the following new
14	subparagraph:
15	"(B) This paragraph does not apply to a com-
16	munication paid for in whole or in part with a pay-
17	ment which is treated as a campaign-related dis-
18	bursement under section 324 and with respect to
19	which a covered organization files a statement under
20	such section.".
21	(2) Special disclaimer requirements for
22	CERTAIN COMMUNICATIONS.—Section 318 of such
23	Act (52 U.S.C. 30120) is amended by adding at the
24	end the following new subsection:
25	"(e) Communications by Others.—

- "(1) IN GENERAL.—Any communication described in paragraph (3) of subsection (a) which is transmitted through radio or television (other than a communication to which subsection (d)(2) applies) shall include, in addition to the requirements of such paragraph, the following:
  - "(A) The individual disclosure statement described in paragraph (2)(A) (if the person paying for the communication is an individual) or the organizational disclosure statement described in paragraph (2)(B) (if the person paying for the communication is not an individual).
  - "(B) If the communication is transmitted through television and is paid for in whole or in part with a payment which is treated as a campaign-related disbursement under section 324, the Top Five Funders list (if applicable), unless, on the basis of criteria established in regulations issued by the Commission, the communication is of such short duration that including the Top Five Funders list in the communication would constitute a hardship to the person paying for the communication by requiring a disproportionate amount of the content of the

communication to consist of the Top Five Funders list.

"(C) If the communication is transmitted

through radio and is paid for in whole or in part with a payment which is treated as a campaign-related disbursement under section 324, the Top Two Funders list (if applicable), unless, on the basis of criteria established in regulations issued by the Commission, the communication is of such short duration that including the Top Two Funders list in the communication would constitute a hardship to the person paying for the communication by requiring a disproportionate amount of the content of the communication to consist of the Top Two Funders list.

## "(2) Disclosure statements described.—

- "(A) Individual disclosure statement described in this subparagraph is the following: 'I am \_\_\_\_\_\_, and I approve this message.', with the blank filled in with the name of the applicable individual.
- "(B) Organizational disclosure statements.—The organizational disclosure

1	statement described in this subparagraph is the
2	following: 'I am, the
3	of, and
4	approves this message.'
5	with—
6	"(i) the first blank to be filled in with
7	the name of the applicable individual;
8	"(ii) the second blank to be filled in
9	with the title of the applicable individual
10	and
11	"(iii) the third and fourth blank each
12	to be filled in with the name of the organi-
13	zation or other person paying for the com-
14	munication.
15	"(3) Method of Conveyance of State-
16	MENT.—
17	"(A) COMMUNICATIONS TRANSMITTED
18	THROUGH RADIO.—In the case of a communica-
19	tion to which this subsection applies which is
20	transmitted through radio, the disclosure state-
21	ments required under paragraph (1) shall be
22	made by audio by the applicable individual in a
23	clearly spoken manner.
24	"(B) Communications transmitted
25	THROUGH TELEVISION.—In the case of a com-

1	munication to which this subsection applies
2	which is transmitted through television, the in-
3	formation required under paragraph (1)—
4	"(i) shall appear in writing at the end
5	of the communication or in a crawl along
6	the bottom of the communication in a
7	clearly readable manner, with a reasonable
8	degree of color contrast between the back-
9	ground and the printed statement, for a
10	period of at least 6 seconds; and
11	"(ii) shall also be conveyed by an
12	unobscured, full-screen view of the applica-
13	ble individual or by the applicable indi-
14	vidual making the statement in voice-over
15	accompanied by a clearly identifiable pho-
16	tograph or similar image of the individual,
17	except in the case of a Top Five Funders
18	list.
19	"(4) Definitions.—In this subsection:
20	"(A) APPLICABLE INDIVIDUAL.—The term
21	'applicable individual' means, with respect to a
22	communication to which this subsection ap-
23	plies—
24	"(i) if the communication is paid for
25	by an individual, the individual involved;

1	"(ii) if the communication is paid for
2	by a corporation, the chief executive officer
3	of the corporation (or, if the corporation
4	does not have a chief executive officer, the
5	highest ranking official of the corporation);
6	"(iii) if the communication is paid for
7	by a labor organization, the highest rank-
8	ing officer of the labor organization; and
9	"(iv) if the communication is paid for
10	by any other person, the highest ranking
11	official of such person.
12	"(B) COVERED ORGANIZATION AND CAM-
13	PAIGN-RELATED DISBURSEMENT.—The terms
14	'campaign-related disbursement' and 'covered
15	organization' have the meaning given such
16	terms in section 324.
17	"(C) Top five funders list.—The term
18	'Top Five Funders list' means, with respect to
19	a communication paid for in whole or in part
20	with a payment which is treated as a campaign-
21	related disbursement under section 324, a list
22	of the five persons who provided the largest
23	payments of any type in an aggregate amount
24	equal to or exceeding \$10,000 which are re-

quired under section 324(a) to be included in

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the reports filed by a covered organization with respect to such communication during the 12-month period ending on the date of the disbursement and the amount of the payments each such person provided. If two or more people provided the fifth largest of such payments, the covered organization involved shall select one of those persons to be included on the Top Five Funders list.

"(D) TOP TWO FUNDERS LIST.—The term 'Top Two Funders list' means, with respect to a communication paid for in whole or in part with a payment which is treated as a campaignrelated disbursement under section 324, a list of the persons who provided the largest and the second largest payments of any type in an aggregate amount equal to or exceeding \$10,000 which are required under section 324(a) to be included in the reports filed by a covered organization with respect to such communication during the 12-month period ending on the date of the disbursement and the amount of the payments each such person provided. If two or more persons provided the second largest of such payments, the covered organization in-

1	volved shall select one of those persons to be in-
2	cluded on the Top Two Funders list.".
3	(c) Application of Disclosure Requirements
4	FOR AUDIO AND VIDEO COMMUNICATIONS TO AUDIO AND
5	VIDEO PORTIONS OF COMMUNICATIONS TRANSMITTED
6	THROUGH INTERNET OR ELECTRONIC MAIL.—
7	(1) Communications by candidates or au-
8	THORIZED PERSONS.—Section 318(d)(1) of the Fed-
9	eral Election Campaign Act of 1971 (52 U.S.C.
10	30120(d)(1)) is amended by adding at the end the
11	following new subparagraph:
12	"(C) Audio and video portions of
13	COMMUNICATIONS TRANSMITTED THROUGH
14	INTERNET OR ELECTRONIC MAIL.—In the case
15	of a communication described in paragraph (1)
16	or (2) of subsection (a) which is transmitted
17	through the Internet or through any form of
18	electronic mail—
19	"(i) any audio portion of the commu-
20	nication shall meet the requirements appli-
21	cable under subparagraph (A) to commu-
22	nications transmitted through radio; and
23	"(ii) any video portion of the commu-
24	nication shall meet the requirements appli-

1	cable under subparagraph (B) to commu-
2	nications transmitted through television.".
3	(2) Communications by others.—
4	(A) In General.—Section 318(d)(2) of
5	such Act (52 U.S.C. 30120(d)(2)), as amended
6	by subsection (b)(1), is further amended—
7	(i) by redesignating subparagraph (B)
8	as subparagraph (C); and
9	(ii) by inserting after subparagraph
10	(A) the following new subparagraph:
11	"(B) In the case of a communication described
12	in paragraph (3) of subsection (a) which is trans-
13	mitted through the Internet or through any form of
14	electronic mail, any audio portion of the communica-
15	tion shall meet the requirements applicable under
16	this paragraph to communications transmitted
17	through radio and any video portion of the commu-
18	nication shall meet the requirements applicable
19	under this paragraph to communications transmitted
20	through television.".
21	(B) Application of special personal
22	DISCLOSURE RULES FOR CERTAIN COMMUNICA-
23	Tions.—Section 318(e) of such Act, as added
24	by subsection (b)(2), is amended—

1	(i) in paragraph (1) in the matter pre-
2	ceding subparagraph (A), by striking
3	"radio or television" and inserting "radio
4	or television, through the Internet, or
5	through any form of electronic mail"; and
6	(ii) in paragraph (3), by adding at the
7	end the following new subparagraph:
8	"(C) Communications transmitted
9	THROUGH INTERNET OR ELECTRONIC MAIL.—
10	In the case of a communication to which this
11	paragraph applies which is transmitted through
12	the Internet or through any form of electronic
13	mail, any audio portion of the communication
14	shall meet the requirements applicable under
15	this paragraph to communications transmitted
16	through radio and any video portion of the com-
17	munication shall meet the requirements applica-
18	ble under this paragraph to communications
19	transmitted through television.".
20	(d) Disclosure Requirements for Campaign
21	Communications Made Through Prerecorded
22	TELEPHONE CALLS.—
23	(1) Application of requirements.—Section
24	318(a) of the Federal Election Campaign Act of
25	1971 (52 U.S.C. 30120(a)) is amended by inserting

1	after "mailing," each place it appears the following:
2	"telephone call which consists in substantial part of
3	a prerecorded audio message,".
4	(2) Treatment as audio communication.—
5	(A) Communications by candidates or
6	AUTHORIZED PERSONS.—Section 318(d)(1) of
7	such Act (52 U.S.C. $30120(d)(1)$ ), as amended
8	by subsection (c)(1), is further amended by
9	adding at the end the following new subpara-
10	graph:
11	"(D) Prefectorded telephone
12	CALLS.—Any communication described in para-
13	graph (1) or (2) of subsection (a) which is a
14	telephone call which consists in substantial part
15	of a prerecorded audio message shall meet the
16	requirements applicable under subparagraph
17	(A) to communications transmitted through
18	radio, except that the statement required under
19	such subparagraph shall be made at the begin-
20	ning of the telephone call.".
21	(B) Communications by others.—
22	(i) In General.—Section 318(d)(2)
23	of such Act (52 U.S.C. 30120(d)(2)), as
24	amended by subsection (b)(1) and sub-
25	section (c)(2)(A), is further amended—

1	(I) by redesignating subpara-
2	graph (C) as subparagraph (D); and
3	(II) by inserting after subpara-
4	graph (B) the following new subpara-
5	graph:
6	"(C) Any communication described in para-
7	graph (3) of subsection (a) which is a telephone call
8	which consists in substantial part of a prerecorded
9	audio message shall meet the requirements applica-
10	ble under this paragraph to communications trans-
11	mitted through radio, except that the statement re-
12	quired shall be made at the beginning of the tele-
13	phone call.".
14	(ii) Application of special per-
15	SONAL DISCLOSURE RULES FOR CERTAIN
16	COMMUNICATIONS.—Section 318(e) of such
17	Act, as added by subsection (b)(2) and as
18	amended by subsection (c)(2)(b), is further
19	amended—
20	(I) in paragraph (1) in the mat-
21	ter preceding subparagraph (A), by
22	striking "electronic mail" and insert-
23	ing "electronic mail, or which is a
24	telephone call which consists in sub-

1	stantial part of a prerecorded audio
2	message,"; and
3	(II) in paragraph (3), by adding
4	at the end the following new subpara-
5	graph:
6	"(D) Communications made through
7	PRERECORDED TELEPHONE CALLS.—Any com-
8	munication to which this paragraph applies
9	which is a telephone call which consists in sub-
10	stantial part of a prerecorded audio message
11	shall meet the requirements applicable under
12	this paragraph to communications transmitted
13	through radio.".
14	(e) No Expansion of Persons Subject to Dis-
15	CLAIMER REQUIREMENTS ON INTERNET COMMUNICA-
16	TIONS.—Nothing in this section or the amendments made
17	by this section may be construed to require any person
18	who is not required under section 318 of the Federal Elec-
19	tion Campaign Act of 1971 (as provided under section
20	110.11 of title 11 of the Code of Federal Regulations) to
21	include a disclaimer on communications made by the per-
22	son through the Internet to include any disclaimer on any
23	such communications

1	SEC. 1014. SHAREHOLDERS' AND MEMBERS' RIGHT TO
2	KNOW.
3	Title III of the Federal Election Campaign Act of
4	1971 (52 U.S.C. 30101 et seq.), as amended by section
5	1012(b), is amended by adding at the end the following
6	new section:
7	"SEC. 325. DISCLOSURES BY COVERED ORGANIZATIONS TO
8	SHAREHOLDERS, MEMBERS, AND DONORS OF
9	INFORMATION ON CAMPAIGN-RELATED DIS-
10	BURSEMENTS.
11	"(a) Information on Campaign-Related Dis-
12	BURSEMENTS TO BE INCLUDED IN PERIODIC RE-
13	PORTS.—A covered organization which submits regular,
14	periodic reports to its shareholders, members, or donors
15	on its finances or activities shall include in each such re-
16	port, in a clear and conspicuous manner, the information
17	included in the statements filed by the organization under
18	section 324 with respect to the campaign-related disburse-
19	ments made by the organization during the period covered
20	by the report.
21	"(b) Hyperlink to Information Included in
22	REPORTS FILED WITH COMMISSION.—
23	"(1) Required posting of hyperlink.—If a
24	covered organization maintains an Internet site, the
25	organization shall post on such Internet site a
26	hyperlink from its homepage to the location on the

- 1 Internet site of the Commission which contains the
- 2 information included in the statements filed by the
- 3 organization under section 324 with respect to cam-
- 4 paign-related disbursements.
- 5 "(2) Deadline; duration of posting.—The
- 6 covered organization shall post the hyperlink de-
- 7 scribed in paragraph (1) not later than 24 hours
- 8 after the Commission posts the information de-
- 9 scribed in such paragraph on the Internet site of the
- 10 Commission, and shall ensure that the hyperlink re-
- mains on the Internet site of the covered organiza-
- tion until the expiration of the 1-year period which
- begins on the date of the election with respect to
- which the campaign-related disbursements are made.
- 15 "(c) Definitions.—The terms 'campaign-related
- 16 disbursement' and 'covered organization' have the mean-
- 17 ings given such terms in section 324.".
- 18 SEC. 1015. LOBBYISTS' CAMPAIGN FUNDING DISCLOSURE.
- 19 (a) Disclosure of Independent Expenditures
- 20 AND ELECTIONEERING COMMUNICATIONS.—Section
- 21 5(d)(1) of the Lobbying Disclosure Act of 1995 (2 U.S.C.
- 22 1604(d)(1)) is amended—
- 23 (1) by striking "and" at the end of subpara-
- 24 graph (F);

(2) by redesignating subparagraph (G) as sub-1 2 paragraph (I); and 3 (3) by inserting after subparagraph (F) the fol-4 lowing new subparagraphs: "(G) the amount of any independent ex-5 6 penditure (as defined in section 301(17) of the 7 Federal Election Campaign Act of 1971 (52) 8 U.S.C. 30101(17)) equal to or greater than 9 \$1,000 made by such person or organization, 10 and for each such expenditure the name of each 11 candidate being supported or opposed and the 12 amount spent supporting or opposing each such 13 candidate: 14 "(H) the amount of any electioneering 15 communication (as defined in section 304(f)(3) of such Act (52 U.S.C. 30104(f)(3)) equal to or 16 17 greater than \$1,000 made by such person or or-18 ganization, and for each such communication 19 the name of the candidate referred to in the 20 communication and whether the communication 21 involved was in support of or in opposition to 22 the candidate; and". 23 (b) Disclosure of Amounts Provided to Cer-TAIN POLITICAL COMMITTEES.—Section 5(d)(1)(D) of such Act (2 U.S.C. 1605(d)(1)(D)) is amended by striking 25

- 1 "or political party committee," and inserting the following:
- 2 "political party committee, or political committee which is
- 3 treated as a covered organization under section
- 4 324(f)(1)(D) of the Federal Election Campaign Act of
- 5 1971,".
- 6 (c) Effective Date.—The amendments made by
- 7 this section shall apply with respect to reports for semi-
- 8 annual periods described in section 5(d)(1) of the Lob-
- 9 bying Disclosure Act of 1995 that begin after the date
- 10 of the enactment of this Act.
- 11 SEC. 1016. EFFECTIVE DATE.
- Except as provided in section 1012(a)(3) and section
- 13 1015, the amendments made by this title shall apply with
- 14 respects to disbursements made on or after January 1,
- 15 2018, and shall take effect without regard to whether or
- 16 not the Federal Election Commission has promulgated
- 17 regulations to carry out such amendments.
- 18 PART II—CANDIDATE-SUPER PAC
- 19 **COORDINATION**
- 20 **SEC. 1021. SHORT TITLE.**
- This part may be cited as the "Stop Super PAC-Can-
- 22 didate Coordination Act".

1	SEC. 1022. CLARIFICATION OF TREATMENT OF COORDI-
2	NATED EXPENDITURES AS CONTRIBUTIONS
3	TO CANDIDATES.
4	(a) Treatment as Contribution to Can-
5	DIDATE.—Section 301(8)(A) of the Federal Election Cam-
6	paign Act of 1971 (52 U.S.C. 30101(8)(A)) is amended—
7	(1) by striking "or" at the end of clause (i);
8	(2) by striking the period at the end of clause
9	(ii) and inserting "; or"; and
10	(3) by adding at the end the following new
11	clause:
12	"(iii) any payment made by any person
13	(other than a candidate, an authorized com-
14	mittee of a candidate, or a political committee
15	of a political party) for a coordinated expendi-
16	ture (as such term is defined in section 326)
17	which is not otherwise treated as a contribution
18	under clause (i) or clause (ii).".
19	(b) Definitions.—Title III of such Act (52 U.S.C.
20	30101 et seq.), as amended by section 1012(b) and section
21	1014, is amended to by adding at the end the following
22	new section:
23	"SEC. 326. PAYMENTS FOR COORDINATED EXPENDITURES.
24	"(a) Coordinated Expendinibles —

1	"(1) In general.—For purposes of section
2	301(8)(A)(iii), the term 'coordinated expenditure'
3	means—

"(A) any expenditure, or any payment for a covered communication described in subsection (d), which is made in cooperation, consultation, or concert with, or at the request or suggestion of, a candidate, an authorized committee of a candidate, a political committee of a political party, or agents of the candidate or committee, as defined in subsection (b); or

"(B) any payment for any communication which republishes, disseminates, or distributes, in whole or in part, any video or broadcast or any written, graphic, or other form of campaign material prepared by the candidate or committee or by agents of the candidate or committee (including any excerpt or use of any video from any such broadcast or written, graphic, or other form of campaign material).

"(2) EXCEPTION FOR PAYMENTS FOR CERTAIN COMMUNICATIONS.—A payment for a communication (including a covered communication described in subsection (d)) shall not be treated as a coordinated expenditure under this subsection if—

"(A) the communication appears in a news story, commentary, or editorial distributed through the facilities of any broadcasting station, newspaper, magazine, or other periodical publication, unless such facilities are owned or controlled by any political party, political committee, or candidate; or

"(B) the communication constitutes a candidate debate or forum conducted pursuant to regulations adopted by the Commission pursuant to section 304(f)(3)(B)(iii), or which solely promotes such a debate or forum and is made by or on behalf of the person sponsoring the debate or forum.

## "(b) COORDINATION DESCRIBED.—

"(1) In General.—For purposes of this section, a payment is made 'in cooperation, consultation, or concert with, or at the request or suggestion of,' a candidate, an authorized committee of a candidate, a political committee of a political party, or agents of the candidate or committee, if the payment, or any communication for which the payment is made, is not made entirely independently of the candidate, committee, or agents. For purposes of the previous sentence, a payment or communication not

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made entirely independently of the candidate or committee includes any payment or communication made pursuant to any general or particular understanding with, or pursuant to any communication with, the candidate, committee, or agents about the payment or communication.

"(2) No finding of coordination based SOLELY ON SHARING OF INFORMATION REGARDING LEGISLATIVE OR POLICY POSITION.—For purposes of this section, a payment shall not be considered to be made by a person in cooperation, consultation, or concert with, or at the request or suggestion of, a candidate or committee, solely on the grounds that the person or the person's agent engaged in discussions with the candidate or committee, or with any agent of the candidate or committee, regarding that person's position on a legislative or policy matter (including urging the candidate or committee to adopt that person's position), so long as there is no communication between the person and the candidate or committee, or any agent of the candidate or committee, regarding the candidate's or committee's campaign advertising, message, strategy, policy, polling, allocation of resources, fundraising, or other campaign activities.

- 1 "(3) NO EFFECT ON PARTY COORDINATION
  2 STANDARD.—Nothing in this section shall be con3 strued to affect the determination of coordination
  4 between a candidate and a political committee of a
  5 political party for purposes of section 315(d).
- 6 "(4) No safe harbor for use of fire-7 WALL.—A person shall be determined to have made 8 a payment in cooperation, consultation, or concert 9 with, or at the request or suggestion of, a candidate 10 or committee, in accordance with this section with-11 out regard to whether or not the person established 12 and used a firewall or similar procedures to restrict 13 the sharing of information between individuals who 14 are employed by or who are serving as agents for the 15 person making the payment.
- 16 "(c) Payments by Coordinated Spenders for17 Covered Communications.—
- "(1) Payments made in cooperation, consultation, or concert with candidates.—For purposes of subsection (a)(1)(A), if the person who makes a payment for a covered communication, as defined in subsection (d), is a coordinated spender under paragraph (2) with respect to the candidate as described in subsection (d)(1), the payment for

the covered communication is made in cooperation, consultation, or concert with the candidate.

"(2) COORDINATED SPENDER DEFINED.—For purposes of this subsection, the term 'coordinated spender' means, with respect to a candidate or an authorized committee of a candidate, a person (other than a political committee of a political party) for which any of the following applies:

"(A) During the 4-year period ending on the date on which the person makes the payment, the person was directly or indirectly formed or established by or at the request or suggestion of, or with the encouragement of, the candidate (including an individual who later becomes a candidate) or committee or agents of the candidate or committee, including with the approval of the candidate or committee or agents of the candidate or committee.

"(B) The candidate or committee or any agent of the candidate or committee solicits funds, appears at a fundraising event, or engages in other fundraising activity on the person's behalf during the election cycle involved, including by providing the person with names of potential donors or other lists to be used by the

person in engaging in fundraising activity, regardless of whether the person pays fair market value for the names or lists provided. For purposes of this subparagraph, the term 'election cycle' means, with respect to an election for Federal office, the period beginning on the day after the date of the most recent general election for that office (or, if the general election resulted in a runoff election, the date of the next general election for that office (or, if the general election resulted in a runoff election, the date of the general election resulted in a runoff election, the date of the runoff election,

"(C) The person is established, directed, or managed by the candidate or committee or by any person who, during the 4-year period ending on the date on which the person makes the payment, has been employed or retained as a political, campaign media, or fundraising adviser or consultant for the candidate or committee or for any other entity directly or indirectly controlled by the candidate or committee, or has held a formal position with the candidate or committee.

"(D) The person has retained the professional services of any person who, during the 2-year period ending on the date on which the person makes the payment, has provided or is providing professional services relating to the campaign to the candidate or committee. For purposes of this subparagraph, the term 'professional services' includes any services in support of the candidate's or committee's campaign activities, including advertising, message, strategy, policy, polling, allocation of resources, fundraising, and campaign operations, but does not include accounting or legal services.

"(E) The person is established, directed, or managed by a member of the immediate family of the candidate, or the person or any officer or agent of the person has had more than incidental discussions about the candidate's campaign with a member of the immediate family of the candidate. For purposes of this subparagraph, the term 'immediate family' has the meaning given such term in section 9004(e) of the Internal Revenue Code of 1986.

"(d) Covered Communication Defined.—

1	"(1) In general.—For purposes of this sec-
2	tion, the term 'covered communication' means, with
3	respect to a candidate or an authorized committee of
4	a candidate, a public communication (as defined in
5	section 301(22)) which—
6	"(A) expressly advocates the election of the
7	candidate or the defeat of an opponent of the
8	candidate (or contains the functional equivalent
9	of express advocacy);
10	"(B) promotes or supports the candidate
11	or attacks or opposes an opponent of the can-
12	didate (regardless of whether the communica-
13	tion expressly advocates the election or defeat
14	of a candidate or contains the functional equiv-
15	alent of express advocacy); or
16	"(C) refers to the candidate or an oppo-
17	nent of the candidate but is not described in
18	subparagraph (A) or subparagraph (B), but
19	only if the communication is disseminated dur-
20	ing the applicable election period.
21	"(2) Applicable election period.—In para-
22	graph (1)(C), the 'applicable election period' means
23	with respect to any candidate, the period beginning

120 days prior to the candidate's primary or pref-

erence election, nominating convention, or caucus, and ending on the day after the general election.

"(3) Special rules for communications involving congressional candidates.—For purposes of this subsection, a public communication shall not be considered to be a covered communication with respect to a candidate for election for an office other than the office of President or Vice President unless it is publicly disseminated or distributed in the jurisdiction of the office the candidate is seeking.

## "(e) Penalty.—

"(1) Determination of amount.—Any person who knowingly and willfully commits a violation of this Act by making a contribution which consists of a payment for a coordinated expenditure shall be fined an amount equal to the greater of—

"(A) in the case of a person who makes a contribution which consists of a payment for a coordinated expenditure in an amount exceeding the applicable contribution limit under this Act, 300 percent of the amount by which the amount of the payment made by the person exceeds such applicable contribution limit; or

1	"(B) in the case of a person who is prohib-
2	ited under this Act from making a contribution
3	in any amount, 300 percent of the amount of
4	the payment made by the person for the coordi-
5	nated expenditure.
6	"(2) Joint and Several Liability.—Any di-

"(2) Joint and several Liability.—Any director, manager or officer of a person who is subject to a penalty under paragraph (1) shall be jointly and severally liable for any amount of such penalty that is not paid by the person prior to the expiration of the 1-year period which begins on the date the Commission imposes the penalty or the 1-year period which begins on the date of the final judgment following any judicial review of the Commission's action, whichever is later."

#### (c) Effective Date.—

- (1) Repeal of existing regulations on co-Ordination.—Effective upon the expiration of the 90-day period which begins on the date of the enactment of this Act—
- (A) the regulations on coordinated communications adopted by the Federal Election Commission which are in effect on the date of the enactment of this Act (as set forth in 11 C.F.R.

1	Part 109, Subpart C, under the heading "Co-
2	ordination") are repealed; and
3	(B) the Federal Election Commission shall
4	promulgate new regulations on coordinated
5	communications which reflect the amendments
6	made by this part.
7	(2) Effective date.—The amendments made
8	by this section shall apply with respect to payments
9	made on or after the expiration of the 120-day pe-
10	riod which begins on the date of the enactment of
11	this Act, without regard to whether or not the Fed-
12	eral Election Commission has promulgated regula-
13	tions in accordance with paragraph (1)(B) as of the
14	expiration of such period.
15	SEC. 1023. CLARIFICATION OF BAN ON FUNDRAISING FOR
16	SUPER PACS BY FEDERAL CANDIDATES AND
17	OFFICEHOLDERS.
18	(a) In General.—Section 323(e)(1) of the Federal
19	Election Campaign Act of 1971 (52 U.S.C. 30125(e)(1))
20	is amended—
21	(1) by striking "or" at the end of subparagraph
22	(A);
23	(2) by striking the period at the end of sub-
24	paragraph (B) and inserting "; or"; and

1	(3) by adding at the end the following new sub
2	paragraph:

"(C) solicit, receive, direct, or transfer funds to or on behalf of any political committee which accepts donations or contributions that do not comply with the limitations, prohibitions, and reporting requirements of this Act (or to or on behalf of any account of a political committee which is established for the purpose of accepting such donations or contributions), or to or on behalf of any political organization under section 527 of the Internal Revenue Code of 1986 which accepts such donations or contributions (other than a committee of a State or local political party or a candidate for election for State or local office).".

17 (b) Effective Date.—The amendment made by 18 subsection (a) shall apply with respect to elections occur-19 ring after January 1, 2018.

## 20 PART III—REAL-TIME TRANSPARENCY

**SEC. 1031. SHORT TITLE.** 

This part may be cited as the "Real Time Trans-23 parency Act".

1	SEC. 1032. 48-HOUR NOTIFICATION REQUIRED FOR ALL PO-
2	LITICAL COMMITTEES RECEIVING CUMU-
3	LATIVE CONTRIBUTIONS OF \$1,000 OR MORE
4	DURING A YEAR FROM ANY CONTRIBUTOR.
5	(a) Notification.—Section 304(a)(6)(A) of the
6	Federal Election Campaign Act of 1971 (2 U.S.C.
7	434(a)(6)(A)) is amended to read as follows:
8	"(A)(i) If a political committee receives an aggregate
9	amount of contributions equal to or greater than \$1,000
10	from any contributor during a calendar year, the com-
11	mittee shall submit a notification to the Commission con-
12	taining the name of the committee (and, in the case of
13	an authorized committee of a candidate, the name of the
14	candidate and the office sought by the candidate), the
15	identification of the contributor, and the date of receipt
16	and amount of the contributions involved.
17	"(ii) If, at any time after a political committee is re-
18	quired to submit a notification under this subparagraph
19	with respect to a contributor during a calendar year, the
20	political committee receives additional contributions from
21	that contributor during that year, the committee shall sub-
22	mit an additional notification under clause (i) with respect
23	to such contributor each time the aggregate amount of the
24	additional contributions received from the contributor dur-
25	ing the year equals or exceeds \$1,000 (excluding the

26 amount of any contribution for which information is re-

- 1 quired to be included in a previous notification under this
- 2 subparagraph).
- 3 "(iii) The political committee shall submit the notifi-
- 4 cation required under this subparagraph with respect to
- 5 a contributor—
- 6 "(I) in the case of a notification described in
- 7 clause (i), not later than 48 hours after the date on
- 8 which the aggregate amount of contributions re-
- 9 ceived from the contributor during the calendar year
- first equals or exceeds \$1,000; or
- 11 "(II) in the case of an additional notification
- described in clause (ii), not later than 48 hours after
- the date on which the aggregate amount of contribu-
- tions received from the contributor during the cal-
- endar year for which information was not already in-
- 16 cluded in a notification under this subparagraph
- 17 first equals or exceeds \$1,000.
- 18 "(iv) For purposes of this subparagraph, any amount
- 19 transferred by a joint fundraising committee which is es-
- 20 tablished by an authorized committee of a candidate to
- 21 any other authorized committee of that candidate shall be
- 22 treated as a contribution by the joint fundraising com-
- 23 mittee to such authorized committee.".
- (b) Effective Date.—The amendment made by
- 25 subsection (a) shall apply with respect to contributions re-

- 1 ceived by a political committee under the Federal Election
- 2 Campaign Act of 1971 during 2017 or any succeeding
- 3 year, except that nothing in such amendment may be con-
- 4 strued to require a political committee which does not re-
- 5 ceive contributions during the portion of 2017 which oc-
- 6 curs after the date of the enactment of this Act to meet
- 7 the requirements of section 304(a)(6)(A) of the Federal
- 8 Election Campaign Act of 1971, as amended by subsection
- 9 (a).
- 10 SEC. 1033. FILING BY SENATE CANDIDATES WITH FEDERAL
- 11 ELECTION COMMISSION.
- 12 (a) Mandatory Filing With FEC.—Section
- 13 302(g) of the Federal Election Campaign Act of 1971 (2
- 14 U.S.C. 432(g)) is amended to read as follows:
- 15 "(g) FILING WITH THE COMMISSION.—All designa-
- 16 tions, statements, and reports required to be filed under
- 17 this Act shall be filed with the Commission.".
- 18 (b) Effective Date.—The amendment made by
- 19 subsection (a) shall apply with respect to materials filed
- 20 on or after the date of the enactment of this Act.
- 21 PART IV—ESTABLISHMENT OF FEDERAL
- 22 ELECTION ADMINISTRATION
- 23 **SEC. 1041. SHORT TITLE.**
- This part may be cited as the "Federal Election Ad-
- 25 ministration Act of 2017".

1	Subpart A—Federal Election Administration
2	SEC. 1051. ESTABLISHMENT OF THE FEDERAL ELECTION
3	ADMINISTRATION.
4	(a) In General.—Title III of the Federal Election
5	Campaign Act of 1971 (52 U.S.C. 30101 et seq.) is
6	amended by adding at the end the following new subtitle:
7	"Subtitle B—Administrative
8	<b>Provisions</b>
9	"CHAPTER 1—ESTABLISHMENT OF THE
10	FEDERAL ELECTION ADMINISTRATION
11	"SEC. 351. ESTABLISHMENT OF THE FEDERAL ELECTION
12	ADMINISTRATION.
13	"(a) In General.—There is established the Federal
14	Election Administration (in this Act referred to as the
15	'Administration').
16	"(b) Independent Establishment.—The Admin-
17	istration shall be an independent establishment (as defined
18	in section 104 of title 5, United States Code).
19	"(c) Purpose.—The Administration shall admin-
20	ister, seek to obtain compliance with, enforce, and formu-
21	late policy in a manner that is consistent with the lan-
22	guage and intent of Congress with respect to the following
23	statutes:
24	"(1) This Act

1	"(2) The Presidential Election Campaign Fund
2	Act under chapter 95 of the Internal Revenue Code
3	of 1986.
4	"(3) The Presidential Primary Matching Pay-
5	ment Account Act under chapter 96 of the Internal
6	Revenue Code of 1986.
7	"(d) Exclusive Civil Jurisdiction.—The Admin-
8	istration shall have exclusive jurisdiction with respect to
9	the civil enforcement of the statutes identified in sub-
10	section (c).
11	"(e) Voting Requirement.—All decisions of the
12	Administration with respect to the exercise of its duties
13	and powers under this Act, except those expressly reserved
14	for decision by the Chair, shall be made by a majority vote
15	of its members.
16	"(f) Meetings and Quorum.—
17	"(1) Meetings.—The Administration shall
18	meet—
19	"(A) at least once each month; and
20	"(B) at the call of the Chair.
21	"(2) Quorum.—A majority of the members of
22	the Administration shall constitute a quorum.
23	"(g) Seal.—The Administration shall procure a
24	proper seal, with such suitable inscriptions and devices as
25	the President shall approve. This seal, to be known as the

- 1 official seal of the Federal Election Administration, shall
- 2 be kept and used to verify official documents, under such
- 3 rules and regulations as the Administration may prescribe.
- 4 Judicial notice shall be taken of the seal.
- 5 "(h) Principal Office of the
- 6 Administration shall be in or near the District of Colum-
- 7 bia, but the Administration may meet or exercise any of
- 8 its powers anywhere in the United States.
- 9 "SEC. 352. COMPOSITION OF THE FEDERAL ELECTION AD-
- 10 MINISTRATION.
- 11 "(a) IN GENERAL.—The Administration shall be
- 12 composed of 5 members, one of whom shall serve as the
- 13 Chair of the Administration. Not more than 2 members
- 14 of the Administration shall be affiliated with the same po-
- 15 litical party while serving as a member of the Administra-
- 16 tion. For purposes of the preceding sentence, a member
- 17 shall be treated as affiliated with a political party if such
- 18 member was affiliated with such political party at any time
- 19 during the 5-year period ending on the date on which such
- 20 individual is nominated to be a member of the Administra-
- 21 tion.
- 22 "(b) Appointment.—
- 23 "(1) IN GENERAL.—Each member of the Ad-
- 24 ministration shall be appointed by the President, by
- and with the advice and consent of the Senate.

"(2) CHAIR.—The President shall, at the time of nomination of the first 5 members of the Administration, designate one of the five to serve as the Chair. Any individual appointed to succeed, or to fill the unexpired term of, that member (or any member succeeding that member) shall serve as the Chair.

### "(3) Qualifications.—

"(A) IN GENERAL.—The President may select an individual for service as a Member of the Commission if the individual has experience in election law and has a demonstrated record of integrity, impartiality, and good judgment.

# "(B) Assistance of blue ribbon advisory panel.—

"(i) IN GENERAL.—Prior to the regularly scheduled expiration of the term of a member of the Commission and upon the occurrence of a vacancy in the membership of the Commission prior to the expiration of a term, the President shall convene a Blue Ribbon Advisory Panel, that includes individuals representing each major political party and individuals who are independent of a major political party and that consists of an odd number of individuals

1 selected by the President from retired Fed-2 eral judges, former law enforcement offi-3 cials, or individuals with experience in election law, except that the President may not select any individual to serve on the panel 6 who holds any public office at the time of 7 selection. 8 "(ii) RECOMMENDATIONS.—With re-9 spect to each member of the Commission 10 whose term is expiring or each vacancy in 11 the membership of the Commission (as the 12 case may be), the Blue Ribbon Advisory 13 Panel shall recommend to the President at 14 least one but not more than 3 individuals 15 for nomination for appointment as a member of the Commission. 16 17 "(iii) Publication.—At the time the 18 President submits to the Senate the nomi-19 nations for individuals to be appointed as 20 members of the Commission, the President 21 shall publish the Blue Ribbon Advisory 22 Panel's recommendations for such nomina-23 tions. 24 "(iv) Exemption from federal ad-

VISORY COMMITTEE ACT.—The Federal

1	Advisory Committee Act (5 U.S.C. App.)
2	shall not apply to a Blue Ribbon Advisory
3	Panel convened under this subparagraph.
4	"(c) TERM OF OFFICE.—
5	"(1) In general.—
6	"(A) Chair.—The Chair of the Adminis-
7	tration shall be appointed for a term of 10
8	years.
9	"(B) Other members.—Subject to sub-
10	paragraph (C), the 4 members of the Adminis-
11	tration other than the Chair shall be appointed
12	for a term of 6 years.
13	"(C) Initial appointments.—Of the
14	members initially appointed under subpara-
15	graph (B), 2 members shall be appointed for a
16	term of 3 years.
17	"(2) Limitation to one term.—A member of
18	the Administration may only serve 1 term, except
19	that—
20	"(A) an individual appointed under sub-
21	paragraph (B) of paragraph (1) who is ap-
22	pointed for the term described in subparagraph
23	(C) of such paragraph may be appointed to a
24	6-year term in addition to the term described in
25	such subparagraph; and

1	"(B) an individual appointed under para-
2	graph (4) to fill the remainder of an unexpired
3	term that has less than ½ of the term remain-
4	ing may be appointed to serve another term.
5	"(3) Expired terms.—An individual may con-
6	tinue to serve as a member of the Administration
7	after the expiration of such individual's term until
8	the earlier of—
9	"(A) the date on which such individual's
10	successor has taken office; or
11	"(B) 1 year following the date on which
12	the term of such member expired.
13	"(4) Vacancies.—An individual appointed
14	upon a vacancy occurring before the expiration of
15	the term for which the individual's predecessor was
16	appointed shall be appointed only for the unexpired
17	term of the predecessor. Such vacancy shall be filled
18	in the same manner as the original appointment.
19	"(5) Prohibiting engagement with other
20	BUSINESS OR EMPLOYMENT DURING SERVICE.—A
21	member of the Commission shall not engage in any
22	other business, vocation, or employment. Any indi-
23	vidual who is engaging in any other business, voca-
24	tion, or employment at the time of his or her ap-

pointment to the Commission shall terminate or liq-

1	uidate such activity not later than 90 days after
2	such appointment.
3	"(d) Removal.—A member of the Administration
4	may be removed by the President only for inefficiency, ne-
5	glect of duty, or malfeasance in office.
6	"SEC. 353. STAFF DIRECTOR.
7	"(a) In General.—There shall be in the Adminis-
8	tration a staff director.
9	"(b) Responsibilities.—The staff director—
10	"(1) shall assist the Administration in its ad-
11	ministration and operations;
12	"(2) shall perform such responsibilities as the
13	Administration shall prescribe; and
14	"(3) may, with the approval of the Chair—
15	"(A) appoint and fix the pay of such addi-
16	tional personnel as the staff director considers
17	appropriate without regard to the provisions of
18	title 5, United States Code, governing appoint-
19	ments in the competitive service; and
20	"(B) procure temporary and intermittent
21	services to the same extent as is authorized by
22	section 3109(b) of title 5, United States Code,
23	but at rates for individuals not to exceed the
24	daily equivalent of the annual rate of basic pay

1	in effect for grade GS-15 of the General Sched-
2	ule (5 U.S.C. 5332).
3	"(c) Appointment.—The staff director shall be ap-
4	pointed by the Chair, after consultation with the other
5	members of the Administration.
6	"(d) OTHER ACTIVITIES.—An individual may not en-
7	gage in any other business, vocation, or employment while
8	serving as the staff director.
9	"SEC. 354. GENERAL COUNSEL.
10	"(a) In General.—There shall be in the Adminis-
11	tration a general counsel.
12	"(b) Responsibilities.—The general counse
13	shall—
14	"(1) serve as the chief legal officer of the Ad-
15	ministration;
16	"(2) provide legal assistance to the Administra-
17	tion concerning its programs and policies;
18	"(3) advise and assist the Administration in
19	carrying out its responsibilities under section 361
20	and
21	"(4) represent the Administration in any pro-
22	ceeding in court or before an administrative law
23	indra

1	"(c) Appointment.—The general counsel shall be
2	appointed by the Chair, subject to approval by majority
3	vote of the members of the Administration.
4	"SEC. 355. INSPECTOR GENERAL.
5	"There shall be in the Administration an inspector
6	general. The inspector general and the office of inspector
7	general shall be subject to the Inspector General Act of
8	1978 (5 U.S.C. App.).
9	"CHAPTER 2—OPERATION OF THE
10	FEDERAL ELECTION ADMINISTRATION
11	"SEC. 361. POWERS OF THE CHAIR AND ADMINISTRATION.
12	"(a) Chair.—
13	"(1) IN GENERAL.—The Chair shall be the
14	chief administrative officer of the Administration
15	with the authority to administer the Administration
16	and shall, after consultation with the other members
17	of the Administration, have the power to appoint or
18	remove the staff director and to establish the budget
19	of the Administration.
20	"(2) OTHER POWERS.—The Chair has the
21	power—
22	"(A) to the fullest extent practicable, to re-
23	quest the assistance of other agencies and de-
24	partments of the United States, including the
25	personnel and facilities of such agencies and de-

1	partments and the heads of such agencies and
2	departments may make available to the Chair
3	such personnel, facilities, and other assistance,
4	with or without reimbursement;
5	"(B) to appoint, assign, remove, and com-
6	pensate administrative law judges in accordance
7	with title 5, United States Code;
8	"(C) to require, by special or general or-
9	ders, any person to submit, under oath, such
10	written reports and answers to questions as the
11	Chair may prescribe;
12	"(D) to administer oaths or affirmations;
13	"(E) to issue and enforce subpoenas in ac-
14	cordance with section 364;
15	"(F) in any proceeding or investigation, to
16	order testimony to be taken by deposition be-
17	fore any person who is designated by the Chair
18	and has the power to administer oaths and, in
19	such instances, to compel testimony and the
20	production of evidence in the same manner as
21	authorized under subparagraph (E);
22	"(G) to pay witnesses fees and mileage in
23	accordance with section 364(d); and
24	"(H) to make independent budget requests
25	to Concress in accordance with section 362

1	"(b) Administration shall
2	have the power—
3	"(1) to initiate, defend, or appeal, through the
4	general counsel, any civil action in the name of the
5	Administration to enforce the provisions of this Act
6	and chapters 95 and 96 of the Internal Revenue
7	Code of 1986;
8	"(2) to assess civil penalties for violations of
9	this Act and chapters 95 and 96 of the Internal
10	Revenue Code of 1986;
11	"(3) to issue cease-and-desist orders to prevent
12	violations of this Act and chapters 95 and 96 of the
13	Internal Revenue Code of 1986;
14	"(4) to establish procedures and schedules for
15	agency adjudication that ensure timely enforcement
16	of this Act and chapters 95 and 96 of the Internal
17	Revenue Code of 1986;
18	"(5) to render advisory opinions under section
19	363;
20	"(6) to develop prescribed forms, and to make
21	amend, and repeal rules, pursuant to section 365;
22	"(7) to establish procedures for alternative dis-
23	pute resolution of violations of this Act or of chap-
24	ters 95 or 96 of the Internal Revenue Code of 1986

- "(8) to conduct investigations and hearings expeditiously, to encourage voluntary compliance, and to report apparent violations to the appropriate law enforcement authorities; and
- 5 "(9) to transmit to the President and to Con-6 gress not later than June 1 of each year, a report 7 which states in detail the activities of the Adminis-8 tration in carrying out its duties under this Act, and 9 which includes any recommendations for any legisla-10 tive or other action the Administration considers ap-11 propriate.
- 12 "SEC. 362. INDEPENDENT BUDGET REQUESTS AND LEGIS-
- 13 LATIVE PROPOSALS.
- 14 "(a) Exemption From OMB Oversight.—When-
- 15 ever the Chair submits any budget estimate or request to
- 16 the President or the Office of Management and Budget,
- 17 the Chair shall concurrently transmit a copy of such esti-
- 18 mate or request to Congress.
- 19 "(b) Authority To Make Independent Legisla-
- 20 TIVE RECOMMENDATIONS.—Whenever the Administration
- 21 submits any legislative recommendation, testimony, or
- 22 comments on legislation requested by Congress or by any
- 23 Member of Congress, to the President or the Office of
- 24 Management and Budget, the Administration shall con-
- 25 currently transmit a copy thereof to Congress or to the

- 1 Member requesting the same. No officer or agency of the
- 2 United States shall have any authority to require the Ad-
- 3 ministration to submit its legislative recommendations,
- 4 testimony, or comments on legislation, to any office or
- 5 agency of the United States for approval, comments, or
- 6 review, prior to the submission of such recommendations,
- 7 testimony, or comments to Congress.

#### 8 "SEC. 363. ADVISORY OPINIONS.

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- "(a) Requests for Advisory Opinions.—
- 10 "(1) In General.—Not later than 60 days 11 after the Administration receives from a person a 12 complete written request concerning the application 13 of this Act, chapter 95 or 96 of the Internal Rev-14 enue Code of 1986, or a rule or regulation pre-15 scribed by the Administration, with respect to a spe-16 cific transaction or activity by the person, the Ad-17 ministration shall render a written advisory opinion 18 relating to such transaction or activity to the person.
  - "(2) REQUESTS BY CANDIDATES.—If an advisory opinion is requested by a candidate, or any authorized committee of such candidate, during the 60-day period before any election for Federal office involving the requesting party, the Administration shall render a written advisory opinion relating to

1	such request not later than 20 days after the Ad-
2	ministration receives a complete written request.
3	"(b) Rulemaking Required.—Any rule of law
4	which is not stated in this Act or in chapter 95 or 96
5	of the Internal Revenue Code of 1986 may be initially pro-
6	posed by the Administration only as a rule or regulation
7	pursuant to procedures established in section 365. No
8	opinion of an advisory nature may be issued by the Admin-
9	istration or any other officer or employee of the Adminis-
10	tration except in accordance with the provisions of this
11	section.
12	"(c) Reliance on Advisory Opinions.—
13	"(1) In general.—Any advisory opinion ren-
14	dered by the Administration under subsection (a)
15	may be relied upon by—
16	"(A) any person involved in the specific
17	transaction or activity with respect to which
18	such advisory opinion is rendered; and
19	"(B) any person involved in any specific
20	transaction or activity which is indistinguish-
21	able in all its material aspects from the trans-
22	action or activity with respect to which such ad-
23	visory opinion is rendered.
24	"(2) PROTECTION FROM LIABILITY.—Notwith-
25	standing any other provisions of law, any person

who relies upon any provision or finding of an advisory opinion in accordance with the provisions of paragraph (1) and who acts in good faith in accordance with the provisions and findings of such advisory opinion shall not, as a result of any such act, be subject to any sanction provided by this Act or by chapter 95 or 96 of the Internal Revenue Code of 1986.

#### "(d) NOTICE AND COMMENT.—

"(1) Publication of Requests.—The Administration shall make public any request made under subsection (a) for an advisory opinion.

## "(2) Opportunity to comment.—

"(A) WRITTEN COMMENTS.—Before rendering an advisory opinion, the Administration shall accept written comments submitted by any interested party within the 10-day period following the date on which the request is made public.

"(B) TESTIMONY.—To the extent that the Commission provides an opportunity for a person requesting an advisory opinion under this section (or counsel for such person) to appear before the Commission to present testimony in support of the request, and the person (or counsupport of the request).

sel) accepts such opportunity, the Commission
shall provide a reasonable opportunity for an
interested party who submitted written comments under subparagraph (A) in response to
the request (or counsel for such interested
party) to appear before the Commission to
present testimony in response to the request.

# "(e) Judicial Review.—

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- "(1) IN GENERAL.—Any person adversely affected by an advisory opinion rendered by the Administration may obtain judicial review of such advisory opinion by filing a petition in the United States Court of Appeals for the District of Columbia Circuit.
- "(2) SCOPE OF REVIEW.—For purposes of conducting the judicial review described in paragraph (1), the provisions of section 706 of title 5, United States Code, shall apply.

## 19 "SEC. 364. ISSUANCE AND ENFORCEMENT OF SUBPOENAS.

"(a) Issuance by the Chair.—If the Administra-21 tion is conducting an investigation pursuant to section 371 22 or 372, the Chair shall, on behalf of the Administration, 23 have the power to require by subpoena the attendance and 24 testimony of witnesses and the production of all documen-

- 1 tary evidence relating to the execution of the Administra-
- 2 tion's duties.
- 3 "(b) Issuance by an Administrative Law
- 4 Judge.—Any administrative law judge presiding over an
- 5 enforcement action pursuant to section 373 shall have the
- 6 power to require by subpoena the attendance and testi-
- 7 mony of witnesses and the production of all documentary
- 8 evidence relating to the administrative law judge's duties.
- 9 "(c) Issuance and Enforcement of Sub-
- 10 POENAS.—
- 11 "(1) Issuance.—Subpoenas issued under sub-
- section (a) or (b) shall bear the signature of the
- 13 Chair or an administrative law judge, respectively,
- and shall be served by any person or class of persons
- designated by the Chair or administrative law judge
- for that purpose.
- 17 "(2) Enforcement.—In the case of contu-
- macy or failure to obey a subpoena issued under
- subsection (a) or (b), the Federal district court for
- the judicial district in which the subpoenaed person
- resides, is served, or may be found may issue an
- order requiring such person to appear at any des-
- 23 ignated place to testify or to produce documentary
- or other evidence. Any failure to obey the order of

- 1 the court may be punished by the court as a con-
- 2 tempt of that court.
- 3 "(d) Witness Allowances and Fees.—Section
- 4 1821 of title 28, United States Code, shall apply to wit-
- 5 nesses requested or subpoenaed to appear at any hearing
- 6 of the Administration. The per diem and mileage allow-
- 7 ances for witnesses shall be paid from funds available to
- 8 pay the expenses of the Administration.
- 9 "(e) Jurisdiction.—Subpoenas for witnesses who
- 10 are required to attend a Federal district court may run
- 11 into any other district.
- 12 "SEC. 365. RULEMAKING AUTHORITY.
- 13 "(a) IN GENERAL.—The Administration may, pursu-
- 14 ant to the provisions of chapter 5 of title 5, United States
- 15 Code, prescribe such rules and regulations as the Adminis-
- 16 tration deems necessary to carry out the provisions of this
- 17 Act and chapters 95 and 96 of the Internal Revenue Code
- 18 of 1986, including the authority to promulgate rules of
- 19 practice and procedure for agency adjudications.
- 20 "(b) Authority To Promulgate Independent
- 21 Regulations.—Whenever the Administration promul-
- 22 gates any regulation, it shall not be required to submit
- 23 such regulation for review or approval to the President
- 24 or the Office of Management and Budget.

- 1 "(c) CONDUCT OF ACTIVITIES.—The Administration
- 2 shall prepare written rules for the conduct of its activities,
- 3 including procedures for the conduct of enforcement ac-
- 4 tions under sections 371, 372, and 373.
- 5 "(d) Forms.—
- 6 "(1) IN GENERAL.—The Administration shall
- 7 prescribe forms necessary to implement this Act and
- 8 chapters 95 and 96 of the Internal Revenue Code of
- 9 1986.
- 10 "(2) Public Protection.—Any forms pre-
- scribed by the Administration under paragraph (1),
- and any information-gathering activities of the Ad-
- ministration under this Act, shall not be subject to
- the provisions of section 3512 of title 44, United
- 15 States Code.
- 16 "(e) Reliance Upon Rules and Regulations.—
- 17 Notwithstanding any other provision of law, any person
- 18 who relies upon any rule or regulation prescribed by the
- 19 Administration in accordance with the provisions of this
- 20 section and who acts in good faith in accordance with such
- 21 rule or regulation shall not, as a result of such act, be
- 22 subject to any sanction provided by this Act or by chapter
- 23 95 or 96 of the Internal Revenue Code of 1986.
- 24 "(f) Consultation With IRS.—In prescribing
- 25 rules, regulations, and forms under this section, the Ad-

- 1 ministration and the Secretary of the Treasury shall con-
- 2 sult and work together to promulgate rules, regulations,
- 3 and forms which are mutually consistent. The Administra-
- 4 tion shall report to Congress annually on the steps it has
- 5 taken to comply with this subsection.
- 6 "(g) Judicial Review.—
- 7 "(1) In General.—Any person adversely af-
- 8 fected by a rule, regulation, or form promulgated by
- 9 the Administration may obtain judicial review of
- such rule, regulation, or form by filing a petition in
- the United States Court of Appeals for the District
- of Columbia Circuit.
- 13 "(2) Scope of Review.—For purposes of con-
- ducting the judicial review described in paragraph
- 15 (1), the provisions of section 706 of title 5, United
- 16 States Code, shall apply.
- 17 "(h) RULE AND REGULATION DEFINED.—In this
- 18 Act, the terms 'rule' and 'regulation' mean a provision or
- 19 series of interrelated provisions stating a single, separable
- 20 rule of law.
- 21 "SEC. 366. LITIGATION AUTHORITY.
- 22 "(a) In General.—Notwithstanding sections 516
- 23 and 518 of title 28, United States Code, and section 3106
- 24 of title 5, United States Code, the Administration is au-
- 25 thorized to bring, appear in, defend against, and appeal

- 1 any action instituted under this Act or chapter 95 or 96
- 2 of the Internal Revenue Code of 1986, in any court ei-
- 3 ther—
- 4 "(1) by attorneys employed by the Administra-
- 5 tion; or
- 6 "(2) by counsel whom it may appoint, on a tem-
- 7 porary basis as may be necessary for such purpose,
- 8 without regard to the provisions of title 5, United
- 9 States Code, governing appointments in the competi-
- 10 tive service, and whose compensation it may fix
- 11 without regard to the provisions of chapter 51 and
- subchapter III of chapter 53 of such title.
- 13 "(b) Compensation of Appointed Counsel.—
- 14 The compensation of counsel appointed on a temporary
- 15 basis under subsection (a)(2) shall be paid out of any
- 16 funds otherwise available to pay the compensation of em-
- 17 ployees of the Administration.
- 18 "(c) Independence From Attorney General.—
- 19 In pursuing an action under this section, the Administra-
- 20 tion may act independently of the Attorney General.
- 21 "SEC. 367. AVAILABILITY OF REPORTS.
- 22 "(a) IN GENERAL.—The Administration shall—
- 23 "(1) prepare, publish, and furnish to all persons
- required to file reports and statements under this

- 1 Act a manual recommending uniform methods of 2 bookkeeping and reporting;
  - "(2) develop a filing, coding, and cross-indexing system consistent with the purposes of this Act;
  - "(3) within 48 hours after the time of the receipt by the Administration of reports and statements filed with the Administration, make them available for public inspection, and copying, at the expense of the person requesting such copying, except that any information copied from such reports or statements may not be sold or used by any person for the purpose of soliciting contributions or for commercial purposes, other than using the name and address of any political committee to solicit contributions from such committee;
  - "(4) keep such designations, reports, and statements for a period of 10 years from the date of receipt and maintain computerized records of such designations, reports, and statements thereafter;
  - "(5)(A) compile and maintain a cumulative index of designations, reports, and statements filed under this Act, publish the index at regular intervals, and make the index available for purchase directly or by mail;

- "(B) compile, maintain, and revise a separate
  cumulative index of reports and statements filed by
  multicandidate committees, including in such index a
  list of multicandidate committees; and
- 5 "(C) compile and maintain a list of multi-6 candidate committees, which shall be revised and 7 made available monthly;
- 8 "(6) prepare and publish periodically lists of 9 authorized committees which fail to file reports as 10 required by this Act; and
- "(7) serve as a national clearinghouse for the compilation of information and review of procedures with respect to the administration of Federal elections.
- 15 "(b) PSEUDONYMS.—For purposes of subsection 16 (a)(3), a political committee may submit 10 pseudonyms 17 on each report filed in order to protect against the illegal 18 use of names and addresses of contributors, but only if 19 such committee attaches a list of such pseudonyms to the 20 appropriate report. The Administration shall exclude these 21 lists from the public record.
- 22 "(c) Contracts.—The Administration may enter 23 into contracts for the purpose of performing the duties 24 described in subsection (a).

- "(d) AVAILABILITY OF REPORTS.—Reports or other 1 2 information described in subsection (a) shall be available 3 to the public, except that— "(1) copies shall be made available without cost, 4 5 upon request, to agencies and branches of the Fed-6 eral Government; and 7 "(2) information made available as a result of 8 the application of paragraph (7) of such subsection 9 shall be made available to the public only upon the 10 payment of the cost thereof. 11 "SEC. 368. AUDITS AND FIELD EXAMINATIONS. "(a) IN GENERAL.—The Administration may, in ac-12 13 cordance with the provisions of this section, conduct audits and field investigations of any political committee required 14 15 to file a report under section 304. 16 "(b) Priority.—All audits and field investigations 17 concerning the verification for, and receipt and use of, any payments received by a candidate or committee under 18 19 chapter 95 or 96 of the Internal Revenue Code of 1986 shall be given priority. 20 "(c) Audits and Field Examinations Where 21 22 THRESHOLDS NOT MET.— "(1) Internal review.—The Administration
- 25 selected committees to determine if the reports filed

shall conduct an internal review of reports filed by

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1 by a particular committee meet the threshold re-

2 quirements for substantial compliance with the Act.

3 Such thresholds for compliance shall be established

4 by the Administration.

"(2) Audits and field examinations.—The Administration may vote to conduct an audit and field investigation of any committee which it determines under paragraph (1) does not meet the threshold requirements established by the Administration. Such audits shall be commenced within 30 days of such vote, except that any audit under the provisions of this subsection of an authorized committee of a candidate shall be commenced within 6 months of the election for which such committee is authorized.

# "(d) RANDOM AUDITS.—

"(1) IN GENERAL.—In addition to any audits conducted under subsection (c), the Administration may, subject to paragraph (2), conduct audits of any committee selected at random to ensure compliance with this Act. The selection of any committee under this paragraph shall be based on standards and procedures adopted by the Administration, except that in any calendar year such audits may be initiated

1	against no more than 3 percent of all authorized
2	candidate campaign committees.
3	"(2) Applicable rules.—
4	"(A) IN GENERAL.—If the Administration
5	selects a committee for audit under paragraph
6	(1), the Administration shall promptly notify
7	the committee of the selection and commence
8	the audit within 30 days of the selection.
9	"(B) Special rules for authorized
10	COMMITTEES.—If the committee selected under
11	paragraph (1) is an authorized committee of a
12	candidate, the audit—
13	"(i) shall be commenced and actively
14	undertaken within 6 months of the election
15	for which the committee is authorized; and
16	"(ii) may examine compliance with
17	this Act only with respect to that election.
18	"(3) Exception.—This subsection shall not
19	apply to an authorized committee of a candidate for
20	President or Vice President subject to audit under
21	section 9007 or 9038 of the Internal Revenue Code
22	of 1986.
23	"SEC. 369. CONGRESSIONAL OVERSIGHT.
24	"Nothing in this Act shall be construed to limit, re-
25	strict, or diminish any investigatory, informational, over-

- 1 sight, supervisory, or disciplinary authority or function of
- 2 Congress or any committee of Congress with respect to
- 3 elections for Federal office.

## 4 "CHAPTER 3—ENFORCEMENT

- 5 "SEC. 371. INITIATION OF ENFORCEMENT ACTIONS BY AD-
- 6 MINISTRATION.
- 7 "(a) IN GENERAL.—The Administration may initiate
- 8 a civil enforcement action under section 373 if, after con-
- 9 ducting an investigation, the Administration finds reason-
- 10 able grounds to believe that a violation of this Act or of
- 11 chapter 95 or 96 of the Internal Revenue Code of 1986
- 12 has occurred or is about to occur.
- 13 "(b) Basis for Findings.—The Administration
- 14 may make a finding under subsection (a) based on any
- 15 information available to the Administration, including the
- 16 filing of a complaint under section 372.
- 17 "(c) Notice and Opportunity To Demonstrate
- 18 No Violation.—Prior to initiating an enforcement action
- 19 under subsection (a), the Administration shall give any
- 20 person under investigation notice and the opportunity to
- 21 demonstrate that there are no reasonable grounds to be-
- 22 lieve a violation has occurred or is about to occur, but the
- 23 Administration's decision on such matter shall not be sub-
- 24 ject to judicial review.

1	"SEC. 372. COMPLAINT TO INITIATE ENFORCEMENT AC-
2	TION.
3	"(a) FILING OF COMPLAINT.—
4	"(1) IN GENERAL.—Any person may file a com-
5	plaint with the Administration alleging a violation of
6	this Act or of chapter 95 or 96 of the Internal Rev-
7	enue Code of 1986.
8	"(2) Technical requirements.—A complaint
9	filed under paragraph (1) shall be—
10	"(A) in writing, signed, and sworn to by
11	the person filing such complaint;
12	"(B) notarized; and
13	"(C) made under penalty of perjury and
14	subject to the provisions of section 1001 of title
15	18, United States Code.
16	"(3) ACTION BY THE ADMINISTRATION.—Sub-
17	ject to paragraph (4), based on the allegations in a
18	complaint filed under paragraph (1), and such inves-
19	tigations the Administration deems necessary and
20	appropriate, the Administration may—
21	"(A) initiate a civil enforcement action
22	under section 373 if the Administration finds
23	reasonable grounds to believe a violation has oc-
24	curred or is about to occur; or
25	"(B) dismiss the complaint.

"(4) 1 PROHIBITION OF**ANONYMOUS** COM-2 PLAINTS.—The Commission may not conduct any 3 investigation or take any other action under this sec-4 tion solely on the basis of a complaint of a person 5 whose identity is not disclosed to the Administration. "(5) RECOVERY OF COSTS.—Any person who 6 7 has filed a complaint under paragraph (1) shall be 8 entitled to recover from the Administration up to 9 \$1,000 of the costs incurred in preparing and filing 10 the complaint if, based on the complaint, the Admin-11 istration— 12 "(A) makes a finding under section 373(a) 13 that a person has violated (or is about to vio-14 late) the Act; or "(B) enters into a conciliation agreement 15 16 with a person under section 373(c). 17 "(b) Notice and Opportunity To Demonstrate 18 No Violation.—Prior to initiating an enforcement action 19 under subsection (a)(3)(A), the Administration shall give 20 any person named in a complaint notice and an oppor-21 tunity to demonstrate that there are no reasonable grounds to believe a violation described in such subsection has occurred or is about to occur, but the Administration's determination under subsection (a)(3) shall not be subject to judicial review in an action brought by such person.

1	"(c) Failure by the Administration To Take
2	TIMELY ACTION.—
3	"(1) IN GENERAL.—If the Administration—
4	"(A) dismisses a complaint filed under
5	subsection (a); or
6	"(B) fails to initiate a civil enforcement ac-
7	tion under section 373 within 180 days of the
8	filing of such a complaint, the person filing the
9	complaint under subsection (a) may seek judi-
10	cial review of the Administration's dismissal, or
11	failure to act, in Federal district court in the
12	District of Columbia or in the district in which
13	such person resides.
14	"(2) Scope of Review.—The court shall re-
15	view the Administration's dismissal of the complaint
16	or failure to act in accordance with the provisions of
17	section 706 of title 5, United States Code.
18	"(3) Court orders.—The court may order
19	the Administration to initiate an enforcement action
20	or to conduct a further investigation of the com-
21	plaint within a time set by the court.
22	"SEC. 373. CIVIL ENFORCEMENT ACTIONS.
23	"(a) In General.—The Administration shall have
24	the authority to impose a civil monetary penalty under sec-
25	tion 375, issue a cease-and-desist order under section 376,

- 1 or do both, if the Administration finds, by an order made
- 2 on the record after notice and an opportunity for hearing
- 3 before an administrative law judge pursuant to subchapter
- 4 II of chapter 5 of title 5, United States Code, that a per-
- 5 son has violated (or, in the case of a cease-and-desist
- 6 order, has violated or is about to violate) this Act or chap-
- 7 ter 95 or 96 of the Internal Revenue Code of 1986. The
- 8 general counsel shall represent the Administration in any
- 9 proceeding before an administrative law judge.
- 10 "(b) Notice and Request for Hearing.—
- 11 "(1) Notice.—If the Administration finds
- under section 371 or 372 that there are reasonable
- grounds to believe a violation has occurred or is
- about to occur, the Administration shall serve writ-
- ten notice of the charges on each respondent, and
- shall conduct such further investigation as the Ad-
- ministration deems necessary and appropriate.
- 18 "(2) Request for Hearing.—Each respond-
- ent shall have an opportunity to request, prior to the
- date that is 30 days after the date on which the no-
- 21 tice is received, a hearing on the charges before an
- administrative law judge.
- 23 "(3) Effect of failure to request a
- 24 HEARING.—If no hearing is requested, the Adminis-
- 25 tration shall make a finding on the charges, and

shall issue whatever relief the Administration deems appropriate under sections 375 and 376.

# "(c) Conciliation.—

"(1) Procedures for entering into conciliation agreements.—

"(A) IN GENERAL.—If the respondent requests a hearing under subsection (b)(2), the Administration shall attempt, for a period that does not exceed 60 days (or 15 days if the hearing is requested within 60 days of an election), to correct or prevent such violation by informal methods of conference, conciliation, and persuasion, and to enter into a conciliation agreement with the respondent. In the case of a hearing that is requested at a time other than within 60 days of an election, the period for conciliation shall not be less than 30 days unless an agreement is reached before then.

"(B) Inclusion of civil monetary pen-Alties.—A conciliation agreement may include a requirement that the person involved in such conciliation shall pay a civil monetary penalty that does not exceed the amounts set forth in subsection (a) of section 375 or, in the case of a knowing and willful violation, the amounts set forth in subsection (b) of such section. The conciliation agreement may also include the requirement that the person involved consent to the terms of a cease-and-desist order, as provided in section 376.

- "(C) Representation by General Counsel.—The general counsel shall represent the Administration in any negotiations for a conciliation agreement and any such conciliation agreement shall be subject to the approval of the Administration.
- "(D) BAR TO FURTHER ACTION.—A conciliation agreement, unless violated, is a complete bar to any further action by the Administration.
- "(2) Confidentiality.—No action by the Administration or any other person, and no information derived in connection with any conciliation attempt by the Administration may be made public by the Administration, without the written consent of the respondent, except that if a conciliation agreement is agreed upon and signed by the Administration and the respondent, the Administration shall make such agreement public.

"(3) VIOLATION OF CONCILIATION 1 2 MENT.—In any case in which a person has entered 3 into a conciliation agreement with the Administration under paragraph (1), the Administration may 5 institute a civil action for relief if the Administration 6 believes the person has violated any provision of 7 such conciliation agreement. Such civil action shall 8 be brought in the Federal district court for the dis-9 trict in which the respondent resides or has its prin-10 cipal place of business, or for the District of Colum-11 bia. Such court shall have jurisdiction to issue any 12 relief appropriate under sections 375 and 376. For 13 the Administration to obtain relief in any such ac-14 tion, the Administration need only establish that the person has violated, in whole or in part, any require-15 16 ment of such conciliation agreement. 17 "(d) Hearing.—At the request of any respondent, 18 a hearing on the charges served under subsection (b)(1) 19 shall be conducted before an administrative law judge, who 20 shall make such findings of fact and conclusions of law 21 as the administrative law judge deems appropriate. The

administrative law judge shall also have the authority to

impose a civil monetary penalty on the respondent, issue

a cease-and-desist order, or both. The decision of the ad-

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1	ministrative law judge shall constitute final agency action
2	unless an appeal is taken under subsection (e).
3	"(e) APPEAL TO ADMINISTRATION.—
4	"(1) RIGHT TO APPEAL.—The general counse
5	and each respondent shall each have a right to ap-
6	peal to the Administration from any final determina-
7	tion made by an administrative law judge.
8	"(2) REVIEW OF ALJ DETERMINATIONS.—In
9	the event of an appeal under paragraph (1), the Ad-
10	ministration shall review the determination of the
11	administrative law judge to determine whether—
12	"(A) a finding of material fact is not sup-
13	ported by substantial evidence;
14	"(B) a conclusion of law is erroneous;
15	"(C) the determination of the administra-
16	tive law judge is contrary to law or to the duly
17	promulgated rules or decisions of the Adminis-
18	tration;
19	"(D) a prejudicial error of procedure was
20	committed; or
21	"(E) the decision or the relief ordered is
22	otherwise arbitrary, capricious, or an abuse of
23	discretion

1 "(3) Final agency action.—The decision of 2 the Administration shall constitute final agency ac-3 tion.

## "(f) Judicial Review.—

- "(1) In General.—Any party aggrieved by a final agency action and who has exhausted all administrative remedies, including requesting a hearing before an administrative law judge and appealing an adverse decision of an administrative law judge to the Administration, may obtain judicial review of such action in the United States Court of Appeals for any circuit wherein such person resides or has its principal place of business, or in the United States Court of Appeals for the District of Columbia Circuit.
- "(2) Scope of Review.—For purposes of conducting the judicial review described in paragraph (1), the provisions of section 706 of title 5, United States Code, shall apply.
- "(3) Petition for Judicial Review.—To obtain judicial review under paragraph (1), an aggrieved party described in such paragraph shall file a petition with the court during the 30-day period beginning on the date on which the order was issued. A copy of such petition shall be transmitted

- 1 forthwith by the clerk of the court to the Adminis-
- 2 tration, and thereupon the Administration shall file
- 3 in the court the record upon which the order com-
- 4 plained of was entered, as provided in section 2112
- 5 of title 28, United States Code.

#### 6 "SEC. 374. NOTIFICATION OF NONFILERS.

- 7 "(a) NOTIFICATION.—Before taking any action under
- 8 section 373 against any person who has failed to file a
- 9 report required under section 304(a)(2)(A)(iii) for the cal-
- 10 endar quarter immediately preceding the election involved,
- 11 or in accordance with section 304(a)(2)(A)(i), the Admin-
- 12 istration shall notify the person of such failure to file the
- 13 required reports.
- 14 "(b) Opportunity for Response.—If a satisfac-
- 15 tory response is not received within 4 business days after
- 16 the date of notification, the Administration shall, pursuant
- 17 to section 367(a)(6), publish before the election the name
- 18 of the person and the report or reports such person has
- 19 failed to file.

## 20 "SEC. 375. CIVIL MONETARY PENALTIES.

- 21 "(a) IN GENERAL.—Any person who violates this
- 22 Act, or chapter 95 or 96 of the Internal Revenue Code
- 23 of 1986, shall be liable to the United States for a civil
- 24 monetary penalty for each violation which does not exceed
- 25 the greater of \$5,000 or an amount equal to any contribu-

- 1 tion or expenditure involved in such violation. Such pen-
- 2 alty shall be imposed by the Administration pursuant to
- 3 section 373.
- 4 "(b) Knowing and Willful Violations.—Any
- 5 person who commits a knowing and willful violation of this
- 6 Act, or of chapter 95 or 96 of the Internal Revenue Code
- 7 of 1986, shall be liable to the United States for a civil
- 8 monetary penalty for each violation which does not exceed
- 9 the greater of \$10,000 or an amount equal to 200 percent
- 10 of any contribution or expenditure involved in such viola-
- 11 tion (or, in the case of a violation of section 320, which
- 12 is not less than 300 percent of the amount involved in
- 13 the violation and is not more than the greater of \$50,000
- 14 or 1,000 percent of the amount involved in the violation).
- 15 Such penalty shall be imposed by the Administration pur-
- 16 suant to section 373.
- 17 "(c) Determination of Civil Monetary Pen-
- 18 ALTY.—In determining the amount of a civil monetary
- 19 penalty under this section with respect to a violation de-
- 20 scribed in this section, the Administration or an adminis-
- 21 trative law judge shall take into account the nature, cir-
- 22 cumstances, extent, and gravity of the violation and, with
- 23 respect to the violator, any prior violation, the degree of
- 24 culpability, and such other matters as justice may require.
- 25 "(d) Referral to Attorney General.—

"(1) IN GENERAL.—If the Administration de-1 2 termines that a knowing and willful violation of this 3 Act which is subject to section 379, or a knowing 4 and willful violation of chapter 95 or 96 of the Inter-5 nal Revenue Code of 1986, has occurred or is about 6 to occur, the Administration may refer such appar-7 ent violation to the Attorney General without regard 8 to any limitations set forth under section 373.

"(2) Reporting by the attorney General apparent violation to the Attorney General, the Attorney General shall report to the Administration any action taken by the Attorney General regarding the apparent violation. Each report shall be transmitted within 60 days after the date the Administration refers an apparent violation, and every 30 days thereafter until the final disposition of the apparent violation.

#### 19 "SEC. 376. CEASE-AND-DESIST ORDERS.

"(a) In General.—If the Administration finds, after notice and opportunity for hearing under section 373, that any person is violating, has violated, or is about to violate any provision of this Act, or chapter 95 or 96 of the Internal Revenue Code of 1986, or any rule or regulation thereunder, the Administration may publish any

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- 1 findings and enter an order requiring such person, or any
- 2 other person that is, was, or would be a cause of the viola-
- 3 tion due to an act or omission the person knew or should
- 4 have known would contribute to such violation, to cease
- 5 and desist from committing or causing such violation and
- 6 any future violation of the same provision, rule, or regula-
- 7 tion. Such order may, in addition to requiring a person
- 8 to cease and desist from committing or causing a violation,
- 9 require such person to comply (or to take steps to effect
- 10 compliance) with such provision, rule, or regulation, upon
- 11 such terms and conditions and within such time as the
- 12 Administration may specify in such order.
- 13 "(b) Temporary Order.—Whenever the Adminis-
- 14 tration determines that an alleged violation or threatened
- 15 violation specified in the notice initiating a civil enforce-
- 16 ment action under section 373, or the continuation there-
- 17 of, is likely to result in violation of this Act, or of chapter
- 18 95 or 96 of the Internal Revenue Code of 1986, and sub-
- 19 stantial harm to the public interest, the Administration
- 20 may apply to the Federal district court for the district in
- 21 which the respondent resides or has its principal place of
- 22 business, in which the alleged or threatened violation oc-
- 23 curred or is about to occur, or for the District of Colum-
- 24 bia, for a temporary restraining order or a preliminary
- 25 injunction requiring the respondent to cease and desist

- 1 from the violation or threatened violation and to take such
- 2 action to prevent the violation or threatened violation. The
- 3 Administration may apply for such order without regard
- 4 to any limitation under section 373.

#### 5 "SEC. 377. COLLECTION.

- 6 "If any person fails to pay an assessment of a civil
- 7 penalty—
- 8 "(1) after the order making the assessment has
- 9 become a final order and such person has not timely
- filed a petition for judicial review of the order in ac-
- 11 cordance with section 373(f)(3) or if the order of the
- 12 Administration is upheld after judicial review; or
- "(2) after a court in an action brought under
- section 373(c)(3) has entered a final judgment no
- longer subject to appeal in favor of the Administra-
- tion,
- 17 the Attorney General shall recover the amount assessed
- 18 (plus interest at currently prevailing rates from the date
- 19 of the expiration of the 30-day period referred to in section
- 20 373(f)(3) or the date of such final judgment, as the case
- 21 may be) in an action brought in any appropriate district
- 22 court of the United States. In such an action, the validity,
- 23 amount, and appropriateness of such penalty shall not be
- 24 subject to review.

# 1 "SEC. 378. CONFIDENTIALITY.

2	"(a) Prior to a Finding of Reasonable
3	GROUNDS.—Any proceedings conducted by the Adminis-
4	tration prior to a finding that there are reasonable
5	grounds to believe a violation of the law has occurred or
6	is about to occur, including any investigation pursuant to
7	section 371 or pursuant to a complaint filed under section
8	372, shall be confidential and none of the Administration's
9	records concerning the complaint shall be made public, ex-
10	cept that the person filing a complaint pursuant to section
11	372 is permitted to make such complaint public.
12	"(b) After a Finding of Reasonable
13	GROUNDS.—Except as provided in subsection (d), if the
14	Administration makes a finding pursuant to section 371
15	or 372 that there are reasonable grounds to believe that
16	a violation of law has occurred or is about to occur—
17	"(1) the finding of the Administration as well
18	as any complaint filed under section 372, any notice
19	of charges, and any answer or similar documents
20	filed with the Administration shall be made public;
21	and
22	"(2) all proceedings conducted before an admin-
23	istrative law judge under section 373, and all docu-
24	ments used during such proceedings, shall be made
25	public.

1	"(c) After Dismissal of a Complaint or Con-
2	CLUSION OF PROCEEDINGS FOLLOWING A FINDING OF
3	REASONABLE GROUNDS.—Subject to subsection (d), fol-
4	lowing the Administration's dismissal of a complaint filed
5	under section 372 or the termination of proceedings fol-
6	lowing a finding of reasonable grounds under section 371
7	or 372, the Administration shall, not later than the date
8	that is 30 days after such dismissal or termination, make
9	public—
10	"(1) the complaint, any notice of charges, and
11	any answer or similar documents filed with the Ad-
12	ministration (unless such information has already
13	been made public under subsection (b)(1));
14	"(2) any order setting forth the Administra-
15	tion's final action on the complaint;
16	"(3) any findings made by the Administration
17	in relation to the action; and
18	"(4) all documentary materials and testimony
19	constituting the record on which the Administration
20	relied in taking its actions.
21	Subject to subsection (d), the affirmative disclosure re-
22	quirement of this subsection is without prejudice to the
23	right of any person to request and obtain records relating
24	to an investigation under section 552 of title 5, United

25 States Code.

1	"(d) Confidentiality of Records and Pro-
2	CEEDINGS OTHERWISE SUBJECT TO DISCLOSURE.—
3	"(1) In general.—The Administration shall
4	issue regulations providing for the protection of in-
5	formation the disclosure of which under subsection
6	(b) or (c) would impair any person's constitutionally
7	protected right of privacy, freedom of speech, or
8	freedom of association. The Administration shall
9	also issue regulations addressing the application of
10	exemptions from disclosure contained in section 552
11	of title 5, United States Code, to records comprising
12	the Administration's investigative files. Such regula-
13	tions shall consider the need to protect any person's
14	constitutionally protected rights to privacy, freedom
15	of speech, and freedom of association, as well as the
16	need to make information about the Administra-
17	tion's activities and decisions widely accessible to the
18	public.
19	"(2) Petition to maintain confiden-
20	TIALITY.—
21	"(A) IN GENERAL.—Any person who would
22	be adversely affected by any disclosure of infor-
23	mation about the person made pursuant to sub-
24	section (b) or (c), or by the conduct in public
25	of a hearing or other proceeding conducted pur-

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suant to section 373, shall have the right to petition the Administration to maintain the confidentiality of such information or such proceeding on the ground that such information falls within the scope of any exemption from disclosure contained in section 552 of title 5, United States Code, or is prohibited from disclosure under the Administration's regulations, the Constitution, or any other provision of law. Upon the receipt of such petition, the Administration shall make a prompt determination whether the information should be kept confidential, and shall withhold such information from disclosure pending this determination. The Administration shall notify the petitioner in writing of the determination.

"(B) REGULATIONS.—The Administration shall prescribe regulations governing the consideration of petitions under this paragraph. Such regulations shall provide for public notice of the pendancy of any petition filed under subparagraph (A) and the right of any interested party to respond to or comment on such petition.

24 "(e) Penalties.—Any member or employee of the 25 Administration, or any other person, who violates the pro-

- 1 visions of this section shall be fined not more than \$2,000.
- 2 Any such member, employee, or other person who know-
- 3 ingly and willfully violates the provisions of this section
- 4 shall be fined not more than \$5,000.

#### 5 "SEC. 379. CRIMINAL PENALTIES.

- 6 "(a) Knowing and Willful Violations.—Any
- 7 person who knowingly and willfully commits a violation of
- 8 any provision of this Act that involves the making, receiv-
- 9 ing, or reporting of any contribution, donation, or expendi-
- 10 ture—
- "(1) aggregating \$25,000 or more during a cal-
- endar year shall be fined under title 18, United
- States Code, or imprisoned for not more than 5
- years, or both; or
- 15 "(2) aggregating \$2,000 or more (but less than
- \$25,000) during a calendar year shall be fined under
- such title, or imprisoned for not more than 1 year,
- or both.
- 19 "(b) Contributions or Expenditures by Na-
- 20 Tional Banks, Corporations, or Labor Organiza-
- 21 TIONS.—In the case of a knowing and willful violation of
- 22 section 316(b)(3), the penalties set forth in subsection (a)
- 23 shall apply to each violation involving an amount aggre-
- 24 gating \$250 or more during a calendar year. Such a viola-

1	tion of section 316(b)(3) may incorporate a violation of
2	section 317(a), 320, or 321.
3	"(c) Fraudulent Misrepresentation of Cam-
4	PAIGN AUTHORITY.—In the case of a knowing and willful
5	violation of section 322, the penalties set forth in sub-
6	section (a) shall apply without regard to whether the mak-
7	ing, receiving, or reporting of a contribution or expendi-
8	ture of \$1,000 or more is involved.
9	"(d) Prohibition of Contributions in Name of
10	Another.—Any person who knowingly and willfully com-
11	mits a violation of section 320 involving an amount aggre-
12	gating more than \$10,000 during a calendar year shall
13	be—
14	"(1) imprisoned for not more than 2 years it
15	the amount is less than \$25,000 and subject to im-
16	prisonment under subsection (a) if the amount is
17	\$25,000 or more;
18	"(2) fined not less than 300 percent of the
19	amount involved in the violation and not more than
20	the greater of—
21	"(A) \$50,000; or
22	"(B) 1,000 percent of the amount involved
23	in the violation; or

1 "(3) both imprisoned as provided under para-2 graph (1) and fined as provided under paragraph 3 (2).

## "(e) Effect of Conciliation Agreements.—

- "(1) EVIDENCE OF LACK OF KNOWLEDGE AND INTENT.—In any criminal action brought for a violation of any provision of this Act or of chapter 95 or 96 of the Internal Revenue Code of 1986, any defendant may evidence their lack of knowledge or intent to commit the alleged violation by introducing as evidence a conciliation agreement entered into between the defendant and the Administration under section 373(c)(1) which specifically deals with the act or failure to act constituting such violation and which is still in effect.
- "(2) Consideration by courts.—In any criminal action brought for a violation of any provision of this Act or of chapter 95 or 96 of the Internal Revenue Code of 1986, the court before which such action is brought shall take into account, in weighing the seriousness of the violation and in considering the appropriateness of the penalty to be imposed if the defendant is found guilty, whether—
- "(A) the specific act or failure to act which constitutes the violation for which the action

1	was brought is the subject of a conciliation				
2	agreement entered into between the defendant				
3	and the Administration under section 373(c)(1);				
4	"(B) the conciliation agreement is in ef-				
5	fect; and				
6	"(C) the defendant is, with respect to the				
7	violation involved, in compliance with the concil-				
8	iation agreement.				
9	"SEC. 380. PERIOD OF LIMITATIONS.				
10	"No person shall be prosecuted, tried, or punished				
11	for any violation of this Act, unless the indictment is found				
12	or the information is instituted within 5 years after the				
13	date of the violation.				
14	"SEC. 381. AUTHORIZATION OF APPROPRIATIONS.				
15	"For each fiscal year, there are authorized to be ap-				
16	propriated to the Administration such sums as may be				
17	necessary for the purpose of carrying out its functions				
18	under this Act and under chapters 95 and 96 of the Inter-				
19	nal Revenue Code of 1986.".				
20	SEC. 1052. EXECUTIVE SCHEDULE POSITIONS.				
21	(a) Executive Schedule Level III Position.—				
22	Section 5314 of title 5, United States Code, is amended				
23	by adding at the end the following:				
24	"Chair, Federal Election Administration.".				

1	(b)	EXECUTIVE	SCHEDULE	LEVEL IV	Positions.—

- 2 Section 5315 of title 5, United States Code, is amended
- 3 by adding at the end the following:
- 4 "Members (other than the Chair), Federal Elec-
- 5 tion Administration.
- 6 "Inspector General, Federal Election Adminis-
- 7 tration.".
- 8 SEC. 1053. GAO EXAMINATION OF ENFORCEMENT OF CAM-
- 9 PAIGN FINANCE LAWS BY THE DEPARTMENT
- 10 **OF JUSTICE.**
- 11 (a) EXAMINATION.—The Comptroller General of the
- 12 United States shall conduct a thorough examination of the
- 13 enforcement of the criminal provisions of the Federal
- 14 Election Campaign Act of 1971 (52 U.S.C. 30101 et seq.)
- 15 and chapters 95 and 96 of the Internal Revenue Code of
- 16 1986 by the Attorney General.
- 17 (b) Report.—Not later than 1 year after the date
- 18 of enactment of this Act, the Comptroller General shall
- 19 submit to the Attorney General and Congress a report on
- 20 the examination conducted under subsection (a) together
- 21 with recommendations on how the Attorney General may
- 22 improve the enforcement of the criminal provisions of the
- 23 Federal Election Campaign Act of 1971 (52 U.S.C. 30101
- 24 et seq.) and chapters 95 and 96 of the Internal Revenue
- 25 Code of 1986, including recommendations on the re-

1	sources that the Attorney General would require to effec-
2	tively enforce such criminal provisions.
3	SEC. 1054. GAO STUDY AND REPORT ON APPROPRIATE
4	FUNDING LEVELS.
5	(a) STUDY.—The Comptroller General of the United
6	States shall conduct an ongoing study on the level of fund-
7	ing that constitutes an adequate level of resources for the
8	Federal Election Administration to competently execute
9	the responsibilities imposed on the Administration by this
10	Act and the amendments made by this Act.
11	(b) REPORT.—Not later than 1 year after the date
12	of enactment of this Act, and once every 2 years there-
13	after, the Comptroller General shall submit to the Director
14	of the Office of Management and Budget and Congress
15	a report on the study conducted under subsection (a) to-
16	gether with recommendations for such legislation and ad-
17	ministrative action as the Comptroller General determines
18	to be appropriate.
19	SEC. 1055. CONFORMING AMENDMENTS.
20	(a) Independent Agency.—Section 104 of title 5,
21	United States Code, is amended—
22	(1) in paragraph (1), by striking "and" after
23	the semicolon;
24	(2) in paragraph (2), by striking the period and
25	inserting "; and; and

1 (3) by adding at the end the following new 2 paragraph: 3 "(3) the Federal Election Administration.". 4 (b) COVERAGE UNDER INSPECTOR GENERAL ACT.— 5 Section 8G(a)(2) of the Inspector General Act of 1978 (5 6 U.S.C. App.) is amended by striking "Federal Election Commission" and inserting "Federal Election Administra-8 tion". 9 (c) Coverage of Personnel Under Hatch 10 ACT.—Section 7323(b) of title 5, United States Code, is 11 amended— 12 (1) in paragraph (1), by striking "Federal Elec-13 tion Commission" and inserting "Federal Election 14 Administration"; and 15 (2) in paragraph (2)(B)(i)(I), by striking "Federal Election Commission" and inserting "Federal 16 17 Election Administration". 18 (d) Removal of Exclusion From Senior Execu-19 TIVE SERVICE.—Section 3132(a)(1) of title 5, United 20 States Code, is amended by striking subparagraph (C) and 21 by redesignating subparagraphs (D), (E), and (F) as sub-22 paragraphs (C), (D), and (E), respectively. 23 (e) Subtitle A.—Title III of the Federal Election Campaign Act of 1971 (52 U.S.C. 30101 et seq.) is

amended by inserting before section 301 the following:

## "Subtitle A—General Provisions".

2	<b>Subpart B—Transition Provisions</b>				
3	SEC. 1061. TRANSFER OF FUNCTIONS OF FEDERAL ELEC-				
4	TION COMMISSION.				
5	There are transferred to the Federal Election Admin-				
6	istration established under section 351 of the Federal				
7	Election Campaign Act of 1971 (as added by section				
8	1311) all functions that the Federal Election Commission				
9	exercised before the date described in section 1326(a).				
10	SEC. 1062. TRANSFER OF PROPERTY, RECORDS, AND PER-				
11	SONNEL.				
12	(a) Property and Records.—The contracts, liabil-				
13	ities, records, property, and other assets and interests of,				
14	or made available in connection with, the offices and func-				
15	tions of the Federal Election Commission which are trans-				
16	ferred by this part are transferred to the Federal Election				
17	Administration.				
18	(b) Personnel.—The personnel employed in con-				
19	nection with the offices and functions of the Federal Elec-				
20	tion Commission which are transferred by this part are				
21	transferred to the Federal Election Administration.				
22	SEC. 1063. REPEALS.				
23	(a) Provisions of the Federal Election Cam-				
24	PAIGN ACT OF 1971.—The following provisions of the				
25	Federal Election Campaign Act of 1971 are repealed:				

(1) Section 306 (52 U.S.C. 30106). 1 2 (2) Section 307 (52 U.S.C. 30107). (3) Section 308 (52 U.S.C. 30108). 3 4 (4) Section 309 (52 U.S.C. 30109). 5 (5) Section 310 (52 U.S.C. 30110). 6 (6) Section 311 (52 U.S.C. 30111). 7 (7) Section 314 (52 U.S.C. 30115). 8 (8) Section 406 (52 U.S.C. 30145). 9 (b) Other Provisions.—Section 403 of the Bipartisan Campaign Reform Act of 2002 (52 U.S.C. 30110 10 11 note) is repealed. SEC. 1064. CONFORMING AMENDMENTS. 13 (a) Title III of the Federal Election Campaign Act 14 of 1971 (52 U.S.C. 30101 et seq.) is amended— 15 (1) in section 301, by striking paragraph (10) 16 and inserting the following: 17 "(10) The term 'Administration' means the Federal 18 Election Administration."; 19 (2) by striking "Federal Election Commission" and inserting "Administration" each place it ap-20 21 pears; and (3) by striking "Commission" and inserting 22 "Administration" each place it appears. 23

1	(b) Section 3502(1)(B) of title 44, United States
2	Code, is amended by striking "Federal Election Commis-
3	sion" and inserting "Federal Election Administration".
4	(c) Section 207(j)(7)(B)(i) of title 18, United States
5	Code, is amended by striking "the Federal Election Com-
6	mission by a former officer or employee of the Federal
7	Election Commission" and inserting "the Federal Election
8	Administration by a former officer or employee of the Fed-
9	eral Election Commission or the Federal Election Admin-
10	istration".
11	(d) Section 103 of the Ethics in Government Act of
12	1978 (5 U.S.C. App.) is amended—
13	(1) in subsection (e), by striking "the Federal
14	Election Commission" and inserting "the Federal
15	Election Administration"; and
16	(2) in subsection (k), by striking "the Federal
17	Election Commission" and inserting "the Federal
18	Election Administration".
19	(e)(1) Section $9002(3)$ of the Internal Revenue Code
20	of 1986 is amended to read as follows:
21	"(3) The term 'Administration' means the Fed-
22	eral Election Administration established under sec-

tion 351 of the Federal Election Campaign Act of

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1971.".

23

1	(2) Chapter 95 of the Internal Revenue Code of 1986
2	is amended by striking "Commission" and inserting "Ad-
3	ministration" each place it appears.
4	(f)(1) Section 9032(3) of the Internal Revenue Code
5	of 1986 is amended to read as follows:
6	"(3) The term 'Administration' means the Fed-
7	eral Election Administration established under sec-
8	tion 351 of the Federal Election Campaign Act of
9	1971.".
10	(2) Chapter 96 of the Internal Revenue Code of 1986
11	is amended by striking "Commission" and inserting "Ad-
12	ministration" each place it appears.
13	(g) Section 3(c) of the Voting Accessibility for the
14	Elderly and Handicapped Act (52 U.S.C. 20102(c)) is
15	amended—
16	(1) in paragraph (1)—
17	(A) by striking "Federal Election Commis-
18	sion" and inserting "Federal Election Adminis-
19	tration"; and
20	(B) by striking "Commission" and insert-
21	ing "Administration"; and
22	(2) in paragraph (2), by striking "Federal Elec-
23	tion Commission" and inserting "Federal Election
24	Administration".

- 1 (h) Section 6(a)(9) of the Lobbying Disclosure Act
- 2 1995 (2 U.S.C. 1605(a)(9)) is amended by striking "the
- 3 Federal Election Commission" and inserting "the Federal
- 4 Election Administration".

## 5 SEC. 1065. TREATMENT OF CERTAIN REGULATIONS.

- 6 (a) Regulations on Disclosure of Election-
- 7 EERING COMMUNICATIONS.—
- 8 (1) IN GENERAL.—Effective on the date that is
- 9 90 days after enactment of this Act, the regulations
- on disclosure of electioneering communications
- adopted by the Federal Election Commission and
- published in the Federal Register at page 419 of vol-
- 13 ume 68 on January 3, 2003, and at page 5057 of
- volume 68 on January 31, 2003, as amended at
- 15 page 72913 of volume 72 on December 26, 2007,
- are repealed.
- 17 (2) NEW REGULATIONS.—Not later than 90
- days after the date of the enactment of this Act, the
- 19 Federal Election Commission shall promulgate new
- regulations on disclosure of electioneering commu-
- 21 nications under section 304(f) of the Federal Elec-
- 22 tion Campaign Act of 1971 (52 U.S.C. 30104(f)).
- The regulations promulgated under this paragraph
- shall require the disclosure of the identification of all
- persons who make a contribution to a person who

- makes an electioneering communication and shall not limit such disclosure to only to persons who make contributions for the purpose of furthering electioneering communications, or any similar limita-
- 5 tion on the scope of such disclosure.

- 6 (b) Regulations on Solicitations at Non-Fed-7 eral Fundraising Events.—
  - (1) IN GENERAL.—Effective on the date that is 90 days after the date of the enactment of this Act, the regulations on participation by Federal candidates and officeholders at non-Federal fundraising events adopted by the Federal Election Commission and published in the Federal Register at page 24383 of volume 75 on May 5, 2010, are repealed.
    - days after enactment of this Act, the Federal Election Commission shall promulgate new regulations on participation by Federal candidates and office-holders in non-Federal fundraising events. The regulations shall limit the participation by Federal candidates and officeholders in such events to attending, speaking, or being a featured guest at a fundraising event for a State, district, or local committee of a political party, and shall not allow Federal candidates and officeholders to participate in or solicit

- funds at any other fundraising event where non-Fed-
- 2 eral funds are raised.
- 3 SEC. 1066. EFFECTIVE DATE.
- 4 (a) In General.—Except as provided in section
- 5 1325, this part and the amendments made by this part
- 6 shall take effect on the date that is 6 months after the
- 7 date of enactment of this Act.
- 8 (b) TERMINATION OF THE FEDERAL ELECTION COM-
- 9 MISSION.—Notwithstanding any other provision of, or
- 10 amendment made by, this part, the members of the Fed-
- 11 eral Election Commission shall be removed from office on
- 12 the date described in subsection (a).

## 13 Subtitle B—Lobbying Reform

- 14 SEC. 1101. LOBBYIST REGISTRATION REFORMS.
- 15 Section 3(10) of the Lobbying Disclosure Act of 1995
- 16 (2 U.S.C. 1602(10)) is amended by striking "contact,
- 17 other than" and all that follows through "3-month pe-
- 18 riod." and inserting "contact over a 2-year period.".

## 19 Subtitle C—Revolving Door Reform

- 20 **SEC. 1201. SHORT TITLE.**
- This subtitle may be cited as the "Financial Services
- 22 Conflict of Interest Act".

1	SEC. 1202. RESTRICTIONS ON PRIVATE SECTOR PAYMENT
2	FOR GOVERNMENT SERVICE.
3	Section 209 of title 18, United States Code, is
4	amended—
5	(1) in subsection (a)—
6	(A) by striking "any salary" and inserting
7	"any bonus, salary"; and
8	(B) by striking "his services" and inserting
9	"services rendered or to be rendered"; and
10	(2) in subsection (b)—
11	(A) by inserting "(1)" after "(b)"; and
12	(B) by adding at the end the following:
13	"(2) For purposes of paragraph (1), a pension, retire-
14	ment, group life, health or accident insurance, profit-shar-
15	ing, stock bonus, or other employee welfare or benefit plan
16	that makes payment of compensation contingent on ac-
17	cepting a position in the Federal Government shall not
18	be considered bona fide.
19	"(3) For purposes of paragraph (2), compensation in-
20	cludes a retention award or bonus, severance pay, and any
21	other payment linked to future service in the Federal Gov-
22	ernment in any way.".

1	SEC. 1203. REQUIREMENTS RELATING TO SLOWING THE RE-
2	VOLVING DOOR AMONG FINANCIAL SERVICES
3	REGULATORS.
4	(a) In General.—The Ethics in Government Act of
5	1978 (5 U.S.C. App.) is amended by adding at the end
6	the following:
7	"TITLE VI—SPECIAL REQUIRE-
8	MENTS FOR FINANCIAL SERV-
9	ICES REGULATORS
10	"SEC. 601. DEFINITIONS.
11	"(a) In General.—In this title, the terms 'des-
12	ignated agency ethics official' and 'executive branch' have
13	the meanings given such terms under section 109.
14	"(b) OTHER DEFINITIONS.—In this title:
15	"(1) COVERED FINANCIAL SERVICES AGENCY.—
16	The term 'covered financial services agency'—
17	"(A) means a primary financial regulatory
18	agency (as defined in section 2 of the Dodd-
19	Frank Wall Street Reform and Consumer Pro-
20	tection Act (12 U.S.C. 5301)); and
21	"(B) includes—
22	"(i) the Board of Governors of the
23	Federal Reserve System;
24	"(ii) the Office of the Comptroller of
25	the Currency

1	"(iii) the Federal Deposit Insurance
2	Corporation;
3	"(iv) the National Credit Union Ad-
4	ministration;
5	"(v) the Securities and Exchange
6	Commission;
7	"(vi) the Federal Housing Finance
8	Agency;
9	"(vii) the Bureau of Consumer Finan-
10	cial Protection;
11	"(viii) the Commodity Futures Trad-
12	ing Commission; and
13	"(ix) the Department of the Treasury.
14	"(2) Covered financial services regu-
15	LATOR.—The term 'covered financial services regu-
16	lator' means an officer or employee of a covered fi-
17	nancial services agency who occupies—
18	"(A) a supervisory position classified above
19	GS-15 of the General Schedule;
20	"(B) in the case of a position not under
21	the General Schedule, a supervisory position for
22	which the rate of basic pay is not less than 120
23	percent of the minimum rate of basic pay for
24	GS-15 of the General Schedule; or

1	"(C) any other supervisory position deter-
2	mined to be of equal classification by the Direc-
3	tor of the Office of Government Ethics.
4	"(3) FORMER CLIENT.—The term 'former cli-
5	ent'—
6	"(A) means a person for whom a covered
7	financial services regulator served personally as
8	an agent, attorney, or consultant during the 2-
9	year period ending on the date (after such serv-
10	ice) on which the covered financial services reg-
11	ulator begins service in the Federal Govern-
12	ment; and
13	"(B) does not include—
14	"(i) instances in which the service
15	provided was limited to a speech or similar
16	appearance; or
17	"(ii) a client of the former employer
18	of the covered financial services regulator
19	to whom the covered financial services reg-
20	ulator did not personally provide such serv-
21	ices.
22	"(4) Former employer.—The term 'former
23	employer'—
24	"(A) means a person for whom a covered
25	financial services regulator served as an em-

1	ployee, officer, director, trustee, or general part-
2	ner during the 2-year period ending on the date
3	(after such service) on which the covered finan-
4	cial services regulator begins service in the Fed-
5	eral Government; and
6	"(B) does not include—
7	"(i) an entity in the Federal Govern-
8	ment, including an executive branch agen-
9	cy;
10	"(ii) a State or local government;
11	"(iii) the District of Columbia;
12	"(iv) an Indian tribe, as defined in
13	section 4 of the Indian Self-Determination
14	and Education Assistance Act (25 U.S.C.
15	450b); or
16	"(v) the government of a territory or
17	possession of the United States.
18	"SEC. 602. CONFLICT OF INTEREST AND ELIGIBILITY
19	STANDARDS FOR FINANCIAL SERVICES REG-
20	ULATORS.
21	"(a) In General.—A covered financial services reg-
22	ulator shall not make, participate in making, or in any
23	way attempt to use the official position of the covered fi-
24	nancial services regulator to influence a particular matter
25	that provides a direct and substantial pecuniary benefit

1	for a former employer or former client of the covered fi-
2	nancial services regulator.
3	"(b) Recusal.—A covered financial services regu-
4	lator shall recuse himself or herself from any official ac-
5	tion that would violate subsection (a).
6	"(c) Waiver.—
7	"(1) IN GENERAL.—The head of the covered fi-
8	nancial services agency employing a covered financial
9	services regulator, in consultation with the Director
10	of the Office of Government Ethics, may grant a
11	written waiver of the restrictions under subsection
12	(a) if, and to the extent that, the head of the cov-
13	ered financial services agency certifies in writing
14	that—
15	"(A) the application of the restriction to
16	the particular matter is inconsistent with the
17	purposes of the restriction; or
18	"(B) it is in the public interest to grant
19	the waiver.
20	"(2) Publication.—The Director of the Office
21	of Government Ethics shall make each waiver under
22	paragraph (1) publicly available on the Web site of
23	the Office of Government Ethics.

1 "	SEC.	603.	<b>NEGOTIATING</b>	<b>FUTURE</b>	<b>PRIVATE</b>	<b>SECTOR</b>	EM-
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- 2 PLOYMENT.
- 3 "(a) Prohibition.—Except as provided in sub-
- 4 section (c), and notwithstanding any other provision of
- 5 law, a covered financial services regulator may not partici-
- 6 pate in any particular matter which involves, to the knowl-
- 7 edge of the covered financial services regulator, an indi-
- 8 vidual or entity with whom the covered financial services
- 9 regulator is in negotiations of future employment or has
- 10 an arrangement concerning prospective employment.
- 11 "(b) Disclosure of Employment Negotia-
- 12 TIONS.—
- "(1) IN GENERAL.—If a covered financial serv-
- ices regulator begins any negotiations of future em-
- ployment with another person, or an agent or inter-
- mediary of another person, or other discussion or
- 17 communication with another person, or an agent or
- intermediary of another person, mutually conducted
- with a view toward reaching an agreement regarding
- 20 possible employment of the covered financial services
- 21 regulator, the covered financial services regulator
- shall notify the designated agency ethics official of
- the covered financial services agency employing the
- covered financial services regulator regarding the ne-
- 25 gotiations, discussions, or communications.

1	"(2) Information.—A designated agency eth-
2	ics official receiving notice under paragraph (1),
3	after consultation with the Director of the Office of
4	Government Ethics, shall inform the covered finan-
5	cial services regulator of any potential conflicts of
6	interest involved in any negotiations, discussions, or
7	communications with the other person and the pro-
8	hibitions applicable.
9	"(c) Waivers Only When Exceptional Cir-
10	CUMSTANCES EXIST.—
11	"(1) IN GENERAL.—The head of a covered fi-
12	nancial services agency may only grant a waiver of
13	subsection (a) if the head determines that excep-
14	tional circumstances exist.
15	"(2) Review and publication.—For any
16	waiver granted under paragraph (1), the Director of
17	the Office of Government Ethics shall—
18	"(A) review the circumstances relating to
19	the waiver and the determination that excep-
20	tional circumstances exist; and
21	"(B) make the waiver publicly available on
22	the Web site of the Office of Government Eth-
23	ics, which shall include—
24	"(i) the name of the private person or
25	persons involved in the negotiations or ar-

1	rangement concerning prospective employ-				
2	ment; and				
3	"(ii) the date on which the negotia-				
4	tions or arrangements commenced.				
5	"(d) Scope.—For purposes of this section, the term				
6	'negotiations of future employment' is not limited to dis-				
7	cussions of specific terms or conditions of employment in				
8	a specific position.				
9	"SEC. 604. RECORDKEEPING.				
10	"The Director of the Office of Government Ethics				
11	shall—				
12	"(1) receive all employment histories, recusal				
13	and waiver records, and other disclosure records for				
14	covered executive branch officials necessary for mon-				
15	itoring compliance to this title;				
16	"(2) promulgate rules and regulations, in con-				
17	sultation with the Director of the Office of Per-				
18	sonnel Management and the Attorney General, for				
19	implementation of this title;				
20	"(3) provide guidance and assistance where ap-				
21	propriate to facilitate compliance with this title;				
22	"(4) review and, where necessary, assist des-				
23	ignated agency ethics officers in providing advice to				
24	covered financial services regulators regarding com-				
25	pliance with this title; and				

1	"(5) if the Director determines that a violation
2	of this title may have occurred, and in consultation
3	with the designated agency ethics officer and the
4	Counsel to the President, refer the compliance case
5	to the United States Attorney for the District of Co-
6	lumbia for enforcement action.
7	"SEC. 605. PENALTIES AND INJUNCTIONS.
8	"(a) Criminal Penalties.—
9	"(1) In general.—Any person who violates
10	section 602 or 603 shall be fined under title 18,
11	United States Code, imprisoned for not more than
12	1 year, or both.
13	"(2) WILLFUL VIOLATIONS.—Any person who
14	willfully violates section 602 or 603 shall be fined
15	under title 18, United States Code, imprisoned for
16	not more than 5 years, or both.
17	"(b) Civil Enforcement.—
18	"(1) IN GENERAL.—The Attorney General may
19	bring a civil action in the appropriate United States
20	district court against any person who violates, or
21	who the Attorney General has reason to believe is
22	engaging in conduct that violates, section 602 or
23	603.
24	"(2) CIVIL PENALTY.—

1	"(A) In General.—Upon proof by a pre-
2	ponderance of the evidence that a person vio-
3	lated section 602 or 603, the court shall impose
4	a civil penalty of not more than the greater
5	of—
6	"(i) \$100,000 for each violation; or
7	"(ii) the amount of compensation the
8	person received or was offered for the con-
9	duct constituting the violation.
10	"(B) Rule of construction.—A civil
11	penalty under this subsection shall be in addi-
12	tion to any other criminal or civil statutory,
13	common law, or administrative remedy, avail-
14	able to the United States or any other person.
15	"(3) Injunctive relief.—
16	"(A) In general.—In a civil action
17	brought under paragraph (1) against a person,
18	the Attorney General may petition the court for
19	an order prohibiting the person from engaging
20	in conduct that violates section 602 or 603. The
21	court may issue such an order if the court finds
22	by a preponderance of the evidence that the
23	conduct of the person violates section 602 or
24	603.

1	"(B) Rule of construction.—The filing
2	of a petition seeking injunctive relief under this
3	paragraph shall not preclude any other remedy
4	which is available by law to the United States
5	or any other person.".
6	SEC. 1204. PROHIBITION OF PROCUREMENT OFFICERS AC-
7	CEPTING EMPLOYMENT FROM GOVERNMENT
8	CONTRACTORS.
9	(a) Expansion of Prohibition on Acceptance
10	BY FORMER OFFICIALS OF COMPENSATION FROM CON-
11	TRACTORS.—Section 2104 of title 41, United States Code,
12	is amended—
13	(1) in subsection (a)—
14	(A) in the matter preceding paragraph
15	(1)—
16	(i) by striking "or consultant" and in-
17	serting "consultant, lawyer, or lobbyist";
18	and
19	(ii) by striking "one year" and insert-
20	ing "2 years"; and
21	(B) in paragraph (3), by striking "person-
22	ally made for the Federal agency" and inserting
23	"participated personally and substantially in";
24	and

1	(2) by amending subsection (b) to read as fol-
2	lows:
3	"(b) Prohibition on Compensation From Affili-
4	ATES AND SUBCONTRACTORS.—A former official respon-
5	sible for a Government contract referred to in paragraph
6	(1), (2), or (3) of subsection (a) shall be prohibited from
7	accepting compensation for two years after awarding such
8	contract from any division, affiliate, or subcontractor of
9	the contractor.".
10	(b) Requirement for Procurement Officers
11	To Disclose Job Offers Made on Behalf of Rel-
12	ATIVES.—Section 2103(a) of title 41, United States Code,
13	is amended in the matter preceding paragraph (1) by in-
14	serting after "that official" the following: ", or for a rel-
15	ative (as defined in section 3110 of title 5) of that offi-
16	cial,".
17	(e) Requirement on Award of Government
18	CONTRACTS TO FORMER EMPLOYERS.—
19	(1) In general.—Chapter 21 of title 41,
20	United States Code, is amended by adding at the
21	end the following:

1	"§ 2108. Prohibition on involvement by certain
2	former contractor employees in procure-
3	ments
4	"An employee of the Federal Government may not
5	be personally and substantially involved with any award
6	of a contract to, or the administration of a contract award-
7	ed to, a contractor that is a former employer of the em-
8	ployee during the 2-year period beginning on the date on
9	which the employee leaves the employment of the con-
10	tractor.".
11	(2) Technical and conforming amend-
12	MENT.—The table of sections for chapter 21 of title
13	41, United States Code, is amended by adding at
14	the end the following:
	"2108. Prohibition on involvement by certain former contractor employees in procurements.".
15	(d) REGULATIONS.—The Administrator for Federal
16	Procurement Policy and the Director of the Office of Man-
17	agement and Budget shall—
18	(1) in consultation with the Director of the Of-
19	fice of Personnel Management and the Counsel to
20	the President, promulgate regulations to carry out
21	and ensure the enforcement of chapter 21 of title
22	41, United States Code, as amended by this section;
23	and

1	(2) in consultation with designated agency eth-
2	ics officers (as defined under section 601 of the Eth-
3	ics in Government Act of 1978 (5 U.S.C. App.)),
4	monitor compliance with such chapter by individuals
5	and agencies.
6	SEC. 1205. REVOLVING DOOR RESTRICTIONS ON FINANCIAL
7	SERVICES REGULATORS MOVING INTO THE
8	PRIVATE SECTOR.
9	(a) In General.—Section 207 of title 18, United
10	States Code, is amended—
11	(1) by redesignating subsections (e) through (l)
12	as subsections (f) through (m), respectively; and
13	(2) by inserting after subsection (d) the fol-
14	lowing:
15	"(e) Restrictions on Employment for Finan-
16	CIAL SERVICES REGULATORS.—
17	"(1) In general.—In addition to the restric-
18	tions set forth in subsections (a), (b), (c), and (d),
19	a covered financial services regulator shall not—
20	"(A) during the 2-year period beginning on
21	the date his or her employment as a covered fi-
22	nancial services regulator ceases—
23	"(i) knowingly act as agent or attor-
24	ney for, or otherwise represent, any other
25	person for compensation (except the

1	United States) in any formal or informal
2	appearance before;
3	"(ii) with the intent to influence,
4	make any oral or written communication
5	on behalf of any other person (except the
6	United States) to; or
7	"(iii) knowingly aid, advise, or assist
8	in—
9	"(I) representing any other per-
10	son (except the United States) in any
11	formal or informal appearance before;
12	or
13	"(II) making, with the intent to
14	influence, any oral or written commu-
15	nication on behalf of any other person
16	(except the United States) to,
17	any court of the United States, or any offi-
18	cer or employee thereof, in connection with
19	any judicial or other proceeding, which was
20	actually pending under his or her official
21	responsibility as a covered financial serv-
22	ices regulator during the 1-year period
23	ending on the date his or her employment
24	as a covered financial services regulator
25	ceases or in which he or she participated

1	personally and substantially as a covered
2	financial services regulator; or
3	"(B) during the 2-year period beginning on
4	the date his or her employment as a covered fi-
5	nancial services regulator ceases—
6	"(i) knowingly act as a lobbyist or
7	agent for, or otherwise represent, any
8	other person for compensation (except the
9	United States) in any formal or informal
10	appearance before;
11	"(ii) with the intent to influence,
12	make any oral or written communication
13	or conduct any lobbying activities on behalf
14	of any other person (except the United
15	States) to; or
16	"(iii) knowingly aid, advise, or assist
17	in—
18	"(I) representing any other per-
19	son (except the United States) in any
20	formal or informal appearance before
21	or
22	"(II) making, with the intent to
23	influence, any oral or written commu-
24	nication or conduct any lobbying ac-

1	tivities on behalf of any other person
2	(except the United States) to,
3	any department or agency of the executive
4	branch or Congress (including any com-
5	mittee of Congress), or any officer or em-
6	ployee thereof, in connection with any mat-
7	ter which is pending before the depart-
8	ment, agency, or Congress.
9	"(2) Penalty.—Any person who violates para-
10	graph (1) shall be punished as provided in section
11	216.
12	"(3) Definitions.—In this subsection—
13	"(A) the term 'covered financial services
14	regulator' has the meaning given that term
15	under section 601 of the Ethics in Government
16	Act of 1978 (5 U.S.C. App.); and
17	"(B) the terms 'lobbyist' and 'lobbying ac-
18	tivities' have the meanings given such terms in
19	section 3 of the Lobbying Disclosure Act of
20	1995 (2 U.S.C. 1602).".
21	(b) Technical and Conforming Amendments.—
22	(1) Section 103(a) of the Honest Leadership
23	and Open Government Act of 2007 (2 U.S.C.
24	4702(a)) is amended by striking "section 207(e)"
25	each place it appears and inserting "section 207(f)".

1	(2) Section 207 of title 18, United States Code,
2	as amended by subsection (a), is amended—
3	(A) in subsection (g), as so redesignated,
4	by striking "or (e)" and inserting "or (f)";
5	(B) in subsection $(j)(1)(B)$ , as so redesig-
6	nated, by striking "subsection (f)" and insert-
7	ing "subsection (g)"; and
8	(C) in subsection (k), as so redesignated—
9	(i) in paragraph (2), in the matter
10	preceding subparagraph (A), by striking
11	"and (e)" and inserting "(e), and (f)";
12	(ii) in paragraph (4), by striking "and
13	(e)" and inserting "(e), and (f)"; and
14	(iii) in paragraph (7)—
15	(I) in subparagraph (A), by strik-
16	ing "and (e)" and inserting "(e), and
17	(f)"; and
18	(II) in subparagraph (B)(ii), in
19	the matter preceding subclause (I), by
20	striking "subsections (c), (d), or (e)"
21	and inserting "subsection (c), (d), (e),
22	or (f)".
23	(3) Section 141(b)(3) of the Trade Act of 1974
24	(19 U.S.C. 2171(b)(3)) is amended by striking "sec-
25	tion $207(f)(3)$ " and inserting " $207(g)(3)$ ".

1	(4) Section 7802(b)(3)(B) of the Internal Rev-
2	enue Code of 1986 is amended by striking "and (f)
3	of section 207" and inserting "and (g) of section
4	207".
5	(5) Section 106(p)(6)(I)(ii) of title 49, United
6	States Code, is amended by striking "and (f) of sec-
7	tion 207" and inserting "and (g) of section 207".
8	SEC. 1206. RESTRICTIONS ON FEDERAL EXAMINERS AND
9	SUPERVISORS OF FINANCIAL INSTITUTIONS.
10	(a) In General.—Section 10(k) of the Federal De-
11	posit Insurance Act (12 U.S.C. 1820(k)) is amended—
12	(1) in the subsection heading—
13	(A) by striking "One-Year" and inserting
14	"Two-Year"; and
15	(B) by striking "Examiners" and inserting
16	"Examiners and Supervisors";
17	(2) in paragraph (1)—
18	(A) by striking subparagraph (B) and in-
19	serting the following:
20	"(B) served—
21	"(i) not less than 2 months during the
22	final 12 months of the employment of the
23	person with such agency or entity as the
24	senior examiner (or a functionally equiva-
25	lent position) of a depository institution or

1	depository institution holding company
2	with continuing, broad responsibility for
3	the examination (or inspection) of that de-
4	pository institution or depository institu-
5	tion holding company on behalf of the rel-
6	evant agency or Federal reserve bank; or
7	"(ii) as a supervisor of the senior ex-
8	aminer with responsibility for managing
9	the oversight of not more than 5 deposi-
10	tory institutions or depository institution
11	holding companies on behalf of the rel-
12	evant agency or Federal reserve banks
13	and"; and
14	(B) in subparagraph (C)—
15	(i) in the matter preceding clause (i)
16	by striking "1 year" and inserting "2
17	years";
18	(ii) in clause (i), by striking "or" and
19	inserting a semicolon;
20	(iii) in clause (ii), by striking the pe-
21	riod at the end and inserting a semicolon
22	and
23	(iv) by adding at the end the fol-
24	lowing:

1	"(iii) a business entity, firm, or asso-
2	ciation that represents the depository insti-
3	tution or depository institution holding
4	company for compensation.";
5	(3) by redesignating paragraphs (2) through
6	(6) as paragraphs (3) through (7), respectively;
7	(4) by inserting after paragraph (1) the fol-
8	lowing:
9	"(2) Application of penalties for super-
10	VISORS.—A supervisor of a large financial service
11	regulatory agency or a supervisor of a senior exam-
12	iner shall be subject to the penalties described in
13	paragraph (7) if the supervisor of the senior exam-
14	iner or the senior examiner knowingly accepts com-
15	pensation during the period beginning on the date
16	on which the service of the supervisor or senior ex-
17	aminer is terminated and ending on the date that is
18	2 years after the date on which the service on which
19	the service of the supervisor or senior examiner is
20	terminated—
21	"(A) as—
22	"(i) an employee;
23	"(ii) an officer;
24	"(iii) a director; or
25	"(iv) a consultant; and

1	"(B) from—
2	"(i) a depository institution;
3	"(ii) a depository institution holding
4	company that is designated by the Finan-
5	cial Stability Oversight Council as a sys-
6	temically important financial market utility
7	under section 804 of the Payment, Clear-
8	ing, and Settlement Supervision Act of
9	2010 (12 U.S.C. 5463); or
10	"(iii) a business entity, firm, or asso-
11	ciation that represents an institution de-
12	scribed in clause (ii) for compensation.";
13	(5) in paragraph (4), as so redesignated, by
14	striking "or other company." and inserting "or other
15	company, firm, or association."; and
16	(6) in the matter preceding clause (i) of sub-
17	paragraph (A) of paragraph (7), as so redesignated,
18	by striking "other company" and inserting "other
19	company, firm, or association".
20	(b) Technical and Conforming Amendments.—
21	Section 10(k) of the Federal Deposit Insurance Act (12
22	U.S.C. 1820(k)) is amended—
23	(1) in paragraph (1), by striking "paragraph
24	(6)" and inserting "paragraph (7)";

1	(2) in paragraph (5)(A), as so redesignated, by
2	inserting "and paragraph (2)" before the period at
3	the end; and
4	(3) in paragraph (7), as so redesignated—
5	(A) in subparagraph (A)—
6	(i) by striking "subject to paragraph
7	(1)" and inserting "subject to paragraph
8	(1) or (2)"; and
9	(ii) by striking "paragraph (1)(C)"
10	and inserting "paragraph (1)(C) or para-
11	graph (2)"; and
12	(B) in subparagraph (C)—
13	(i) by striking "person described in
14	paragraph (1)" and inserting "person de-
15	scribed in paragraph (1) or (2)"; and
16	(ii) by inserting "paragraph (2)" be-
17	fore the period at the end.
18	Subtitle D—Disclosure of Visitor
19	Access Records
20	SEC. 1301. SHORT TITLE.
21	This subtitle may be cited as the "Making Access
22	Records Available to Lead American Government Open-
23	ness Act" or the "MAR-A-LAGO Act".
24	SEC. 1302. FINDINGS.
25	Congress finds the following:

- 1 (1) Beginning in 2009, the Obama Administra-2 tion instituted a policy to release the visitor access 3 records for the White House complex.
  - (2) This policy was responsible for making public the names of nearly 6,000,000 visitors to the White House in the 8 years of the Obama administration.
  - (3) This policy provided the people of the United States with insight into who influences the White House and transparency regarding efforts by lobbyists to effect policies, legislation, and presidential actions.
  - (4) To date, the Trump Administration has not indicated whether it will continue the policy of publicly releasing White House visitor access records.
  - (5) Since taking office on January 20, 2017, President Trump has conducted official business not only in the White House, but also at several of his privately owned clubs and resorts.
  - (6) President Trump's Mar-a-Lago Club in Palm Beach, Florida, has been dubbed the "Winter White House" and the "Southern White House".
  - (7) President Trump has spent 5 of his first 9 weekends in office at Mar-a-Lago.

- 1 (8) Mar-a-Lago is a private membership facility 2 open to members, their guests, and others who have 3 been invited as guests for special events.
  - (9) Visitors to Mar-a-Lago do not undergo the same background checks as White House visitors and visitor access records to the club have not been released to the public.
  - (10) The President has conducted official business and hosted international leaders at Mar-a-Lago.
  - (11) Media reports have shown President Trump and members of his Cabinet at Mar-a-Lago and nearby Trump International Golf Club interacting with members and guests, providing access unavailable to the general public.
  - (12) President Trump owns many other properties that offer similar amenities and membership-only access where he is likely to conduct official business during his term in office.
  - (13) On March 11, 2017, President Trump hosted several members of his Cabinet at his Trump National Golf Club in Potomac Falls, Virginia, to discuss homeland security, health care, and the economy according to media reports.

1	(14) Media reports have indicated that the
2	President may use his Bedminster, New Jersey, re-
3	sort as a "Summer White House".
4	(15) The people of the United States expect
5	and deserve transparency in government. The policy
6	to release visitor access records instituted by the
7	previous administration appropriately balanced
8	transparency with the need for confidentiality in
9	government actions.
10	(16) To the extent Mar-a-Lago and any other
11	private facilities become locations where the Presi-
12	dent conducts business and interacts with individ-
13	uals who are not government officials, the same dis-
14	closures should apply.
15	SEC. 1303. IMPROVING ACCESS TO INFLUENTIAL VISITOR
16	ACCESS RECORDS.
17	(a) Definitions.—In this section:
18	(1) COVERED LOCATION.—The term "covered
19	location" means—
20	(A) the White House;
21	(B) the residence of the Vice President;
22	and
23	(C) any other location at which the Presi-
24	dent or the Vice President regularly conducts

1	(2) COVERED RECORDS.—The term "covered
2	records" means information relating to a visit at a
3	covered location, which shall include—
4	(A) the name of each visitor at the covered
5	location;
6	(B) the name of each individual with whom
7	each visitor described in subparagraph (A) met
8	at the covered location; and
9	(C) the purpose of the visit.
10	(b) Requirement.—Except as provided in sub-
11	section (c), not later than 30 days after the date of enact-
12	ment of this Act, the President shall establish and update,
13	every 90 days, a publicly available database that contains
14	covered records for the preceding 30-day period.
15	(c) Exceptions.—
16	(1) In general.—The President shall not in-
17	clude in the database established under subsection
18	(b) any covered record—
19	(A) the posting of which would implicate
20	personal privacy or law enforcement concerns or
21	threaten national security; or
22	(B) relating to a purely personal guest at
23	a covered location.

1	(2) Sensitive meetings.—With respect to a
2	particularly sensitive meeting at a covered location,
3	the President shall—
4	(A) include the number of visitors at the
5	covered location in the database established
6	under subsection (b); and
7	(B) post the applicable covered records in
8	the database established under subsection (b)
9	when the President determines that release of
10	the covered records is no longer sensitive.
11	Subtitle E—Presidential Conflicts
12	of Interest
13	SEC. 1401. SHORT TITLE.
14	This subtitle may be cited as the "Presidential Con-
15	flicts of Interest Act of 2017".
16	SEC. 1402. DIVESTITURE OF PERSONAL FINANCIAL INTER-
17	ESTS OF THE PRESIDENT AND VICE PRESI-
18	DENT THAT POSE A POTENTIAL CONFLICT OF
19	INTEREST.
20	(a) Definitions.—
21	(1) In General.—In this section—
22	(A) the term "conflict-free holding" means
23	a financial interest described in section
24	102(f)(8) of the Ethics in Government Act of
25	1978 (5 U.S.C. App.);

1	(B) the term "financial interest posing a
2	potential conflict of interest" means a financial
3	interest of the President, the Vice President,
4	the spouse of the President or Vice President,
5	or a minor child of the President or Vice Presi-
6	dent, as applicable, that—
7	(i) would constitute a financial inter-
8	est described in subsection (a) of section
9	208 of title 18, United States Code—
10	(I) if—
11	(aa) for purposes of such
12	section 208, the terms "officer"
13	and "employee" included the
14	President and the Vice President;
15	and
16	(bb) the President or Vice
17	President, as applicable, partici-
18	pated as described in subsection
19	(a) of such section 208 in rela-
20	tion to such financial interest;
21	and
22	(II) determined without regard to
23	any exception under subsection (b) of
24	such section 208: or

1	(ii) may constitute a present, emolu-
2	ment, office, or title, of any kind whatever,
3	from any king, prince, or foreign state (in-
4	cluding from an entity owned or controlled
5	by a foreign government), within the
6	meaning of article I, section 9 of the Con-
7	stitution of the United States;
8	(C) the term "qualified blind trust" has
9	the meaning given that term in section
10	102(f)(3) of the Ethics in Government Act of
11	1978 (5 U.S.C. App.), unless otherwise speci-
12	fied in this Act; and
13	(D) the term "tax return"—
14	(i) means any Federal income tax re-
15	turn and any amendment or supplement
16	thereto, including supporting schedules, at-
17	tachments, or lists which are supplemental
18	to, or part of, the return for the taxable
19	year; and
20	(ii) includes any information return
21	that reports information that does or may
22	affect the liability for tax for the taxable
23	year.
24	(2) Applicability of ethics in government
25	ACT OF 1978.—For purposes of the definition of

1	"qualified blind trust" in this section, the term "su-
2	pervising ethics officer" in section 102(f)(3) of the
3	Ethics in Government Act of 1978 (5 U.S.C. App.)
4	means the Director of the Office of Government
5	Ethics.
6	(b) Initial Financial Disclosure.—
7	(1) Submission of disclosure.—
8	(A) In general.—Not later than 30 days
9	after assuming the office of President or Vice
10	President, respectively, the President and Vice
11	President shall submit to Congress and the Di-
12	rector of the Office of Government Ethics a dis-
13	closure of financial interests.
14	(B) Application to sitting president
15	AND VICE PRESIDENT.—For any individual who
16	is serving as the President or Vice President on
17	the date of enactment of this Act, the disclosure
18	of financial interests shall be submitted to Con-
19	gress and the Director of the Office of Govern-
20	ment Ethics not later than 30 days after the
21	date of enactment of this Act.
22	(2) Contents.—
23	(A) President.—The disclosure of finan-
24	cial interests submitted under paragraph (1) by
25	the President shall—

1	(i) describe in detail each financial in-
2	terest of the President, the spouse of the
3	President, or a minor child of the Presi-
4	dent;
5	(ii) at a minimum, include the infor-
6	mation relating to each such financial in-
7	terest that is required for reports under
8	section 102 of the Ethics in Government
9	Act of 1978 (5 U.S.C. App.); and
10	(iii) include the tax returns filed by or
11	on behalf of the President for—
12	(I) the 3 most recent taxable
13	years; and
14	(II) each taxable year for which
15	an audit of the return by the Internal
16	Revenue Service is pending on the
17	date the report is filed.
18	(B) VICE PRESIDENT.—The disclosure of
19	financial interests submitted under paragraph
20	(1) by the Vice President shall—
21	(i) describe in detail each financial in-
22	terest of the Vice President, the spouse of
23	the Vice President, or a minor child of the
24	Vice President;

1	(ii) at a minimum, include the infor-
2	mation relating to each such financial in-
3	terest that is required for reports under
4	section 102 of the Ethics in Government
5	Act of 1978 (5 U.S.C. App.); and
6	(iii) include the tax returns filed by or
7	on behalf of the Vice President for—
8	(I) the 3 most recent taxable
9	years; and
10	(II) each taxable year for which
11	an audit of the return by the Internal
12	Revenue Service is pending on the
13	date the report is filed.
14	(c) Divestiture of Financial Interests Posing
15	A POTENTIAL CONFLICT OF INTEREST.—
16	(1) In General.—The President, the Vice
17	President, the spouse of the President or Vice Presi-
18	dent, and any minor child of the President or Vice
19	President shall divest of any financial interest posing
20	a potential conflict of interest by transferring such
21	interest to a qualified blind trust.
22	(2) Trustee duties.—Within a reasonable pe-
23	riod of time after the date a financial interest is
24	transferred to a qualified blind trust under para-

1	graph (1), the trustee of the qualified blind trust
2	shall—
3	(A) sell the financial interest; and
4	(B) use the proceeds of the sale of the fi-
5	nancial interest to purchase conflict-free hold-
6	ings.
7	(d) REVIEW BY OFFICE OF GOVERNMENT ETHICS.—
8	(1) In general.—The Director of the Office of
9	Government Ethics shall submit to Congress, the
10	President, and the Vice President an annual report
11	regarding the financial interests of the President,
12	the Vice President, the spouse of the President or
13	Vice President, and any minor child of the President
14	or Vice President.
15	(2) Contents.—Each report submitted under
16	paragraph (1) shall—
17	(A) indicate whether any financial interest
18	of the President, the Vice President, the spouse
19	of the President or Vice President, or a minor
20	child of the President or Vice President is a fi-
21	nancial interest posing a potential conflict of in-
22	terest;
23	(B) evaluate whether any previously held
24	financial interest of the President, the Vice
25	President, the spouse of the President or Vice

1	President, or a minor child of the President or
2	Vice President that was a financial interest pos-
3	ing a potential conflict of interest was divested
4	in accordance with subsection (c); and
5	(C) redact such information as the Direc-
6	tor of the Office of Government Ethics deter-
7	mines necessary for preventing identity theft
8	such as social security numbers or taxpayer
9	identification numbers.
10	(e) Enforcement.—
11	(1) In General.—The Attorney General, the
12	attorney general of any State, or any person ag-
13	grieved by any violation of subsection (c) may seek
14	declaratory or injunctive relief in a court of com-
15	petent jurisdiction if—
16	(A) the Director of the Office of Govern-
17	ment Ethics is unable to issue a report indi-
18	cating whether the President or the Vice Presi-
19	dent is in substantial compliance with sub-
20	section (c); or
21	(B) there is probable cause to believe that
22	the President or the Vice President has not
23	complied with subsection (c).
24	(2) Fair Market Value.—In granting injunc-
25	tive relief to the plaintiff, the court shall ensure that

- any divestment procedure shall ensure the fair mar-
- 2 ket return for any asset that is liquidated.
- 3 SEC. 1403. RECUSAL OF APPOINTEES.
- 4 Section 208 of title 18, United States Code, is
- 5 amended by adding at the end the following:
- 6 "(e)(1) Any officer or employee appointed by the
- 7 President shall recuse himself or herself from any par-
- 8 ticular matter involving specific parties in which a party
- 9 to that matter is—
- 10 "(A) the President who appointed the officer or
- employee, which shall include any entity in which the
- 12 President has a substantial interest; or
- "(B) the spouse of the President who appointed
- the officer or employee, which shall include any enti-
- ty in which the spouse of the President has a sub-
- stantial interest.
- 17 "(2)(A) Subject to subparagraph (B), if an officer or
- 18 employee is recused under paragraph (1), a career ap-
- 19 pointee in the agency of the officer or employee shall per-
- 20 form the functions and duties of the officer or employee
- 21 with respect to the matter.
- 22 "(B)(i) In this subparagraph, the term 'Commission'
- 23 means a board, commission, or other agency for which the
- 24 authority of the agency is vested in more than 1 member.

- 1 "(ii) If the recusal of a member of a Commission
- 2 from a matter under paragraph (1) would result in there
- 3 not being a statutorily required quorum of members of the
- 4 Commission available to participate in the matter, not-
- 5 withstanding such statute or any other provision of law,
- 6 the members of the Commission not recused under para-
- 7 graph (1) may—
- 8 "(I) consider the matter without regard to the
- 9 quorum requirement under such statute;
- 10 "(II) delegate the authorities and responsibil-
- ities of the Commission with respect to the matter
- to a subcommittee of the Commission; or
- "(III) designate an officer or employee of the
- 14 Commission who was not appointed by the President
- who appointed the member of the Commission
- 16 recused from the matter to exercise the authorities
- and duties of the recused member with respect to
- the matter.
- 19 "(3) Any officer or employee who negligently violates
- 20 paragraph (1) shall be subject to the penalties set forth
- 21 in section 216.
- 22 "(4) For purposes of this section, the term 'particular
- 23 matter' shall have the meaning given the term in section
- 24 207(i).".

1	SEC. 1404. CONTRACTS BY THE PRESIDENT OR VICE PRESI-
2	DENT.
3	(a) Amendment.—Section 431 of title 18, United
4	States Code, is amended—
5	(1) in the section heading, by inserting "the
6	President, Vice President, or a" after
7	"Contracts by"; and
8	(2) in the first undesignated paragraph, by in-
9	serting "the President or Vice President," after
10	"Whoever, being".
11	(b) Table of Sections Amendment.—The table of
12	sections for chapter 23 of title 18, United States Code,
13	is amended by striking the item relating to section 431
14	and inserting the following:
	"431. Contracts by the President, Vice President, or a Member of Congress.".
15	SEC. 1405. PRESIDENTIAL TAX TRANSPARENCY.
16	(a) In General.—Title I of the Ethics in Govern-
17	ment Act of 1978 (5 U.S.C. App.) is amended—
18	(1) by inserting after section 102 the following:
19	"SEC. 102A. DISCLOSURE OF TAX RETURNS.
20	"(a) Definitions.—In this section—
21	"(1) the term 'covered candidate' means an in-
22	dividual—
23	"(A) required to file a report under section
24	101(e); and

1	"(B) who is nominated by a major party
2	as a candidate for the office of President; and
3	"(2) the term 'covered individual' means—
4	"(A) a President required to file a report
5	under subsection (a) or (d) of section 101; and
6	"(B) an individual who occupies the office
7	of the President required to file a report under
8	section 101(e);
9	"(3) the term 'major party' has the meaning
10	given the term in section 9002 of the Internal Rev-
11	enue Code of 1986; and
12	"(4) the term 'income tax return' means, with
13	respect to any covered candidate or covered indi-
14	vidual, any return (within the meaning of section
15	6103(b) of the Internal Revenue Code of 1986) re-
16	lated to Federal income taxes, but does not in-
17	clude—
18	"(A) information returns issued to persons
19	other than such covered candidate or covered
20	individual, and
21	"(B) declarations of estimated tax.
22	"(b) Disclosure.—
23	"(1) Covered individuals.—
24	"(A) IN GENERAL.—In addition to the in-
25	formation described in subsections (a) and (b)

of section 102, a covered individual shall include in each report required to be filed under this title a copy of the income tax returns of the covered individual for the 3 most recent taxable years for which a return have been filed with the Internal Revenue Service as of the date on which the report is filed.

- "(B) Failure to disclose.—If an income tax return is not disclosed under subparagraph (A), the Director of the Office of Government Ethics shall submit to the Secretary of the Treasury a request that the Secretary of the Treasury provide the Director of the Office of Government Ethics with a copy of the income tax return.
- "(C) Publicly available.—Each income tax return submitted under this paragraph shall be filed with the Director of the Office of Government Ethics and made publicly available in the same manner as the information described in subsections (a) and (b) of section 102.
- "(D) REDACTION OF CERTAIN INFORMA-TION.—Before making any income tax return submitted under this paragraph available to the public, the Director of the Office of Government

Ethics shall redact such information as the Director of the Office of Government Ethics, in consultation with the Secretary of the Treasury (or a delegate of the Secretary), determines appropriate.

## "(2) Candidates.—

"(A) IN GENERAL.—Not later than 15 days after the date on which a covered candidate is nominated, the covered candidate shall amend the report filed by the covered candidate under section 101(c) with the Federal Election Commission to include a copy of the income tax returns of the covered candidate for the 3 most recent taxable years for which a return has been filed with the Internal Revenue Service.

"(B) Failure to disclose.—If an income tax return is not disclosed under subparagraph (A) the Federal Election Commission shall submit to the Secretary of the Treasury a request that the Secretary of the Treasury provide the Federal Election Commission with the income tax return.

"(C) Publicly available.—Each income tax return submitted under this paragraph shall be filed with the Federal Election Commission

1	and made publicly available in the same manner
2	as the information described in section 102(b).
3	"(D) REDACTION OF CERTAIN INFORMA-
4	TION.—Before making any income tax return
5	submitted under this paragraph available to the
6	public, the Federal Election Commission shall
7	redact such information as the Federal Election
8	Commission, in consultation with the Secretary
9	of the Treasury (or a delegate of the Secretary)
10	and the Director of the Office of Government
11	Ethics, determines appropriate.
12	"(3) Special rule for sitting presi-
13	DENTS.—Not later than 30 days after the date of
14	enactment of this section, the President shall submit
15	to the Director of the Office of Government Ethics
16	a copy of the income tax returns described in para-
17	graph $(1)(A)$ ."; and
18	(2) in section 104—
19	(A) in subsection (a)—
20	(i) in paragraph (1), in the first sen-
21	tence, by inserting "or any individual who
22	knowingly and willfully falsifies or who
23	knowingly and willfully fails to file an in-
24	come tax return that such individual is re-

1	quired to disclose pursuant to section
2	102A" before the period; and
3	(ii) in paragraph (2)(A)—
4	(I) in clause (i), by inserting "or
5	falsify any income tax return that
6	such person is required to disclose
7	under section 102A" before the semi-
8	colon; and
9	(II) in clause (ii), by inserting
10	"or fail to file any income tax return
11	that such person is required to dis-
12	closed under section 102A" before the
13	period;
14	(B) in subsection (b), in the first sentence
15	by inserting "or willfully failed to file or has
16	willfully falsified an income tax return required
17	to be disclosed under section 102A" before the
18	period;
19	(C) in subsection (e), by inserting "or fail-
20	ing to file or falsifying an income tax return re-
21	quired to be disclosed under section 102A" be-
22	fore the period; and
23	(D) in subsection $(d)(1)$ —
24	(i) in the matter preceding subpara-
25	graph (A), by inserting "or files an income

1	tax return required to be disclosed under
2	section 102A" after "title"; and
3	(ii) in subparagraph (A), by inserting
4	"or such income tax return, as applicable,"
5	after "report".
6	(b) AUTHORITY TO DISCLOSE INFORMATION.—
7	(1) In General.—Section 6103(l) of the Inter-
8	nal Revenue Code of 1986 is amended by adding at
9	the end the following new paragraph:
10	"(23) Disclosure of Return information
11	OF PRESIDENTS AND CERTAIN PRESIDENTIAL CAN-
12	DIDATES.—
13	"(A) DISCLOSURE OF RETURNS OF PRESI-
14	DENTS.—
15	"(i) In General.—The Secretary
16	shall, upon written request from the Direc-
17	tor of the Office of Government Ethics
18	pursuant to section 102A(b)(1)(B) of the
19	Ethics in Government Act of 1978, provide
20	to officers and employees of the Office of
21	Government Ethics a copy of any income
22	tax return of the President which is re-
23	quired to be filed under section 102A of
24	such Act.

1	"(ii) DISCLOSURE TO PUBLIC.—The
2	Director of the Office of Government Eth-
3	ics may disclose to the public the income
4	tax return of any President which is re-
5	quired to be filed with the Director pursu-
6	ant to section 102A of the Ethics in Gov-
7	ernment Act of 1978.
8	"(B) Disclosure of returns of cer-
9	TAIN CANDIDATES FOR PRESIDENT.—
10	"(i) In General.—The Secretary
11	shall, upon written request from the Chair-
12	man of the Federal Election Commission
13	pursuant to section 102A(b)(2)(B) of the
14	Ethics in Government Act of 1978, provide
15	to officers and employees of the Federal
16	Election Commission copies of the applica-
17	ble returns of any person who has been
18	nominated as a candidate of a major party
19	(as defined in section 9002(a)) for the of-
20	fice of President.
21	"(ii) DISCLOSURE TO PUBLIC.—The
22	Federal Election Commission may disclose
23	to the public applicable returns of any per-
24	son who has been nominated as a can-
25	didate of a major party (as defined in sec-

tion 9002(6)) for the office of President
and which is required to be filed with the
Commission pursuant to section 102A of
the Ethics in Government Act.
"(C) Applicable returns.—For pur-
poses of this paragraph, the term 'applicable re-
turns' means, with respect to any candidate for
the office of President, income tax returns for
the 3 most recent taxable years for which a re-
turn has been filed as of the date of the nomi-
nation.".
(2) Conforming amendments.—Section
6103(p)(4) of such Code, in the matter preceding
subparagraph (A) and in subparagraph (F)(ii), is
amended by striking "or (22)" and inserting "(22),
or (23)" each place it appears.

## 17 SEC. 1406. SENSE OF CONGRESS REGARDING VIOLATIONS.

- 18 It is the sense of Congress that a violation of section
- 19 1402 or the Ethics in Government Act of 1978 (5 U.S.C.
- 20 App.) by the President or the Vice President would con-
- 21 stitute a high crime or misdemeanor under article II, sec-
- 22 tion 4 of the Constitution of the United States.

1	SEC. 1407. RULE OF CONSTRUCTION.
2	Nothing in this subtitle or an amendment made by
3	this subtitle shall be construed to violate the Constitution
4	of the United States.
5	TITLE II—PUBLIC FINANCING
6	SEC. 2001. SHORT TITLE.
7	This title may be cited as the "Empowering Citizens
8	Act".
9	Subtitle A—Reform of Presidential
10	<b>Election Financing</b>
11	PART 1—PRIMARY ELECTIONS
12	SEC. 2101. INCREASE IN AND MODIFICATIONS TO MATCH-
13	ING PAYMENTS.
14	(a) Increase and Modification.—
15	(1) In general.—The first sentence of section
16	9034(a) of the Internal Revenue Code of 1986 is
17	amended—
18	(A) by striking "an amount equal to the
19	amount of each contribution" and inserting "an
20	amount equal to 600 percent of the amount of
21	each matchable contribution (disregarding any
22	amount of contributions from any person to the
23	extent that the total of the amounts contributed
24	by such person for the election exceeds \$200)";

and

25

1	(B) by striking "authorized committees"
2	and all that follows through "\$250" and insert-
3	ing "authorized committees".
4	(2) MATCHABLE CONTRIBUTIONS.—Section
5	9034 of such Code is amended—
6	(A) by striking the last sentence of sub-
7	section (a); and
8	(B) by inserting after subsection (b) the
9	following new subsection:
10	"(c) Matchable Contribution Defined.—For
11	purposes of this section and section 9033(b)—
12	"(1) MATCHABLE CONTRIBUTION.—The term
13	'matchable contribution' means, with respect to the
14	nomination for election to the office of President of
15	the United States, a contribution by an individual to
16	a candidate or an authorized committee of a can-
17	didate with respect to which the candidate has cer-
18	tified in writing that—
19	"(A) the individual making such contribu-
20	tion has not made aggregate contributions (in-
21	cluding such matchable contribution) to such
22	candidate and the authorized committees of
23	such candidate in excess of \$1,000 for the elec-
24	tion;

1	"(B) such candidate and the authorized
2	committees of such candidate will not accept
3	contributions from such individual (including
4	such matchable contribution) aggregating more
5	than the amount described in subparagraph
6	(A); and
7	"(C) such contribution was not—
8	"(i) forwarded from the contributor
9	by any person other than an individual, or
10	"(ii) received by the candidate or com-
11	mittee from a contributor or contributors,
12	but credited by the committee or candidate
13	to another person who is not an individual
14	through records, designations, or other
15	means of recognizing (whether in writing
16	or not in writing) that a certain amount of
17	money has been raised by such person.
18	"(2) Contribution.—For purposes of this
19	subsection, the term 'contribution' means a gift of
20	money made by a written instrument which identi-
21	fies the individual making the contribution by full
22	name and mailing address, but does not include a
23	subscription, loan, advance, or deposit of money, or
24	anything of value or anything described in subpara-

graph (B), (C), or (D) of section 9032(4).".

25

1	(3) Conforming amendments.—
2	(A) Section 9032(4) of such Code is
3	amended by striking "section 9034(a)" and in-
4	serting "section 9034".
5	(B) Section 9033(b)(3) of such Code is
6	amended by striking "matching contributions"
7	and inserting "matchable contributions".
8	(b) Modification of Payment Limitation.—
9	(1) In General.—Section 9034(b) of such
10	Code is amended—
11	(A) by striking "Every" and inserting the
12	following:
13	"(1) In general.—Every",
14	(2) by striking "shall not exceed" and all that
15	follows and inserting "shall not exceed
16	\$300,000,000.", and
17	(3) by adding at the end the following new
18	paragraph:
19	"(3) Inflation adjustment.—
20	"(A) IN GENERAL.—In the case of any ap-
21	plicable period beginning after 2019, the dollar
22	amount in paragraph (1) shall be increased by
23	an amount equal to—
24	"(i) such dollar amount, multiplied by

1	"(ii) the cost-of-living adjustment de-
2	termined under section $1(f)(3)$ for the cal-
3	endar year following the year which such
4	applicable period begins, determined by
5	substituting 'calendar year 2018' for 'cal-
6	endar year 1992' in subparagraph (B)
7	thereof.
8	"(B) Applicable period.—For purposes
9	of this paragraph, the term 'applicable period'
10	means the 4-year period beginning with the
11	first day following the date of the general elec-
12	tion for the office of President and ending on
13	the date of the next such general election.
14	"(C) Rounding.—If any amount as ad-
15	justed under subparagraph (1) is not a multiple
16	of \$10,000, such amount shall be rounded to
17	the nearest multiple of \$10,000.".
18	SEC. 2102. ELIGIBILITY REQUIREMENTS FOR MATCHING
19	PAYMENTS.
20	(a) Amount of Aggregate Contributions Per
21	STATE; DISREGARDING OF AMOUNTS CONTRIBUTED IN
22	Excess of \$200.—Section 9033(b)(3) of the Internal
23	Revenue Code of 1986 is amended—
24	(1) by striking "\$5,000" and inserting
25	"\$25,000"; and

1	(2) by striking "20 States" and inserting the
2	following: "20 States (disregarding any amount of
3	contributions from any such resident to the extent
4	that the total of the amounts contributed by such
5	resident for the election exceeds \$200)".
6	(b) Contribution Limit.—
7	(1) In General.—Paragraph (4) of section
8	9033(b) of such Code is amended to read as follows:
9	"(4) the candidate and the authorized commit-
10	tees of the candidate will not accept aggregate con-
11	tributions from any person with respect to the nomi-
12	nation for election to the office of President of the
13	United States in excess of \$1,000 for the election.".
14	(2) Conforming amendments.—
15	(A) Section 9033(b) of such Code is
16	amended by adding at the end the following
17	new flush sentence:
18	"For purposes of paragraph (4), the term 'contribution'
19	has the meaning given such term in section 301(8) of the
20	Federal Election Campaign Act of 1971.".
21	(B) Section 9032(4) of such Code, as
22	amended by section 2101(a)(3)(A) is amended
23	by inserting "or 9033(b)" after "9034"

1	(c) Ban on Acceptance of Bundled Contribu-
2	TIONS.—Section 9033(b) of such Code, as amended by
3	subsection (b), is amended—
4	(1) by striking "and" at the end of paragraph
5	(3);
6	(2) by striking the period at the end of para-
7	graph (4) and inserting ", and"; and
8	(3) by adding at the end the following new
9	paragraph:
10	"(5) the candidate and the authorized com-
11	mittee of the candidate will not accept—
12	"(A) any bundled contribution (as defined
13	in section 304(i)(8) of the Federal Election
14	Campaign Act of 1971) forwarded by or cred-
15	ited to a person described in section $304(i)(7)$
16	of such Act; or
17	"(B) any contribution forwarded by or
18	credited to a multicandidate political committee
19	described in section 315(a)(4) of such Act
20	which would be treated as a bundled contribu-
21	tion under section 304(i)(8) of such Act if it
22	were forwarded by or credited to a person de-
23	scribed in section 304(i)(7) of such Act.".

1	(d) Participation in System for Payments for
2	GENERAL ELECTION.—Section 9033(b) of such Code, as
3	amended by subsection (c), is amended—
4	(1) by striking "and" at the end of paragraph
5	(4);
6	(2) by striking the period at the end of para-
7	graph (5) and inserting ", and"; and
8	(3) by adding at the end the following new
9	paragraph:
10	"(6) if the candidate is nominated by a political
11	party for election to the office of President, the can-
12	didate will apply for and accept payments with re-
13	spect to the general election for such office in ac-
14	cordance with chapter 95.".
15	SEC. 2103. REPEAL OF EXPENDITURE LIMITATIONS.
16	(a) In General.—Subsection (a) of section 9035 of
17	the Internal Revenue Code of 1986 is amended to read
18	as follows:
19	"(a) Personal Expenditure Limitation.—No
20	candidate shall knowingly make expenditures from his per-
21	sonal funds, or the personal funds of his immediate family,
22	in connection with his campaign for nomination for elec-
23	tion to the office of President in excess of, in the aggre-

24 gate, \$50,000.".

1	(b) Conforming Amendment.—Paragraph (1) of
2	section 9033(b) of the Internal Revenue Code of 1986 is
3	amended to read as follows:
4	"(1) the candidate will comply with the per-
5	sonal expenditure limitation under section 9035,".
6	SEC. 2104. PERIOD OF AVAILABILITY OF MATCHING PAY-
7	MENTS.
8	Section 9032(6) of the Internal Revenue Code of
9	1986 is amended by striking "the beginning of the cal-
10	endar year in which a general election for the office of
11	President of the United States will be held" and inserting
12	"the date that is 6 months prior to the date of the earliest
12	State primary election".
13	State primary election.
13	SEC. 2105. EXAMINATION AND AUDITS OF MATCHABLE CON-
14	SEC. 2105. EXAMINATION AND AUDITS OF MATCHABLE CON-
14 15	SEC. 2105. EXAMINATION AND AUDITS OF MATCHABLE CONTRIBUTIONS.
<ul><li>14</li><li>15</li><li>16</li><li>17</li></ul>	SEC. 2105. EXAMINATION AND AUDITS OF MATCHABLE CONTRIBUTIONS.  Section 9038(a) of the Internal Revenue Code of
<ul><li>14</li><li>15</li><li>16</li><li>17</li></ul>	SEC. 2105. EXAMINATION AND AUDITS OF MATCHABLE CONTRIBUTIONS.  Section 9038(a) of the Internal Revenue Code of 1986 is amended by inserting "and matchable contribu-
14 15 16 17 18	SEC. 2105. EXAMINATION AND AUDITS OF MATCHABLE CONTRIBUTIONS.  Section 9038(a) of the Internal Revenue Code of 1986 is amended by inserting "and matchable contributions accepted by" after "qualified campaign expenses of".
<ul><li>14</li><li>15</li><li>16</li><li>17</li><li>18</li><li>19</li></ul>	SEC. 2105. EXAMINATION AND AUDITS OF MATCHABLE CONTRIBUTIONS.  Section 9038(a) of the Internal Revenue Code of 1986 is amended by inserting "and matchable contributions accepted by" after "qualified campaign expenses of".  SEC. 2106. MODIFICATION TO LIMITATION ON CONTRIBU-
14 15 16 17 18 19 20	SEC. 2105. EXAMINATION AND AUDITS OF MATCHABLE CONTRIBUTIONS.  Section 9038(a) of the Internal Revenue Code of 1986 is amended by inserting "and matchable contributions accepted by" after "qualified campaign expenses of".  SEC. 2106. MODIFICATION TO LIMITATION ON CONTRIBUTIONS FOR PRESIDENTIAL PRIMARY CAN-
14 15 16 17 18 19 20 21 22	SEC. 2105. EXAMINATION AND AUDITS OF MATCHABLE CONTRIBUTIONS.  Section 9038(a) of the Internal Revenue Code of 1986 is amended by inserting "and matchable contributions accepted by" after "qualified campaign expenses of".  SEC. 2106. MODIFICATION TO LIMITATION ON CONTRIBUTIONS FOR PRESIDENTIAL PRIMARY CANDIDATES.
14 15 16 17 18 19 20 21 22 23	SEC. 2105. EXAMINATION AND AUDITS OF MATCHABLE CONTRIBUTIONS.  Section 9038(a) of the Internal Revenue Code of 1986 is amended by inserting "and matchable contributions accepted by" after "qualified campaign expenses of".  SEC. 2106. MODIFICATION TO LIMITATION ON CONTRIBUTIONS FOR PRESIDENTIAL PRIMARY CANDIDATES.  Section 315(a)(6) of the Federal Election Campaign
14 15 16 17 18 19 20 21 22 23 24	SEC. 2105. EXAMINATION AND AUDITS OF MATCHABLE CONTRIBUTIONS.  Section 9038(a) of the Internal Revenue Code of 1986 is amended by inserting "and matchable contributions accepted by" after "qualified campaign expenses of".  SEC. 2106. MODIFICATION TO LIMITATION ON CONTRIBUTIONS FOR PRESIDENTIAL PRIMARY CANDIDATES.  Section 315(a)(6) of the Federal Election Campaign Act of 1971 (52 U.S.C. 30116(a)(6)) is amended by strik-

1	PART 2—GENERAL ELECTIONS
2	SEC. 2111. MODIFICATION OF ELIGIBILITY REQUIREMENTS
3	FOR PUBLIC FINANCING.
4	Subsection (a) of section 9003 of the Internal Rev-
5	enue Code of 1986 is amended to read as follows:
6	"(a) In General.—In order to be eligible to receive
7	any payments under section 9006, the candidates of a po-
8	litical party in a presidential election shall meet the fol-
9	lowing requirements:
10	"(1) Participation in primary payment
11	SYSTEM.—The candidate for President received pay-
12	ments under chapter 96 for the campaign for nomi-
13	nation for election to be President.
14	"(2) AGREEMENTS WITH COMMISSION.—The
15	candidates, in writing—
16	"(A) agree to obtain and furnish to the
17	Commission such evidence as it may request of
18	the qualified campaign expenses of such can-
19	didates,
20	"(B) agree to keep and furnish to the
21	Commission such records, books, and other in-
22	formation as it may request, and
23	"(C) agree to an audit and examination by
24	the Commission under section 9007 and to pay
25	any amounts required to be paid under such
26	section.

1	"(3) BAN ON BUNDLED CONTRIBUTIONS.—The
2	candidates certify to the Commission, under penalty
3	of perjury and within such time prior to the day of
4	the presidential election as the Commission shall
5	prescribe by rules or regulations, that the candidates
6	and the authorized committees of such candidates
7	will not accept—
8	"(A) any bundled contribution (as defined
9	in section 304(i)(8) of the Federal Election
10	Campaign Act of 1971) forwarded by or cred-
11	ited to a person described in section 304(i)(7)
12	of such Act; or
13	"(B) any contribution forwarded by or
14	credited to a multicandidate political committee
15	described in section $315(a)(4)$ of such Act
16	which would be treated as a bundled contribu-
17	tion under section 304(i)(8) of such Act if it
18	were forwarded by or credited to a person de-
19	scribed in section 304(i)(7) of such Act.".
20	SEC. 2112. REPEAL OF EXPENDITURE LIMITATIONS AND
21	USE OF QUALIFIED CAMPAIGN CONTRIBU-
22	TIONS.
23	(a) Use of Qualified Campaign Contributions
24	WITHOUT EXPENDITURE LIMITS; APPLICATION OF SAME
25	REQUIREMENTS FOR MAJOR, MINOR, AND NEW PAR-

1	TIES.—Section 9003 of the Internal Revenue Code of
2	1986 is amended by striking subsections (b) and (c) and
3	inserting the following:
4	"(b) Use of Qualified Campaign Contributions
5	To Defray Expenses.—
6	"(1) In general.—In order to be eligible to
7	receive any payments under section 9006, the can-
8	didates of a party in a presidential election shall cer-
9	tify to the Commission, under penalty of perjury,
10	that—
11	"(A) such candidates and their authorized
12	committees have not and will not accept any
13	contributions to defray qualified campaign ex-
14	penses other than—
15	"(i) qualified campaign contributions,
16	and
17	"(ii) contributions to the extent nec-
18	essary to make up any deficiency payments
19	received out of the fund on account of the
20	application of section 9006(c), and
21	"(B) such candidates and their authorized
22	committees have not and will not accept any
23	contribution to defray expenses which would be
24	qualified campaign expenses but for subpara-
25	graph (C) of section 9002(11).

1	"(2) Timing of Certification.—The can-
2	didate shall make the certification required under
3	this subsection at the same time the candidate
4	makes the certification required under subsection
5	(a)(3).".
6	(b) Definition of Qualified Campaign Con-
7	TRIBUTION.—Section 9002 of such Code is amended by
8	adding at the end the following new paragraph:
9	"(13) Qualified campaign contribution.—
10	The term 'qualified campaign contribution' means,
11	with respect to any election for the office of Presi-
12	dent of the United States, a contribution from an in-
13	dividual to a candidate or an authorized committee
14	of a candidate which—
15	"(A) does not exceed \$1,000 for the elec-
16	tion; and
17	"(B) with respect to which the candidate
18	has certified in writing that—
19	"(i) the individual making such con-
20	tribution has not made aggregate contribu-
21	tions (including such qualified contribu-
22	tion) to such candidate and the authorized
23	committees of such candidate in excess of
24	the amount described in subparagraph (A),
25	and

1	"(ii) such candidate and the author-
2	ized committees of such candidate will not
3	accept contributions from such individual
4	(including such qualified contribution) ag-
5	gregating more than the amount described
6	in subparagraph (A) with respect to such
7	election.".
8	(c) Conforming Amendments.—
9	(1) Repeal of expenditure limits.—
10	(A) In general.—Section 315 of the Fed-
11	eral Election Campaign Act of 1971 (52 U.S.C.
12	30116) is amended by striking subsection (b).
13	(B) Conforming amendments.—Section
14	315(c) of such Act (52 U.S.C. 30116(c)) is
15	amended—
16	(i) in paragraph (1)(B)(i), by striking
17	", (b)"; and
18	(ii) in paragraph (2)(B)(i), by striking
19	"subsections (b) and (d)" and inserting
20	"subsection (d)".
21	(2) Repeal of repayment requirement.—
22	(A) In general.—Section 9007(b) of the
23	Internal Revenue Code of 1986 is amended by
24	striking paragraph (2) and redesignating para-

1	graphs $(3)$ , $(4)$ , and $(5)$ as paragraphs $(2)$ , $(3)$ ,
2	and (4), respectively.
3	(B) Conforming Amendment.—Para-
4	graph (2) of section 9007(b) of such Code, as
5	redesignated by subparagraph (A), is amend-
6	ed—
7	(i) by striking "a major party" and
8	inserting "a party";
9	(ii) by inserting "qualified contribu-
10	tions and" after "contributions (other
11	than"; and
12	(iii) by striking "(other than qualified
13	campaign expenses with respect to which
14	payment is required under paragraph
15	(2))".
16	(3) Criminal Penalties.—
17	(A) Repeal of penalty for excess ex-
18	PENSES.—Section 9012 of the Internal Revenue
19	Code of 1986 is amended by striking subsection
20	(a).
21	(B) PENALTY FOR ACCEPTANCE OF DIS-
22	ALLOWED CONTRIBUTIONS; APPLICATION OF
23	SAME PENALTY FOR CANDIDATES OF MAJOR,
24	MINOR, AND NEW PARTIES.—Subsection (b) of

1	section 9012 of such Code is amended to reac
2	as follows:
3	"(b) Contributions.—
4	"(1) ACCEPTANCE OF DISALLOWED CONTRIBU-
5	TIONS.—It shall be unlawful for an eligible can-
6	didate of a party in a presidential election or any of
7	his authorized committees knowingly and willfully to
8	accept any contribution to defray qualified campaign
9	expenses, except to the extent necessary to make up
10	any deficiency in payments received out of the fund
11	on account of the application of section 9006(c), or
12	to defray expenses which would be qualified cam-
13	paign expenses but for subparagraph (C) of section
14	9002(11).
15	"(2) Penalty.—Any person who violates para-
16	graph (1) shall be fined not more than \$5,000, or
17	imprisoned not more than one year, or both. In the
18	case of a violation by an authorized committee, any
19	officer or member of such committee who knowingly
20	and willfully consents to such violation shall be fined
21	not more than \$5,000, or imprisoned not more than
22	one year, or both.".
23	SEC. 2113. MATCHING PAYMENTS AND OTHER MODIFICA
24	TIONS TO PAYMENT AMOUNTS.
25	(a) In General.—

1	(1) Amount of payments; application of
2	SAME AMOUNT FOR CANDIDATES OF MAJOR, MINOR,
3	AND NEW PARTIES.—Subsection (a) of section 9004
4	of the Internal Revenue Code of 1986 is amended to
5	read as follows:
6	"(a) In General.—Subject to the provisions of this
7	chapter, the eligible candidates of a party in a presidential
8	election shall be entitled to equal payment under section
9	9006 in an amount equal to 600 percent of the amount
10	of each matchable contribution received by such candidate
11	or by the candidate's authorized committees (disregarding
12	any amount of contributions from any person to the extent
13	that the total of the amounts contributed by such person
14	for the election exceeds \$200), except that total amount
15	to which a candidate is entitled under this paragraph shall
16	not exceed \$300,000,000.".
17	(2) Repeal of separate limitations for
18	CANDIDATES OF MINOR AND NEW PARTIES; INFLA-
19	TION ADJUSTMENT.—Subsection (b) of section 9004
20	of such Code is amended to read as follows:
21	"(b) Inflation Adjustment.—
22	"(1) In general.—In the case of any applica-
23	ble period beginning after 2019, the \$300,000,000
24	dollar amount in subsection (a) shall be increased by
25	an amount equal to—

1	"(A) such dollar amount; multiplied by
2	"(B) the cost-of-living adjustment deter-
3	mined under section $1(f)(3)$ for the calendar
4	year following the year which such applicable
5	period begins, determined by substituting 'cal-
6	endar year 2018' for 'calendar year 1992' in
7	subparagraph (B) thereof.
8	"(2) Applicable Period.—For purposes of
9	this subsection, the term 'applicable period' means
10	the 4-year period beginning with the first day fol-
11	lowing the date of the general election for the office
12	of President and ending on the date of the next such
13	general election.
14	"(3) ROUNDING.—If any amount as adjusted
15	under paragraph (1) is not a multiple of \$10,000
16	such amount shall be rounded to the nearest mul-
17	tiple of \$10,000.".
18	(3) Conforming Amendment.—Section
19	9005(a) of such Code is amended by adding at the
20	end the following new sentence: "The Commission
21	shall make such additional certifications as may be
22	necessary to receive payments under section 9004.".
23	(b) Matchable Contribution.—Section 9002 of
24	such Code, as amended by section 2112, is amended by

adding at the end the following new paragraph:

1	"(14) MATCHABLE CONTRIBUTION.—The term
2	'matchable contribution' means, with respect to the
3	election to the office of President of the United
4	States, a contribution by an individual to a can-
5	didate or an authorized committee of a candidate
6	with respect to which the candidate has certified in
7	writing that—
8	"(A) the individual making such contribu-
9	tion has not made aggregate contributions (in-
10	cluding such matchable contribution) to such
11	candidate and the authorized committees of
12	such candidate in excess of \$1,000 for the elec-
13	tion;
14	"(B) such candidate and the authorized
15	committees of such candidate will not accept
16	contributions from such individual (including
17	such matchable contribution) aggregating more
18	than the amount described in subparagraph (A)
19	with respect to such election; and
20	"(C) such contribution was not—
21	"(i) forwarded from the contributor
22	by any person other than an individual, or
23	"(ii) received by the candidate or com-
24	mittee from a contributor or contributors,
25	but credited by the committee or candidate

1	to another person who is not an individual
2	through records, designations, or other
3	means of recognizing (whether in writing
4	or not in writing) that a certain amount of
5	money has been raised by such person.".
6	SEC. 2114. INCREASE IN LIMIT ON COORDINATED PARTY
7	EXPENDITURES.
8	(a) In General.—Section 315(d)(2) of the Federal
9	Election Campaign Act of 1971 (52 U.S.C. 30116(d)(2))
10	is amended to read as follows:
11	"(2)(A) The national committee of a political party
12	may not make any expenditure in connection with the gen-
13	eral election campaign of any candidate for President of
14	the United States who is affiliated with such party which
15	exceeds \$100,000,000.
16	"(B) For purposes of this paragraph—
17	"(i) any expenditure made by or on behalf of a
18	national committee of a political party and in con-
19	nection with a presidential election shall be consid-
20	ered to be made in connection with the general elec-
21	tion campaign of a candidate for President of the
22	United States who is affiliated with such party; and
23	"(ii) any communication made by or on behalf
24	of such party shall be considered to be made in con-
25	nection with the general election campaign of a can-

1	didate for President of the United States who is af-
2	filiated with such party if any portion of the commu-
3	nication is in connection with such election.
4	"(C) Any expenditure under this paragraph shall be
5	in addition to any expenditure by a national committee
6	of a political party serving as the principal campaign com-
7	mittee of a candidate for the office of President of the
8	United States.".
9	(b) Conforming Amendments Relating to Tim-
10	ING OF COST-OF-LIVING ADJUSTMENT.—
11	(1) In general.—Section 315(c)(1) of such
12	Act (52 U.S.C. 30116(c)(1)), as amended by section
13	2112(d)(1)(B), is amended—
14	(A) in subparagraph (B), by striking "(d)"
15	and inserting "(d)(3)"; and
16	(B) by inserting at the end the following
17	new subparagraph:
18	"(D) In any calendar year after 2018—
19	"(i) the dollar amount in subsection (d)(2) shall
20	be increased by the percent difference determined
21	under subparagraph (A);
22	"(ii) the amount so increased shall remain in
23	effect for the calendar year; and

1	"(iii) if the amount after adjustment under
2	clause (i) is not a multiple of \$100, such amount
3	shall be rounded to the nearest multiple of \$100.".
4	(2) Base year.—Section 315(c)(2)(B) of such
5	Act (52 U.S.C. 30116(c)(2)(B)), as amended by sec-
6	tion $2112(d)(1)(B)$ , is amended—
7	(A) in clause (i)—
8	(i) by striking "(d)" and inserting
9	"(d)(3)"; and
10	(ii) by striking "and" at the end;
11	(B) in clause (ii), by striking the period at
12	the end and inserting "; and"; and
13	(C) by adding at the end the following new
14	clause:
15	"(iii) for purposes of subsection (d)(2), cal-
16	endar year 2017.".
17	SEC. 2115. ESTABLISHMENT OF UNIFORM DATE FOR RE-
18	LEASE OF PAYMENTS.
19	(a) Date for Payments.—
20	(1) In general.—Section 9006(b) of the In-
21	ternal Revenue Code of 1986 is amended to read as
22	follows:
23	"(b) Payments From the Fund.—If the Secretary
24	of the Treasury receives a certification from the Commis-
25	sion under section 9005 for payment to the eligible can-

- 1 didates of a political party, the Secretary shall pay to such
- 2 candidates out of the fund the amount certified by the
- 3 Commission on the later of—
- 4 "(1) the last Friday occurring before the first
- 5 Monday in September; or
- 6 "(2) 24 hours after receiving the certifications
- 7 for the eligible candidates of all major political par-
- 8 ties.
- 9 Amounts paid to any such candidates shall be under the
- 10 control of such candidates.".
- 11 (2) Conforming amendment.—The first sen-
- tence of section 9006(c) of such Code is amended by
- striking "the time of a certification by the Commis-
- sion under section 9005 for payment" and inserting
- 15 "the time of making a payment under subsection
- 16 (b)".
- 17 (b) Time for Certification.—Section 9005(a) of
- 18 the Internal Revenue Code of 1986 is amended by striking
- 19 "10 days" and inserting "24 hours".
- 20 SEC. 2116. AMOUNTS IN PRESIDENTIAL ELECTION CAM-
- 21 PAIGN FUND.
- 22 (a) Determination of Amounts in Fund.—Sec-
- 23 tion 9006(c) of the Internal Revenue Code of 1986 is
- 24 amended by adding at the end the following new sentence:
- 25 "In making a determination of whether there are insuffi-

1	cient moneys in the fund for purposes of the previous sen-
2	tence, the Secretary shall take into account in determining
3	the balance of the fund for a Presidential election year
4	the Secretary's best estimate of the amount of moneys
5	which will be deposited into the fund during the year, ex-
6	cept that the amount of the estimate may not exceed the
7	average of the annual amounts deposited in the fund dur-
8	ing the previous 3 years.".
9	(b) Special Rule for First Campaign Cycle
10	UNDER THIS ACT.—
11	(1) In General.—Section 9006 of the Internal
12	Revenue Code of 1986 is amended by adding at the
13	end the following new subsection:
14	"(d) Special Authority To Borrow.—
15	"(1) In general.—Notwithstanding subsection
16	(c), there are authorized to be appropriated to the
17	fund, as repayable advances, such sums as are nec-
18	essary to carry out the purposes of the fund during
19	the period ending on the first presidential election
20	occurring after the date of the enactment of this
21	subsection.
22	"(2) Repayment of advances.—
23	"(A) IN GENERAL.—Advances made to the
24	fund shall be repaid, and interest on such ad-
25	vances shall be paid, to the general fund of the

1	Treasury when the Secretary determines that
2	moneys are available for such purposes in the
3	fund.
4	"(B) Rate of interest.—Interest on ad-
5	vances made to the fund shall be at a rate de-
6	termined by the Secretary of the Treasury (as
7	of the close of the calendar month preceding the
8	month in which the advance is made) to be
9	equal to the current average market yield on
10	outstanding marketable obligations of the
11	United States with remaining periods to matu-
12	rity comparable to the anticipated period during
13	which the advance will be outstanding and shall
14	be compounded annually.".
15	(2) Effective date.—The amendment made
16	by this subsection shall take effect January 1, 2018.
17	SEC. 2117. USE OF GENERAL ELECTION PAYMENTS FOR
18	GENERAL ELECTION LEGAL AND ACCOUNT-
19	ING COMPLIANCE.
20	Section 9002(11) of the Internal Revenue Code of
21	1986 is amended by adding at the end the following new
22	sentence: "For purposes of subparagraph (A), an expense

23 incurred by a candidate or authorized committee for gen-

24 eral election legal and accounting compliance purposes

1	shall be considered to be an expense to further the election
2	of such candidate.".
3	Subtitle B—Public Financing for
4	<b>Congressional Election Campaigns</b>
5	SEC. 2201. BENEFITS AND ELIGIBILITY REQUIREMENTS
6	FOR CONGRESSIONAL CANDIDATES.
7	The Federal Election Campaign Act of 1971 (52
8	U.S.C. 30101 et seq.) is amended by adding at the end
9	the following:
10	"TITLE V—PUBLIC FINANCING
11	OF CONGRESSIONAL ELEC-
12	TION CAMPAIGNS
13	"Subtitle A—Benefits
14	"SEC. 501. BENEFITS FOR PARTICIPATING CANDIDATES.
15	"(a) In General.—If a candidate for election to the
16	office of Senator or Representative in, or Delegate or Resi-
17	dent Commissioner to, the Congress is a participating can-
18	didate under this title with respect to an election for such
19	office, the candidate shall be entitled to payments under
20	this title, to be used only for authorized expenditures in
21	connection with the election.
22	"(b) Amount of Payment.—
23	"(1) Match of qualified contributions.—
24	Subject to paragraph (2), the amount of a payment
25	made to a participating candidate under this title

1	shall be equal to 600 percent of the amount of quali-
2	fied contributions received by the candidate since the
3	most recent payment made to the candidate under
4	this title with respect to the election, as set forth—
5	"(A) in the case of the first payment made
6	to the candidate with respect to the election, in
7	the report filed under section 511(a)(2); and
8	"(B) in the case of any subsequent pay-
9	ment made to the candidate with respect to the
10	election, in the report of qualified contributions
11	filed under subsection (c).
12	"(2) Limitation.—In determining the amount
13	of qualified contributions received by a candidate for
14	purposes of making a payment under this section,
15	there shall be disregarded any amount of contribu-
16	tions from any person to the extent that the total of
17	the amounts contributed by such person for the elec-
18	tion exceeds \$200.
19	"(c) Reports.—
20	"(1) In general.—Each participating can-
21	didate shall file reports of receipts of qualified con-
22	tributions at such times and in such manner as the
23	Commission may by regulations prescribe.
24	"(2) Contents of Reports.—Each report
25	under this subsection shall disclose each qualified

1	contribution received by the candidate since the most
2	recent report filed under this section, and shall state
3	the aggregate amount of all such qualified contribu-
4	tions received since the most recent report filed
5	under this section.
6	"(3) Frequency of Reports.—Reports under
7	this subsection shall be made no more frequently
8	than—
9	"(A) once every month until the date that
10	is 90 days before the date of the election;
11	"(B) once every week after the period de-
12	scribed in subparagraph (A) and until the date
13	that is 21 days before the election; and
14	"(C) once every day after the period de-
15	scribed in subparagraph (B).
16	"(4) Limitation on regulations.—The
17	Commission may not prescribe any regulations with
18	respect to reporting under this subsection with re-
19	spect to any election after the date that is 180 days
20	before the date of such election.
21	"(d) Limit on Aggregate Amount of Pay-
22	MENTS.—The aggregate amount of payments that may be
23	made under this title to a participating candidate during
24	an election cycle may not exceed—

1	"(1) $$2,000,000$ , in the case of a candidate for
2	the office of Representative in, or Delegate or Resi-
3	dent Commissioner to, the Congress; or
4	"(2) \$10,000,000, in the case of a candidate for
5	the office of Senator.
6	"(e) Inflation Adjustment.—In each odd-num-
7	bered calendar year after 2018—
8	"(1) each of the dollar amounts under sub-
9	sections (b)(2), (d)(1), and (d)(2) shall be increased
10	by the percent difference determined under section
11	315(c)(1)(A) (determined by substituting 'calendar
12	year 2017' for 'the base period');
13	"(2) each amount so increased shall remain in
14	effect for the election cycle beginning on the first
15	day following the year in which the amount is in-
16	creased; and
17	"(3) if any amount after adjustment under
18	paragraph (1) is—
19	"(A) in the case of an amount under sub-
20	section (b)(2), not a multiple of \$10, such
21	amount shall be rounded to the nearest multiple
22	of \$10, and
23	"(B) in the case of an amount under sub-
24	section (d), not a multiple of \$1,000, such

1	amount shall be rounded to the nearest multiple
2	of \$1,000.
3	"SEC. 502. ADMINISTRATION OF PAYMENTS.
4	"(a) Timing.—The Commission shall make payments
5	under this title to a participating candidate—
6	"(1) in the case of the first payment made to
7	the candidate with respect to the election, not later
8	than 48 hours after the date on which such can-
9	didate is certified as a participating candidate under
10	section 513; and
11	"(2) in the case of any subsequent payment
12	made to the candidate with respect to the election,
13	not later than 5 business days after the receipt of
14	a report made under section 501(c).
15	"(b) Method of Payment.—The Commission shall
16	distribute funds available to participating candidates
17	under this title through the use of an electronic funds ex-
18	change or a debit card.
19	"(c) Appeals.—The Commission shall provide a
20	written explanation with respect to any denial of any pay-
21	ment under this title and shall provide for the opportunity
22	for review and reconsideration within 5 business days of
23	such denial.

## 1 "SEC. 503. QUALIFIED CONTRIBUTION DEFINED.

2	"In this title, the term 'qualified contribution' means,
3	with respect to a candidate, a contribution that meets each
4	of the following requirements:
5	"(1) The contribution is in an amount that is
6	not greater than the limit on the amount of a con-
7	tribution that may be accepted by a participating
8	candidate from an individual under section 521(a).
9	"(2) The contribution is made by an individual
10	who is not otherwise prohibited from making a con-
11	tribution under this Act.
12	"(3) The contribution is not—
13	"(A) forwarded from the contributor by
14	any person other than an individual; or
15	"(B) received by the candidate or an au-
16	thorized committee of the candidate from a con-
17	tributor or contributors, but credited by the
18	committee or candidate to another person who
19	is not an individual through records, designa-
20	tions, or other means of recognizing (whether in
21	writing or not in writing) that a certain amount
22	of money has been raised by such person.
23	"(4) The contribution meets the requirements
24	of section 512(b).

## "Subtitle B—Eligibility and 1 Certification 2

J	SEC. 311. ELIGIBILITI.		

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- 4 "(a) IN GENERAL.—A candidate for the office of
- Senator or Representative in, or Delegate or Resident 5
- Commissioner to, the Congress is eligible to be certified 6
- as a participating candidate under this title with respect 7
- to an election if the candidate meets the following require-
- 9 ments:
- 10 "(1) During the election cycle for the office in-11 volved, the candidate files with the Commission a 12 statement of intent to seek certification as a partici-13
- 14 "(2) The candidate meets the qualified con-
- 15 tribution requirements of section 512 and submits to
- 16 the Commission a report disclosing each qualified
- 17 contribution received by the candidate and stating
- 18 the aggregate amount of all such qualified contribu-
- 19 tions received.

pating candidate.

- 20 "(3) Not later than the last day of the quali-
- 21 fying period, the candidate files with the Commis-
- 22 sion an affidavit signed by the candidate and the
- 23 treasurer of the candidate's principal campaign com-
- 24 mittee declaring that the candidate—

1	"(A) has complied and, if certified, will
2	comply with the contribution and expenditure
3	requirements of section 521;
4	"(B) if certified, will run only as a partici-
5	pating candidate for all elections for the office
6	that such candidate is seeking during the elec-
7	tion cycle; and
8	"(C) has either qualified or will take steps
9	to qualify under State law to be on the ballot.
10	"(b) General Election.—Notwithstanding sub-
11	section (a), a candidate shall not be eligible to receive a
12	payment under this title for a general election or a general
13	runoff election unless the candidate's party nominated the
14	candidate to be placed on the ballot for the general elec-
15	tion or the candidate is otherwise qualified to be on the
16	ballot under State law.
17	"(c) Qualifying Period Defined.—The term
18	'qualifying period' means, with respect to any candidate
19	for the office of Senator or Representative in, or Delegate
20	or Resident Commissioner to, the Congress, the 120-day
21	period (during the election cycle for such office) which be-
22	gins on the date on which the candidate files a statement
23	of intent under section 511(a)(1), except that such period
24	may not continue after the date that is 60 days before—
25	"(1) the date of the primary election; or

1	"(2) in the case of a State that does not hold
2	a primary election, the date prescribed by State law
3	as the last day to qualify for a position on the gen-
4	eral election ballot.
5	"SEC. 512. QUALIFIED CONTRIBUTION REQUIREMENTS.
6	"(a) Receipt of Qualified Contributions.—
7	"(1) IN GENERAL.—A candidate meets the re-
8	quirements of this section if, during the qualifying
9	period described in section 511(c), the candidate ob-
10	tains—
11	"(A) a single qualified contribution from a
12	number of individuals equal to or greater
13	than—
14	"(i) in the case of a candidate for
15	election the office of Representative in, or
16	Delegate or Resident Commissioner to, the
17	Congress, 400, or
18	"(ii) in the case of a candidate for the
19	office of Senator, the product of 400 and
20	the number of Congressional districts in
21	the State involved as of the date of the
22	election; and
23	"(B) a total dollar amount of qualified
24	contributions equal to or greater than—

1	"(i) in the case of a candidate for
2	election the office of Representative in, or
3	Delegate or Resident Commissioner to, the
4	Congress, \$40,000, disregarding any
5	amount of contributions from any person
6	to the extent that the total of the amounts
7	contributed by such person for the election
8	exceeds \$200, or
9	"(ii) in the case of a candidate for the

"(ii) in the case of a candidate for the office of Senator, the product of \$40,000 and the number of Congressional districts in the State involved as of the date of the election, disregarding any amount of contributions from any person to the extent that the total of the amounts contributed by such person for the election exceeds \$200.

"(2) EXCLUSION OF CONTRIBUTIONS FROM OUT-OF-STATE RESIDENTS.—In determining the number of qualified contributions obtained by a candidate under paragraph (1)(A) and the dollar amount of qualified contributions obtained by a candidate under paragraph (1)(B), there shall be excluded any contributions made by an individual who

- does not have a primary residence in the State in
- 2 which such candidate is seeking election.
- 3 "(b) Requirements Relating to Receipt of
- 4 QUALIFIED CONTRIBUTION.—Each qualified contribu-
- 5 tion—
- 6 "(1) may be made by means of a personal
- 7 check, money order, debit card, credit card, or elec-
- 8 tronic payment account;
- 9 "(2) shall be accompanied by a signed state-
- ment containing the contributor's name and the con-
- tributor's address in the State in which the primary
- residence of the contributor is located; and
- "(3) shall be acknowledged by a receipt that is
- sent to the contributor with a copy kept by the can-
- didate for the Commission and a copy kept by the
- 16 candidate for the election authorities in the State
- 17 with respect to which the candidate is seeking elec-
- tion.
- 19 "(c) Prohibiting Payment on Commission Basis
- 20 of Individuals Collecting Qualified Contribu-
- 21 Tions.—No person may be paid a commission on a per
- 22 qualified contribution basis for collecting qualified con-
- 23 tributions.
- 24 "SEC. 513. CERTIFICATION.
- 25 "(a) Deadline and Notification.—

1	"(1) In general.—Not later than 10 days
2	after a candidate files an affidavit under section
3	511(a)(3), the Commission shall—
4	"(A) determine whether or not the can-
5	didate meets the requirements for certification
6	as a participating candidate;
7	"(B) if the Commission determines that
8	the candidate meets such requirements, certify
9	the candidate as a participating candidate; and
10	"(C) notify the candidate of the Commis-
11	sion's determination.
12	"(2) Deemed Certification for all elec-
13	TIONS IN ELECTION CYCLE.—If the Commission cer-
14	tifies a candidate as a participating candidate with
15	respect to the first election of the election cycle in-
16	volved, the Commissioner shall be deemed to have
17	certified the candidate as a participating candidate
18	with respect to all subsequent elections of the elec-
19	tion cycle.
20	"(b) Revocation of Certification.—
21	"(1) In General.—The Commission may re-
22	voke a certification under subsection (a) if—
23	"(A) a candidate fails to qualify to appear
24	on the ballot at any time after the date of cer-
25	tification (other than a candidate certified as a

participating candidate with respect to a primary election who fails to qualify to appear on the ballot for a subsequent election in that election cycle); or

- "(B) a candidate otherwise fails to comply with the requirements of this title, including any regulatory requirements prescribed by the Commission.
- 9 "(2) Repayment of Benefits.—If certifi-10 cation is revoked under paragraph (1), the candidate 11 shall repay to the Empowering Citizens Payment Ac-12 count of the Presidential Election Campaign Fund 13 (established under section 9051 of the Internal Rev-14 enue Code of 1986) an amount equal to the value 15 of benefits received under this title with respect to 16 the election cycle involved plus interest (at a rate de-17 termined by the Commission) on any such amount 18 received.
- "(c) Participating Candidate Defined.—In this
  title, a 'participating candidate' means a candidate for the
  office of Senator or Representative in, or Delegate or Resident Commissioner to, the Congress who is certified under
  this section as eligible to receive benefits under this title.

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1	"Subtitle C—Requirements for Can-
2	didates Certified as Partici-
3	pating Candidates
4	"SEC. 521. RESTRICTIONS ON CERTAIN CONTRIBUTIONS
5	AND EXPENDITURES.
6	"(a) Reduction in Otherwise Applicable Con-
7	TRIBUTION LIMITS.—
8	"(1) IN GENERAL.—In the case of a candidate
9	who is certified as a participating candidate under
10	this title with respect to an election, each limit appli-
11	cable under paragraph $(1)(A)$ and paragraph $(2)(A)$
12	of section 315(a) to the amount of a contribution
13	which may be made to the candidate and any au-
14	thorized committee of the candidate with respect to
15	the election shall be equal to $$1,000$ for the election.
16	"(2) Inflation adjustment.—In each odd-
17	numbered calendar year after 2018—
18	"(A) the \$1,000 amount under paragraph
19	(1) shall be increased by the percent difference
20	determined under section $315(c)(1)(A)$ (deter-
21	mined by substituting 'calendar year 2017' for
22	'the base period');
23	"(B) the amount so increased shall remain
24	in effect for the election cycle beginning on the

1	first day following the year in which the amount
2	is increased; and
3	"(C) if any amount after adjustment under
4	subparagraph (A) not a multiple of \$100, such
5	amount shall be rounded to the nearest multiple
6	of \$100.
7	"(b) Prohibiting Acceptance of Contributions
8	BUNDLED BY REGISTERED LOBBYISTS.—A candidate
9	who is certified as a participating candidate under this
10	title with respect to an election, and any authorized com-
11	mittee of such a candidate, may not accept—
12	"(1) any contribution with respect to the elec-
13	tion which is a bundled contribution (as defined in
14	section 304(i)(8)) forwarded by or credited to a per-
15	son described in section 304(i)(7); or
16	"(2) any contribution forwarded by or credited
17	to a multicandidate political committee described in
18	section 315(a)(4) which would be treated as a bun-
19	dled contribution under section 304(i)(8) if it were
20	forwarded by or credited to a person described in
21	section $304(i)(7)$ .
22	"(c) Limit on Expenditures From Personal
23	Funds.—A candidate who is certified as a participating
24	candidate under this title may not make expenditures from
25	personal funds (as defined in section 304(a)(6)(B)) in an

- 1 aggregate amount exceeding \$50,000 with respect to any
- 2 election in the election cycle involved.
- 3 "(d) Prohibiting Solicitation of Funds for Po-
- 4 LITICAL PARTY COMMITTEES.—A candidate who is cer-
- 5 tified as a participating candidate under this title may not
- 6 solicit funds for any political committee of a political
- 7 party, except that the candidate may solicit funds for a
- 8 separate account of the committee which is established
- 9 under section 315(d)(5).
- 10 "SEC. 522. REMITTING UNSPENT FUNDS AFTER ELECTION.
- 11 "(a) IN GENERAL.—Not later than the date that is
- 12 60 days after the last election for which a candidate cer-
- 13 tified as a participating candidate qualifies to be on the
- 14 ballot during the election cycle involved, such participating
- 15 candidate shall remit to the Commission for deposit in the
- 16 Empowering Citizens Payment Account of the Presi-
- 17 dential Election Campaign Fund (established under sec-
- 18 tion 9051 of the Internal Revenue Code of 1986) an
- 19 amount equal to the lesser of—
- 20 "(1) the amount of money in the candidate's
- 21 campaign account; or
- 22 "(2) the amount of the payments received by
- the candidate under this title.
- 24 "(b) Exception for Expenditures Incurred
- 25 BUT NOT PAID AS OF DATE OF REMITTANCE.—

1 "(1) In general.—Subject to subsection (a), a 2 candidate may withhold from the amount required to 3 be remitted under paragraph (1) of such subsection the amount of any authorized expenditures which were incurred in connection with the candidate's 5 6 campaign but which remain unpaid as of the dead-7 line applicable to the candidate under such subsection, except that any amount withheld pursuant 8 9 to this paragraph shall be remitted to the Commis-10 sion not later than 120 days after the date of the 11 election to which such subsection applies.

"(2) DOCUMENTATION REQUIRED.—A candidate may withhold an amount of an expenditure pursuant to paragraph (1) only if the candidate submits documentation of the expenditure and the amount to the Commission not later than the dead-line applicable to the candidate under subsection (a).

## "Subtitle D—Administrative Provisions

- 20 "SEC. 531. ADMINISTRATION BY COMMISSION.
- 21 "The Commission shall prescribe regulations to carry 22 out the purposes of this title, including regulations to es-
- 24 "(1) verifying the amount of qualified contribu-25 tions with respect to a candidate;

tablish procedures for—

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1	"(2) effectively and efficiently monitoring and
2	enforcing the limits on the raising of qualified con-
3	tributions;
4	"(3) effectively and efficiently monitoring and
5	enforcing the limits on the use of personal funds by
6	participating candidates; and
7	"(4) monitoring the use of payments under this
8	title through audits of not fewer than ½ of all par-
9	ticipating candidates or other mechanisms.
10	"SEC. 532. VIOLATIONS AND PENALTIES.
11	"(a) Civil Penalty for Violation of Contribu-
12	TION AND EXPENDITURE REQUIREMENTS.—If a can-
13	didate who has been certified as a participating candidate
14	accepts a contribution or makes an expenditure that is
15	prohibited under section 521, the Commission shall assess
16	a civil penalty against the candidate in an amount that
17	is not more than 3 times the amount of the contribution
18	or expenditure. Any amounts collected under this sub-
19	section shall be deposited into the Empowering Citizens
20	Payment Account of the Presidential Election Campaign
21	Fund (established under section 9051 of the Internal Rev-
22	enue Code of 1986).

- "(b) REPAYMENT FOR IMPROPER USE OF EMPOW-23
- 24 ERING CITIZENS PAYMENT ACCOUNT.—

1	"(1) In General.—If the Commission deter-
2	mines that any benefit made available to a partici-
3	pating candidate was not used as provided for in
4	this title or that a participating candidate has vio-
5	lated any of the dates for remission of funds con-
6	tained in this title, the Commission shall so notify
7	the candidate and the candidate shall pay to the
8	Empowering Citizens Payment Account of the Presi-
9	dential Election Campaign Fund an amount equal
10	to—
11	"(A) the amount of benefits so used or not
12	remitted, as appropriate; and
13	"(B) interest on any such amounts (at a
14	rate determined by the Commission).
15	"(2) OTHER ACTION NOT PRECLUDED.—Any
16	action by the Commission in accordance with this
17	subsection shall not preclude enforcement pro-
18	ceedings by the Commission in accordance with sec-
19	tion 309(a), including a referral by the Commission
20	to the Attorney General in the case of an apparent
21	knowing and willful violation of this title.
22	"SEC. 533. ELECTION CYCLE DEFINED.
23	"In this title, the term 'election cycle' means, with
24	respect to an election for the office of Senator or Rep-
25	resentative in, or Delegate or Resident Commissioner to,

- 1 the Congress, the period beginning on the day after the
- 2 date of the most recent general election for that office (or,
- 3 if the general election resulted in a runoff election, the
- 4 date of the runoff election) and ending on the date of the
- 5 next general election for that office (or, if the general elec-
- 6 tion resulted in a runoff election, the date of the runoff
- 7 election).".
- 8 SEC. 2202. PERMITTING UNLIMITED COORDINATED EX-
- 9 PENDITURES BY POLITICAL PARTY COMMIT-
- 10 TEES ON BEHALF OF PARTICIPATING CAN-
- 11 DIDATES IF EXPENDITURES ARE DERIVED
- 12 FROM SMALL DOLLAR CONTRIBUTIONS.
- 13 Section 315(d) of the Federal Election Campaign Act
- 14 of 1971 (52 U.S.C. 30116(d)), as amended by section
- 15 2101(b) of Division N of the Consolidated and Further
- 16 Continuing Appropriations Act, 2015 (Public Law 113-
- 17 235; 128 Stat. 2773), is amended by adding at the end
- 18 the following new paragraph:
- 19 "(6) In determining the amount of expenditures
- 20 made by a committee under paragraph (3) in connection
- 21 with the campaign of a candidate who is certified as a
- 22 participating candidate under title V, there shall be ex-
- 23 cluded any expenditures which are derived from a separate
- 24 account established by the committee for which the only
- 25 sources of funds are contributions made during the elec-

- 1 tion cycle in an amount which does not exceed \$1,000 per
- 2 contributor.".
- 3 SEC. 2203. PROHIBITING USE OF CONTRIBUTIONS BY PAR-
- 4 TICIPATING CANDIDATES FOR PURPOSES
- 5 OTHER THAN CAMPAIGN FOR ELECTION.
- 6 Section 313 of the Federal Election Campaign Act
- 7 of 1971 (52 U.S.C. 30114) is amended by adding at the
- 8 end the following new subsection:
- 9 "(d) Restrictions on Permitted Uses of Funds
- 10 by Candidates Receiving Matching Public
- 11 Funds.—Notwithstanding paragraph (2), (3), or (4) of
- 12 subsection (a), if a candidate for election for the office
- 13 of Senator or Representative in, or Delegate or Resident
- 14 Commissioner to, the Congress is certified as a partici-
- 15 pating candidate under title V with respect to the election,
- 16 any contribution which the candidate is permitted to ac-
- 17 cept under such title may be used only for authorized ex-
- 18 penditures in connection with the candidate's campaign
- 19 for such office.".

1	Subtitle C—Use of Presidential
2	Election Campaign Fund for
3	Public Financing of Federal
4	Elections
5	SEC. 2301. USE OF PRESIDENTIAL ELECTION CAMPAIGN
6	FUND FOR CONGRESSIONAL CANDIDATES.
7	Subtitle H of the Internal Revenue Code of 1986 is
8	amended by adding at the end the following new chapter:
9	"CHAPTER 97—EMPOWERING CITIZENS
10	PAYMENT ACCOUNT
	"Sec. 9051. Payments to Congressional candidates.
11	"SEC. 9051. PAYMENTS TO CONGRESSIONAL CANDIDATES.
12	"(a) Establishment of Account.—The Secretary
13	shall maintain in the Presidential Election Campaign
14	Fund established by section 9006(a), in addition to any
15	account which he maintains under such section, a separate
16	account to be known as the Empowering Citizens Payment
17	Account (hereinafter in this section referred to as the 'Ac-
18	count').
19	"(b) Amounts Transferred to Account.—
20	"(1) IN GENERAL.—The Secretary shall deposit
21	into the Account the excess of—
22	"(A) the balance of the Federal Election
23	Campaign Fund (determined without regard to
24	the Account), over

1	"(B) the amount determined by the Sec-
2	retary to be required for payments under sec-
3	tion 9006(c) and for payments under section
4	9037(b).
5	"(2) Supplemental transfers.—There are
6	hereby appropriated to the Account an amount equal
7	to the excess (if any) of—
8	"(A) the amount required to provide pay-
9	ments to candidates for election to the office of
10	Senator or Representative in, or Delegate or
11	Resident Commissioner to, the Congress who
12	are participating candidates under title V of the
13	Federal Election Campaign Act of 1971, over
14	"(B) the amounts transferred to such Ac-
15	count under paragraph (1).
16	"(c) Use of Account for Payments to Congres-
17	SIONAL CANDIDATES PARTICIPATING IN PUBLIC FINANC-
18	ING PROGRAM.—The Secretary shall transfer amounts in
19	the Account to the Federal Election Commission, at such
20	times and in such amounts as the Federal Election Com-
21	mission may certify, for payments to candidates for elec-
22	tion to the office of Senator or Representative in, or Dele-
23	gate or Resident Commissioner to, the Congress who are
24	participating candidates under title V of the Federal Elec-
25	tion Campaign Act of 1971.".

1	SEC. 2302. REVISIONS TO DESIGNATION OF INCOME TAX
2	PAYMENTS BY INDIVIDUAL TAXPAYERS.
3	(a) Increase in Amount Designated.—Section
4	6096(a) of the Internal Revenue Code of 1986 is amend-
5	ed—
6	(1) in the first sentence, by striking "\$3" each
7	place it appears and inserting "\$20"; and
8	(2) in the second sentence—
9	(A) by striking "\$6" and inserting "\$40";
10	and
11	(B) by striking "\$3" and inserting "\$20".
12	(b) Indexing.—Section 6096 of such Code is amend-
13	ed by adding at the end the following new subsection:
14	"(d) Indexing of Amount Designated.—
15	"(1) In general.—With respect to each tax-
16	able year after 2017, each amount referred to in
17	subsection (a) shall be increased by the percent dif-
18	ference described in paragraph (2), except that if
19	any such amount after such an increase is not a
20	multiple of \$1, such amount shall be rounded to the
21	nearest multiple of \$1.
22	"(2) Percent difference described.—The
23	percent difference described in this paragraph with
24	respect to a taxable year is the percent difference
25	determined under section 315(c)(1)(A) of the Fed-
26	eral Election Campaign Act of 1971 with respect to

- 1 the calendar year during which the taxable year be-
- 2 gins, except that the base year involved shall be
- 3 2016.".
- 4 (c) Ensuring Tax Preparation Software Does
- 5 Not Provide Automatic Response to Designation
- 6 QUESTION.—Section 6096 of such Code, as amended by
- 7 subsection (b), is amended by adding at the end the fol-
- 8 lowing new subsection:
- 9 "(e) Ensuring Tax Preparation Software Does
- 10 Not Provide Automatic Response to Designation
- 11 QUESTION.—The Secretary shall promulgate regulations
- 12 to ensure that electronic software used in the preparation
- 13 or filing of individual income tax returns does not auto-
- 14 matically accept or decline a designation of a payment
- 15 under this section.".
- 16 (d) Public Information Program on Designa-
- 17 TION.—Section 6096 of such Code, as amended by sub-
- 18 sections (b) and (c), is amended by adding at the end the
- 19 following new subsection:
- 20 "(f) Public Information Program.—
- 21 "(1) IN GENERAL.—The Federal Election Com-
- 22 mission shall conduct a program to inform and edu-
- cate the public regarding the purposes of the Presi-
- dential Election Campaign Fund, the procedures for
- 25 the designation of payments under this section, and

1	the effect of such a designation on the income tax
2	liability of taxpayers.
3	"(2) Use of funds for program.—Amounts
4	in the Presidential Election Campaign Fund shall be
5	made available to the Federal Election Commission
6	to carry out the program under this subsection.".
7	(e) Effective Date.—The amendments made by
8	this section shall take effect January 1, 2018.
9	SEC. 2303. DONATION TO PRESIDENTIAL ELECTION CAM-
10	PAIGN FUND.
11	(a) General Rule.—Every taxpayer who makes a
12	return of the tax imposed by subtitle A of the Internal
13	Revenue Code of 1986 for any taxable year ending after
14	December 31, 2017, may donate an amount (not less than
15	\$1), in addition to any designation of income tax liability
16	under section 6096 of such Code for such taxable year,
17	which shall be deposited in the general fund of the Treas-
18	ury.
19	(b) Manner and Time of Designation.—Any do-
20	nation under subsection (a) for any taxable year—
21	(1) shall be made at the time of filing the re-
22	turn of the tax imposed by subtitle A of such Code
23	for such taxable year and in such manner as the
24	Secretary may by regulation prescribe, except that—

1	(A) the designation for such donation shall
2	be either on the first page of the return or on
3	the page bearing the taxpayer's signature, and
4	(B) the designation shall be by a box
5	added to the return, and the text beside the box
6	shall provide:
7	"By checking here, I signify that in
8	addition to my tax liability (if any), I
9	would like to donate the included payment
10	to be used exclusively as a contribution to
11	the Presidential Election Campaign
12	Fund.", and
13	(2) shall be accompanied by a payment of the
14	amount so designated.
15	(c) Transfers to Presidential Election Cam-
16	PAIGN FUND.—The Secretary shall, from time to time,
17	transfer to the Presidential Election Campaign Fund es-
18	tablished under section 9006(a) of such Code amounts
19	equal to the amounts donated under this section.

1	Subtitle D—Other Campaign
2	Finance Reforms
3	SEC. 2401. REGULATIONS WITH RESPECT TO BEST EFFORTS
4	FOR IDENTIFYING PERSONS MAKING CON-
5	TRIBUTIONS.
6	Not later than 6 months after the date of enactment
7	of this Act, the Federal Election Commission shall pro-
8	mulgate regulations with respect to what constitutes best
9	efforts under section 302(i) of the Federal Election Cam-
10	paign Act of 1971 (52 U.S.C. 30102(i)) for determining
11	the identification of persons making contributions to polit-
12	ical committees, including the identifications of persons
13	making contributions over the Internet or by credit card.
14	Such regulations shall include a requirement that in the
15	case of contributions made by a credit card, the political
16	committee shall ensure that the name on the credit card
17	used to make the contribution matches the name of the
18	person making the contribution.
19	SEC. 2402. RULES RELATING TO JOINT FUNDRAISING COM-
20	MITTEES.
21	(a) Prohibition on Joint Fundraising Commit-
22	TEES FOR CANDIDATES.—
23	(1) In general.—Section 302(e) of the Fed-
24	eral Election Campaign Act of 1971 (52 U.S.C.

1 30102(e)) is amended by adding at the end the fol-2 lowing new paragraph: 3 "(6) No authorized committee of a candidate may establish, participate in, or have any involvement with any joint fundraising committee.". 6 (2)Conforming AMENDMENT.—Section 7 302(e)(3)(A) of such Act (52 U.S.C. 30102(e)(3)) is 8 amended— 9 (A) by striking "except that" and all that follows through "the candidate" and inserting 10 11 "except that the candidate", (B) by striking "; and" and inserting a pe-12 13 riod, and 14 (C) by striking clause (ii). 15 (b) Limitation on Joint Fundraising Commit-TEES FOR PARTY COMMITTEES.—Section 302 of the Fed-16 17 eral Election Campaign Act of 1971 (52 U.S.C. 30102) is amended by adding at the end the following new sub-18 19 section: 20 "(j) Participation of Party Committees in 21 Joint Fundraising Committees.—No committee of a political party may establish, participate in, or have any involvement with any joint fundraising committee other

than a joint fundraising committee that consists of the

- 1 national committee of a political party and one other com-
- 2 mittee of the political party.".
- 3 (c) Effective Date.—The amendments made by
- 4 this section shall take effect on January 1, 2018.
- 5 SEC. 2403. DISCLOSURE OF BUNDLED CONTRIBUTIONS TO
- 6 PRESIDENTIAL CAMPAIGNS; INCREASE IN
- 7 THRESHOLD FOR BUNDLED CONTRIBUTIONS
- 8 BY LOBBYISTS.
- 9 (a) In General.—Paragraphs (1) through (3) of
- 10 section 304(i) of the Federal Election Campaign Act of
- 11 1971 (52 U.S.C. 30104(i)) are amended to read as fol-
- 12 lows:
- 13 "(1) IN GENERAL.—
- 14 "(A) DISCLOSURE OF BUNDLED CON-
- 15 TRIBUTIONS BY LOBBYISTS.—Each committee
- described in paragraph (6) shall include in the
- first report required to be filed under this sec-
- tion after each covered period (as defined in
- paragraph (2)) a separate schedule setting forth
- the name, address, and employer of each person
- 21 reasonably known by the committee to be a per-
- son described in paragraph (7) who provided
- two or more bundled contributions to the com-
- 24 mittee in an aggregate amount greater than the
- applicable threshold (as defined in paragraph

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(3)) during the covered period, and the aggregate amount of the bundled contributions provided by each such person during the covered period.

DISCLOSURE OF BUNDLED CON-TRIBUTIONS TO PRESIDENTIAL CAMPAIGNS.— Each committee which is an authorized committee of a candidate for the office of President or for nomination to such office shall include in the first report required to be filed under this section after each covered period (as defined in paragraph (2)) a separate schedule setting forth the name, address, and employer of each person who provided two or more bundled contributions to the committee in an aggregate amount greater than the applicable threshold (as defined in paragraph (3)) during the election cycle, and the aggregate amount of the bundled contributions provided by each such person during the covered period and such election cycle. Such schedule shall include a separate listing of the name, address, and employer of each person included on such schedule who is reasonably known by the committee to be a person described in paragraph (7), together with the ag-

1	gregate amount of bundled contributions pro-
2	vided by such person during such period and
3	such cycle.
4	"(2) COVERED PERIOD.—In this subsection, a
5	'covered period' means—
6	"(A) with respect to a committee which is
7	an authorized committee of a candidate for the
8	office of President or for nomination to such of-
9	fice—
10	"(i) the 4-year election cycle ending
11	with the date of the election for the office
12	of the President; and
13	"(ii) any reporting period applicable
14	to the committee under this section during
15	which any person provided two or more
16	bundled contributions to the committee;
17	and
18	"(B) with respect to any other com-
19	mittee—
20	"(i) the period beginning January 1
21	and ending June 30 of each year;
22	"(ii) the period beginning July 1 and
23	ending December 31 of each year; and
24	"(iii) any reporting period applicable
25	to the committee under this section during

1	which any person described in paragraph
2	(7) provided two or more bundled contribu-
3	tions to the committee in an aggregate
4	amount greater than the applicable thresh-
5	old.
6	"(3) Applicable threshold.—
7	"(A) IN GENERAL.—In this subsection, the
8	'applicable threshold' is—
9	"(i) \$50,000 in the case of a com-
10	mittee which is an authorized committee of
11	a candidate for the office of President or
12	for nomination to such office; and
13	"(ii) \$25,000 in the case of any other
14	committee.
15	In determining whether the amount of bundled
16	contributions provided to a committee by a per-
17	son exceeds the applicable threshold, there shall
18	be excluded any contribution made to the com-
19	mittee by the person or the person's spouse.
20	"(B) Indexing.—In any calendar year
21	after 2018, section 315(c)(1)(B) shall apply to
22	each amount applicable under subparagraph
23	(A) in the same manner as such section applies
24	to the limitations established under subsections
25	(a)(1)(A), (a)(1)(B), (a)(3), and (h) of such

section, except that for purposes of applying such section to the amount applicable under subparagraph (A), the 'base period' shall be 2017.

- "(C) AGGREGATION OF CONTRIBUTIONS
  FROM COSPONSORS OF FUNDRAISING EVENT.—
  For purposes of determining the amount of bundled contributions provided by a person to a committee which were received by the person at a fundraising event sponsored by the person, or in response to an invitation to attend a fundraising event sponsored by the person, each person who is a sponsor of the event shall be considered to have provided to the committee the aggregate amount of all bundled contributions which were provided to the committee by all sponsors of the event."
- 18 (b) Conforming Amendments.—Section 304(i) of 19 such Act (52 U.S.C. 30104(i)) is amended—
- 20 (1) in paragraph (5), by striking "described in 21 paragraph (7)" each place it appears in subpara-22 graphs (C) and (D);
- 23 (2) in paragraph (6), by inserting "(other than 24 a candidate for the office of President or for nomi-25 nation to such office)" after "candidate"; and

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1	(3) in paragraph (8)(A)—
2	(A) by striking ", with respect to a com-
3	mittee described in paragraph (6) and a person
4	described in paragraph (7)," and inserting ",
5	with respect to a committee described in para-
6	graph (6) or an authorized committee of a can-
7	didate for the office of President or for nomina-
8	tion to such office,";
9	(B) by striking "by the person" in clause
10	(i) thereof and inserting "by any person"; and
11	(C) by striking "the person" each place it
12	appears in clause (ii) and inserting "such per-
13	son".
14	(c) Effective Date.—The amendments made by
15	this section shall apply with respect to reports filed under
16	section 304 of the Federal Election Campaign Act of 1971
17	after January 1, 2018.
18	SEC. 2404. REPEAL OF SPECIAL CONTRIBUTION LIMITS FOR
19	CONTRIBUTIONS TO NATIONAL PARTIES FOR
20	CERTAIN PURPOSES.
21	(a) In General.—Section 315(a) of the Federal
22	Election Campaign Act of 1971 (52 U.S.C. 30116(a)), as
23	amended by section 2101(b) of Division N of the Consoli-
24	dated and Further Continuing Appropriations Act, 2015
25	(Public Law 113–235; 128 Stat. 2773), is amended—

- 1 (1) in paragraph (1)(B), by striking ", or, in
- 2 the case of contributions made to any of the ac-
- 3 counts described in paragraph (9), exceed 300 per-
- 4 cent of the amount otherwise applicable under this
- 5 subparagraph with respect to such calendar year",
- 6 (2) in paragraph (2)(B), by striking ", or, in
- 7 the case of contributions made to any of the ac-
- 8 counts described in paragraph (9), exceed 300 per-
- 9 cent of the amount otherwise applicable under this
- subparagraph with respect to such calendar year",
- 11 and
- 12 (3) by striking paragraph (9).
- 13 (b) Conforming Amendment.—Section 315(d) of
- 14 such Act (52 U.S.C. 30116(d)), as amended by section
- 15 2202, is amended by striking paragraph (5).
- 16 (c) Effective Date.—The amendments made by
- 17 this section shall apply to contributions made after the
- 18 date of the enactment of this Act.
- 19 (d) Return of Previously Contributed
- 20 Amounts.—Not later than 90 days after the date of the
- 21 enactment of this Act, each political committee established
- 22 and maintained by a political party shall distribute all
- 23 amounts in accounts described in section 315(a)(9) of the
- 24 Federal Election Campaign Act of 1971 (52 U.S.C.
- 25 30116(a)(9)) to individuals who made contributions to

- 1 such accounts. The amount distributed to any contributor
- 2 form any account shall bear the same ratio to the amount
- 3 of contributions made by such contributor to such account
- 4 as the balance of such account on the date of the enact-
- 5 ment of this Act bears to the total amount of contributions
- 6 made to such account.

### 7 SEC. 2405. JUDICIAL REVIEW OF ACTIONS RELATED TO

- 8 CAMPAIGN FINANCE LAWS.
- 9 (a) In General.—Title IV of the Federal Election
- 10 Campaign Act of 1971 (52 U.S.C. 30141 et seq.), as
- 11 amended by section 1063, is amended by inserting after
- 12 section 405 the following new section:
- 13 "SEC. 406. JUDICIAL REVIEW.
- "(a) IN GENERAL.—Notwithstanding section 373(f),
- 15 if any action is brought for declaratory or injunctive relief
- 16 to challenge the constitutionality of any provision of this
- 17 Act or of chapter 95 or 96 of the Internal Revenue Code
- 18 of 1986, or is brought to with respect to any action of
- 19 the Commission under chapter 95 or 96 of the Internal
- 20 Revenue Code of 1986, the following rules shall apply:
- 21 "(1) The action shall be filed in the United
- 22 States District Court for the District of Columbia
- and an appeal from the decision of the district court
- 24 may be taken to the Court of Appeals for the Dis-
- 25 trict of Columbia Circuit.

1	"(2) In the case of an action relating to declar-
2	atory or injunctive relief to challenge the constitu-
3	tionality of a provision—
4	"(A) a copy of the complaint shall be deliv-
5	ered promptly to the Clerk of the House of
6	Representatives and the Secretary of the Sen-
7	ate; and
8	"(B) it shall be the duty of the United
9	States District Court for the District of Colum-
10	bia, the Court of Appeals for the District of Co-
11	lumbia, and the Supreme Court of the United
12	States to advance on the docket and to expedite
13	to the greatest possible extent the disposition of
14	the action and appeal.
15	"(b) Intervention by Members of Congress.—
16	In any action in which the constitutionality of any provi-
17	sion of this Act or chapter 95 or 96 of the Internal Rev-
18	enue Code of 1986 is raised, any member of the House
19	of Representatives (including a Delegate or Resident Com-

1	necessary, including orders to require interveners taking
2	similar positions to file joint papers or to be represented
3	by a single attorney at oral argument.
4	"(c) Challenge by Members of Congress.—Any
5	Member of Congress may bring an action, subject to the
6	special rules described in subsection (a), for declaratory
7	or injunctive relief to challenge the constitutionality of any
8	provision of this Act or chapter 95 or 96 of the Internal
9	Revenue Code of 1986.".
10	(b) Conforming Amendments.—
11	(1) In General.—
12	(A) Section 9011 of the Internal Revenue
13	Code of 1986 is amended to read as follows:
14	"SEC. 9011. JUDICIAL REVIEW.
15	"For provisions relating to judicial review of certifi-
16	cations, determinations, and actions by the Commission
17	under this chapter, see section 407 of the Federal Election
18	Campaign Act of 1971.".
19	(B) Section 9041 of the Internal Revenue
20	Code of 1986 is amended to read as follows:
21	"SEC. 9041. JUDICIAL REVIEW.
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23 by the Commission under this chapter, see section 407 of

24~ the Federal Election Campaign Act of 1971.".

1	(C) Section 403 of the Bipartisan Cam-
2	paign Finance Reform Act of 2002 (52 U.S.C.
3	30110 note) is repealed.
4	(c) Effective Date.—The amendments made by
5	this section shall apply to actions brought on or after Jan-
6	uary 1, 2018.
7	SEC. 2406. TREATMENT OF INTERNET COMMUNICATIONS
8	MADE BY POLITICAL COMMITTEES AS PUB-
9	LIC COMMUNICATIONS.
10	(a) In General.—Paragraph (22) of section 301 of
11	the Federal Election Campaign Act of 1971 (52 U.S.C.
12	30101(22)) is amended by adding at the end the following
13	new sentence: "Such term shall include communications
14	to the general public made over the Internet by a political
15	committee.".
16	Subtitle E—Effective Date
17	SEC. 2501. EFFECTIVE DATE.
18	Except as otherwise provided in this title, the amend-
19	ments made by this title shall apply with respect to elec-
20	tions occurring after January 1 2018

# 1 TITLE III—REDISTRICTING

2	SEC. 3001. SHORT TITLE; FINDING OF CONSTITUTIONAL AU-
3	THORITY.
4	(a) SHORT TITLE.—This title may be cited as the
5	"John Tanner Fairness and Independence in Redistricting
6	Act".
7	(b) FINDING.—Congress finds that it has the author-
8	ity to establish the terms and conditions States must fol-
9	low in carrying out Congressional redistricting after an
10	apportionment of Members of the House of Representa-
11	tives because—
12	(1) the authority granted to Congress under ar-
13	ticle I, section 4 of the Constitution of the United
14	States gives Congress the power to enact laws gov-
15	erning the time, place, and manner of elections for
16	Members of the House of Representatives; and
17	(2) the authority granted to Congress under
18	section 5 of the fourteenth amendment to the Con-
19	stitution gives Congress the power to enact laws to
20	enforce section 2 of such amendment, which requires
21	Representatives to be apportioned among the several
22	States according to their number.

1	SEC. 3002. LIMIT ON CONGRESSIONAL REDISTRICTING
2	AFTER AN APPORTIONMENT.
3	The Act entitled "An Act for the relief of Doctor Ri-
4	cardo Vallejo Samala and to provide for congressional re-
5	districting", approved December 14, 1967 (2 U.S.C. 2c),
6	is amended by adding at the end the following: "A State
7	which has been redistricted in the manner provided by law
8	after an apportionment under section 22 of the Act enti-
9	tled 'An Act to provide for the fifteenth and subsequent
10	decennial censuses and to provide for an apportionment
11	of Representatives in Congress', approved June 18, 1929
12	(2 U.S.C. 2a), may not be redistricted again until after
13	the next apportionment of Representatives under such sec-
14	tion, unless a court requires the State to conduct such
15	subsequent redistricting to comply with the Constitution
16	or to enforce the Voting Rights Act of 1965 (52 U.S.C.
17	10301 et seq.).".
18	SEC. 3003. REQUIRING REDISTRICTING TO BE CONDUCTED
19	THROUGH PLAN OF INDEPENDENT STATE
20	COMMISSION OR PLAN OF HIGHEST STATE
21	COURT.
22	(a) Use of Plan Required.—
23	(1) IN GENERAL.—Notwithstanding any other
24	provision of law, any Congressional redistricting con-
25	ducted by a State shall be conducted in accordance
26	with—

- 1 (A) the redistricting plan developed by the 2 independent redistricting commission estab-3 lished in the State, in accordance with section 4 3004; or
  - (B) if the plan developed by such commission is not enacted into law, the redistricting plan selected by the highest court in the State or developed by a United States district court, in accordance with section 3005.
  - (2) TREATMENT OF COMMISSIONS ESTAB-LISHED PURSUANT TO LAWS ENACTED PRIOR TO EN-ACTMENT.—If Congressional redistricting in a State is conducted in accordance with a redistricting plan developed by a commission which was established in the State pursuant to a law enacted prior to the date of the enactment of this title, the redistricting shall be deemed to meet the requirement of subparagraph (A) of paragraph (1).
  - (3) OTHER CRITERIA AND PROCEDURES PER-MITTED.—Nothing in this title or the amendments made by this title may be construed to prohibit a State from conducting Congressional redistricting in accordance with such criteria and procedures as the State considers appropriate, to the extent that such criteria and procedures are consistent with the appli-

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1	cable requirements of this title and the amendments
2	made by this title.
3	(b) Conforming Amendment.—Section 22(c) of
4	the Act entitled "An Act to provide for the fifteenth and
5	subsequent decennial censuses and to provide for an ap-
6	portionment of Representatives in Congress", approved
7	June 18, 1929 (2 U.S.C. 2a(c)), is amended by striking
8	"in the manner provided by the law thereof" and insert-
9	ing: "in the manner provided by the John Tanner Fair-
10	ness and Independence in Redistricting Act".
11	SEC. 3004. INDEPENDENT REDISTRICTING COMMISSION.
12	(a) Administrative Matters.—
13	(1) APPOINTMENT OF MEMBERS.—Each State
14	shall establish an independent redistricting commis-
15	sion composed of—
16	(A) a chair, who shall be appointed by ma-
17	jority vote of the other members of the commis-
18	sion; and
19	(B) an equal number of members (but not
20	fewer than one) from each of the following cat-
21	egories:
22	(i) Members appointed by a member
23	of the upper house of the State legislature
24	who represents the political party with the
25	greatest number of seats in that house.

1	(ii) Members appointed by a member
2	of the upper house of the State legislature
3	who represents the political party with the
4	second greatest number of seats in that
5	house.
6	(iii) Members appointed by a member
7	of the lower house of the State legislature
8	who represents the political party with the
9	greatest number of seats in that house.
10	(iv) Members appointed by a member
11	of the lower house of the State legislature
12	who represents the political party with the
13	second greatest number of seats in that
14	house.
15	(2) Special rule for states with unicam-
16	ERAL LEGISLATURE.—In the case of a State with a
17	unicameral legislature, the independent redistricting
18	commission established under this subsection shall
19	be composed of—
20	(A) a chair, who shall be appointed by ma-
21	jority vote of the other members of the commis-
22	sion; and
23	(B) an equal number of members (but not
24	fewer than two) from each of the following cat-
25	egories:

1	(i) Members appointed by a member
2	of the legislature who shall be selected by
3	the chair of the Government Affairs Com-
4	mittee of the legislature to represent the
5	State political party whose candidate for
6	chief executive of the State received the
7	greatest number of votes on average in the
8	3 most recent general elections for that of-
9	fice.
10	(ii) Members appointed by a member
11	of the legislature who shall be selected by
12	the chair of the Government Affairs Com-
13	mittee of the legislature to represent the
14	State political party whose candidate for
15	chief executive of the State received the
16	second greatest number of votes on aver-
17	age in the 3 most recent general elections
18	for that office.
19	(3) Eligibility.—An individual is eligible to
20	serve as a member of an independent redistricting
21	commission if—
22	(A) as of the date of appointment, the in-
23	dividual is registered to vote in elections for
24	Federal office held in the State, and was reg-

- 1 istered to vote in the 2 most recent general 2 elections for Federal office held in the State;
  - (B) the individual did not hold public office or run as a candidate for election for public office, or serve as an employee of a political party or candidate for election for public office, at any time during the 4-year period ending on the December 31 preceding the date of appointment; and
    - (C) the individual certifies that he or she will not run as a candidate for the office of Representative in the Congress until after the next apportionment of Representatives under section 22(a) of the Act entitled "An Act to provide for the fifteenth and subsequent decennial censuses and to provide for an apportionment of Representatives in Congress", approved June 18, 1929 (2 U.S.C. 2a).
    - (4) Vacancy.—A vacancy in the commission shall be filled in the manner in which the original appointment was made.
    - (5) DEADLINE.—Each State shall establish a commission under this section, and the members of the commission shall appoint the commission's chair, not later than the first February 1 which occurs

- after the chief executive of a State receives the State
   apportionment notice.
  - (6) APPOINTMENT OF CHAIR REQUIRED PRIOR
    TO DEVELOPMENT OF REDISTRICTING PLAN.—The
    commission may not take any action to develop a redistricting plan for the State under subsection (b)
    until the appointment of the commission's chair in
    accordance with paragraph (1)(E).
    - (7) REQUIRING ALL MEETINGS TO BE OPEN TO PUBLIC.—The commission shall hold each of its meetings in public.
    - (8) Internet site.—As soon as practicable after establishing the commission, the State shall establish and maintain a public Internet site for the commission which meets the following requirements:
      - (A) The site is updated continuously to provide advance notice of commission meetings and to otherwise provide timely information on the activities of the commission.
      - (B) The site contains the most recent available information from the Bureau of the Census on voting-age population, voter registration, and voting in the State, including precinct-level and census tract-level data with re-

1	spect to such information, as well as detailed
2	maps reflecting such information.
3	(C) The site includes interactive software
4	to enable any individual to design a redis-
5	tricting plan for the State on the basis of the
6	information described in subparagraph (B), in
7	accordance with the criteria described in sub-
8	section (b)(1).
9	(D) The site permits any individual to sub-
10	mit a proposed redistricting plan to the com-
11	mission, and to submit questions, comments,
12	and other information with respect to the com-
13	mission's activities.
14	(b) DEVELOPMENT OF REDISTRICTING PLAN.—
15	(1) Criteria.—The independent redistricting
16	commission of a State shall develop a redistricting
17	plan for the State in accordance with the following
18	criteria:
19	(A) Adherence to the "one person, one
20	vote" standard and other requirements imposed
21	under the Constitution of the United States.
22	(B) To the greatest extent mathematically
23	possible, ensuring that the population of each
24	Congressional district in the State does not
25	vary from the population of any other Congres-

1	sional district in the State (as determined on
2	the basis of the total count of persons of the
3	most recent decennial census conducted by the
4	Bureau of the Census).
5	(C) Consistency with any applicable re-
6	quirements of the Voting Rights Act of 1965
7	and other Federal laws.
8	(D) To the greatest extent practicable, the
9	maintenance of the geographic continuity of the
10	political subdivisions of the State which are in-
11	cluded in the same Congressional district, in the
12	following order of priority:
13	(i) The continuity of counties or par-
14	ishes.
15	(ii) The continuity of municipalities.
16	(iii) The continuity of neighborhoods
17	(as determined on the basis of census
18	tracts or other relevant information).
19	(E) To the greatest extent practicable,
20	maintaining compact districts (in accordance
21	with such standards as the commission may es-
22	tablish).
23	(F) Ensuring that districts are contiguous
24	(except to the extent necessary to include any
25	area which is surrounded by a body of water).

	(2) Factors prohibited from consider-
2	ATION.—In developing the redistricting plan for the
3	State, the independent redistricting commission may
1	not take into consideration any of the following fac-
5	tors, except to the extent necessary to comply with
6	the Voting Rights Act of 1965:

- (A) The voting history of the population of a Congressional district, except that the commission may take such history into consideration to the extent necessary to comply with any State law which requires the establishment of competitive Congressional districts.
- (B) The political party affiliation of the population of a district.
- (C) The residence of incumbent Members of the House of Representatives in the State.
- (3) Solicitation of Public input in Development of Plans.—The commission shall solicit and take into consideration comments from the public in developing the redistricting plan for the State by holding meetings in representative geographic regions of the State at which members of the public may provide such input, and by otherwise soliciting input from the public (including redistricting plans

- developed by members of the public) through the commission Internet site and other methods.
- 3 (4) Public notice of plans prior to sub-4 MISSION TO LEGISLATURE.—Not fewer than 7 days 5 prior to submitting a redistricting plan to the legis-6 lature of the State under subsection (c)(1), the com-7 mission shall post on the commission Internet site 8 and cause to have published in newspapers of gen-9 eral circulation throughout the State a notice con-10 taining the following information:
  - (A) A detailed version of the plan, including a map showing each Congressional district established under the plan and the voting age population by race of each such district.
  - (B) A statement providing specific information on how the adoption of the plan would serve the public interest.
  - (C) Any dissenting statements of any members of the commission who did not approve of the submission of the plan to the legislature.
- (c) Submission of Plans to Legislature.—
- 23 (1) IN GENERAL.—At any time prior to the 24 first November 1 which occurs after the chief execu-25 tive of the State receives the State apportionment

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1	notice, the commission may submit redistricting
2	plans developed by the commission under this sec-
3	tion to the legislature of the State.
4	(2) Consideration of Plan by Legisla-
5	TURE.—After receiving any redistricting plan under
6	paragraph (1), the legislature of a State may—
7	(A) approve the plan as submitted by the
8	commission without amendment and forward
9	the plan to the chief executive of the State; or
10	(B) reject the plan.
11	(3) Enactment of Plan.—
12	(A) IN GENERAL.—A redistricting plan de-
13	veloped by the commission shall be considered
14	to be enacted into law only if the plan is for-
15	warded to the chief executive of the State pur-
16	suant to paragraph (2)(A) and—
17	(i) the chief executive approves the
18	plan as forwarded by the legislature with-
19	out amendment; or
20	(ii) the chief executive vetoes the plan
21	and the legislature overrides the veto in ac-
22	cordance with the applicable law of the
23	State, except that at no time may the plan
24	be amended.

1	(B) Special rule.—In the case of a
2	State in which the chief executive is prohibited
3	under State law from acting on a redistricting
4	plan, a redistricting plan developed by the com-
5	mission shall be considered to be enacted into
6	law if—
7	(i) the plan is submitted to the legisla-
8	ture of the State; and
9	(ii) the legislature approves the plan
10	as submitted by the commission without
11	amendment.
12	(d) Requiring Majority Approval for Ac-
13	TIONS.—The independent redistricting commission of a
14	State may not submit a redistricting plan to the State leg-
15	islature, or take any other action, without the approval
16	of at least a majority of its members given at a meeting
17	at which at least a majority of its members are present.
18	(e) TERMINATION.—
19	(1) In General.—The independent redis-
20	tricting commission of a State shall terminate on the
21	day after the date of the first regularly scheduled
22	general election for Federal office which occurs after
23	the chief executive of the State receives the State
24	apportionment notice.

1 (2) PRESERVATION OF RECORDS.—The State 2 shall ensure that the records of the independent re-3 districting commission are retained in the appro-4 priate State archive in such manner as may be nec-5 essary to enable the State to respond to any civil ac-6 tion brought with respect to Congressional redis-7 tricting in the State.

#### 8 SEC. 3005. SELECTION OF PLAN BY COURTS.

## (a) State Court.—

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- (1) Submission and selection of plan.—If a redistricting plan developed by the independent redistricting commission of a State is not enacted into law under section 3004(c)(3) by the first November 1 which occurs after the chief executive of the State receives the State apportionment notice, the commission may submit redistricting plans developed by the commission in accordance with section 3004 to the highest court of the State, which may select and publish one of the submitted plans to serve as the redistricting plan for the State.
- (2) No modification of Plan Permitted.—
  The highest court of a State may not modify any redistricting plan submitted under this subsection.
- 24 (b) Federal Court.—

1	(1) Failure of state court to select
2	PLAN.—
3	(A) NOTICE TO COURT IF PLAN NOT SE-
4	LECTED BY STATE COURT.—If a State court to
5	whom redistricting plans have been submitted
6	under subsection (a) does not select a plan to
7	serve as the redistricting plan for the State
8	under such subsection on or before the first De-
9	cember 1 which occurs after the chief executive
10	of the State receives the State apportionment
11	notice, the State shall file a notice with the
12	United States district court for the district in
13	which the capital of the State is located.
14	(B) DEVELOPMENT AND SELECTION OF
15	PLAN BY FEDERAL COURT.—Not later than 30
16	days after receiving a notice from a State under
17	subparagraph (A), the court shall develop and
18	publish a final redistricting plan for the State.
19	(2) Failure of state to establish commis-
20	SION.—
21	(A) In general.—If a State does not es-
22	tablish an independent redistricting commission
23	under section 3004 by the first September 1
24	which occurs after the chief executive of the
25	State receives the State apportionment notice—

1	(i) the State may not establish the
2	commission; and
3	(ii) the United States district court
4	for the district in which the capital of the
5	State is located shall develop and publish
6	a final redistricting plan for the State not
7	later than the first December 1 which oc-
8	curs after the chief executive of the State
9	receives the State apportionment notice.
10	(B) Determination of failure to es-
11	TABLISH COMMISSION.—For purposes of sub-
12	paragraph (A), a State shall be considered to
13	have failed to establish an independent redis-
14	tricting commission by the date referred to in
15	such subparagraph if a chair of the commission
16	has not been appointed on or before such date.
17	(3) Criteria.—It is the sense of Congress
18	that, in developing a redistricting plan for a State
19	under this subsection, the district court should ad-
20	here to the same terms and conditions that applied
21	to the development of the plan of the commission
22	under section 3004(b).
23	(c) Access to Information and Records of
24	COMMISSION.—A court which is required to select, pub-
25	lish, or develop a redistricting plan for a State under this

1	section shall have access to any information, data, soft-
2	ware, or other records and material used by the inde-
3	pendent redistricting commission of the State in carrying
4	out its duties under this title.
5	SEC. 3006. SPECIAL RULE FOR REDISTRICTING CON-
6	DUCTED UNDER ORDER OF FEDERAL COURT.
7	If a Federal court requires a State to conduct redis-
8	tricting subsequent to an apportionment of Representa-
9	tives in the State in order to comply with the Constitution
10	or to enforce the Voting Rights Act of 1965, sections 3004
11	and 3005 shall apply with respect to the redistricting, ex-
12	cept that—
13	(1) the deadline for the establishment of the
14	independent redistricting commission and the ap-
15	pointment of the commission's chair (as described in
16	section $3004(a)(5)$ ) shall be the expiration of the 30-
17	day period which begins on the date of the final
18	order of the Federal court to conduct the redis-
19	tricting;
20	(2) the deadline for the submission of redis-
21	tricting plans to the legislature by the commission,
22	and the date of the termination of the commission
23	(as described in section $3004(c)(1)$ and section

3004(e)) shall be the expiration of the 150-day pe-

1	riod which begins on the date of the final order of
2	the Federal court to conduct the redistricting;
3	(3) the deadline for the selection and publica-
4	tion of the plan by the highest court of the State (as
5	described in section 3005(a)) shall be the expiration
6	of the 180-day period which begins on the date of
7	the final order of the Federal court to conduct the
8	redistricting; and
9	(4) the deadline for the selection and publica-
10	tion of the plan by the district court of the United
11	States (as described in section 3005(b)) shall be the
12	expiration of the 210-day period which begins on the
13	date of the final order of the Federal court to con-
13 14	date of the final order of the Federal court to conduct the redistricting.
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	duct the redistricting.
14 15 16	duct the redistricting.  SEC. 3007. PAYMENTS TO STATES FOR CARRYING OUT RE-
14 15	duct the redistricting.  SEC. 3007. PAYMENTS TO STATES FOR CARRYING OUT REDISTRICTING.
14 15 16 17	duct the redistricting.  SEC. 3007. PAYMENTS TO STATES FOR CARRYING OUT REDISTRICTING.  (a) AUTHORIZATION OF PAYMENTS.—Subject to sub-
14 15 16 17	duct the redistricting.  SEC. 3007. PAYMENTS TO STATES FOR CARRYING OUT REDISTRICTING.  (a) AUTHORIZATION OF PAYMENTS.—Subject to subsection (d), not later than 30 days after a State receives
14 15 16 17 18	duct the redistricting.  SEC. 3007. PAYMENTS TO STATES FOR CARRYING OUT REDISTRICTING.  (a) AUTHORIZATION OF PAYMENTS.—Subject to subsection (d), not later than 30 days after a State receives a State apportionment notice, the Election Assistance
14 15 16 17 18 19 20	duct the redistricting.  SEC. 3007. PAYMENTS TO STATES FOR CARRYING OUT REDISTRICTING.  (a) AUTHORIZATION OF PAYMENTS.—Subject to subsection (d), not later than 30 days after a State receives a State apportionment notice, the Election Assistance Commission shall make a payment to the State in an
14 15 16 17 18 19 20 21	duct the redistricting.  SEC. 3007. PAYMENTS TO STATES FOR CARRYING OUT REDISTRICTING.  (a) AUTHORIZATION OF PAYMENTS.—Subject to subsection (d), not later than 30 days after a State receives a State apportionment notice, the Election Assistance Commission shall make a payment to the State in an amount equal to the product of—

- 1 (b) Use of Funds.—A State shall use the payment
- 2 made under this section to establish and operate the
- 3 State's independent redistricting commission, to imple-
- 4 ment the State redistricting plan, and to otherwise carry
- 5 out Congressional redistricting in the State.
- 6 (c) NO PAYMENT TO STATES WITH SINGLE MEM-
- 7 BER.—The Election Assistance Commission shall not
- 8 make a payment under this section to any State which
- 9 is not entitled to more than one Representative under its
- 10 State apportionment notice.
- 11 (d) Requiring Establishment of Commission as
- 12 CONDITION OF PAYMENT.—The Election Assistance Com-
- 13 mission may not make a payment to a State under this
- 14 section until the State certifies to the Commission that
- 15 the State has established an independent redistricting
- 16 commission, and that a chair of the commission has been
- 17 appointed, in accordance with section 3004.
- (e) Authorization of Appropriations.—There
- 19 are authorized to be appropriated such sums as may be
- 20 necessary for payments under this section.
- 21 SEC. 3008. STATE APPORTIONMENT NOTICE DEFINED.
- In this title, the "State apportionment notice" means,
- 23 with respect to a State, the notice sent to the State from
- 24 the Clerk of the House of Representatives under section
- 25 22(b) of the Act entitled "An Act to provide for the fif-

- 1 teenth and subsequent decennial censuses and to provide
- 2 for an apportionment of Representatives in Congress", ap-
- 3 proved June 18, 1929 (2 U.S.C. 2a(b)), of the number
- 4 of Representatives to which the State is entitled.
- 5 SEC. 3009. NO EFFECT ON ELECTIONS FOR STATE AND
- 6 LOCAL OFFICE.
- 7 Nothing in this title or in any amendment made by
- 8 this title may be construed to affect the manner in which
- 9 a State carries out elections for State or local office, in-
- 10 cluding the process by which a State establishes the dis-
- 11 tricts used in such elections.
- 12 SEC. 3010. EFFECTIVE DATE.
- 13 This title and the amendments made by this title
- 14 shall apply with respect to any Congressional redistricting
- 15 which occurs after the regular decennial census conducted
- 16 during 2020.
- 17 TITLE IV—SAME DAY
- 18 **REGISTRATION**
- 19 SEC. 4001. SHORT TITLE.
- This title may be cited as the "Same Day Registra-
- 21 tion Act of 2017".
- 22 SEC. 4002. SAME DAY REGISTRATION.
- 23 (a) In General.—Title III of the Help America
- 24 Vote Act of 2002 (52 U.S.C. 21081 et seq.) is amended—

1	(1) by redesignating sections 304 and 305 as
2	sections 305 and 306, respectively; and
3	(2) by inserting after section 303 the following
4	new section:
5	"SEC. 304. SAME DAY REGISTRATION.
6	"(a) In General.—
7	"(1) Registration.—Notwithstanding section
8	8(a)(1)(D) of the National Voter Registration Act of
9	1993 (52 U.S.C. $20507(a)(1)(D)$ ), each State shall
10	permit any eligible individual on the day of a Fed-
11	eral election and on any day when voting, including
12	early voting, is permitted for a Federal election—
13	"(A) to register to vote in such election at
14	the polling place using a form that meets the
15	requirements under section 9(b) of the National
16	Voter Registration Act of 1993 (or, if the indi-
17	vidual is already registered to vote, to revise
18	any of the individual's voter registration infor-
19	mation); and
20	"(B) to east a vote in such election.
21	"(2) Exception.—The requirements under
22	paragraph (1) shall not apply to a State in which,
23	under a State law in effect continuously on and after
24	the date of the enactment of this section, there is no

- 1 voter registration requirement for individuals in the
- 2 State with respect to elections for Federal office.
- 3 "(b) Eligible Individual.—For purposes of this
- 4 section, the term 'eligible individual' means, with respect
- 5 to any election for Federal office, an individual who is oth-
- 6 erwise qualified to vote in that election.
- 7 "(c) Effective Date.—Each State shall be re-
- 8 quired to comply with the requirements of subsection (a)
- 9 for the regularly scheduled general election for Federal of-
- 10 fice occurring in November 2018 and for any subsequent
- 11 election for Federal office.".
- 12 (b) Conforming Amendment Relating to En-
- 13 FORCEMENT.—Section 401 of such Act (52 U.S.C. 21111)
- 14 is amended by striking "and 303" and inserting "303, and
- 15 304".
- 16 (c) CLERICAL AMENDMENT.—The table of contents
- 17 of such Act is amended—
- 18 (1) by redesignating the items relating to sec-
- tions 304 and 305 as relating to sections 305 and
- 306, respectively; and
- 21 (2) by inserting after the item relating to sec-
- 22 tion 303 the following new item:

<sup>&</sup>quot;Sec. 304. Same day registration.".

# 1 TITLE V—SEVERABILITY

#### 2 SEC. 5001. SEVERABILITY.

- 3 If any provision of this Act or amendment made by
- 4 this Act, or the application of a provision or amendment
- 5 to any person or circumstance, is held to be unconstitu-
- 6 tional, the remainder of this and amendments made by
- 7 this Act, and the application of the provisions and amend-
- 8 ment to any person or circumstance, shall not be affected
- 9 by the holding.

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